STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto State Auditor

POPE COUNTY GLENWOOD, MINNESOTA

YEAR ENDED DECEMBER 31, 2008

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Year Ended December 31, 2008



Audit Practice Division Office of the State Auditor State of Minnesota



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ORGANIZATION 2008

| | Term | | | | |
|--------------------------|-------------------------|---------------|---------------|--|--|
| Office | Name | From | То | | |
| | | | | | |
| Commissioners | | | | | |
| 1st District | Larry Kittelson* | January 2007 | January 2011 | | |
| 2nd District | Jeanne Olson | January 2005 | January 2009 | | |
| 3rd District | Dean Paulson | January 2005 | January 2009 | | |
| 4th District | Paul Anderson | January 2007 | January 2011 | | |
| 5th District | Randy Shaw | January 2007 | January 2011 | | |
| Officers | | | | | |
| Elected | | | | | |
| Attorney | Belvin Doebbert | January 2007 | January 2011 | | |
| Auditor/Treasurer | Donna Quandt | January 2007 | January 2011 | | |
| County Recorder | Darby Bowen | January 2007 | January 2011 | | |
| Sheriff | Tom Larson | January 2007 | January 2011 | | |
| Appointed | | | | | |
| Assessor | Wayne Anderson | December 2000 | December 2008 | | |
| Coroner | Roderick B. Brown, M.D. | Inc | definite | | |
| Highway Engineer | Brian Noetzelman | May 2006 | May 2010 | | |
| Veterans Service Officer | Hugh Reimers | | definite | | |
| Nursing Service Director | Sharon Braaten | Inc | definite | | |
| Coordinator | Riaz Aziz | Inc | definite | | |
| Surveyor | Rodney Eldevik | Inc | definite | | |
| Family Services | | | | | |
| Director | Robert Cornelius | Inc | definite | | |
| Manager | Mary Schley | Inc | definite | | |
| Manager | Paula Hoverud | Inc | definite | | |
| Board | | | | | |
| Member | Larry Kittelson | January 2007 | January 2011 | | |
| Member | Jeanne Olson | January 2005 | January 2009 | | |
| Member | Dean Paulson | January 2005 | January 2009 | | |
| Member | Paul Anderson | January 2007 | January 2011 | | |
| Member | Randy Shaw | January 2007 | January 2011 | | |
| | | <i>j =</i> · | | | |

^{*}Chair







STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Pope County

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pope County, Minnesota, as of and for the year ended December 31, 2008, which collectively comprise Pope County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Pope County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pope County as of December 31, 2008, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 3.C.5. to the financial statements, during the year ended December 31, 2008, Pope County adopted Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.

The Management's Discussion and Analysis and the other required supplementary information, as listed in the table of contents, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise Pope County's basic financial statements. The supplementary information and other schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of Pope County. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued a report dated December 22, 2009, on our consideration of Pope County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

December 22, 2009





MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2008 (Unaudited)

INTRODUCTION

Pope County's Management's Discussion and Analysis (MD&A) provides an overview of the County's financial activities for the fiscal year ended December 31, 2008. Since this information is designed to focus on the current year's activities, resulting changes, and currently known facts, it should be read in conjunction with Pope County's financial statements and the notes to the financial statements.

FINANCIAL HIGHLIGHTS

- Governmental activities' total net assets are \$51,178,317, of which Pope County has invested \$44,105,824 in capital assets, net of related debt, and \$836,853 is restricted to specific purposes/uses by the County.
- The net cost of Pope County's governmental activities for the year ended December 31, 2008, was \$5,580,345; the net cost was funded by general revenues and other items totaling \$7,017,522.
- Pope County's net assets increased by \$1,437,177 for the year ended December 31, 2008. The net assets of the County's discretely presented component unit increased by \$35,128.
- The long-term liabilities increased in 2008 due to a liability payable to Rainbow Rider in the amount of \$376,020. Pope County is acting as a pass-through agency; in 2010, grant dollars will be received to pay for this liability.

OVERVIEW OF THE FINANCIAL STATEMENTS

Pope County's MD&A report serves as an introduction to the basic financial statements. The County's basic financial statements consist of three parts: government-wide financial statements, fund financial statements, and notes to the financial statements. The MD&A (this section) and certain budgetary comparison schedules are required to accompany the basic financial statements and, therefore, are included as required supplementary information. The following chart demonstrates how the different pieces are interrelated.

Management's Discussion and Analysis

| Government-Wide Financial Statements | Fund Financial Statements | | | |
|--------------------------------------|---------------------------|--|--|--|
| Notes to the Financial Statements | | | | |

Pope County presents two government-wide financial statements. They are the Statement of Net Assets and the Statement of Activities. These two government-wide financial statements provide information about the activities of the County as a whole and present a longer-term view of Pope County's finances. The County's fund financial statements follow these two government-wide financial statements. For governmental activities, these statements tell how Pope County financed these services in the short term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant/major funds. The remaining statement provides financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

Government-Wide Financial Statements--The Statement of Net Assets and the Statement of Activities

The Statement of Net Assets and the Statement of Activities report information about Pope County as a whole and about its activities in a way that helps the reader determine whether Pope County's financial condition has improved or declined as a result of the current year's activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies.

These two statements consider all of Pope County's current year revenues and expenses regardless of when the County receives the revenue or pays the expenditure, and report the County's net assets and changes in them. You can think of the County's net assets—the difference between assets and liabilities—as one way to measure Pope County's financial health or financial position. Over time, increases or decreases in the County's net assets are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the County's property tax base and the general economic conditions of the state and County, to assess the overall health of Pope County.

In the Statement of Net Assets and the Statement of Activities, we divide the County into two kinds of activities:

- Governmental activities--Pope County reports its basic services in the "Governmental Activities" column of these reports. The activities reported by the County include general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, and interest. Pope County finances the majority of these activities with local property taxes, state-paid aids, fees, charges for services, and federal and state grants.
- Component unit--Pope County includes one separate legal entity on its report. The Housing and Redevelopment Authority is presented in a separate column. Although legally separate, this "component unit" is important because the County is financially accountable for it.

Fund Financial Statements

Pope County's fund financial statements provide detailed information about the significant funds--not the County as a whole. Significant governmental and fiduciary funds may be established by the County to meet requirements of a specific state law; to help control and manage money for a particular purpose/project; or to show that it is meeting specific legal responsibilities and obligations when expending property tax revenues, grants, and/or other funds designated for a specific purpose.

Governmental funds--Most of Pope County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported in our financial statements using an accounting method called modified accrual accounting. This accounting method measures cash and other financial assets that the County can readily convert to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps determine whether there are financial resources available that can be spent in the near future to finance various programs within Pope County. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a reconciliation statement following each governmental fund financial statement.

Reporting the County's Fiduciary Responsibilities

Pope County is the trustee, or fiduciary, over assets that can only be used for the trust beneficiaries based on the trust arrangement. The County reports all of its fiduciary activities in separate statements of fiduciary net assets and changes in fiduciary net assets. These activities have been excluded from the County's other financial statements because the County cannot use these assets to finance its operations. Pope County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

(Unaudited)

THE COUNTY AS A WHOLE

The analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the County's governmental activities.

Table 1 Net Assets

| | Governmental Activities | | | | Percent |
|-------------------------------------------------|-------------------------|------------|--------------------|------------|------------|
| | | 2008 | 2007 (Restated) | | Change (%) |
| Assets | | | | | |
| Current and other assets | \$ | 9,962,650 | \$ | 9,920,974 | 0.42 |
| Capital assets, net of accumulated depreciation | | 44,579,405 | | 43,293,970 | 2.97 |
| Total Assets | \$ | 54,542,055 | \$ | 53,214,944 | 2.49 |
| Liabilities | | | | | |
| Current liabilities | \$ | 756,202 | \$ | 1,093,205 | (30.83) |
| Long-term debt outstanding | | 2,607,536 | | 2,380,599 | 9.53 |
| Total Liabilities | \$ | 3,363,738 | \$ | 3,473,804 | (3.17) |
| Net Assets | | | | | |
| Invested in capital assets, net of debt | \$ | 44,105,824 | \$ | 43,086,987 | 2.36 |
| Restricted | | 836,853 | | 825,519 | 1.37 |
| Unrestricted | | 6,235,640 | | 5,828,634 | 6.98 |
| Total Net Assets | \$ | 51,178,317 | \$ | 49,741,140 | 2.89 |

Pope County's total net assets for the year ended December 31, 2008, total \$51,178,317. The governmental activities' unrestricted net assets, totaling \$6,235,640, is available to finance the day-to-day operations of the governmental activities of Pope County.

Table 2 Changes in Net Assets

| | Governmental Activities | | | | Percent | |
|-----------------------------------------|-------------------------|------------|--------------------|------------|---------------|--|
| | 2008 | | 2007 (Restated) | | Change (%) | |
| Revenues | | | | | | |
| Program revenues | | | | | | |
| Fees, charges, fines, and other | \$ | 1,645,474 | \$ | 1,688,515 | (2.55) | |
| Operating grants and contributions | | 6,058,982 | | 3,573,061 | 69.57 | |
| Capital grants and contributions | | 476,447 | | 1,519,914 | (68.65) | |
| General revenues | | | | | | |
| Property taxes | | 5,538,747 | | 5,390,551 | 2.75 | |
| Other taxes | | 64,589 | | 70,884 | (8.88) | |
| Grants and contributions not restricted | | , | | , | ` ′ | |
| to specific programs | | 1,022,756 | | 1,243,092 | (17.72) | |
| Other general revenues | | 391,430 | | 584,549 | (33.04) | |
| Total Revenues | \$ | 15,198,425 | \$ | 14,070,566 | 8.02 | |

(Unaudited)

| | Governmental Activities | | | | Percent | |
|-------------------------------------|-------------------------|------------|--------------------|------------|---------------|--|
| | 2008 | | 2007 (Restated) | | Change (%) | |
| Expenses | | | | | | |
| General government | \$ | 3,536,997 | \$ | 3,210,789 | 10.16 | |
| Public safety | | 1,590,718 | | 1,546,727 | 2.84 | |
| Highways and streets | | 3,272,794 | | 3,236,522 | 1.12 | |
| Sanitation | | 382,812 | | 360,239 | 6.27 | |
| Human services | | 2,735,406 | | 2,644,390 | 3.44 | |
| Health | | 969,655 | | 821,243 | 18.07 | |
| Culture and recreation | | 151,632 | | 149,678 | 1.31 | |
| Conservation of natural resources | | 396,346 | | 398,394 | (0.51) | |
| Economic development | | 619,544 | | 676,188 | (8.38) | |
| Interest | | 105,344 | | 49,403 | 113.23 | |
| Total Expenses | \$ | 13,761,248 | \$ | 13,093,573 | 5.10 | |
| Increase in Net Assets | \$ | 1,437,177 | \$ | 976,993 | 47.10 | |
| Net Assets - January 1, as restated | | 49,741,140 | | 48,764,147 | 2.00 | |
| Net Assets - December 31 | \$ | 51,178,317 | \$ | 49,741,140 | 2.89 | |

Governmental Activities

Revenues for Pope County's governmental activities for the year ended December 31, 2008, were \$15,198,425. The County's cost for all governmental activities for the year ended December 31, 2008, was \$13,761,248. The net assets for the County's governmental activities increased by \$1,437,177 in 2008.

As shown in the Statement of Activities, the amount that Pope County taxpayers ultimately financed for these governmental activities through local property taxation was \$5,538,747 because \$8,180,903 of the costs were paid by those who directly benefited from the programs and \$1,087,345 paid by other governments and organizations that subsidized certain programs with grants and contributions. Pope County paid for the remaining "public benefit" portion of governmental activities with \$391,430 from other revenues, such as investment income, mortgage registry tax, and state deed tax.

Total County Revenue 2008

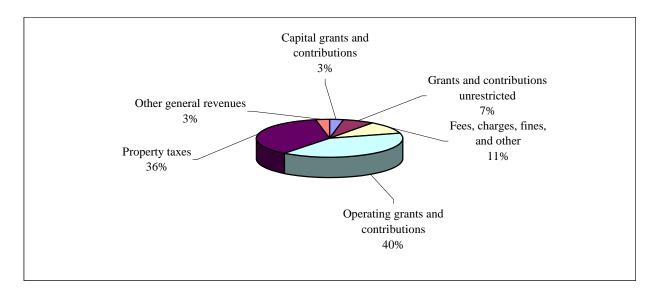
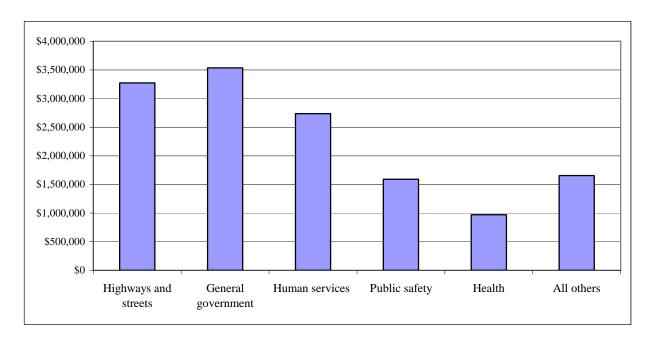


Table 3 presents the cost of each of Pope County's five largest program functions, as well as each function's net cost (total cost, less revenues generated by the activities). The net cost shows the financial burden placed on Pope County's taxpayers by each of these functions.

Table 3
Governmental Activities

| | Total Cost of Services 2008 | Net Cost of Services 2008 | |
|------------------------|-----------------------------------|---------------------------------|--|
| Program Expenses | | | |
| General government | \$ 3,536,997 | \$ 3,100,694 | |
| Public safety | 1,590,718 | 806,148 | |
| Highways and streets | 3,272,794 | (288,303) | |
| Human services | 2,735,406 | 1,293,432 | |
| Health | 969,655 | 88,144 | |
| All others | 1,655,678 | 580,230 | |
| Total Program Expenses | \$ 13,761,248 | \$ 5,580,345 | |

Governmental Activities Expenses 2008



THE COUNTY'S FUNDS

As Pope County completed the year, its governmental funds, as presented in the Balance Sheet, reported a combined fund balance of \$7,941,369.

General Fund Budgetary Highlights

The Pope County Board of Commissioners, over the course of a budget year, may amend/revise the County's General Fund budget. During 2008, the County Board of Commissioners made changes to the budget as originally adopted on December 27, 2007. These budget amendments/revisions fall into one of three categories: new information changing original budget estimations, greater than anticipated revenues or costs, and final agreement reached on employee contracts.

In the General Fund, the actual revenues were more than the expected revenues by \$261,048, and actual expenditures were \$858,602 less than budgeted expenditures.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of 2008, Pope County had \$44,579,405 invested in a broad range of capital assets, net of depreciation. This investment in capital assets includes land, buildings, highways and streets, and equipment (see Table 4 below).

Table 4
Capital Assets at Year-End
(Net of Depreciation)

| | | 2008 | | 2007 (Restated) | Percent Change (%) |
|--------------------------------|----|------------|----|--------------------|--------------------------|
| Lond | ¢ | 1 915 044 | ¢ | 1 569 270 | 15 72 |
| Land | \$ | 1,815,044 | \$ | 1,568,279 | 15.73 |
| Buildings | | 3,299,017 | | 2,260,020 | 45.97 |
| Office furniture and equipment | | 308,843 | | 284,764 | 8.46 |
| Machinery and equipment | | 1,318,139 | | 1,315,066 | 0.23 |
| Infrastructure | | 37,838,362 | | 37,865,841 | (0.07) |
| Totals | \$ | 44,579,405 | \$ | 43,293,970 | 2.97 |

At December 31, 2008, Pope County had \$1,696,393 of bonds and loans outstanding compared with \$1,961,445 as of December 31, 2007, a decrease of 13.51 percent, as shown in Table 5.

Table 5
Outstanding Debt at Year-End

| | | Government | rities | Percent | |
|-----------------------------------------|----------|------------|------------|-----------|----------|
| | | | | 2007 | Change |
| | 2008 | | (Restated) | | (%) |
| D = 1 = 11 = | | | | | |
| Bonds payable | | | | | |
| 2002 Solid Waste Bonds | \$ | 335,000 | \$ | 440,000 | (23.86) |
| 2003A G.O. Capital Improvement Bonds | | - | | 215,000 | (100.00) |
| 2007 G.O. Capital Improvement Bonds | | 1,270,000 | | 1,270,000 | - |
| Septic System Replacement Program loans | | 91,393 | | 36,445 | 150.77 |
| Totals | ¢ | 1 606 202 | 4 | 1,961,445 | (12.51) |
| Totals | <u> </u> | 1,696,393 | <u> </u> | 1,901,443 | (13.51) |

Pope County maintains an "A3" rating from Moody's Investor Services. Other long-term obligations include capital leases, a Septic System Replacement Program loan from the State of Minnesota, and compensated absences. Pope County's notes to the financial statements provide detailed information about the County's long-term liabilities.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County's elected and appointed officials considered many factors when setting the fiscal year 2009 budget and tax rates.

- Pope County's unemployment rates for 2007 and 2008 are 4.5 percent and 5.3 percent, respectively, compared to the Minnesota unemployment rates for 2006 and 2007, which averaged 4.6 percent and 5.4 percent, respectively. Should the unemployment rate rise, it could impact the level of services requested by Pope County residents.
- Land development and regulation issues.
- Reviewing revenue sources and considering cost effective and efficient means for the delivery of Pope County programs and services will influence the development of future budgets.
- On December 16, 2008, the Pope County Board of Commissioners approved the 2009 budget at \$18,947,326. The 2008 total levy is \$6,915,384, less County Program Aid of \$549,888, for a net levy of \$6,365,496. This represents an increase of 5.99 percent over the 2008 levy.
- The unallotments at the state level will affect the future of county government in that the County Board will have to continue to cut back on spending and look at generating revenues in other areas.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

Pope County's financial report provides citizens, taxpayers, customers, investors, and creditors with a general overview of Pope County's finances and shows the County's accountability for the money it receives and spends. If you have questions about this report or need additional financial information, contact Donna Quandt, Pope County Auditor/Treasurer, 320-634-5705, Pope County Courthouse, 130 East Minnesota Avenue, Suite 218, Glenwood, Minnesota 56334-4525.









EXHIBIT 1

STATEMENT OF NET ASSETS DECEMBER 31, 2008

| | $\frac{G}{G_0}$ | Primary Government Governmental Activities | | |
|-----------------------------------------------|-----------------|--------------------------------------------|----|-----------|
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ | 8,111,024 | \$ | 92,010 |
| Petty cash and change funds | | 1,900 | | - |
| Departmental cash | | 16,836 | | - |
| Taxes receivable | | | | |
| Delinquent | | 183,233 | | 5,989 |
| Special assessments receivable | | | | |
| Delinquent | | 31,893 | | - |
| Deferred | | 189,763 | | - |
| Accounts receivable - net | | 75,148 | | - |
| Accrued interest receivable | | 5,076 | | - |
| Due from other governments | | 1,294,881 | | - |
| Loans receivable | | - | | 94,739 |
| Inventories | | 30,588 | | - |
| Deferred charges | | 22,308 | | 69,447 |
| Restricted assets | | | | |
| Cash and pooled investments | | - | | 3,400,000 |
| Capital assets | | | | |
| Non-depreciable | | 1,815,044 | | 439,580 |
| Depreciable - net of accumulated depreciation | | 42,764,361 | | 5,900 |
| Total Assets | \$ | 54,542,055 | \$ | 4,107,665 |
| <u>Liabilities</u> | | | | |
| Accounts payable | \$ | 165,533 | \$ | 48,031 |
| Salaries payable | | 192,613 | | 670 |
| Contracts payable | | 131,243 | | - |
| Retainage payable | | 11,275 | | - |
| Due to other governments | | 132,995 | | - |
| Accrued interest payable | | 22,960 | | - |
| Unearned revenue | | 99,583 | | - |
| Long-term liabilities | | | | |
| Due within one year | | 450,691 | | 60,000 |
| Due in more than one year | | 2,156,845 | | 3,440,000 |
| Total Liabilities | \$ | 3,363,738 | \$ | 3,548,701 |

EXHIBIT 1 (Continued)

STATEMENT OF NET ASSETS DECEMBER 31, 2008

| | | Primary Government overnmental Activities | Po Ho Red | Component Unit Pope County Housing and Redevelopment Authority | |
|--------------------------------------------------|-----------|-------------------------------------------|-----------------|----------------------------------------------------------------|--|
| Net Assets | | | | | |
| Invested in capital assets - net of related debt | \$ | 44,105,824 | \$ | 345,480 | |
| Restricted for | | | | | |
| General government | | 463,114 | | - | |
| Public safety | | 31,172 | | - | |
| Highways and streets | | 30,588 | | - | |
| Culture and recreation | | 85,260 | | - | |
| Conservation of natural resources | | 90,839 | | - | |
| Sanitation | | 41,446 | | - | |
| Capital projects | | 94,434 | | - | |
| Unrestricted | | 6,235,640 | | 213,484 | |
| Total Net Assets | <u>\$</u> | 51,178,317 | \$ | 558,964 | |

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

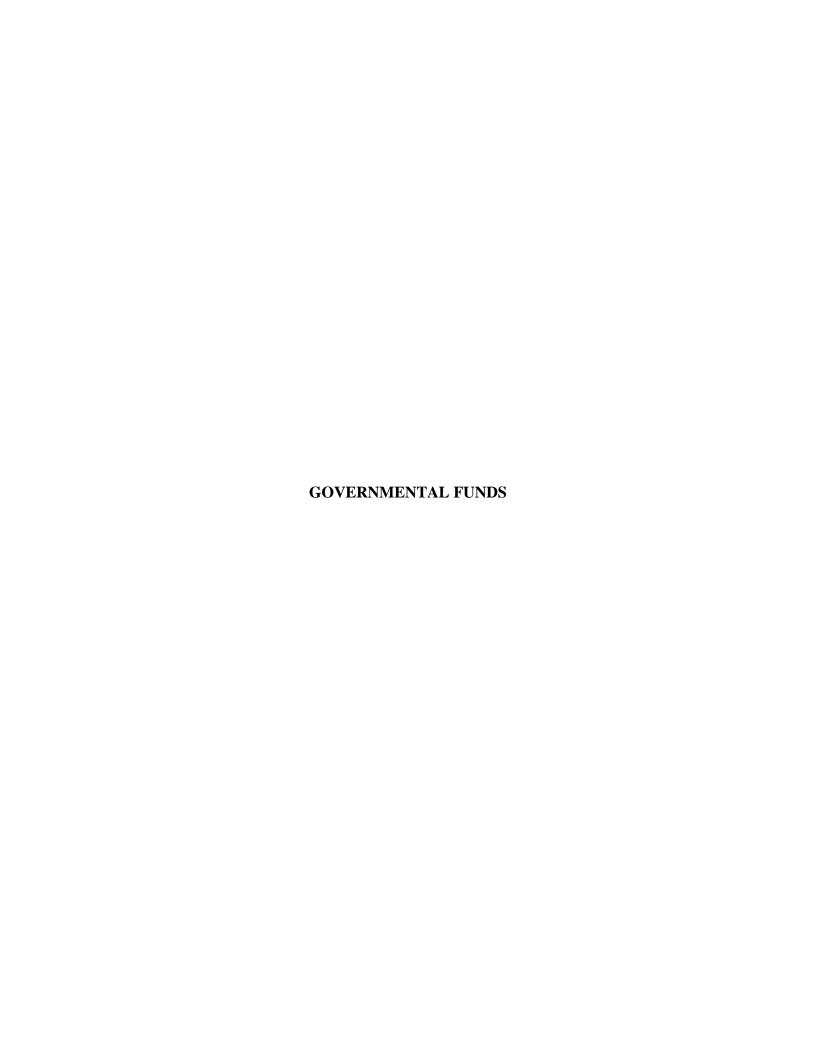
| | Expenses | | Fees, Charges, Fines, and Other | |
|-------------------------------------|----------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------|----------|
| Cunctions/Programs | | | | |
| Primary Government | | | | |
| Governmental activities | | | | |
| General government | \$ | 3,536,997 | \$ | 420,130 |
| Public safety | | 1,590,718 | | 36,258 |
| Highways and streets | | 3,272,794 | | 65,873 |
| Sanitation | | 382,812 | | 326,735 |
| Human services | | 2,735,406 | | 110,873 |
| Health | | 969,655 | | 612,219 |
| Culture and recreation | | 151,632 | | - |
| Conservation of natural resources | | 396,346 | | 73,386 |
| Economic development | | 619,544 | | - |
| Interest | | 105,344 | | - |
| Total Primary Government | \$ | 13,761,248 | \$ | 1,645,47 |
| Component Unit | | | | |
| Housing and Redevelopment Authority | \$ | 1,182,814 | \$ | - |
| | Prope Grave Paym Grand prog Inves Gain | ral Revenues erty taxes el taxes nents in lieu of tax ts and contributions not rams timent income on sale of capital assets ellaneous | | pecific |
| | Tota | al general revenues | | |
| | Char | nge in net assets | | |
| | Net As | ssets - Beginning, as re | estated (Note 2 | 2.C.) |
| | Net As | ssets - Ending | | |

| Component Unit | t (Expense) Revenue and | | | | | |
|----------------------|---------------------------------|----|-----------------------|-----|------------------|----|
| Pope County | | | | | Program Revenues | |
| Housing and | Primary Government Governmental | | Capital Grants and | | Operating | |
| Redevelopment | | | | | Grants and | |
| Authority | Activities | | tributions | Con | Contributions | |
| | | | | | | |
| | (3,100,694) | \$ | - | \$ | 16,173 | \$ |
| | (806,148) | | - | | 748,312 | |
| | 288,303 | | 620 | | 3,494,604 | |
| | (1,077) | | - | | 55,000 | |
| | (1,293,432) | | - | | 1,331,101 | |
| | (88,144) | | - | | 269,292 | |
| | (151,632) (178,460) | | - | | - 144,500 | |
| | (143,717) | | 475,827 | | - | |
| | (105,344) | | - | | <u>-</u> | |
| | (5,580,345) | \$ | 476,447 | \$ | 6,058,982 | \$ |
| \$ (1,182,814) | | | <u>-</u> | \$ | | \$ |
| \$ 212,502 - - | 5,538,747 3,031 61,558 | \$ | | | | |
| | , | | | | | |
| 600,000 | 1,022,756 | | | | | |
| 5,271 | 283,510 | | | | | |
| 400,121 48 | 31,113 76,807 | | | | | |
| | | | | | | |
| \$ 1,217,942 | 7,017,522 | \$ | | | | |
| \$ 35,128 | 1,437,177 | \$ | | | | |
| 523,836 | 49,741,140 | | | | | |
| \$ 558,964 | 51,178,317 | \$ | | | | |









BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008

| | General | | Road and Bridge | | Family Services | |
|--------------------------------------|---------|-----------|------------------------|----|--------------------|--|
| <u>Assets</u> | | | | | | |
| Cash and pooled investments | \$ | 3,559,569 | \$ 952,384 | \$ | 1,780,162 | |
| Petty cash and change funds | | 1,900 | - | | - | |
| Departmental cash | | 16,836 | - | | - | |
| Taxes receivable | | | | | | |
| Delinquent | | 110,386 | 23,118 | | 35,841 | |
| Special assessments receivable | | | | | | |
| Delinquent | | 13,362 | - | | - | |
| Noncurrent | | 80,344 | - | | - | |
| Accounts receivable | | 5,718 | 3,396 | | 9,171 | |
| Accrued interest receivable | | 5,076 | - | | - | |
| Due from other funds | | - | - | | - | |
| Due from other governments | | 200,389 | 880,592 | | 179,106 | |
| Inventories | | - | 30,588 | | - | |
| Advances to other funds | | 123,196 | - | | - | |
| Total Assets | \$ | 4,116,776 | \$ 1,890,078 | \$ | 2,004,280 | |
| Liabilities and Fund Balances | | | | | | |
| Liabilities | | | | | | |
| Accounts payable | \$ | 48,950 | \$ 21,436 | \$ | 88,141 | |
| Salaries payable | | 102,099 | 31,705 | | 36,189 | |
| Contracts payable | | - | 131,243 | | - | |
| Retainage payable | | _ | 11,275 | | _ | |
| Due to other funds | | 305 | 3,031 | | _ | |
| Due to other governments | | 45,241 | 9,222 | | 62,903 | |
| Deferred revenue - unavailable | | 204,092 | 883,960 | | 35,841 | |
| Deferred revenue - unearned | | 99,583 | - | | - | |
| Advances from other funds | | | | | | |
| Total Liabilities | \$ | 500,270 | \$ 1,091,872 | \$ | 223,074 | |

| Ditch | | Solid Waste | | Debt Service | | Capital Projects | | Other Governmental Funds | | Total |
|-------|------------|----------------|--------|-----------------|----|---------------------|----|--------------------------------|----|--------------------|
| \$ | 86,250 | \$ | 25,106 | \$ 446,606 | \$ | 796,419 | \$ | 464,528 | \$ | 8,111,024 1,900 |
| | - | | - | - | | - | | - | | 16,836 |
| | - | | - | 13,888 | | - | | - | | 183,233 |
| | - | | 18,531 | - | | - | | - | | 31,893 |
| | 109,419 | | - | - | | - | | - | | 189,763 |
| | - | | - | - | | - | | 56,863 | | 75,148 |
| | - | | - | - | | - | | - | | 5,076 |
| | - | | - | - | | - | | 3,336 | | 3,336 |
| | - | | - | - | | - | | 34,794 | | 1,294,881 |
| | - | | - | - | | - | | - | | 30,588 123,196 |
| \$ | 195,669 | \$ | 43,637 | \$ 460,494 | \$ | 796,419 | \$ | 559,521 | \$ | 10,066,874 |
| | | | | | | | | | | |
| \$ | - | \$ | - | \$ 432 | \$ | - | \$ | 6,574 | \$ | 165,533 |
| | - | | - | - | | - | | 22,620 | | 192,613 |
| | - | | - | - | | - | | - | | 131,243 |
| | - | | - | - | | - | | - | | 11,275 |
| | - 4,496 | | 10,393 | - | | - | | 740 | | 3,336 132,995 |
| | 109,419 | | 18,531 | 13,888 | | - | | 740 | | 1,265,731 |
| | 109,419 | | 10,551 | - | | - | | - | | 99,583 |
| | 123,196 | | | | | | | | | 123,196 |
| \$ | 237,111 | \$ | 28,924 | \$ 14,320 | \$ | _ | \$ | 29,934 | \$ | 2,125,505 |

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008

| | General | | | Road and Bridge | | Family Services | |
|-----------------------------------------------------|---------|-----------|----|--------------------|----|--------------------|--|
| <u>Liabilities and Fund Balances</u> (Continued) | | | | | | | |
| Fund Balances | | | | | | | |
| Reserved for | | | | | | | |
| Missing heirs | \$ | 33,630 | \$ | - | \$ | - | |
| Advances to other funds | | 123,196 | | - | | - | |
| Law library | | - | | - | | - | |
| Recorder's equipment | | 50,095 | | - | | - | |
| Inventories | | - | | 30,588 | | - | |
| Gravel pit closure | | - | | - | | - | |
| Sheriff's contingency | | 6,092 | | - | | - | |
| Capital expenditures | | 94,434 | | - | | - | |
| Workers' compensation | | 6,673 | | - | | - | |
| Petty cash | | 1,900 | | - | | - | |
| Recorder's compliance | | 137,219 | | - | | - | |
| D.A.R.E. | | 25,080 | | - | | - | |
| Bike path donations | | 36,974 | | - | | - | |
| Local water planning | | 60,537 | | - | | - | |
| Feedlot program | | 48,286 | | - | | - | |
| ISTS loan program | | 20,225 | | - | | - | |
| Shoreland administration | | 9,268 | | - | | - | |
| Election equipment | | 96,937 | | - | | - | |
| Extension grants | | 809 | | - | | - | |
| Unreserved | | | | | | | |
| Designated for cash flows | | 1,000,000 | | - | | 515,556 | |
| Designated for compensated absences | | 350,000 | | - | | - | |
| Designated for courthouse maintenance | | 100,000 | | - | | - | |
| Designated for insurance | | 75,000 | | - | | - | |
| Designated for E-911 | | 182,287 | | - | | - | |
| Designated for permit to carry | | 9,295 | | - | | - | |
| Designated for plat sign deposits | | 1,169 | | - | | - | |
| Designated for veteran vans | | 13,095 | | - | | - | |
| Designated for engineering services | | 9,152 | | - | | - | |
| Designated for chemical use assessment | | 29,258 | | - | | - | |
| Designated for probation program expense | | 20,652 | | - | | - | |
| Designated for probation support fees | | 24,402 | | - | | - | |
| Designated for domestic abuse | | 1,573 | | - | | - | |
| Undesignated | | 1,049,268 | | 767,618 | | 1,265,650 | |
| Reported in nonmajor special revenue funds | | | | | | <u> </u> | |
| Total Fund Balances | \$ | 3,616,506 | \$ | 798,206 | \$ | 1,781,206 | |
| Total Liabilities and Fund Balances | \$ | 4,116,776 | \$ | 1,890,078 | \$ | 2,004,280 | |

| | Ditch | | Solid Waste | | Debt Service | | Capital Projects | | Other Governmental Funds | | Total | |
|----|----------|----|----------------|----|-----------------|----|---------------------|----|--------------------------------|----|------------|--|
| \$ | _ | \$ | _ | \$ | _ | \$ | _ | \$ | _ | \$ | 33,630 | |
| Ψ | _ | Ψ | _ | Ψ | _ | Ψ | _ | Ψ | _ | Ψ | 123,196 | |
| | _ | | _ | | _ | | _ | | 13,464 | | 13,464 | |
| | _ | | _ | | _ | | _ | | - | | 50,095 | |
| | _ | | _ | | _ | | _ | | _ | | 30,588 | |
| | _ | | _ | | _ | | _ | | 41,446 | | 41,446 | |
| | _ | | _ | | _ | | _ | | - | | 6,092 | |
| | _ | | _ | | _ | | _ | | _ | | 94,434 | |
| | _ | | _ | | _ | | _ | | _ | | 6,673 | |
| | _ | | _ | | _ | | _ | | _ | | 1,900 | |
| | _ | | _ | | _ | | _ | | _ | | 137,219 | |
| | _ | | _ | | _ | | _ | | _ | | 25,080 | |
| | _ | | _ | | _ | | _ | | _ | | 36,974 | |
| | _ | | _ | | _ | | _ | | _ | | 60,537 | |
| | _ | | _ | | _ | | _ | | _ | | 48,286 | |
| | _ | | _ | | _ | | _ | | _ | | 20,225 | |
| | _ | | _ | | _ | | _ | | _ | | 9,268 | |
| | _ | | _ | | _ | | _ | | _ | | 96,937 | |
| | - | | - | | - | | - | | - | | 809 | |
| | - | | - | | - | | - | | - | | 1,515,556 | |
| | - | | - | | - | | - | | - | | 350,000 | |
| | - | | - | | - | | - | | - | | 100,000 | |
| | - | | - | | - | | - | | - | | 75,000 | |
| | - | | - | | - | | - | | - | | 182,287 | |
| | - | | - | | - | | - | | - | | 9,295 | |
| | - | | - | | - | | - | | - | | 1,169 | |
| | - | | - | | - | | - | | - | | 13,095 | |
| | - | | - | | - | | - | | - | | 9,152 | |
| | - | | - | | - | | - | | - | | 29,258 | |
| | - | | - | | - | | - | | - | | 20,652 | |
| | - | | - | | - | | - | | - | | 24,402 | |
| | - | | - | | - | | - | | - | | 1,573 | |
| | (41,442) | | 14,713 | | 446,174 | | 796,419 | | - | | 4,298,400 | |
| | | | | | | | | | 474,677 | | 474,677 | |
| \$ | (41,442) | \$ | 14,713 | \$ | 446,174 | \$ | 796,419 | \$ | 529,587 | \$ | 7,941,369 | |
| \$ | 195,669 | \$ | 43,637 | \$ | 460,494 | \$ | 796,419 | \$ | 559,521 | \$ | 10,066,874 | |



EXHIBIT 4

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2008

| Fund balance - total governmental funds (Exhibit 3) | | \$ 7,941,369 |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------|------------------|
| Amounts reported for governmental activities in the statement of net assets are different because: | | |
| Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. | | 44,579,405 |
| Other long-term assets are not available to pay for current period expenditures and, therefore, are not reported in the governmental funds. | | |
| Deferred charges | | 22,308 |
| Revenues in the statement of activities that do not provide current financial resources are not reported in the governmental funds. | | |
| Deferred revenue | | 1,265,731 |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. | | |
| General obligation bonds Loans payable Other long-term liabilities - Rainbow Rider Compensated absences | \$ (1,605,000) (91,393) (376,020) (460,970) | |
| Net OPEB liability | (74,153) | (2,607,536) |
| Accrued interest payable is not due and payable in the current period and, therefore, is not reported in the governmental funds. | | (22,960) |
| Net Assets of Governmental Activities (Exhibit 1) | | \$ 51,178,317 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

| | General | Road and Bridge | Family Services | |
|-----------------------------------------------------|-----------------|--------------------|--------------------|-----------|
| Revenues | | | | |
| Taxes | \$ 3,232,737 | \$ 703,075 | \$ | 1,114,179 |
| Special assessments | 11,657 | - | | - |
| Licenses and permits | 40,834 | - | | - |
| Intergovernmental | 1,147,815 | 3,949,597 | | 1,589,925 |
| Charges for services | 279,365 | 49,445 | | 74,187 |
| Fines and forfeits | 1,806 | - | | - |
| Gifts and contributions | 4,589 | - | | - |
| Investment earnings | 283,510 | - | | - |
| Miscellaneous | 219,327 | 17,576 | | 36,686 |
| Total Revenues | \$ 5,221,640 | \$ 4,719,693 | \$ | 2,814,977 |
| Expenditures | | | | |
| Current | | | | |
| General government | \$ 2,853,225 | \$ - | \$ | - |
| Public safety | 1,454,871 | - | | - |
| Highways and streets | - | 3,447,324 | | - |
| Human services | - | - | | 2,815,539 |
| Health | - | - | | - |
| Culture and recreation | 151,632 | - | | - |
| Conservation of natural resources | 371,240 | - | | - |
| Economic development | 19,454 | - | | - |
| Intergovernmental | | | | |
| Highways and streets | - | 241,677 | | - |
| Sanitation | 55,000 | - | | - |
| Economic development | 150,000 | 450,000 | | - |
| Capital outlay | 321,261 | - | | - |
| Debt service | | | | |
| Principal | 1,733 | - | | - |
| Interest | 382 | - | | - |
| Administrative charges | - | - | | - |
| Total Expenditures | \$ 5,378,798 | \$ 4,139,001 | \$ | 2,815,539 |
| Excess of Revenues Over (Under) Expenditures | \$ (157,158) | \$ 580,692 | \$ | (562) |

| Ditch | | Solid Waste | | Debt Service | | Capital Projects | | Other Governmental Funds | | Total |
|-------|--------|----------------|----|-----------------|----|---------------------|----|--------------------------------|----|-------------------|
| \$ | - | \$ - | \$ | 439,514 | \$ | - | \$ | 3,031 | \$ | 5,492,536 |
| | 62,963 | 318,050 | | - | | - | | - | | 392,670 |
| | - | - | | - | | - | | - | | 40,834 |
| | - | - | | 47,551 | | - | | 175,218 | | 6,910,106 |
| | - | - | | - | | - | | 612,219 | | 1,015,216 |
| | - | - | | - | | - | | 25,768 | | 27,574 |
| | - | - | | - | | - | | - | | 4,589 |
| | - | - | | - | | - | | - | | 283,510 |
| | 1,500 | | | | | | | | | 275,089 |
| \$ | 64,463 | \$ 318,050 | \$ | 487,065 | \$ | | \$ | 816,236 | \$ | 14,442,124 |
| \$ | - | \$ - | \$ | - | \$ | - | \$ | 26,080 | \$ | 2,879,305 |
| | - | - | | - | | - | | - | | 1,454,871 |
| | - | - | | - | | - | | - | | 3,447,324 |
| | - | - | | - | | - | | - | | 2,815,539 |
| | - | - | | - | | - | | 968,943 | | 968,943 |
| | - | - | | - | | - | | - | | 151,632 |
| | 22,580 | - | | - | | - | | - | | 393,820 19,454 |
| | _ | - | | - | | - | | - | | 241,677 |
| | _ | 327,812 | | - | | - | | - | | 382,812 |
| | - | - | | - | | - | | - | | 600,000 |
| | - | - | | - | | 315,566 | | - | | 636,827 |
| | - | - | | 320,000 | | - | | - | | 321,733 |
| | - | - | | 73,321 | | - | | - | | 73,703 |
| | - | - | | 1,661 | | - | | | | 1,661 |
| \$ | 22,580 | \$ 327,812 | \$ | 394,982 | \$ | 315,566 | \$ | 995,023 | \$ | 14,389,301 |
| \$ | 41,883 | \$ (9,762) | \$ | 92,083 | \$ | (315,566) | \$ | (178,787) | \$ | 52,823 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

| | General | | 1 | Road and Bridge | | Family Services |
|-------------------------------------------------------------------------------------------------------|---------|-----------|----|--------------------|----|--------------------|
| Other Financing Sources (Uses) | | | | | | |
| Transfers in | \$ | 450,000 | \$ | 450,000 | \$ | - |
| Transfers out | | (583,706) | | (450,000) | | - |
| Proceeds from loan | | 56,681 | | - | | - |
| Proceeds from the sale of capital assets | | 31,113 | | | | - |
| Total Other Financing Sources (Uses) | \$ | (45,912) | \$ | | \$ | |
| Net Change in Fund Balances | \$ | (203,070) | \$ | 580,692 | \$ | (562) |
| Fund Balances - January 1, as restated (Note 2.C.) Increase (decrease) in reserved for inventories | | 3,819,576 | | 216,226 1,288 | | 1,781,768 |
| Fund Balances - December 31 | \$ | 3,616,506 | \$ | 798,206 | \$ | 1,781,206 |

| Ditch | Solid Waste | Debt Service | Capital Projects | Gov | Other vernmental Funds | Total |
|----------------|--------------------|---------------------|-------------------------|-----|------------------------------|--------------------------------|
| \$ - | \$ - | \$ - | \$ - | \$ | 133,706 | \$ 1,033,706 (1,033,706) |
| - | - | - | - | | - | 56,681 |
| | - | | | | | 31,113 |
| \$ | \$ | \$ | \$ | \$ | 133,706 | \$ 87,794 |
| \$ 41,883 | \$ (9,762) | \$ 92,083 | \$ (315,566) | \$ | (45,081) | \$ 140,617 |
| (83,325) | 24,475 | 354,091 | 1,111,985 | | 574,668 | 7,799,464 1,288 |
| \$ (41,442) | \$ 14,713 | \$ 446,174 | \$ 796,419 | \$ | 529,587 | \$ 7,941,369 |

EXHIBIT 6

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RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES—GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

| Net change in fund balances - total governmental funds (Exhibit 5) | | \$ 140,617 |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------|-----------------|
| Amounts reported for governmental activities in the statement of activities are different because: | | |
| In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment between the fund statements and the statement of activities is the increase or decrease in revenue deferred as unavailable. | | |
| Deferred revenue - December 31 Deferred revenue - January 1 | \$ 1,265,731 (998,977) | 266,754 |
| Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the statement of activities, only the gain or loss on the disposal of capital assets is reported; whereas, in the fund statements, the proceeds from the sale increase financial resources. The change in net assets differs from the change in fund balance by the net book value of the assets disposed. | | |
| Expenditures for general capital assets and infrastructure Net book value of assets sold Current year depreciation | \$ 2,734,748 (6,240) (1,443,073) | 1,285,435 |
| Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources. Neither transaction, however, has any effect on net assets. Also, governmental funds report the net effect of issuance costs, premiums, discounts, and similar items when debt is first issued; whereas, those amounts are deferred and amortized over the life of the debt in the statement of activities. | | |
| Proceeds of new debt Loans payable issued Other long-term liabilities - Rainbow Rider Principal repayments Current year amortization of issuance costs | \$ (56,681) (376,020) 321,733 (10,052) | (121,020) |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. | | |
| Change in accrued interest payable Change in compensated absences Change in inventories | \$ (19,928) (41,816) 1,288 | |
| Change in net OPEB liability | (74,153) | (134,609) |
| Change in Net Assets of Governmental Activities (Exhibit 2) | | \$ 1,437,177 |

The notes to the financial statements are an integral part of this statement.





EXHIBIT 7

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2008

| | Ago | ency Funds |
|-----------------------------|-----|------------|
| <u>Assets</u> | | |
| Cash and pooled investments | \$ | 403,318 |
| Due from other governments | | 677 |
| Total Assets | \$ | 403,995 |
| <u>Liabilities</u> | | |
| Accounts payable | \$ | 5,230 |
| Due to other governments | | 398,765 |
| Total Liabilities | \$ | 403,995 |



NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2008

1. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2008. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the County are discussed below.

A. Financial Reporting Entity

Pope County was established February 20, 1862, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year. The County Coordinator serves as the Clerk of the Board of Commissioners but does not vote in its decisions.

Discretely Presented Component Unit

While part of the reporting entity, a discretely presented component unit is presented in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County. The following component unit of Pope County is discretely presented:

| Component Unit | Component Unit of Reporting Entity Because | Separate Financial Statements | | | | |
|---------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------|-------------------------------------------------|--|--|--|--|
| Pope County Housing and Redevelopment Authority (HRA) provides services pursuant to Minn Stat 88 469 001-469 047 | County appoints members, and the HRA is a financial burden. | Separate financial statements are not prepared. | | | | |

Significant accounting policies of the component unit do not differ significantly from those of the County.

1. Summary of Significant Accounting Policies

A. Financial Reporting Entity (Continued)

Joint Ventures

The County participates in several joint ventures described in Note 5.C.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net assets and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities.

In the government-wide statement of net assets, the governmental activities are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expense of each function of the County's governmental activities is offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements (Continued)

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category-governmental and fiduciary--are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Family Services Special Revenue Fund</u> is used to account for economic assistance and community social services programs.

The <u>Ditch Special Revenue Fund</u> is used to account for the cost of constructing and maintaining an agricultural drainage ditch system. Financing is provided by special assessments levied against benefited property.

The <u>Solid Waste Special Revenue Fund</u> is used to account for funds used in solid waste management. Financing is provided by special assessments against all parcels of property in the County.

The <u>Debt Service Fund</u> is used to account for the accumulation of resources for, and the payment of, principal, interest, and related costs of general long-term debt.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

The <u>Capital Projects Fund</u> is used to account for the financial resources to be used for capital acquisition, construction, or improvement of capital facilities.

Additionally, the County reports the following fund type:

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity. Since, by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the County, these funds are not incorporated into the government-wide statements.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Pope County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

1. <u>Summary of Significant Accounting Policies</u> (Continued)

D. Assets, Liabilities, and Net Assets or Equity

1. <u>Deposits and Investments</u>

The cash balances of substantially all funds are pooled and invested by the County Auditor/Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2008, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2008 were \$283,510.

2. Receivables and Payables

Activities between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

3. <u>Inventories</u>

All inventories are valued at cost using the first in/first out method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Reported inventories are equally offset by reserved fund balance to indicate that they do not constitute available spendable resources.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity (Continued)

4. <u>Capital Assets</u>

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

| Assets | Years |
|------------------------------------|---------|
| Buildings | 20 - 40 |
| Office furniture and equipment | 5 - 10 |
| Machinery and automotive equipment | 5 - 12 |
| Infrastructure | 50 - 75 |

5. <u>Compensated Absences</u>

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

1. Summary of Significant Accounting Policies

D. <u>Assets, Liabilities, and Net Assets or Equity</u> (Continued)

6. Deferred Revenue

All County funds and the government-wide financial statements defer revenue for resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for revenues not considered to be available to liquidate liabilities of the current period.

7. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

8. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity (Continued)

9. <u>Use of Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. Stewardship, Compliance, and Accountability

A. Deficit Fund Equity

The Ditch Special Revenue Fund had a deficit fund balance as of December 31, 2008, of \$41,442. The deficit will be eliminated with future special assessment levies against benefited properties.

B. Excess of Expenditures Over Appropriations

The following funds had expenditures in excess of budget for the year ended December 31, 2008:

| | Ex | Expenditures | | Final Budget | | Excess | |
|-------------------------------------------------------------|----|----------------------|----|----------------------|----|-------------------|--|
| Special Revenue Funds Road and Bridge Health Services | \$ | 4,139,001 968,943 | \$ | 4,104,384 825,006 | \$ | 34,617 143.937 | |

C. Reclassification/Restatement

The Pope County HRA discretely presented component unit was previously reported as part of the nonmajor special revenue funds. The restated beginning net assets include the HRA's 2007 capital assets, long-term debt, and deferred revenue.

Net assets of the Pope County HRA at January 1, 2008, have been restated. Previously, the County did not recognize a loan receivable.

2. Stewardship, Compliance, and Accountability

C. Reclassification/Restatement (Continued)

The reclassification/restatement is as follows:

| | Governmental Activities | | Nonmajor Special Revenue Funds | | HRA Discretely Presented Component Unit | |
|--------------------------------------------------------------------|----------------------------|------------|--------------------------------------|-----------|-----------------------------------------|-----------|
| Net assets/fund balance, as previously | | | | | | |
| reported | \$ | 50,168,190 | \$ | 681,267 | \$ | - |
| Capital assets | | (476,638) | | - | | 476,638 |
| Contract for deed | | 160,000 | | - | | (160,000) |
| Fund balance | | (106,599) | | (106,599) | | 106,599 |
| Adjustment for deferred revenue Restatement for unrecorded loan | | (3,813) | | - | | 3,813 |
| receivable | | <u>-</u> | | <u>-</u> | | 96,786 |
| Net Assets/Fund Balance, as Restated | \$ | 49,741,140 | \$ | 574,668 | \$ | 523,836 |

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

Pope County's total cash and investments is recorded on the basic financial statements as follows:

| Government-wide statement of net assets | |
|-----------------------------------------|-----------------|
| Governmental activities | |
| Cash and pooled investments | \$ 8,111,024 |
| Petty cash and change funds | 1,900 |
| Departmental cash | 16,836 |
| Statement of fiduciary net assets | |
| Cash and pooled investments | 403,318 |
| | _ |
| Total Cash and Investments | \$ 8,533,078 |

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

a. <u>Deposits</u>

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better or revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that the securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2008, \$93,947 of the County's bank balances of \$12,971,812 were exposed to custodial credit risk.

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

The County had no investments as of December 31, 2008.

3. <u>Detailed Notes on All Funds</u>

A. Assets (Continued)

2. Receivables

The County had no receivables scheduled to be collected beyond one year, except for \$189,763 of deferred special assessments.

3. Capital Assets

Capital asset activity for the year ended December 31, 2008, was as follows:

| |] | Beginning Balance, as Restated (Note 2.C.) | Increase | | Decrease | | Ending Balance | |
|-------------------------------------------------------------------------------------------------------------------------------------------|----|-----------------------------------------------------|----------|-------------------------------------------|----------|-------------------|-------------------|-------------------------------------------------|
| Capital assets not depreciated Land | \$ | 1,568,279 | \$ | 246,765 | \$ | | \$ | 1,815,044 |
| Capital assets depreciated Buildings Office furniture and equipment Machinery and automotive equipment Infrastructure | \$ | 3,596,335 644,585 3,257,671 48,915,916 | \$ | 1,166,727 79,745 308,632 932,879 | \$ | 65,829 121,881 | \$ | 4,763,062 658,501 3,444,422 49,848,795 |
| Total capital assets depreciated | \$ | 56,414,507 | \$ | 2,487,983 | \$ | 187,710 | \$ | 58,714,780 |
| Less: accumulated depreciation for Buildings Office furniture and equipment Machinery and automotive equipment Infrastructure | \$ | 1,336,315 359,821 1,942,605 11,050,075 | \$ | 127,730 49,426 305,559 960,358 | \$ | 59,589 121,881 | \$ | 1,464,045 349,658 2,126,283 12,010,433 |
| Total accumulated depreciation | \$ | 14,688,816 | \$ | 1,443,073 | \$ | 181,470 | \$ | 15,950,419 |
| Total capital assets depreciated, net | \$ | 41,725,691 | \$ | 1,044,910 | \$ | 6,240 | \$ | 42,764,361 |
| Governmental Activities Capital Assets, Net | \$ | 43,293,970 | \$ | 1,291,675 | \$ | 6,240 | \$ | 44,579,405 |

3. Detailed Notes on All Funds

A. Assets

3. <u>Capital Assets</u> (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental Activities | |
|-----------------------------------------------------------------------|-----------------|
| General government | \$ 147,876 |
| Public safety | 74,543 |
| Highways and streets, including depreciation of infrastructure assets | 1,215,463 |
| Human services | 2,776 |
| Health | 2,415 |
| | |
| Total Depreciation Expense - Governmental Activities | \$ 1,443,073 |

B. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2008, is as follows:

1. <u>Due To/From Other Funds</u>

| Receivable Fund | Payable Fund | A | mount | Description |
|-------------------------------|----------------------------|----|--------------|----------------------------------------|
| Health Services Gravel Tax | General Road and Bridge | \$ | 305 3,031 | To provide funding Gravel tax receipts |
| Total Due To/From Other Funds | | \$ | 3,336 | |

2. Advances From/To Other Funds

| Receivable Fund | Payable Fund | <u> </u> | Amount |
|-----------------|--------------|----------|---------|
| General | Ditch | \$ | 123,196 |

Over the past several years, the General Fund has advanced funds to the Ditch Special Revenue Fund for needed repairs. The advances will be paid off with future special assessments on the benefited properties.

3. Detailed Notes on All Funds

B. <u>Interfund Receivables, Payables, and Transfers</u>

2. <u>Advances From/To Other Funds</u> (Continued)

Interfund transfers for the year ended December 31, 2008, consisted of the following:

| | T | ransfers In | Description | |
|------------------------------------------------------------------------|----|-------------|-------------------------------|--|
| Transfers to Road and Bridge Special Revenue Fund from General Fund | \$ | 450,000 | To provide funding | |
| Transfers to Health Services Special Revenue Fund from General Fund | | 133,706 | To provide funding | |
| Transfer to General Fund from Road and Bridge Special Revenue Fund | | 450,000 | To pay back previous transfer | |
| Total Interfund Transfers | \$ | 1,033,706 | | |

C. Liabilities

1. Deferred Revenue

Deferred revenue consists of taxes and special assessments receivable, state and federal grants and other revenues that are not collected soon enough after year-end to pay liabilities of the current period, and state and federal grants received but not yet earned. Deferred revenue at December 31, 2008, is summarized below by fund:

| | | Special Assessments Grants | | Total | | |
|-----------------------|----|----------------------------|----|----------|----|-----------|
| Governmental funds | | | | | | |
| General Fund | \$ | 204,092 | \$ | 99,583 | \$ | 303,675 |
| Special Revenue Funds | | | | | | |
| Road and Bridge | | 23,118 | | 860,842 | | 883,960 |
| Family Services | | 35,841 | | - | | 35,841 |
| Ditch | | 109,419 | | - | | 109,419 |
| Solid Waste | | 18,531 | | - | | 18,531 |
| Debt Service Fund | - | 13,888 | | <u>-</u> | | 13,888 |
| Total | \$ | 404,889 | \$ | 960,425 | \$ | 1,365,314 |

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u>

1. <u>Deferred Revenue</u> (Continued)

| | Taxes and Special Assessments | | Grants | Total | | |
|---------------------------------------------|-------------------------------|----|-------------------|-------|---------------------|--|
| Deferred revenue Unavailable Unearned | \$ 404,889 | \$ | 860,842 99,583 | \$ | 1,265,731 99,583 | |
| Total | \$ 404,889 | \$ | 960,425 | \$ | 1,365,314 | |

2. Long-Term Debt

Bond and note payments are typically made from the Debt Service Fund. Information on individual bonds and notes payables were as follows:

| Type of Indebtedness | Final Maturity | Installment Amounts | Interest Rates (%) | Original Issue Amount | Outstanding Balance December 31, 2008 |
|----------------------------------------------------------------------------------------------|-------------------|------------------------|--------------------------|-----------------------------|---------------------------------------|
| General Obligation Bonds | _ | | | | |
| <i>g</i> 1 | | \$90,000 - | 2.00 - | | |
| 2002 Solid Waste Bond | 12/01/2011 | \$115,000 | 3.70 | \$ 1,030,000 | \$ 335,000 |
| 2007A G.O. Capital | 02/01/2012 | \$300,000 - | 2.60 | 1 270 000 | 1 270 000 |
| Improvement Bonds | 02/01/2012 | \$335,000 | 3.60 | 1,270,000 | 1,270,000 |
| Total General Obligation Bonds | | | | \$ 2,300,000 | \$ 1,605,000 |
| Septic System Replacement Loans SRF0127 State of MN Septic System Replacement Loans | 06/15/2018 | \$1,654 - \$3,941 | 2.00 | \$ 38,168 | \$ 36,435 |
| SRF0185 State of MN Septic System Replacement Loans | 06/15/2021 | \$2,495 - \$5,943 | 2.00 | 54,958 | 54,958 |
| Total State of MN Septic System Replacement Loans | | | | \$ 93,126 | \$ 91,393 |

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u> (Continued)

3. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2008, were as follows:

| Year Ending | | General Oblig | Bonds | Loans Payable | | | | |
|-------------|----|---------------|----------|---------------|-----------|--------|----------|-------|
| December 31 | I | Principal | Interest | | Principal | | Interest | |
| 2009 | \$ | 410,000 | \$ | 52,275 | \$ | 3,519 | \$ | 711 |
| 2010 | _ | 420,000 | - | 37,555 | - | 3,590 | - | 640 |
| 2011 | | 440,000 | | 22,165 | | 6,157 | | 1,107 |
| 2012 | | 335,000 | | 6,030 | | 8,801 | | 1,498 |
| 2013 | | - | | - | | 8,978 | | 1,320 |
| 2014 - 2018 | | - | | - | | 45,563 | | 3,814 |
| 2019 - 2023 | | - | | | | 14,785 | | 385 |
| T-4-1 | ¢ | 1 (05 000 | ď | 110.025 | ¢ | 01 202 | ¢ | 0.475 |
| Total | \$ | 1,605,000 | \$ | 118,025 | \$ | 91,393 | \$ | 9,475 |

4. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2008, was as follows:

| | Beginning Balance, as Restated (Note 2.C.) | | Additions | | Reductions | | Ending Balance | | Due Within One Year | |
|------------------------------------------------------------------------|--------------------------------------------|--------------------------|---------------------------------------|----|-------------------------------|----|--------------------------------|----|------------------------|--|
| General obligation bonds Loans payable Other long-term liability | \$ | 1,925,000 36,445 - | \$ 56,681 376,020 | \$ | 320,000 1,733 | \$ | 1,605,000 91,393 376,020 | \$ | 410,000 4,230 | |
| Compensated absences Net OPEB liability Long-Term Liabilities | \$ | 2,380,599 | \$ 510,798 271,563 1,215,062 | \$ | 468,982 197,410 988,125 | \$ | 460,970 74,153 2,607,536 | \$ | 36,461 - 450,691 | |

The other long-term liability is for a payable to Rainbow Rider, a regional transportation service housed in Pope County. Grant money will be received to pay this liability in 2010.

3. Detailed Notes on All Funds

C. Liabilities

4. <u>Changes in Long-Term Liabilities</u> (Continued)

Long-term debt was liquidated by payments from the following funds:

| General Fund Debt Service Fund | \$ 1,733 320,000 |
|--------------------------------|------------------------|
| Total Principal Retirements | \$ 321,733 |

5. Other Postemployment Benefits

In 2008, the County implemented the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. This pronouncement required the County to calculate and record a net other postemployment benefits (OPEB) obligation at December 31, 2008. The net OPEB obligation is, in general, the cumulative difference between the actuarial required contribution and the actual contributions since January 1, 2008.

Plan Description

Pope County provides a single-employer defined benefit healthcare plan to eligible retirees and their spouses. The plan offers medical and dental insurance benefits. The County provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b.

Participants

Participants of the plan consisted of the following at January 1, 2008, the date of the first actuarial valuation:

| Active employees | 118 |
|-------------------------|-----|
| Retired employees | 49 |
| | |
| Total Plan Participants | 167 |

3. Detailed Notes on All Funds

C. Liabilities

5. Other Postemployment Benefits (Continued)

Funding Policy

The contribution requirements of the plan members and the County are established and may be amended by the Pope County Board of Commissioners. The required contribution is based on projected pay-as-you-go financing requirements. Retirees and their spouses contribute to the healthcare plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy. For fiscal year 2008, the County contributed \$197,410 to the plan.

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for 2008, the amount actually contributed to the plan, and changes in the County's net OPEB obligation.

| ARC Interest on net OPEB obligation Adjustment to ARC | \$ 271,563 |
|-------------------------------------------------------------------------|----------------------------|
| Annual OPEB cost Contributions during the year | \$ 271,563 (197,410) |
| Increase in net OPEB obligation Net OPEB Obligation - Beginning of Year | \$ 74,153 |
| Net OPEB Obligation - End of Year | \$ 74,153 |

3. Detailed Notes on All Funds

C. Liabilities

5. Other Postemployment Benefits

Annual OPEB Cost and Net OPEB Obligation (Continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2008, were as follows:

| Fiscal Year | Annual | Employer | | Percentage | Net OPEB | | |
|-------------------|---------------|--------------|---------|-------------|------------|--------|--|
| Ended | PEB Cost | Contribution | | Contributed | Obligation | | |
| December 31, 2008 | \$ 271,563 | \$ | 197,410 | 72.69% | \$ | 74,153 | |

Funded Status and Funding Progress

As of January 1, 2008, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability for benefits was \$3,561,170, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$3,561,170. The covered payroll (annual payroll of active employees covered by the plan) was \$4,610,899, and the ratio of the UAAL to the covered payroll was 77.23 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. In the first year, only one year of funding data is presented.

3. Detailed Notes on All Funds

C. Liabilities

5. Other Postemployment Benefits (Continued)

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. In the December 31, 2008, actuarial valuation, the projected unit credit cost method was used. The actuarial assumptions include a 4.50 percent investment rate of return (net of administrative expenses), and an annual health care cost trend rate of 9.00 percent initially, reduced by the decrements to an ultimate rate of 5.00 percent after ten years. The actuarial value of assets was set to equal the market value of assets. The UAAL is being amortized over 30 years on a closed basis.

4. Pension Plans

A. Plan Description

All full-time and certain part-time employees of Pope County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the Public Employees Retirement Fund and the Public Employees Police and Fire Fund, which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

Public Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund.

4. Pension Plans

A. Plan Description (Continued)

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Using Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service.

For Public Employees Retirement Fund members hired prior to July 1, 1989, whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and either 65 or 66 (depending on date hired) for Public Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the Public Employees Retirement Fund and the Public Employees Police and Fire Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

4. Pension Plans (Continued)

B. Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. The County makes annual contributions to the pension plans equal to the amount required by state statutes. Public Employees Retirement Fund Basic Plan members and Coordinated Plan members were required to contribute 9.1 and 6.0 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members were required to contribute 8.6 percent of their annual covered salary in 2008. That rate increased to 9.4 percent in 2009.

The County is required to contribute the following percentages of annual covered payroll in 2008 and 2009:

| | 2008 | 2009 |
|---------------------------------------|--------|--------|
| Public Employees Retirement Fund | | |
| Basic Plan members | 11.78% | 11.78% |
| Coordinated Plan members | 6.50 | 6.75 |
| Public Employees Police and Fire Fund | 12.90 | 14.10 |

The County's contributions for the years ending December 31, 2008, 2007, and 2006, for the Public Employees Retirement Fund and the Public Employees Police and Fire Fund were:

| | 2008 | 2007 | 2006 |
|---------------------------------------------------------------------------|-------------------------|-------------------------|-------------------------|
| Public Employees Retirement Fund Public Employees Police and Fire Fund | \$ 294,510 50,363 | \$ 282,452 45,758 | \$ 214,540 36,244 |

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

5. Summary of Significant Contingencies and Other Items

A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. To manage these risks, the County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Insurance Trust (MCIT). MCIT is

5. Summary of Significant Contingencies and Other Items

A. Risk Management (Continued)

a public entity risk pool currently operated as a common risk management and insurance program for its members. The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risk, the County carries commercial insurance. There were no significant reductions in insurance coverage from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$410,000 per claim in 2008 and \$430,000 per claim in 2009. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

B. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County, in connection with the normal conduct of its affairs, is involved in various claims, judgments, and litigations. The County Attorney estimates that the potential claims resulting from such litigation that would not be covered by insurance will not have a material adverse effect on the financial condition of the County.

5. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

C. Joint Ventures

Pope/Douglas Solid Waste Management

Douglas and Pope Counties entered into a joint powers agreement in 1983 to build and operate a solid waste incinerator, pursuant to Minn. Stat. § 471.59. In 1986, it was determined that the joint venture would eventually operate on user charges.

The management of the solid waste incinerator is vested in the joint board composed of three County Commissioners from Douglas County and two County Commissioners from Pope County, as provided by the joint powers agreement. Each member is entitled to one vote. The costs of operations are apportioned 75 percent to Douglas County and 25 percent to Pope County. The facility is located in Alexandria, Minnesota.

Pope/Douglas Solid Waste Management had net assets of \$18,955,836 as of December 31, 2008, which was a decrease of \$735,580.

Financing is provided by charges for services, special assessments levied in each county, state grants, and interest on investments.

Complete financial statements of Pope/Douglas Solid Waste Management can be obtained at 2110 South Jefferson, Alexandria, Minnesota 56308.

Central Minnesota Council on Aging

The Central Minnesota Council on Aging was established June 2, 1982, by a joint powers agreement among Becker, Clay, Douglas, Grant, Otter Tail, Pope, Stevens, Traverse, and Wilkin Counties. The agreement was established to administer all aspects of the Older Americans Act by providing programs to meet the needs of the elderly in the nine-county area. Each county may be assessed a proportional share of 25 percent of the administrative costs incurred in carrying out this agreement. Each county's proportional share of this 25 percent of the administrative costs will be based upon the number of persons age 60 or older living within that county.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures

Central Minnesota Council on Aging (Continued)

Any county may withdraw by providing notice to the chair of the Board 90 days prior to the beginning of the fiscal year. The chair shall forward a copy to each of the counties. Withdrawal does not discharge any liability incurred or chargeable to any county before the effective date of withdrawal. Control is vested in the Central Minnesota Board on Aging. The Board consists of one Commissioner from each of the counties. Each member of the Board is appointed by the County Commissioners of the county he or she represents.

Complete financial statements for the Central Minnesota Council on Aging can be obtained from its administrative office, P. O. Box 726, Fergus Falls, Minnesota 56538-0726.

Mid-State Community Health Services

Douglas, Grant, Pope, Stevens, and Traverse Counties entered into a joint powers agreement creating and operating the Mid-State Community Health Services pursuant to Minn. Stat. § 471.59 (following a budget approved by the five-county Board). Stevens County Nursing Service receives and administers the grant money.

Complete financial statements for the Mid-State Community Health Services can be obtained from its administrative office at 210 Atlantic Avenue, Morris, Minnesota 56267-1321, or from the Stevens County Auditor/Treasurer's Office at the Courthouse.

Prime West Central County-Based Purchasing Initiative Joint Powers Board

In December 1998, Pope County became a member of the Prime West Central County-Based Purchasing Initiative Joint Powers Board with Big Stone, Douglas, Grant, McLeod, Meeker, Pipestone, Renville, Stevens, and Traverse Counties. Pope County, in partnership with these nine counties, is able to directly purchase health care services for County residents who are eligible for Medical Assistance and General Assistance Medical Care. County-based purchasing is the local control alternative favored for improved coordination of services to the Prepaid Medical Insurance Program in complying with Minnesota Department of Health requirements as set forth in Minn. Stat. chs. 62D and 62N. Funding comes primarily from the state.

5. Summary of Significant Contingencies and Other Items

C. Joint Ventures

<u>Prime West Central County-Based Purchasing Initiative Joint Powers Board</u> (Continued)

Douglas County acts as fiscal agent for the Prime West Central County-Based Purchasing Initiative Joint Powers Board and reports the cash transactions as an investment trust fund on its financial statements.

Complete financial information can be obtained from its administrative office at Prime West Health Systems, Douglas County Courthouse, 305 - 8th Avenue West, Alexandria, Minnesota 56308.

Crow River Joint Powers Agreement

In April 1999, the County entered into a joint powers agreement with Carver, Hennepin, Kandiyohi, McLeod, Meeker, Renville, Sibley, Stearns, and Wright Counties creating the Crow River Joint Powers Agreement. The Agreement is authorized by Minn. Stat. §§ 103B.311 and 103B.315. The Prairie County Resource Conservation and Development Council is the fiscal agent for this Joint Powers Agreement. The Board of Directors meets at least two times per year, or more often if needed, at the location to be set by the chair of the Joint Powers Board. The purpose of this Agreement is the joint exercise of powers by the member counties to promote the orderly water quality improvement and management of the Crow River Watershed through information sharing, education, coordination, and related support to the member counties by assisting in the implementation and goal achievement of comprehensive water plans.

The governing board is composed of one Board member from each of the participating counties. Financing is provided by state proceeds.

Complete financial information can be obtained from the Prairie County Resource Conservation and Development Council, 1005 High Avenue North East, Willmar, Minnesota 56201.

5. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

D. Agricultural Best Management Loan Program

The County has entered into an agreement with the Minnesota Department of Agriculture and a local lending institution to jointly administer a loan program to individuals to implement projects that prevent or mitigate nonpoint source water pollution. While the County is not liable for the repayment of the loans in any manner, it does have certain responsibilities under the agreement. The County has met those responsibilities for 2008.

6. <u>Pope County Housing and Redevelopment Authority (HRA)</u>

A. Summary of Significant Accounting Policies

The following is a summary of significant accounting policies followed by the HRA. The HRA is reporting as of and for the year ended December 31, 2008.

The accounts of the HRA are organized and operated on the basis of a single fund, which has a set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenses. This fund is used to account for operations of the HRA and is grouped into the proprietary category. Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting.

The HRA's government-wide financial statements (the statement of net assets and the statement of activities) are prepared using the economic resources measurement focus and the accrual basis of accounting.

Reporting Entity

The HRA is governed by a five-member Board of Directors who are appointed by the Pope County Board.

Basis of Presentation

The HRA does not prepare separate financial statements.

6. Pope County Housing and Redevelopment Authority (HRA) (Continued)

B. Property Taxes

Property tax levies are set by the HRA and are certified to the County each year for collection in the following year. In Minnesota, counties act as collection agents for all property taxes. Real property taxes are generally due from taxpayers in equal installments on May 15 and October 15. The County remits tax settlements to the HRA at various times during the year. Taxes collectible in a given calendar year are generally recognized as revenue during that fiscal year.

C. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of personal and contractual services, supplies, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Bond Issuance Costs

Bond issuance costs are stated at historical cost and are amortized using the straight-line method over the life of the bonds.

E. Assets

1. Cash

All cash of the HRA is on deposit with the Pope County Auditor/Treasurer and included within its pooled cash and investments. At year-end December 31, 2008, the HRA had \$92,010 in cash and pooled investments and \$3,400,000 in restricted cash and pooled investments.

6. Pope County Housing and Redevelopment Authority (HRA)

E. Assets (Continued)

2. Receivables

Receivables for the HRA at December 31, 2008, were as follows:

| Taxes | \$ 5,989 |
|-------------------|---------------|
| Loan | 94,739 |
| | |
| Total Receivables | \$ 100,728 |

Of the loan receivable, \$91,752 is not expected to be collected within the next year.

3. Capital Assets

Capital assets are stated at historical or estimated historical cost and are depreciated using the straight-line method over their estimated useful lives ranging from 8 to 40 years.

The HRA's capital asset activity for the year ended December 31, 2008, was as follows:

| | Beginning Balance | | Increase | | Decrease | | Ending Balance | |
|-----------------------------------------|----------------------|---------|----------|--------|----------|---------|-------------------|---------|
| Capital assets not depreciated Land | \$ | 429,210 | \$ | 10,370 | \$ | | \$ | 439,580 |
| Capital assets depreciated Buildings | \$ | 107,930 | \$ | 6,000 | \$ | 107,930 | \$ | 6,000 |
| Less: accumulated depreciation | | 60,502 | | 100 | | 60,502 | | 100 |
| Total capital assets depreciated, net | \$ | 47,428 | \$ | 5,900 | \$ | 47,428 | \$ | 5,900 |
| Total Capital Assets, Net | \$ | 476,638 | \$ | 16,270 | \$ | 47,428 | \$ | 445,480 |

Depreciation expense of \$100 was charged to economic development expense.

6. Pope County Housing and Redevelopment Authority (HRA) (Continued)

F. Liabilities

Long-Term Debt

Long-term debt outstanding at December 31, 2008, for the HRA consists of the following:

| Type of Indebtedness | Final Maturity | Installment Amounts | Interest Rates (%) | Original Issues Amount | Outstanding Balance December 31, 2008 |
|---------------------------------------|-------------------|--------------------------|--------------------------|------------------------------|---------------------------------------|
| 2008A Public Project Revenue Bonds | 02/01/2019 | \$135,000 - \$285,000 | 3.20 - 4.90 | \$ 3,400,000 | \$ 3,400,000 |
| Contracts for Deed | 01/01/2011 | \$40,000 - \$60,000 | 5.75 | \$ 400,000 | \$ 100,000 |

The debt service requirements as of December 31, 2008, are as follows:

| Year Ending | Ge | General Obligation Bonds | | | | | | |
|----------------------------|--------|--------------------------|----|--------------------|--|--|--|--|
| December 31 | Princi | pal | | Interest | | | | |
| 2009 | \$ | - | \$ | 92,823 | | | | |
| 2010 2011 | | - | | 149,180 149,180 | | | | |
| 2012 2013 | 1 | 35,000 | | 149,180 147,020 | | | | |
| 2014 - 2018 2019 - 2023 | | 80,000 65,000 | | 655,405 475,705 | | | | |
| 2024 - 2028 | 1,2 | 35,000 | | 224,183 | | | | |
| 2029 | 2 | 85,000 | | 6,982 | | | | |
| Total | \$ 3,4 | 00,000 | \$ | 2,049,658 | | | | |

Long-term liability activity for the year ended December 31, 2008, was as follows:

| | eginning Balance | Additions | Re | ductions | Ending Balance | e Within ne Year |
|-------------------------------------|---------------------|-----------------|----|----------|----------------------------|---------------------|
| Revenue bonds Contracts for deed | \$ 160,000 | \$ 3,400,000 | \$ | 60,000 | \$ 3,400,000 100,000 | \$ 60,000 |
| Long-Term Liabilities | \$ 160,000 | \$ 3,400,000 | \$ | 60,000 | \$ 3,500,000 | \$ 60,000 |





Schedule 1

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| | Budgeted Amounts Actual | | Actual | Variance with | | | |
|--------------------------|-------------------------|----|-----------|---------------|-----------|----|------------|
| | Original | | Final | | Amounts | Fi | nal Budget |
| Revenues | | | | | | | |
| Taxes | \$ 3,538,623 | \$ | 3,538,623 | \$ | 3,232,737 | \$ | (305,886) |
| Special assessments | - | | - | | 11,657 | | 11,657 |
| Licenses and permits | 40,000 | | 40,000 | | 40,834 | | 834 |
| Intergovernmental | 685,426 | | 685,426 | | 1,147,815 | | 462,389 |
| Charges for services | 290,420 | | 290,420 | | 279,365 | | (11,055) |
| Fines and forfeits | - | | - | | 1,806 | | 1,806 |
| Gifts and contributions | - | | - | | 4,589 | | 4,589 |
| Investment earnings | 250,000 | | 250,000 | | 283,510 | | 33,510 |
| Miscellaneous | 156,123 | | 156,123 | | 219,327 | | 63,204 |
| Total Revenues | \$ 4,960,592 | \$ | 4,960,592 | \$ | 5,221,640 | \$ | 261,048 |
| Expenditures | | | | | | | |
| Current | | | | | | | |
| General government | | | | | | | |
| Commissioners | \$ 206,968 | \$ | 206,968 | \$ | 192,223 | \$ | 14,745 |
| County-wide | - | | - | | 715 | | (715) |
| Wellness program | 2,887 | | 2,887 | | 608 | | 2,279 |
| Information technology | 113,203 | | 113,203 | | 115,031 | | (1,828) |
| Coordinator | 224,882 | | 224,882 | | 225,399 | | (517) |
| Auditor/treasurer | 345,759 | | 345,759 | | 327,427 | | 18,332 |
| County assessor | 303,662 | | 303,662 | | 302,028 | | 1,634 |
| Elections | 31,500 | | 31,500 | | 34,248 | | (2,748) |
| Accounting and auditing | 37,000 | | 37,000 | | 59,088 | | (22,088) |
| Data processing | 51,600 | | 51,600 | | 46,621 | | 4,979 |
| Attorney | 260,966 | | 260,966 | | 230,548 | | 30,418 |
| Recorder | 290,177 | | 290,177 | | 243,213 | | 46,964 |
| Surveyor | 4,506 | | 4,506 | | - | | 4,506 |
| Environmental services | 278,464 | | 278,464 | | 256,562 | | 21,902 |
| Buildings | 385,565 | | 385,565 | | 379,294 | | 6,271 |
| Veterans service officer | 110,921 | | 110,921 | | 114,555 | | (3,634) |
| Other general government | 319,150 | | 899,610 | | 325,665 | | 573,945 |
| Total general government | \$ 2,967,210 | \$ | 3,547,670 | \$ | 2,853,225 | \$ | 694,445 |

<u>Schedule 1</u> (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| | | Budgeted | d Amou | ınts | | Actual | Variance with | | |
|-----------------------------------|----|-----------|--------|-----------|----|-----------|---------------|-----------|--|
| | | Original | | Final | | Amounts | Fir | al Budget | |
| Expenditures | | | | | | | | | |
| Current (Continued) | | | | | | | | | |
| Public safety | | | | | | | | | |
| Sheriff | \$ | 954,580 | \$ | 954,580 | \$ | 718,508 | \$ | 236,072 | |
| Snowmobile grant | | 3,940 | | 3,940 | | - | | 3,940 | |
| Boat and water safety | | 36,738 | | 36,738 | | 21,217 | | 15,521 | |
| Coroner | | 6,000 | | 6,000 | | 12,965 | | (6,965) | |
| Enhanced 911 system | | 29,400 | | 29,400 | | 58,114 | | (28,714) | |
| Dispatchers | | 225,868 | | 225,868 | | 158,321 | | 67,547 | |
| County jail | | 350,000 | | 350,000 | | 220,774 | | 129,226 | |
| Court services | | 187,289 | | 187,289 | | 156,132 | | 31,157 | |
| Sentenced to serve | | 83,057 | | 83,057 | | 77,729 | | 5,328 | |
| Emergency management | | 46,647 | | 46,647 | | 31,111 | | 15,536 | |
| Total public safety | \$ | 1,923,519 | \$ | 1,923,519 | \$ | 1,454,871 | \$ | 468,648 | |
| Culture and recreation | | | | | | | | | |
| Historical society | \$ | 49,000 | \$ | 49,000 | \$ | 49,000 | \$ | _ | |
| Let's go fishing | Ψ | 1,500 | Ψ | 1,500 | Ψ | 1,500 | Ψ | | |
| Senior citizens | | 98,183 | | 98,183 | | 99,292 | | (1,109) | |
| Other | | 1,840 | | 1,840 | | 1,840 | | (1,10) | |
| Total culture and recreation | \$ | 150,523 | \$ | 150,523 | \$ | 151,632 | \$ | (1,109) | |
| Conservation of natural resources | | | | | | | | | |
| Soil and water conservation | \$ | 70,000 | \$ | 70,000 | \$ | 136,233 | \$ | (66,233) | |
| County extension | | 102,472 | | 102,472 | | 95,208 | | 7,264 | |
| Agriculture ditch inspector | | 16,003 | | 16,003 | | 13,400 | | 2,603 | |
| County fair | | 25,000 | | 25,000 | | 25,000 | | _ | |
| Water management | | 75,204 | | 75,204 | | 93,598 | | (18,394) | |
| Shoreland management | | 4,842 | | 4,842 | | 7,801 | | (2,959) | |
| Total conservation of natural | | | | | | | | | |
| resources | \$ | 293,521 | \$ | 293,521 | \$ | 371,240 | \$ | (77,719) | |
| Economic development | | | | | | | | | |
| Community development | \$ | 17,824 | \$ | 17,824 | \$ | 17,824 | \$ | - | |
| Senior citizens | | 1,988 | | 1,988 | | 1,630 | | 358 | |
| Total economic development | \$ | 19,812 | \$ | 19,812 | \$ | 19,454 | \$ | 358 | |

<u>Schedule 1</u> (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| | Budgeted | l Amo | unts | | Actual | | Variance with | |
|------------------------------------------|-----------------|-------|-------------|---------|-----------|--------------|---------------|--|
| | Original | | Final | Amounts | | Final Budget | | |
| Expenditures (Continued) | | | | | | | | |
| Intergovernmental | | | | | | | | |
| Sanitation | | | | | | | | |
| Pope/Douglas Solid Waste Management | \$ 44,000 | \$ | 44,000 | \$ | 55,000 | \$ | (11,000) | |
| Economic development | - | | - | | 150,000 | | (150,000) | |
| Total intergovernmental | \$ 44,000 | \$ | 44,000 | \$ | 205,000 | \$ | (161,000) | |
| Capital outlay | | | | | | | | |
| General government | \$ 219,110 | \$ | 219,110 | \$ | 257,510 | \$ | (38,400) | |
| Public safety | 39,245 | | 39,245 | | 63,751 | | (24,506) | |
| Total capital outlay | \$ 258,355 | \$ | 258,355 | \$ | 321,261 | \$ | (62,906) | |
| Debt service | | | | | | | | |
| Principal | \$ - | \$ | - | \$ | 1,733 | \$ | (1,733) | |
| Interest | | | | | 382 | | (382) | |
| Total debt service | \$ | \$ | | \$ | 2,115 | \$ | (2,115) | |
| Total Expenditures | \$ 5,656,940 | \$ | 6,237,400 | \$ | 5,378,798 | \$ | 858,602 | |
| Excess of Revenues Over (Under) | | | | | | | | |
| Expenditures | \$ (696,348) | \$ | (1,276,808) | \$ | (157,158) | \$ | 1,119,650 | |
| Other Financing Sources (Uses) | | | | | | | | |
| Transfers in | \$ - | \$ | - | \$ | 450,000 | \$ | 450,000 | |
| Transfers out | - | | - | | (583,706) | | (583,706) | |
| Proceeds from loan | - | | - | | 56,681 | | 56,681 | |
| Proceeds from the sale of capital assets | | | | | 31,113 | | 31,113 | |
| Total Other Financing Sources | | | | | | | | |
| (Uses) | \$ - | \$ | | \$ | (45,912) | \$ | (45,912) | |
| Net Change in Fund Balance | \$ (696,348) | \$ | (1,276,808) | \$ | (203,070) | \$ | 1,073,738 | |
| Fund Balance - January 1 | 3,819,576 | | 3,819,576 | | 3,819,576 | | | |
| Fund Balance - December 31 | \$ 3,123,228 | \$ | 2,542,768 | \$ | 3,616,506 | \$ | 1,073,738 | |

Schedule 2

BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| Revenues | (83,785) 752,633 25,445 (78,984) 615,309 111,110 236,676 116,730 (42,011) |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------|
| Taxes \$ 786,860 \$ 786,860 \$ 703,075 \$ Intergovernmental 3,196,964 3,196,964 3,949,597 Charges for services 24,000 24,000 49,445 Miscellaneous 96,560 96,560 17,576 Total Revenues Expenditures Current Highways and streets Administration \$ 426,500 \$ 426,500 \$ 315,390 \$ Maintenance 1,007,741 1,007,741 771,065 1,894,907 Engineering/construction 2,011,637 2,011,637 1,894,907 Equipment, maintenance, and shop 423,951 423,951 465,962 Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development - - - - 450,000 | 752,633 25,445 (78,984) 615,309 111,110 236,676 116,730 |
| Intergovernmental 3,196,964 3,196,964 3,949,597 24,000 24,000 49,445 Miscellaneous 96,560 96,560 17,576 | 752,633 25,445 (78,984) 615,309 111,110 236,676 116,730 |
| Charges for services 24,000 24,000 49,445 Miscellaneous 96,560 96,560 17,576 Total Revenues \$ 4,104,384 \$ 4,104,384 \$ 4,719,693 \$ Expenditures Current Highways and streets 8 426,500 \$ 426,500 \$ 315,390 \$ Administration \$ 426,500 \$ 426,500 \$ 315,390 \$ Maintenance 1,007,741 1,007,741 771,065 Engineering/construction 2,011,637 2,011,637 1,894,907 Equipment, maintenance, and shop 423,951 423,951 465,962 Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development - - - - 450,000 | 25,445 (78,984) 615,309 111,110 236,676 116,730 |
| Miscellaneous 96,560 96,560 17,576 Total Revenues \$ 4,104,384 \$ 4,104,384 \$ 4,719,693 \$ Expenditures Current But a contract of the con | (78,984) 615,309 111,110 236,676 116,730 |
| Miscellaneous 96,560 96,560 17,576 Total Revenues \$ 4,104,384 \$ 4,104,384 \$ 4,719,693 \$ Expenditures Current But a contract of the con | 615,309 111,110 236,676 116,730 |
| Expenditures Current Highways and streets Administration \$ 426,500 \$ 426,500 \$ 315,390 \$ Maintenance 1,007,741 1,007,741 771,065 Engineering/construction 2,011,637 2,011,637 1,894,907 Equipment, maintenance, and shop 423,951 423,951 465,962 Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development 450,000 | 111,110 236,676 116,730 |
| Current Highways and streets 426,500 \$ 426,500 \$ 315,390 \$ 426,500 Administration \$ 426,500 \$ 315,390 \$ 426,500 Maintenance 1,007,741 1,007,741 771,065 Engineering/construction 2,011,637 2,011,637 1,894,907 Equipment, maintenance, and shop 423,951 423,951 465,962 Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development - - - 450,000 | 236,676 116,730 |
| Highways and streets Administration \$ 426,500 \$ 315,390 \$ Maintenance 1,007,741 1,007,741 771,065 Engineering/construction 2,011,637 2,011,637 1,894,907 Equipment, maintenance, and shop 423,951 423,951 465,962 Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development - - - 450,000 | 236,676 116,730 |
| Administration \$ 426,500 \$ 426,500 \$ 315,390 \$ Maintenance | 236,676 116,730 |
| Maintenance 1,007,741 1,007,741 771,065 Engineering/construction 2,011,637 2,011,637 1,894,907 Equipment, maintenance, and shop 423,951 423,951 465,962 Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development - - - 450,000 | 236,676 116,730 |
| Engineering/construction 2,011,637 2,011,637 1,894,907 Equipment, maintenance, and shop 423,951 423,951 465,962 Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development 450,000 | 116,730 |
| Equipment, maintenance, and shop 423,951 423,951 465,962 Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets Economic development \$ 234,555 \$ 234,555 \$ 241,677 \$ 450,000 | |
| Total highways and streets \$ 3,869,829 \$ 3,869,829 \$ 3,447,324 \$ Intergovernmental Highways and streets Economic development \$ 234,555 \$ 234,555 \$ 241,677 \$ 450,000 | (42,011) |
| Intergovernmental Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development - - 450,000 | ` , , / |
| Highways and streets \$ 234,555 \$ 234,555 \$ 241,677 \$ Economic development - - - 450,000 | 422,505 |
| Economic development - 450,000 | |
| | (7,122) |
| Total intergovernmental <u>\$ 234,555</u> <u>\$ 234,555</u> <u>\$ 691,677</u> <u>\$</u> | (450,000) |
| | (457,122) |
| Total Expenditures <u>\$ 4,104,384 </u> | (34,617) |
| Excess of Revenues Over (Under) | |
| Expenditures <u>\$ - \$ 580,692</u> <u>\$</u> | 580,692 |
| Other Financing Sources (Uses) | |
| Transfers in \$ - \$ 450,000 \$ | 450,000 |
| Transfers out (450,000) | (450,000) |
| Total Other Financing Sources | |
| (Uses) <u>\$ - \$ - \$</u> | |
| Net Change in Fund Balance \$ - \$ - \$ 580,692 \$ | 580,692 |
| Fund Balance - January 1 216,226 216,226 216,226 Increase (decrease) in reserved for | - |
| inventories - 1,288 | 1,288 |
| Fund Balance - December 31 <u>\$ 216,226</u> <u>\$ 216,226</u> <u>\$ 798,206</u> <u>\$</u> | 581,980 |

The notes to the required supplementary information are an integral part of this schedule.

Schedule 3

BUDGETARY COMPARISON SCHEDULE FAMILY SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| | Budgeted | d Amo | unts | | Actual | Variance with | | |
|---------------------------------|-----------------|-------|-----------|----|-----------|---------------|--------------|--|
| | Original | | Final | | Amounts | | Final Budget | |
| Revenues | | | | | | | | |
| Taxes | \$ 1,240,448 | \$ | 1,240,448 | \$ | 1,114,179 | \$ | (126,269) | |
| Intergovernmental | 1,506,322 | | 1,506,322 | | 1,589,925 | | 83,603 | |
| Charges for services | 53,325 | | 53,325 | | 74,187 | | 20,862 | |
| Miscellaneous | 193,480 | | 193,480 | | 36,686 | | (156,794) | |
| Total Revenues | \$ 2,993,575 | \$ | 2,993,575 | \$ | 2,814,977 | \$ | (178,598) | |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| Human services | | | | | | | | |
| Income maintenance | \$ 802,495 | \$ | 802,495 | \$ | 776,992 | \$ | 25,503 | |
| Social services | 2,191,080 | | 2,191,080 | | 2,038,547 | | 152,533 | |
| Total Expenditures | \$ 2,993,575 | \$ | 2,993,575 | \$ | 2,815,539 | \$ | 178,036 | |
| Excess of Revenues Over (Under) | | | | | | | | |
| Expenditures | \$ - | \$ | - | \$ | (562) | \$ | (562) | |
| Fund Balance - January 1 | 1,781,768 | | 1,781,768 | | 1,781,768 | | | |
| Fund Balance - December 31 | \$ 1,781,768 | \$ | 1,781,768 | \$ | 1,781,206 | \$ | (562) | |

Schedule 4

SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2008

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) (b) | Unfunded Actuarial Accrued Liability (UAAL) (b-a) | Funded Ratio (a/b) | Covered Payroll (c) | UAAL as a Percentage of Covered Payroll ((b-a)/c) |
|--------------------------------|----------------------------------------|---------------------------------------------------|---------------------------------------------------|--------------------------|---------------------------|---------------------------------------------------|
| January 1, 2008 | \$ - | \$3,561,170 | \$3,561,170 | 0.0% | \$4,610,899 | 77.23% |

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2008

1. <u>Budgetary Information</u>

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund and certain special revenue funds. A budget is not adopted for the Solid Waste, County Ditch, and Gravel Tax Special Revenue Funds because they are based on taxing and special assessments which cannot be determined on an annual basis. Similarly, the Law Library Special Revenue Fund is not budgeted due to the fact that financing is based on fees from court proceedings, therefore expenditures cannot be determined. All annual appropriations lapse at fiscal year-end unless specifically carried over to the next budget year by Board action.

On or before mid-June of each year, all departments and agencies submit requests for appropriations to the Pope County Auditor/Treasurer so that a budget can be prepared. Before October 31, the proposed budget is presented to the County Board for review. The Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the County Board. The legal level of budgetary control (the level at which expenditures may not legally exceed appropriations) is the fund level. During the year, the Board made no supplemental budgetary appropriations.

Encumbrance accounting is employed in governmental funds. Encumbrances (such as purchase orders or contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reapportioned and honored during the subsequent year.

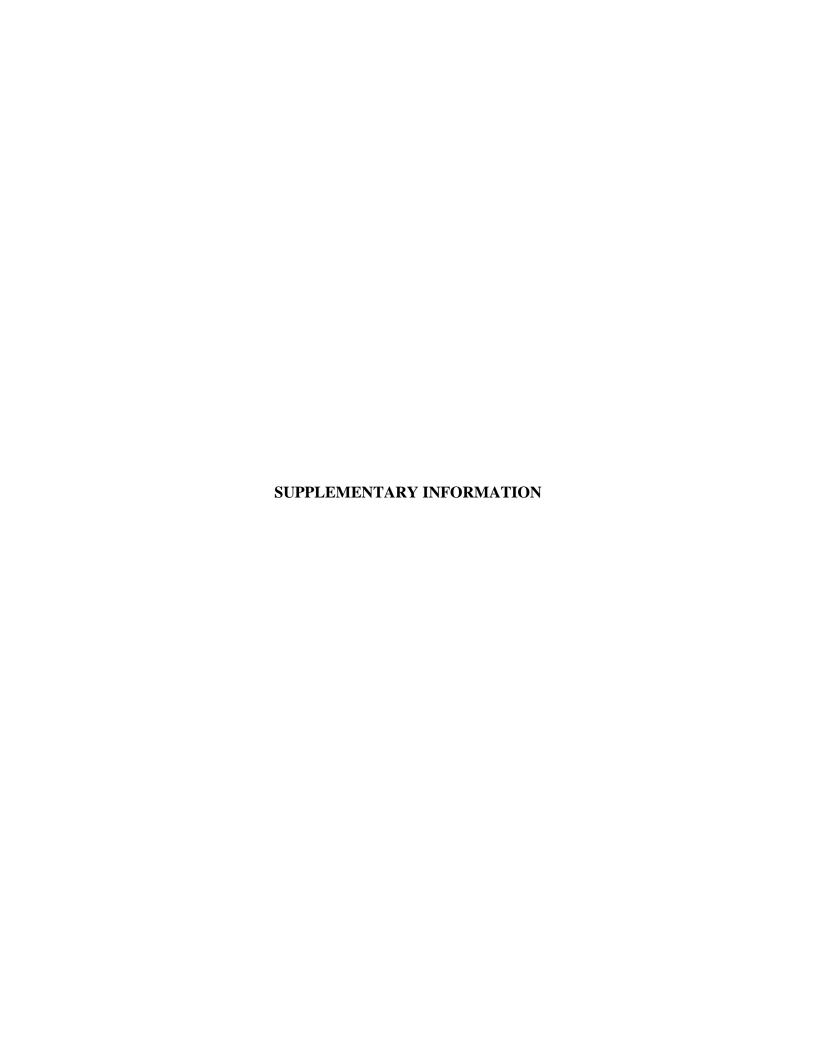
2. Excess of Expenditures Over Appropriations

The following major fund had expenditures in excess of budget for the year ended December 31, 2008:

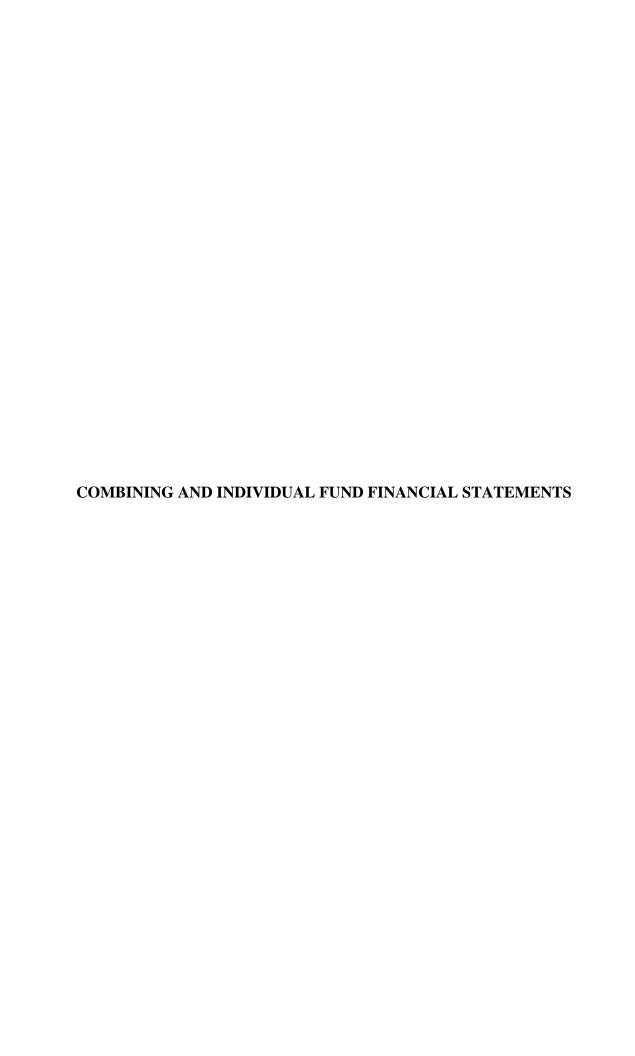
| | Expenditures \$ 4,139,001 | | Fi | nal Budget | Excess | | |
|--------------------------------------|---------------------------|-----------|----|------------|--------|--------|--|
| Road and Bridge Special Revenue Fund | \$ | 4.139.001 | \$ | 4,104,384 | \$ | 34.617 | |

3. Other Postemployment Benefits Funding Status

The County implemented the requirements of Governmental Accounting Standards Board Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, for the fiscal year ended December 31, 2008. Currently, only one year's worth of data is available. Future reports will provide additional trend analysis to meet the three-year funding status requirements as the information becomes available.









NONMAJOR FUNDS

Special Revenue Funds

<u>Health Services</u> - to account for funds designated for the operation and maintenance of a public health nursing service.

<u>Law Library</u> - to account for operation and maintenance of the law library. Financing is provided by fees from court proceedings in accordance with Minn. Stat. § 134A.10.

<u>Gravel Tax</u> - to account for all funds collected under state law for restoration of abandoned pits or quarries on public land or tax-forfeited land.

Agency Funds

<u>School Districts</u> - to account for collection and payment of money due to schools.

<u>Select Account</u> - to account for the collection and distribution of Pope County employees' pre-tax benefit plans.

<u>Collaborative</u> - to account for the receipts and disbursements of the Pope County Family Services Collaborative.

<u>Glacial Ridge Hospital District</u> - to account for funds collected for the Glacial Ridge Hospital District.

<u>Taxes and Penalties</u> - to account for collection of taxes and penalties and their payment to various taxing districts.

<u>Towns and Cities</u> - to account for the collection and payment of taxes due to towns and cities.

<u>West Pope Hospital District</u> - to account for funds collected for the West Pope Hospital District.

NONMAJOR FUNDS

Agency Funds (Continued)

<u>Farwell Kensington Sanitary District</u> - to account for the receipts and disbursements of the Farwell Kensington Sanitary District.

<u>Villard Lakes Sanitary District</u> - to account for the receipts and disbursements of the Villard Lakes Sanitary District.

<u>Sauk River Watershed District</u> - to account for the collection and payment of funds due to the Sauk River Watershed District.

<u>Middle Fork Crow River Watershed District</u> - to account for the collection and payment of funds due to the Middle Fork Crow River Watershed District.

North Fork Watershed District - to account for collection and payment of funds due to the North Fork Watershed District.

<u>State</u> - to account for the receipt and remittance of funds collected for the State of Minnesota and other local units of government.

<u>Regional Treatment and Correctional Center</u> - to account for the collection and payment of funds due to the Regional Treatment and Correctional Center.

Statement 1

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2008

| | Health Services | I | Law Library | Gravel Tax | <u>(E</u> | Total Exhibit 3) |
|--------------------------------------------|------------------------|----|----------------|-------------------|-----------|---------------------|
| <u>Assets</u> | | | | | | |
| Cash and pooled investments | \$ 410,552 | \$ | 15,561 | \$ 38,415 | \$ | 464,528 |
| Taxes receivable | | | | | | |
| Accounts receivable | 56,863 | | - | - | | 56,863 |
| Due from other funds | 305 | | - | 3,031 | | 3,336 |
| Due from other governments | 32,826 | | 1,968 | | | 34,794 |
| Total Assets | \$ 500,546 | \$ | 17,529 | \$ 41,446 | \$ | 559,521 |
| Liabilities and Fund Balances | | | | | | |
| Liabilities | | | | | | |
| Accounts payable | \$ 2,509 | \$ | 4,065 | \$ - | \$ | 6,574 |
| Salaries payable | 22,620 | | - | - | | 22,620 |
| Due to other governments | 740 | | - | _ | | 740 |
| Total Liabilities | \$ 25,869 | \$ | 4,065 | \$ | \$ | 29,934 |
| Fund Balances | | | | | | |
| Reserved for | | | | | | |
| Law library | \$ - | \$ | 13,464 | \$ - | \$ | 13,464 |
| Gravel pit closure | - | | - | 41,446 | | 41,446 |
| Unreserved | | | | | | |
| Undesignated | 474,677 | | | | | 474,677 |
| Total Fund Balances | \$ 474,677 | \$ | 13,464 | \$ 41,446 | \$ | 529,587 |
| Total Liabilities and Fund Balances | \$ 500,546 | \$ | 17,529 | \$ 41,446 | \$ | 559,521 |

Statement 2

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

| | | Health Services | 1 | Law Library | | Gravel Tax | (1 | Total Exhibit 5) |
|---------------------------------|----|--------------------|----|----------------|----|---------------|----|---------------------|
| Revenues | | | | | | | | |
| Taxes | \$ | - | \$ | - | \$ | 3,031 | \$ | 3,031 |
| Intergovernmental | | 175,218 | | - | | - | | 175,218 |
| Charges for services | | 612,219 | | - | | - | | 612,219 |
| Fines and forfeits | | | | 25,768 | | | | 25,768 |
| Total Revenues | \$ | 787,437 | \$ | 25,768 | \$ | 3,031 | \$ | 816,236 |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| General government | \$ | - | \$ | 26,080 | \$ | - | \$ | 26,080 |
| Health | | 968,943 | | - | | | | 968,943 |
| Total Expenditures | \$ | 968,943 | \$ | 26,080 | \$ | | \$ | 995,023 |
| Excess of Revenues Over (Under) | ф | (191 504) | ф | (212) | ф | 2 021 | ø | (170 707) |
| Expenditures | \$ | (181,506) | \$ | (312) | \$ | 3,031 | \$ | (178,787) |
| Other Financing Sources (Uses) | | | | | | | | |
| Transfers in | | 133,706 | | - | | - | | 133,706 |
| Net Change in Fund Balance | \$ | (47,800) | \$ | (312) | \$ | 3,031 | \$ | (45,081) |
| Fund Balance - January 1 | | 522,477 | | 13,776 | | 38,415 | | 574,668 |
| Fund Balance - December 31 | \$ | 474,677 | \$ | 13,464 | \$ | 41,446 | \$ | 529,587 |

Schedule 5

BUDGETARY COMPARISON SCHEDULE HEALTH SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| | Budgeted Amounts | | Actual | | Variance with | | |
|---------------------------------|-------------------------|-----------|-----------------|----|---------------|----|------------|
| | | Original | Final | | Amounts | Fi | nal Budget |
| Revenues | | | | | | | |
| Intergovernmental | \$ | 133,305 | \$ 133,305 | \$ | 175,218 | \$ | 41,913 |
| Charges for services | | 515,595 | 515,595 | | 612,219 | | 96,624 |
| Miscellaneous | | 42,400 | 42,400 | | | | (42,400) |
| Total Revenues | \$ | 691,300 | \$ 691,300 | \$ | 787,437 | \$ | 96,137 |
| Expenditures | | | | | | | |
| Current | | | | | | | |
| Health | | | | | | | |
| Health services | | 825,006 | 825,006 | | 968,943 | | (143,937) |
| Excess of Revenues Over (Under) | | | | | | | |
| Expenditures | \$ | (133,706) | \$ (133,706) | \$ | (181,506) | \$ | (47,800) |
| Other Financing Sources (Uses) | | | | | | | |
| Transfers in | | 133,706 | 133,706 | | 133,706 | | |
| Net Change in Fund Balance | \$ | - | \$ - | \$ | (47,800) | \$ | (47,800) |
| Fund Balance - January 1 | | 522,477 | 522,477 | | 522,477 | | |
| Fund Balance - December 31 | \$ | 522,477 | \$ 522,477 | \$ | 474,677 | \$ | (47,800) |

Statement 3

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL~AGENCY~FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2008

| | Balance January 1 | Additions | Deductions | Balance December 31 | |
|-----------------------------|----------------------|--------------|--------------|------------------------|--|
| SCHOOL DISTRICTS | | | | | |
| <u>Assets</u> | | | | | |
| Cash and pooled investments | \$ 53,298 | \$ 3,460,102 | \$ 3,426,480 | \$ 86,920 | |
| <u>Liabilities</u> | | | | | |
| Due to other governments | \$ 53,298 | \$ 4,620,863 | \$ 4,587,241 | \$ 86,920 | |
| SELECT ACCOUNT | | | | | |
| <u>Assets</u> | | | | | |
| Cash and pooled investments | \$ 4,989 | \$ 86,148 | \$ 85,907 | \$ 5,230 | |
| <u>Liabilities</u> | | | | | |
| Accounts payable | \$ 4,989 | \$ 90,344 | \$ 90,103 | \$ 5,230 | |
| COLLABORATIVE | | | | | |
| <u>Assets</u> | | | | | |
| Cash and pooled investments | \$ 96,117 | \$ 56,168 | \$ 35,160 | \$ 117,125 | |
| <u>Liabilities</u> | | | | | |
| Due to other governments | \$ 96,117 | \$ 63,916 | \$ 42,908 | \$ 117,125 | |

Statement 3 (Continued)

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

| | Balance January 1 | Additions | Deductions | Balance December 31 |
|---------------------------------|----------------------|---------------|---------------|------------------------|
| GLACIAL RIDGE HOSPITAL DISTRICT | • | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ 3,781 | \$ 236,997 | \$ 235,307 | \$ 5,471 |
| <u>Liabilities</u> | | | | |
| Due to other governments | \$ 3,781 | \$ 253,411 | \$ 251,721 | \$ 5,471 |
| TAXES AND PENALTIES | | | | |
| | | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ 36,760 | \$ 13,684,551 | \$ 13,686,390 | \$ 34,921 |
| <u>Liabilities</u> | | | | |
| Due to other governments | \$ 36,760 | \$ 13,752,319 | \$ 13,754,158 | \$ 34,921 |
| | | | | |
| TOWNS AND CITIES | | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ 55,119 | \$ 2,854,273 | \$ 2,837,297 | \$ 72,095 |
| <u>Liabilities</u> | | | | |
| Due to other governments | \$ 55,119 | \$ 3,056,142 | \$ 3,039,166 | \$ 72,095 |

Statement 3 (Continued)

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

| | Balance January 1 | Additions | Deductions | Balance December 31 |
|--------------------------------------|----------------------|-----------|---------------|---------------------|
| WEST POPE HOSPITAL DISTRICT | | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ 10 | \$ 269 | <u>\$ 177</u> | <u>\$ 102</u> |
| <u>Liabilities</u> | | | | |
| Due to other governments | \$ 10 | \$ 576 | \$ 484 | \$ 102 |
| | | | | |
| FARWELL KENSINGTON SANITARY DISTRICT | | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ 30 | \$ 1,621 | \$ 1,643 | \$ 8 |
| <u>Liabilities</u> | | | | |
| Due to other governments | \$ 30 | \$ 1,647 | \$ 1,669 | \$ 8 |
| | | | | |
| VILLARD LAKES SANITARY DISTRIC | <u>T</u> | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ 246 | \$ 61,318 | \$ 60,202 | \$ 1,362 |
| <u>Liabilities</u> | | | | |
| Due to other governments | \$ 246 | \$ 65,403 | \$ 64,287 | \$ 1,362 |

Statement 3 (Continued)

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

| | Balance January 1 | Additions | Deductions | Balance December 31 |
|----------------------------------------|----------------------|-----------|---------------|------------------------|
| SAUK RIVER WATERSHED DISTRICT | | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ 218 | \$ 16,343 | \$ 16,335 | \$ 226 |
| <u>Liabilities</u> | | | | |
| Due to other governments | \$ 218 | \$ 17,022 | \$ 17,014 | \$ 226 |
| | | | | |
| MIDDLE FORK CROW RIVER WATERS DISTRICT | SHED | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ - | \$ 155 | \$ 155 | \$ - |
| <u>Liabilities</u> | | | | |
| Due to other governments | <u>\$</u> - | \$ 155 | <u>\$ 155</u> | \$ - |
| | | | | |
| NORTH FORK WATERSHED DISTRICT | | | | |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ 1,927 | \$ 20,300 | \$ 21,730 | \$ 497 |
| <u>Liabilities</u> | | | | |
| Due to other governments | \$ 1,927 | \$ 21,790 | \$ 23,220 | \$ 497 |

Statement 3 (Continued)

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL~AGENCY~FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2008

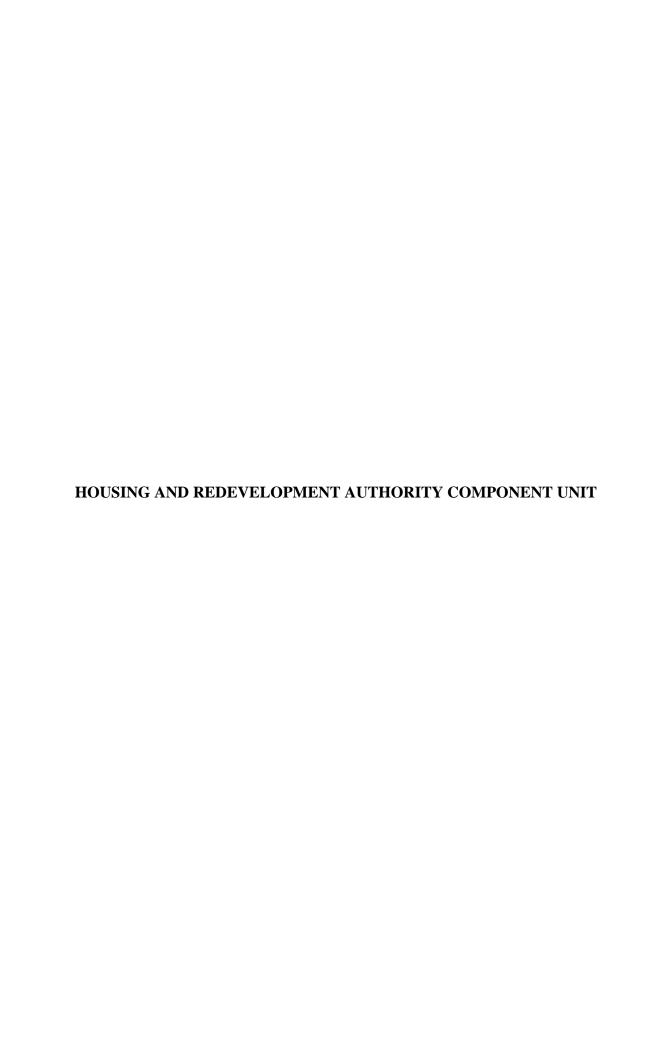
| | Balance nnuary 1 | Additions | I | Deductions | Balance cember 31 |
|-----------------------------------------------------------|---------------------|-----------------|----|-------------------|----------------------|
| <u>STATE</u> | | | | | |
| <u>Assets</u> | | | | | |
| Cash and pooled investments Due from other governments | \$ 46,050 677 | \$ 1,726,260 | \$ | 1,702,777 | \$ 69,533 677 |
| Total Assets | \$ 46,727 | \$ 1,726,260 | \$ | 1,702,777 | \$ 70,210 |
| <u>Liabilities</u> | | | | | |
| Due to other governments | \$ 46,727 | \$ 1,825,685 | \$ | 1,802,202 | \$ 70,210 |
| | | | | | |
| REGIONAL TREATMENT AND CORRECTIONAL CENTER | | | | | |
| <u>Assets</u> | | | | | |
| Cash and pooled investments | \$ 15,632 | \$ | \$ | 5,804 | \$ 9,828 |
| <u>Liabilities</u> | | | | | |
| Due to other governments | \$ 15,632 | \$ _ | \$ | 5,804 | \$ 9,828 |

Statement 3 (Continued)

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL~AGENCY~FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2008

| | Balance anuary 1 | Additions Deductions | | Deductions | Balance December 31 | |
|---------------------------------------------------------|------------------------|----------------------------|----|----------------------|------------------------|------------------|
| TOTAL ALL AGENCY FUNDS | | | | | | |
| <u>Assets</u> | | | | | | |
| Cash and pooled investments Due from other governments | \$ 314,177 677 | \$ 22,204,505 | \$ | 22,115,364 | \$ | 403,318 677 |
| Total Assets | \$ 314,854 | \$ 22,204,505 | \$ | 22,115,364 | \$ | 403,995 |
| <u>Liabilities</u> | | | | | | |
| Accounts payable Due to other governments | \$ 4,989 309,865 | \$ 90,344 23,678,929 | \$ | 90,103 23,590,029 | \$ | 5,230 398,765 |
| Total Liabilities | \$ 314,854 | \$ 23,769,273 | \$ | 23,680,132 | \$ | 403,995 |







Statement 4

STATEMENT OF NET ASSETS HOUSING AND REDEVELOPMENT AUTHORITY COMPONENT UNIT DECEMBER 31, 2008

Assets

| Current assets | |
|------------------------------------------------------------------|--------------------------|
| Cash and pooled investments | \$ 92,010 |
| Taxes receivable | |
| Delinquent | 5,989 |
| Loans receivable | 94,739 |
| Restricted assets | |
| Cash and pooled investments | 3,400,000 |
| Total current assets | \$ 3,592,738 |
| Noncurrent assets | |
| Deferred charges | \$ 69,447 |
| Capital assets | |
| Nondepreciable | 439,580 |
| Depreciable - net | 5,900 |
| Total noncurrent assets | \$ 514,927 |
| Total Assets | \$ 4,107,665 |
| <u>Liabilities</u> | |
| Current liabilities | |
| Accounts payable | \$ 48,031 |
| Salaries payable | 670 |
| Contract for deed payable - current | 60,000 |
| Total current liabilities | \$ 108,701 |
| Noncurrent liabilities | |
| Contract for deed payable - long-term | \$ 40,000 |
| Revenue bonds payable - long-term | 3,400,000 |
| Total noncurrent liabilities | \$ 3,440,000 |
| Total Liabilities | \$ 3,548,701 |
| Net Assets | |
| Invested in capital assets - net of related debt Unrestricted | \$ 345,480 213,484 |
| Total Net Assets | \$ 558,964 |

Statement 5

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS HOUSING AND REDEVELOPMENT AUTHORITY COMPONENT UNIT FOR THE YEAR ENDED DECEMBER 31, 2008

| Operating Expenses | | |
|--------------------------------------------------|-----------|-----------|
| Personal services | \$ | 32,476 |
| Professional services | | 24,900 |
| Insurance | | 3,345 |
| Licenses and dues | | 280 |
| Distributions to subgrantees | | 16,878 |
| Depreciation | | 100 |
| Total Operating Expenses | <u>\$</u> | 77,979 |
| Operating Income (Loss) | \$ | (77,979) |
| Nonoperating Revenues (Expenses) | | |
| Property taxes | \$ | 212,502 |
| Intergovernmental revenue - grants | | 600,000 |
| Intergovernmental expense - economic development | | (921,576) |
| Miscellaneous | | 48 |
| Interest income | | 5,271 |
| Repairs and maintenance | | (170,609) |
| Gain on sale/disposal of capital assets | | 400,121 |
| Interest expense | | (12,650) |
| Total Nonoperating Revenues (Expenses) | <u>\$</u> | 113,107 |
| Change in net assets | \$ | 35,128 |
| Net Assets - January 1, as restated (Note 2.C.) | | 523,836 |
| Net Assets - December 31 | <u>\$</u> | 558,964 |

Statement 6

STATEMENT OF CASH FLOWS HOUSING AND REDEVELOPMENT AUTHORITY COMPONENT UNIT FOR THE YEAR ENDED DECEMBER 31, 2008 Increase (Decrease) in Cash and Cash Equivalents

| Cash Flows from Operating Activities | | |
|----------------------------------------------------------|-----------|-----------|
| Payments to suppliers | \$ | (45,403) |
| Payments to employees | | (33,311) |
| Net cash provided by (used in) operating activities | \$ | (78,714) |
| Cash Flows from Noncapital Financing Activities | | |
| Property taxes | \$ | 210,326 |
| Cash Flows from Capital and Related Financing Activities | | |
| Intergovernmental | \$ | (321,576) |
| Proceeds from bonds | | 3,400,000 |
| Bond issuance costs paid | | (69,447) |
| Principal paid on long-term debt | | (60,000) |
| Interest paid on long-term debt | | (12,650) |
| Construction, repair and maintenance of assets | | (178,364) |
| Proceeds from the sale of capital assets | | 447,549 |
| Purchases of capital assets | | (16,370) |
| Other cash from capital activity | | 6,686 |
| Net cash provided by (used in) capital and related | | |
| financing activities | <u>\$</u> | 3,195,828 |
| Cash Flows from Investing Activities | | |
| Collections of loan principal | \$ | 2,047 |
| Interest received on loans | | 5,835 |
| Insurance dividends | | 902 |
| Net cash provided by (used in) investing activities | <u>\$</u> | 8,784 |
| Net Increase (Decrease) in Cash and Cash Equivalents | \$ | 3,336,224 |
| Cash and Cash Equivalents at January 1 | | 155,786 |
| Cash and Cash Equivalents at December 31 | <u>\$</u> | 3,492,010 |
| Cash and Cash Equivalents - Exhibit 5 | | |
| Cash and pooled investments | \$ | 92,010 |
| Restricted cash and pooled investments | φ | 3,400,000 |
| Restricted cash and protect investments | | 3,400,000 |
| Total Cash and Cash Equivalents | \$ | 3,492,010 |

Statement 6 (Continued)

STATEMENT OF CASH FLOWS HOUSING AND REDEVELOPMENT AUTHORITY COMPONENT UNIT FOR THE YEAR ENDED DECEMBER 31, 2008 Increase (Decrease) in Cash and Cash Equivalents

| Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities | | |
|-----------------------------------------------------------------------------------------------------|-----------|----------|
| Operating income (loss) | <u>\$</u> | (77,979) |
| Adjustments to reconcile operating income (loss) to net cash | | |
| provided by (used in) operating activities | | |
| Depreciation expense | \$ | 100 |
| Increase (decrease) in salaries payable | | (835) |
| Total adjustments | \$ | (735) |
| Net Cash Provided by (Used in) Operating Activities | <u>\$</u> | (78,714) |





Schedule 6

SCHEDULE OF DEPOSITS AND INVESTMENTS DECEMBER 31, 2008

| | Interest Rate (%) | Maturity Date | | Fair Value |
|---------------------------------------|-------------------|-------------------|----|---------------|
| Pooled Deposits and Investments | | | | |
| Certificates of deposit | 2.50 | | ф | 00.000 |
| Bremer Bank | 2.70 | November 26, 2009 | \$ | 90,000 |
| Glenwood State Bank | 3.35 | July 11, 2009 | | 24,000 |
| Hometown Community Bank | 2.80 | July 17, 2009 | | 100,000 |
| Hometown Community Bank | 2.00 | April 30, 2009 | | 200,000 |
| Hometown Community Bank | 2.85 | May 15, 2009 | | 225,000 |
| Hometown Community Bank | 2.70 | June 24, 2009 | | 300,000 |
| Lowry State Bank | 2.10 | January 18, 2009 | | 200,000 |
| Total certificates of deposit | | | \$ | 1,139,000 |
| Checking accounts | | | | |
| Eagle Bank | 0.10 | Continuous | \$ | 18,907 |
| Eagle Bank | 0.50 | Continuous | | 3,480 |
| Glenwood State Bank | 0.95 | Continuous | | 91,418 |
| Total checking accounts | | | \$ | 113,805 |
| Savings accounts | | | | |
| Eagle Bank | 1.25 | Continuous | \$ | 786,076 |
| Glenwood State Bank | 1.75 | Continuous | | 6,475,461 |
| Total savings accounts | | | \$ | 7,261,537 |
| Total Deposits and Investments | | | \$ | 8,514,342 |

Schedule 7

TAX CAPACITY, TAX RATES, LEVIES, AND PERCENTAGE OF COLLECTIONS

| | | 2007 | 7 | 2008 | | | 2009 | | |
|--------------------------------------------|----|------------|---------------------------------|------|------------|-------------------------------|------|------------|-------------------------------|
| | | Amount | Net Tax Capacity Rate (%) | | Amount | Net Tax Capacity Rate % | | Amount | Net Tax Capacity Rate % |
| Tax Capacity | | | | | | | | | |
| Real property | \$ | 11,549,359 | | \$ | 13,162,120 | | \$ | 14,601,223 | |
| Personal property | | 275,196 | | | 270,730 | | | 271,929 | |
| Total Tax Capacity | \$ | 11,824,555 | | \$ | 13,432,850 | | \$ | 14,873,152 | |
| Taxes Levied for County | | | | | | | | | |
| Purposes | | | | | | | | | |
| General | \$ | 4,146,093 | 31.973 | \$ | 3,873,385 | 26.456 | \$ | 3,944,010 | 24.370 |
| Road and Bridge | | 832,536 | 6.378 | | 822,123 | 5.577 | | 800,172 | 4.912 |
| Family Services | | 1,031,113 | 7.899 | | 1,365,415 | 9.262 | | 1,500,949 | 9.213 |
| Incinerator Bonds | | 124,126 | 1.057 | | 126,331 | 0.944 | | 128,053 | 0.864 |
| Capital Improvements Notes | | 231,281 | 1.969 | | 363,006 | 2.711 | | 362,200 | 2.442 |
| LEC Bonds | | - | | | - | | _ | 180,000 | 1.214 |
| Total Levy for County Purposes | \$ | 6,365,149 | 49.276 | \$ | 6,550,260 | 44.950 | \$ | 6,915,384 | 43.015 |
| • | · | , , | | | , , | | · | , , | |
| Less Credits Payable by | | | | | | | | | |
| State | | 590,792 | | | 544,992 | | | 549,888 | |
| Net Levy Certified to State | \$ | 5,774,357 | | \$ | 6,005,268 | | \$ | 6,365,496 | |
| | | | | | | | | | |
| Less Market Value Credits Payable by State | | 591,234 | | | 566,189 | | | 543,626 | |
| | | | | | | | | | |
| Net Levy for County Purposes | \$ | 5,183,123 | | \$ | 5,439,079 | | \$ | 5,821,870 | |
| Tax Capacity - Light and Power | | | | | | | | | |
| Assessed at 43% | \$ | 28,638 | | \$ | 27,106 | | \$ | 35,458 | |
| Assessed at 5% | | 2,298 | | | 2,150 | | | 2,112 | |
| Total Tax Capacity - | | | | | | | | | |
| Light and Power | \$ | 30,936 | | \$ | 29,256 | | \$ | 37,570 | |

Schedule 7 (Continued)

TAX CAPACITY, TAX RATES, LEVIES, AND PERCENTAGE OF COLLECTIONS

| | | 2007 | 7 | 2008 | 3 | 2009 | 9 |
|-------------------------------------------------------------------------------------------------------|----|---------|---------------------------------|---------------|-------------------------------|---------------|-------------------------------|
| | | Amount | Net Tax Capacity Rate (%) | Amount | Net Tax Capacity Rate % | Amount | Net Tax Capacity Rate % |
| Light and Power Tax Levies (distributed in accordance with Minn. Stat. § 273.42, as amended) | | | | | | | |
| Assessed at 43% | \$ | 26,258 | 91.691 | \$ 24,028 | 88.649 | \$ 29,758 | 83.923 |
| Assessed at 5% | | 2,107 | 91.691 | 1,907 | 88.649 | 1,772 | 83.923 |
| Market value based on | | | | | | | |
| property tax | | 2,269 | 0.147 | 2,226 | 0.152 | 3,118 | 0.166 |
| State tax | | 14,859 | 48.032 | 13,443 | 45.949 | 17,108 | 45.535 |
| Total Light and Power | | | | | | | |
| Tax Levies | \$ | 45,493 | | \$ 41,604 | | 51,756 | |
| Special Assessments Ditch liens and assessments | \$ | 740,925 | | \$ 708,549 | | \$ 680,202 | |
| Percentage of Tax Collections for All Purposes | S | 97% | | 98% | | | |

BALANCE SHEET - BY DITCH DITCH SPECIAL REVENUE FUND DECEMBER 31, 2008

Assets Cash and **Special Assessments Receivable** Delinquent Deferred Investments Total **County Ditches** \$ 6,283 \$ \$ \$ 6,283 3 583 583 1,173 4 1,173 604 6 604 7 5,525 5,525 5,868 5,868 9 2,382 2,382 10 1,842 1,842 11 179 179 12 681 681 1,778 15 1,778 17 966 7,426 6,460 19 89 89 24 620 620 27 421 421 28 8,778 8,778 General 76,646 77,097 451 **Judicial Ditches** 3 Pope and Douglas 13,087 13,087 4 Pope and Douglas 9,511 14,614 24,125 4 Pope and Swift 8,843 5,268 14,111 9 Pope and Swift 11,092 11,925 23,017 Total 86,250 109,419 195,669

Schedule 8

| Liabilities | | | | Fund | Total Liabilities | | | |
|--------------------|----|--------------------|-----------------------------|------|----------------------|----|--------------------------|----------------------|
| ccounts Payable | | eferred Revenue | Advance from Other Funds | | Total | ī | Balances Jndesignated | and Fund Balances |
| ayabic | | <u>kevenue</u> | ici i unus | | 10111 | ` | nucsignateu | Datances |
| \$ - | \$ | _ | \$ - | \$ | - | \$ | 6,283 | \$ 6,283 |
| - | | - | - | | - | | 583 | 583 |
| - | | - | - | | - | | 1,173 | 1,173 |
| - | | - | - | | - | | 604 | 604 |
| - | | - | - | | - | | 5,525 | 5,525 |
| - | | - | - | | - | | 5,868 | 5,868 |
| - | | - | - | | - | | 2,382 | 2,382 |
| - | | - | - | | - | | 1,842 | 1,842 |
| - | | - | - | | - | | 179 | 179 |
| - | | - | - | | - | | 681 | 681 |
| - | | - | - | | - | | 1,778 | 1,778 |
| - | | 966 | - | | 966 | | 6,460 | 7,426 |
| - | | - | - | | - | | 89 | 89 |
| - | | - | - | | - | | 620 | 620 |
| - | | - | - | | - | | 421 | 421 |
| - | | - | - | | - | | 8,778 | 8,778 |
| - | | 76,646 | 76,646 | | 153,292 | | (76,195) | 77,097 |
| - | | - | - | | - | | 13,087 | 13,087 |
| - | | 14,614 | 10,000 | | 24,614 | | (489) | 24,125 |
| 3,821 | | 5,268 | 16,600 | | 25,689 | | (11,578) | 14,111 |
| 675 | | 11,925 | 19,950 | | 32,550 | | (9,533) | 23,017 |
| \$ 4,496 | \$ | 109,419 | \$ 123,196 | \$ | 237,111 | \$ | (41,442) | \$ 195,669 |

Schedule 9

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2008

| Shared Revenue | | |
|----------------------------------------|------------|-----------|
| State | | |
| Highway users tax | \$ | 3,134,143 |
| Market value credit | | 386,030 |
| Market value credit - mobile home | | 1,563 |
| Market value credit - agricultural | | 160,053 |
| PERA rate reimbursement | | 17,671 |
| Disparity reduction aid | | 22,512 |
| County program aid | | 434,927 |
| Police aid | | 47,419 |
| Total Shared Revenue | \$ | 4,204,318 |
| Reimbursement for Services | | |
| State | | |
| Minnesota Department of Human Services | \$ | 33,321 |
| Payments | | |
| Local | | |
| Local contributions | \$ | 586,477 |
| Payments in lieu of taxes | | 61,558 |
| • | | |
| Total Payments | \$ | 648,035 |
| Grants | | |
| State | | |
| Minnesota Department/Board of | | |
| Corrections | \$ | 33,664 |
| Public Safety | | 84,324 |
| Transportation | | 150,000 |
| Health | | 88,077 |
| Natural Resources | | 179 |
| Human Services | | 468,862 |
| Trial Courts | | 8,784 |
| Veterans Affairs | | 2,800 |
| Water and Soil Resources | | 144,321 |
| Pollution Control Agency | | 55,000 |
| | Φ. | 1.026.011 |
| Total State | \$ | 1,036,011 |
| Federal | | |
| Department of | | |
| Agriculture | \$ | 137,622 |
| Health and Human Services | | 815,304 |
| Homeland Security | | 35,495 |
| Total Federal | \$ | 988,421 |
| Total State and Federal Grants | <u></u> \$ | 2,024,432 |
| Total Intergovernmental Revenue | <u>\$</u> | 6,910,106 |



Schedule 10

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2008

I. SUMMARY OF AUDITOR'S RESULTS

- A. Our report expresses unqualified opinions on the basic financial statements of Pope County.
- B. Significant deficiencies in internal control were disclosed by the audit of financial statements of Pope County and are reported in the "Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*." None were material weaknesses.
- C. No instances of noncompliance material to the financial statements of Pope County were disclosed during the audit.
- D. No matters involving internal control over compliance relating to the audit of the major federal award programs were reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133."
- E. The Auditor's Report on Compliance for the major federal award programs for Pope County expresses an unqualified opinion.
- F. No findings were disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133.
- G. The major programs are:

Highway Planning and Construction CFDA #20.205
Child Support Enforcement CFDA #93.563
Medical Assistance Program CFDA #93.778

- H. The threshold for distinguishing between Types A and B programs was \$300,000.
- I. Pope County was not determined to be a low-risk auditee.

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEMS NOT RESOLVED

96-1 Departmental Internal Accounting Control

Due to the limited number of office personnel within the various County offices, segregation of the accounting functions necessary to ensure adequate internal accounting control is not possible. Offices that do not have sufficient segregation of duties include Recorder, Environmental Services, Sheriff, Public Health, Highway, Social Services, Solid Waste, and Extension. In these offices, there may be only one employee to receive and account for departmental collections. This is not unusual in small departmental situations; however, Pope County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an accounting point of view.

Examples of incompatible duties which should be performed by separate individuals are:

- receipting collections, posting collections to registers, and making bank deposits;
- signing checks and reconciling the bank accounts;
- receipting collections and posting collections to the accounts receivable records;
- approving receivable write-offs/write-downs and posting adjustments to the accounts receivable records; and
- entering data, adjusting accounting codes, and reviewing the monthly detailed report of receipts and disbursements for accuracy.

Some procedures the County's management may wish to consider to strengthen controls in these offices include:

 Department heads should monitor operations within their office to determine that reports are submitted properly and are in agreement with cash balances and grant expenditures. - When an office has only a department head and one other employee, the department head should perform some of the accounting functions.

We recommend that County management be aware of the lack of segregation of the accounting functions and implement oversight procedures to ensure that adequate controls are in place over cash, receivables, and other items.

Client's Response:

Pope County is aware of the internal accounting control problems arising due to limited office personnel. The Auditor/Treasurer's Office attempts to segregate duties within the confines of limited office personnel to address internal accounting control.

Offices that collect fees have been directed and are depositing more frequently, weekly or daily, to reduce the amount of funds on hand and department heads are taking a more active role in accounting functions of their individual departments as suggested.

02-6 Preparation of Financial Statements

Pope County is required to prepare financial statements in accordance with generally accepted accounting principles (GAAP). The preparation of the financial statements is the responsibility of the County's management. Financial statement preparation in accordance with GAAP requires internal controls over both: (1) recording, processing, and summarizing accounting data (maintaining internal books and records); and (2) preparing and reporting appropriate government-wide and fund financial statements, including the related notes to the financial statements.

Pope County has established controls and procedures for recording, processing, and summarizing its accounting data used in the preparation of its financial statements.

As is the case with many small and medium-sized entities, the County has relied on its independent external auditors to assist in the preparation of the basic financial statements, including notes to the financial statements, as part of its external financial reporting process. Accordingly, the County's ability to prepare financial statements in accordance with GAAP is based, at least in part, on its reliance on its external auditors, who cannot by definition be considered part of the government's internal control. This condition is a result of the County's decision that it is more cost effective to have its auditors prepare its annual basic financial statements than incur the time and expense of obtaining the necessary training and expertise required to prepare financial statements internally. As a result of this condition, the government lacks internal controls over the preparation and reporting of financial statements in accordance with GAAP.

We recommend Pope County obtain the training and expertise to internally prepare its annual financial statements in accordance with GAAP. If Pope County still intends to have staff from the Office of the State Auditor assist in preparation then, at a minimum, it must identify and train individuals to obtain the expertise to sufficiently review, understand, and approve the County's financial statements, including notes.

Client's Response:

Pope County continues to work toward preparing more of the information needed for the audits, including summary statements and trial balances.

06-2 Audit Adjustments

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements of the financial statements on a timely basis. Statement on Auditing Standards 112 states that one control deficiency that should be regarded as at least a significant deficiency is identification by the auditor of a material misstatement in the financial statements that was not initially identified by the entity's internal controls, even if management subsequently corrects the misstatement.

During our audit, we identified the following material adjustments:

Government-Wide Financial Statements

- Long-term payables and related expenditures were recorded in the amount of \$376,020.
- Receivables and related revenues were increased \$547,410 for federal projects.

Road and Bridge Special Revenue Fund

- Receivables were increased by \$547,410 for federal projects. At the fund level, the entire amount of the additional receivables was offset by deferred revenues for receivables not available during the revenue recognition period.

Family Services Special Revenue Fund

Receivables and related revenues were increased by \$58,335 to record revenue received in 2009 which related to 2008 activity.

Proposed audit adjustments are reviewed and approved by the appropriate staff and are reflected in the financial statements. Independent external auditors, however, should not be considered part of the government's internal control.

We recommend the County establish internal controls necessary to determine that all adjusting entries are made to ensure the County's annual financial statements are reported in accordance with GAAP.

Client's Response:

Pope County will continue to review and implement procedures to improve internal controls necessary to determine that all adjusting entries are made to ensure the County's annual financial statements are reported in accordance with GAAP.

07-1 Segregation of Duties - Disbursements

During our review of the general disbursements process, we noted several individuals have the ability to both process disbursements and set up new vendors. If possible, these duties should be segregated. Someone independent of the disbursements process should review, verify, and approve new vendors at least monthly.

We recommend that management re-evaluate whether separation of duties between disbursements and vendor set up is possible. Procedures should be developed to monitor new vendors entered into the system.

Client's Response:

Pope County has established control over adding vendors as well as periodically reviewing the vendor file on the Integrated Financial System. The individual who adds or changes vendors is not involved in the payable process.

07-2 Payroll

Authorization for Pope County payroll changes, such as new hires, promotions, and pay increases, is initiated in the County Coordinator's Office. Notification of changes to be made is sent to the payroll clerk in the Auditor/Treasurer's Office, who inputs the changes to the master file of the payroll system in addition to processing payroll. No review was being performed to verify that all changes to the payroll master file were authorized.

To strengthen internal controls, we recommend that someone independent of the payroll processing function review payroll edit reports to make sure that all changes made to the payroll system master file were authorized.

Client's Response:

Pope County continues to review procedures and has implemented controls necessary to see that changes in payroll are verified to ensure that the changes made were authorized and completed.

07-3 Controls Over Journal Entries

Pope County limits access to the journal entry function to certain County employees. During our audit, we noted that the employees with access to the journal entry function can both create and post a journal entry without review or approval by a second person.

The ability to make journal entries on the accounting system is a powerful function. It allows those employees with access to the journal entry function to make changes to the general ledger system. To prevent abuse of this function, controls over journal entries should include:

- limited access to only those employees whose job duties require it,
- an explanation of why the journal entry is being made and who is making it,
- sufficient documentation to support the journal entry amounts,
- proper supervisory review and approval of journal entries, and
- evidence that controls have been monitored by someone independent of the journal entry process.

We noted that the County implemented procedures to strengthen the controls over journal entries; however, we continue to recommend that a report be generated periodically that shows journal entries that are not automatic or routine that have been posted to the general ledger system. Review and monitoring of this report should be done on a regular basis to ensure that journal entries made have been reviewed and approved.

Client's Response:

Pope County Auditor/Treasurer's Office will implement controls to ensure Journal Entries are entered and monitored. A report will be generated from IFS to ensure that only approved journal entries are in fact entered to the General Ledger.

ITEM ARISING THIS YEAR

08-1 <u>Information System Risk Management</u>

County management is responsible for internal controls related to its information system. This responsibility extends to monitoring ongoing activities provided by service organizations. Pope County contracts with Computer Professionals Unlimited, Inc. (CPUI), a service organization, to provide:

- computer hardware for hosting the County's applications;
- processing of accounting transactions and other data;
- daily, weekly, and full system backups of applications and processed data; and
- disaster recovery planning for continued operations.

The County has not developed a formal plan to identify and manage risks associated with this information system arrangement. The County could partially manage these risks if CPUI obtained an audit of its control objectives and control activities. These audits are performed in accordance with Statement on Auditing Standards (SAS) No. 70, Service Organizations, as amended. At the present time, a SAS 70 service auditor's report for CPUI was not available.

During our site visit to CPUI, we noted that computers were not located in a restricted area away from public view. The computers are in an unlocked cage. Daily backup tapes for information processed Monday through Thursday are kept on site in a locked metal cabinet; however, the cabinet is not designed to protect the tapes from the heat that would be generated in the event of a fire. One fire extinguisher was observed in the office. Weekly and full system backup information is kept at an off-site location.

We recommend that Pope County management establish a formal plan to meet its responsibilities for monitoring internal controls related to its information system. This should include documented consideration of services provided by CPUI. To specifically address hardware and backup physical control weaknesses associated with CPUI, we recommend County management work with CPUI to manage and minimize those risks. Also, the County should request that CPUI obtain a SAS 70 audit.

Client's Response:

Pope County has contacted Computer Professionals Unlimited, Inc. (CPUI) and they are in the process of resolving the stated weaknesses.

PREVIOUSLY REPORTED ITEM RESOLVED

Computer Controls (06-1)

Our past review of controls over computer operation revealed some weaknesses in the general and application controls designed to prevent unauthorized access.

Resolution

Pope County reviewed general and application controls with its computer service provider and made the necessary improvements to strengthen controls over unauthorized access to the system.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.



STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Pope County

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pope County as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements, and have issued our report thereon dated December 22, 2009 We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Pope County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control. We considered the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 96-1, 02-6, 06-2, 07-1 through 07-3, and 08-1 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Pope County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe none of the significant deficiencies described above is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Pope County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* contains six categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions. Our study included all of the listed categories.

The results of our tests indicate that, for the items tested, Pope County complied with the material terms and conditions of applicable legal provisions.

Pope County's written responses to the significant deficiencies identified in our audit have been included in the Schedule of Findings and Questioned Costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within Pope County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

December 22, 2009





STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Pope County

Compliance

We have audited the compliance of Pope County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2008. Pope County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Pope County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Pope County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2008.

Internal Control Over Compliance

The management of Pope County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by Pope County's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we considered to be material weaknesses, as defined above.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pope County as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements, and have issued our report thereon dated December 22, 2009. Our audit was performed for the purpose of forming opinions on the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of

additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within the County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

December 22, 2009



Schedule 11

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2008

| Federal Grantor Pass-Through Agency Grant Program Title | Federal CFDA Number | Expenditures | | |
|--------------------------------------------------------------------------------------------------|---------------------------|--------------|---------|--|
| U.S. Department of Agriculture | | | | |
| Passed Through Minnesota Department of Health | | | | |
| Special Supplemental Nutrition Program for Women, Infants, | | | | |
| and Children | 10.557 | \$ | 59,998 | |
| Passed Through Minnesota Department of Human Services | | | | |
| State Administrative Matching Grants for the Supplemental Nutrition | | | | |
| Assistance Program | 10.561 | | 77,624 | |
| Total U.S. Department of Agriculture | | \$ | 137,622 | |
| U.S. Department of Transportation | | | | |
| Passed Through Minnesota Department of Transportation | | | | |
| Highway Planning and Construction | 20.205 | \$ | 547,410 | |
| U.S. Department of Health and Human Services | | | | |
| Passed Through West Central Area Agency on Aging | | | | |
| Special Programs for the Aging - Title III, Part B - Grants for | | | | |
| Supportive Services and Senior Centers | 93.044 | \$ | 16,450 | |
| Passed Through Minnesota Department of Human Services | | | | |
| Promoting Safe and Stable Families | 93.556 | | 1,417 | |
| Temporary Assistance for Needy Families (TANF) | 93.558 | | 64,948 | |
| Child Support Enforcement | 93.563 | | 141,601 | |
| Refugee and Entrant Assistance - State-Administered Programs | 93.566 | | 195 | |
| Child Care Cluster | 02 575 | | 40.047 | |
| Child Care and Development Block Grant Child Care Mondetory and Matching Funds of the Child Care | 93.575 | | 40,947 | |
| Child Care Mandatory and Matching Funds of the Child Care and Development Fund | 93.596 | | 22,955 | |
| Child Welfare Services - State Grants | 93.645 | | 2,577 | |
| Foster Care - Title IV-E | 93.658 | | 34,008 | |
| Social Services Block Grant | 93.667 | | 80,821 | |
| Chafee Foster Care Independence Program | 93.674 | | 1,000 | |
| Children's Health Insurance Program | 93.767 | | 208 | |
| Medical Assistance Program | 93.778 | | 376,026 | |
| Block Grants for Community Mental Health Services | 93.958 | | 5,008 | |
| Passed Through Minnesota Department of Health | | | | |
| Immunization Grants | 93.268 | | 200 | |
| Centers for Disease Control and Prevention - Investigations | | | | |
| and Technical Assistance | 93.283 | | 26,943 | |
| Total U.S. Department of Health and Human Services | | \$ | 815,304 | |

Schedule 11 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2008

| Federal Grantor Pass-Through Agency Cropt Broggon Title | Federal CFDA Number | E | nonditung |
|----------------------------------------------------------|---------------------------|-----------|------------|
| Grant Program Title | Number | EX | penditures |
| U.S. Department of Homeland Security | | | |
| Passed Through Minnesota Department of Natural Resources | | | |
| Boating Safety Financial Assistance | 97.012 | \$ | 10,002 |
| Passed Through Minnesota Department of Public Safety | | | |
| Hazard Mitigation Grant | 97.039 | | 9,570 |
| Emergency Management Performance Grants | 97.042 | | 15,923 |
| Total U.S. Department of Homeland Security | | <u>\$</u> | 35,495 |
| Total Federal Awards | | \$ | 1,535,831 |

Notes to Schedule of Expenditures of Federal Awards

- 1. The Schedule of Expenditures of Federal Awards presents the activity of federal award programs expended by the County. The County's reporting entity is defined in Note 1 to the financial statements.
- 2. The expenditures on this schedule are on the modified accrual basis of accounting. Due to timing differences in revenue recognition under the modified accrual basis, expenditures on this schedule do not match the federal revenues reported in the financial statements. In 2008, \$547,410 of current year expenditures for CFDA No. 20.205 were not recognized as revenue because the period of availability criteria had not been met.
- 3. Pass-through grant numbers were not assigned by the pass-through agencies.
- 4. During 2008, \$376,020 of CFDA No. 20.205 was passed through to a subrecipient.