

MINNESOTA OFFICE OF HIGHER EDUCATION

(A component unit of the State of Minnesota)

Saint Paul, Minnesota

FINANCIAL STATEMENTS

Including Independent Auditors' Report

Year Ended June 30, 2010

MINNESOTA OFFICE OF HIGHER EDUCATION

TABLE OF CONTENTS June 30, 2010

Independent Auditors' Report	i
Management's Discussion and Analysis	ii – x
Basic Financial Statements	
Government-Wide Statements	
Statement of Net Assets	1
Statement of Activities	2
Fund Financial Statements	
Balance Sheet – Governmental Funds	3
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets	4
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	5
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	6
Statement of Revenues, Expenses and Changes in Net Assets – Proprietary (Enterprise) Fund – Loan Capital Fund	7
Statement of Cash Flows – Proprietary (Enterprise) Fund – Loan Capital Fund	8
Index to Notes to the Financial Statements	9
Notes to Financial Statements	10 – 29
Required Supplementary Information	
Budgetary Comparison Schedule – General Fund	30
Notes to Required Supplementary Information	31
Supplementary Information	
Combining Balance Sheet – Nonmajor Governmental Funds	32
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds	33



BAKER TILLY

VIRCHOW KRAUSE, LLP

Baker Tilly Virchow Krause, LLP
225 S Sixth St, Ste 2300
Minneapolis, MN 55402-4661
tel 612 876 4500
fax 612 238 8900
bakertilly.com

INDEPENDENT AUDITORS' REPORT

Director
Minnesota Office of Higher Education
Saint Paul, Minnesota

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Minnesota Office of Higher Education, a component unit of the State of Minnesota, as of and for the year ended June 30, 2010, which collectively comprise the Minnesota Office of Higher Education's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Minnesota Office of Higher Education's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the agency's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Minnesota Office of Higher Education as of June 30, 2010, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 5, 2010 on our consideration of the Minnesota Office of Higher Education's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information as listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Minnesota Office of Higher Education's basic financial statements. The combining financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Baker Tilly Virchow Krause, LLP

Minneapolis, Minnesota
October 5, 2010

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Our discussion and analysis of the financial performance of Minnesota Office of Higher Education (the "Agency") provides an overview of the Agency's financial activities for the fiscal year ended June 30, 2010.

Introduction

Minnesota Statutes, 136A; Minnesota Rules 4800-4880

THE MINNESOTA OFFICE OF HIGHER EDUCATION works to:

- Help students achieve financial access to postsecondary education;
- Enable students to choose among postsecondary education options;
- Protect and inform educational consumers;
- Produce independent, statewide information on post-secondary education; and
- Facilitate interaction among and collaborate with organizations that share responsibility for education in Minnesota.

The agency employs 65 people of which 25 are state funded.

The Agency is authorized to issue bonds up to a total outstanding of \$850 million. The bonds by law are not a debt of the State of Minnesota or any political subdivision thereof.

The Agency's programs and services are provided through different means including:

The Minnesota State Grant Program (which provides more than \$140 million in need-based aid to Minnesota students annually), and other student financial aid programs such as the Post-Secondary Child Care Grant Program, State Work Study Program, and the Public Safety Officers' Survivors Benefit Program. Other core programs are the Student Educational Loan Fund ("SELF"), the Minnesota College Savings Plan, and the Interstate Tuition Reciprocity Program. These programs enable thousands of Minnesota students to have financial access to, and choice of, postsecondary educational opportunities.

The Agency's publications, videos, web content, interactive media, and direct contact with students and families enable the agency to provide outreach to communities of color, low-income families, and families with no previous higher education experience. The Get Ready! Program, working in tandem with the federally sponsored GEAR UP (Gaining Early Awareness and Readiness for Undergraduate Programs) and Intervention for College Attendance Program Grants, helps to sustain a continuum of contact and service to low-income students from fourth grade through high school as they prepare for college admission and attendance.

The Agency's Web presence includes information for students, parents, educators, and financial aid administrators, enrollment data which can be customized by the user, information concerning private postsecondary institutions licensed or registered by the Agency, online tuition reciprocity applications, and a financial aid estimator.

Through state laws which undergird the registration and licensure of private colleges, universities, and career schools, the Agency provides students with consumer protection by assuring that private post-secondary institutions meet state standards in order to operate legally in Minnesota.

Financial Highlights

- The Agency's net assets increased \$17.5 million or 4.8% from fiscal year 2009 to 2010, mainly as a result of student loan financing activities.
- The Agency received \$224 million for fiscal year 2010 state appropriations in addition to the \$0.2 million carry forward from previous fiscal year. Of the \$224 million in state appropriations for fiscal year 2010, \$35 million was initially appropriated for fiscal year 2011 but the funds were needed in fiscal year 2010 to fund state grants. \$8.4 million will be carried forward to fiscal year 2011. The Agency received \$186 million for fiscal year 2009 appropriations in addition to a \$8.3 million carry forward from the previous year.
- The Loan Capital Fund issued 22,681 and 24,756 new loans in fiscal years 2010 and 2009, respectively, with the average student loan amount of \$5,217 and \$5,058, respectively.
- Loan Receivables in the Loan Capital Fund grew by \$21.6 million or 3.0% during fiscal year 2010 and grew by \$27.5 million or 4.0% during fiscal year 2009.
- The Agency received legislative approval to enter into interest rate exchange or swap agreements, or other comparable interest rate protection agreements. This option is limited to agreements related to bonds and notes with an aggregate value of no more than \$20 million. As of June 30, 2010 the Agency has not entered into any interest rate exchange or swap agreements or other comparable interest rate protection agreements.
- The Agency did not issue bonds in fiscal year 2010. Over the course of the fiscal year, \$36.9 million of Auction Rate Securities bonds were repurchased from investors and subsequently cancelled.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The Agency's basic financial statements consist of three components: government-wide financial statements, fund financial statements, and notes to the financial statements. The report also contains other supplementary information.

Government-Wide Financial Statements

The two government-wide financial statements are designed to provide readers with a broad overview of the Agency's finances in a manner similar to private-sector business entities. The *Statement of Net Assets* presents information on all of the Agency's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Agency is improving or deteriorating.

The *Statement of Activities* presents information showing how the Agency's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., earned but unused compensated absences). The government-wide financial statements can be found on pages 1 and 2 of this report.

In the Statements of Net Assets and the Statement of Activities, we divide the Agency into two kinds of activities:

- **Governmental Activities** — General appropriation funds are received by the Agency for the administration of postsecondary educational grant programs and the Work Study Program, negotiating and administering reciprocity agreements, publishing and distributing financial aid information and materials, collecting and maintaining student enrollment and financial aid data, and administering various federal grant programs that affect students and postsecondary institutions. Licensing and registration fees finance the cost for administering the registration and licensing of private collegiate and career schools.
- **Business-Type Activities** — The Agency is designated by statute as the administrative agency for the establishment of one or more loan programs. The purpose of the loan programs is to provide financial assistance for the postsecondary education of students. The two loan programs currently being administered by the Agency are the Student Educational Loan Fund ("SELF") Program and the Graduated Repayment Income Protection ("GRIP") Program.

Fund Financial Statements

The fund financial statements begin on page 3 and provide detailed information about the most significant funds — not the Agency as a whole. Some funds are required to be established by state law, and the Agency established other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for certain grants. The Agency's two kinds of funds — governmental and proprietary — use different accounting approaches.

- **Governmental Funds** — Governmental funds are used for primarily the same functions reported as governmental activities. The governmental fund financial statements are used to analyze resources available in the near-term to manage the Agency's near-term financial obligations. These funds are reported using the modified accrual basis of accounting. Governmental fund information assists the reader in determining whether there are enough financial resources to finance the Agency's programs in the near-term. The differences are illustrated between governmental activities and governmental funds in a statement following each governmental fund financial statement.
- **Proprietary Funds** — When the Agency charges customers for the services it provides — whether to outside customers or to other units of the Agency — these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the government-wide financial statements. In fact, the Agency's enterprise funds are the same as the business-type activities the Agency reports in the government-wide statements but provides more detail and additional information, such as cash flows, for proprietary funds.

Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional detail that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found beginning on page 10 of this report.

Required Supplemental Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplemental information concerning the Agency's budget and actual results of its major governmental fund. This information can be found beginning on page 30 of this report.

Additional Supplemental Information

Following the required supplemental information are combining statements for the non-major governmental funds.

The Agency as a Whole

The Agency's combined net assets increased by \$17.5 million or 4.8%. The analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the Agency's governmental and business-type activities.

Table 1
Net Assets

	2010			2009		
	Governmental Activities	Business-Type Activities	Totals	Governmental Activities	Business-Type Activities	Totals
Assets						
Current and other assets	\$ 12,441,552	\$ 968,730,784	\$ 981,172,336	\$ 12,599,998	\$ 986,548,612	\$ 999,148,610
Capital assets—net	13,224	8,816	22,040	17,600	11,733	29,333
Deferred charges	-	3,665,008	3,665,008	-	3,986,435	3,986,435
Total assets	12,454,776	972,404,608	984,859,384	12,617,598	990,546,780	1,003,164,378
Liabilities						
Current liabilities	11,679,811	1,007,753	12,687,564	11,478,221	1,143,245	12,621,466
Non-current liabilities	427,637	593,586,644	594,014,281	392,282	629,479,814	629,872,096
Total liabilities	12,107,448	594,594,397	606,701,845	11,870,503	630,623,059	642,493,562
Net assets						
Invested in capital assets	13,224	8,816	22,040	17,600	11,733	29,333
Restricted for future federal program expenditures	4,907	-	4,907	-	-	-
Restricted for debt service	-	377,801,395	377,801,395	-	359,911,988	359,911,988
Unrestricted	329,197	-	329,197	729,495	-	729,495
Total net assets	\$ 347,328	\$ 377,810,211	\$ 378,157,539	\$ 747,095	\$ 359,923,721	\$ 360,670,816

Net assets of the Agency's governmental activities decreased by \$399,767 during the current fiscal year. State appropriations are retained for the portion of severance liability and retired employees insurance benefits liability that the Agency has at fiscal year-end. Unrestricted net assets — the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements — decreased from \$729,495 at June 30, 2009 to \$329,197 at the end of this year.

Net loans receivable have increased by approximately \$19.7 million, or 2.8%, to \$734 million. This increase reflects the continued need for student loans to pay for post-secondary education. This increase is partially offset by an 5.4% decrease in loan disbursement volume.

U.S. Treasury regulations limit the student loan revenue yield over bond expenses to 2% on tax exempt student loan bond issues (bond expenses are limited to the bond interest paid to bondholders, cost of defaulted loans, and credit liquidity). Excess revenue generated from the student loans must either be paid back to the IRS every ten years or lowered through a decrease in the student loan interest rate charged, loan forgiveness programs, and/or borrower benefits. As of June 30, 2010, the agency has accrued \$3,267,588 in excess revenue on the 2004B, 2005B, and 2006 tax exempt bond issues.

Table 2
Changes in Net Assets

	2010			2009		
	Governmental Activities	Business-Type Activities	Totals	Governmental Activities	Business-Type Activities	Totals
REVENUES						
Program revenues						
Charges for services	\$ 636,039	\$ 35,357,613	\$ 35,993,652	\$ 659,228	\$ 41,956,120	\$ 42,615,348
State appropriations	215,532,003	-	215,532,003	185,892,985	-	185,892,985
Federal appropriations	5,889,977	-	5,889,977	5,614,130	-	5,614,130
Total revenues	<u>222,058,019</u>	<u>35,357,613</u>	<u>257,415,632</u>	<u>192,166,343</u>	<u>41,956,120</u>	<u>234,122,463</u>
EXPENSES						
Program expenses						
General government	1,064,263	17,471,123	18,535,386	743,129	22,909,687	23,652,816
State appropriations	215,541,979	-	215,541,979	186,174,085	-	186,174,085
Federal grants	5,851,544	-	5,851,544	5,717,478	-	5,717,478
Total expenses	<u>222,457,786</u>	<u>17,471,123</u>	<u>239,928,909</u>	<u>192,634,692</u>	<u>22,909,687</u>	<u>215,544,379</u>
CHANGE IN NET ASSETS	<u>\$ (399,767)</u>	<u>\$ 17,886,490</u>	<u>\$ 17,486,723</u>	<u>\$ (468,349)</u>	<u>\$ 19,046,433</u>	<u>\$ 18,578,084</u>

Governmental Activities

Revenues for the Agency's governmental activities (see Table 2) increased by \$29.9 million (or 15.6%) to \$222.1 million, while total expenses increased by \$29.8 million (or 15.5%). The governmental activities revenue increase was due to higher state appropriations for student grants. The expenditures increase was due to higher state appropriations for individual student state grants.

- State appropriation expenditures increased by \$29.4 million to \$215.5 million. \$168.9 million was appropriated by legislature for the state grant program. If the appropriation for either year of the biennium is insufficient for the state grant program, the appropriation for the other year is available for it. \$35,000,000 appropriated for fiscal year 2011 was transferred to fiscal year 2010.

The Agency currently receives federal grant monies from four different programs within the U.S. Department of Education. These federal grants are designed to assist students in meeting their postsecondary education financial obligations for tuition and other related expenses, improve teacher quality and instructional leadership, and increase college attendance and success of low-income students.

Business-Type Activities

The excess of revenues over expenses of the Agency's business-type activities was \$17.9 million in fiscal year 2010, which was about equal to expenses.

Financial Analysis of the Agency's Major Funds

Governmental Funds

The General Fund is the chief governmental fund of the agency, approximately 97% of the agency's governmental spending. At the end of fiscal year 2010, the fund balance was \$0. Since the state operates on a biennial budget, every other year all appropriation resources not expended are returned to the state's General Fund.

For the General Fund, student grant payments were \$205 million, a significant increase from \$169 million in fiscal year 2009. Grant aid to post-secondary institutions and organizations decreased \$6.6 million to \$1.6 million. Employee salaries decreased by \$0.2 million to \$1.9 million.

Proprietary Fund

The Agency’s proprietary fund statement provides the same type of information found in the government-wide financial statements, but in greater detail. Revenues of the Agency’s proprietary fund (see Table 2) decreased by 15.7% and expenses decreased by 23.7%. In fiscal year 2010, there was a lower return for interest and investment interest income. The current interest rate charged to SELF II, SELF III and SELF IV program student loans is set at a rate of 2.00%, 3.80%, and 3.80%, respectively. Rates for the SELF II program have decreased 1.00% over the past fiscal year, and rates for the SELF III and SELF IV programs have decreased 0.90% over the past fiscal year. Under the SELF IV program, loans have an optional extended repayment period depending upon the aggregate SELF student loan balance. The SELF IV program calculates the interest rate charged to borrowers with the same method as the SELF III program.

General Fund Budgetary Highlights

Over the course of the fiscal year, changes were made to the Agency’s budget. During 2010, \$0.1 million was unallotted due to a decrease in state revenue and \$35.0 million of the fiscal year 2011 appropriation was used in fiscal year 2010 due to insufficient state grant funds. Actual expenditures were \$40,000 greater than the total budgeted expenditures.

Cash Management

Unexpended general appropriated funds are invested pursuant to Minnesota Statutes 11A under the State Board of Investments. Monies in the Loan Capital Fund are managed by the Agency and invested in instruments allowed by state statute, such as U.S. Treasury bills and notes, general obligation municipals, collateralized certificates of deposit, repurchase agreements, federal agency notes, bankers’ acceptances, and commercial paper. The Agency’s investment policy prohibits the Agency from investing in instruments with maturities in excess of three years. The total investment income, including change in the fair value of investments, was down from 2009 by \$2.6 million. As of June 30, 2010, the fair value of the Agency’s investments was greater than cost by \$10,786. The Agency’s policy is to hold all securities until maturity; therefore, it is highly unlikely that any differences between cost and market in investments would be realized. All of the Agency’s investment securities are held in trust in the Agency’s name.

DEBT ADMINISTRATION

At year-end, the Agency had \$590,100,000 in bonds outstanding — as shown in Table 4.

Table 4
Outstanding Debt at Year-End
(in millions)

	2010			2009		
	Governmental Activities	Business-Type Activities	Totals	Governmental Activities	Business-Type Activities	Totals
Revenue bonds	\$ -	\$ 590	\$ 590	\$ -	\$ 627	\$ 627

Since 1984, the Agency’s revenue bond rating had been AAA, the highest rating possible, in 2008 the 1999, 2002, 2003, 2004, 2005, and 2006 supplemental revenue bonds rating were downgraded to A2 as a result of Municipal Bond Insurance Association, Inc.’s (MBIA) downgrade to A2 in the same year.

The 2008 supplemental revenue bonds have a rating of Aa1 by Moody's rating agency and AA- by Fitch rating agency.

Other obligations of the Agency include accrued vacation pay and sick leave and the arbitrage liability. More detailed information about the Agency's long-term liabilities is presented in Note III.E. to the financial statements.

Economic Factors and Next Year's Budgets and Rates

The Agency's officials considered many factors when setting the fiscal year 2010 budget, rates, and fees that will be charged for the business-type activities. Student loan debt has increased substantially the last decade. This increase has required the Agency to seek additional funding through the issuance of taxable and tax-exempt (AMT) bonds.

The current SELF II loan program margin rate is set at 2.0%, the highest margin allowed under the SELF II Loan program, to compensate for the additional interest cost and other charges associated with the bonds. In fiscal year 2002, the Agency received approval for the SELF III program which bases the interest rate charged to borrowers on the average of the three-month LIBOR during the calendar quarter immediately preceding the interest rate adjustment date plus a margin. The SELF IV program began in July 2006 with minor changes. The current SELF III and SELF IV margin is 3.5%. The Agency also received approval to establish other rates or utilize a fixed rate when terms can be obtained at a favorable rate to borrowers. The SELF IV loan program margin is also based on the average of the three-month LIBOR rate and is currently set at the same percentage as the SELF III margin.

Effective July 1, 2007, the undergraduate student annual loan limits for grade levels 1, 2, 3, 4 and 5 have a limit of \$7,500. Due largely to unstable financial market conditions, the federal loan limit was increased \$2,000 for undergraduate loans. This has resulted in a lower volume of student loans to low cost schools, such as public community and technical colleges. In 2010 the state legislature approved an increase in the annual loan limit to \$10,000 for students enrolled in a bachelor's degree program, postbaccalaureate, or graduate program. This limit will be implemented in November 2010.

The increases in college tuitions experienced over the past few years have increased the average amount of loans outstanding for each student. This past fiscal year the Agency increased its allowance for losses by approximately \$1.8 million. If the national economic recession continues to negatively impact employment, the Agency could be required to increase its allowance for loan losses.

Careful consideration was given to legislative goals and the agency's mission when adopting the General Fund budget for fiscal year 2011. For the current biennium, the private tuition maximums used in the state grant formula is a maximum of \$10,488 for students enrolled in four-year programs and \$5,808 for students enrolled in two-year programs. The living and miscellaneous expense allowance is set at \$7,000 for fiscal year 2011. Grant awards are based on the lesser of the average tuition and fees charged by the institution for the term, or the maximum established by law. If the appropriation for either year of the biennium is insufficient, the appropriation for the other year is available for it. \$35 million of the state grant fiscal year 2011 appropriation was transferred to fiscal year 2010. \$5.9 million of unused state grant funds at the end of fiscal year 2010 will be transferred back to fiscal year 2011. Due to an anticipated shortfall in state revenue for the upcoming fiscal year, Agency appropriations for fiscal year 2011 have been reduced by approximately \$1.8 million. State agencies have been notified to adopt plans for additional reductions, if needed.

The maximum annual award for Post-secondary Child Care Grants is set at \$2,600 for the current biennium.

The Agency intends to issue bonds in fiscal year 2011. Current outstanding bonds rely on the Loan Capital Fund for the payment of various bond fees, student loan servicing costs, and administrative expenses.

In 2010 the state legislature added additional scholarship and grant programs to the agency's responsibilities. The Veterinary Loan Forgiveness Program funding of \$225,000 is available until expended. The Technical and Community College Emergency Grants will be given to students who are experiencing extraordinary economic circumstances that could result in withdrawal from their postsecondary education.

The Minnesota GI Bill Program provides up to \$1,000 per academic term to veterans, and the dependents of deceased and disabled veterans, who served in active duty after September 11, 2001.

The Agency also administers the Indian Scholarship program. The scholarship is awarded to any Minnesota resident student who is of one-fourth or more Indian ancestry, who has applied for other existing state and federal scholarship and grant programs, and who has the capabilities to benefit from further education.

The Achieve Scholarship Program awards scholarships to low and middle income high school students who complete a set of courses in high school related to science, math, social studies, and foreign language. The agency will transfer the Achieve Scholarship program fiscal year 2011 appropriation to state grants. In subsequent years, the Achieve scholarship program appropriation will be reduced from \$4.3 million to \$2.3 million.

The Agency's cash and investment balance decreased \$36.3 million, and the loans receivable – net balance increased \$19.7 million. Over the course of the fiscal year the Agency repurchased and subsequently cancelled \$36.9 million of Auction rate Securities (ARS) bonds. In the upcoming fiscal year, the Agency intends to issue new bonds and refinance a portion or all of the remaining outstanding Auction Rate Securities (ARS) bonds.

In February 2008 the Agency's ARS bonds at auctions began to fail, and continue to fail, as the nation's auction process collapsed. For the outstanding taxable ARS bonds, bond documents limit the interest rate to the lesser of one-month LIBOR plus 1%, 17%, or the 91 day average of the three-month T-Bill plus an applicable spread of 1.25%. For the outstanding tax-exempt ARS bonds, bond documents limit the interest rate to the lesser of the Applicable Percentage of the Kenny index or the After-Tax Equivalent Rate (the current applicable percentage is 175%), 14%, or the three month average of the three-month T-Bill plus an Applicable Spread of 1.25%. MBIA is the insurance provider. When MBIA's rating fell below the Moody's Investors Service rating of A2 in November 2008, Moody's subsequently maintained the A2 rating on the bonds due to the underlying collateral of the SELF loans. On June 30, 2010 the average taxable bond interest rate of the ARS bonds was 1.35% and the average tax-exempt bond interest rate was 0.49%.

Contacting the Agency's Financial Management

This financial report is designed to provide our citizens, customers, and creditors with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Agency at (651) 259-3951.

MINNESOTA OFFICE OF HIGHER EDUCATION

STATEMENT OF NET ASSETS

June 30, 2010

ASSETS	Governmental Activities	Business- type Activities	Totals
CURRENT ASSETS			
Cash and investments	\$ 10,076,473	\$ 183,300,735	\$ 193,377,208
Receivables			
Accounts	1,413,893	547,772	1,961,665
Interest	-	2,581,183	2,581,183
Loans receivable - net	-	89,271,482	89,271,482
Due from other governments	951,186	-	951,186
Prepaid expenses	-	214,645	214,645
Total Current Assets	<u>12,441,552</u>	<u>275,915,817</u>	<u>288,357,369</u>
NON-CURRENT ASSETS			
Restricted cash and investments	-	48,176,209	48,176,209
Loans receivable - net	-	644,638,758	644,638,758
Debt issuance costs, at cost less accumulated amortization of \$1,133,177	-	3,665,008	3,665,008
Capital assets, net of depreciation	13,224	8,816	22,040
Total Non-Current Assets	<u>13,224</u>	<u>696,488,791</u>	<u>696,502,015</u>
Total Assets	<u>12,454,776</u>	<u>972,404,608</u>	<u>984,859,384</u>
LIABILITIES			
CURRENT LIABILITIES			
Accounts payable	2,711,581	552,384	3,263,965
Accrued liabilities	237,685	51,310	288,995
Accrued interest	-	382,452	382,452
Due to other governments	112,963	-	112,963
Due to primary government - unspent appropriations	211,366	-	211,366
Deferred revenue	8,368,916	-	8,368,916
Compensated absences payable	37,300	21,607	58,907
Total Current Liabilities	<u>11,679,811</u>	<u>1,007,753</u>	<u>12,687,564</u>
NON-CURRENT LIABILITIES			
Compensated absences payable	427,637	219,056	646,693
Arbitrage liability	-	3,267,588	3,267,588
Revenue bonds payable	-	590,100,000	590,100,000
Total Non-Current Liabilities	<u>427,637</u>	<u>593,586,644</u>	<u>594,014,281</u>
Total Liabilities	<u>12,107,448</u>	<u>594,594,397</u>	<u>606,701,845</u>
NET ASSETS			
Invested in capital assets	13,224	8,816	22,040
Restricted for future federal program expenditures	4,907	-	4,907
Restricted for debt service	-	377,801,395	377,801,395
Unrestricted	329,197	-	329,197
TOTAL NET ASSETS	<u>\$ 347,328</u>	<u>\$ 377,810,211</u>	<u>\$ 378,157,539</u>

See accompanying notes to financial statements.

MINNESOTA OFFICE OF HIGHER EDUCATION

STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2010

Functions/Programs	Expenses	Program Revenues		Net (Expenses) Revenues and Changes in Net Assets		Totals
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Business- type Activities	
Governmental Activities						
State appropriations	\$ 215,541,979	\$ -	\$ 215,532,003	\$ (9,976)	\$ -	\$ (9,976)
Federal grants	5,851,544	-	5,889,977	38,433	-	38,433
Registration and licensing fees and other	1,064,263	636,039	-	(428,224)	-	(428,224)
Total Governmental Activities	<u>222,457,786</u>	<u>636,039</u>	<u>221,421,980</u>	<u>(399,767)</u>	<u>-</u>	<u>(399,767)</u>
Business-type Activities						
Loan capital fund	<u>17,471,123</u>	<u>35,357,613</u>	<u>-</u>	<u>-</u>	<u>17,886,490</u>	<u>17,886,490</u>
Totals	<u>\$ 239,928,909</u>	<u>\$ 35,993,652</u>	<u>\$ 221,421,980</u>			
Change in Net Assets				(399,767)	17,886,490	17,486,723
NET ASSETS - Beginning of Year				<u>747,095</u>	<u>359,923,721</u>	<u>360,670,816</u>
NET ASSETS - END OF YEAR				<u>\$ 347,328</u>	<u>\$ 377,810,211</u>	<u>\$ 378,157,539</u>

See accompanying notes to financial statements.

MINNESOTA OFFICE OF HIGHER EDUCATION

BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2010

	General	Other Governmental Funds	Totals
ASSETS			
Cash and investments	\$ 9,207,376	\$ 869,097	\$ 10,076,473
Accounts receivable	1,277,695	136,198	1,413,893
Due from other governments	<u>434,330</u>	<u>516,856</u>	<u>951,186</u>
TOTAL ASSETS	<u>\$ 10,919,401</u>	<u>\$ 1,522,151</u>	<u>\$ 12,441,552</u>
LIABILITIES AND FUND BALANCES			
Liabilities			
Accounts payable	\$ 2,224,978	\$ 486,603	\$ 2,711,581
Accrued liabilities	114,141	123,544	237,685
Due to other governments	-	112,963	112,963
Due to primary government - unspent appropriations	211,366	-	211,366
Deferred revenue	<u>8,368,916</u>	<u>-</u>	<u>8,368,916</u>
Total Liabilities	<u>10,919,401</u>	<u>723,110</u>	<u>11,642,511</u>
Fund Balances			
Unreserved	-	794,134	794,134
Reserved for future federal program expenditures	-	<u>4,907</u>	<u>4,907</u>
Total Fund Balances	<u>-</u>	<u>799,041</u>	<u>799,041</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 10,919,401</u>	<u>\$ 1,522,151</u>	<u>\$ 12,441,552</u>

See accompanying notes to financial statements.

MINNESOTA OFFICE OF HIGHER EDUCATION

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
June 30, 2010**

Total fund balance - governmental funds	\$	799,041
-----------------------------------------	----	---------

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in government activities are not financial resources and therefore are not reported in the fund statements.

Capital assets at year end consist of:

Capital assets	\$	60,847	
Accumulated depreciation		<u>(47,623)</u>	13,224

Certain liabilities are not due in the current period and therefore are not reported in the fund statements. These liabilities at year end consist of compensated absences payable.

(464,937)

TOTAL NET ASSETS - GOVERNMENTAL ACTIVITIES	\$	<u>347,328</u>
---------------------------------------------------	----	----------------

MINNESOTA OFFICE OF HIGHER EDUCATION

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2010

	General	Other Governmental Funds	Totals
REVENUES			
State appropriations	\$ 215,532,003	\$ -	\$ 215,532,003
Federal grants	-	5,889,977	5,889,977
Registration and licensing fees	-	232,415	232,415
Other revenue	-	403,624	403,624
Total Revenues	<u>215,532,003</u>	<u>6,526,016</u>	<u>222,058,019</u>
EXPENDITURES			
General government	2,945,081	1,049,841	3,994,922
State and other grants	212,586,922	-	212,586,922
Federal grants	-	5,834,839	5,834,839
Total Expenditures	<u>215,532,003</u>	<u>6,884,680</u>	<u>222,416,683</u>
Excess (deficiency) of revenues over expenditures	-	(358,664)	(358,664)
FUND BALANCE - Beginning of Year	-	<u>1,157,705</u>	<u>1,157,705</u>
FUND BALANCE - END OF YEAR	<u>\$ -</u>	<u>\$ 799,041</u>	<u>\$ 799,041</u>

See accompanying notes to financial statements.

MINNESOTA OFFICE OF HIGHER EDUCATION

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2010**

Net change in fund balances - total governmental funds \$ (358,664)

Amounts reported for governmental activities in the statement of activities
are different because:

Governmental funds report capital outlays as expenditures. However, in the
statement of activities, the cost of these assets is allocated over their
estimated useful lives and reported as depreciation expense. The following
differ in their presentation in the two statements:

Depreciation is reported in the government-wide statements (4,376)

Some expenses in the statement of activities do not require the use of current
financial resources and, therefore, are not reported as expenditures in the
governmental funds. The following did not require the use of current
financial resources:

Compensated absences payable (36,727)

CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES \$ (399,767)

MINNESOTA OFFICE OF HIGHER EDUCATION

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY (ENTERPRISE) FUND - LOAN CAPITAL FUND For the Year Ended June 30, 2010

OPERATING REVENUES	
Interest on student loans	<u>\$ 28,230,790</u>
OPERATING EXPENSES	
General and administrative	7,979,390
Provision for loans losses - net	<u>3,363,049</u>
Total Operating Expenses	<u>11,342,439</u>
Operating Income	<u>16,888,351</u>
NON-OPERATING REVENUES (EXPENSES)	
Gain on repurchased bonds	5,845,500
Investment income	1,281,323
Interest expense	(5,807,256)
Amortization expense	<u>(321,428)</u>
Total Non-operating Revenues (Expenses)	<u>998,139</u>
CHANGE IN NET ASSETS	17,886,490
NET ASSETS - Beginning of Year	<u>359,923,721</u>
NET ASSETS - END OF YEAR	<u>\$ 377,810,211</u>

See accompanying notes to financial statements.

MINNESOTA OFFICE OF HIGHER EDUCATION

STATEMENT OF CASH FLOWS
 PROPRIETARY (ENTERPRISE) FUND - LOAN CAPITAL FUND
 For the Year Ended June 30, 2010

CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from loan holders	\$ 125,469,664
Cash paid for loan origination	(118,370,646)
Cash paid to employees and suppliers	<u>(8,592,492)</u>
Net Cash Flows From Operating Activities	<u>(1,493,474)</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Purchases of investments	(261,665,842)
Proceeds from maturity of investments	274,945,786
Interest received from investments	<u>1,647,615</u>
Net Cash Flows From Investing Activities	<u>14,927,559</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Bonds purchased and cancelled	(31,054,500)
Interest paid on bonds	<u>(4,947,609)</u>
Net Cash Flows From Noncapital Financing Activities	<u>(36,002,109)</u>
Net Decrease in Cash and Cash Equivalents	(22,568,024)
CASH AND CASH EQUIVALENTS - Beginning of Year	<u>228,236,612</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 205,668,588</u>
RECONCILIATION OF CASH AND CASH EQUIVALENTS	
Cash and Investments per Statement of Net Assets	\$ 183,300,735
Restricted Cash and Investments per Statement of Net Assets	48,176,209
Less: Non-cash Equivalents	<u>(25,808,356)</u>
CASH AND CASH EQUIVALENTS PER STATEMENT OF CASH FLOWS	<u>\$ 205,668,588</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH FLOWS FROM OPERATING ACTIVITIES:	
Operating income	\$ 16,888,351
Adjustments to Reconcile Operating Income to Net Cash Flows From Operating Activities	
Noncash items included in income	
Depreciation	2,917
Provision for loan loss	10,110,663
Write-off of loans	(8,310,373)
Decrease in fair value of investments	205,169
Origination of student loans	(118,370,646)
Principal payments on student loans	96,855,277
Changes in assets and liabilities	
Interest receivable	270,623
Other receivable and prepaid expenses	842,855
Accounts payable and accruals	<u>11,690</u>
NET CASH FLOWS FROM OPERATING ACTIVITIES	<u>\$ (1,493,474)</u>

NONCASH CAPITAL, INVESTING AND FINANCING ACTIVITIES

The agency had a \$5,845,500 gain on bonds purchased and cancelled.

See accompanying notes to financial statements.

MINNESOTA OFFICE OF HIGHER EDUCATION

INDEX TO NOTES TO THE FINANCIAL STATEMENTS

June 30, 2010

NOTE	Page
I. Summary of Significant Accounting Policies	10
A. Reporting Entity	10
B. Government-Wide and Fund Financial Statements	10
C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation	12
D. Assets, Liabilities, and Net Assets or Equity	13
1. Deposits and Investments	13
2. Receivables	14
3. Prepaid Expenses	14
4. Restricted Assets	14
5. Capital Assets	14
6. Other Assets – Debt Issuance Costs	14
7. Compensated Absences	15
8. Long-Term Obligations	15
9. Claims and Judgments	16
10. Equity Classifications	16
II. Stewardship, Compliance, and Accountability	17
A. Budgetary Information	17
III. Detailed Notes on All Funds	17
A. Deposits and Investments	17
B. Receivables	19
C. Restricted Assets	21
D. Capital Assets	22
E. Long-Term Obligations	23
F. Net Assets	27
IV. Other Information	27
A. Employees' Retirement System	27
B. Risk Management	28
C. Commitments and Contingencies	28
D. Effect of New Accounting Standards on Current Period Financial Statements	29

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS

June 30, 2010

NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Minnesota Office of Higher Education conform to generally accepted accounting principles as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

A. REPORTING ENTITY

Effective July 1, 1995, the Minnesota Office of Higher Education (formerly known as Minnesota Higher Education Services Office) (the "agency") was created in accordance with laws of Minnesota for 1995 as a component unit of the State of Minnesota. The agency is responsible for the administration of state of Minnesota financial aid programs to students enrolled in eligible postsecondary institutions. In addition, the agency is also responsible for administering federal financial aid programs that affect eligible students and institutions on a statewide basis. The director, who is appointed by the governor, oversees the performance of the agency.

The agency's financial statements are presented discretely in the State of Minnesota's Comprehensive Annual Financial Report as a component unit.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-Wide Financial Statements

The statement of net assets and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity, since the reporting entity has no fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through state appropriations and federal grants. Business-type activities are generally financed by fees and charges from student loans.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The agency does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, liabilities, net assets/fund equity, revenues, and expenditure/ expenses.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the agency or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the agency believes is particularly important to financial statement users may be reported as a major fund.

The Minnesota Office of Higher Education reports the following major governmental funds:

General Fund – accounts for the agency's primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund. In addition, the General Fund is used to account for the funds received and disbursed for the State of Minnesota's financial aid programs.

The Minnesota Office of Higher Education reports the following major enterprise funds:

Loan Capital Fund (LCF) – accounts for the agency's student loan activities including the Supplemental Loan programs (SELF II, SELF III, and SELF IV), Graduated Repayment Loan programs (GRIP), and payment of expenses of administering such programs. In addition, the Loan Capital Fund is used to account for related long-term debt payable and interest expense.

The Minnesota Office of Higher Education reports the following non-major governmental funds:

Special Revenue Funds – used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

Miscellaneous Grant Fund
Federal Grant Fund

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS

June 30, 2010

NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Government-Wide Financial Statements

The government-wide statement of net assets and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Unbilled receivables are recorded as revenues when services are provided.

The business-type activities follow all pronouncements of the Governmental Accounting Standards Board, and have elected not to follow Financial Accounting Standards Board pronouncements issued after November 30, 1989.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the agency's funds for indirect costs. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the agency considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

State appropriations are recognized in the year designated by Minnesota Statutes. Federal grants are recognized in the year during which the eligible expenditures are made. If the amounts of federal grants cannot be reasonably estimated, or realization is not reasonably assured, they are not recognized as revenue in the current year. Amounts owed to the agency which are not available are recorded as receivables and deferred revenues. Amounts received prior to the entitlement period are also recorded as deferred revenues.

Revenues susceptible to accrual include federal grants and interest on investments. Other general revenues such as registration and licensing fees and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

Fund Financial Statements (cont.)

The agency may report deferred revenues on its governmental funds balance sheet. For governmental fund financial statements, deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received before the agency has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the agency has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY

1. Deposits and Investments

For purposes of the statement of cash flows, the agency considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Minnesota statutes 136A.16 Subd. 8 and 11A.24 describe the investments the agency is authorized to have.

The agency has adopted an investment policy that addresses investment risks. That policy follows the state statute for allowable investments; except the agency may only invest in obligations maturing within three years of the date of purchase except those invested in the debt service reserve funds which can be invested to the bond maturity date. In addition, the agency's investment policy outlines the maximum percentage of any type of deposit or investment it may have at one time and the maximum percentage of investment securities to be held at one bank or bank investment subsidiary.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. The difference between the bank balance and carrying value is due to outstanding checks and/or deposits in transit.

See Note III.A. for further information.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

2. Receivables

Loans receivable have been shown net of an allowance for uncollectible accounts.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

3. Prepaid Expenses

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Restricted assets will be used for issuing new student loans and retirement of related long-term debt.

5. Capital Assets

Government-Wide Statements

Capital assets, which includes equipment, are reported in the government-wide financial statements. Capital assets are defined by the agency as assets with an initial cost of more than \$30,000 for general capital assets, and an estimated useful life in excess of two years. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated fair value at the date of donation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net assets. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The agency's only category of capital asset is equipment. The estimated useful life of the equipment is 5 years.

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

6. Other Assets – Debt Issuance Costs

For the government-wide and the proprietary fund type financial statements, debt issuance costs are deferred and amortized over the term of the debt issue using a method that produces substantially the same results as the effective interest method.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacation time in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested sick leave and vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable available resources.

Employees are not compensated for unused sick leave upon termination; however, unused sick leave enters into the computation of severance pay. All employees who have provided 5 to 20 years or more, depending on employment contract terms, of continuous State of Minnesota service are entitled to receive severance pay upon any separation, except discharge for just cause from service. Severance is calculated based upon a formula using an employee's unused sick leave balance.

All eligible employees accrue vacation at a rate that varies with length of service. Any employee who has been employed more than six months and who has separated from state of Minnesota service is compensated in cash at his or her current rate at the time of separation. However, no payment shall exceed 280 hours, except in the case of death.

Accumulated sick leave and vacation time liabilities at June 30, 2010 are determined on the basis of current salary rates.

8. Long-Term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist of bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are deferred and amortized over the life of the issue using the straight-line method. Gains or losses on prior refundings are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter.

The agency is restricted on the amount of interest that can be earned on nontaxable loans compared to interest expense. This limit is 2% and in the current year, the yield exceeded this limit and an arbitrage liability was recorded.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

9. Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year end.

10. Equity Classifications

Government-Wide Statements

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets less any unspent debt proceeds.
- b. Restricted net assets – Consists of net assets with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets – All other net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

When both restricted and unrestricted resources are available for use, it is the agency’s policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved. Reserved fund balance is that portion of fund balance that is not available for the subsequent year’s budget due to legal restrictions or resources which are not available for current spending. Unreserved fund balance includes funds set aside by management for specific uses, which are labeled “designated”. The balance of unreserved fund balance is labeled “undesignated”, which indicates it is available for appropriation. Proprietary fund equity is classified the same as in the government-wide statements.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE II – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. BUDGETARY INFORMATION

The State of Minnesota operates on a biennial budget. Every other year agency appropriations must be approved by the Senate and the House of Representatives, and signed by the governor for the upcoming two year period, which begins in July of odd numbered years. Budgets for each appropriation awarded to the agency are prepared by the agency and submitted to the Minnesota Management and Budget agency and set up in the state's accounting system.

Expenditures cannot legally exceed the total initially appropriated unless supplemental appropriations are enacted into law.

The budget is prepared in accordance with generally accepted accounting principles. Budgetary control is at the appropriation level. Unexpended appropriations from the first year (year ended June 30, 2010) of the biennium are carried over and are available for operations in the second year (year ended June 30, 2011) of the biennium.

Unspent appropriations at the end of a biennium shall be returned to the fund from which appropriated. The agency's expenditures are classified according to the State administrative guidelines. Agency funds are disbursed by the Minnesota Management and Budget agency.

A budget has been legally adopted for the agency's general fund. The budgeted amounts presented include any amendments made. The chief financial officer may authorize transfers of budgeted amounts between appropriations as allowable by state statutes.

NOTE III – DETAILED NOTES ON ALL FUNDS

A. DEPOSITS AND INVESTMENTS

The agency's cash and investments at year end were comprised of the following:

	Carrying Value	Bank Balance	Associated Risks
Money market mutual fund investments	\$ 58,005,730	\$ 57,731,345	None
Commercial paper	50,313,589	50,313,589	Credit, custodial credit, concentration of credit, and interest rate risks
Bankers acceptances	2,994,244	2,994,244	Credit and custodial credit risks
Pooled Cash held by State Treasury	130,239,854	130,239,854	N/A
Total Cash and Investments	\$ 241,553,417	\$ 241,279,032	
Reconciliation to financial statements			
Per statement of net assets			
Cash and investments	\$ 193,377,208		
Restricted cash and investments	48,176,209		
Total Cash and Investments	\$ 241,553,417		

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for interest bearing accounts and an unlimited amount for noninterest bearing accounts.

The Securities Investor Protection Corporation (SIPC), created by the Securities Investor Protection Act of 1970, is an independent government-sponsored corporation (not an agency of the U.S. government). SIPC membership provides account protection up to a maximum of \$500,000 per customer, of which \$100,000 may be in cash.

The agency maintains collateral agreements with its banks. At June 30, 2010, the banks had pledged various government securities in the amount of \$575,483 to secure the agency's deposits.

Custodial Credit Risk

Deposits – Custodial credit risk is the risk that in the event of a financial institution failure, the agency's deposits may not be returned to the agency.

As of June 30, 2010, the agency did not have any deposits exposed to custodial credit risk.

Investments – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the agency will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of June 30, 2010, the agency had \$27,502,301 of investments exposed to custodial credit risk.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of June 30, 2010, the agency's investments in commercial paper for Toyota Motor Credit, General Electric Capital, and US Bank Open IB Monthly, as well as Bankers Acceptances at US Bank, were rated A-1+ and P-1 by Standard & Poor's and Moody's, respectively. The agency's investments in commercial paper for Manhattan Asset and Basin Electric Power were rated A-1 and P-1 by Standard & Poor's and Moody's, respectively.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS
June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an agency's investment in a single issuer.

As of June 30, 2010, the agency's investments in commercial paper were concentrated as follows:

	<u>Percentage of Portfolio</u>
US Bank	29.83%
Manhattan Asset	23.84%
General Electric Cap	19.87%
Toyota Motor Credit Corp	15.51%
Basin Electric	10.95%

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

As of June 30, 2010 the agency's investment of commercial paper had a fair value of \$50,313,590 and a weighted average maturity of .33 years.

See Note I.D.1. for further information on deposit and investment policies.

B. RECEIVABLES

Receivables as of year end for the agency's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

<u>Fund</u>	<u>Gross Receivables</u>	<u>Allowance For Uncollectibles</u>	<u>Net Receivables</u>	<u>Amounts Not Expected to Be Collected Within One Year</u>
General	\$ 1,712,025	\$ -	\$ 1,712,025	\$ -
Loan Capital	747,515,511	10,476,316	737,039,195	644,638,758
Nonmajor Funds	653,054	-	653,054	-

Loans receivable include amounts due within one year and amounts due in more than one year, based upon loan schedules with each student (loan holder). Approximately 13% of the balance is expected to be collected during fiscal year 2011.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

B. RECEIVABLES (cont.)

SELF II loans are no longer being issued by the agency. The interest rate on the loans is equal to the average of the weekly auction average (investment) interest rate on three-month U.S. Treasury bills, plus a current margin of 2.0%. The interest rate cannot change more than two percentage points in any four consecutive calendar quarters. The rate was 2% as of June 30, 2010.

SELF III loans, offered for the first time in May of 2002, are made to students who meet the eligibility requirements set forth by the agency. The interest rate on the loans is equal to the London InterBank Offered Rate (LIBOR) plus a current margin of 3.5%. The interest rate cannot change more than three percentage points in any four consecutive calendar quarters. The rate was 3.8% as of June 30, 2010.

SELF IV loans, offered for the first time in July 2006, are made to students who meet the eligibility requirements set forth by the agency. The interest rate on the loans is equal to the LIBOR, plus a current margin of 3.5%. The interest rate cannot change more than three percentage points in any four consecutive calendar quarters. The rate was 3.8% as of June 30, 2010.

Repayment of interest for SELF loans begins 90 days after disbursement and is due quarterly thereafter. Principal payments begin no later than 36 months after graduation or termination. The balance of SELF II, SELF III, and SELF IV loans at June 30, 2010 was \$744,059,508.

GRIP loans were made to borrowers who met certain income and debt standards and had graduated with an eligible medical degree. The LCF makes the required monthly payments on the borrower's student loans, and the borrower makes monthly payments to the agency based on the average income for their medical profession. The borrower's loan payments increase annually in proportion to the growth of the average income for their profession. The interest rate on GRIP loans is fixed at 8%. The agency is no longer issuing GRIP loans to new participants. The balance at June 30, 2010 was \$327,048.

SELF and GRIP loans are unsecured. However, the Agency does require a credit worthy cosigner on each loan, and it is able to intercept state tax refunds for both borrower and cosigner in the event of default in addition to other collection methods.

An allowance for uncollectible SELF II, SELF III, and SELF IV loans is provided for in the financial statements, and an equal amount of the allowance is maintained as restricted cash in the loan capital fund. For loans with loan periods beginning before July 1, 1989, an amount equal to 6.25% of the original loan balance was collected from the students. For loans with loan periods beginning on or after July 1, 1989, the loan capital fund provides for loan losses sufficient to maintain the total balance in the allowance at a level equal to 1.4% of the total outstanding loan balance and also designates restricted cash equal to the balance of the allowance. An allowance for uncollectible GRIP loans equal to 4% of the total outstanding loan balance is maintained as restricted cash in the loan capital fund. The restricted cash has been deposited with the Minnesota Management and Budget agency. Recoveries on defaulted SELF loans are credited to the loan capital as revenue in the year received.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

B. RECEIVABLES (cont.)

The activity for the allowance for losses on all loan types for the year ended June 30, 2010 is as follows:

Beginning balance	\$ 8,676,026
Provision for loan losses	10,110,663
Write-off of loans	<u>(8,310,373)</u>
Ending Balance	<u>\$ 10,476,316</u>

Recovery on defaulted loans of \$6,747,614 for the year ended June 30, 2010 is recognized as a reduction in the provision for loan losses.

Debt Issuance Costs

SELF II, SELF III, and SELF IV loans are reported at the principal amount outstanding, plus the unamortized amount of costs incurred to originate the loans. The origination costs are amortized over the average life of the loans as a reduction of yield. Interest income is recognized at a constant rate over the life of the loans. The origination costs are being deferred and the net amount amortized using a method that approximates the effective interest method. Amortization of total deferred loan costs for the year ended June 30, 2010 was \$485,187.

C. RESTRICTED ASSETS

The following represent the balances of the restricted assets:

Long Term Debt Accounts

Acquisition	– Funds are originally deposited into this fund at the issuance of the bond and used to finance student loans.
Revenue	– Used to deposit student loan payments of principal and interest. Payments from this account are made to investors for bond interest and to finance additional student loans.
Surplus	– Used to deposit excess funds from the revenue account and to finance additional student loans.
Debt Service Reserve	– Used to reserve funds based on bond indenture requirements for potential deficiencies in the revenue account or the surplus account.
Redemption	– Used to segregate resources accumulated for payment to investors for the redemption of bond securities.
Student Loan	– Used to hold only student loans transferred to the trustee from the issuer and all student loans made by the issuer with amounts provided under the indenture.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS
June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

C. RESTRICTED ASSETS (cont.)

Bad Debt Reserve Account

The loan capital fund established a bad debt reserve account to purchase uncollectible student loans. This account equals the allowance for uncollectible SELF and GRIP loans. This fund is replenished quarterly.

Following is a list of restricted assets at June 30, 2010:

	<u>Restricted Assets</u>
Acquisition account	\$ 337,308
Revenue account	21,254,908
Surplus account	3,381,937
Debt service reserve account	12,557,845
Redemption account	8,087
Student loan account	159,808
Bad debt reserve account	<u>10,476,316</u>
 Total Restricted Assets	 <u>\$ 48,176,209</u>

D. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2010 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Governmental Activities				
Capital assets being depreciated				
Equipment	\$ 60,847	\$ -	\$ -	\$ 60,847
Less: Accumulated depreciation for				
Equipment	<u>(43,247)</u>	<u>(4,376)</u>	<u>-</u>	<u>(47,623)</u>
Capital Assets, Net of Depreciation	<u>\$ 17,600</u>	<u>\$ (4,376)</u>	<u>\$ -</u>	<u>\$ 13,224</u>

\$4,376 of depreciation expense was charged to the governmental activities function of state appropriations.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS
June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

D. CAPITAL ASSETS (cont.)

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Business-type Activities				
<u>Loan Capital Fund</u>				
Capital assets being depreciated				
Equipment	\$ 14,586	\$ -	\$ -	\$ 14,586
Less: Accumulated depreciation for				
Equipment	<u>(2,853)</u>	<u>(2,917)</u>	<u>-</u>	<u>(5,770)</u>
Net Loan Capital Fund	<u>\$ 11,733</u>	<u>\$ (2,917)</u>	<u>\$ -</u>	<u>\$ 8,816</u>

\$2,917 of depreciation expense was charged to the loan capital fund.

E. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended June 30, 2010 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
GOVERNMENTAL ACTIVITIES					
Other Liabilities					
Vested compensated absences	<u>\$ 428,210</u>	<u>\$ 331,363</u>	<u>\$ 294,636</u>	<u>\$ 464,937</u>	<u>\$ 37,300</u>
BUSINESS-TYPE ACTIVITIES					
Bonds Payable					
Revenue bonds	<u>\$ 627,000,000</u>	<u>\$ -</u>	<u>\$ 36,900,000</u>	<u>\$ 590,100,000</u>	<u>\$ -</u>
Other Liabilities					
Vested compensated absences	226,432	110,305	96,074	240,663	21,607
Arbitrage liability	<u>2,273,457</u>	<u>994,131</u>	<u>-</u>	<u>3,267,588</u>	<u>-</u>
Total other liabilities	<u>2,499,889</u>	<u>1,104,436</u>	<u>96,074</u>	<u>3,508,251</u>	<u>21,607</u>
Total Business-type Activities					
Long-Term Liabilities	<u>\$ 629,499,889</u>	<u>\$ 1,104,436</u>	<u>\$ 36,996,074</u>	<u>\$ 593,608,251</u>	<u>\$ 21,607</u>

The issued revenue bonds do not constitute debt of the state of Minnesota.

In accordance with Minnesota Statutes, the aggregate amount of revenue bonds, issued directly by the agency, outstanding at any one time, not including refunded bonds or otherwise defeased or discharged bonds, shall not exceed \$850,000,000. Revenue bonds outstanding at year end were \$590,100,000.

All Supplemental Student Loan Program Variable Rate Revenue Bonds were issued to provide SELF II, III, and IV student loans to borrowers.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS
June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

E. LONG-TERM OBLIGATIONS (cont.)

	Date of Issue	Final Maturity	6-30-10 Interest Rates	Interest Rates Reset (days)	Original Indebtedness	Balance 6-30-10
<u>Supplemental Student Loan Program Variable Rate Revenue Bonds</u>						
Series 1999A taxable revenue bonds	Nov 99	Nov 34	1.347%	7	\$ 61,200,000	\$ 53,500,000
Series 2002A taxable revenue bonds	Jan 02	Jan 37	1.347%	7	68,200,000	68,000,000
Series 2002B revenue bonds	Jan 02	Jan 37	.490%	35	27,100,000	27,100,000
Series 2003A taxable revenue bonds	Mar 03	May 38	1.351%	28	64,700,000	56,600,000
Series 2003B revenue bonds	Mar 03	May 38	.490%	35	10,300,000	10,300,000
Series 2004A taxable revenue bonds	July 04	May 39	1.350%	28	67,000,000	46,100,000
Series 2004B revenue bonds	July 04	May 39	.438%	35	88,500,000	88,500,000
Series 2005B revenue bonds	July 05	May 40	.543%	35	70,000,000	70,000,000
Series 2006 revenue bonds	Nov 06	May 41	.490%	35	70,000,000	70,000,000
Series 2008A taxable revenue bonds	Dec 08	Dec 43	.360%	7	66,700,000	66,700,000
Series 2008B revenue bonds	Dec 08	Dec 43	.330%	7	33,300,000	<u>33,300,000</u>
Total Business-type Activities Revenue Bonds						<u>\$ 590,100,000</u>

Annual debt service requirements to maturity for revenue bonds, including interest at June 30, 2010 rates, are as follows:

Years Ending June 30	Business-type Activities		
	Principal	Interest	Total
2011	\$ -	\$ 4,667,621	\$ 4,667,621
2012	-	4,667,621	4,667,621
2013	-	4,667,621	4,667,621
2014	-	4,667,621	4,667,621
2015	-	4,667,621	4,667,621
2016 - 2020	-	23,338,105	23,338,105
2021 - 2025	-	23,338,105	23,338,105
2026 - 2030	-	23,338,105	23,338,105
2031 - 2035	53,500,000	23,338,105	76,838,105
2036 - 2040	366,600,000	13,948,378	380,548,378
2041 - 2044	170,000,000	1,743,040	171,743,040
Totals	<u>\$ 590,100,000</u>	<u>\$ 132,381,943</u>	<u>\$ 722,481,943</u>

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

E. LONG-TERM OBLIGATIONS (cont.)

The interest rates on all of the bonds are reset periodically as shown in the detailed revenue debt schedule above. The rates on all of the bonds, except the taxable Series 2008A bonds and tax-exempt Series 2008B bonds, are based on a determination by the auction agent through auction proceedings. The rates on the taxable bonds cannot exceed the lesser of one-month LIBOR plus 1%; 17%; or the 91 day average of the three-month T-Bill plus an applicable spread of 1.25%. The rates on the tax-exempt bonds cannot exceed the lesser of the applicable percentage of the Kenny index or the after-tax equivalent rate; 14%; or the three month average of the three-month T-Bill plus an applicable spread of 1.25%. The interest on the auction rate bonds is payable each time the rates are reset and no principal payments are required until final maturity.

The rates on the taxable Series 2008A bonds and tax-exempt Series 2008B bonds are determined by a remarketing agent. The rates on Series 2008A bonds and Series 2008B bonds cannot exceed 15% and 12%, respectively. The interest on the Series 2008A and Series 2008B bonds is payable monthly and semi-annually, respectively. No principal payments are required until final maturity on the Series 2008A and Series 2008B bonds.

All the bond series are secured by the revenues derived by the agency from student loans financed by the proceeds of the bonds.

The agency maintains insurance coverage as additional collateral for the auction rate bonds. The fees to maintain this coverage are calculated as 0.12% for Series 1999A, 2002A, 2002B and 2006; 0.14% for Series 2003A and 2003B; and 0.125% for Series 2004A, 2004B, and 2005B of the outstanding principal amount per year. General and administrative expenses include insurance fees of \$648,848 for the year ended June 30, 2010.

The agency maintains an unsecured irrevocable direct-pay letter of credit as additional collateral for the Series 2008A and Series 2008B bonds. The fee to maintain this letter of credit is 0.7% of the outstanding principal amount per year. In addition there is a remarketing fee of 0.1% of the outstanding principal amount per year. General and administrative expenses include letter of credit and remarketing fees of \$842,339 for the year ended June 30, 2010. The letter of credit expires December 16, 2011 and has a provision to extend automatically for one year. After this the agency must request an extension 240 days prior to the expiration date.

For all bonds the agency is required to maintain a debt service account equal to 2% of the outstanding revenue bond balance. The amount required to be on deposit at year end is \$11,802,000 and the agency met this requirement. There are a number of other limitations and restrictions contained in the various bond indentures. The agency believes it is in compliance with all significant limitations and restrictions.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS
June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

E. LONG-TERM OBLIGATIONS (cont.)

All bond series are to be repaid solely from the money and investments held by the trustees. For all bonds, an early repayment provision exists. For the Series 2002B, 2003B, 2004B, 2005B, and 2006 tax-exempt bonds, the agency must give written notice to exercise its option to redeem bonds at least 45 days prior to the desired redemption date. The paying agent would notify the agency in writing of bonds selected for redemption and the principal amount to be redeemed. The agency would then be required to make satisfactory provision for deposit in the Redemption Fund for the principal and interest accrued. For the Series 1999A, 2002A, 2003A, and 2004A taxable bond issues, the agency must give written notice to the bond trustee and credit provider not less than 20 days but no greater than 65 days prior to redemption. For the Series 2008A and 2008B bonds, the agency must give written notice to exercise its option to redeem bonds not less than 15 days but no greater than 60 days prior to the redemption date.

During 2010 the agency used \$31,054,500 of available cash to purchase \$36,900,000 of outstanding bonds on the secondary market. These bonds were subsequently cancelled by the agency. Details of these transactions are as follows:

<u>Date Purchased and Cancelled</u>	<u>Bond Issue Series</u>	<u>Amount Purchased and Cancelled</u>
August 2009	1999A	\$ 7,500,000
October 2009	2003A	4,100,000
December 2009	2003A	4,000,000
December 2009	1999A	200,000
April 2010	2002A	200,000
April 2010	2004A	20,900,000
Total Purchased and Cancelled		<u>\$ 36,900,000</u>

Arbitrage Regulations

The \$299,200,000 of tax-exempt bonds issued by the agency are subject to the 1986 Tax Reform Act regulations relating to arbitrage reporting and rebate. Any earnings in excess of the bond yield must be remitted to the U.S. government not more than five years following the issue date of the bonds. As of June 30, 2010, the agency accrued a liability of \$3,267,588 resulting from the excess yield on interest rates.

Other Debt Information

Estimated payments of compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated by the general, miscellaneous grant, and federal grant funds.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE III – DETAILED NOTES ON ALL FUNDS (cont.)

F. NET ASSETS

Certain net assets are classified in the statement of net assets as restricted because their use is limited. The business-type activities report restricted net assets for amounts that are not available for operations or are legally restricted by outside parties for use for a specific purpose. As of June 30, 2010, the business-type activities restricted net assets are restricted for debt service.

The agency's business-type activities net assets (up to a certain level) are restricted for debt service according to their bond financial covenants. The amount subject to the restriction increases each year and is as follows:

Years Ending June 30,	
2010	\$ 400,000,000
2011	425,000,000
2012	450,000,000
2013	475,000,000
2014	500,000,000
2015	525,000,000
2016	550,000,000
2017 and thereafter	575,000,000

As the agency's net assets are less than the required minimum per the bond covenant, the net assets are shown first as invested in capital assets and then as restricted for loan capital fund use, as required in the bond financial covenants.

NOTE IV – OTHER INFORMATION

A. EMPLOYEES' RETIREMENT SYSTEM

Employees of the agency meeting certain age and length of service requirements participate in the State Employees' Retirement Fund ("SERF") of the Minnesota State Retirement System ("MSRS"). The SERF requires contributions by both employers and employees. The agency's contribution to the SERF for the years ended June 30, 2010 and 2009, was \$183,448 and \$183,452, respectively. The total covered payroll of the agency for the years ended June 30, 2010 and 2009, was \$3,675,694 and \$3,703,515, respectively.

The SERF is a statewide plan that covers employees of the state of Minnesota, school districts, counties, cities, and other political subdivisions. The SERF is a multiple-employer, cost-sharing defined benefit plan administered by MSRS. Benefits are based on average salary and are fully vested after three years of credited service. Participants are required to contribute 4.75% of their total compensation with a matching the agency contribution of 4.75%. As of July 1, 2010, the required contribution and matching contribution increased to 5.00%. The contribution rates for the SERF are not actuarially determined, but rather are determined by the state statute.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE IV – OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

The pension benefit obligation is a standardized measure of the actuarial present value of credited projected benefits. The measure is intended to help users assess the SERF's funding status on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among public employee retirement systems.

The unfunded vested benefit liabilities of the SERF are not actuarially segregated by employer unit. As of June 30, 2009 (the most recent information available), the agency's contributions and employees represented less than 1% of all participating entity contributions and active plan participants in SERF.

The SERF issues a publicly available financial report that includes financial statements and required supplementary information for the plan. The report may be obtained by writing or calling the plan at:

Minnesota State Retirement System
Affinity Plus Building, Suite 300
175 West Lafayette Frontage Road
Saint Paul, Minnesota 55107-1425
651 296 2761

As of June 30, 2009, the SERF had a projected benefit obligation of \$9,030,401,000, unfunded liabilities of \$1,482,359,000, and net assets available for benefits, at fair value, of \$10,512,760,000. As of June 30, 2008, the SERF had a projected benefit obligation of \$9,013,456,000, unfunded liabilities of \$981,146,000, and net assets available for benefits, at fair value, of \$9,994,602,000. Ten-year historical trend information showing the SERF's progress in accumulating sufficient assets to pay benefits when due is presented in the SERF's June 30, 2009, Comprehensive Annual Financial Report.

B. RISK MANAGEMENT

The agency is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The agency is self insured through the State of Minnesota for all types of losses. A fee is paid annually for property insurance and an administrative fee is paid annually for workers' compensation, but no other premiums are paid.

C. COMMITMENTS AND CONTINGENCIES

From time to time, the agency is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the agency's attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the agency's financial position or results of operations.

The agency has received federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO FINANCIAL STATEMENTS June 30, 2010

NOTE IV – OTHER INFORMATION (cont.)

C. COMMITMENTS AND CONTINGENCIES (cont.)

Funding for the operating budget of the agency's general fund comes from the State of Minnesota. The agency's general fund is dependent on continued approval and funding by the Minnesota governor and legislature, through their budget processes. The State of Minnesota is currently experiencing budget problems. Any changes made by the State to appropriations for the agency's general fund could have a significant impact on the future operating results of the agency.

D. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved GASB Statement No. 59, *Financial Instruments Omnibus*. The agency has not yet determined the impact of this new GASB statement.

REQUIRED SUPPLEMENTARY INFORMATION

MINNESOTA OFFICE OF HIGHER EDUCATION

BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
For the Year Ended June 30, 2010

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
REVENUES				
General Administration	\$ 2,785,000	\$ 2,463,831	\$ 2,527,963	\$ 64,132
Safety Office Survivors	100,000	78,328	78,328	-
MN College Savings Program	700,000	331,716	331,716	-
Child Care Grant Program	6,684,000	6,485,170	6,485,170	-
MN Link Gateway and Minitex Library	6,031,000	6,029,898	6,031,898	2,000
State Grant Program	179,138,000	168,905,786	168,905,786	-
State Work Study	14,944,000	14,511,649	14,511,649	-
Interstate Reciprocity	4,237,000	3,974,557	3,974,557	-
Achieve Scholarship Program	4,350,000	7,935,579	8,003,871	68,292
Midwest Compact	95,000	95,000	95,000	-
Other Small Programs	357,000	291,379	317,598	26,219
United Family Practice	448,000	448,000	448,000	-
Tech/CC - Emergency Grants	150,000	-	-	-
Veterinary Loan Forgiveness	225,000	225,000	225,000	-
MN GI Bill Program	1,227,593	1,168,793	1,030,908	(137,885)
Intervention College Attendance	746,000	589,266	602,633	13,367
American Indian Scholarship	2,000,000	1,956,926	1,956,926	-
Grants to Increase Service Learning	-	-	5,000	5,000
Total Revenues	224,217,593	215,490,878	215,532,003	41,125
EXPENDITURES				
General Administration	2,696,000	2,464,745	2,527,963	(63,218)
Safety Office Survivors	100,000	78,328	78,328	-
MN College Savings Program	700,000	331,716	331,716	-
Child Care Grant Program	6,684,000	6,485,170	6,485,170	-
MN Link Gateway and Minitex Library	6,031,000	6,029,898	6,031,898	(2,000)
State Grant Program	144,138,000	168,905,786	168,905,786	-
State Work Study	14,944,000	14,511,649	14,511,649	-
Interstate Reciprocity	2,750,000	3,974,557	3,974,557	-
Achieve Scholarship Program	4,350,000	7,935,579	8,003,871	(68,292)
Midwest Compact	95,000	95,000	95,000	-
Other Small Programs	357,000	291,379	317,598	(26,219)
United Family Practice	448,000	448,000	448,000	-
Tech/CC - Emergency Grants	150,000	-	-	-
Veterinary Loan Forgiveness	225,000	225,000	225,000	-
MN GI Bill Program	1,368,000	1,168,793	1,030,908	137,885
Intervention College Attendance	746,000	589,266	602,633	(13,367)
American Indian Scholarship	2,000,000	1,956,926	1,956,926	-
Grants to Increase Service Learning	-	-	5,000	(5,000)
Total Expenditures	187,782,000	215,491,792	215,532,003	(40,211)
NET CHANGE IN FUND BALANCE	\$ 36,435,593	\$ (914)	\$ -	\$ 914

See auditors' report and accompanying notes to required supplementary information.

MINNESOTA OFFICE OF HIGHER EDUCATION

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2010

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using generally accepted accounting principles and the modified accrual basis of accounting.

SUPPLEMENTARY INFORMATION

MINNESOTA OFFICE OF HIGHER EDUCATION

COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
June 30, 2010

	<u>Miscellaneous Grant Fund</u>	<u>Federal Grant Fund</u>	<u>Totals</u>
ASSETS			
Cash and investments	\$ 859,404	\$ 9,693	\$ 869,097
Accounts receivable	21,808	114,390	136,198
Due from other governments	<u>-</u>	<u>516,856</u>	<u>516,856</u>
TOTAL ASSETS	<u>\$ 881,212</u>	<u>\$ 640,939</u>	<u>\$ 1,522,151</u>
LIABILITIES AND FUND BALANCES			
Liabilities			
Accounts payable	\$ 44,936	\$ 441,667	\$ 486,603
Accrued liabilities	42,142	81,402	123,544
Due to other governments	<u>-</u>	<u>112,963</u>	<u>112,963</u>
Total Liabilities	<u>87,078</u>	<u>636,032</u>	<u>723,110</u>
Fund Balances			
Unreserved	794,134	-	794,134
Reserved for future federal program expenditures	<u>-</u>	<u>4,907</u>	<u>4,907</u>
Total Fund Balances	<u>794,134</u>	<u>4,907</u>	<u>799,041</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 881,212</u>	<u>\$ 640,939</u>	<u>\$ 1,522,151</u>

MINNESOTA OFFICE OF HIGHER EDUCATION

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended June 30, 2010

	Miscellaneous Grant Fund	Federal Grant Fund	Totals
REVENUES			
Federal grants	\$ -	\$ 5,889,977	\$ 5,889,977
Registration and licensing fees	232,415	-	232,415
Other revenue	403,624	-	403,624
Total Revenues	<u>636,039</u>	<u>5,889,977</u>	<u>6,526,016</u>
EXPENDITURES			
General government	1,049,841	-	1,049,841
Federal grants	-	5,834,839	5,834,839
Total Expenditures	<u>1,049,841</u>	<u>5,834,839</u>	<u>6,884,680</u>
Excess (deficiency) of revenues over expenditures	(413,802)	55,138	(358,664)
FUND BALANCE (DEFICIT)- Beginning of Year	<u>1,207,936</u>	<u>(50,231)</u>	<u>1,157,705</u>
FUND BALANCE - END OF YEAR	<u>\$ 794,134</u>	<u>\$ 4,907</u>	<u>\$ 799,041</u>