# STATE OF MINNESOTA

### Office of the State Auditor



Rebecca Otto State Auditor

### MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

YEAR ENDED DECEMBER 31, 2008

#### **Description of the Office of the State Auditor**

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

**Government Information** - collects and analyzes financial information for cities, towns, counties, and special districts;

**Legal/Special Investigations** - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

**Pension** - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

**Tax Increment Financing** - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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### Year Ended December 31, 2008



Audit Practice Division Office of the State Auditor State of Minnesota



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#### ORGANIZATION SCHEDULE **DECEMBER 31, 2008**

Term Expires	Name	Offices
		Commissioners
January 2009	Wallace Eid <sup>2</sup>	1st District
January 2007	Jerry Dahl	2nd District
· · · · · · · · · · · · · · · · · · ·	Everett Kjelbertson	3rd District
January 2007	Karen Ahmann	4th District
	Charles Pazdernik <sup>1</sup>	5th District
January 2011	Charles I azdelink	3th District
		Officials
		Elected
January 2011	Julie Bruggeman	Attorney
January 2011	Frank Thompson	Auditor
January 2011	Susan Bendickson	County Recorder
January 2011	Susan Bendickson	Registrar of Titles
January 2011	Douglas Krier	Sheriff
January 2011	Brenda Lundon	Treasurer
		Appointed
December 2012	Les Finseth	Assessor
Indefinite	Lori Wiebolt	Court Administrator
May 2009	Jonathan Large	Highway Engineer
Indefinite	Neil Toso	Veterans Service Officer
s Indefinite	Dr. Mary Ann Sens	Medical Examiner
Indefinite	Mark Diekman	Solid Waste Officer
		Social Services Board
January 2009	Wallace Eid	Chair
January 2011	Charles Pazdernik	Vice Chair
•	Theresa McCollum	Secretary
January 2011	Karen Ahmann	Member
	Everett Kjelbertson	Member
January 2011	Jerry Dahl	Member
•	Colleen Blattenbauer	Member
Indefinite	Cindy Marihart	Director
		Member

<sup>&</sup>lt;sup>1</sup>Chair <sup>2</sup>Vice Chair







# STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Mahnomen County

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County, Minnesota, as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements. These financial statements are the responsibility of Mahnomen County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Mahnomen Health Center, which represent the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Mahnomen Health Center, is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County as of December 31, 2008, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis and the required supplementary information listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise Mahnomen County's basic financial statements. The supplementary information and other schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 9, 2009, on our consideration of Mahnomen County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 9, 2009





#### MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2008 (Unaudited)

#### **INTRODUCTION**

Mahnomen County's Management's Discussion and Analysis (MD&A) provides an overview of the County's financial activities for the fiscal year ended December 31, 2008. Since this information is designed to focus on the current year and past year's activities, resulting changes, and known facts, it should be read in conjunction with Mahnomen County's financial statements and the notes to the financial statements.

#### FINANCIAL HIGHLIGHTS

- Governmental activities' total net assets are \$26,274,559, of which Mahnomen County has invested \$21,021,630 in capital assets, net of related debt, and \$1,884,159 is restricted to specific purposes/uses by the County.
- The net cost of Mahnomen County's governmental activities for the year ended December 31, 2008, was \$4,431,065. General property tax revenues and other revenue sources funded those costs.
- Mahnomen County's governmental funds' fund balances decreased by \$1,675,010.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A is intended to serve as an introduction to the basic financial statements. The County's basic financial statements consist of three parts: government-wide financial statements, fund financial statements, and notes to the financial statements. The MD&A (this section) and certain budgetary comparison schedules are required to accompany the basic financial statements and, therefore, are included as required supplementary information. The following chart demonstrates how the different pieces are inter-related.

#### Management's Discussion and Analysis

(Required Supplementary Information)

Government-Wide Financial Statements	Fund Financial Statements			
Notes to the Financial Statements				

#### **Required Supplementary Information**

(Other than Management's Discussion and Analysis)

Mahnomen County presents two government-wide financial statements. They are the Statement of Net Assets and the Statement of Activities. These two government-wide financial statements provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Mahnomen County's fund financial statements follow these two government-wide financial statements. For governmental activities, these statements tell how the County financed services in the short term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant/major funds. The remaining statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

### Government-Wide Financial Statements--The Statement of Net Assets and the Statement of Activities

The Statement of Net Assets and the Statement of Activities report information about Mahnomen County as a whole and about its activities in a way that helps the reader determine whether the County's financial condition has improved or declined as a result of the current year's activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies.

These two statements consider all of Mahnomen County's current year revenues and expenses regardless of when the County receives the revenue or pays the expenditure. These two statements report Mahnomen County's net assets and changes in them. You can think of the County's net assets as the difference between assets and liabilities. This is one way to measure the County's financial health or financial position. Over time, increases or decreases in the County's net assets are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the County's property tax base and the general economic conditions of the state and County, to assess the overall health of Mahnomen County.

(Unaudited)

In the Statement of Net Assets and the Statement of Activities, we divide Mahnomen County into two kinds of activities:

- Governmental activities Mahnomen County reports its basic services in the "Governmental Activities" column of these reports. The activities reported by the County include general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, economic development, and interest. Mahnomen County finances the majority of these activities with local property taxes, state-paid aids, fees, charges for services, and federal and state grants.
- Component unit The County includes a separate legal entity in its report. This entity is the Mahnomen Health Center. Although legally separate, this component unit is important because the County is financially accountable for it.

#### **Fund Financial Statements**

Mahnomen County's fund financial statements provide detailed information about the significant funds--not the County as a whole. Funds may be established by the County to meet requirements of a specific state law; to help control and manage money for a particular purpose/project; or to show that it is meeting specific legal responsibilities and obligations when expending property tax revenues, grants, and/or other funds designated for a specific purpose.

#### **Governmental Funds**

The County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. Mahnomen County reports these funds in its financial statements using an accounting method called modified accrual accounting. This accounting method measures cash and other financial assets that the County can readily convert to cash. The County's governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps determine whether financial resources are available that the County can spend in the near future to finance various programs within the County. Mahnomen County has described the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a reconciliation statement following each governmental fund financial statement.

#### Reporting the County's Fiduciary Responsibilities

Mahnomen County is the trustee, or fiduciary, over assets which can be used only for the trust beneficiaries based on the trust arrangement. The County reports all of its fiduciary activities in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets. We exclude these activities from the County's other financial statements because the County cannot use these assets to finance its operations. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### THE COUNTY AS A WHOLE

Mahnomen County's combined net assets for the year ended December 31, 2008, were \$26,274,559. The analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the County's governmental activities.

Table 1 Net Assets

	Governmental Activities			vities
		2008		2007 (Restated)
Assets				
Current and other assets	\$	7,825,989	\$	6,808,539
Capital assets		21,035,492		21,671,878
Total Assets	\$	28,861,481	\$	28,480,417
Liabilities				
Long-term debt outstanding	\$	1,933,183	\$	2,021,626
Other liabilities		653,739		570,117
Total Liabilities	\$	2,586,922	\$	2,591,743
Net Assets				
Invested in capital assets, net of related debt	\$	21,021,630	\$	21,625,164
Restricted		1,884,159		602,153
Unrestricted		3,368,770		3,661,357
Total Net Assets	\$	26,274,559	\$	25,888,674

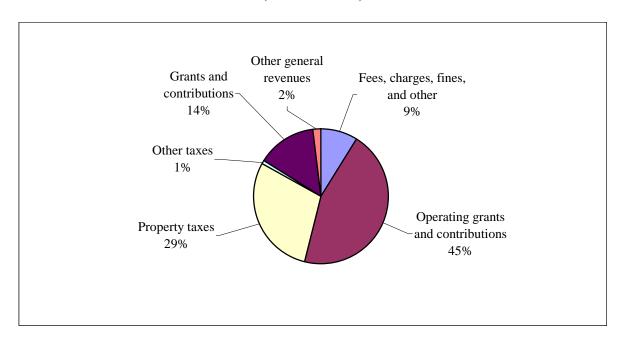
Unrestricted net assets totaling \$3,368,770 are available to Mahnomen County to finance day-to-day operations.

Table 2 Change in Net Assets

	Governmental Activities			
				2007
		2008		(Restated)
Revenues				
Program revenues				
Fees, charges, fines, and other	\$	931,977	\$	821,171
Operating grants and contributions		4,758,245		4,631,257
Capital grants and contributions		4,587		300,227
General revenues				
Property taxes		3,057,247		2,775,361
Other taxes		79,187		69,367
Grants and contributions		1,522,117		1,132,571
Other general revenues		158,399		225,737
Total Revenues	\$	10,511,759	\$	9,955,691
Expenditures				
Program expenses				
General government	\$	2,059,470	\$	1,771,444
Public safety		2,250,053		2,072,290
Highways and streets		2,359,179		3,894,371
Sanitation		238,385		232,383
Human services		2,692,725		2,504,846
Health		62,982		62,982
Culture and recreation		121,340		106,965
Conservation of natural resources		213,398		211,518
Economic development		42,823		71,692
Interest		85,519		33,789
Total Expenses	\$	10,125,874	\$	10,962,280
Change in Net Assets	\$	385,885	\$	(1,006,589)
Net Assets - Beginning		25,888,674		26,895,263
Net Assets - Ending	\$	26,274,559	\$	25,888,674

Mahnomen County's total revenues for the year ended December 31, 2008, were \$10,511,759. The total cost of County programs and services for the year ended December 31, 2008, was \$10,125,874. The net assets for governmental activities increased by \$385,885. The following pie chart depicts those revenues in seven categories.

### **Total County Revenues** (Percent of Total)



#### **Governmental Activities**

Mahnomen County's costs for all governmental activities for the year ended December 31, 2008, were \$10,125,874 as shown on the Statement of Activities. The net cost of services was ultimately funded through local property taxes and applicable offsetting revenues such as fees, fines, interest income, and grants.

Table 3 presents the cost of each of Mahnomen County's five largest program functions, as well as each function's net cost (total cost, less revenues generated by the activities). The net cost shows the financial burden placed on the County's taxpayers by each of these functions.

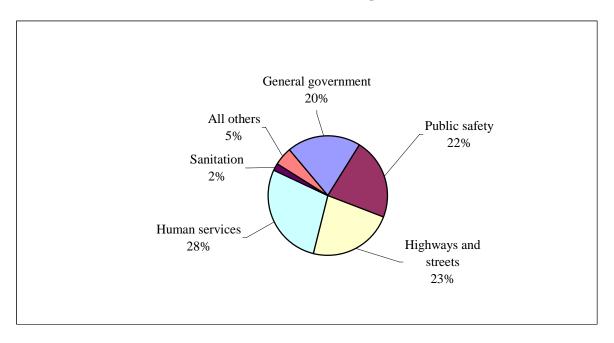
Table 3
Governmental Activities

	Total Cost of Services 2008		Net Cost of Services 2008	
Program expenses				
General government	\$ 2,059,470	\$	1,794,353	
Public safety	2,250,053		1,840,202	
Highways and streets	2,359,179		(5,672)	
Human services	2,692,725		775,049	
Sanitation	238,385		113,204	
All others	 526,062		(86,071)	
Totals	\$ 10,125,874	\$	4,431,065	

(Unaudited)

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#### **Governmental Activities' Expenses**



#### **The County's Funds**

As Mahnomen County completed the year, its governmental funds, as presented in the balance sheet, reported a combined fund balance of \$4,085,634, which is below last year's total combined fund balance of \$5,760,644. This decrease of \$1,675,010 represents a 29.08 percent total decrease. Included in this year's total fund balance is the County's General Fund balance of \$1,487,983. The General Fund's change in fund balance (a decrease of \$608,945 from 2007) represented a 29.04 percent decrease in the General Fund balance. Most of the General Fund's decrease was due to the decreases in revenues and increases of expenditures. The Road and Bridge Special Revenue Fund balance decreased by \$26,438, or 2.99 percent, and the Social Services Special Revenue Fund increased by \$142,343, or 25.42 percent.

#### **General Fund Budgetary Highlights**

The Mahnomen County Board of Commissioners, over the course of a budget year, may amend/revise the County's General Fund budget; however, in 2008, the County Board of Commissioners did not make any budgetary amendments/revisions. If the County Board of Commissioners had made changes to the budget as originally adopted on Tuesday, December 18, 2007, these budget amendments/revisions would have fallen into one of three categories: new information changing original budget estimations, greater than anticipated revenues or costs, and final agreement reached on employee contracts.

In the County's General Fund, the actual revenues were under the budgeted revenues by \$139,760. The total actual expenditures in the County's General Fund exceeded the budgeted expenditures by \$190,716. The General Fund balance decreased by a total of \$608,945.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of 2008, Mahnomen County had \$21,035,492 invested in a broad range of capital assets including land, construction in progress, buildings, highways and streets, and equipment (see Table 4). This amount represents a net decrease (including additions and deductions) of \$636,386, or 2.94 percent, from last year.

Table 4 Capital Assets at Year-End (Net of Depreciation)

			2007
	 2008		(Restated)
Land	\$ 492,207	\$	468,063
Construction in progress	827,230		655,806
Land improvements	8,596		2,103
Buildings and improvements	742,507		754,869
Machinery, furniture, and equipment	581,007		658,222
Infrastructure	 18,383,945		19,132,815
Totals	\$ 21,035,492	\$	21,671,878

Mahnomen County's fiscal year 2008 capital budget plans did not call for any major expenditures outside of the normal equipment, vehicles, and road construction projects. More detailed information about the County's capital assets can be found in Note 2.A.3. to the Mahnomen County financial statements.

#### Debt

As of December 31, 2008, Mahnomen County had \$1,747,500 in bonds outstanding, compared with \$1,806,000 as of December 31, 2007, a decrease of 3.24 percent, as shown in Table 5.

Table 5
Outstanding Debt at Year-End

	 2008	 2007
Bonds payable - general obligation bonds Bonds payable - revenue bonds	\$ 487,500 1,260,000	\$ 546,000 1,260,000
Total	\$ 1,747,500	\$ 1,806,000

It is imperative to point out that Table 5 illustrates the County's amount due on bonded debt. The City of Mahnomen has 22 percent ownership of the Mahnomen Health Center and is responsible for its portion of the bond payments for the general obligation bonds. That amount is not included in the net totals.

Mahnomen County's general obligation bonds are non-rated. The state limits the amount of net debt that the counties can issue to three percent (Minn. Stat. § 475.53) of the market value of all taxable property in the county. Mahnomen County's outstanding net debt is below this \$11,109,426 state-imposed limit.

The Mahnomen Health Center (MHC), through Mahnomen County, issued \$1,260,000 in Gross Revenue Hospital Facilities Bonds in December 2007. It should be noted that the MHC is scheduled to make the payments for this bond.

Other obligations may include capital leases and compensated absences. Mahnomen County's notes to the financial statements provide detailed information about the County's long-term liabilities.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County's elected and appointed officials considered many factors when setting the fiscal year 2008 budget, tax rates, and fees that will be charged for governmental activities.

- It now appears that the State of Minnesota will be addressing its budget deficit issues. This may have a significant impact on future Mahnomen County budgets. Major revenue sources for the County are state-paid aids, credits, and grants. Should the State of Minnesota significantly reduce these revenues, in conjunction with levy limits and pass-on costs to the County, it would have a significant impact on next year's budget.
- Mahnomen County's average net tax capacity rates have remained relatively consistent over the years, but still remain very high, even though the overall net tax levy has continued to increase. Mahnomen County has a vulnerable tax base. Throughout 2008, the County had an ongoing concern with the possible change in the taxability status of the largest business in the County, known as the Shooting Star Casino. In May 2009, the United States District Court ruled that the Shooting Star Casino should be removed from the County's tax rolls. It was ruled that the Casino will not be required to pay its 2006, 2007, and 2008 tax payments. However, the County was successful in obtaining special state legislative permanent ongoing funding in 2008 for the loss of Casino taxes. The County also has a good seasonal, residential, commercial/industrial, and agricultural base. Keeping this tax base vital and healthy is very important to the County's overall financial health and condition.
- Mahnomen County's unemployment rate for 2007 averaged 6.7 percent. The County's unemployment rate for 2008 averaged 7.4 percent according to the Department of Employment and Economic Development.

- The 2009 net property tax levies are not yet established, as of the time of this printing.
- Planning and financing for facility needs and the possibility of a new jail/law enforcement center project are continuing to be monitored by the County Board.
- Union contracts and employment-related issues will affect the 2009 budget.
- Reviewing revenue sources and considering cost-effective and efficient means for the delivery of Mahnomen County programs and services will influence the development of future budgets.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

Mahnomen County's financial report provides citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances, and it shows the County's accountability for the money it receives and spends. If you have questions about this report or need additional financial information, contact Frank Thompson, Mahnomen County Auditor, (218-935-5669) at 311 North Main Street, P. O. Box 379, Mahnomen, Minnesota 56557.







EXHIBIT 1

#### STATEMENT OF NET ASSETS DECEMBER 31, 2008

	Primary Government Governmental Activities		Mahnomen Health Center Component Unit	
<u>Assets</u>				
Cash and pooled investments	\$	3,920,121	\$	620,422
Petty cash and change funds		2,700		-
Departmental cash		64,779		-
Taxes receivable				
Current - net		75,781		-
Prior - net		39,927		-
Special assessments receivable				
Current - net		6,204		-
Noncurrent - net		45,500		-
Accounts receivable - net		34,583		1,413,782
Accrued interest receivable		27,622		-
Due from other governments		2,113,323		-
Inventories		144,521		84,594
Prepaid items		-		113,358
Advance to other governments		1,111,532		-
Contract for deed		239,396		-
Investment in joint venture		-		162,752
Other long-term investments		-		414,616
Held by trustee for debt service		-		133,297
Deferred financing costs		-		29,996
Restricted due from other governments - temporary		-		51,282
Capital assets				
Non-depreciable		1,319,437		1,610,740
Depreciable - net of accumulated depreciation		19,716,055		2,880,114
Total Assets	\$	28,861,481	\$	7,514,953

EXHIBIT 1 (Continued)

#### STATEMENT OF NET ASSETS DECEMBER 31, 2008

	Primary Government  Governmental  Activities		Mahnomen Health Center Component Unit		
<u>Liabilities</u>					
Accounts payable	\$	240,768	\$	411,022	
Salaries payable		170,407		191,258	
Compensated absences/vacation/sick payable - current		-		154,203	
Contracts payable		24,651		55,435	
Due to other governments		183,408		-	
Accrued interest payable		34,505		24,150	
Residents' personal funds		-		13,888	
Special assessments debt payable - current		-		2,667	
Revenue bonds payable - current		-		95,000	
Capital leases payable - current		-		5,082	
Long-term liabilities					
Special assessments debt payable - noncurrent		-		1,184,989	
Due within one year		280,038		-	
Due in more than one year		1,653,145			
Total Liabilities	\$	2,586,922	\$	2,137,694	
Net Assets					
Invested in capital assets - net of related debt	\$	21,021,630	\$	3,203,116	
Restricted for					
Hospital operations		-		51,282	
General government		64,016		-	
Public safety		147,983		-	
Highways and streets		1,630,639		-	
Sanitation		39,685		-	
Economic development		1,836		-	
Unrestricted		3,368,770		2,122,861	
<b>Total Net Assets</b>	\$	26,274,559	\$	5,377,259	

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

		Expenses		Fees, Charges, Fines, and Other		
Functions/Programs						
Primary government						
Governmental activities						
General government	\$	2,059,470	\$	146,406		
Public safety		2,250,053		170,571		
Highways and streets		2,359,179		116,438		
Sanitation		238,385		111,431		
Human services		2,692,725		312,122		
Health		62,982		-		
Culture and recreation		121,340		-		
Conservation of natural resources		213,398		66,989		
Economic development		42,823		8,020		
Interest		85,519				
<b>Total Primary Government</b>	\$	10,125,874	\$	931,977		
Component unit						
Mahnomen Health Center	\$	7,239,163	\$	6,722,247		
	Proper Specia Mortg Gravel Grants Payme Unrest Miscel	Il Revenues ty taxes il assessments age registry and deed to taxes and contributions not ents in lieu of tax ricted investment earn. Ilaneous Il general revenues	restricted to sp	pecific programs		
	Change in net assets					
	Net Ass	sets - Beginning, as re	stated in Note	1.E.		

Net Assets - Ending

(	m Revenues Operating Grants and ontributions	Gı	Capital rants and ntributions	Prima Ge	(Expense) Revenue a ary Government overnmental Activities	M Hea	ahnomen alth Center ponent Unit
\$	118,711 239,280 2,243,826 13,750 1,605,554 55,000 94,334 35,646 352,144	\$	- - 4,587 - - - - -	\$	(1,794,353) (1,840,202) 5,672 (113,204) (775,049) (7,982) (27,006) (110,763) 317,341		
\$	4,758,245	\$	4,587	\$	(85,519) (4,431,065)		
\$	63,686	\$	115,000			\$	(338,230)
				\$	3,057,247 - 2,622 1,619 1,522,117 74,946 134,137	\$	- 54,486 - - - - - 70,738
					24,262		-
				\$	24,262 4,816,950	\$	125,224
				\$ \$		\$ \$	
					4,816,950		125,224











EXHIBIT 3

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008

	 General	Road and Bridge	Social Services		Nonmajor Funds		Total
<u>Assets</u>							
Cash and pooled investments	\$ 1,367,855	\$ 657,745	\$ 734,568	\$	1,068,715	\$	3,828,883
Petty cash and change funds	2,700	-	-		-		2,700
Undistributed cash in agency							
funds (taxes and other)	57,771	10,387	16,936		6,144		91,238
Departmental cash	64,779	-	-		-		64,779
Taxes receivable							
Current - net	48,300	9,278	16,417		1,786		75,781
Prior - net	27,011	4,722	6,976		1,218		39,927
Special assessments							
Current - net	-	932	-		5,272		6,204
Noncurrent - net	-	5,000	-		40,500		45,500
Accounts receivable	14,768	1,839	17,638		338		34,583
Accrued interest receivable	27,504	-	-		118		27,622
Due from other funds	13,404	1,589	20,491		-		35,484
Due from other governments	358,275	1,612,326	138,454		4,268		2,113,323
Inventories	-	144,521	-		-		144,521
Contract for deed	 239,396	 -	 	_	-	_	239,396
<b>Total Assets</b>	\$ 2,221,763	\$ 2,448,339	\$ 951,480	\$	1,128,359	\$	6,749,941

EXHIBIT 3 (Continued)

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008

		General		Road and Bridge		Social Services		Nonmajor Funds		Total
<b>Liabilities and Fund Balances</b>										
Liabilities										
Accounts payable	\$	145,808	\$	24,771	\$	54,149	\$	16,040	\$	240,768
Salaries payable		95,244		22,192		51,186		1,785		170,407
Contracts payable		24,651		-		-		-		24,651
Due to other funds		20,680		-		1,742		13,062		35,484
Due to other governments		59,274		1,608		107,684		14,842		183,408
Deferred revenue - unavailable		388,123		1,541,655		34,482		45,329		2,009,589
<b>Total Liabilities</b>	\$	733,780	\$	1,590,226	\$	249,243	\$	91,058	\$	2,664,307
<b>Fund Balances</b>										
Reserved for										
Encumbrances	\$	1,836	\$	-	\$	-	\$	-	\$	1,836
Inventories		-		144,521		-		-		144,521
Contract for deed		239,396		-		-		-		239,396
Sheriff's contingency		1,719		-		_		-		1,719
HAVA		13,999		-		-		-		13,999
Highway projects		-		97,013		-		-		97,013
Gravel pit restoration		-		15,187		-		-		15,187
SCORE		-		-		-		39,685		39,685
Missing heirs		500		-		-		-		500
Recorder's compliance fund		21,063		-		-		-		21,063
Recorder's equipment purchases		28,954		-		-		-		28,954
Enhanced 911		144,464		-		-		-		144,464
Boat and water		1,800		-		-		-		1,800
Unreserved, designated for										
Drug eradication		1,475		-		-		-		1,475
County development		2,692		-		-		-		2,692
Timber development		151,117		-		-		-		151,117
Parks and recreation		83,395		-		-		-		83,395
Extension youth grant		1,114		-		-		-		1,114
Extension programming funds		139		-		-		-		139
Unreserved, undesignated		794,320		601,392		702,237		-		2,097,949
Unreserved, reported in nonmajor										
Special revenue funds		-		-		-		739,269		739,269
Debt service funds								258,347		258,347
<b>Total Fund Balances</b>	\$	1,487,983	\$	858,113	\$	702,237	\$	1,037,301	\$	4,085,634
Total Liabilities and Fund	ď	2 221 562	ø	2 449 220	¢	051 400	ø	1 120 250	ø	C 7140 044
Balances	\$	2,221,763	\$	2,448,339	Ф	951,480	\$	1,128,359	\$	6,749,941

EXHIBIT 4

# RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2008

Fund balances - total governmental funds (Exhibit 3)		\$ 4,085,634
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		21,035,492
Advances to other governments result in long-term assets not available to pay for current period expenditures. Therefore, advances made are not reported in the funds as assets but rather as expenditures. Collections on the advance are reported as intergovernmental revenue.		
Advance to Mahnomen Health Center Repayments on advance	\$ 1,260,000 (148,468)	1,111,532
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.		2,009,589
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
General obligation bonds Revenue bonds Capital leases Accrued interest payable	\$ (487,500) (1,260,000) (13,862) (34,505)	
Compensated absences	 (171,821)	 (1,967,688)
Net Assets of Governmental Activities (Exhibit 1)		\$ 26,274,559

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	General			Road and Bridge
Revenues				
Taxes	\$	1,949,539	\$	369,405
Special assessments	Ψ	-	Ψ	18,902
Licenses and permits		8,921		10,702
Intergovernmental		1,941,598		1,086,688
Charges for services		287,406		102,058
Fines and forfeits		16,797		102,030
Gifts and contributions		797		
Investment earnings		98,267		_
Miscellaneous		39,620		9,549
Total Revenues	\$	4,342,945	\$	1,586,602
Expenditures				
Current				
General government	\$	2,024,630	\$	-
Public safety		2,235,194		-
Highways and streets		-		1,484,905
Sanitation		-		-
Human services		37		-
Health		62,982		-
Culture and recreation		121,340		-
Conservation of natural resources		160,010		-
Economic development		228,714		-
Intergovernmental		,		
Highways and streets		-		106,656
Health		-		-
Debt service				
Principal		30,061		2,792
Interest		1,159		946
Total Expenditures	\$	4,864,127	\$	1,595,299
<b>Excess of Revenues Over (Under) Expenditures</b>	\$	(521,182)	\$	(8,697)
Other Financing Sources (Uses)				
Transfers in	\$	12,237	\$	-
Transfers out		(100,000)	<u>-</u>	-
<b>Total Other Financing Sources (Uses)</b>	\$	(87,763)	\$	
Net Change in Fund Balance	\$	(608,945)	\$	(8,697)
Fund Balance - January 1 Increase (decrease) in reserved for inventories		2,096,928		884,551 (17,741)
Fund Balance - December 31	\$	1,487,983	\$	858,113

 Social Services	Capital Projects				Total		
\$ 649,619	\$	-	\$	71,387 143,338	\$	3,039,950 162,240	
-		-		-		8,921	
1,749,814		-		234,441		5,012,541	
99,881		-		5,750		495,095	
-		-		-		16,797	
-		-		-		797	
212,241		-		20,410 25,253		118,677 286,663	
		<u> </u>	-	23,233	-	280,003	
\$ 2,711,555	\$	<u>-</u>	\$	500,579	\$	9,141,681	
\$ -	\$	-	\$	-	\$	2,024,630	
-		-		-		2,235,194	
-		-		-		1,484,905	
<u>-</u>		-		235,786		235,786	
2,669,212		-		-		2,669,249	
-		=		-		62,982	
-		-		53,852		121,340 213,862	
-		-		-		228,714	
						220,711	
-		-		-		106,656	
-		1,260,000		-		1,260,000	
-		-		58,500		91,353	
 		-		62,174		64,279	
\$ 2,669,212	\$	1,260,000	\$	410,312	\$	10,798,950	
\$ 42,343	\$	(1,260,000)	\$	90,267	\$	(1,657,269)	
100.000						440.005	
\$ 100,000	\$	-	\$	(12,237)	\$	112,237 (112,237)	
 <del></del>				(12,237)		(112,237)	
\$ 100,000	\$	<u>-</u>	\$	(12,237)	\$	-	
\$ 142,343	\$	(1,260,000)	\$	78,030	\$	(1,657,269)	
559,894		1,260,000		959,271		5,760,644	
 <u>-</u>		<del>-</del>		<del>-</del>		(17,741)	
\$ 702,237	\$	-	\$	1,037,301	\$	4,085,634	

EXHIBIT 6

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES.-GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

Net change in fund balances - total governmental funds (Exhibit 5)		\$ (1,657,269)
Amounts reported for governmental activities in the statement of activities are different because:		
In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in revenue deferred as unavailable.		
Deferred revenue - December 31  Deferred revenue - January 1	2,009,589 (491,043)	1,518,546
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the statement of activities, the net book value of assets disposed of is expensed, while not reported in the fund statements.		
Expenditures for general capital assets and infrastructure \$ Net book value of assets disposed of	473,496 (151,411)	
Current year depreciation	(958,471)	(636,386)
Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources. Neither transaction, however, has any effect on net assets.		
Principal repayments		
General obligation bonds \$ Capital lease	58,500 32,853	91,353
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Change in accrued interest payable \$	(21,240)	
Change in compensated absences	(2,910)	
Change in inventories Change in advance to other governments	(17,741) 1,111,532	 1,069,641
Change in Net Assets of Governmental Activities (Exhibit 2)		\$ 385,885





EXHIBIT 7

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2008

	Family Services Collaborative Investment Trust		Agency Funds		
<u>Assets</u>					
Cash and pooled investments Receivables	\$	150,644	\$	70,927	
Accounts Interest		- 143		10,218	
Total Assets	\$	150,787	\$	81,145	
<u>Liabilities</u>					
Due to other governments		-	\$	81,145	
Net Assets					
Net assets held in trust for pool participants	\$	150,787			

EXHIBIT 8

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS INVESTMENT TRUST FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2008

#### Additions

Contributions from participants Investment earnings Interest	\$ 2,101
Total Additions	\$ 149,882
<u>Deductions</u>	
Distributions to participants	 94,069
Change in net assets	\$ 55,813
Net Assets - January 1	94,974
Net Assets - December 31	\$ 150,787

### NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2008

#### 1. <u>Summary of Significant Accounting Policies</u>

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2008. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the County are discussed below.

#### A. Financial Reporting Entity

Mahnomen County was established December 27, 1906, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Mahnomen County (primary government) and its component unit for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

The Social Services Board governs the activities of the Social Services Department and consists of seven members: five County Commissioners and two lay members appointed by the Commissioners and approved by the Minnesota Department of Human Services.

## 1. <u>Summary of Significant Accounting Policies</u>

#### A. Financial Reporting Entity (Continued)

#### **Discretely Presented Component Unit**

While part of the reporting entity, the discretely presented component unit is presented in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County. The following component unit of Mahnomen County is discretely presented:

Component Unit	Component Unit Included in Reporting Entity Because	Separate Financial Statements Available at
Mahnomen Health Center	The County appoints a majority of the Mahnomen Health Center Board.	Mahnomen Health Center 414 West Jefferson P. O. Box 396 Mahnomen, Minnesota 56557

#### Joint Ventures

The County participates in joint ventures, jointly-governed organizations, and a related organization, which are described in Notes 5.B., 5.C., and 5.D., respectively.

#### B. Basic Financial Statements

#### 1. Government-Wide Statements

The government-wide financial statements (the statement of net assets and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities.

In the government-wide statement of net assets, the governmental activities column: (a) is presented on a consolidated basis; and (b) is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets. The County first utilizes restricted resources to finance qualifying activities.

## 1. <u>Summary of Significant Accounting Policies</u>

#### B. Basic Financial Statements

#### 1. <u>Government-Wide Statements</u> (Continued)

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

#### 2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category-governmental and fiduciary--are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Social Services Special Revenue Fund</u> is used to account for economic assistance and community social services programs.

The <u>Mahnomen Health Center Capital Projects Fund</u> is used to account for the proceeds from \$1,260,000 in Gross Revenue Hospital Facilities Bonds issued in December 2007.

## 1. Summary of Significant Accounting Policies

#### B. Basic Financial Statements

#### 2. <u>Fund Financial Statements</u> (Continued)

Additionally, the County reports the following fiduciary fund types:

The <u>Family Services Collaborative Investment Trust Fund</u> accounts for the external pooled and non-pooled investments held on behalf of the Family Services Collaborative.

<u>Agency funds</u> are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

#### C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Mahnomen County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

## 1. <u>Summary of Significant Accounting Policies</u> (Continued)

### D. Assets, Liabilities, and Net Assets or Equity

#### 1. <u>Deposits and Investments</u>

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2008, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2008 were \$136,238.

#### 2. External Investment Pools

Included in total cash and pooled investments are the assets held for the Mahnomen County Interagency Collaborative in an external investment pool. For the purposes of financial reporting, the Collaborative's portion of the County's pool of the cash and investments is reported as an investment trust fund. Assets in the pool are reported at fair value based on quoted market prices. The pool is not subject to the regulatory oversight. Fair value amounts are determined at year-end. The County has not provided or obtained any legally binding guarantees to support the value of the pool.

Cash and pooled investments	
Held for internal pool participants (County funds)	\$ 4,058,527
Held for external pool participants (Interagency Collaborative)	150,644
Total	\$ 4,209,171

#### 3. Receivables and Payables

Activity between funds representing lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans).

## 1. Summary of Significant Accounting Policies

#### D. Assets, Liabilities, and Net Assets or Equity

#### 3. Receivables and Payables (Continued)

Advances receivable, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All receivables, including those of the discretely presented component unit, are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

#### 4. Advance to Other Governments

The noncurrent portion of an intergovernmental advance, reported as "Advance to other governments," is offset by revenue bonds payable - noncurrent at the government-wide level.

In 2008, an advance of \$1,260,000 was made to the Mahnomen Health Center to cover capital expenditures to remodel its facilities. During 2008, the Mahnomen Health Center repaid \$148,468. The balance of \$1,111,532 as of December 31, 2008, will be repaid in monthly installments through 2018. The County will use these payments to cover the principal and interest due on \$1,260,000 Gross Revenue Hospital Facilities Bonds issued for the purpose of funding the Mahnomen Health Center remodeling project.

#### 5. Inventories and Prepaid Items

All inventories are valued at cost using the weighted average method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories at the government-wide level are recorded as expenses when consumed.

## 1. Summary of Significant Accounting Policies

#### D. Assets, Liabilities, and Net Assets or Equity

#### 5. <u>Inventories and Prepaid Items</u> (Continued)

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 6. Restricted Assets

Certain funds of the County are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

## 7. <u>Capital Assets</u>

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than the capitalization threshold and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The County's capitalization threshold for capital assets is as follows:

Assets	Capitalization Threshold			
Land	\$	1		
Buildings		5,000		
Building improvements		5,000		
Public domain infrastructure		1		
Furniture, equipment, and vehicles		5,000		

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

## 1. <u>Summary of Significant Accounting Policies</u>

#### D. Assets, Liabilities, and Net Assets or Equity

#### 7. <u>Capital Assets</u> (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. During the current period, the County did not have any capitalized interest.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	15 - 40
Building improvements	10 - 30
Public domain infrastructure	50 - 75
Furniture, equipment, and vehicles	3 - 15

#### 8. Compensated Absences

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### 9. Deferred Revenue

All County funds and the government-wide financial statements defer revenue for resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for revenues not considered to be available to liquidate liabilities of the current period.

## 1. Summary of Significant Accounting Policies

### D. <u>Assets, Liabilities, and Net Assets or Equity</u> (Continued)

#### 10. <u>Long-Term Obligations</u>

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 11. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans subject to change.

#### 12. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## 1. <u>Summary of Significant Accounting Policies</u> (Continued)

#### E. Prior Period Adjustment

In prior years, the capital improvements to the airport were not reported. This resulted in an understatement of construction in progress of \$581,995 as of December 31, 2007.

Net Assets - December 31, 2007, as previously reported Prior period adjustment	\$ 25,306,679 581.995
Net Assets - January 1, 2008, as restated	\$ 25,888,674

#### 2. <u>Detailed Notes on All Funds</u>

### A. Assets

#### 1. Deposits and Investments

Reconciliation of the County's total cash and investments to the basic financial statements follows:

Government-wide statement of net assets	
Governmental activities	
Cash and pooled investments	\$ 3,920,121
Petty cash and change funds	2,700
Departmental cash	64,779
Statement of fiduciary net assets	
Cash and pooled investments	
Investment trust fund	150,644
Agency funds	70,927
Total Cash and Investments	\$ 4,209,171

#### a. Deposits

Minn. Stat. §§ 118A.02 and 118A.04 authorize the County to designate a depository for public funds and to invest in certificates of deposit. Minn. Stat. § 118A.03 requires that all County deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

#### 2. Detailed Notes on All Funds

#### A. Assets

#### 1. <u>Deposits and Investments</u>

#### a. <u>Deposits</u> (Continued)

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better, revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County minimizes its exposure to custodial credit risk by requiring all deposits to be insured or collateralized in accordance with Minn. Stat. § 118A.03. As of December 31, 2008, the County's deposits were not exposed to custodial credit risk.

#### b. <u>Investments</u>

Minn. Stat. §§ 118A.04 and 118A.05 generally authorize the following types of investments as available to the County:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments:

#### 2. Detailed Notes on All Funds

#### A. Assets

#### 1. <u>Deposits and Investments</u>

#### b. <u>Investments</u> (Continued)

- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County's policy is to diversify use of investment instruments to avoid incurring unreasonable risks inherent in overinvesting in specific instruments, individual financial institutions, or maturities.

#### 2. Detailed Notes on All Funds

#### A. Assets

#### 1. <u>Deposits and Investments</u>

#### b. <u>Investments</u> (Continued)

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

#### Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The County selects only primary government security dealers that report daily to the New York Federal Reserve Bank, unless a comprehensive credit analysis reveals that other firms are adequately financed to conduct business. Only institutions and dealers located in the State of Minnesota are used for investing County funds.

#### Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. The County's policy is to diversify use of investment instruments to avoid incurring unreasonable risks inherent in overinvesting in specific instruments, individual financial institutions, or maturities.

## 2. Detailed Notes on All Funds

#### A. Assets

### 1. <u>Deposits and Investments</u> (Continued)

The following table presents the County's deposits and investment balances at December 31, 2008, and information relating to potential investment risks:

	Cree	lit Risk	Concentration Risk	Interest Rate Risk	Carrying
Investment Type	Credit Rating	Rating Agency	Over 5 Percent of Portfolio	Maturity Date	 (Fair) Value
U.S. government agency securities					
Freddie Mac	Aaa	Moody's	12.89%	03/15/2018	\$ 199,754
Negotiable certificates of deposit	N/R	-	N/A		1,446,841
Cash with broker	N/R		N/A		 (97,000)
Total investments					\$ 1,549,595
Deposits					2,656,876
Petty cash and change funds					 2,700
Total Cash and Investments					\$ 4,209,171

N/A - Not Applicable; N/R - Not Rated

### 2. Receivables

Receivables as of December 31, 2008, for the County's governmental activities, including the applicable allowances for uncollectible accounts, are as follows:

	R	Total eceivables	Sch Colle	Amounts Not Scheduled for Collection During the Subsequent Year		
Governmental Activities						
Taxes	\$	115,708	\$	-		
Special assessments		51,704		-		
Accounts		34,583		-		
Interest		27,622		-		
Due from other governments		2,113,323		-		
Contract for deed		239,396		228,705		
Total Governmental Activities	\$	2,582,336	\$	228,705		

## 2. Detailed Notes on All Funds

## A. Assets (Continued)

## 3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2008, was as follows:

	Beginning Balance (Note 1.E.)		 Increase Decrease			 Ending Balance	
Capital assets not depreciated Land Construction in progress	\$	468,063 655,806	\$ 24,144 235,262	\$	63,838	\$ 492,207 827,230	
Total capital assets not depreciated	\$	1,123,869	\$ 259,406	\$	63,838	\$ 1,319,437	
Capital assets depreciated Land improvements Buildings Machinery, furniture, and equipment Infrastructure	\$	18,415 2,759,738 1,896,522 27,859,859	\$ 13,595 174,534 89,799	\$	151,411 53,391	\$ 32,010 2,782,861 1,932,930 27,859,859	
Total capital assets depreciated	\$	32,534,534	\$ 277,928	\$	204,802	\$ 32,607,660	
Less: accumulated depreciation for Land improvements Buildings Machinery, furniture, and equipment Infrastructure	\$	16,312 2,004,869 1,238,300 8,727,044	\$ 7,102 35,485 167,014 748,870	\$	53,391	\$ 23,414 2,040,354 1,351,923 9,475,914	
Total accumulated depreciation	\$	11,986,525	\$ 958,471	\$	53,391	\$ 12,891,605	
Total capital assets depreciated, net	\$	20,548,009	\$ (680,543)	\$	151,411	\$ 19,716,055	
Governmental Activities Capital Assets, Net	\$	21,671,878	\$ (421,137)	\$	215,249	\$ 21,035,492	

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
General government	\$ 30,674
Public safety	77,358
Highways and streets, including depreciation of infrastructure assets	800,491
Sanitation	2,221
Human services	27,017
Economic development	 20,710
Total Depreciation Expense - Governmental Activities	\$ 958,471

## 2. <u>Detailed Notes on All Funds</u> (Continued)

#### B. <u>Interfund Receivables</u>, Payables, and Transfers

#### 1. Due To/From Other Funds

The composition of interfund balances as of December 31, 2008, is as follows:

Receivable Fund	Payable Fund	 Amount		
General Social Services Other governmental		\$ 1,167 12,237		
Total due to General Fund		\$ 13,404		
Road and Bridge	General Social Services Other governmental	\$ 189 575 825		
Total due to Road and Bridge Fund		\$ 1,589		
Social Services	General	\$ 20,491		
Total Due To/From Other Funds		\$ 35,484		

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### 2. Interfund Transfers

Interfund transfers for the year ended December 31, 2008, consisted of the following:

Transfer to General Fund from Forfeited Tax Sale Special Revenue Fund	\$ 12,237	Settlement of proceeds
Transfer to Social Services Special Revenue Fund from General Fund	 100,000	Operating
Total Transfers Between Funds	\$ 112,237	

## 2. <u>Detailed Notes on All Funds</u> (Continued)

## C. Liabilities

### 1. Payables

Payables at December 31, 2008, were as follows:

		vernmental Activities
Accounts	\$	240,768
Salaries		170,407
Contracts		24,651
Due to other governments		183,408
Accrued interest payable		34,505
Total Payables	_ \$	653,739

## 2. <u>Deferred Revenue</u>

Deferred revenue as of December 31, 2008, for the County's governmental funds and activities are as follows:

	Deferred Inavailable
Governmental funds	
Taxes and special assessments	\$ 137,061
State-shared revenue	82,836
State-aid highway allotments	1,522,925
Charges for services	2,506
Grants	244,123
Interest on investments	 20,138
Total Governmental Funds	\$ 2,009,589

## 2. <u>Detailed Notes on All Funds</u>

#### C. Liabilities (Continued)

#### 3. Construction Commitments

The government has active construction projects as of December 31, 2008. The projects include the following:

	Spe	ent-to-Date	emaining mmitment
Governmental Activities General Fund Roads and bridges	\$	246,512 81,186	\$ 256,745 3,639
Total Governmental Activities	\$	327,698	\$ 260,384

#### 4. Other Postemployment Benefits - Retirees

The County provides post-retirement health care benefits for qualified retirees (employees who have been employed by the County for at least ten years, effective July 8, 1986) from retirement until age 65 when they become eligible for Medicare.

As of year-end, the County has five eligible participants. The County finances the plan on a pay-as-you-go basis. During 2008, the County expended \$28,117 for these benefits.

#### 5. <u>Capital Leases</u>

The County has entered into lease agreements as lessee for financing the acquisition of certain equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. These capital leases consist of the following at December 31, 2008:

Lease	Maturity	Installment	nyment mount	 Original	В	alance
2005 AS400	2008	Monthly	\$ 1,043	\$ 34,985	\$	_
2005 Phone System	2010	Monthly	249	12,820		3,820
2006 Network Server	2009	Monthly	1,396	46,217		1,390
2006 Copier	2011	Monthly	288	14,544		8,652
Total Capital Leases					\$	13,862

## 2. <u>Detailed Notes on All Funds</u>

## C. <u>Liabilities</u>

## 5. Capital Leases (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2008, were as follows:

Year Ending December 31	Governmental Activities				
2009 2010	\$ 7,554 4,449				
2011	 3,164				
Total minimum lease payments	\$ 15,167				
Less: amount representing interest	 (1,305)				
Present Value of Minimum Lease Payments	\$ 13,862				

## 6. Long-Term Debt

## **Bonds Payable**

Type of Indebtedness	Final Maturity	Installment Amounts	Interest Rate (%)	 Original Issue Amount		Outstanding Balance December 31, 2008		
General obligation bonds 1999 G.O. Nursing Home Revenue Bonds	2015	\$75,000 - \$105,000	2.75 - 5.2175	\$ 1,100,000	\$	625,000		
Less: City of Mahnomen's share						(137,500)		
Total General Obligation Bonds					\$	487,500		
Revenue bonds 2007 Gross Revenue Hospital Facilities Bond	2018	\$95,000 - \$155,000	4.60	\$ 1,260,000	\$	1,260,000		

## 2. <u>Detailed Notes on All Funds</u>

## C. <u>Liabilities</u> (Continued)

## 7. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2008, were as follows:

Year Ending	General Obligation Bonds					Revenue Bonds					
December 31		Principal		Interest		Principal	Interest				
2009 2010 2011 2012 2013 2014 - 2018	\$	75,000 80,000 85,000 90,000 95,000 200,000	\$	30,025 26,138 21,910 17,425 12,684 10,507	\$	95,000 105,000 110,000 120,000 125,000 705,000	\$	55,775 51,175 46,230 40,940 35,305 83,835			
Total  Less: City of Mahnomen's share	\$	625,000 (137,500)	\$	118,689 (26,112)	\$	1,260,000	\$	313,260			
Total	\$	487,500	\$	92,577							

## 8. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2008, was as follows:

	I	Beginning			Ending		Due Within			
		Balance	Additions		Reductions		Balance		One Year	
Long-Term Liabilities										
General obligation bonds	\$	546,000	\$	-	\$	58,500	\$	487,500	\$	58,500
Revenue bonds		1,260,000		-		-		1,260,000		95,000
Capital leases		46,715		-		32,853		13,862		6,798
Compensated absences		168,911		171,802		168,892		171,821		119,740
Total Long-Term										
Liabilities	\$	2,021,626	\$	171,802	\$	260,245	\$	1,933,183	\$	280,038

#### 3. Employee Retirement Systems and Pension Plans

#### A. Defined Benefit Plans

#### Plan Description

All full-time and certain part-time employees of Mahnomen County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Local Government Correctional Service Retirement Fund (the Public Employees Correctional Fund), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

Public Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members who are employed in a county correctional institution as a correctional guard or officer, a joint jailer/dispatcher, or as a supervisor of correctional guards or officers or of joint jailer/dispatchers and are directly responsible for the direct security, custody, and control of the county correctional institution and its inmates, are covered by the Public Employees Correctional Fund.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent

## 3. Employee Retirement Systems and Pension Plans

#### A. Defined Benefit Plans

#### <u>Plan Description</u> (Continued)

for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service. For Public Employees Correctional Fund members, the annuity accrual rate is 1.9 percent of average salary for each year of service.

For all Public Employees Retirement Fund members hired prior to July 1, 1989, whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund and Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and Public Employees Correctional Fund members, and either 65 or 66 (depending on date hired) for Public Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

#### **Funding Policy**

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Minn. Stat. ch. 353 sets the rates for employer and employee contributions. The County makes annual contributions to the pension plans equal to the amount required by state statutes. Public Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.1 and 6.0 percent, respectively, of their annual covered salary. Public Employees Police and

# 3. Employee Retirement Systems and Pension Plans

## A. Defined Benefit Plans

# **Funding Policy** (Continued)

Fire Fund members were required to contribute 8.6 percent of their annual covered salary in 2008. That rate increased to 9.4 percent in 2009. Public Employees Correctional Fund members are required to contribute 5.83 percent of their annual covered salary.

The County is required to contribute the following percentages of annual covered payroll in 2008 and 2009:

	2008	2009
Public Employees Retirement Fund		
Basic Plan members	11.78%	11.78%
Coordinated Plan members	6.50	6.75
Public Employees Police and Fire Fund	12.90	14.10
Public Employees Correctional Fund	8.75	8.75

The County's contributions for the years ending December 31, 2008, 2007, and 2006, for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund were:

	2008		 2007	 	2006	
Public Employees Retirement Fund	\$	163,314	\$ 150,435	\$ ;	142,816	
Public Employees Police and Fire Fund		72,588	61,484		53,531	
Public Employees Correctional Fund		20,289	17,928		17,997	

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

# B. <u>Defined Contribution Plan</u>

One Mahnomen County Commissioner is covered by the Public Employees Defined Contribution Plan, a multiple-employer, deferred compensation plan administered by PERA in accordance with Minn. Stat. ch. 353D. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

# 3. Employee Retirement Systems and Pension Plans

#### B. Defined Contribution Plan (Continued)

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5.0 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2008, were:

	Em <sub>2</sub>	ployee	Employer		
Contribution amount	\$	940	\$	940	
Percentage of covered payroll		5%		5%	

Required contribution rates were 5.00 percent.

#### 4. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters for which the County carries commercial insurance. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Insurance Trust (MCIT). The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

# 4. Risk Management (Continued)

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$410,000 per claim in 2008 and \$430,000 per claim in 2009. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

## 5. Summary of Significant Contingencies and Other Items

## A. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County, in connection with the normal conduct of its affairs, is involved in various judgments, claims, and litigation.

On March 28, 2006, Mahnomen County was notified by the Bureau of Indian Affairs that its largest taxpayer, the Shooting Star Casino, had been approved for tax-exempt status. This could translate into a potential reduction of \$456,000 a year, or approximately 15 percent of the total property tax revenue for the County. On April 26, 2006, the County filed a notice of appeal to reverse the decision to grant tax-exempt status to the Shooting Star Casino. Property taxes for the Shooting Star Casino have not been paid for 2006, 2007 and 2008; however, in July 2006, Mahnomen County received \$450,000 from the State of Minnesota to offset the tax revenue loss for 2006. On May 30, 2007, the omnibus tax bill, including a permanent

# 5. Summary of Significant Contingencies and Other Items

# A. <u>Contingent Liabilities</u> (Continued)

annual aid appropriation of \$450,000 to Mahnomen County, was vetoed by the Governor. On March 7, 2008, Laws 2006, Chapter 259, Article 11, Section 3, was amended by Laws 2008, Chapter 154, Article 1, Section 4, to provide property tax reimbursement payments in the amount of \$450,000 to Mahnomen County in July 2008 and each subsequent year. On July 3, 2008, Mahnomen County was notified that its appeal to reverse the decision to grant tax-exempt status to the Shooting Star Casino was denied.

On January 24, 2007, the County received a letter from the White Earth Tribe stating the property taxes paid for the Shooting Star Casino were made in protest and in contrast to federal law. On February 26, 2007, the County received a petition/objection to the real property tax and, on March 23, 2007, received a notice of filing of order seeking repayment of taxes paid for the Shooting Star Casino for years 1993 through 2005.

On March 24, 2009, a Federal Judge ruled that the Shooting Star Casino is not subject to property taxes. The Judge further dismissed the White Earth Band's claim for damages for all property taxes that have been paid since 1993, citing the 11th Amendment to the U.S. Constitution that gives states immunity from lawsuits filed in federal court. Any monetary damages would have affected the State of Minnesota, which receives a portion of any taxes collected by the County.

## B. Joint Ventures

## Norman-Mahnomen Community Health Board

The Multi-County Nursing Service was established in 1997, under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and included Becker, Mahnomen, and Norman Counties. On June 24, 2003, the Becker County Board passed a resolution to withdraw from the Multi-County Nursing Service as of January 1, 2005. On January 1, 2005, Norman and Mahnomen Counties amended the joint powers agreement forming the Multi-County Nursing Service and started doing business as Norman-Mahnomen Public Health. The purpose of Norman-Mahnomen Public Health is the development, implementation, and operation of public health services throughout the member counties.

# 5. Summary of Significant Contingencies and Other Items

#### B. Joint Ventures

## Norman-Mahnomen Community Health Board (Continued)

Control of Norman-Mahnomen Public Health is vested in the Norman-Mahnomen Community Health Board, which consists of six members. Norman and Mahnomen Counties each appoint three members.

In the event of withdrawal from the Norman-Mahnomen Community Health Board, the withdrawing county is not entitled to any reimbursement of funds contributed during the course of its membership, except to the extent of any surplus uncommitted monies remaining in the operation account upon expiration of the fiscal year of the County's withdrawal. Such surplus shall be distributed in the proportion that the withdrawing County's contribution bears to the aggregate contribution of all member parties for the year of withdrawal. Funds utilized for capital asset acquisition shall be paid only at the time of sale of such assets.

Norman-Mahnomen Community Health Board's long-term liabilities were \$26,311 at December 31, 2007 (most recent available information). Financing is provided by state and federal grants, appropriations from member counties, charges for services, and miscellaneous revenues. Mahnomen County's contribution for 2008 was \$62,982.

Complete financial information can be obtained from:

Norman-Mahnomen Public Health 16 East 3rd Avenue North, Room 107 Ada, Minnesota 56510

## Joint County Natural Resources Board

The Joint County Natural Resources Board was formed in 1985 under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Aitkin, Beltrami, Clearwater, Koochiching, Lake of the Woods, Mahnomen, Marshall, and Roseau Counties.

The purpose of the Natural Resources Board is to gather information on and formulate policies for the development, utilization, and protection of natural resources in northern Minnesota, and to ensure that there is an interrelated plan for the use and protection of both public and private resources.

# 5. Summary of Significant Contingencies and Other Items

#### B. Joint Ventures

## Joint County Natural Resources Board (Continued)

Control of the Natural Resources Board is vested in the Joint County Natural Resources Board, which is composed of at least one resident of each county appointed by its respective County Board, as provided in the Natural Resources Board's by-laws.

In the event of dissolution of the Joint County Natural Resources Board, the net assets of the Natural Resources Board at that time shall be distributed to the respective member counties in proportion to the contribution of each.

The Natural Resources Board has no long-term debt. Financing is provided by the appropriations from member counties. Complete financial information can be obtained from:

Mr. Wayne Bendickson Treasurer Joint County Natural Resources Board Box 808 Baudette, Minnesota 56623

## Mahnomen County Interagency Collaborative

The Mahnomen County Interagency Collaborative (MCIC) was established in 1998, pursuant to Minn. Stat. § 124D.23, between Mahnomen County Human Services, Mahnomen County Sheriff's Department, Independent School District Nos. 432 and 435, Minnesota Department of Corrections, Multi-County Nursing Service (now Norman-Mahnomen Public Health), Northwestern Mental Health Center, Stellher Human Services, University of Minnesota Mahnomen County Extension Office, Mahnomen Health Center, MAHUBE Community Council, White Earth Human Services, and White Earth Mental Health. Mahnomen County Human Services is the acting fiscal agent of the MCIC. The purpose of the MCIC is to provide healthier communities and families and to reduce the number of out-of-home placements.

The management of the MCIC is vested in the interagency agreements. Each participating agency is granted one vote upon the receipt of a resolution from its governing board. Mahnomen County is granted two votes.

# 5. Summary of Significant Contingencies and Other Items

#### B. Joint Ventures

# Mahnomen County Interagency Collaborative (Continued)

In the event of dissolution of the MCIC, the withdrawing party shall give a 30-day notice. Should the MCIC cease to exist, all property, real and personal, held by the MCIC at the time of termination shall be distributed by resolution of the MCIC in accordance with law and in a manner to best accomplish the continuing purposes of the MCIC.

Financing is provided by state and federal grants. Mahnomen County Human Services is the fiscal agent of the MCIC. During 2008, the County did not contribute any funds to the MCIC.

#### Northwestern Counties Data Processing Security Association

The Northwestern Counties Data Processing Security Association (NCDPSA) was formed in 1994 under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Pennington, Polk, Roseau, and Wadena Counties. The purpose of the NCDPSA is to provide a mechanism whereby the counties may cooperatively provide for a data processing disaster recovery plan and back-up system.

Control of the NCDPSA is vested in the NCDPSA Joint Powers Board, which comprises one County Commissioner from each member county. In the event of dissolution, the net assets of the NCDPSA at that time shall be distributed to the respective member counties in proportion to their contributions.

The NCDPSA has no long-term debt. Financing is provided by grants from the State of Minnesota and appropriations from member counties. Complete financial information can be obtained from:

Clearwater County Auditor 213 North Main Avenue Bagley, Minnesota 56621

# 5. Summary of Significant Contingencies and Other Items

#### B. Joint Ventures (Continued)

## Northwest Minnesota Regional Radio Board

The Northwest Minnesota Regional Radio Board's convening meeting was held February 6, 2008, pursuant to the authority conferred upon the member parties by Minn. Stat. §§ 471.59 and 403.39, and includes the City of Moorhead and Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau Counties.

The purpose of the Northwest Regional Radio Board is to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER) owned and operated by the State of Minnesota.

Control of the Northwest Minnesota Regional Radio Board is vested in the Northwest Minnesota Regional Radio Board, which is composed of one Commissioner from each county appointed by its respective County Board and one City Council member from each city appointed by its respective City Council, as provided in the Northwest Minnesota Regional Radio Board's by-laws.

In the event of dissolution of the Northwest Minnesota Regional Radio Board, all property, assets, and funds of the Board shall be distributed to the parties of the agreement upon termination in direct proportion to their participation and contribution. Any city or county that has withdrawn from the agreement prior to termination of the Board shall share in the distribution of property, assets, and funds of the Board only to the extent they shared in the original expense.

The Northwest Minnesota Regional Radio Board has no long-term debt. Financing is provided by the appropriations from member parties and by state and federal grants. Complete financial information can be obtained from:

Northwest Minnesota Regional Radio Board c/o Greater Northwest EMS 2301 Johanneson Avenue N.W., Suite 103 Bemidji, Minnesota 56601

# 5. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

#### C. Jointly-Governed Organizations

## Wild Rice Watershed District

The Wild Rice Watershed District was established in 1969, pursuant to Minn. Stat. ch. 103D, and includes Becker, Clay, Clearwater, Mahnomen, Norman, and Polk Counties. The purpose of the Watershed District is to oversee watershed projects, conduct studies for future project planning, administration of legal drainage systems, issuance of applications and permits, public education on conservation issues, and dispute resolution.

Control of the Wild Rice Watershed District is vested in the Board of Managers composed of seven members appointed by the County Commissioners of Becker, Clay, Mahnomen, and Norman Counties. Norman County appoints three members, Clay County appoints two members, and the remaining counties each appoint one member.

Complete financial information can be obtained from:

Wild Rice Watershed District Office 11 East 5th Avenue Ada, Minnesota 56510

#### Minnesota Red River Basin of the North Joint Powers Agreement

The Minnesota Red River Basin of the North Joint Powers Board was established November 29, 1999, by an agreement between Mahnomen County and 14 other counties. The agreement was made to serve as a focal point for land and water concerns for those counties surrounding the Minnesota Red River Basin. Each county is responsible for its proportionate share of the administrative budget.

Control is vested in a Joint Powers Board, comprising one Commissioner from each member county. Each member of the Board is appointed by the County Commissioners of the county he or she represents.

In the event of termination of the agreement, any unexpended funds and surplus property shall be disposed of equally among the member counties. Mahnomen County did not contribute to the Joint Powers Agreement for 2008.

# 5. Summary of Significant Contingencies and Other Items

#### C. Jointly-Governed Organizations

Minnesota Red River Basin of the North Joint Powers Agreement (Continued)

Complete financial statements can be obtained from:

The International Coalition 119 - 5th Street South Moorhead, Minnesota 56560

#### Minnesota Rural Counties Caucus

The Minnesota Rural Counties Caucus was established in 1997 and includes Becker, Beltrami, Clay, Clearwater, Itasca, Kittson, Lake, Lake of the Woods, Mahnomen, Marshall, McLeod, Morrison, Norman, Pennington, Polk, Red Lake, and Roseau Counties. Control of the Caucus is vested in the Minnesota Rural Counties Caucus Executive Committee, which is composed of ten directors, each with an alternate, who are appointed annually by each respective county board. Mahnomen County's responsibility does not extend beyond making this appointment.

#### Agassiz Regional Library

The Agassiz Regional Library was formed pursuant to Minn. Stat. §§ 134.20 and 471.59, effective January 1, 1981, and includes Becker, Clay, Clearwater, Mahnomen, Norman, Polk, and Wilkin Counties. Control of the Library is vested in the Agassiz Regional Library Board, which is composed of 23 members with staggered terms made up of the following: one member appointed by each Board of County Commissioners who may be a member of the Board of Commissioners; one member appointed by each participating city; and one additional member appointed by each county and city for each 6,000 of population or major percentage (85 percent) thereof. Mahnomen County contributed \$27,006 to the Agassiz Regional Library during 2008.

# Minnesota Counties Computer Cooperative

The Minnesota Counties Computer Cooperative was established to provide computer programming to member counties. During the year, Mahnomen County expended \$56,874 to the Cooperative.

# 5. Summary of Significant Contingencies and Other Items

## C. Jointly-Governed Organizations (Continued)

# <u>Homeland Security and Emergency Management (HSEM) Region 3 Emergency Managers</u>

The HSEM Region 3 Emergency Managers Joint Powers Board was formed pursuant to Minn. Stat. § 471.59, and includes Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau Counties. The Board was established to engage in planning, training, and/or the purchase and use of equipment in order to better respond to emergencies and other disasters within the HSEM Region 3, specifically, within the jurisdictional boundaries of the 14 member counties. Control is vested in the HSEM Region 3 Emergency Managers Board, which is composed of 14 representatives appointed by each Board of County Commissioners. Mahnomen County's responsibility does not extend beyond making this appointment.

## D. Related Organization

#### Sand Hill River Watershed District

The Sand Hill River Watershed District was formed pursuant to Minn. Stat. § 103D.201, effective August 29, 1974, and includes land within Mahnomen, Norman, and Polk Counties. The purpose of the District is to conserve the natural resources of the state by land-use planning, flood control, the use of sound scientific principles for the protection of the public health and welfare, and the provident use of natural resources. Control of the District is vested in the Sand Hill River Watershed District Board of Managers, composed of five members appointed by the Polk County Board for staggered terms of three years each.

## E. Subsequent Event

## Refunding of Debt

On February 10, 2009, Mahnomen County issued General Obligation Nursing Home Revenue Refunding Bonds, Series 2009A, in the amount of \$560,000, with interest rates of 2.00 percent to 3.00 percent, to refund the \$1,100,000 General Obligation Nursing Home Revenue Bonds, Series 1999, dated August 1, 1999, maturing after February 1, 2015. The balance of the outstanding maturities to be refunded is \$625,000, and interest rates are 4.90 percent to 5.125 percent.

# 6. Mahnomen Health Center

In addition to those identified in Note 1, the County's discretely presented component unit has the following significant accounting policies.

#### A. Description of Reporting Entity and Summary of Significant Accounting Policies

#### Reporting Entity

Mahnomen Health Center (the Organization) consists of a hospital, nursing home, and clinic located in Mahnomen, Minnesota. The Organization is an operating entity under the ownership of Mahnomen County (County) and the City of Mahnomen (City), Minnesota, and is a component unit of Mahnomen County. The Organization is governed under a Joint Powers Agreement between the County and City. For the year ending December 31, 2008, the County owned 78 percent of the Organization, while the City owned 22 percent of the Organization. The County and City each appoint Mahnomen Health Center Commission members who are responsible for the operation of the hospital, nursing home, and clinic. The Mahnomen Health Center Commission (the Commission) consists of nine members. The Commission is the ultimate governing body of the Organization. The Commission shall acquire the necessary property to establish, construct, enlarge, improve, maintain, equip, operate, and control the facilities subject to the other terms of the Joint Powers Agreement.

For financial reporting purposes, the Organization has included all funds, organizations, agencies, boards, commissions, and authorities. The Organization has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Organization are such that the exclusion would cause the Organization's financial situation to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of the other organization's governing body and (1) the ability of the Organization to impose its will on that organization, or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Organization. The Organization does not have a component unit which meets GASB criteria.

### 6. Mahnomen Health Center

# A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

#### **Enterprise Fund Accounting**

The Organization uses enterprise fund accounting. Revenues and expenses are recognized on the accrual basis using the economic resources measurement focus. Based on GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, as amended, the Organization has elected to apply the provisions of all relevant pronouncements of the Financial Accounting Standards Board, including those issued after November 30, 1989, that do not conflict with or contradict GASB pronouncements.

## Method of Accounting

The Organization reports in accordance with *Audit and Accounting Guide for Health Care Organizations*, published by the American Institute of Certified Public Accountants, which prescribes accounting and reporting policies, some of which are unique to providers of health care services.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Risk Management

The Organization is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors or omissions; employee injuries and illness; and natural disasters. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

# 6. <u>Mahnomen Health Center</u>

# A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

# Cash and Cash Equivalents

Cash and cash equivalents include highly liquid investments with an original maturity of three months or less, including noncurrent cash and investments.

# Patient and Resident Receivables, Net

Patient and resident receivables are uncollateralized customer and third-party obligations. Payments of patient and resident receivables are allocated to the specific claims identified on the remittance advice or, if unspecified, are applied to the earliest unpaid claim.

The carrying amount of patient and resident receivables is reduced by a valuation allowance that reflects management's estimate of amounts that will not be collected from patients, residents, and third-party payors. Management reviews patient and resident receivables by payor class and applies percentages to determine estimated amounts that will not be collected from third parties under contractual agreements and amounts that will not be collected from patients and residents due to bad debts. Management considers historical write-off and recovery information in determining the estimated bad debt provision. At December 31, 2008, the allowance for doubtful accounts was approximately \$403,000. When all collection efforts have been exhausted, the account is written off against the related allowance.

## **Supplies**

Supplies are stated at cost (principally on the first-in, first-out basis) not in excess of market value. Market value is determined by comparison with recent purchases.

# 6. <u>Mahnomen Health Center</u>

# A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

## Capital Assets

Capital asset acquisitions in excess of \$5,000 are capitalized and recorded at cost. Contributed capital assets are reported at their estimated fair value at the time of their donation. All capital assets other than land and construction in progress are depreciated or amortized (in the case of capital leases) using the straight-line method of depreciation and have estimated lives as follows:

Land improvements	15 - 20 years
Buildings	20 - 40 years
Movable equipment	3 - 15 years

#### Noncurrent Cash and Investments

Noncurrent cash and investments are recorded at cost, if purchased or at fair market value on the date received, if by gift or bequest. All investments are carried at market value which approximates cost. Noncurrent cash and investments that are required for obligations classified as current liabilities are reported as current assets.

#### Investment in Joint Venture

The Organization reports its investment in Central Minnesota Diagnostic, Inc. (CMDI) on the equity method of accounting which approximates the Organization's equity in the underlying book value based on its most recent December 31 fiscal year-end. The Organization's shares of net income from these investments are recognized as other income from operations.

## Deferred Financing Costs, Net

Deferred financing costs as of December 31, 2008, of \$33,298 will be amortized over the period the obligation is outstanding, using the effective interest rate method, which approximates to the straight-line method. Accumulated amortization and amortization expense was \$3,302 as of December 31, 2008.

# 6. Mahnomen Health Center

# A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

# Vacation and Sick

The Organization's employees earn paid time off days at varying rates depending on years of service. Employees may accumulate paid time off up to a specified maximum. Employees are paid for accumulated paid time off if they leave the Organization. The liability for compensated absences is included with accrued vacation and sick leave in the accompanying balance sheets.

## Net Assets

Net assets of the Organization are classified in three components. Net assets invested in capital assets, net of related debt, consist of capital assets net of accumulated depreciation and reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. Restricted assets expendable for operations are noncapital net assets that must be used for a particular purpose, as specified by creditors, grantors, or contributors external to the Hospital. Unrestricted net assets are remaining net assets that do not meet the definition of invested in capital assets, net of related debt, or restricted.

#### Net Patient and Resident Service Revenue

The Organization has agreements with third-party payors that provide for payments to the Organization at amounts different from its established rates. Payment arrangements include prospectively determined rates, reimbursed costs, discounted charges, and per diem payments. Net patient and resident service revenue is reported at the estimated net realizable amounts from patients, residents, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

# 6. <u>Mahnomen Health Center</u>

# A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

#### **Charity Care**

To fulfill its mission of community service, the Organization provides care to patients and residents who meet certain criteria under its charity care policy without charge or at amounts less than its established rates. Because the Organization does not pursue collection of amounts determined to qualify as charity care, they are not reported as patient and resident service revenue. Charges forgone for charity care were approximately \$10,000 for the year ended December 31, 2008.

## Operating Revenues and Expenses

The Organization's statement of revenues, expenses, and changes in net assets distinguishes between operating and nonoperating revenues and expenses. Operating revenues result from exchange transactions associated with providing health care services--the Organization's principal activity. Nonexchange revenues, including assessments, grants, and contributions received for the purposes other than capital asset acquisition, are reported as nonoperating revenues. Operating expenses are all expenses incurred to provide health care services, other than financing costs.

#### **Grants and Contributions**

From time to time, the Organization receives grants from individuals and private organizations. Revenues from grants and contributions (including contributions of capital assets) are recognized as revenue when all eligibility requirements, including time requirements, are met. Grants and contributions may be restricted for either specific operating purposes or for capital purposes. Amounts unrestricted or restricted to a specific operating purpose are reported as nonoperating revenues. Amounts restricted to capital acquisitions are reported after nonoperating revenues and expenses. Grants receivable are reported in the statement of net assets at net realizable value.

# **Advertising Costs**

The Organization expenses advertising costs as they are incurred.

### 6. Mahnomen Health Center

# A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

#### Reclassifications

Certain items in the prior year financial statements have been reclassified to conform to the current year's presentation. These reclassifications had no effect on the overall net assets of the Organization.

#### B. Net Patient and Resident Service Revenue

The Organization has agreements with third-party payors that provide for payments to the Organization at amounts different from its established rates. A summary of the payment arrangements with major third-party payors follows:

#### Medicare

The Organization became a Critical Access Hospital (CAH) as of April 1999 for Medicare reimbursement purposes. There are certain criteria that the Organization must meet to be a CAH. Once met, the reimbursement method changed to cost based for both inpatient and outpatient services. The Organization is reimbursed for cost-reimbursable items at a tentative rate with final settlement determined after submission of annual cost reports by the Organization and audits thereof by the Medicare fiscal intermediary.

## Medicaid

Inpatient acute care services rendered to Medicaid program beneficiaries are paid at prospectively determined rates per discharge. These rates vary according to a patient classification system that is based on clinical, diagnostic, and other factors. Outpatient services related to Medicaid program beneficiaries are reimbursed under a cost-reimbursement methodology.

#### Blue Cross

Inpatient services rendered to Blue Cross subscribers are paid at prospectively determined rates per discharge. Outpatient services are reimbursed at outpatient fee screens or at charges less a prospectively determined discount. The prospectively determined discount is not subject to retroactive adjustment.

# 6. Mahnomen Health Center

# B. <u>Net Patient and Resident Service Revenue</u> (Continued)

## Nursing Home Medicare

Under the Medicare program, payment for resident services is made on a prospectively determined per diem rate that varies based on a case-mix adjusted resident classification system.

## Nursing Home Medicaid

Routine services rendered to nursing home residents who are beneficiaries of the Medicaid program or who pay from private resources are paid according to a schedule of prospectively determined daily rates determined by Minnesota's Medicaid program. A rate is assigned to each nursing home resident based on the resident's ability to perform certain activities of daily living and on certain other clinical factors. Payments are made for each case mix category and are adjusted each year by an inflation index.

#### Other Payors

The Organization has entered into payment agreements with certain commercial insurance carriers. The basis for payment to the Organization under these agreements includes prospectively determined rates per discharge, discounts from established charges, and prospectively determined daily rates.

Laws and regulations governing the Medicare and Medicaid programs are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term. The December 31, 2008, net patient service revenue increased approximately \$50,000, due to prior-year retroactive adjustments in excess of amounts previously estimated as a result of final settlements and years that are no longer subject to audits, reviews, and investigations.

# 6. Mahnomen Health Center

#### B. Net Patient and Resident Service Revenue

# Other Payors (Continued)

Patient and resident service revenue and contractual adjustments for the year ended December 31, 2008, is as follows:

Total patient service revenue	\$	9,499,056
Contractual adjustments		
Medicare	\$	(1,374,065)
Medicaid	*	(841,861)
Indian Health Service		(69,674)
Other		(343,218)
Provision for bad debts		(329,293)
Total contractual adjustments	\$	(2,958,111)
Net Patient and Resident Service Revenue	\$	6,540,945

## C. Noncurrent Cash and Investments

#### **Deposits**

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, the Organization's deposits may not be returned to it in full. The Organization follows Minnesota statutes for deposits.

In accordance with Minnesota statutes, the Organization maintains deposits at financial institutions that are authorized by the Organization's Commission members.

Minnesota statutes require that all the Organization's deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes certain U.S. government securities, state or local government obligations, and other securities authorized by Minn. Stat. § 118.A.03. Minnesota statutes require that securities pledged as collateral be held in safekeeping by the Treasurer or in a financial institution other than that furnishing collateral.

# 6. <u>Mahnomen Health Center</u>

#### C. Noncurrent Cash and Investments

# <u>Deposits</u> (Continued)

The Organization's deposits in banks at December 31, 2008, were covered by federal depository insurance or by collateral held by the Organization's custodial bank in the Organization's name.

Interest Rate Risk - The Organization does not have an investment policy. There is no current provision the Organization has that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

## Noncurrent Cash and Investments

The Organization has no investments as of December 31, 2008. All of the Organization's deposits are insured or registered in the Organization's name and held in safekeeping by the Treasurer or in a financial institution other than that furnishing collateral.

## D. Accounts Receivable

Patient and resident receivables reported as current assets by the Organization at December 31, 2008, consist of these amounts:

Receivables from patients and their insurance carriers	\$ 952,232
Receivable from Medicare	414,447
Receivable from Medicaid	426,741
Total patient and resident receivables	\$ 1,793,420
Less: allowance for uncollectible amounts	 (403,000)
Total Patient and Resident Receivables, Net	\$ 1,390,420

# 6. <u>Mahnomen Health Center</u> (Continued)

# E. Capital Assets

Capital asset additions, retirements, and balances for the year ended December 31, 2008, are as follows:

	Balance December 31, 2007		Additions		December 31,		Retirements/ Transfers						Balance December 31, 2008	
Land Land improvements	\$	36,729 86,126	\$	- 18,869	\$	-	\$	36,729 104,995						
Buildings Movable equipment Construction in progress		4,697,044 2,098,040 117,517		147,928 198,037 1,456,494	-	- - -	- <u></u>	4,844,972 2,296,077 1,574,011						
Totals at historical cost	\$	7,035,456	\$	1,821,328	\$		\$	8,856,784						
Less: accumulated depreciation for Land improvements Buildings Movable equipment	\$	62,635 2,357,759 1,596,195	\$	2,391 164,398 182,552	\$	- - -	\$	65,026 2,522,157 1,778,747						
Total accumulated depreciation	\$	4,016,589	\$	349,341	\$	-	\$	4,365,930						
Capital Assets, Net	\$	3,018,867	\$	1,471,987	\$		\$	4,490,854						

Construction in progress at December 31, 2008, consists of costs to remodel the existing emergency room space. Total cost of the project is estimated at \$1,600,000 and will be funded through the new debt issuance (see Note 6.F.) and internal funds. Capitalized interest expense was \$59,731 as of December 31, 2008. The project was completed during early fiscal year 2009.

## F. Long-Term Debt

The Organization leases a piece of equipment under a noncancelable long-term lease agreement. The capitalized leased assets consist of:

Movable equipment	\$ 27,295
Less: accumulated depreciation	 (6,369)
	 _
Total Capital Assets, Net	\$ 20,926

# 6. Mahnomen Health Center

# F. <u>Long-Term Debt</u> (Continued)

Long-term debt as of December 31, 2008, consists of the following:

	De	Balance ecember 31, 2007	Ado	ditions	Red	ductions	De	Balance ecember 31, 2008
1990 Special Assessments 2007 Gross Revenue Bond Capital Lease Obligations	\$	8,020 1,260,000 26,916	\$	- - -	\$	2,470 - 4,728	\$	5,550 1,260,000 22,188
Total long-term debt	\$	1,294,936	\$	-	\$	7,198	\$	1,287,738
Less: current maturities								(102,749)
Total Long-Term Debt, Net of Current Maturities							\$	1,184,989

1990 Special Assessments: Due in annual installments through 2010. The assessment does not bear interest.

2007 Gross Revenue Bond: County of Mahnomen, Minnesota, Gross Revenue Hospital Facilities Bond, Series 2007, matures in February 2018. Bond bears interest rate coupon at 4.6 percent.

The following is a maturity schedule of long-term debt and capital lease obligations as of December 31:

Year Ending	Year Ending			Long-Term Debt			se Obliga	tions
December 31	P	Principal Interest		Interest		rincipal	Iı	nterest
2009	\$	97,667	\$	55,775	\$	5,082	\$	1,442
2010		107,883		51,175		5,463		1,061
2011		110,000		46,230		5,873		651
2012		120,000		40,940		5,770		211
2013		125,000		35,305		-		-
Thereafter		705,000	-	83,835		-		-
Total	\$	1,265,550	\$	313,260	\$	22,188	\$	3,365

## G. <u>Investment in Joint Venture</u>

The Organization and other hospitals (all of which are unrelated parties to the Organization) formed a non-profit corporation known as Central Minnesota Diagnostic, Inc. (CMDI). CMDI was organized to provide certain agreed-upon shared services to those hospitals who are members of this corporation.

# 6. Mahnomen Health Center

## G. Investment in Joint Venture (Continued)

CMDI provides the equipment for CT scans for the Organization patients. The Organization billed and collected the revenue for these services to patients and paid CMDI \$173,700 in 2008 for the use of the equipment. Accounts payable to CMDI for these services at December 31, 2008, amounted to \$21,600. At December 31, 2008, the Organization owned 0.51 percent of CMDI.

Summarized financial information from the financial statements of CMDI at December 31, 2008, and for the year then ended, is presented below:

Total Assets	\$ 43,366,695
Total Liabilities	\$ 11,270,930
Members' equity Retained earnings	 32,095,765
Total Liabilities and Members' Equity	\$ 43,366,395
Total Operating Revenue	\$ 37,328,242
Net Income	\$ 17,546,057

## H. Defined Benefit Pension Plan

The Organization contributes to the Public Employees Retirement Fund (PERF), a cost-sharing multiple-employer defined benefit pension plan administered by PERA. PERF provides retirement, disability, and death benefits to plan members and beneficiaries. The plan is established and administered in accordance with Minn. Stat. chs. 353 and 356. See Note 3.A. for information on the plan description and funding policy.

# 6. Mahnomen Health Center

# H. <u>Defined Benefit Pension Plan</u> (Continued)

Benefits established by state statute are based upon the member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. PERA issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by contacting PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103, or by calling 651-296-7460 or 1-800-652-9026.

## **Funding Policy**

Plan members are required to contribute 6.0 percent of the annual covered salary and the Organization is required to contribute at an actuarially determined rate. The Organization's current rate is 6.4 percent of annual covered payroll. The contribution requirements of plan members and the Organization are established and may be amended by state statute. The Organization's contributions, equal to the required contributions, to PERF for the year ended December 31, 2008, were \$214,543. The Organization's contribution was equal to the contractually required contributions for each year as set by state statute.

## I. Concentrations of Credit Risk

The Organization grants credit without collateral to its patients and residents, most of whom are insured under third-party payor agreements. The mix of receivables from third-party payors, patients, and residents at December 31, 2008, was as follows:

Medicare	32%
Blue Cross	6
Medicaid	29
Commercial insurance	5
Other third-party payors, patients, and residents	28
Total	100%_

# 6. <u>Mahnomen Health Center</u> (Continued)

#### J. Restricted Expendable Net Assets

Restricted, expendable net assets are available for the following purposes as of December 31, 2008:

Expendable for operations

\$ 51,282

## K. Related-Party Transactions

In August 1999, the County issued \$1,100,000 of General Obligation Nursing Home Revenue Bonds, Series 1999, to finance improvements to the Nursing Home portion of the Organization. The bonds are general obligations of the County for which the County pledged its full faith, credit, and taxing powers. The County made a principal payment of \$75,000 for the year ended December 31, 2008, and made an interest payment of \$33,662 related to the Series 1999 Bonds.

## L. Commitments and Contingencies

## **Malpractice Claims**

The Organization's malpractice insurance is a claims-made policy subject to a limit of \$1 million per claim and an annual aggregate limit of \$5 million. Should this policy lapse and not be replaced with equivalent coverage, claims based upon occurrence during its term, but reported subsequent thereto, will be uninsured.

## Litigation, Claims, and Other Disputes

The Organization is subject to the usual contingencies in the normal course of operations relating to the performance of its tasks under its various programs. In the opinion of management, the ultimate settlement of litigation, claims, and disputes in process will not be material to the financial position of the Organization.

#### **Recent Pronouncements**

GASB No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, will be effective for the fiscal year ending December 31, 2009. The Organization has not determined as of December 31, 2008, the financial impact related to the adoption of this standard.

# 6. Mahnomen Health Center

L. Commitments and Contingencies (Continued)

## Other

In the normal course of business, there could be various outstanding contingent liabilities such as, but not limited to, the following:

- lawsuits alleging negligence in care,
- environmental pollution,
- violation of the regulatory body's rules and regulations, and
- violation of federal and/or state laws.

No contingent liabilities such as, but not limited to those described above, are reflected in the accompanying financial statements. No such liabilities have been asserted and, therefore, no estimate of loss, if any, is determinable.







## Schedule 1

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

		Budgeted	l Amou	ints		Actual	Variance with	
	Original		Final		Amounts		Final Budget	
Revenues								
Taxes	\$	2,374,688	\$	2,374,688	\$	1,949,539	\$	(425,149)
Licenses and permits		5,750		5,750		8,921		3,171
Intergovernmental		1,596,921		1,596,921		1,941,598		344,677
Charges for services		284,446		284,446		287,406		2,960
Fines and forfeits		16,000		16,000		16,797		797
Gifts and contributions		-		-		797		797
Investment earnings		100,300		100,300		98,267		(2,033)
Miscellaneous		104,600		104,600		39,620		(64,980)
<b>Total Revenues</b>	\$	4,482,705	\$	4,482,705	\$	4,342,945	\$	(139,760)
Expenditures								
Current								
General government								
Commissioners	\$	173,087	\$	173,087	\$	167,918	\$	5,169
Courts		14,000		14,000		22,084		(8,084)
County auditor		218,358		218,358		202,400		15,958
License bureau		68,133		68,133		70,630		(2,497)
County treasurer		126,288		126,288		120,941		5,347
County assessor		139,856		139,856		135,317		4,539
Elections		39,900		39,900		33,283		6,617
Accounting and auditing		55,000		55,000		59,718		(4,718)
Data processing		176,389		176,389		134,165		42,224
Attorney		346,510		346,510		316,134		30,376
Contracted legal services		75,000		75,000		336,909		(261,909)
Law library		17,000		17,000		12,791		4,209
Recorder		102,121		102,121		90,641		11,480
Planning and zoning		23,894		23,894		23,720		174
Buildings and plant		182,080		182,080		186,934		(4,854)
Veterans service officer		26,351		26,351		21,422		4,929
Unallocated		161,950		161,950		89,623		72,327
Total general government	\$	1,945,917	\$	1,945,917	\$	2,024,630	\$	(78,713)

<u>Schedule 1</u> (Continued)

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	<b>Budgeted Amounts</b>			Actual		Variance with		
	Original		Final		Amounts		Final Budget	
Expenditures								
Current (Continued)								
Public safety								
Sheriff	\$	1,908,581	\$	1,908,581	\$	1,968,523	\$	(59,942)
Boat and water safety		975		975		460		515
Emergency services		16,517		16,517		23,051		(6,534)
Coroner		2,000		2,000		5,505		(3,505)
E-911 system		64,000		64,000		49,085		14,915
Victim assistance		62,743		62,743		62,479		264
Probation and parole		136,288		136,288		101,388		34,900
County safety program		13,843		13,843		9,898		3,945
Weed and seed		-		-		12,734		(12,734
Snowmobile safety		1,700		1,700		2,071		(371
Total public safety	\$	2,206,647	\$	2,206,647	\$	2,235,194	\$	(28,547)
Human services								
Social services	\$		\$		\$	37	\$	(37)
Health								
Nursing service	\$	63,000	\$	63,000	\$	62,982	\$	18
Culture and recreation								
County/regional library	\$	27,006	\$	27,006	\$	27,006	\$	-
Snowmobile trails		65,000		65,000		94,334		(29,334
Total culture and recreation	\$	92,006	\$	92,006	\$	121,340	\$	(29,334)
Conservation of natural resources								
County extension	\$	73,397	\$	73,397	\$	69,179	\$	4,218
Soil and water conservation		54,939		54,939		54,818		121
Agricultural inspections		9,101		9,101		8,373		728
Agricultural society/County fair		8,500		8,500		5,500		3,000
Predator control		1,000		1,000		260		740
Water planning		21,880		21,880		21,880		-
Total conservation of natural								

<u>Schedule 1</u> (Continued)

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	<b>Budgeted Amounts</b>			Actual	Variance with		
		Original		Final	 Amounts	Fi	nal Budget
Expenditures							
Current (Continued)							
Economic development							
Housing authority	\$	-	\$	-	\$ 675	\$	(675)
Airports		197,024		197,024	 228,039		(31,015)
Total economic development	\$	197,024	\$	197,024	\$ 228,714	\$	(31,690)
Debt service							
Principal	\$	-	\$	-	\$ 30,061	\$	(30,061)
Interest					 1,159		(1,159)
Total debt service	\$		\$		\$ 31,220	\$	(31,220)
<b>Total Expenditures</b>	\$	4,673,411	\$	4,673,411	\$ 4,864,127	\$	(190,716)
Excess of Revenues Over (Under)							
Expenditures	\$	(190,706)	\$	(190,706)	\$ (521,182)	\$	(330,476)
Other Financing Sources (Uses)							
Transfers in	\$	1,000	\$	1,000	\$ 12,237	\$	11,237
Transfers out		(1,000)		(1,000)	 (100,000)		(99,000)
<b>Total Other Financing Sources</b>							
(Uses)	\$		\$	-	\$ (87,763)	\$	(87,763)
Net Change in Fund Balance	\$	(190,706)	\$	(190,706)	\$ (608,945)	\$	(418,239)
Fund Balance - January 1		2,096,928		2,096,928	 2,096,928		<u>-</u>
Fund Balance - December 31	\$	1,906,222	\$	1,906,222	\$ 1,487,983	\$	(418,239)

## Schedule 2

#### BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	 Budgetee	l Amou	ints	Actual	Variance with	
	 Original		Final	 Amounts	F	inal Budget
Revenues						
Taxes	\$ 495,000	\$	495,000	\$ 369,405	\$	(125,595)
Special assessments	20,000		20,000	18,902	·	(1,098)
Intergovernmental	2,121,933		2,121,933	1,086,688		(1,035,245)
Charges for services	120,000		120,000	102,058		(17,942)
Miscellaneous	 -		<u>-</u>	 9,549		9,549
<b>Total Revenues</b>	\$ 2,756,933	\$	2,756,933	\$ 1,586,602	\$	(1,170,331)
Expenditures						
Current						
Highways and streets						
Administration	\$ 338,840	\$	338,840	\$ 249,189	\$	89,651
Maintenance	706,737		706,737	749,309		(42,572)
Construction	1,238,431		1,238,431	210,101		1,028,330
Equipment maintenance and shop	231,699		231,699	214,233		17,466
Materials and services for resale	 123,382		123,382	 62,073		61,309
Total highways and streets	\$ 2,639,089	\$	2,639,089	\$ 1,484,905	\$	1,154,184
Intergovernmental						
Highways and streets	\$ <u> </u>	\$	-	\$ 106,656	\$	(106,656)
Debt service						
Principal	\$ -	\$	-	\$ 2,792	\$	(2,792)
Interest	 -		-	 946		(946)
Total debt service	\$ 	\$		\$ 3,738	\$	(3,738)
<b>Total Expenditures</b>	\$ 2,639,089	\$	2,639,089	\$ 1,595,299	\$	1,043,790
Excess of Revenues Over (Under)						
Expenditures	\$ 117,844	\$	117,844	\$ (8,697)	\$	(126,541)
Fund Balance - January 1 Increase (decrease) in reserved for	884,551		884,551	884,551		-
inventories	 -		-	 (17,741)		(17,741)
Fund Balance - December 31	\$ 1,002,395	\$	1,002,395	\$ 858,113	\$	(144,282)

# Schedule 3

#### BUDGETARY COMPARISON SCHEDULE SOCIAL SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amo			ounts		Actual		Variance with	
		Original		Final		Amounts	Fi	nal Budget	
Revenues									
Taxes	\$	805,149	\$	805,149	\$	649,619	\$	(155,530)	
Intergovernmental		1,528,162		1,528,162		1,749,814		221,652	
Charges for services		95,692		95,692		99,881		4,189	
Miscellaneous		30,000		30,000		212,241		182,241	
<b>Total Revenues</b>	\$	2,459,003	\$	2,459,003	\$	2,711,555	\$	252,552	
Expenditures									
Current									
Human services									
Income maintenance	\$	788,893	\$	788,893	\$	935,378	\$	(146,485)	
Social services		1,663,110		1,663,110		1,552,485		110,625	
Transportation		157,000		157,000		181,349		(24,349)	
<b>Total Expenditures</b>	\$	2,609,003	\$	2,609,003	\$	2,669,212	\$	(60,209)	
Excess of Revenues Over (Under)									
Expenditures	\$	(150,000)	\$	(150,000)	\$	42,343	\$	192,343	
Other Financing Sources (Uses)									
Transfers in						100,000		100,000	
Change in Fund Balance	\$	(150,000)	\$	(150,000)	\$	142,343	\$	292,343	
Fund Balance - January 1		559,894		559,894		559,894			
Fund Balance - December 31	\$	409,894	\$	409,894	\$	702,237	\$	292,343	



### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2008

### 1. <u>Budgetary Information</u>

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds, except the Forfeited Tax Sale Special Revenue Fund, the Hospital Special Revenue Fund, the Mahnomen Health Center Capital Projects Fund, the Hospital Steam Line Debt Service Fund, and the Mahnomen Health Center Debt Service Fund. All annual appropriations lapse at fiscal year-end.

On or before mid-June of each year, all departments and agencies submit requests for appropriations to the County Auditor so that a budget can be prepared. Before October 31, the proposed budget is presented to the County Board for review. The Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the County Board. The legal level of budgetary control (the level at which expenditures may not legally exceed appropriations) is the fund level. Encumbrance accounting is employed in governmental funds.

Encumbrances (purchase orders and contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reapportioned and honored during the subsequent year.

### 2. Excess of Expenditures Over Budget

The following is a summary of individual major funds which had expenditures in excess of budget for the year ended December 31, 2008.

	E	xpenditures	Final Budget			Excess		
General Fund Social Services Special Revenue	\$	4,864,127	\$	4,673,411		\$	190,716	
Fund		2,669,212		2,609,003			60,209	







#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

The <u>Solid Waste Fund</u> accounts for the County's share of operations of the Fosston incinerator and for costs of the Sanitation Department and the demolition site. Financing is provided by special assessments levied against benefiting users.

The <u>Ditch Fund</u> accounts for the financial transactions of the County drainage systems. Financing is provided by special assessments levied against benefited property owners.

The <u>Hospital Fund</u> accounts for tax revenues collected and accumulated to fund future needs related to the Mahnomen Health Center.

The <u>Forfeited Tax Sale Fund</u> accounts for the proceeds from the sale or rental of land forfeited to the State of Minnesota. The net proceeds, after deducting the expense for the County for managing the tax-forfeited land, are apportioned to various County funds and taxing districts. Title to the tax-forfeited land remains with the state until sold by the County.

#### **DEBT SERVICE FUNDS**

The <u>Hospital Steam Line Fund</u> accounts for the retirement of an energy loan used to finance construction of a steam line between the Hospital and the school.

The <u>Nursing Home Revenue Bonds Fund</u> accounts for the retirement of general obligation bonds issued for the Nursing Home construction project. The bonds will be retired from net revenues and an annual ad valorem tax levied by the County. The fund also accounts for the receipt and use of the proceeds of these bonds.

The <u>Mahnomen Health Center Bonds Fund</u> accounts for the retirement of gross revenue hospital facilities bonds issued for the Mahnomen Health Center construction project.



### Statement A-1

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2008

<u>Assets</u>	1	Special Revenue tement B-1)	Debt Service tement C-1)	(	Total Exhibit 3)
<u>Assets</u>					
Cash and pooled investments	\$	816,938	\$ 251,777	\$	1,068,715
Undistributed cash in agency funds Taxes receivable		3,856	2,288		6,144
Current - net		-	1,786		1,786
Prior - net		130	1,088		1,218
Special assessments receivable					
Current - net		5,272	-		5,272
Noncurrent - net		40,500	-		40,500
Accounts receivable		338	-		338
Accrued interest receivable		-	118		118
Due from other governments		716	 3,552		4,268
Total Assets	\$	867,750	\$ 260,609	\$	1,128,359
<u>Liabilities and Fund Balances</u>					
Liabilities					
Accounts payable	\$	16,040	\$ -	\$	16,040
Salaries payable		1,785	-		1,785
Due to other funds		13,062	-		13,062
Due to other governments		14,842	-		14,842
Deferred revenue - unavailable		43,067	 2,262		45,329
Total Liabilities	\$	88,796	\$ 2,262	\$	91,058
Fund Balances					
Reserved for SCORE	\$	39,685	\$ -	\$	39,685
Unreserved					
Designated for debt service		-	258,347		258,347
Undesignated		739,269	 -		739,269
<b>Total Fund Balances</b>	\$	778,954	\$ 258,347	\$	1,037,301
Total Liabilities and Fund Balances	\$	867,750	\$ 260,609	\$	1,128,359

### Statement A-2

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	]	Special Revenue tement B-2)	Debt Service tement C-2)	Total (Exhibit 5)		
Revenues						
Taxes	\$	130	\$ 71,257	\$	71,387	
Special assessments		143,338	-		143,338	
Intergovernmental		68,786	165,655		234,441	
Charges for services		5,750	-		5,750	
Investment earnings		-	20,410		20,410	
Miscellaneous		25,253	 <u> </u>		25,253	
<b>Total Revenues</b>	\$	243,257	\$ 257,322	\$	500,579	
Expenditures						
Current						
Sanitation	\$	235,786	\$ -	\$	235,786	
Conservation of natural resources		53,852	-		53,852	
Debt service						
Principal		-	58,500		58,500	
Interest			 62,174		62,174	
<b>Total Expenditures</b>	\$	289,638	\$ 120,674	\$	410,312	
Excess of Revenues Over (Under)						
Expenditures	\$	(46,381)	\$ 136,648	\$	90,267	
Other Financing Sources (Uses)						
Transfers out		(12,237)	 		(12,237)	
Net Change in Fund Balance	\$	(58,618)	\$ 136,648	\$	78,030	
Fund Balance - January 1		837,572	121,699		959,271	
Fund Balance - December 31	\$	778,954	\$ 258,347	\$	1,037,301	

### Statement B-1

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS DECEMBER 31, 2008

		Solid Waste	Ditch			Hospital	Forfeited Tax Sale		Total (Statement A-1)	
<u>Assets</u>										
Cash and pooled investments	\$	448,831	\$	239,361	\$	111,165	\$	17,581	\$	816,938
Undistributed cash in agency funds Taxes receivable		3,402		438		16		-		3,856
Prior - net		-		-		130		-		130
Special assessments receivable										
Current - net		5,035		237		-		-		5,272
Noncurrent - net		-		40,500		-		-		40,500
Accounts receivable		338		-		-		-		338
Due from other governments				716						716
Total Assets	\$	457,606	\$	281,252	\$	111,311	\$	17,581	\$	867,750
<u>Liabilities and Fund Balances</u>										
Liabilities										
Accounts payable	\$	15,130	\$	910	\$	-	\$	-	\$	16,040
Salaries payable		1,785		-		-		-		1,785
Due to other funds		595		230		-		12,237		13,062
Due to other governments		9,276		222		-		5,344		14,842
Deferred revenue - unavailable		2,329		40,639		99		-		43,067
<b>Total Liabilities</b>	\$	29,115	\$	42,001	\$	99	\$	17,581	\$	88,796
Fund Balances										
Reserved for SCORE	\$	39,685	\$	_	\$	_	\$	_	\$	39,685
Unreserved	*	,	-		_		-		-	27,000
Undesignated		388,806		239,251		111,212				739,269
<b>Total Fund Balances</b>	\$	428,491	\$	239,251	\$	111,212	\$		\$	778,954
Total Liabilities and Fund										
Balances	\$	457,606	\$	281,252	\$	111,311	\$	17,581	\$	867,750

### Statement B-2

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

		Solid Waste		Ditch		Hospital	Forfeited Tax Sale		Total (Statement A-2)	
Revenues										
Taxes	\$	48	\$	-	\$	82	\$	-	\$	130
Special assessments		103,309		40,029		-		-		143,338
Intergovernmental		68,750		-		36		-		68,786
Charges for services		5,750		-		-		-		5,750
Miscellaneous		2,910						22,343		25,253
<b>Total Revenues</b>	\$	180,767	\$	40,029	\$	118	\$	22,343	\$	243,257
Expenditures										
Current	_		_		_		_		_	
Sanitation	\$	235,786	\$	-	\$	-	\$	-	\$	235,786
Conservation of natural resources				43,746				10,106	-	53,852
<b>Total Expenditures</b>	\$	235,786	\$	43,746	\$		\$	10,106	\$	289,638
Excess of Revenues Over (Under)										
Expenditures	\$	(55,019)	\$	(3,717)	\$	118	\$	12,237	\$	(46,381)
Other Financing Sources (Uses)										
Transfers out						-		(12,237)		(12,237)
Net Change in Fund Balance	\$	(55,019)	\$	(3,717)	\$	118	\$	-	\$	(58,618)
Fund Balance - January 1		483,510		242,968		111,094				837,572
Fund Balance - December 31	\$	428,491	\$	239,251	\$	111,212	\$		\$	778,954

### Statement C-1

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DEBT SERVICE FUNDS DECEMBER 31, 2008

	Hospital Steam Line		rsing Home enue Bonds	 Mahnomen Health Center	Total (Statement A-1)		
<u>Assets</u>							
Cash and pooled investments	\$	14,831	\$ 103,767	\$ 133,179	\$	251,777	
Undistributed cash in agency funds		-	2,288	-		2,288	
Taxes receivable							
Current - net		-	1,786	-		1,786	
Prior - net		-	1,088	-		1,088	
Accrued interest receivable		-	-	118		118	
Due from other governments			 3,552	 -		3,552	
Total Assets	\$	14,831	\$ 112,481	\$ 133,297	\$	260,609	
Liabilities and Fund Balances							
Liabilities							
Deferred revenue - unavailable	\$	-	\$ 2,262	\$ -	\$	2,262	
Fund Balances Unreserved							
Designated for debt service		14,831	 110,219	 133,297		258,347	
Total Liabilities and Fund Balances	\$	14,831	\$ 112,481	\$ 133,297	\$	260,609	

### Statement C-2

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS DEBT SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	Hospital eam Line	rsing Home enue Bonds	 Iahnomen Health Center	Total (Statement A-2)	
Revenues					
Taxes	\$ 1	\$ 71,256	\$ -	\$	71,257
Intergovernmental	-	17,187	148,468		165,655
Investment earnings	 	 	 20,410		20,410
<b>Total Revenues</b>	\$ 1_	\$ 88,443	\$ 168,878	\$	257,322
Expenditures					
Debt service					
Principal	\$ -	\$ 58,500	\$ -	\$	58,500
Interest	 	 26,593	 35,581		62,174
<b>Total Expenditures</b>	\$ 	\$ 85,093	\$ 35,581	\$	120,674
Excess of Revenues Over (Under) Expenditures	\$ 1	\$ 3,350	\$ 133,297	\$	136,648
Fund Balance - January 1	14,830	 106,869	 		121,699
Fund Balance - December 31	\$ 14,831	\$ 110,219	\$ 133,297	\$	258,347

### Schedule 4

#### BUDGETARY COMPARISON SCHEDULE SOLID WASTE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts			Actual	Variance with		
		Original		Final	 Amounts	Fin	al Budget
Revenues							
Taxes	\$	-	\$	-	\$ 48	\$	48
Special assessments		100,000		100,000	103,309		3,309
Intergovernmental		61,348		61,348	68,750		7,402
Charges for services		3,000		3,000	5,750		2,750
Miscellaneous		100		100	 2,910		2,810
<b>Total Revenues</b>	\$	164,448	\$	164,448	\$ 180,767	\$	16,319
Expenditures Current Sanitation							
Solid waste		233,340		233,340	 235,786		(2,446)
Excess of Revenues Over (Under)							
Expenditures	\$	(68,892)	\$	(68,892)	\$ (55,019)	\$	13,873
Fund Balance - January 1		483,510		483,510	 483,510		
Fund Balance - December 31	\$	414,618	\$	414,618	\$ 428,491	\$	13,873

### Schedule 5

#### BUDGETARY COMPARISON SCHEDULE DITCH SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	<b>Budgeted Amounts</b>				Actual	Var	Variance with Final Budget  \$ 29	
	(	Original	-	Final	Amounts		Final Budget	
Revenues								
Special assessments	\$	40,000	\$	40,000	\$	40,029	\$	29
Expenditures								
Current								
Conservation of natural resources								
Drainage ditches		40,000		40,000		43,746		(3,746)
Excess of Revenues Over (Under)								
Expenditures	\$	-	\$	-	\$	(3,717)	\$	(3,717)
Fund Balance - January 1		242,968		242,968		242,968		
Fund Balance - December 31	\$	242,968	\$	242,968	\$	239,251	\$	(3,717)

### Schedule 6

#### BUDGETARY COMPARISON SCHEDULE NURSING HOME REVENUE BONDS DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

		<b>Budgeted Amounts</b>				Actual	Variance with			
		Original		Original Final		Final An		Amounts		nal Budget
Revenues										
Taxes	\$	87,594	\$	87,594	\$	71,256	\$	(16,338)		
Intergovernmental		-		-		17,187		17,187		
<b>Total Revenues</b>	\$	87,594	\$	87,594	\$	88,443	\$	849		
Expenditures										
Debt service										
Principal	\$	58,500	\$	58,500	\$	58,500	\$	-		
Interest		26,257		26,257		26,593		(336)		
<b>Total Expenditures</b>	\$	84,757	\$	84,757	\$	85,093	\$	(336)		
Excess of Revenues Over (Under)										
Expenditures	\$	2,837	\$	2,837	\$	3,350	\$	513		
Fund Balance - January 1		106,869		106,869		106,869				
Fund Balance - December 31	\$	109,706	\$	109,706	\$	110,219	\$	513		



#### FIDUCIARY FUNDS

#### **AGENCY FUNDS**

The <u>Headwaters Commission Fund</u> accounts for the collection and payment of taxes due to the Headwaters Regional Development Commission.

The <u>School Districts Fund</u> accounts for the collection and payment of funds due to school districts.

The <u>State Revenue Fund</u> accounts for the state's share of fines, delinquent and severed mineral tax, assurance, and mortgage registry tax.

The <u>Taxes and Penalties Fund</u> accounts for the collection of taxes and penalties and their payment to the various taxing districts.

The <u>Townships and Cities Fund</u> accounts for the collection and payment of funds due to towns and cities.

The <u>Watershed Fund</u> accounts for the collection and payment of funds due to the watershed districts.

The <u>Advanced Life Support Fund</u> accounts for the collection and payment of funds due to the Mahnomen Health Center for ambulance services.

The <u>Cafeteria Plan Fund</u> accounts for the payroll deductions and disbursements of a County-administered cafeteria plan.



### Statement D-1

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL\ AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2008

	alance nuary 1	A	dditions	Deductions		Salance ember 31
HEADWATERS COMMISSION						
<u>Assets</u>						
Cash and pooled investments	\$ 	\$	86,760	\$	86,760	\$ 
<u>Liabilities</u>						
Due to other governments	\$ 	\$	86,760	\$	86,760	\$ -
SCHOOL DISTRICTS						
<u>Assets</u>						
Cash and pooled investments	\$ <u>-</u>	\$	862,522	\$	862,522	\$ -
<u>Liabilities</u>						
Due to other governments	\$ -	\$	862,522	\$	862,522	\$ -
STATE REVENUE						
<u>Assets</u>						
Cash and pooled investments Accounts receivable	\$ 666 7,766	\$	270,126 10,011	\$	269,632 7,766	\$ 1,160 10,011
Total Assets	\$ 8,432	\$	280,137	\$	277,398	\$ 11,171
<u>Liabilities</u>						
Due to other governments	\$ 8,432	\$	280,137	\$	277,398	\$ 11,171

Statement D-1 (Continued)

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL\ AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2008

	Salance muary 1	 Additions	<u>I</u>	<b>Deductions</b>	Balance cember 31
TAXES AND PENALTIES					
<u>Assets</u>					
Cash and pooled investments	\$ 47,037	\$ 5,253,545	\$	5,236,494	\$ 64,088
<u>Liabilities</u>					
Due to other governments	\$ 47,037	\$ 5,253,545	\$	5,236,494	\$ 64,088
TOWNSHIPS AND CITIES					
<u>Assets</u>					
Cash and pooled investments Accounts receivable	\$ 702	\$ 858,146 207	\$	857,339 702	\$ 807 207
<b>Total Assets</b>	\$ 702	\$ 858,353	\$	858,041	\$ 1,014
<u>Liabilities</u>					
Due to other governments	\$ 702	\$ 858,353	\$	858,041	\$ 1,014
WATERSHED					
<u>Assets</u>					
Cash and pooled investments	\$ -	\$ 200,580	\$	200,580	\$ -
<u>Liabilities</u>					
Due to other governments	\$ 	\$ 200,580	\$	200,580	\$ 

Statement D-1 (Continued)

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL\ AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2008

	Salance nuary 1	 Additions	<u>I</u>	<b>Deductions</b>	Balance cember 31
ADVANCED LIFE SUPPORT					
<u>Assets</u>					
Cash and pooled investments	\$ 	\$ 52,506	\$	52,480	\$ 26
<u>Liabilities</u>					
Due to other governments	\$ 	\$ 52,506	\$	52,480	\$ 26
CAFETERIA PLAN					
Assets					
Cash and pooled investments Accounts receivable	\$ 2,991 319	\$ 12,356	\$	10,501 319	\$ 4,846
<b>Total Assets</b>	\$ 3,310	\$ 12,356	\$	10,820	\$ 4,846
<u>Liabilities</u>					
Due to other governments	\$ 3,310	\$ 12,356	\$	10,820	\$ 4,846
TOTAL ALL ACENCY PUNDS					
TOTAL ALL AGENCY FUNDS					
<u>Assets</u>					
Cash and pooled investments Accounts receivable	\$ 50,694 8,787	\$ 7,596,541 10,218	\$	7,576,308 8,787	\$ 70,927 10,218
<b>Total Assets</b>	\$ 59,481	\$ 7,606,759	\$	7,585,095	\$ 81,145
<u>Liabilities</u>					
Due to other governments	\$ 59,481	\$ 7,606,759	\$	7,585,095	\$ 81,145







### Schedule 7

### SCHEDULE OF DEPOSITS AND INVESTMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

	Number	Interest Rate (%)	Maturity Dates	Fair Value		
Cash and Pooled Investments Cash on hand	N/A	N/A	N/A	\$ 2,700		
Cash with broker	N/A	N/A	Continuous	(97,000)		
Non-interest-bearing checking	Three	N/A	N/A	28,842		
Interest-bearing checking	Three	0.30 to 0.50	Continuous	776,745		
Passbook savings	Three	0.30	Continuous	173,316		
Certificates of deposit	Two	2.50 to 3.20	February 6, 2009, to September 28, 2009	35,000		
Money market savings	Five	0.80 to 1.35	Continuous	1,642,973		
Certificates of deposit with broker	Fifteen	2.00 to 4.35	April 17, 2009, to October 1, 2010	1,446,841		
Federal Home Loan Bank	One	4.00	March 15, 2018	199,754		
<b>Total Cash and Pooled Investments</b>				\$ 4,209,171		

### Schedule 8

#### BALANCE SHEET BY DITCH DITCH SPECIAL REVENUE FUND DECEMBER 31, 2008

	 County Ditch No. 3	 Joint Ditch No. 55	 County Ditch No. 91-91A	 Total
<u>Assets</u>				
Cash and pooled investments Undistributed cash in agency funds Special assessments receivable	\$ 11,132 2	\$ 126,955	\$ 101,274 436	\$ 239,361 438
Current - net	30	_	207	237
Noncurrent - net	3,000	7,500	30,000	40,500
Due from other governments	 <u>-</u>	 143	 573	 716
Total Assets	\$ 14,164	\$ 134,598	\$ 132,490	\$ 281,252
<b>Liabilities and Fund Balance</b>				
Liabilities				
Accounts payable	\$ -	\$ -	\$ 910	\$ 910
Due to other funds	-	-	230	230
Due to other governments	74	74	74	222
Deferred revenue - unavailable	 2,997	 7,500	 30,142	 40,639
Total Liabilities	\$ 3,071	\$ 7,574	\$ 31,356	\$ 42,001
Fund Balance Unreserved				
Undesignated	 11,093	 127,024	 101,134	 239,251
<b>Total Liabilities and Fund Balance</b>	\$ 14,164	\$ 134,598	\$ 132,490	\$ 281,252

Schedule 9

# SCHEDULE OF INTERGOVERNMENTAL REVENUE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

Shared Revenue State		
Highway users tax	\$	960,104
County program aid	Ψ	643,305
PERA rate reimbursement		10,234
Disparity reduction aid		66,508
Police aid		61,485
Market value credit		268,403
Market value credit - mobile home		831
Indian casino aid		95,616
Property tax reimbursement - casino		450,000
Total Shared Revenue	<u>\$</u>	2,556,486
Reimbursement for Services		
State		
Minnesota Department of Human Services	<u>\$</u>	280,595
Payments		
Local		
Other contributions	\$	148,468
Local contributions		13,750
Payments in lieu of taxes		74,946
Total Payments	\$	237,164
Grants		
State		
Minnesota Department/Board of		
Corrections	\$	19,683
Public Safety		138,226
Transportation		78,955
Natural Resources		95,268
Human Services		424,035
Water and Soil Resources		49,474
Pollution Control Agency		55,000
Peace Officer Standards and Training Board		4,005
Total State	\$	864,646

<u>Schedule 9</u> (Continued)

# SCHEDULE OF INTERGOVERNMENTAL REVENUE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

Grants (Continued)		
Federal		
Department of		
Agriculture		\$ 85,933
Transportation		215,311
Health and Human Services		763,906
Homeland Security		 8,500
Total Federal		\$ 1,073,650
Total State and Federal Grants		\$ 1,938,296
Total Intergovernmental Revenue		\$ 5,012,541
Below is a reconciliation between the federal awards granted on the Schedule of Int to the Schedule of Expenditures of Federal Awards, which reports expenditures. U basis, expenditures may differ from revenues due to timing of reimbursements requ	Inder the modified accrua	
Total Federal Revenue per Schedule of Intergovernmental Revenue (Schedule 9)		\$ 1,073,650
Airport Improvement Program	CFDA #20.106	199,247
Medical Assistance Program	CFDA #93.778	 6,000
Total Federal Awards per Schedule of Expenditures of Federal Awards (So	\$ 1,278,897	



Schedule 10

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2008

#### I. SUMMARY OF AUDITOR'S RESULTS

- A. Our report expresses unqualified opinions on the basic financial statements of Mahnomen County.
- B. Significant deficiencies in internal control were disclosed by the audit of financial statements of Mahnomen County and are reported in the "Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*." One of the significant deficiencies is a material weakness.
- C. No instances of noncompliance material to the financial statements of Mahnomen County were disclosed during the audit.
- D. No matters involving internal control over compliance relating to the audit of the major federal award programs were reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133."
- E. The Auditor's Report on Compliance for the major federal award programs for Mahnomen County expresses an unqualified opinion.
- F. No findings were disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133.
- G. The major programs are:

Airport Improvement Program
Temporary Assistance for Needy Families

CFDA #20.106 CFDA #93.558

- H. The threshold for distinguishing between Types A and B programs was \$300,000.
- I. Mahnomen County was determined to be a low-risk auditee.

### II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INTERNAL CONTROL

#### PREVIOUSLY REPORTED ITEMS NOT RESOLVED

### 96-4 Segregation of Duties

Due to the limited number of personnel within several County offices, segregation of accounting duties necessary to ensure adequate internal accounting control is not possible. This is not unusual in operations the size of Mahnomen County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an internal control point of view.

Without proper segregation of duties, errors or irregularities may not be detected timely.

We recommend that Mahnomen County's management be aware of the lack of segregation of duties within the accounting function and implement oversight procedures to ensure that internal control policies and procedures are being implemented by staff.

#### Client's Response:

While understanding that implementation of "Segregation of Duties" is not a cost effective practice for the taxpayers of the County, the Department Heads are aware of the incompatible duties and will continue to monitor the operations of their respective offices to ensure that cash, reporting, receivables, and other items are maintained currently and correctly. The Auditor's and Treasurer's Offices will continue attempting to cross-train and rotate duties with its office staff to the best of their abilities, to ensure safe handling of all County, State, and Federal Transactions.

#### 06-1 Payroll Procedures

The County has procedures in place for supervisors to review and approve the time and leave records of each employee within their department; however, no system is in place for reviewing and approving time and leave records of supervisors.

Without a review process of supervisors' time and leave records, incorrect time or leave balances may be reported without being detected. Internal control over payroll would be improved by having supervisors submit their time and leave records to someone independent for review and approval prior to processing payroll. Internal control over payroll would further be improved by adding an affidavit to be signed by all employees, including supervisors, stating that the time and leave reported is true and correct.

We recommend the County implement a system for reviewing and approving the time and leave records of supervisors similar to the system in place for their employees. In addition, we recommend all employees, including supervisors, sign an affidavit that the claim is true and correct.

#### Client's Response:

The County Board is aware and understands the issue. However, the County does not currently have a cost-effective procedure for the taxpayers of the County in place to resolve this. The County is also under financial constraints which limits its ability to offer a solution. The County has also implemented an internal control on the employees' time sheets by requiring each employee to sign an affidavit that their reported time and leave are true and correct. The County Board will continue to seek solutions.

### 06-2 Preparation of Financial Statements

Mahnomen County is required to prepare financial statements in accordance with generally accepted accounting principles (GAAP). The preparation of the financial statements is the responsibility of the County's management. Financial statement preparation in accordance with GAAP requires internal control over both: (1) recording, processing, and summarizing accounting data (maintaining internal books and records); and (2) preparing and reporting appropriate government-wide and fund financial statements, including the related notes to the financial statements.

Mahnomen County has established controls and procedures for the recording, processing, and summarizing of its accounting data used in the preparation of its financial statements.

As is the case with many small and medium-sized entities, the County has relied on its independent external auditors to assist in the preparation of the basic financial statements, including notes to the financial statements, as part of its external financial reporting process. Accordingly, the County's ability to prepare financial statements in accordance with GAAP is based, at least in part, on its reliance on its external auditors, who cannot by definition be considered part of the government's internal control. This condition was

caused by the County's decision that it is more cost effective to have its auditors prepare its annual basic financial statements than to incur the time and expense of obtaining the necessary training and expertise required to prepare the financial statements internally. As a result of this condition, the government lacks internal control over the preparation of financial statements in accordance with GAAP.

We recommend Mahnomen County obtain the training and expertise to internally prepare its annual financial statements in accordance with GAAP. If Mahnomen County still intends to have staff from the Office of the State Auditor assist in preparation then, at a minimum, it must identify and train individuals to obtain the expertise that can sufficiently review, understand, and approve the County's financial statements, including notes. As an alternative, the County could consider hiring an outside consultant to assist in preparing its basic financial statements.

#### <u>Client's Response</u>:

The County does not currently have the financial resources to hire an outside consultant to assist in the preparation of its own annual financial statements in accordance with GAAP. However, now with new staff in-house, we are positioned to prepare additional required GAAP information for our outside auditors.

### 06-3 Audit Adjustments

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements of the financial statements on a timely basis. One control deficiency that typically is considered significant is identification by the auditor of a material misstatement in the financial statements that was not initially identified by the entity's internal controls.

During our audit, we proposed numerous adjustments that resulted in significant changes to the County's financial statements. The County provides a modified accrual general ledger, GASB34 audit list, and other supporting schedules necessary for preparing fund level and government-wide financial statements.

• Adjustments were made to the General Fund to set up an additional receivable of \$227,162 for the Airport Improvement Program and to defer revenue for receivables not collected within the revenue recognition period of \$227,162 for the Airport Improvement Program and \$82,836 for Indian Casino Aid.

- Adjustments were made to the Road and Bridge Special Revenue Fund to correct errors made in client reversal entries. The errors caused some asset, liability, and revenue accounts to be materially overstated, resulting in a \$450,583 overstatement of fund balance. The Road and Bridge Special Revenue Fund was also adjusted to reflect town road revenue and expenditures of \$106,656.
- An adjustment was made to the Social Services Special Revenue Fund to decrease both revenue and expenditures for \$98,827 to offset the Local Collaborative Time Study activity. An adjustment was made to decrease revenue for the Targeted Case Management Contingency Grant and set up a liability in the amount of \$43,596 for the amounts to be repaid to the state in two installments due February 2010 and February 2011. An adjustment was made to reclassify \$59,463 from accounts payable to properly reflect the amounts due to other governments and due to other funds. Adjustments were made to recognize and reverse prior audit entries not made by the client, but needed to reflect the prior year's activity in the beginning fund balance.
- A prior period adjustment was made to the government-wide financial statements to recognize construction in progress of \$581,995 for expenditures incurred for the airport project that had not been included in capital assets.

In addition to the adjustments noted above, several material reclassifications were made to correct classification errors resulting from incorrect accounts being grouped in the GASB34 audit list, which summarizes accounts used in the preparation of the working trial balances. Some of the grouping changes resulted from a recent DHS bulletin changing the classifications of certain federal revenues. Audit adjustments were also necessary to adjust modified accrual financial statements to the full accrual basis for the government-wide financial statements.

Proposed audit adjustments are reviewed and approved by the appropriate staff and are reflected in the financial statements. By definition, however, independent external auditors cannot be considered part of the government's internal control.

We recommend the County establish internal procedures to ensure entries to trial balances for financial statement purposes be made on the County's Integrated Financial System.

### <u>Client's Response</u>:

The County is working on establishing further internal control procedures to assure that audit adjustments are reviewed and approved by appropriate staff.

#### ITEM ARISING THIS YEAR

### 08-1 Documenting and Monitoring Internal Controls

Management is responsible for the County's internal control over financial reporting. This responsibility requires performing an assessment of existing controls over significant functions used to produce financial information for the Board, management, and for external financial reporting. The risk assessment is intended to determine if the internal controls that have been established by County management are still effective or if changes are needed to maintain a sound internal control structure. Changes may be necessary due to such things as organizational restructuring, updates to information systems, or changes to services being provided. Although the County may informally assess risks and adjust internal control procedures to address those risks, there are no formal procedures or documentation of those procedures in place.

At a minimum, the following significant internal control areas should be documented:

- cash and investment activities;
- capital assets (capitalization process and related depreciation);
- major funding sources (taxes, intergovernmental revenues, charges for services, and miscellaneous items);
- expenditure/expense processing;
- payroll; and
- inventories.

We recommend that County management document the significant internal controls in its accounting system, including an assessment of risk and the processes used to minimize the risks. We also recommend that a formal plan be developed that calls for monitoring the internal control structure on a regular basis, no less than annually. The monitoring activity should also be documented to show the results of the review, any changes required, and who performed the work.

#### Client's Response:

The County has established an Internal Control/Fraud Risk Assessment Committee under the guidance of the OSA in order to review and document areas of risk and to implement procedures and policies used to minimize potential risks.

#### III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.

#### IV. OTHER FINDINGS AND RECOMMENDATIONS

#### A. MINNESOTA LEGAL COMPLIANCE

#### ITEM ARISING THIS YEAR

#### 08-2 Communication Tower Contract

On July 15, 2008, the County Board approved advertising for bids for the construction of a communication tower. Requests for bids were published in the Mahnomen Pioneer on September 11, 2008, and September 18, 2008, stating "Bids will be accepted until September 24, 2008, at 4:30 p.m. at which time bids will be opened at the Mahnomen County Sheriff's Office." Board minutes following the September 24, 2008, date indicate there was discussion on the communication tower project; however, we could not locate Board action documenting the awarding of the contract. We were also unable to locate documentation that the County considered obtaining the contractor's bonds for performance or payment. A contract was signed between the bidder, Mid States Wireless, and Chief Deputy Paul Brehm on November 20, 2008, in the amount of \$254,909.

Minn. Stat. § 375.18, subd. 2, provides the County Board the authority to manage the property, funds, and business of the County. Minn. Stat. § 375.21, subd. 1, provides the procedures and conditions for contracts with the County Board, which includes a requirement for a faithful performance bond. Minn. Stat. § 574.26, subd. 2, provides that a contract with a public entity is not valid unless the contractor gives a performance bond and a payment bond unless the project falls within the exceptions allowed under Minn. Stat. §§ 574.263 and 574.264 or if the amount of the contract is \$75,000 or less. The exceptions do not apply in this case.

To ensure compliance with Minn. Stat. §§ 375.21 and 574.26 on all future contracts, we recommend the County require all bids be presented to the County Board for awarding of the contracts.

#### <u>Client's Response</u>:

The County Board and the Sheriff's Office, noted through their Board minutes action, had every intention to construct a new communications tower. There was an honest oversight in the protocol used during the contract award. The County will be more prudent in its future contract award efforts.

#### PREVIOUSLY REPORTED ITEM RESOLVED

#### **Collateral Pledged to Secure Deposits (06-4)**

At December 31, 2007, deposits with First National Bank of Mahnomen exceeded the amount of federal deposit insurance and collateral pledged by \$486,284.

#### Resolution

At December 31, 2008, deposits with First National Bank of Mahnomen were fully protected by federal deposit insurance and collateral pledged. During 2008, Congress temporarily increased the FDIC coverage providing substantially more insurance on those deposits.

#### B. OTHER ITEM FOR CONSIDERATION

#### Other Postemployment Benefits (OPEB)

The Governmental Accounting Standards Board (GASB) issued Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, which governs employer accounting and financial reporting for OPEB. This standard, similar to what GASB Statement 27 did for government employee pension benefits and plans, provides the accounting and reporting standards for the various other postemployment benefits many local governments offer to their employees. OPEB can include many different benefits offered to retirees such as health, dental, life, and long-term care insurance coverage.

If retirees are included in an insurance plan and pay a rate similar to that paid for younger active employees, this implicit subsidy is considered OPEB. In fact, local governments may be required to continue medical insurance coverage

pursuant to Minn. Stat. § 471.61, subd. 2b. This benefit is common when accumulated sick leave is used to pay for retiree medical insurance. Under the new GASB statement, accounting for OPEB is now similar to the accounting used by governments for pension plans.

The Legislature enacted a new law, Minn. Stat. § 471.6175, intended to help local governments address their OPEB liability in at least three important ways:

- it allows governments to create both revocable and irrevocable OPEB trusts;
- it authorizes the use of a different list of permissible investments for both revocable and irrevocable OPEB trusts; and
- it also permits governments to invest OPEB trust assets with the State Board of Investment, bank trust departments, and certain insurance companies.

Some of the issues that the Mahnomen County Board will need to address in order to comply with the statement are:

- determine if employees are provided OPEB;
- if OPEB are being provided, the Mahnomen County Board will have to determine whether it will advance fund the benefits or pay for them on a pay-as-you-go basis;
- if OPEB are being provided, and the Mahnomen County Board determines that the establishment of a trust is desirable in order to fund the OPEB, the Mahnomen County Board will have to comply with the new legislation enacted authorizing the creation of an OPEB trust and establishing an applicable investment standard;
- if an OPEB trust will be established, the Mahnomen County Board will have to decide whether to establish a revocable or an irrevocable trust, and report that trust appropriately in the financial statements; and
- in order to determine annual costs and liabilities that need to be recognized, the Mahnomen County Board will have to decide whether to hire an actuary.

GASB Statement 45 would be applicable to Mahnomen County for the year ended December 31, 2009.





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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Mahnomen County

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 9, 2009. Our report was modified to include a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Mahnomen Health Center, a discretely presented component unit, as described in our report on Mahnomen County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Mahnomen County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control. We considered the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 96-4, 06-1 through 06-3, and 08-1 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Mahnomen County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we consider item 06-3 to be a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Mahnomen County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* contains six categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions. Our study included all of the listed categories.

The results of our tests indicate that, for the items tested, Mahnomen County complied with the material terms and conditions of applicable legal provisions, except as described in the Schedule of Findings and Questioned Costs as item 08-2.

Also included in the Schedule of Findings and Questioned Costs is an other item for consideration. We believe this information to be of benefit to Mahnomen County, and it is reported for that purpose.

Mahnomen County's written responses to the significant deficiencies, material weakness, and legal compliance finding identified in our audit have been included in the Schedule of Findings and Questioned Costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within Mahnomen County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 9, 2009





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## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Mahnomen County

#### Compliance

We have audited the compliance of Mahnomen County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2008. Mahnomen County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Mahnomen County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Mahnomen County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2008.

#### **Internal Control Over Compliance**

The management of Mahnomen County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by Mahnomen County's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

#### Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 9, 2009. We did not audit the financial statements of the Mahnomen Health Center, a discretely presented component unit. Those financial statements were audited by other auditors. Our audit was performed for the purpose of forming opinions on the County's basic financial statements. The

accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of County Commissioners, management and others within the County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 9, 2009



## MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

#### Schedule 11

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2008

Federal Grantor Pass-Through Agency	Federal CFDA		
ant Program Title Number		Expenditures	
Grant Frogram Title	Tumber		penuitures
U.S. Department of Agriculture			
Passed Through Minnesota Department of Human Services			
State Administrative Matching Grants for Food Stamp Program	10.561	\$	85,933
U.S. Department of Transportation			
Passed Through Minnesota Department of Transportation			
Airport Improvement Program	20.106	\$	346,180
Formula Grants for Other Than Urbanized Areas	20.509		60,711
Interagency hazardous materials	20.703		2,207
Passed Through Minnesota Department of Public Safety			
State and Community Highway Safety	20.600		3,443
Minimum Penalties for Repeat Offenders for Driving While			,
Intoxicated	20.608		2,017
Total U.S. Department of Transportation		\$	414,558
U.S. Department of Health and Human Services			
Passed Through Minnesota Department of Human Services			
Promoting Safe and Stable Families Title IV-B-2	93.556	\$	3,551
Temporary Assistance for Needy Families (TANF)	93.558		156,561
Child Support Enforcement	93.563		188,949
Refugee and Entrance Assistance Grant	93.566		205
Child Care Cluster			
Child Care Development Block Grant	93.575		4,686
Child Care Mandatory and Matching Funds	93.596		786
Foster Care Title IV-E	93.658		88,484
Social Services Block Grant Title XX	93.667		80,046
Chafee Foster Care Independent Living	93.674		2,411
State Children's Insurance Program	93.767		199
Medical Assistance Program	93.778		220,599
Community Mental Health Block Grant	93.958		23,429
Total U.S. Department of Health and Human Services		\$	769,906
U.S. Department of Homeland Security			
Passed Through Minnesota Department of Public Safety			
Homeland Security Grant Program	97.067	\$	8,500
Total Federal Awards		\$	1,278,897

### MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

Schedule 11 (Continued)

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2008

#### Notes to Schedule of Expenditures of Federal Awards

- 1. The Schedule of Expenditures of Federal Awards presents the activity of federal award programs expended by Mahnomen County. The County's reporting entity is defined in Note 1 to the basic financial statements.
- 2. The expenditures on this schedule are on the modified accrual basis of accounting. Under the modified accrual basis, expenditures may differ from revenues due to timing of reimbursements requested and received.
- 3. Pass-through grant numbers were not assigned by the pass-through agencies.
- 4. During 2008, the County did not pass any federal money to subrecipients.