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# MINNESOTA STATE SENATE

FINANCIAL STATEMENTS

June 30, 2008 and 2007



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FINANCIAL SECTION

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#### INDEPENDENT AUDITORS' REPORT

Minnesota State Senate State of Minnesota St. Paul, Minnesota

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We have audited the accompanying balance sheets, statements of revenue, expenditures, and changes in fund balance – budget and actual, and statements of expenditures of the Minnesota State Senate, State of Minnesota for the years ended June 30, 2008 and 2007. These financial statements are the responsibility of the Senate's management. Our responsibility is to express an opinion on the financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statements presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1B, the financial statements of the Minnesota State Senate, which is a department of the general fund of the State of Minnesota, are intended to present the financial position, and the change in financial position of only that portion of the general fund of the State of Minnesota that is attributable to the transactions of the Minnesota State Senate. They do not purport to and do not present fairly the financial position of the State of Minnesota as of June 30, 2008 and 2007 and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Minnesota State Senate, State of Minnesota as of June 30, 2008 and 2007 and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The Minnesota State Senate, State of Minnesota, has not presented the management's discussion and analysis that accounting principles generally accepted in the United States of America require to supplement, although not required to be part of, the financial statements.

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Minnesota State Senate St. Paul, Minnesota

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In accordance with *Government Auditing Standards*, we have also issued our report dated February 11, 2009 on our consideration of the Minnesota State Senate's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audits.

The statistical information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements of the Minnesota State Senate. The information has not been subjected to the auditing procedures applied in the audits of the financial statements and, accordingly, we express no opinion on it.

Vinchow Kamar & Conjung 22P

Minneapolis, Minnesota February 11, 2009

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MINNESOTA STATE SENATE	E			
BALANCE SHEETS June 30, 2008 and 2007	,•	•		
		2008		20
ASSETS Unliquidated appropriation	\$	3,553,257	\$	1,7
LIABILITIES AND FUND BALANCE				
Liabilities Accounts payable and accrued expenditures	<u>\$</u>	484,311	<u>\$</u>	
Fund Balance Reserved		1,244,540		1,:
Unreserved Designated		909,344		
Undesignated		915,062		
Total Fund Balance	<b></b>	3,068,946		1,
TOTAL LIABILITIES AND FUND BALANCE	\$	3,553,257	\$	1,
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STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL Years Ended June 30, 2008 and 2007

			2008			2007	7		
	<u> </u>	Final Budget	Actual	Variance With Final Budget	 Final Budget		Actual		Variance With Final Budget
REVENUES									
General appropriation Other receipts	\$	25,820,000	\$ 25,820,000	\$  -	\$ 20,654,000	\$ 	20,654,000 160,675	\$	- 160,675
Total Revenues		25,820,000	25,820,000	 	 20,654,000		20,814,675		160,675
EXPENDITURES	1								
Current									
Salaries and benefits		19,963,200	19,217,274	745,926	17,895,060		17,377,755		517,305
Services		1,661,866	1,409,451	252,415	931,440		920,804		10,636
Subsistence		1,877,500	1,961,342	(83,842)	1,694,995		1,929,185		(234,190)
Furniture, supplies, equipment and capital outlay	<u></u>	1,339,035	1,223,447	 115,588	 266,500		531,163		(264,663)
Total Expenditures		24,841,601	23,811,514	 1,030,087	 20,787,995		20,758,907		29,088
EXCESS OF REVENUE (EXPENDITURES)		978,399	2,008,486	1,030,087	(133,995)		55,768		189,763
OTHER FINANCING USES									`,
Transfers out			(250,000)	 (250,000)	 		<u>~</u>		
CHANGE IN FUND BALANCE	\$	978,399	1,758,486	\$ 780,087	\$ (133,995)		55,768	\$	189,763
FUND BALANCE, Beginning of Year			1,310,460			<u></u>	1,254,692		
FUND BALANCE, END OF YEAR			\$ 3,068,946			<u>\$</u>	1,310,460		

See accompanying notes to financial statements.

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#### STATEMENTS OF EXPENDITURES Years Ended June 30, 2008 and 2007

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		2008	2007
Salaries and Benefits:			
Salaries - senators	\$	2,111,397	\$ 2,110,654
Salaries - staff		12,420,586	11,007,770
MSRS and FICA, and other benefits		1,950,317	1,729,50
Insurance - staff		1,927,428	1,755,719
Insurance - senators		767,156	702,039
Unemployment compensation		24,666	59,89 <sup>-</sup>
Workers' compensation		15,724	12,17
Total Salaries and Benefits	_	19,217,274	17,377,75
Services:			
Rents, leases and maintenance (includes copy equipment)		55,788	48,128
Employment and publicity advertisement		255	7,884
Furniture and maintenance repairs		14,130	26,524
Maintenance agreements		199,294	122,37 <sup>.</sup>
Printing		20,153	50,936
Micrographics		-	1,378
Consultant		20,562	175,27
EDP-ISB		23,840	4,850
EDP-software		182,027	315,089
EDP-development (includes equipment)		838,245	99,843
Dry cleaning/carpet cleaning		342	312
Interns		54,815	68,208
Total Services		1,409,451	920,804
Subsistence:			
Postage		78,615	89,129
Communication		344,718	365,274
Delivery service		2,833	2,38
Mileage		228,548	146,54
In-state travel/lodging		365,180	323,82
Per diem		762,677	889,66
Registration		31,567	27,00
Out-state travel		96,400	70,43
Tuitions/memberships/admissions/fees		50,804	14,91
		1,961,342	1,929,18

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### STATEMENTS OF EXPENDITURES Years Ended June 30, 2008 and 2007

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6		2008		2007
Furniture, Supplies, Equipment and Capital Outlay:				
Video	\$	972,346	\$	266,990
Photographic		18,079		5,584
Furniture and equipment		15,318		49,820
Capital outlay		32,565		1,191
Office supplies/stationery		98,718		105,761
Newspaper and publications		25,756		27,488
Water and coolers		15,597		16,782
Cleaning supplies		-		239
Miscellaneous		45,068		57,308
Total Furniture, Supplies, Equipment and Capital Outlay		1,223,447		531,163
TOTAL	<u>\$</u>	23,811,514	\$	20,758,907

See accompanying notes to financial statements.

NOTES TO FINANCIAL STATEMENTS June 30, 2008 and 2007

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

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The Minnesota State Senate (Senate) was established in 1858. It consists of 67 members who are elected by Minnesota voters to serve four-year terms making laws of the State of Minnesota (the State) and its people, and proposing amendments to the State constitution.

#### B. Basis of Presentation and Basis of Accounting

The Minnesota State Senate is part of the general fund of the State of Minnesota. The general fund appropriations for the Senate, the use of the appropriations, and the balances of current expendable resources and related current liabilities are reported in the financial statements. Noncurrent assets and liabilities resulting from agency activities are assets and liabilities of the State of Minnesota as a whole and are not included in this report.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The financial statements of the Minnesota State Senate have been prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The State of Minnesota general fund appropriations to the Senate for the fiscal years ended June 30, 2008 and 2007 have been recorded as revenues. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. Exceptions to this general rule include accumulated unpaid vacation, sick pay and other employee benefits, which are recorded as expenditures when they are paid.

The unspent portion of the appropriation may be carried forward indefinitely and, in accordance with specific approval procedures, is available currently for unbudgeted, major expenditures. The cumulative amount of the unspent portion of appropriations is included in the balance sheet. Unspent appropriations not carried forward and unencumbered at the end of a biennium shall be returned to the fund from which appropriated (see Note 4). The Senate's expenditures are classified according to the State administrative guidelines. Senate funds are disbursed by the State's Department of Finance.

#### C. Measurement Focus

The measurement focus of all governmental funds is the flow of current financial resources concept. Under this concept, sources and uses of financial resources, including capital outlays, debt proceeds, and debt retirements are reflected in operations. Resources not available to finance expenditures and commitments of the current period are recognized as deferred revenue or a reservation of fund equity. Liabilities for claims, judgments, compensated absences, and pension contributions which will not be currently liquidated using expendable available financial resources are not recorded as expenditures or current liabilities. The related expenditures are recognized when the liabilities are liquidated.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2008 and 2007

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont.)

#### D. Budgetary Accounting

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The Senate adopts a budget for each year of the State's fiscal biennium that reflects the total amount that can be expended by the Senate. Budgets for each year in a biennium are prepared by the Senate's administrative staff. The budget must be approved by the Senate Finance Committee, the Senate and the State House of Representatives, and signed by the Governor. The approved budget is submitted to the State's Department of Finance and an appropriation for the budgeted amount is awarded for each year in the biennium.

Expenditures cannot legally exceed the total initially appropriated unless supplemental appropriations are enacted into law or unspent appropriations carried forward from previous years are available.

The budget is prepared in accordance with generally accepted accounting principles. Budgetary control is at the appropriation level. Unexpended appropriations from the first year (year ended June 30, 2008) of the biennium are carried over and are available for operations in the second year (year ended June 30, 2009) of the biennium.

#### E. Compensated Absences

Permanent employees accrue vacation and sick leave according to State administrative guidelines. Senators and temporary employees do not accrue vacation or sick leave. Upon severance, permanent employees are compensated for all of their earned but unused vacation up to a maximum of 275 hours and a percentage of their accumulated sick leave depending upon length of State service and the nature of their severance (voluntary or involuntary).

#### F. Capital Assets

Capital asset acquisitions, consisting of furniture and equipment, are recorded as expenditures, consistent with the procedures for governmental fund-type accounting. These capital assets are property of the State of Minnesota and are reported in the State's basic financial statements.

#### G. Accounting Estimates

In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect the reported amounts of status of appropriations at the date of the financial statements, the reported amounts of appropriations and other receipts and expenditures during the reporting period. Actual results could differ from those estimates.

NOTES TO FINANCIAL STATEMENTS June 30, 2008 and 2007

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### H. Equity Classifications

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved. Reserved fund balance is that portion of fund balance that is not available for the subsequent year's budget due to legal restrictions or resources which are not available for current spending. Unreserved fund balance includes funds set aside by management for specific uses, which are labeled "designated". The balance of unreserved fund balance is labeled "undesignated", which indicates it is available for appropriation. See Note 4 and Note 5 for further discussion.

#### **NOTE 2 – RETIREMENT PLANS**

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Senators first elected before July 1, 1997, may have chosen to be covered by the Legislators Retirement Plan, a defined benefit plan established and administered in accordance with Minnesota Statutes Chapter 3A, which is administered by the Minnesota State Retirement System (MSRS). Covered Senators contribute nine percent of their salaries to the plan. These contributions are deposited into the State's General Fund. Upon retirement of a covered senator, an amount equal to the present value of future benefits to be paid to that senator is transferred from the General Fund to the Minnesota Post Retirement Investment Fund. The Senate makes no direct contribution to the plan and is not responsible for any unfunded liability of the plan Senators first elected to either house of the legislature on or after July 1, 1997, are covered by the Minnesota Unclassified Employees Retirement Program described below.

All permanent employees, and members of the Senate not covered by the Legislators Retirement Plan, are covered by the Minnesota Unclassified Employees Retirement Program, a defined contribution plan established by Minnesota Statutes Chapter 352D, which is also administered by MSRS. Employees contributed 4% or 4.25% of their salaries and the Senate contributed 6% or 4.25% of salaries each year, depending on the plan the employee or member is covered under.

The employees' and Senate's contributions were \$536,650 and \$800,020, respectively, in 2008; \$529,848 and \$793,000, respectively, in 2007; \$463,104 and \$693,227, respectively, in 2006; and \$451,938 and \$679,574, respectively, in 2005. The Senate made all required contributions.

The permanent employees and members of the Senate are eligible to participate in the Senate's deferred compensation plan as permitted by Minnesota statutes. Eligible employees may elect to have a portion of their pay contributed to the plan. Contributions are invested in qualifying annuity contracts selected by plan participants. Eligible employees can elect to contribute up to 40 hours of vacation pay to the plan or have the Senate match the first \$500 (\$300 for Senators) contributed to the plan for the calendar year. The Senate made all required matching contributions. The following is a summary of contributions:

Employee contributions	 2.000	 2001
Employee contributions Vacation contributions Matching contributions	\$ 867,783 45,714 68,086	\$ 790,243 39,499 58,645

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#### NOTES TO FINANCIAL STATEMENTS June 30, 2008 and 2007

#### NOTE 3 – COMPENSATED ABSENCES

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The Senate's liability for unpaid vacation and sick leave is reported in the State's basic financial statements. The Senate recognizes expenses for compensated absences as they are paid.

The accrued liabilities at June 30, 2008 and 2007 for vacation and sick leave, which would be payable as severance pay, are as follows:

	2008	2007
Vacation Sick Leave	\$   1,116,284 1,062,651	\$    920,204 927,938
Total	<u>\$ 2,178,935</u>	\$ 1,848,142

#### NOTE 4 – RECONCILIATION OF SENATE STATEMENTS TO DEPARTMENT OF FINANCE BUDGETARY REPORTS

The accompanying financial statements are prepared on a different basis of accounting than the budgetary reports of the State's Department of Finance. The Senate statements are presented on the modified accrual basis and the Department of Finance reports are presented on a cash basis, except that at year end encumbered amounts are included in expenditures. As a result, differences exist between expenditures reported in the Senate financial statements and expenditures reported by the Department of Finance. The following is a reconciliation of expenditures reported in the Senate statements to the expenditures included in the budgetary reports:

		Department of Finance Reports	Accr	odified ual Basis istments	Senate Financial Statements		
Appropriation carryforward to fiscal							
year 2007	\$	1,420,984	\$	(166,292)	\$	1,254,692	
Appropriation		20,654,000		-	· 2	0,654,000	
Other receipts		160,675		-		160,675	
Expenditures		(20,741,122)		(17,785)	_(2	<u>0,758,907</u> )	
Appropriation carryforward to fiscal				(404 077)			
year 2008 - Reserved		1,494,537		(184,077)		1,310,460	

NOTES TO FINANCIAL STATEMENTS June 30, 2008 and 2007

#### NOTE 4 – RECONCILIATION OF SENATE STATEMENTS TO DEPARTMENT OF FINANCE BUDGETARY REPORTS (cont.)

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	 Department of Finance Reports	Acc	Modified crual Basis justments	Senate Financia Statemen	al
Appropriation carryforward to fiscal year 2008 - Reserved	\$ 1,494,537	\$	(184,077)	\$ 1,310,4	460
Appropriation	25,820,000		-	25,820,0	000
Expenditures	(23,705,780)		(105,734)	(23,811,	514)
Transfer	 (250,000)			(250,0	000)
Appropriation carryforward					
Reserved	1,244,540		-	1,244,	540
Unreserved	 2,114,217		(289,811)	1,824,4	<u>406</u>
Appropriation carryforward to fiscal					
year 2009	\$ 3,358,757	\$	(289,811)	\$ 3,068,9	946

Under Minnesota State Law 16A.281, an appropriation, if not spent during the first year, may be spent during the second year of a biennium. The unreserved appropriation carryforward at June 30, 2007 represents the remainder of the 2007 appropriation. An unexpended appropriation balance not carried forward and remaining unexpended and unencumbered at the end of the biennium shall be returned to the fund from which appropriated. Balances carried forward into the next biennium are to be credited to special accounts to be used for non-recurring expenditures on investments that enhance efficiency or improve effectiveness; to pay expenses associated with session, special session, interim activities, public hearings, or public outreach efforts and related activities; and to pay severance costs of involuntary terminations. The unexpended and unencumbered fund balances credited to the special accounts at June 30, 2008 and 2007 are as follows:

	2008	2007
Investment expenditures Session, interim activity, public	\$ 516,	777 \$ 516,777
hearings and public outreach costs Severance costs	196, 530,	•
· · · · · · · · · · · · · · · · · · ·	<u>\$ 1,244,8</u>	<u>540 \$ 1,310,460</u>

#### **NOTE 5 – DESIGNATED FUND BALANCE**

During 2008, the Minnesota State Senate set aside \$2,780,000 of its appropriation for technology improvements. The unspent portion of these funds at June 30, 2008 is \$909,344 and is shown as designated fund balance on the balance sheet.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2008 and 2007

#### NOTE 6 – RISK MANAGEMENT

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The Minnesota State Senate is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions, injuries to employees and natural disasters. The Minnesota State Senate is self insured through the State of Minnesota for all types of losses. An administrative fee is paid annually for workers' compensation, but no other premiums are paid.

#### NOTE 7 – TRANSFERS OUT

During the year ended June 30, 2008, the Minnesota State Senate transferred \$250,000 to the Minnesota Legislative Coordinating Commission. This transfer was to pay expenses of the Joint Committee to Investigate the Bridge Collapse. No transfers were made during the year ended June 30, 2007.

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# STATISTICAL INFORMATION (UNAUDITED)

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# COMPARATIVE SCHEDULE OF EXPENDITURES Years Ended June 30, 2008, 2007, 2006, 2005, and 2004 (UNAUDITED)

	an a	0000	0007	0000	000r	0001
D	Salaries and Benefits:	2008	2007	2006	2005	2004
	Salaries - senators	\$ 2,111,397		\$ 2;098,556	\$ 2,115,763	\$ 2,117,599
	Salaries - staff	12,420,586	11,007,770	10,758,587	11,132,948	9,812,446
D	MSRS and FICA, and other benefits Insurance - staff	1,950,317	1,729,505	1,636,206	1,668,302	1,474,649
	Insurance - senators	1,927,428 767,156	1,755,719 702,039	1,697,383 675,613	1,612,445 631,249	1,378,475 578,721
j	Unemployment compensation	24,666	59,891	17,268	21,354	28,641
D	Workers' compensation	<u> </u>	12,177	11,100	16,537	14,122
	Total Salaries and Benefits	19,217,274	17,377,755	16,894,713	17,198,598	<u>15,404,653</u>
	Services:					
	Services.					
	Rents, leases and maintenance					
	(includes copy equipment)	55,788	48,128	71,415	194,662	234,954
	Employment and publicity advertisement	255	7,884	3,752	4,010	-
	Furniture and maintenance repairs Maintenance agreements	14,130 199,294	26,524 122,371	12,718 144,434	30,832	22,331
	Printing	20,153	50,936	29,251	171,234 45,736	189,878 26,625
	Micrographics	20,103	1,378	29,201	2,191	20,025
	Consultant	20,562	175,275	121,766	45,800	18,563
	EDP-ISB	23,840	4,856	3,334	17,611	9,936
	EDP-software	182,027	315,089	232,558	39,685	47,064
	EDP-development (includes equipment)	838,245	99,843	105,861	392,765	199,438
23	Dry cleaning/carpet cleaning	342	312	177	343	310
	Interns	54,815	68,208	32,257	42,410	43,226
	Total Services	1,409,451	920,804	757,523	987,279	792,348
	Subsistence:					
	Postage	78,615	89,129	182,030	96,279	97,244
	Communication	344,718	365,274	316,400	303,833	203,437
	Delivery service	2,833	2,385	2,016	1,613	8,067
	Mailing service	_,	-	1,300		-,
	Mileage	228,548	146,545	194,670	168,146	164,455
	In-state travel/lodging	365,180	323,821	284,747	288,986	294,546
	Per diem	762,677	889,669	472,107	680,592	518,214
	Registration	31,567	27,007	20,925	20,864	17,728
	Out-state travel	96,400	70,438	53,114	9,511	15,267
	Tuitions/memberships/admissions/fees	50,804	14,917	<u> </u>	10,895	21,814
	Total Subsistence	1,961,342	1,929,185	1,578,416	1,580,719	1,340,772

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# MINNESOTA STATE SENATE

#### COMPARATIVE SCHEDULE OF EXPENDITURES Years Ended June 30, 2008, 2007, 2006, 2005, and 2004 (UNAUDITED)

D	a an		2008		2007	7 2006		3 2005		2004	
D	Furniture, Supplies, Equipment										·····
	and Capital Outlay:										
Ď											
	Video	\$	972,346	\$	266,990	\$	176,282	\$	41,623	\$	22,171
	Photographic		18,079		5,584		9,236		8,999		9,220
	Furniture and equipment		15,318		49,820		33,343		110,331		14,737
Ø	Capital outlay		32,565		1,191		1,056		444,041		96,059
-21	Office supplies/stationery		98,718		105,761		92,740		119,412		96,529
	Newspaper and publications		25,756		27,488		24,324		26,652		17,372
2	Water and coolers		15,597		16,782		17,153		17,504		16,112
R	Cleaning supplies		-		239		-		160		
2	Miscellaneous		45,068		57,308		36,375		25,260	<u>.</u>	25,672
g	Total Furniture, Supplies,										
	Equipment and Capital Outlay		1,223,447		531,163		390,509		793,982		297,872
			.,,				000,000				201,012
	TOTAL	\$ 2	23,811,514	\$ 2	20,758,907	\$ 19	,621,161	\$ 2	20,560,578	\$	17,835,645
		<u> 2.000-000-00</u>			3	·	A				

# OTHER REPORTS

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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Minnesota State Senate State of Minnesota St. Paul, Minnesota

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We have audited the financial statements of the Minnesota State Senate, State of Minnesota as of and for the year ended June 30, 2008 and 2007, and have issued our report thereon dated February 11, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Minnesota State Senate's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the basic financial statements but not for the purpose of expressing an opinion on the effectiveness of the Senate's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Senate's internal control over financial control over financ

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affect the Senate's ability to initiate, authorize, record process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Senate's financial statements that is more than inconsequential will not be prevented or detected by the Senate's internal control over financial reporting. This deficiency is identified as item 08-01.

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A material weakness is a significant deficiency, or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the Senate's internal control over financial reporting. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control over financial reporting that might be significant deficiencies, and accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiency identified above to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Minnesota State Senate's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of the Minnesota State Senate, State of Minnesota, in a separate letter dated February 11, 2009.

The Senate's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the Senate's response and accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Minnesota State Senate, management, and the State of Minnesota and is not intended to be, and should not be, used by anyone other than these specified parties.

Victor Kanar + Conjen 22P

Minneapolis, Minnesota February 11, 2009

SCHEDULE OF FINDINGS AND RESPONSES For the Year Ended June 30, 2008

#### FINANCIAL STATEMENT FINDINGS

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#### 08-01 Internal Control Over Financial Reporting

*Criteria:* Statement on Auditing Standards (SAS) No. 112 requires us to report a material weakness if we are required to make material journal entries as part of the financial audit or if we are given the task of preparing annual financial statements and footnotes, rather than having those statements and footnotes prepared by Senate staff.

*Condition:* We were required to make material journal entries during the course of the audit and we were paid to prepare the Senate's financial statements.

*Effect:* The financial statements may not contain all of the required disclosures and account balances if not prepared by Senate staff. In addition, material errors (audit adjustments) could go undetected.

*Recommendation:* The Senate should develop an action plan to ensure that all material year-end adjustments are recorded by Senate staff prior to audit fieldwork and consider development of a time-line for preparation of its financial statements.

Management's Response/Planned Corrective Action: Because of the Senate's size, we do not feel it is cost effective to hire one or more employees with the experience and technical training to prepare our financial statements. Our financial staff continue to gain experience, but the Senate will continue to pay the auditors to prepare the Senate's financial statements.