

MINNESOTA GANG AND DRUG OVERSIGHT COUNCIL

2007 Annual Report to the Legislature (MN. Statutes 299A.641, subd. 12)

January 2007

Minnesota Gang and Drug Oversight Council

Key Elements of a Statewide Strategy

Minnesota Department of Public Safety, Office of Justice Programs November 1, 2006

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The Minnesota Gang and Drug Oversight Council 2006 Statewide Strategy

A Move Toward Coordination and Strategic Thinking

A RICH HISTORY OF PROTECTING THE PUBLIC

Narcotics Task Forces - Since 1988, the Minnesota Department of Public Safety Office of Justice Programs has funded multijurisdictional narcotics task forces with a portion of its annual Edward Byrne Memorial Grant from the U.S. Department of Justice, Bureau of Justice Assistance. This funding supports programs that integrate law enforcement agencies and prosecutors to conduct effective, multijurisdictional drug investigations and prosecutions. Minnesota's drug task forces have historically received \$2.6 million and the Minnesota Attorney General's Office received \$150,000 in Byrne funding each year.

From 1988 to 2004, the Narcotics Enforcement Coordinating Committee (NECC), an informal advisory body, provided guidance to the Commissioner of Public Safety on matters relating to the multijurisdictional drug task forces. The committee consisted of 18 members representing sheriffs, police chiefs, prosecutors, task force commanders, the DEA, the Attorney General's Office, the BCA, and the U.S. Attorney's Office.

Minnesota Gang Strike Force - The Minnesota Gang Strike Force was created in 1997 to identify, investigate, arrest and prosecute gang members engaged in criminal activity in the State of Minnesota. The initial state biennial appropriation was \$5.6 million to provide partial salary reimbursement for the assigned officers and to pay for overtime, operating costs, and the implementation and operation of a computerized gang file. Six separate regions were created around the state with investigators concentrating on fighting gang-related crime. State funding continued in subsequent years. At its high point, the strike force had 70 officers statewide, including 40 officers in the Metro Region. At its low point, the strike force operated with about 30 officers, half of which served in the Metro Region.

The 1997 legislation created an advisory council, the Minnesota Criminal Gang Oversight Council, to direct the Minnesota Gang Strike Force. The council was comprised of Minnesota chiefs and sheriffs, the superintendent of the Bureau of Criminal Apprehension, the Minnesota Attorney General, and the commissioners of Corrections and Public Safety.

Gang and Drug Oversight Council - The 2005 Minnesota Legislature passed legislation to improve coordination of gang and drug enforcement efforts throughout the state. The Gang and Drug Oversight Council ("Council") was established to provide leadership for those efforts.

The Council, which replaces both NECC and the Criminal Gang Oversight Council, is comprised of 32 representatives of federal, state and local law enforcement and prosecution agencies. The Council's primary duty is to "develop an overall strategy to ameliorate the harm caused to the public by gang and drug crime within the state of Minnesota." In addition, the Council is charged with specific responsibilities that include:

- Establishing a Metro Gang Strike Force and other multijurisdictional task forces to combat gang and drug crime.
- Selecting a Statewide Coordinator to coordinate, facilitate and monitor all the task forces.
- Working with the Department of Public Safety to develop a grant process and funding recommendations.
- Adopting criteria and identifying characteristics for use in determining whether individuals are or may be members of gangs involved in criminal activity.
- Assisting in developing an information sharing system and operating budget.

The legislature appropriated \$6 million for the biennium to support the investigation of gang and drug crime by multijurisdictional gang and drug task forces. This state allocation is in addition to the \$2.75 million Byrne funding used to fund current multijurisdictional task force operations.

Statewide Strategy

FIRST YEAR ACCOMPLISHMENTS

The Council convened in 2005 and took initial steps towards a comprehensive approach to gang and drug enforcement in the state. To date, the Council has:

- Established an overall budget and determined funding and eligibility parameters for gang and drug task forces.
- Awarded 33 grants for calendar year 2006 for gang and drug enforcement efforts.
- Created a new Metro Gang Strike Force.
- Developed a job description and hired a Statewide Coordinator.
- Adopted an Operating Procedures and Guidelines Manual to ensure that proper investigative protocols and record keeping are used by all funded task forces.
- Assessed potential information sharing systems for use by task forces.

CHARTING THE COURSE FOR THE FUTURE

In 2006, the Council consulted with local criminal justice stakeholders to determine the strategic elements necessary to address the harm caused to the public by gang and drug crime within the State of Minnesota. That consultation has informed the Council's development and implementation of the following statewide strategy:

STATEWIDE STRATEGY

- 1. The Gang and Drug Oversight Council will continue to fight drug and gang crime through multijurisdictional task forces.
 - The successful investigation and prosecution of gang and drug crime requires timely sharing of information and resources across multijurisdictional lines.
 - The Council has established required task force elements which must be met to be eligible for funding as a multijurisdictional task force.
 - The Council strongly supports the continued collaboration of the task forces with BCA, State Patrol, and the Department of Corrections.
 - The Council encourages the state to develop and disseminate educational materials for use statewide in local gang and drug prevention efforts.
- 2. The Gang and Drug Oversight Council will implement an informationsharing system for gang and drug investigations.
 - The system will coordinate investigative efforts and provide deconfliction information for enhanced officer safety.
 - The Council supports the selective, appropriate, and secure sharing of information among law enforcement and any legislative changes necessary to accomplish that goal.
- 3. The Gang and Drug Oversight Council will ensure that all task forces are held accountable for professional standards and meaningful results.
 - The Council will hold task forces accountable for using the "best practices" as established by the Council.

- The Council will ensure that task forces are achieving measurable results by linking funding decisions to those results.
- The Council will refine outcomes and outputs for task forces. While there
 is a great deal of valuable information already being collected, the Council
 strives to ensure data is collected that demonstrates the true impact the
 task forces are having in the State of Minnesota.
- 4. The Gang and Drug Oversight Council will support gang and drug education, prevention and treatment efforts throughout the state.
 - The Council will encourage the efforts of task forces to use existing resources and personnel wherever possible to perform public outreach and prevention education in the community.
 - The Council will support law enforcement and community partnerships in a coordinated effort to prevent gang and drug involvement.
 - The Council supports increased access to treatment options to help break the cycle of addiction, crime, and violence.

Funding of Task Force Efforts

HISTORY AND OUTLOOK

Since 1988, multijurisdictional drug enforcement efforts have been supported by the Byrne Grant Program (Byrne) and the Local Law Enforcement Block Grant Program (LLEBG). Since 2001, the federal government has cut more than \$2 billion from these programs. For 2007, the second year in a row, the Bush Administration has proposed eliminating both of these programs. While Congress has repeatedly refused to eliminate the programs, it has voted compromise cuts in the last three years. As it currently stands, federal funding that supports multijurisdictional drug enforcement efforts in Minnesota will cease on June 30, 2007.

Since 1997, multijurisdictional gang efforts have been supported by a biennial appropriation from the Minnesota Legislature. The initial biennial appropriation was \$5.6 million, with decreasing amounts in subsequent years. Funding was increased in 2005 with a biennial appropriation of \$6.04 million, and again increased in 2006 by an additional \$800,000.

The continuation of multijurisdictional efforts and the implementation of the key components outlined in this strategy will not happen without funding beyond what local jurisdictions can provide. Without outside support, many task forces report they will not be able to continue operations. Thus, given shifting federal priorities, reliable and sufficient funding remains a critical, yet uncertain, strategic

component. A long-term commitment must be established at the state and local levels to ensure that task forces receive the necessary funding to maintain operations.

FUNDING REQUEST

The Council will need additional state funds to, at a minimum, maintain the \$5.5 million biennial support for multijurisdictional drug enforcement operations. This is in addition to the current state appropriation of \$6.84 million that primarily supports task force operations targeting criminal gang activity. For its part, the Council will:

- Support the efforts of the Minnesota congressional delegation to advocate for the continued funding of the Byrne Grant Program.
- Create a wide variety of outreach and marketing documents that promote the impact of task forces. These can be utilized at the local level to support efforts to increase local resources dedicated to the program.
- Advocate for federal earmarking opportunities for specialized statewide issues that can best be addressed by a multijurisdictional enforcement strategy.
- Award grant funding through a fair, equitable, and objective process that rewards performance that is consistent with statewide goals.
- Explore the viability of establishing dedicated funds to create a stable, long-term funding stream for multijurisdictional gang and drug task force operations.

Conclusion

Gang activity, drug trafficking and drug abuse continue to pose significant threats to the safety and well-being of the citizens of Minnesota. Multijurisdictional task forces have proven to be a very effective law enforcement strategy. Guided by this statewide strategy and supported by a reliable funding stream, the Gang and Drug Oversight Council can achieve even greater results.

GANG AND DRUG OVERSIGHT COUNCIL

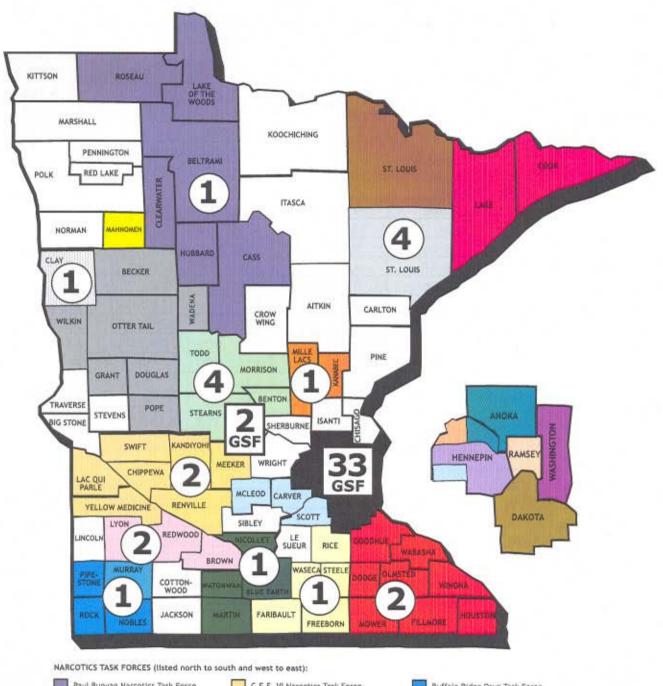
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MCPA (pop)	John Harrington	Chief	St. Paul Police Department	367 Grove St. St. Paul, MN 55101	651-266-5588	651-266-5542	john.harrington@ci.st paul.mn.us	
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МСРА	Mike Cumiskey	Chief	Worthington Police Department	1530 Airport Rd, Suite 300 PO Box 279 Worthington, MN 56187	507-372-2136	507-372-5977	mcumiskey@co.noble s.mn.us	
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MCPA	James Kulset	Chief	Willmar Police Department	2201 NE 23rd St Box 995 Willmar, MN 56201	320-235-2244	320-231-6556	jkulset@ci.willmar.mn. us	
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МСРА	Dennis Ballantine	Chief	St. Cloud Police Department	807 Courthouse Sq. St. Cloud, MN 56302	320-650-3830	320-650-3839	dennis.ballantine@ci. stcloud.mn.us	
MSA (pop)	Rich Stanek	Sheriff	Hennepin County Sheriff's Office	350 S. Sixth St Rm. 6 Minneapolis, MN 55415	612-348-3744	612-348-4208	rich.stanek@co.henn epin.mn.us	
MSA (pop)	Bob Fletcher	Sheriff	Ramsey County Sheriff's Office	425 Grove St. St. Paul, MN 55101	651-266-9333	651-266-9301	bob.fletcher@co.rams ey.mn.us	
MSA	Bruce Anderson	Sheriff	Sherburne County Sheriff's Office	13880 Hwy. 10 Elk River, MN 55330	763-241-2500	763-441-7303	bruce.anderson@co.s herburne.mn.us	
MSA	Ross Litman	Sheriff	St. Louis County Sheriff's Office	100 N. 5th Ave RM 103 Duluth, MN 55802	218-726-2337	218-726-2171	litmanr@co.st- louis.mn.us	
MSA	Brian Schlueter	Sheriff	Ottertail County Sheriff's Office	417 S. Court St. Fergus Falls, MN 56537	218-998-8555	218-998-8557	bschluet@co.ottertail. mn.us	
MSA	Bill Bergquist	Sheriff	Clay County Sheriff's Office	915 9th Avenue North Moorhead, MN 56560	218-299-5155	218-299-5228	bill.bergquist@co.clay .mn.us	
MSA	Rick Morris	Sheriff	Redwood County Sheriff's Office	303 E. 3rd St P.O. Box 47 Redwood Falls, MN 56283	507-637-4036	507-637-4007	rick_m@co.redwood. mn.us	
BCA	Tim O'Malley	Superintendent	Bureau of Criminal Apprehension	1430 Maryland Ave. St. Paul, MN 55106	651-793-1020	651-793-1001	tim.omalley@state.mn .us	

GANG AND DRUG OVERSIGHT COUNCIL

DESIGNATOR	NAME	TITLE	AGENCY	ADDRESS	PHONE	FAX	EMAIL	
GSF Command	Ron Ryan	Commander	MN. Gang Strike Force	33 - 5th Ave NW New Brighton, MN 55112	651-917-4805	651-917-4813	ron.ryan@co.ramsey. mn.us	
Corrections	Cari Gerlicher	Director -OSI	MN Department of Corrections	1450 Energy Park Dr # 200 St. Paul, MN 55108	651-642-0419	651-642-0403	cgerlicher@doc.state. mn.us	
MCAA	Hilary Caligiuri	Assistant County Attorney	Hennepin County Attorney's Office	Minneapolis, MN 55487		612-348-9712	hilary.caligiuri@co.he nnepin.mn.us	
MCAA	Gordon Moore	County Attorney	Nobles County	Prairie Justice Center 1530 Airport Road #400 Worthington, MN 56187	400 507-372-8400		gmoore@co.nobles. mn.us	
DEA	Kent Bailey	Special Agent in Charge (Acting)	Drug Enforcement Administration	330 2nd Ave. South #450 Minneapolis, MN 55401	[617-344-4101 61		kent.h.bailey@usdoj .gov	
ATF	Steven Bogdalek	Asst. Special Agent in Charge	U.S. Department of Justice - ATF	30 E. 7 th St Room 1870 St. Paul, MN 55102	651-726-0160 651-726-0201		steven.bogdalek@atf. gov	
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MSANI	John Grant	Sergeant	Dakota County Sheriff's Office	Box 21304 Eagan, MN 55121	651-994-6221	651-994-6210	john.grant@co.dakota .mn.us	
At Large	Carol Falkowski	Director, Research Communications	Hazelden Foundation	PO Box 11 Center City, MN 55012	651-213-4566	651-213-4344	CFalkowski@hazelde n.org	
At Large								
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	Bob Bushman	Statewide Coordinator		Metro Gang Strike Force 33 5th Ave NW New Brighton, MN 55112	651-582-1189	651-917-4813	robert.bushman@stat e.mn.us	

2007 GANG AND DRUG TASK FORCES

Department of Public Safety OFFICE OF JUSTICE PROGRAMS





TASK FORCE NAME	# Drug Agents	# Gang Agents	Federal \$	State \$	Total Grant	NOTE
Anoka-Hennepin Drug Task Force	14	0	\$405,000	\$0	\$405,000	
Paul Bunyan Drug and Gang Task Force	7	1	\$212,847	\$100,000	\$312,847	
Central MN Narcotics and Gang Task Force	9.33	4	\$151,400	\$400,000	\$551,400	
West Central Drug Task Force	8	0	\$105,000	\$100,000	\$205,000	1
Lake Superior Drug and Gang Task Force	6.5	4	\$209,286	\$387,500	\$596,786	
Dakota County Drug Task Force	11.87	0	\$390,000	\$0	\$390,000	
Northwest Metro Drug Task Force	.7	0	\$112,500	\$0	\$112,500	
CEE-VI Drug and Gang Task Force	6	2	\$135,000	\$200,000	\$335,000	
North Shore Drug Response Team	3	0	\$0	\$150,000	\$150,000	1
Mahnomen County Drug Task Force	2	0	\$0	\$100,000	\$100,000	1
North Central Drug and Gang Task Force		1	\$96,000	\$50,000	\$146,000	1
Hennepin-Minneapolis Drug Task Force	11	0	\$315,000	\$0	\$315,000	
Red River Valley Drug and Gang Task Force	3	1	\$115,945	\$100,000	\$215,945	
Brown-Lyon-Redwood Drug and Gang TF	. 4	2	\$115,775	\$200,000	\$315,775	
MN. River Valley Drug and Gang Task Force	5	1	\$150,000	\$43,750	\$193,750	1
South Central Drug and Gang Task Force	5	1	\$243,497	\$100,000	\$343,497	
SE Minnestoa Drug and Gang Task Force		2	\$255,400	\$200,000	\$455,400	
East Metro Narcotics Task Force		0	\$315,000	\$80,000	\$395,000	1
Southwest Metro Drug Task Force	6	0	\$120,000	\$0	\$120,000	
Boundary Waters Drug Task Force	3.5	0	\$150,000	\$0	\$150,000	
Washington County Drug Task Force	6.5	0	\$127,500	\$0	\$127,500	
Buffalo Ridge Drug and Gang Task Force	5.75	1	\$154,350	\$195,175	\$349,525	2
Attorney General Prosecution Team	0	0	\$225,000	\$0	\$225,000	
MGSF - City of W. St. Paul PD	0	1	\$0	\$80,000	\$80,000	
MGSF - Dakota Co. S.O.	0	1	\$0	\$80,000	\$80,000	
MGSF - St. Paul Police Dept.	0	7	\$0	\$560,000	\$560,000	П
MGSF - Ramsey Co. S.O.	0	9	\$0	\$840,000	\$840,000	1
MGSF - City of Brooklyn Park	0	1	.\$0	\$80,000	\$80,000	
MGSF - Washington Co. S.O.	0	1	\$0	\$80,000	\$80,000	
MGSF - Hennepin Co. S.O.	0	2	\$0	\$160,000	\$160,000	
MGSF - Minneapolis P.D.	0	8	\$0	\$360,000	\$680,000	
MGSF - Golden Valley P.D.	0	1	\$0	\$80,000	\$80,000	
MGSF - Metro Transit P.D.	0	. 1	\$0	\$80,000	\$80,000	
MGSF - Maplewood PD	0	1	\$0	\$40,000	\$40,000	1
MGSF - MN DOC	0	1	\$0	\$103,656	\$103,656	T
MGSF Operational Support (RCSO)	0	0	\$168,000	\$803,696	\$971,696	T
St. Cloud Metro Gang Strike Force	0	2	\$0	\$100,000	\$100,000	1
TOTA	161.2	56	\$4,272,500	\$5,853,777	\$10,446,277	\int

NOTES

Federal funding through 6/30/07 only

Federal funding generally supports OT or non-personnel costs State funding generall supports personnel expenses

Included in federal total is \$200,000 in one-time only funding for equipment

1 - State funding for 2007 only

2 - State funding of \$95,175 for 2007 only