

# Report to the Legislature January 2006

# **Minnesota Sentencing Guidelines Commission**

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#### Minnesota Sentencing Guidelines Commission

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# **Executive Summary**

In 1978, the Minnesota Sentencing Guidelines Commission was established and has been responsible for developing, overseeing and monitoring the state's sentencing guidelines for all felony offenders. With the overriding goal of assuring public safety, the guidelines were also created to promote proportionality and uniformity in sentencing, reduce disparity in sentencing, and to coordinate sentencing practices with Since the implementation of Sentencing Guidelines in Minnesota 25 years ago, the Commission has developed one of the most extensive and detailed sentencing databases in the United States.

correctional resources. Since the development and implementation of the guidelines, the Commission has spent the vast majority of its time compiling data used to monitor and analyze sentencing practices throughout the state and providing sentencing information to the Legislature and state criminal justice agencies. Since the implementation of the sentencing guidelines in Minnesota 25 years ago, the Commission has developed one of the most extensive and detailed sentencing databases in the United States.

Each January, the Sentencing Guidelines Commission submits its Annual Report to the Legislature. The report contains a variety of sentencing information including: recent legislative modifications to the guidelines, analysis of felony DWI sentences, county attorney reports on cases involving firearms and other sentencing issues of importance to the Legislature. This year's 2006 Report to the Legislature includes two additional sections relating to the sentencing guidelines. The first section provides an overview of the impact to date of the U.S. Supreme Court decision *Blakely v. Washington* on criminal sentencing in Minnesota. Legislation was enacted during the 2005 session to address many of the constitutional issues identified in the *Blakely* decision. However, as *Blakely*-related cases work themselves through the Minnesota Appellate and Supreme Courts, additional issues have been identified that may require subsequent legislative action. The second section includes a set of modifications to the sentencing guidelines focusing on changes in sentencing policies for sex offenders in response to the legislative directive to the Commission contained in HF I of the 2005 session. These modifications become effective for crimes committed on or after August I, 2006, pending legislative review.

The U.S. Supreme Court's decision in *Blakely v. Washington* has impacted criminal sentencing nationwide, with Minnesota being no exception. The *Blakely* decision did not rule sentencing guidelines or determinate sentencing unconstitutional, nor did it rule aggravated departures unconstitutional. What the Court's ruling did indicate was that Minnesota's current procedure for imposing aggravated departures and statutorily enhanced sentences is unconstitutional. Throughout 2005, various Minnesota Appellate and Supreme Court decisions have been released clarifying, to some extent, the impact of *Blakely* on specific sentencing provisions.

Three of the more recent Minnesota Supreme Court decisions are particularly significant *State v. Shattuck*, 704 N.W. 2d 131 (Minn. 2005) which ruled that the Minnesota Sentencing Guidelines are not advisory and that the imposition of the presumptive sentence is mandatory absent additional findings. In addition, the Court determined that Section 11.D of the Guidelines, pertaining to aggravated departures, is "facially unconstitutional" and must be severed from the remainder of the guidelines, since it does not provide a procedure for jury determination of aggravating circumstances can occur. The remainder of the Sentencing Guidelines remain constitutional and in effect. In *State v. Barker*, released November 17, 2005, the Court stated that the application of mandatory minimum sentencing under Minn. Stat.§ 609.11, when a weapon is not an element of the offense, cannot be based on facts determined by the court. Imposition of the mandatory minimum without the aid of a jury, or in the absence of an admission by the defendant, is unconstitutional departure executing a presumptive stayed sentence based on judicially found aggravating facts is unconstitutional under *Blakely*. This ruling now adds aggravated dispositional departures as sentencing procedures that are subject to the constitutional provisions identified in *Blakely*.

Although legislation has been enacted to address many of the procedural issues surrounding *Blakely*, the Commission is recommending that additional legislative action be taken to address these recent court decisions and preserve the court's ability to impose aggravated departures when appropriate and necessary to protect public safety. In addition, the Commission has amended the Guideline Commentary to provide practitioners an overview of the case law and impact of *Blakely* in Minnesota to date.

Modifications to the guidelines are included that involve changes in the sentencing structure and procedures for sex offenders, which is in response to the directive to the Sentencing Commission contained in HF1 of the 2005 Legislative session. The Commission is proposing a separate determinate sentencing grid for sex offenses that enhances sentences for the serious sex offenders who are not subject to the mandatory or indeterminate life sentences established by the 2005 Legislature. The new grid calculates criminal history in a different manner, weighting prior sex offense convictions more heavily. The new sentencing grid for sex offenses the public safety concerns surrounding recidivism among sex offenders.

In 2004, the Sentencing Guidelines Commission's data demonstrates some slight changes from previous years. The number of felony sentences imposed continued to increase, but the increase was significantly smaller than that experienced by the state in previous years. The number of offenders sentenced for felony offenses increased from 14,492 in 2003, to 14,751 in 2004 representing only a 1.8% yearly increase. It should be noted however, that this increase follows a 20.0% increase between 2001 and 2002 and an 11.7% increase from 2002 to 2003. When the source of this growth is analyzed by offense types, person offenses increased by 0.9 %; property offenses *decreased* by 0.9%; drug offenses increased by 3.5% (compared to 31.0% in 2002 and 13.8% in 2003) and the "other offense" category increased by 6.6% between 2003 and 2004 (compared to the 53.6% increase between 2002 and 2003). The data indicates that in 2004, the "other offense" category accounted for the largest growth in felony sentences

imposed with or without the inclusion of felony DWI.

The total number of felony offenders sentenced to prison actually decreased from 3,536 in 2003 to 3,443 in 2004. While the imprisonment rate increased from 23.6% in 2002 to 24.4% in 2003, it showed a decline in 2004 to 23.4%. It should be noted that the jail rate in 2004 was 68.3%, an increase from 65.9% in 2003, representing the highest level ever since the implementation of the sentencing guidelines.

The average pronounced prison sentenced also showed a decrease from 51.2 months in 2003 to 45.1 months in 2004. This represents the lowest average pronounced sentence since 1997. The slight decrease in the number of felony offenders sentenced to prison, combined with the decrease in the average pronounced sentence, may be an indication that the notable growth in felony convictions the state has experienced in the past few years is leveling off and stabilizing. However, this trend will need to be monitored in the upcoming years to determine any long term impact on the criminal justice system or the prison population.

Analysis of felony DWI data indicates that 860 cases have been sentenced in 2004, which represents a slight increase over the 810 cases sentenced in 2003. Approximately 33% (287) of the offenders had a criminal history of one and 26% (219) of offenders had a criminal history of zero. The vast majority of offenders sentenced for felony DWI (77%) had a criminal history score of two or less. Fifteen percent of the 860 cases (131) were sentenced to prison with an average pronounced sentence of 52 months; whereas 82% (707) of the total number of felony DWI cases received local jail time as a condition of probation for an average stay of 229 days. The total incarceration rate for DWI, including both prison and jail sentences was 97%. Of the 222 cases that were presumptive prison sentences under the guidelines, 126 cases received the presumptive prison sentence and 96 cases received a mitigated dispositional departure and were placed on probation. Analysis of DWI data indicates that since the DWI law became effective in 2002, 1,772 offenders have been sentenced, with 1,518 of those offenders placed on probation revocations.

The County Attorney Reports regarding firearm offenses show that 731 cases from July 1, 2004, through June 30, 2005, involved an offender allegedly committing an offense listed in subdivision 9 of Minn. Stat. § 609.11 while possessing or using a firearm. This represents a 4.3% increase over the previous year's total 701 cases. Prosecutors secured convictions in 70% of the cases charged, the same conviction rate as indicated in 2003. In approximately 63.1% of the cases where a firearm was established in the conviction, a mandatory minimum sentence was imposed and executed, an increase over 61% from the previous year.

The Sentencing Guidelines Commission hopes the information contained in this report will be both useful and informative. The Commission is available to address any questions or to provide any additional information requested. Additional data reports on overall data trends in 2004 and sentencing practices for specific offenses including Criminal Sexual Conduct Offenses, Failure to Register, Drug Offenses, Criminal Vehicular Operation, Weapons Offenses, and Unranked Offenses are available on the Guidelines Commission's web site at: http://www.msgc.state.mn.us/

# and Activity

# **Commission Background, Structure**

#### **Commission Background**

Minnesota was the first state to adopt a sentencing guidelines system over 25 years ago and has been viewed as the model for felony sentencing reform throughout the United States. The sentencing guidelines provided several major improvements over the old indeterminate sentencing system.

I. Truth In Sentencing/Predictability. All of the participants in the criminal justice system - courts, prosecutors, offenders, and victims - now know, at the time of sentencing, how much time an offender will serve in prison. For example, if an offender is sentenced to 60

months in prison, that offender will serve 40 months in prison and will then be placed on supervised release for the remaining 20 months.

A highly desirable side effect of determinate sentencing is the ability to fairly accurately predict future prison bed needs. Thus, if the sentence for a particular offense is increased by 12 months, the Guidelines Commission staff can, within a certain amount of statistical confidence, project the long-term prison bed impact of that change. In conjunction with other agencies, the potential fiscal impact of any sentencing change can also be measured and quantified, thus providing the Legislature with data based information for policy decisions.

2. Clear Proportionality/Uniformity. Under this "Just Deserts" model of sentencing, an offender who commits a more serious crime receives a longer sentence than one who commits a less serious crime. An offender with a criminal history receives a longer sentence than an offender who commits the same crime but does not have a criminal history. Offenders with similar offense and criminal history characteristics are treated the same, thus reducing disparity in sentencing.

3. Accurate Data Collection. The sentencing guidelines system also allows the Commission to collect accurate and detailed data on the specific determinate sentences actually imposed across the state. Data collected by the Commission allows analysis of sentencing trends with respect to particular offenses, specific types of offenders, and geographic variations.

Under the Sentencing Guidelines, offenders with similar offense characteristics and similar criminal history characteristics receive similar criminal sentences throughout the state of Minnesota, thus reducing disparity in sentencing.

The primary goal of the Sentencing Guidelines has always been, and remains, that of protecting public safety while enabling the efficient use of limited state resources for incarceration of felony offenders.

### **Commission Structure**

The Minnesota Sentencing Guidelines Commission is responsible for maintaining and monitoring the sentencing guidelines. The eleven member commission is composed of a cross section of representatives of the Minnesota criminal justice system.

The Governor is responsible for eight appointments to the Commission, including the Chairman. Those appointments currently include Sheriff Steve Borchardt from Olmstead County, representing law enforcement and currently serving as Chairman of the Commission. Additional Governor appointees include: Joan Fabian, Commissioner of Corrections; Jeffrey Edblad from Isanti County, the County Attorney Representative; Darci Bentz of Fairmont, MN, the Public Defender Representative; and Tracy Jenson of Washington County, the Probation Representative. Rev. Robert Battle of St. Paul, Michael Williams of Minneapolis, and Connie Larson of Waseca, serve as Citizen Members on the Commission.

The Chief Justice of the Minnesota Supreme Court is responsible for three appointments to the Commission. Those appointments currently include: Justice Alan C. Page, Minnesota Supreme Court; Judge Gordon Shumaker, Minnesota Court of Appeals; and Judge Isabel Gomez, District Court Judge from the Fourth Judicial District.

The Commission is comprised of six full-time employees. Barbara Tombs serves as the Executive Director of the Minnesota Sentencing Guidelines Commission. The agency's other staff positions include a research director, three full-time research analysts and one administrative staff.

## **Commission Activity**

#### I. Assessing the Impact of Blakely v. Washington on Sentencing in Minnesota

Although it has been over 18 months since the United States Supreme Court released its *Blakely v. Washington*, 1264 S. Ct. 2531 (2004) decision, the impact of that ruling on criminal sentencing in Minnesota continues to be addressed through a series of Minnesota Appellate and Supreme Court decisions.

In *Blakely*, the U. S. Supreme Court reaffirmed and clarified its prior holding in *Apprendi v. New Jersey*, 530 U.S. 466 (2000) which stated that under the Sixth Amendment of the United States Constitution, any facts other than prior criminal

The Court ruled in *Blakely v. Washington* that all facts other than prior convictions that increase a defendant's sentence beyond the presumptive sentence must be presented to a jury and proven beyond a reasonable doubt.

convictions that enhance a defendant's sentence beyond the statutory maximum must be presented to a

jury and proven beyond a reasonable doubt. In *Blakely,* the Supreme Court held that a defendant's Sixth Amendment right to a jury trial could be violated even when the sentence imposed is below the stated statutory maximum sentence.

In *Blakely*, a Washington State defendant pled guilty to a 2<sup>nd</sup> degree kidnapping offense involving a firearm. Under Washington's sentencing statute, the defendant would have received a sentence of between 49 and 53 months for this offense. However, the sentencing judge sentenced the defendant to 90 months, citing a Washington statute that allows a sentence of up to ten years if the judge finds justification for the imposition of an "exceptional sentence." The judge stated that justification for the sentence imposed was that the defendant committed the offense with deliberate cruelty. The defendant appealed his sentence and the Court ruled that the sentence was a Sixth Amendment violation.

Under the Sixth Amendment, the Court held that all facts, other than prior criminal convictions, that increase a criminal defendant's sentence beyond what it would have been absent those facts, must be presented to a jury and proven beyond a reasonable doubt. Thus, it treated the presumptive sentence, rather than the statutory maximum sentence, as the punishment that can not be increased without a jury's input or the defendant's admission of the aggravating factors and waiver of the right to have a jury determine the factors exist beyond a reasonable doubt.

In the Court's view, the right to a jury trial right does not only mean that a person has the right to present a case to the jury; it also means that a person has a right to have a jury, not a judge, make all the factual findings required to impose a sentence longer than recommended by the guidelines, unless the defendant formally admits to some or all of the aggravating facts.

#### Implications for Sentencing in Minnesota

#### State v. Shattuck

In its 2005 Report to the Legislature, the Commission reported that the Minnesota Sentencing Guidelines remain intact and constitutional after the *Blakely* decision. Only sentences that are aggravated beyond the presumptive guidelines sentence are affected by the Supreme Court's ruling. That position was affirmed on August 18, 2005, when the Minnesota Supreme Court ruled in *State v. Shattuck*, 704 N.W.2d 131 (Minn. 2005). This case focused on the constitutionality of Minn. Stat. § 609.109, the Repeat Sex Offender Statute. However, the court's ruling also addressed the application of *Blakely* to the Minnesota Sentencing Guidelines.

In *Shattuck*, the defendant was convicted of two counts of kidnapping, two counts of 1<sup>st</sup> degree criminal sexual conduct and one count of aggravated robbery. The presumptive sentence under the guidelines for the 1<sup>st</sup> degree criminal sexual conduct and kidnapping with great bodily harm charges would have been 161 months, based on a severity level ranking of VIII offense and a criminal history score of 9, which included a custody status point. Under the Repeat Sex Offender statute, for certain types of 1<sup>st</sup> and 2<sup>nd</sup> degree criminal sexual conduct offenses, the court *shall* commit the defendant to not less than 30 years if the court finds (1) an aggravating factor which justifies an upward departure, and (2) the offender has previous convictions for 1<sup>st</sup>, 2<sup>nd</sup> or 3<sup>rd</sup> degree criminal sexual conduct. The court imposed

a 161 month sentence for the kidnapping conviction and a 360 month sentence for the first degree criminal sexual conduct conviction, utilizing the Repeat Sex Offense statute. The court found the aggravating factors of particular vulnerability, particular cruelty, great emotional harm and that the assault was planned.

The Minnesota Supreme Court stated in its decision that a jury, not the court, must make the determination that aggravating factors are present to impose an upward durational departure under the sentencing guidelines, citing the *Blakely* ruling. The decision held that Minn. Stat. § 609.109 is unconstitutional since it authorizes the court to impose an upward durational departure without the aid of a jury.

The ruling also stated that Minnesota Sentencing Guidelines are not advisory and that the imposition of the presumptive sentence is mandatory absent additional findings. This holding specifically rejects the idea that the guidelines be considered advisory, as the United States Supreme Court found the Federal Guidelines would in *United States v. Booker* 125 S. Ct. 738 (2005). The Court's reason for rejecting the *Booker* remedy was that the federal guidelines are based upon laws, legislative intent and principles that differ from those of the state of Minnesota.

In addition, the decision stated that Minnesota Sentencing Guidelines Section II.D, which pertains to the manner in which aggravated departures are imposed, is "facially unconstitutional" and must be severed from the remainder of the guidelines. However, the remainder of the guidelines remain in effect and mandatory upon the courts. The majority of the Court concluded that to invalidate the guidelines would be contrary to the expressed sentencing policy of the state in maintaining uniformity, proportionality and predictability in sentencing. Although this specific section of the Court's decision finds that the current procedure for imposing aggravated departures is in violation of the Sixth Amendment, it also validates the constitutionality of the guidelines and determinate sentencing.

The Court also noted in *Shattuck* that Minnesota Courts have the inherent authority to authorize the use of sentencing juries and bifurcated proceedings to comply with *Blakely*. While the Supreme Court was deciding the *Shattuck* case, the Legislature amended Minn. Stat. § 609.109 to comply with the constitutional issues raised in *Blakely*. However, the Court took no position on the constitutionality of the legislative action. Acknowledging the Court's inherent authority to create rules and procedures, the decision stated that it was the belief of the Court that the Legislature should decide the manner in which the sentencing guidelines should be amended to comply with the constitutional requirements of *Blakely*.

The Supreme Court remanded the *Shattuck* case to the district court for imposition of a sentence within the presumptive range of the sentencing guidelines. The Court's ruling in this case created a level of confusion as to whether cases remanded for re-sentencing due to a *Blakely* issue were limited only to the imposition of a sentence within the presumptive range of the guidelines or whether the district court could conduct a sentencing hearing that utilizes a jury for determination of aggravating factors.

On October 6, 2005, the Minnesota Supreme Court issued an Order amending the *Shattuck* opinion clarifying that the Legislature has enacted significant new requirements for sentencing aggravated

departures which includes sentencing juries and bifurcated trials. It further clarified that these changes apply both prospectively and to re-sentencing hearings. This clarification enables re-sentencing hearings to include jury determination of aggravating factors and the imposition of aggravated departure sentences.

The *Shattuck* decision clarifies that aggravated departures resulting in enhanced sentences above the presumptive range on the sentencing grid are not deemed unconstitutional by *Blakely*, as long as the aggravating factor(s) that may result in a departure are determined beyond a reasonable doubt by a jury or the defendant knowingly and willingly stipulates to the

The structure of Sentencing Guidelines in Minnesota remains constitutional, as do aggravated departures.

aggravating factors. Thus, it is the procedure that the Court calls into question, not the enhanced sentence itself. Aggravated departures are still an available sentencing option for the most serious cases that pose the greatest threat to public safety.

#### State v. Barker

Another significant Minnesota Supreme Court decision relating to the impact of *Blakely* is *State v. Barker*,-N.W.2d—(Minn.2005) released on November 17, 2005. In this case, the Court addressed the application of *Blakely* rights to the imposition of the mandatory sentencing provision contained in Minn. Stat. § 609.11. In this case the defendant was convicted of possession of a 5<sup>th</sup> degree controlled substance offense and sentenced under Minn. Stat. § 609.11 to a 36 months mandatory minimum sentence in prison based on a judicial finding that the defendant possessed a firearm during the predicate offense. The defendant had no criminal history points and the presumptive sentence under the sentencing guidelines was a year and a day stayed.

At sentencing, the defendant stipulated to the possession of a firearm, claiming he had the gun on the front passenger seat for protection. The defendant claimed he had pulled the firearm out from under the back seat so he could grab it in a second's notice to protect himself and that the possession of the weapon did not increase the risk of violence since it was solely for self protection. The court denied the defendant's request for a jury determination of sentencing factors and imposed the mandatory minimum sentence of 36 months in prison. The defendant appealed his sentence claiming it violated his constitutional rights under *Blakely*.

The Minnesota Supreme Court ruled that Minn. Stat. § 609.11 is unconstitutional to the extent that it authorizes the district court to impose an aggravated durational departure upon a finding of sentencing factors, other than prior convictions, without the aid of a jury or an admission by the defendant. Unlike most mandatory minimum sentences which are triggered solely by prior convictions, the Minn. Stat. § 609.11 mandatory minimum may only be applied when the court finds that a weapon present during the commission of a crime created an increased risk of violence. However when the weapon is an element of the offense, this finding is not required. Even though Barker admitted to the possession of the weapon during the sentencing hearing, when the court denied his prior request for a jury determination as to whether the weapon increased the risk of violence, any statements made by the defendant after that denial could not be held to satisfy the *Blakely* admission exception.

In its decision, the Court noted that the Legislature did not amend Minn. Stat. § 609.11 in the same manner as the other special sentencing enhancement statutes such as Minn. Stat. § 609.108, the Patterned and Predatory Sex Offender; Minn. Stat. § 609.1095, the Dangerous and Repeat Felony Offender, or Minn. Stat. § 609.109, Repeat Sex Offenders. The Court appears to interpret that inaction as a lack of legislative intent to authorize sentencing juries for Minn. Stat. § 609.11. The Court remanded the case to the lower court for re-sentencing within the presumptive guideline range.

In its initial analysis of the impact of *Blakely* on sentencing in Minnesota, the Commission indicated that most mandatory minimum sentences would not be impacted by *Blakely* since in many cases the imposition of the mandatory minimum sentence is triggered by prior convictions. However, Minn. Stat. § 609.11 was identified as a potential problem due to the requirement that the court determine the presence of a weapon in situations where the weapon was not an element of the crime. In reviewing 2004 sentencing data pertaining to offenders sentenced under Minn. Stat. § 609.11, 884 offenders were sentenced under that specific statute. Of the 884 offenders, 505 offenders received a mandatory sentence that was greater than the applicable guideline sentence based on the sentencing grid. Of those 505 cases, 461 involved offenses in which possession of the weapon was an element of the crime, leaving 44 cases in which possession of a weapon that had not been charged was cited as a sentencing factor in the imposition of the mandatory minimum prison sentence. Although the number of cases identified may be limited, these cases have the potential to represent significant threats to public safety. The option to sentence to the mandatory minimum when a weapon increases the risk of harm should be available.

#### **RECOMMENDATION TO THE LEGISLATURE**

The Sentencing Commission recommends that the Legislature amend 609.11 as soon as possible in a similar manner similar to its previous amendments to Minn. Stat. § 609.108, the Patterned and Predatory Sex Offender; Minn. Stat. § 609.1095, the Dangerous and Repeat Felony Offender, or Minn. Stat. § 609.109, Repeat Sex Offenders, (contained in H.F.1). The Legislature should consider authorizing the use of a jury to determine the enhancement factors required to impose the mandatory minimum sentences under Minn. Stat. § 609.11 and provide for appropriate *Blakely* waivers by defendants. It is the intention of the Commission to modify the language of the Guidelines to be consistent with legislative action at its next public hearing.

#### State v. Allen

The latest notable *Blakely* related decision was released on November 23, 2005 in *State v. Allen,*--N.W.2d--(Minn.2005). The Minnesota Supreme Court addressed the application of *Blakely* to aggravated dispositional departures. In a previous Minnesota Court of Appeals decision, *State v. Hanf*, 687 N.W. 2d 659 (Minn. App. 2004), the Appellate Court ruled that aggravated dispositional departures are not subject to *Blakely* provisions, due to the fact that dispositional departures are based on offender characteristics, not offense characteristics, making them similar to the sentencing judgments made under indeterminate sentencing models. The Court stated that a "*Blakely* Right" must arise from a jury verdict, and noted that the traditional role of a jury has never extended to which offenders do or do not go to prison. The Court of Appeals further stated that the Sixth Amendment does not require juries to

determine amenability to probation, since amenability to probation is not a fact necessary to constitute a criminal offense. Thus, the Court concluded in *Hanf* that aggravated dispositional departures based on offender-related characteristics, such as amenability or unamenability to probation, do not violate *Blakely* provisions.

In *State v. Allen*, the Minnesota Supreme Court over ruled the lower court's decision in *Hanf*. In *Allen*, the defendant pled guilty to 1<sup>st</sup> Degree Test Refusal as part of a negotiated plea agreement in exchange for the dismissal of other charges. His specific sentence was to be determined by the court. The defendant's criminal history included a custody point, since the defendant was on probation for a prior offense at the time of the current offense. The presumptive guideline sentence was a 42 month stayed sentence. However, based on the defendant's numerous prior alcohol-related convictions and history of absconding from probation, the court determined the defendant was not amenable to probation and sentenced the defendant to a 42 month executed prison sentence, an aggravated dispositional departure under the sentencing guidelines. The case was on appeal when *Blakely v. Washington* was decided.

In its ruling, our Supreme Court stated that a stayed sentence is not merely an alternative mode of serving a prison sentence, in that the additional loss of liberty encountered with an executed sentence exceeds the maximum penalty allowed by a plea of guilty or jury verdict. Thus the Court found a violation of the defendant's Sixth Amendment Constitutional rights. The Court held a sentence disposition to be as much an element of the presumptive sentence as the sentence duration. Offender characteristics authorizing upward dispositional departures must be found by or admitted by the defendant. When the district court imposed an upward dispositional departure based on its own finding of unamenability to probation, the defendant's constitutional rights were violated under *Blakely*. Unamenability to probation may be used as an aggravating factor to impose an upward dispositional departure, only if it is found by a jury beyond a reasonable doubt or admitted as part of a voluntary waiver of the right to a jury determination.

The State v. Allen ruling will impact the procedure by which upward dispositional departures are imposed under Minnesota's Sentencing Guidelines. An analysis of dispositional departure data indicates that 523 aggravated dispositional departures were imposed in 2004. However in 76% (397) of the cases, the departure was the result of a plea negotiation or a request by the defendant for an executed sentence. In addition, the Allen case has led to much speculation as to whether probation revocations resulting in an executed prison sentence are also subject to Blakely provisions. Although the Allen case focuses on imposition of an executed prison sentence as the result of an aggravated dispositional departure, the Court's reasoning could be interpreted to be applicable to probation revocations in which a presumptive stayed sentence is executed due to an offender's conduct on probation. The Commission awaits further action by the Minnesota courts addressing this specific issue.

#### RECOMMENDATURE TO THE LEGISLATURE

The Sentencing Commission recommends that the Legislature enact the same provisions related dispositional departures as were enacted during the last legislative session (contained in H.F.I) relating to aggravated durational departures, including bifurcated proceedings and appropriate *Blakely* waiver provisions. It is the intent of the Commission to amend the guideline language to reflect legislative changes at the next public hearing

#### Departure Trends in Minnesota - Post Blakely

The Blakely v. Washington and the subsequent State v. Shattuck decisions directly impacted the procedure for imposing aggravated departures under the sentencing guidelines. Although the total number of departures (including both aggravated and mitigated) represented only 26% (3,835) of the 14,751 total felony sentences imposed in 2004, they are important since they represent the atypical cases for which the presumptive guidelines sentence may not be appropriate.

Of the total 14,751 sentences imposed during 2004, only 6.6% (968) of the cases involved aggravated departures. Aggravated dispositional departures accounted for 3.6% (523) of the total cases; aggravated durational departures accounted for 2.7% (403) and aggravated departures representing a combination of both aggravated dispositional and durational departures accounted for 0.3% (42) percent of the total.

When aggravated departure data is compared among years there appears to be only a slight decrease since the *Blakely* ruling in 2004. Presented below is a summary of the types and frequencies of aggravated departures, both dispositional and durational, from 2002 to 2004.

| Type of Departure                    | 2002  |               | 20    | 03   | 20  | 004  |  |
|--------------------------------------|-------|---------------|-------|------|-----|------|--|
|                                      | #     | %             | #     | %    | #   | %    |  |
| Aggravated Disposition Only          | 481   | 3.7%          | 521   | 3.6% | 523 | 3.6% |  |
| Aggravated Disposition and Duration  | 50    | 0.4%          | 60    | 0.4% | 42  | 0.3% |  |
| Aggravated Duration Only – Prison    | 224   | I.7%          | 247   | 1.7% | 191 | 1.3% |  |
| Aggravated Duration Only – Probation | 247   | I. <b>9</b> % | 235   | 1.6% | 212 | 1.4% |  |
| Total                                | 1,002 | 7.7%          | 1,063 | 7.3% | 968 | 6.6% |  |

#### Total Aggravated Departures Number of Cases and Percent of Overall Cases Sentenced

The data would indicate that *post-Blakely* procedural adjustments have been utilized to continue imposing aggravated departures when appropriate.

The Supreme Court's ruling in *Blakely v. Washington* at the end of its 2003-2004 term created an enormous amount of confusion and uncertainty in sentencing practices and policies at both the state and federal level. Academics, courts, legal experts and sentencing professionals have struggled to decipher what the Court's decision really means and to determine to what extent current sentencing polices and practices are affected in various jurisdictions, as well as what procedural modifications are necessary to comply with the constitutional issues identified in *Blakely*. Minnesota courts have addressed numerous

*Blakely*-related issues over the past year, including retroactivity, custody status points, and dispositional departures. Although not every issue or question related to *Blakely* has been addressed at this time, there is certainly more clarity than a year ago. Timely criminal sentencing has continued, as has the imposition of aggravated departure sentences. The statutory modifications passed by the 2005 Legislature combined with clarification from recent Minnesota court decisions, have resulted in maintaining enhanced sentences as an option for consideration when warranted and necessary.

#### **II. Modifications to Sex Offender Sentencing Policies**

The 2005 Minnesota Legislature passed HF I, which contained a directive to the Minnesota Sentencing Guidelines Commission to develop a separate sex offense sentencing grid for sex offenders who would not be subject to the mandatory or indeterminate life sentencing provisions for sex offenders enacted in the last legislative session. After a preliminary review of the issues relating to the sentencing of sex offenders, a subcommittee was designated to explore options that would more appropriately address the difficult public safety issues surrounding sex offenders, particularly recidivism. The Commission felt it was imperative to preserve the current determinate sentencing model in Minnesota to ensure proportionality, uniformity and certainty in sentencing, while addressing the availability of longer sentences for cases involving serious or repeat sex offenses.

The subcommittee began by examining which sex offenders would be subject to the new mandatory or indeterminate life sentences and removing those offenders from the pool of defendants who would be sentenced on the new sex offense grid. The subcommittee reviewed current sex offense sentences and their placement on the sentencing grid. Several issues relating to the severity level rankings of sex offenses, repeat sex offenders, and mandatory minimums sentences were identified. The subcommittee determined that recidivism by sex offenders presents different public safety concerns than does recidivism by other felony offenders and concluded that prior convictions for sex offenses should weigh more heavily in determining an appropriate sentence. To address the multiple issues surrounding sentencing of sex offenders, the subcommittee developed a separate sentencing grid for sex crimes, including Failure to Register as a Predatory Offender. The proposed grid encompasses the current statutory maximums and mandatory minimum sentences for sex offenders. Criminal history calculations for the sex offender will weigh prior sex offense convictions more heavily than priors are weighted in the current. Sex offenses committee on supervision will also result in enhanced custody status points.

For the most serious sex offenses, an offender would receive at least one-half the statutory maximum sentence for a criminal history score of three. Thus, one prior Criminal Sexual Conduct I<sup>st</sup> Degree conviction would result in a presumptive guidelines sentence equal to one half the statutory maximum sentence. At other offense levels, second time offenders who commit their offenses while on probation or supervised release will also have a presumptive guideline sentence equal to one half the statutory maximum. It should be noted that current sentencing policy provides for lengthy periods of supervision for serious offenders. Aggravated durational departures remain a sentencing option with the new Sex Offense Grid, but it is likely that departures will be less frequent because of the longer sentences provided within the presumptive range. Finally, the Commission ranked all currently unranked sex

offenses with the exception of incest, which is almost never charged since the behavior involved is fully chargeable under more modern statutes.

The modifications to current sex offender sentencing policies were designed to focus on the danger posed by the recidivist sex offenders. Sex offenders have a lower overall recidivism rate than other types of felony offenders. However, when sex offenders do recidivate, they pose a greater threat to public safety. The proposed sex offense grid is designed to impose significantly longer sentences for repeat offenders, as well as for the more serious sex offenses. An analysis of aggravated durational departure data for sex offenders indicates that the enhanced sentences provided by the new grid are reflective of sentences that sex offenders are currently receiving through departures. The Commission prepared a projected prison bed impact, indicating that the proposed sex offense grid would require 380 beds per year after a 20 year phase-in period. When the prison bed impact of 380 is combined with the projected impact of the mandatory and indeterminate life sentence provision for sex offenders passed in the 2005 legislative session, the total prison bed impact of changes to sentencing provision for sex offenders a20 year phase-in period.

A Public Hearing was held on December 8, 2005, to gather input on the proposed modifications. The Commission subsequently met on December 15, 2005, to adopt the proposed modifications to the guidelines that are contained in this report. The Commission believes the proposed modifications to the sentencing guidelines promote public safety, while providing determinate sentencing options responsive to the constitutional issues identified in *Blakely* and allowing full consideration of the complex factors involved in appropriate sentencing of sex offenders.

# **Guidelines Modifications**

# Effective 8/1/2005

Changes to the sentencing guidelines related to new and amended crimes passed by the Legislature during the 2005 session became effective August I, 2005. The language of the specific changes to the sentencing guidelines is included in the Appendix. A summary of the most significant guidelines changes follows. Other changes not summarized here are included in the Appendix.

## **Adopted Modifications Related to New and Amended Crimes**

The Commission considered new and amended crime legislation from the 2005 Legislative Session and adopted the following severity level rankings:

- A. Possession of Substances with Intent to Manufacture Methamphetamine: The Commission considered changes made to the statutory maximum and ranked this offense at severity level V. This offense had previously been ranked at severity level III.
- B. Domestic Assault By Strangulation: severity level IV.
- C. Methamphetamine Crimes Involving Children and Vulnerable Adults and Anhydrous Ammonia offenses: severity level III.
- D. Obstructing Legal Process: The Commission considered changes made to add ambulance service personnel to this offense and adopted a proposal to maintain the current severity level III ranking for the crime.
- E. Electronic Use of False Pretense to Obtain Identity: severity level II.
- F. Assault in the Fourth Degree: The Commission considered changes made to assault in the fourth degree and adopted a proposal to maintain the current severity level I ranking for the crime.
- G. Criminal Use of Real Property, Escape from Civil Commitment, and Interference with Privacy: severity level I.
- H. Misdemeanor and Gross Misdemeanor Offense List: The Commission considered new and amended misdemeanors and gross misdemeanors and added the offense of Predatory Offender Carrying a Weapon to the Misdemeanor and Gross Misdemeanor Offense List.

## **Other Adopted Modifications**

- Life Sentences for Certain Sex Offenders Point: The Commission adopted modifications to accommodate legislatively mandated life sentences for certain sex offenders.
- Criminal Sexual Predatory Conduct Offenses: The Commission added language to specify that the presumptive sentence for this offense is 25% greater than the presumptive sentence for the underlying offense. If the person has previously been convicted of a sex offense, the presumptive sentence is increased by 50%.
- Multiple Sentences: The Commission added language to address the legislative provision allowing multiple offenses arising out of the same course of conduct for the new methamphetamine related crimes involving children and vulnerable adults.
- Crime for the Benefit of a Gang-Child Victims: The Commission modified its policy to specify that the presumptive sentence for a crime committed for the benefit of a gang is increased by 24 months when the victim is a child.
- New Grid adopted with Expanded Ranges: A new grid was adopted to provide sentence ranges of 15% below and 20% above the presumptive sentence.

# **Adopted Modifications**

# To Be Effective 8/1/2006 Following Legislative Review

## SEX OFFENSE GRID EXPLANATION

#### Grid Design Principles:

- The Commission acknowledges that certain types of sex offenses require a different sentencing structure than that contained on the current sentencing guidelines grid, due to a combination of the serious nature of the offense, components of the underlying criminal behavior involved and the threat sex offenses pose to public safety.
- 2. The new sex offense grid is developed to reflect a combination of sentence lengths based on presumptive sentences and mandatory minimums enacted by the Legislature with relation to sex offenses, thus preserving the "truth in sentencing" principle set forth in the Sentencing Guidelines and retaining the guideline's determinate sentencing structure.
- 3. The severity ranking of sex offenses on the new grid is based primarily on the statutory maximum sentences for individual sex offenses. Severity levels generally attempt to place sex offenses with similar statutory maximum sentences on the same severity level, which allows for greater proportionality in sentences than is currently provided.
- 4. The new grid contains significantly enhanced sentence lengths that address issues raised in *Blakely v. Washington* relating to aggravated durational departures, as well as recognizing actual sentencing practices in serious sex offense cases.
- 5. Criminal history scores totaling six or more indicate a presumptive prison sentence that reflect the statutory maximum penalty designated for most sex offenses. Although the sex offense grid, like the general sentencing guidelines grid, provides ranges of 20% above and 15% below the presumptive sentence, ranges for criminal history scores of six or more do not extend above the statutory maximum sentence. Similarly, the range for first degree criminal sexual conduct does not extend below the statutorily required 144 month presumptive sentence for zero criminal history scores.

- 6. The underlying prison sentence for the presumptive non-prison portion of the sex offense grid (the shaded areas) enhances current sentence lengths to demonstrate the seriousness assigned to violations and subsequent revocation of a presumptive non-prison sentence.
- 7. The Commission decided to include Failure to Register as a Sex Offender in the new sex offense sentencing policy. Although this offense is not itself a sex offense, the Commission believes predatory sex offenders that fail to register pose a serious threat to public safety. Inclusion of this offense on the new sex offender grid also permits the Commission to tailor appropriate punishment for these offenders consistent with the statutory minimum and maximum sentences without the constraints of the existing gird.
- 8. The new sex offense grid would apply only to sex offenders who do not qualify for the indeterminate life sentences passed by the 2005 Legislature.
- 9. Current unranked sex offenses, including Use of Minors in Sexual Performance and Possession/Dissemination of Child Pornography, are ranked on the new grid. Given the infrequency in prosecution of Incest, it was the Commission's decision not to rank that offense at this time.

#### Structure of the Sex Offense Grid:

- 1. Severity levels are indicated by the letters A through H, with A representing the most serious sex offenses and H the least serious. Letters were chosen to designate the severity levels to avoid the confusion between the current sentencing grid and the new sex offense grid.
- Failure to Register as a Predatory Offender is the only offense listed on the H severity level. Although severity level H is the lowest severity level, all criminal history categories reflect a presumptive term of imprisonment to reflect the current statutory requirement as well as the seriousness of the offender's prior sex offense conviction.
- 3. CSC 2<sup>nd</sup>, 3<sup>rd</sup> and 4<sup>th</sup> degree offenses retain the previous multi severity level designation which treats sexual offenses committed with force, violence or weapons more seriously with longer presumptive sentences.
- 4. Criminal history scores are calculated in the same manner as under the current sentencing grid, however, the weights assigned for prior sex offense convictions are modified. Weights were increased for more serious sex offenses, with the less serious sex offenses remaining at their current weight. The prior conviction weight is not reduced for <u>any</u> sex offense under the new grid. The modified weights are assigned whenever the offense being sentenced is any offense ranked on the Sex Offender Grid (including Failure to Register). When an offender is sentenced for an offense not included on the Sex Offender Grid, prior sex offenses will not receive the modified weights.

- 5. Criminal history scores totaling six or more points indicate a presumptive prison sentence that reflects the statutory maximum penalty designated for most sex offenses.
- 6. Criminal history scores were designed so that a score of 3 generally designates a presumptive sentence of one half of the statutory maximum sentence. Thus, one prior CSC 1<sup>st</sup> degree sex offense conviction alone will result in a criminal history score of 3 and a presumptive sentence of one half of the maximum sentence set forth in statute for a specific severity level. At other offense levels, second time offenders who commit their offenses while on probation or supervised release will also be recommended a sentence that is one half the statutory maximum.
- 7. The presumptive non-prison portion of the new grid is structured similar to the current grid with lower level sex offenses with limited criminal history scores designated as a non-prison sentence. However, the new sex offense grid contains fewer presumptive non-prison cells and the underlying prison term is notably longer on the new grid, even for zero criminal history scores, than on the current sentencing grid.
- 8. Although new crimes were attempted to be ranked by severity levels that coincided with statutory maximum sentences, child pornography was an exception to this practice due to the nature and amount of harm associated with the offense. When ranking the offense of Child Pornography, a multi-severity level ranking was chosen to distinguish between penalty ranges for a first conviction and second or subsequent convictions. Possession of Child Pornography is ranked at a severity level G for a first conviction and a severity level F for a second/subsequent conviction. Dissemination of Child Pornography is ranked at a severity level E for the first conviction and a severity level D for a second/subsequent conviction.
- 9. Use of Minors in Sexual Performance has a designated statutory maximum sentence of 10 years and was ranked with similar sex offenses carrying a 10 year statutory maximum sentence at severity level E.

#### **Custody Status Points:**

- 1. If an offender is on supervision (probation, supervised release or conditional release) for a sex offense and commits another sex offense, the offender would receive two custody status points, instead of the current one custody status point.
- 2. If an offender is on supervision (probation, supervised release or conditional release) for a sex offense and commits a non-sex offense, the offender would receive the current one custody status point.
- 3. If an offender is on supervision for a sex offense and is convicted of Failure to Register, the offender would continue to receive the current one custody status point.

#### **Consecutive Sentences and Departures:**

- The new sentencing grid and sentencing structure would still permit consecutive sentencing by the court when the facts or circumstances surrounding a specific offender/conviction warrant an enhanced sentence. Consecutive sentencing can result in periods of incarceration that exceed the statutory maximum for any single conviction.
- 2. Departures, both aggravated and mitigated, would be available with the new sex offense grid. Although the sentences have been significantly enhanced on the new grid, mitigated durational and dispositional departures are available for the atypical cases that may warrant a lesser sentence. Aggravated departures are still available as long as *Blakely* issues are addressed in the sentencing process. However, with the enhanced sentence lengths contained on the new grid and the indeterminate life sentencing provision for certain sex offenders, the need for aggravated departures may be lessened.

# Ranking of Sex Offenses and Weights to be Assigned to Prior Offenses

| Offense  | Statutory Provisions             | Severity | Stat. | Weight   | Current  |
|--|----------------------------------|----------|-------|----------|----------|
|  |                                  | Level    | Max.  | of Prior | Weight   |
| CSC I  | 609.342, all clauses:            | А        | 30    | 3        | 2        |
|  | Penetration                      |          |       |          |          |
| CSC I  | 609.341 subd.11:                 | А        | 30    | 3        | 1.5      |
|  | Contact, victim(s) under 13      |          |       |          |          |
| CSC 2  | 609.343 subd.1 c, d, e, f, h:    | В        | 25    | 2        | 1.5      |
|  | Contact with force               |          |       |          |          |
| CSC 3  | 609.344 subd.1 c, d, g, h-n:     | С        | 15    | 2        | 1.5      |
|  | Penetration, force or prohibited |          |       |          |          |
|  | occupation                       |          |       |          |          |
| CSC 2  | 609.343 subd.1 a, b, g:          | D        | 25    | 1.5      | 1.5      |
|  | Contact with young minors        |          |       |          |          |
| CSC 3 609.344 subd, I a, b, e, f:                  |                                  | D        | 15    | 1.5      | I        |
|  | Penetration, minors              |          |       |          |          |
| Dissemination 617.247 subd.3:                      |                                  | D        | 15    | 1.5      | Unranked |
| Child Pornography Subsequent or Predatory Offender |                                  |          |       |          |          |
| CSC 4  | 609.345 subd.1 c, d, g, h-n:     | Е        | 10    | 1.5      | 1.5      |
|  | Contact, force or prohibited     |          |       |          |          |
|  | occupation                       |          |       |          |          |
| Use Minors Sexual                                  | 617.246 subd.2, 3, 4             | E        | 10    | 1.5      | Unranked |
| Perform.   |                                  |          |       |          |          |
| Dissemination                                      | 617.247 subd.3                   | E        | 7     | 1.5      | Unranked |
| Child Pornography                                  |                                  | _        |       |          |          |
| CSC 4  | 609.345 subd.1 a, b, e, f:       | F        | 10    |          | 1        |
|  | Contact, minors                  |          |       |          |          |
| Possession   | 617.247 subd.4:                  | F        | 10    |          | Unranked |
| Child Pornography                                  | Subsequent or Predatory Offender | -        |       |          |          |
| CSC 5  | 609.3451 subd.3:                 | G        | 5     |          |          |
|  | Repeat G.Misd offenses involving | _        | -     |          |          |
|  | minors                           |          |       |          |          |
| Indecent Exposure                                  | 617.23 subd.3:                   | G        | 5     |          | 1        |
|  | Repeat G.Misd offenses           | -        | ·     |          |          |
| Possession   | 617.247 subd.4                   | G        | 5     | 1        | Unranked |
| Child Pornography                                  |                                  | C        |       |          | Official |
| Incest   | 609.365                          | Unranked | 10    | Unranked | Unranked |
|  |                                  | omunicod |       | Cinanced | en anced |
| Solicit Children for                               | 609.352 subd.2                   | G        | 3     |          |          |
| Sexual Conduct                                     |                                  |          | 5     |          |          |
| Failure to   | 243.166 subd.5b                  | Н        | 5     | 0.5      | 0.5      |
| Register   | 243.166 subd.5c:                 |          | 5     | 1        | 1        |
|  | Subsequent offense               |          |       |          |          |
|  | Subsequent onense                |          |       |          |          |

## 2005 Legislatively Created Life Sentences for Certain Sex Offenders

The Commission recommended that the Legislature create an Off Grid Sex Offense Category designating offenses for which a sentence of life in prison with the possibility of release is appropriate. The Legislature responded by creating two types of life sentences for some sex offenders.

#### A. Life Without the Possibility of Release - 609.3455 subd. 2

The omnibus public safety bill mandates life sentences without the possibility of release for some sex offenders. This sentence applies only to 1<sup>st</sup> and 2<sup>nd</sup> degree criminal sexual conduct offenses under the following paragraphs of subdivision 1:

(c)-fear of great bodily harm;

(d)-use of dangerous weapon;

(e)-personal injury with force or coercion or against an impaired victim;

(f)-accomplice and use of force or coercion or use of a dangerous weapon; or

(h)-victim under 16, significant relationship, and force or coercion, personal injury, or multiple acts. This sentence also requires:

(1) two or more heinous elements (torture, great bodily harm, mutilation, extreme inhumane conditions, dangerous weapon, multiple victims, multiple perpetrators, and kidnapping) exist; or

(2) the person has a previous sex offense conviction (convicted of the prior offense before committing the current offense) and one heinous element exists.

#### B. Life With the Possibility of Release - 609.3455 subd. 3 and 4

This legislation also provides for mandatory life sentences with the possibility of release for other sex offenses. A first-time sex offender is subject to a life sentence if the offense is  $1^{st}$  or  $2^{nd}$  degree criminal sexual conduct under subdivision I, paragraph (c), (d), (e), (f), or (h) and one heinous element exists. Repeat sex offenders may also receive this sentence under any of the following circumstances:

- the offender has two previous sex offense convictions (the offender was convicted and sentenced for a sex offense committed after the offender was earlier convicted and sentenced for a sex offense and both convictions preceded the commission of the present offense);
- (2) the person has one previous sex offense conviction (convicted of the prior offense before committing the current offense) and (i) the present offense involved an aggravating factor, other than repeat sex convictions, that would provide grounds for an upward departure; or (ii) the person received an upward durational departure for the previous sex offense conviction; or (iii) the person was sentenced under section 609.108 for the previous sex offense conviction;
- (3) the person has two prior sex offense convictions, the prior and present offenses involved at least three separate victims, and (i) the present offense involved an aggravating factor, other than repeat sex convictions, that would provide grounds for an upward departure; or (ii) the person received an upward durational departure for the previous sex offense conviction; or (iii) the person was sentenced under section 609.108 for the previous sex offense conviction.

These provisions do not apply if the current offense is fourth-degree criminal sexual conduct and the

previous or prior offenses were also fourth-degree criminal sexual conduct offenses. When an offender receives a life sentence with the possibility of release, the court is required to specify a minimum term of imprisonment, based on the sentencing guidelines or any applicable mandatory minimum sentence that must be served before the offender is eligible for release.

When analyzing the impact of the bill, staff estimated that 37 offenders sentenced in 2003 would qualify for the life sentences. Based on offenders sentenced in 2004, staff estimates that 23 offenders would qualify for the life sentences.

| Group   | Life Sentence<br>Type | Number | Degree of Conviction                     |
|---|-----------------------|--------|--|
| First-degree offenders, clauses c, d, e, f, or h with two severe aggravating factors                              | No Release            | 6      | 6 First                                  |
| First-degree offenders, clauses c, d, e, f, or h with one severe aggravating factor                               | Release Possible      | 6      | 6 First                                  |
| Offenders with two previous sex offenses<br>(convicted on prior offense before committing the<br>current offense) | Release Possible      | 8      | 4 First, I Second,<br>2 Third, I Fourth  |
| Aggravated departure with a previous offense  | Release Possible      | 5      | 4 First, 1 Second                        |
| Offenders who committed multiple offenses against different victims, prison with no mitigated durations           | Release Possible      | 12     | 9 First, 3 Second                        |
| Total   | Release Possible      | 37     | 25 First, 5 Second,<br>2 Third, 1 Fourth |

#### Offenders Estimated to be Eligible for Life Sentences: Offenders Sentenced in 2003

#### Offenders Estimated to be Eligible for Life Sentences: Offenders Sentenced in 2004

| Group   | Life Sentence<br>Type | Number | Degree of Conviction                     |
|---|-----------------------|--------|--|
| First or Second degree offenders, clauses c, d, e, f, or<br>h with two severe aggravating factors                 | No Release            | 5      | 5 First                                  |
| First or Second degree offenders, clauses c, d, e, f, or<br>h with one severe aggravating factor                  | Release Possible      | 6      | 4 First, 2 Second                        |
| Offenders with two previous sex offenses (convicted<br>on prior offense before committing the current<br>offense) | Release Possible      | 2      | l Second,<br>I Fourth                    |
| Aggravated departure with a previous offense.   | Release Possible      | 6      | 2 First, 2 Second,<br>2 Third            |
| Offenders who committed multiple offenses against different victims, prison with no mitigated durations           | Release Possible      | 4      | 2 First, I Second<br>I Third             |
| Total   | Release Possible      | 23     | 13 First, 6 Second,<br>3 Third, 1 Fourth |

The table below displays the number of sex offenders sentenced in 2004 by offense and new severity level on the proposed Sex Offender Grid. It also displays the number of offenders assumed to be mandated Life sentences and the number who would be subject to the proposed Sex Offender Grid.

| Offense                            | Statutory Provisions  | New<br>Severity<br>Level | Number of<br>Offenders | Number<br>Qualify for<br>Life | Number<br>Remaining |
|------------------------------------|---|--------------------------|------------------------|-------------------------------|---------------------|
| CSC I                              | 609.342, all clauses:<br>Penetration  | А                        | 137                    | 13                            | 124                 |
| CSC 2                              | 609.343 subd.1 c, d, e, f, h:<br>Contact with force                             | В                        | 36                     | 3                             | 33                  |
| CSC 3                              | 609.344 subd.1 c, d, g, h-n:<br>Penetration, force or prohibited<br>occupation  | С                        | 62                     | I                             | 61                  |
| CSC 2                              | 609.343 subd.1 a, b, g:<br>Contact with young minors                            | D                        | 110                    | 3                             | 107                 |
| CSC 3                              | 609.344 subd.1 a, b, e, f:<br>Penetration, minors                               | D                        | 146                    | 2                             | 144                 |
| Dissemination<br>Pornography       | 617.248 subd.3:<br>Subsequent or Predatory Offender                             | D                        | 0                      | 0                             | 0                   |
| CSC 4                              | SC 4 609.345 subd.1 c, d, g, h-n:<br>Contact, force or prohibited<br>occupation |                          | 50                     | I                             | 49                  |
| Use Minors<br>Sexual Perform.      | 617.246 subd.2, 3, 4  | E                        | 2                      | 0                             | 2                   |
| Dissemination<br>Pornography       | 617.247 subd.3  | E                        | I                      | 0                             | I                   |
| CSC 4                              | 609.345 subd.1 a, b, e, f:<br>Contact, minors                                   | F                        | 50                     | 0                             | 50                  |
| Possession<br>Pornography          | 617.247 subd.4:<br>Subsequent or Predatory Offender                             | F                        | I                      | 0                             | I                   |
| CSC 5                              |   |                          | 0                      | 0                             | 0                   |
| Indecent<br>Exposure               | 617.23 subd.3:<br>Repeat G.Misd offenses  | G                        | 3                      | 0                             | 3                   |
| Possession<br>Pornography          | on 617.247 subd.4   |                          | 33                     | 0                             | 33                  |
| Solicit Children<br>Sexual Conduct | 609.352 subd.2  | G                        | 8                      | 0                             | 8                   |
| Failure to<br>Register             | 243.166 subd.5b<br>243.166 subd.5c:<br>Subsequent offense                       | Н                        | 231                    | 0                             | 231                 |
| Total                              |   |                          | 870                    | 23                            | 847                 |

#### Estimated Number of Offenders Subject to Sex Offender Grid

# Offenders Subject to Sex Offender Grid:

| Number with a "True" Prior Criminal Sexual Conduct Offer |
|--|
|--|

| Offense                            | Statutory Provisions   | New<br>Severity<br>Level | Number<br>of<br>Offenders | Number<br>One True<br>Prior Sex<br>Offense | Number 2<br>Or More<br>True Prior<br>Sex Offense |
|------------------------------------|--|--------------------------|---------------------------|--|--|
| CSC I                              | 609.342, all clauses:<br>Penetration   | А                        | 124                       | 2  | 2  |
| CSC 2                              | 609.343 subd.1 c, d, e, f, h:<br>Contact with force                            | В                        | 33                        | I  | I  |
| CSC 3                              | 609.344 subd.1 c, d, g, h-n:<br>Penetration, force or prohibited<br>occupation | с                        | 61                        | 3  | I  |
| CSC 2                              | 609.343 subd.1 a, b, g:<br>Contact with young minors                           | D                        | 107                       | 5  | 2  |
| CSC 3                              | 609.344 subd.1 a, b, e, f:<br>Penetration, minors                              | D                        | 144                       | 5  | I  |
| Dissemination<br>Pornography       |  |                          | 0                         | 0  | 0  |
| CSC 4                              |  |                          | 49                        | 0  | I  |
| Use Minors Sexual<br>Perform.      | 617.246 subd.2, 3, 4   | E                        | 2                         | 0  | 0  |
| Dissemination<br>Pornography       | 617.247 subd.3   | E                        | I                         | 0  | 0  |
| CSC 4                              | 609.345 subd.1 a, b, e, f:<br>Contact, minors                                  | F                        | 50                        | 4  | I  |
| Possession<br>Pornography          | 617.247 subd.4:<br>Subsequent or Predatory<br>Offender                         | F                        | I                         | I  | 0  |
| CSC 5                              | 609.3451 subd.3:<br>Repeat G.Misd offenses involving<br>minors                 | G                        | 0                         | 0  | 0  |
| Indecent Exposure                  | 617.23 subd.3:<br>Repeat G.Misd offenses                                       | G                        | 3                         | 0  | 0  |
| Possession<br>Pornography          | 617.247 subd.4   | G                        | 33                        | 0  | 0  |
| Solicit Children<br>Sexual Conduct | 609.352 subd.2   | G                        | 8                         | 0  | 0  |
| Failure to<br>Register             | 243.166 subd.5b<br>243.166 subd.5c:<br>Subsequent offense                      |                          | 231                       | 127  | 17   |
| Total                              |  |                          | 847                       | 148 (17%)                                  | 26 (3%)  |

# **Estimated Prison Bed Impact of Changes for Sentencing Sex Offenses**

### Impact of Life Sentences

Number of Sex Offenders Sentenced in 2004: 870 Number Assumed to Qualify for Life Sentence: 23 Estimated Prison Bed Impact of Life Sentences: 138-663

#### Assumptions:

- 1. Offenders serving life sentences with no release serve until they die. Estimated life span based on age at sentence and Social Security actuarial tables.
- 2. Four scenarios presented for how long offenders with release possible sentences will serve with minimum time to serve based on new Sex Offender Grid.

| Estimated Impact by | Type of Life Sentence and | d Scenario for Time Served |
|---------------------|---------------------------|----------------------------|
|                     |                           |                            |

|                        |           | Prison Bed Impact      |          |           |       |  |  |
|------------------------|-----------|------------------------|----------|-----------|-------|--|--|
|                        |           | Serve Serve Serve Till |          |           |       |  |  |
|                        | Number of | Minimum                | Minimum  | Minimum   | Death |  |  |
| Type of Sentence       | Offenders |                        | +5 years | +10 years |       |  |  |
| Life: No Release       | 5         | 128                    | 128      | 128       | 128   |  |  |
| Life: Release Possible | 18        | 10                     | 98       | 183       | 535   |  |  |
| Total                  | 23        | 138                    | 226      | 311       | 663   |  |  |

#### Impact of Sex Offender Grid

Number Assumed to Qualify for Sex Offender Grid: 847 Number of Prison Sentences Expected to Change: 179 (21%) Eventual Prison Bed Impact: 372 additional beds needed per year

#### Assumptions:

- 1. The number and type of offenders sentenced remains the same as in 2004.
- 3. Offenders currently receiving mitigated dispositional and durational departures would continue to receive an identical sentence.
- 3. Offenders currently receiving aggravated departures would receive sentences at least as long as they are currently receiving.

| Type of Change       | Number of<br>Offenders | Prison Bed<br>Impact |
|----------------------|------------------------|----------------------|
| New Prison Sentences | 30                     | 93                   |
| Serve More Time      | 149                    | 279                  |
| Total                | 178                    | 372                  |

#### Estimated Impact by Type of Change to Presumptive Sentence

# **Timing of Prison Bed Impact**

Assumptions:

- 1. No impact until 2007 because will take time for offenders to commit crimes and be processed through the system and number of trials may increase.
- 2. Impact for life sentences based on offenders who are eligible for release serving 5 years beyond their minimum terms.

| Year    | # Extra   | Beds Ne | eded  | Year    | # Extra Beds Needed |      | eded  |
|---------|-----------|---------|-------|---------|---------------------|------|-------|
|         | Life      | Grid    | Total |         | Life                | Grid | Total |
|         | (min. +5) |         |       |         | (min. +5)           |      |       |
| FY 2007 | 0         | 39      | 39    | FY 2037 | 176                 | 372  | 548   |
| FY 2008 | 0         | 95      | 95    | FY 2038 | 180                 | 372  | 552   |
| FY 2009 | 0         | 145     | 145   | FY 2039 | 185                 | 372  | 557   |
| FY 2010 | 2         | 186     | 188   | FY 2040 | 189                 | 372  | 561   |
| FY 2011 | 5         | 215     | 220   | FY 2041 | 193                 | 372  | 565   |
| FY 2012 | 10        | 238     | 248   | FY 2042 | 197                 | 372  | 569   |
| FY 2013 | 15        | 259     | 273   | FY 2043 | 201                 | 372  | 573   |
| FY 2014 | 21        | 276     | 297   | FY 2039 | 185                 | 372  | 557   |
| FY 2015 | 29        | 295     | 324   | FY 2040 | 189                 | 372  | 561   |
| FY 2016 | 34        | 307     | 341   | FY 2041 | 193                 | 372  | 565   |
| FY 2017 | 41        | 316     | 357   | FY 2042 | 197                 | 372  | 569   |
| FY 2018 | 50        | 324     | 374   | FY 2043 | 201                 | 372  | 573   |
| FY 2019 | 59        | 333     | 392   | FY 2044 | 205                 | 372  | 577   |
| FY 2020 | 68        | 342     | 410   | FY 2045 | 207                 | 372  | 579   |
| FY 2021 | 78        | 349     | 427   | FY 2046 | 209                 | 372  | 581   |
| FY 2022 | 85        | 356     | 441   | FY 2047 | 211                 | 372  | 583   |
| FY 2023 | 93        | 363     | 456   | FY 2048 | 213                 | 372  | 585   |
| FY 2024 | 101       | 366     | 467   | FY 2049 | 215                 | 372  | 587   |
| FY 2025 | 109       | 369     | 478   | FY 2050 | 216                 | 372  | 588   |
| FY 2026 | 116       | 369     | 485   | FY 2051 | 217                 | 372  | 589   |
| FY 2027 | 123       | 371     | 494   | FY 2052 | 218                 | 372  | 590   |
| FY 2028 | 133       | 372     | 505   | FY 2053 | 219                 | 372  | 591   |
| FY 2029 | 140       | 372     | 512   | FY 2054 | 220                 | 372  | 592   |
| FY 2030 | 146       | 372     | 518   | FY 2055 | 221                 | 372  | 593   |
| FY 2031 | 152       | 372     | 524   | FY 2056 | 222                 | 372  | 594   |
| FY 2032 | 156       | 372     | 528   | FY 2057 | 223                 | 372  | 595   |
| FY 2033 | 160       | 372     | 532   | FY 2058 | 224                 | 372  | 596   |
| FY 2034 | 164       | 372     | 536   | FY 2059 | 225                 | 372  | 597   |
| FY 2035 | 168       | 372     | 540   | FY 2060 | 226                 | 372  | 598   |
| FY 2036 | 172       | 372     | 544   | FY 2061 | 226                 | 372  | 598   |

# Estimated Impact by Offense and New Severity Level

| Offense                            | Statutory Provisions  | Severity<br>Level | Number of<br>Offenders | Number Prison<br>Cases with<br>Increased<br>Sentences | Prison<br>Bed<br>Impact |
|------------------------------------|---|-------------------|------------------------|---|-------------------------|
| CSC I                              | 609.342, all clauses:<br>Penetration  | A                 | 124                    | 28  | 99                      |
| CSC 2                              | 609.343 subd.1 c, d, e, f, h:<br>Contact with force                                   | В                 | 33                     | 9   | 45                      |
| CSC 3                              | 609.344 subd.1 c, d, g, j, k, m, n:<br>Penetration, force or prohibited<br>occupation | С                 | 61                     | 14  | 13                      |
| CSC 2                              | 609.343 subd.1 a, b, g:<br>Contact with minors  | D                 | 107                    | 21  | 59                      |
| CSC 3                              | 609.344 subd.1 b, e, f, h, i, l:<br>Penetration, minors or some<br>occupations        | D                 | 144                    | 31  | 95                      |
| Dissemination<br>Pornography       | 617.247 subd.3:<br>Subsequent or Predatory Offender                                   | D                 | 0                      | 0   | 0                       |
| CSC 4                              | 609.345 subd.1 c, d, g, j, k, m, n:<br>Contact, force or prohibited<br>occupation     | E                 | 49                     | 8   | 12                      |
| Use Minors<br>Sexual Perform.      | 617.247 subd.2, 3, 4  | E                 | 2                      | 0   | 0                       |
| Dissemination<br>Pornography       | 617.247 subd.3  | E                 | I                      | 0   | 0                       |
| CSC 4                              | 609.345 subd.1 b, e, f, h, i, l:<br>Contact, minors or some<br>occupations            | F                 | 50                     | 8   | 18                      |
| Possession<br>Pornography          | 617.247 subd.4:<br>Subsequent or Predatory Offender                                   | F                 | I                      | I   | 2                       |
| CSC 5                              | 609.3451 subd.3:<br>Repeat G.Misd offenses involving<br>minors                        | G                 | 0                      | 0   | 0                       |
| Indecent<br>Exposure               | 617.23 subd.3:<br>Repeat G.Misd offenses  | G                 | 3                      | 0   | 0                       |
| Possession<br>Pornography          | 617.247 subd.4  | G                 | 33                     | 3   | 3                       |
| Solicit Children<br>Sexual Conduct | 609.352 subd.2  | G                 | 8                      | 0   | 0                       |
| Failure to<br>Register             | 243.166 subd.5b<br>243.166 subd.5c:<br>Subsequent offense                             | Н                 | 231                    | 54  | 26                      |
| Total                              |   |                   | 847                    | 178   | 372                     |

# Offenders Subject to Sex Offender Grid: Aggravated Durational Departures Number Eliminated by New Presumptive Sentences By Offense

| Offense                            | Total<br>Number<br>Sentenced | Prison Sentences |                              |                 | Probation Sentences |                              |                 |
|------------------------------------|------------------------------|------------------|------------------------------|-----------------|---------------------|------------------------------|-----------------|
|                                    |                              | #                | #<br>Aggravated<br>Durations | #<br>Eliminated | #                   | #<br>Aggravated<br>Durations | #<br>Eliminated |
| CSC I                              | 124                          | 82               | 9                            | 3               | 42                  | 3                            | 2               |
| CSC 2: Force                       | 33                           | 21               | I                            | I               | 12                  | 0                            |                 |
| CSC 3: Force                       | 61                           | 30               | 4                            | 3               | 31                  | I                            | 0               |
| CSC 2: Minors                      | 107                          | 15               | 4                            | I               | 92                  | 3                            | I               |
| CSC 3: Minors                      | 144                          | 20               | 4                            | 4               | 124                 | 8                            | 5               |
| CSC 4: Force                       | 49                           | 8                | 0                            |                 | 41                  | 3                            | 0               |
| CSC 4: Minors                      | 50                           | 5                | I                            | I               | 45                  | 0                            |                 |
| Use Minors<br>Sexual Perform.      | 2                            | 0                | 0                            |                 | 2                   | 0                            |                 |
| Dissemination<br>Pornography       | I                            | 0                | 0                            |                 | I                   | 0                            |                 |
| Indecent<br>Exposure               | 3                            | 0                | 0                            |                 | 3                   | 0                            |                 |
| Possession<br>Pornography          | 34                           | 2                | 0                            |                 | 32                  | 0                            |                 |
| Solicit Children<br>Sexual Conduct | 8                            | 0                | 0                            |                 | 8                   | I                            | I               |
| Failure to<br>Register             | 231                          | 100              | 2                            | 2               | 131                 | 2                            |                 |
| Total                              | 847                          | 283              | 25                           | 15 (60%)        | 564                 | 22                           | 9 (41%)         |

There were a total of 47 aggravated durational departures pronounced for offenders sentenced in 2004 who would be subject to the proposed sex offender grid. Under the proposed policies for calculating criminal history scores for sex offenders and the proposed sex offender grid, 24 (51%) of those departures would be eliminated because the offender's new presumptive sentence would be equal to or longer than the sentence pronounced.

## I. 2006 Proposed Modifications Related to Sex Offenses

#### A. The Commission proposes the following changes to the Minnesota Sentencing Guidelines and Commentary to implement a new Grid with presumptive sentences for sex offenders.

#### **II.** Determining Presumptive Sentences

The presumptive sentence for any offender convicted of a felony committed on or after May 1, 1980, is determined by locating the appropriate cell of the Sentencing Guidelines Grid. The grid represents the two dimensions most important in current sentencing and releasing decisions--offense severity and criminal history.

**A. Offense Severity:** The offense severity level is determined by the offense of conviction. When an offender is convicted of two or more felonies, the severity level is determined by the most severe offense of conviction. For persons convicted under Minn. Stat. § 609.229, subd. 3(a) - Crime Committed for Benefit of a Gang, the severity level is the same as that for the underlying crime with the highest severity level.

Felony offenses, <u>other than specified sex offenses</u>, are arrayed into eleven levels of severity, ranging from low (Severity Level I) to high (Severity Level XI). <u>Specified sex offenses are arrayed on a separate grid</u> <u>into eight severity levels labeled A through H.</u> First-degree murder is excluded from the sentencing guidelines, because by law the sentence is mandatory imprisonment for life. Offenses listed within each level of severity are deemed to be generally equivalent in severity.

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**II.A.03.** The following offenses were excluded from the Offense Severity Reference Table:

- 1. Abortion 617.20; 617.22; 145.412
- 2. Accomplice after the fact 609.495, subd. 3
- 3. Adulteration 609.687, subd. 3 (3)
- 4. Aiding suicide 609.215
- 5. Altering engrossed bill 3.191
- 6. Animal fighting 343.31
- 7. Assaulting or harming a police horse 609.597, subd. 3 (1) & (2)
- 8. Bigamy 609.355
- 9. Cigarette tax and regulation violations 297F.20

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- 10. Collusive bidding/price fixing 325D.53, subds. 1(3), 2 & 3
- 11. Concealing criminal proceeds; engaging in business 609.496; 609.497
- 12. Corrupting legislator 609.425
- 13. Criminal sexual conduct, third degree 609.344, subd. I(a) (By definition the perpetrator must be a juvenile.)
- 14. Criminal sexual conduct, fourth degree 609.345, subd. 1(a) (By definition the perpetrator must be a juvenile.)
- 15. Damage to Property of Critical Public Service Facilities, Utilities, and Pipelines 609.594
- 16. Escape with violence from gross misdemeanor or misdemeanor offense -609.485, subd. 4(a)(3)
- 17. Failure to Report 626.556, subd. 6
- 18. Falsely impersonating another 609.83
- 19. Female genital mutilation 609.2245
- 20. Forced execution of a declaration 145B.105
- 21. Gambling acts (cheating, certain devices prohibited; counterfeit chips; manufacture, sale, modification of devices; instruction) 609.76, subd. 3,4,5,6, & 7
- 22. Hazardous wastes 609.671
- 23. Horse racing-prohibited act 240.25
- 24. Incest 609.365
- 25. Insurance Fraud Employment of Runners 609.612
- 26. Interstate compact violation 243.161
- 27. Issuing a receipt for goods one does not have 227.50
- 28. Issuing a second receipt without "duplicate" on it 227.52
- 29. Killing or harming a public safety dog 609.596, subd. 1
- 30. Labor Trafficking 609.282
- 31. Lawful gambling fraud 609.763
- 32. Metal penetrating bullets 624.74
- 33. Misprision of treason 609.39
- 34. Motor vehicle excise tax 297B.10
- 35. Obscene materials; distribution 617.241, subd. 4
- 36. Obstructing military forces 609.395
- 37. Pipeline safety 299J.07, subd. 2
- 38. Police radios during commission of crime 609.856
- 39. Possession of Pictorial Representations of Minors 617.247-
- 40. Racketeering, criminal penalties (RICO) 609.904
- 41. Real and Simulated Weapons of Mass Destruction 609.712
- 42. Refusal to assist 6.53
- 43. Sale of membership camping contracts 82A.03; 82A.13; 82A.25
- 44. Service animal providing service 343.21, subd. 9(e)(g)
- 45. State lottery fraud 609.651, subd. 1 with 4(b) and subd. 2 & 3
- 46. Subdivided land fraud 83.43
- 47. Torture or cruelty to pet or companion animal -343.21, subd. 9(c)(d)(f)(h)
- 48. Treason 609.385
- 49. Unauthorized computer access 609.891



- 50. Unlawful Conduct with Documents in Furtherance of Labor or Sex Trafficking 609.283
- 51. Unlawful Transfer of Sounds; Sales 325E.201
- 52. Use of Minors in Sexual Performance Prohibited 617.246
- 53. Warning subject of investigation 609.4971
- 54. Warning subject of surveillance or search 609.4975
- 55. Wire communications violations 626A.02, subd. 4; 626A.03, subd. 1(b)(ii); 626A.26, subd. 2(1)(ii)

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**B.** Criminal History: A criminal history index constitutes the horizontal axis of the Sentencing Guidelines Grids. The criminal history index is comprised of the following items: (1) prior felony record; (2) custody status at the time of the offense; (3) prior misdemeanor and gross misdemeanor record; and (4) prior juvenile record for young adult felons.

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The offender's criminal history index score is computed in the following manner:

- 1. Subject to the conditions listed below, the offender is assigned a particular weight for every extended jurisdiction juvenile conviction and for every felony conviction for which a felony sentence was stayed or imposed before the current sentencing or for which a stay of imposition of sentence was given before the current sentencing. Multiple offenses are sentenced in the order in which they occurred. For purposes of this section, prior extended jurisdiction juvenile convictions are treated the same as prior felony sentences.
  - a. <u>If the current offense is not a specified sex offense</u>, the weight assigned to each prior felony sentence is determined according to its severity level, as follows:

Severity Level I - II = 1/2 point;
Severity Level III - V = 1 point;
Severity Level VI - VIII = 1 1/2 points;
Severity Level IX - XI = 2 points; and
Murder 1st Degree = 2 points;
Severity Level A = 2 points;
Severity Level B - E = 1 1/2 points;
Severity Level F - G = 1 point; and
Severity Level H = 1/2 point for first offense and 1 point for subsequent offenses

b. If the current offense is a specified sex offense, the weight assigned to each prior felony sentence is determined according to its severity level, as follows:

Severity Level I - II =  $\frac{1}{2}$  point; Severity Level III - V = 1 point; Severity Level VI - VIII = 1  $\frac{1}{2}$  points; Severity Level IX - XI = 2 points; and Murder 1st Degree = 2 points; Severity Level A = 3 points; Severity Level B - C = 2 points; Severity Level D - E = 1  $\frac{1}{2}$  points; Severity Level F - G = 1 point; and Severity Level H =  $\frac{1}{2}$  point for first offense and 1 point for subsequent offenses

The severity level to be used in assigning weights to prior offenses shall be based on the severity level ranking of the prior offense of conviction that is in effect at the time the offender commits the current offense.

- 2. One point is assigned if the offender:
  - a. was on probation, parole, supervised release, conditional release, or confined in a jail, workhouse, or prison pending sentencing, following a guilty plea or verdict in a felony, gross misdemeanor or an extended jurisdiction juvenile case, or following a felony, gross misdemeanor or an extended jurisdiction juvenile conviction; or
  - b. was released pending sentencing at the time the felony was committed for which he or she is being sentenced; or
  - b. committed the current offense within the period of the initial length of stay pronounced by the sentencing judge for a prior felony, gross misdemeanor or an extended jurisdiction juvenile conviction. This policy does not apply if the probationary sentence for the prior offense is revoked, and the offender serves an executed sentence; or
  - c. became subject to one of the criminal justice supervision statuses listed in 2.a above at any point in time during which the offense occurred when multiple offenses are an element of the conviction offense or the conviction offense is an aggregated offense.
  - d. <u>An additional custody status point shall be assigned if the offender was on probation,</u> <u>supervised release, or conditional release for a specified sex offense, other than</u> <u>Failure to Register as a Predatory Offenders (M.S. 243.166) and the current offense</u>

of conviction is a specified sex offense, other than Failure to Register as a Predatory Offenders (243.166).

The offender will not be assigned a point under this item when:

- a. the person was committed for treatment or examination pursuant to Minn. R. Crim. P. 20; or
- b. the person was on juvenile probation or parole status at the time the felony was committed for which he or she is being sentenced and was not on probation or supervised release status for an extended jurisdiction juvenile conviction.

An additional three months shall be added to the duration of the appropriate cell time which then becomes the presumptive duration when:

- a. a custody status point is assigned; and
- b. the criminal history points that accrue to the offender without the addition of the custody status point places the offender in the far right hand column of the Sentencing Guidelines Grid.

#### Comment

**II.B.201.** The basic rule assigns offenders one point if they were under some form of criminal justice custody when the offense was committed for which they are now being sentenced. The Commission believes that the potential for a custody status point should remain for the entire period of the initial length of stay pronounced by the sentencing judge. An offender who is discharged early but subsequently is convicted of a new felony within the period of the initial length of stay should still receive the consequence of a custody status point. If probation is revoked and the offender serves an executed sentence for the prior offense, eligibility for the custody status point ends with discharge from the sentence. Probation given for an offense treated pursuant to Minn. Stat. § 152.18, subd. 1, will result in the assignment of a custody status point because a guilty plea has previously been entered and the offender has been on a probationary status. Commitments under Minn. R. Crim. P. 20, and juvenile parole, probation, or other forms of juvenile custody status are not included because, in those situations, there has been no conviction for a felony or gross misdemeanor which resulted in the individual being under such status. However, a custody point will be assigned if the offender committed the current offense while under some form of custody following an extended jurisdiction juvenile conviction. Probation, jail, or other custody status arising from a conviction for misdemeanor or gross misdemeanor traffic offenses are excluded. Probation, parole, and supervised release will be the custodial statuses that most frequently will result in the assignment of a point. It should be emphasized that the custodial statuses covered by this policy are those occurring after conviction of a felony or gross misdemeanor. Thus, a person who commits a new felony while on pre-trial diversion or pre-trial release on another charge would not get a custody status point. Likewise, persons serving a misdemeanor sentence at the time the current offense was committed would not receive a custody status point, even if the misdemeanor sentence was imposed upon conviction of a gross misdemeanor or felony.

**II.B.207.** When an offender who is on probation, conditional release or supervised release for a sex offense commits another sex offense, they are assigned an additional custody status point. The commission believes that offenders who commit a subsequent sex offense pose such a risk to public safety that their criminal history scores should be enhanced to reflect this risk. This policy does not apply to the offense of Failure to Register as a Predatory Offender (M.S. 243.166).

**C. Presumptive Sentence:** The offense of conviction determines the appropriate severity level on the vertical axis <u>of the appropriate Grid</u>. The offender's criminal history score, computed according to section B above, determines the appropriate location on the horizontal axis <u>of the appropriate Grid</u>. The presumptive fixed sentence for a felony conviction is found in the Sentencing Guidelines Grid cell at the intersection of the column defined by the criminal history score and the row defined by the offense severity level. The offenses within the Sentencing Guidelines Grid<u>s</u> are presumptive with respect to the duration of the sentence and whether imposition or execution of the felony sentence should be stayed.

The line <u>shaded areas</u> on the Sentencing Guidelines Grid<u>s</u> demarcates those cases for whom the presumptive sentence is <u>stayed</u> executed from those for whom the presumptive sentence is <u>stayed</u> executed. For cases contained in cells above and to the right of the line <u>outside of the shaded areas</u>, the sentence should be executed. For cases contained in cells <del>below and to the left of the line</del> within the <u>shaded areas</u>, the sentence should be stayed, unless the conviction offense carries a mandatory minimum sentence.

Pursuant to M.S. § 609.342, subdivision 2, the presumptive sentence for a conviction of Criminal Sexual Conduct in the First Degree is an executed sentence of at least 144 months. Sentencing a person in a manner other than that described in M.S. § 609.342, subdivision 2 is a departure. The presumptive duration for an attempt or conspiracy to commit Criminal Sexual Conduct in the First Degree is one-half of the time listed in the appropriate cell of the Sentencing Guidelines Grid, or any mandatory minimum, whichever is longer.

Pursuant to M.S. § 609.343, subdivision 2, the presumptive sentence for a conviction of Criminal Sexual Conduct in the Second Degree, 609.343 subd. I clauses (c), (d), (e), (f), and (h), is an executed sentence of at least 90 months. Sentencing a person in a manner other than that described in M.S. § 609.343, subdivision 2 is a departure. The presumptive duration for an attempt or conspiracy to commit Criminal Sexual Conduct in the Second Degree is one-half of the time listed in the appropriate cell of the Sentencing Guidelines Grid, or any mandatory minimum, whichever is longer.

#### Comment

**II.C.01.** The guidelines provide sentences which are presumptive with respect to (a) disposition-whether or not the sentence should be executed, and (b) duration-the length of the sentence. For cases above and to the right of the dispositional line outside the shaded area, the guidelines create a presumption in favor of execution of the sentence. For cases in cells below and to the left of the dispositional line within the shaded area, the guidelines create a presumption against execution of the sentence, unless the conviction offense carries a mandatory minimum sentence.

The dispositional policy adopted by the Commission was designed so that scarce prison resources would primarily be used for serious person offenders and community resources would be used for most property offenders. The Commission believes that a rational sentencing policy requires such trade-offs, to ensure the availability of correctional resources for the most serious offenders. For the first year of guidelines operation, that policy was reflected in sentencing practices. However, by the third year of guideline operation, the percentage of offenders with criminal history scores of four or more had increased greatly, resulting in a significant increase in imprisonment for property offenses. Given finite resources, increased use of imprisonment for property offenses results in reduced prison resources for person offenses. The allocation of scarce resources has been monitored and evaluated on an ongoing basis by the Commission. The Commission has determined that assigning particular weights to prior felony sentences in computing the criminal history score will address this problem. The significance of low severity level prior felonies is reduced, which should result in a lower imprisonment rate for property offenders. The significance of more serious prior felonies is increased, which should result in increased prison sentences for repeat serious person offenders.

**II.C.02.** In the cells above and to the right of the dispositional line outside of the shaded areas of the grids, the guidelines provide a fixed presumptive sentence length, and a range of time around that length. Presumptive sentence lengths are shown in months, and it is the Commission's intent that months shall be computed by reference to calendar months. Any sentence length given that is within the range of sentence length shown in the appropriate cell of the Sentencing Guidelines Grids is not a departure from the guidelines, and any sentence length given which is outside that range is a departure from the guidelines. In the cells below and to the left of the dispositional line in the shaded areas of the grids, the guidelines provide a single fixed presumptive sentence length.

The presumptive duration listed on the grid, when executed, includes both the term of imprisonment and the period of supervised release. According to M.S. § 244.101, when the court sentences an offender to an executed sentence for an offense occurring on or after August 1, 1993, the sentence consists of two parts: a specified minimum term of imprisonment equal to two-thirds of the total executed sentence; and a specified maximum supervised release term equal to one-third of the total executed sentence. A separate table following the Sentencing Guidelines Grids illustrates how executed sentences are broken down into their two components.

The Commissioner of Corrections may extend the amount of time an offender actually serves in prison if the offender violates disciplinary rules while in prison or violates conditions of supervised release. This extension period could result in the offender's serving the entire executed sentence in prison.

II.C.08. When an offender has been convicted of M.S. § 609.342, the presumptive duration is that found in the appropriate cell of the Sentencing Guidelines Grid, any applicable mandatory minimum sentence, or the minimum presumptive sentence pursuant to M.S. § 609.342, subdivision 2, whichever is longer. According to M.S. § 609.342, subdivision 2, whichever is longer. According to M.S. § 609.342, subd. 2, the presumptive sentence for a conviction of Criminal Sexual Conduct in the First Degree is an executed sentence of at least 144 months. The presumptive duration for an attempt or conspiracy to commit Criminal Sexual Conduct in the First Degree is one half of the time listed in the appropriate cell of the Sentencing Guidelines Grid, or any mandatory minimum, whichever is longer.

II.C.09. When an offender has been convicted of M.S. § 609.343 subd. I clauses (c), (d), (e), (f), or (h), the presumptive duration is that found in the appropriate cell of the Sentencing Guidelines Grid, any applicable mandatory minimum sentence, or the minimum presumptive sentence pursuant to M.S. § 609.343, subdivision 2, whichever is longer. According to M.S. § 609.343, subd. 2, the presumptive sentence for a conviction of these clauses of Criminal Sexual Conduct in the Second Degree is an executed sentence of at least 90 months. The presumptive duration for an attempt or conspiracy to commit Criminal Sexual Conduct in the Second Degree is one-half of the time listed in the appropriate cell of the Sentencing Guidelines Grid, or any mandatory minimum, whichever is longer.

**E. Mandatory Sentences:** When an offender has been convicted of an offense with a mandatory minimum sentence of one year and one day or more, the presumptive disposition is commitment to the Commissioner of Corrections. The presumptive duration of the prison sentence should be the mandatory minimum sentence according to statute or the duration of the prison sentence provided in the appropriate cell of the Sentencing Guidelines Grid<u>s</u>, whichever is longer.

#### Comment

**II.E.02.** The Commission attempted to draw the dispositional line so that the great majority of offenses that might involve a mandatory sentence would fall above the dispositional line outside the shaded areas of the Grids. However, some cases carry a mandatory prison sentence under state law but fall below the dispositional line within the shaded areas on the Sentencing Guidelines Grids; e.g., Assault in the Second Degree. When that occurs, imprisonment of the offender is the presumptive disposition. The presumptive duration is the mandatory minimum sentence or the duration provided in the appropriate cell of the Sentencing Guidelines Grid, whichever is longer. These crimes are ranked below the dispositional line because the Commission believes the durations at these levels are more proportional to the crime than the durations found at the higher severity levels where prison is recommended regardless of the criminal history score of the offender. For example, according to Minn. Stat. § 609.11, the mandatory minimum prison sentence for Assault in the Second Degree involving a knife is one year and one day. However, according to the guidelines, the presumptive duration is the mandatory minimum or the duration provided in the appropriate cell of the grid, whichever is longer. Therefore, for someone convicted of Assault in the Second Degree with no criminal history score, the guidelines presume 21-month prison duration based on the appropriate cell of the grid found at severity level VI. The Commission believes this duration is more appropriate than the 48-month prison duration that would be recommended if this crime were ranked at severity level VIII, which is the first severity level ranked completely above the dispositional line.

When the mandatory minimum sentence is for less than one year and one day, the Commission interprets the minimum to mean any incarceration including time spent in local confinement as a condition of a stayed sentence. The presumptive disposition would not be commitment to the Commissioner unless the case falls above the dispositional line on the Sentencing Guidelines Grids. An example would be a conviction for simple possession of cocaine, a Fifth Degree Controlled Substance Crime. If the person has previously been convicted of a controlled substance crime, the mandatory minimum law would require at least six months incarceration, which could be served in a local jail or workhouse.

## **Proposed Sex Offender Grid**

|  |   | I. Criminal History Score |                |                |                |                |                |                |
|--|---|---------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Severity Level of<br>Conviction Offense  |   | 0                         | Η              | 2              | 3              | 4              | 5              | 6 or<br>more   |
| CSC 1 <sup>st</sup> Degree   | A | 44<br> 44- 73             | 156<br>133-187 | 168<br>143-202 | 180<br>153-216 | 234<br>199-281 | 306<br>260-360 | 360<br>326-360 |
| CSC 2 <sup>nd</sup> Degree: Contact with force   | в | 90<br>90-108              | 110<br>94-132  | 30<br>   - 56  | 150<br>128-180 | 195<br>166-234 | 255<br>217-300 | 300<br>255-300 |
| CSC 3 <sup>rd</sup> Degree: Penetration with force or by prohibited occupations  | с | 48<br>41-58               | 62<br>54-76    | 76<br>65-91    | 90<br>77-108   | 117<br>99-140  | 153<br>130-180 | 180<br>153-180 |
| CSC 2 <sup>nd</sup> Degree: Contact with minors<br>CSC 3 <sup>rd</sup> Degree: Penetration of minor<br>Dissemination of Child Pornography:<br>Subsequent or by Predatory<br>Offender | D | 36                        | 48             | 60<br>51-72    | 70<br>60-84    | 91<br>77-109   | 19<br> 01-143  | 140<br>119-168 |
| CSC 4 <sup>th</sup> Degree: Contact with force<br>or by prohibited occupations<br>Use Minors in Sexual Performance<br>Dissemination of Child Pornography                             | E | 24                        | 36             | 48             | 60<br>51-72    | 78<br>66-94    | 102<br>87-120  | 120<br>102-120 |
| CSC 4 <sup>th</sup> Degree: Contact<br>with minors<br>Possession of Child Pornography:<br>Subsequent or by Predatory Offender  | F | 18                        | 27             | 36             | 45<br>51-69    | 59<br>60-80    | 77<br>68-92    | 84<br>72-101   |
| CSC 5 <sup>th</sup> Degree<br>Indecent Exposure<br>Possession of Child Pornography<br>Solicit Children for Sexual Conduct  | G | 15                        | 20             | 25             | 30             | 39<br>33-47    | 51<br>43-60    | 60<br>51-60    |
| Registration Of Predatory Offenders  | н | 2'<br> 2'- 4              | 4<br> 2'- 7    | 16<br>14-19    | 18<br>15-22    | 24<br>20-28    | 30<br>26-37    | 36<br>31-43    |



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Presumptive commitment to state imprisonment. See section II.E. Mandatory Sentences for policy regarding those sentences controlled by law, including minimum periods of supervision for sex offenders released from prison.



Presumptive stayed sentence; at the discretion of the judge, up to a year in jail and/or other non-jail sanctions can be imposed as conditions of probation. However, certain offenses in this section of the grid always carry a presumptive commitment to state prison. These offenses include second and subsequent Criminal Sexual Conduct offenses. See sections II.C. Presumptive Sentence and II.E. Mandatory Sentences.

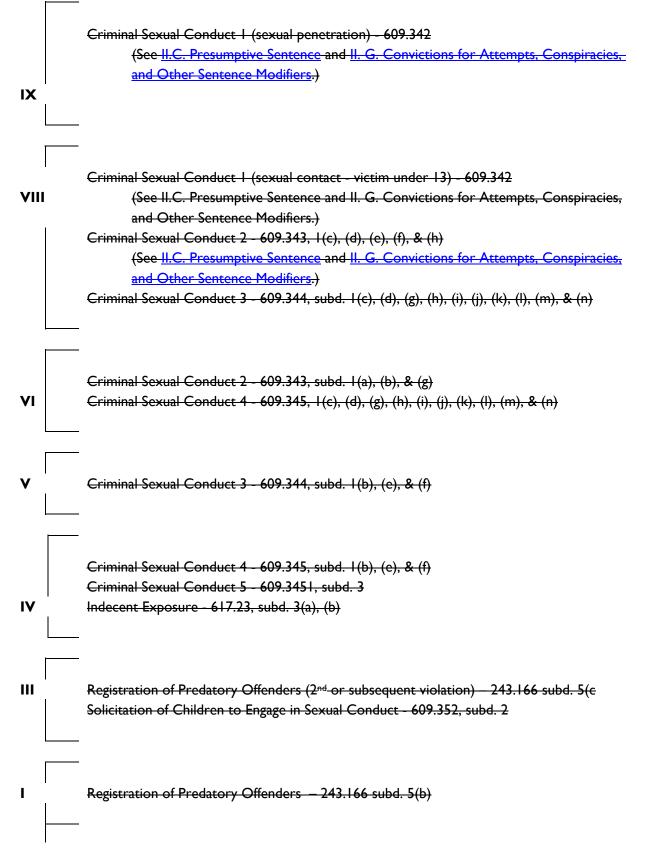
<sup>1</sup> One year and one day

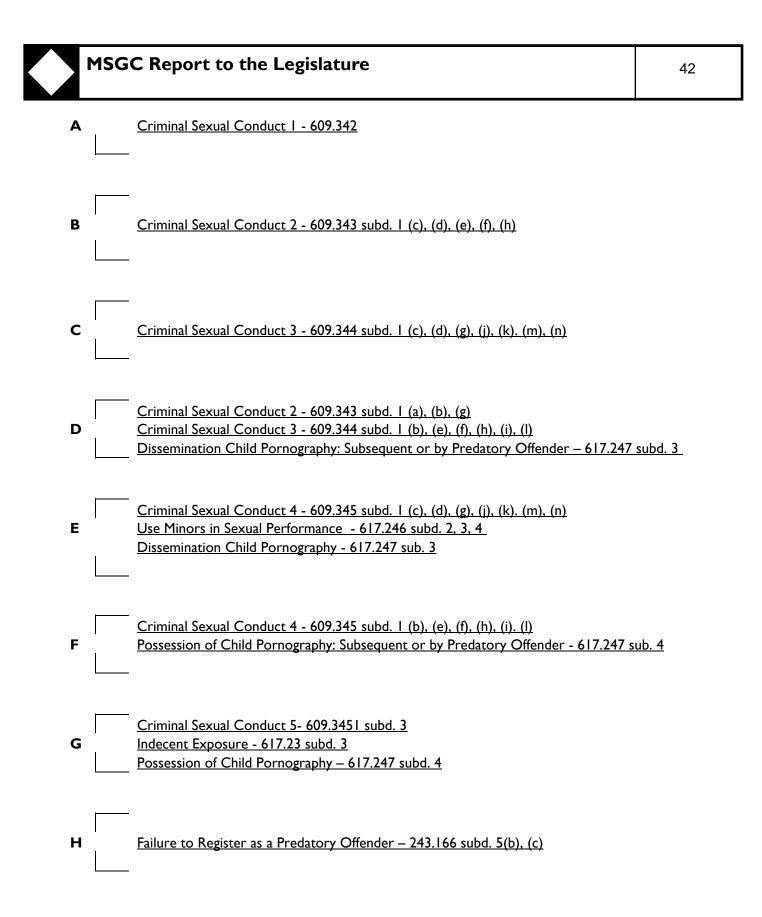
## Examples of Executed Sentences (Length in Months) Broken Down by: Specified Minimum Term of Imprisonment and Specified Maximum Supervised Release Term

Offenders committed to the Commissioner of Corrections for crimes committed on or after August 1, 1993 will no longer earn good time. In accordance with Minn. Stat. § 244.101, offenders will receive an executed sentence pronounced by the court consisting of two parts: a specified minimum term of imprisonment equal to two-thirds of the total executed sentence and a supervised release term equal to the remaining one-third. This provision requires that the court pronounce the total executed sentence and explain the amount of time the offender will serve in prison and the amount of time the offender will serve on supervised release, assuming the offender commits no disciplinary offense in prison that results in the imposition of a disciplinary confinement period. The court shall also explain that the amount of time the offender actually serves in prison may be extended by the Commissioner if the offender violates disciplinary rules while in prison or violates conditions of supervised release. This extension period could result in the offender's serving the entire executed sentence in prison. The court's explanation is to be included in a written summary of the sentence.

| Executed     | Term of      | Supervised   | Executed | Term of      | Supervised   |
|--------------|--------------|--------------|----------|--------------|--------------|
| Sentence     | Imprisonment | Release Term | Sentence | Imprisonment | Release Term |
| 12 and 1 day | 8 and 1 day  | 4            | 78       | 52           | 26           |
| 14           | 9 1/3        | 4 2/3        | 84       | 56           | 28           |
| 15           | 10           | 5            | 90       | 60           | 30           |
| 16           | 10 2/3       | 5 1/3        | 91       | 60 2/3       | 30 1/3       |
| 18           | 12           | 6            | 102      | 68           | 34           |
| 20           | 3 /3         | 6 2/3        | 110      | 73 1/3       | 36 2/3       |
| 24           | 16           | 8            | 117      | 78           | 39           |
| 25           | 16 2/3       | 8 1/3        | 119      | 79 1/3       | 39 2/3       |
| 27           | 18           | 9            | 120      | 80           | 40           |
| 30           | 20           | 10           | 130      | 86 2/3       | 43 1/3       |
| 36           | 24           | 12           | I 40     | 93 1/3       | 46 2/3       |
| 39           | 26           | 13           | 144      | 96           | 48           |
| 40           | 26 2/3       | 13 1/3       | 150      | 100          | 50           |
| 45           | 30           | 15           | 153      | 102          | 51           |
| 48           | 32           | 16           | 156      | 104          | 52           |
| 51           | 34           | 17           | 168      | 112          | 56           |
| 59           | 39 1/3       | 19 2/3       | 180      | 120          | 60           |
| 60           | 40           | 20           | 195      | 130          | 65           |
| 62           | 41 1/3       | 20 2/3       | 234      | 156          | 78           |
| 70           | 46 2/3       | 23 1/3       | 255      | 170          | 85           |
| 76           | 50 2/3       | 25 1/3       | 300      | 200          | 100          |
| 77           | 50 2/3       | 25 2/3       | 306      | 204          | 102          |
|              |              |              | 360      | 240          | 120          |

## V. OFFENSE SEVERITY REFERENCE TABLE





## NUMERICAL REFERENCE OF FELONY STATUTES

This statutory felony offense listing is for convenience in cross-referencing to the Offense Severity Table; it is not official nor is it intended to be used in place of the Offense Severity Reference Table.

| STATUTE  | OFFENSE  | SEVERITY<br>LEVEL          |
|--|--|----------------------------|
| 243.166 subd. 5(b)   | Registration of Predatory Offenders  | + <u>H</u>                 |
| 243.166 subd. 5(c)   | Registration of Predatory Offenders (2 <sup>nd</sup> or subsequent violations) | <u> 3 Н</u>                |
| 609.342  | Criminal Sexual Conduct I (Sexual Penetration)                                 | <u>9 * A</u>               |
| <u>609.342</u>   | Criminal Sexual Conduct 1 (Sexual Contact-<br>victim under 13)                 | <b>8</b> _*                |
| 609.343 subd. 1(a)(b)(g)   | Criminal Sexual Conduct 2  | <del>6</del> D             |
| 609.343 subd. I (c)(d)(e)<br>(f)(h)  | Criminal Sexual Conduct 2  | <mark>8</mark> -* <u>B</u> |
| 609.344 subd. I (b)(e)(f)<br>( <u>h)(i)(l)</u>                             | Criminal Sexual Conduct 3  | <del>5</del> <u>D</u>      |
| 609.344 subd. 1(c)(d)(g)<br><del>(h)(i)</del> (j)(k) <del>(l)</del> (m)(n) | Criminal Sexual Conduct 3  | <del>8</del> <u>C</u>      |
| 609.345 subd. I (b)(e)(f)<br><u>(h)(i)(l)</u>                              | Criminal Sexual Conduct 4  | 4 <u>F</u>                 |
| 609.345 subd. 1(c)(d)(g)<br><del>(h)(i)</del> (j)(k) <del>(l)</del> (m)(n) | Criminal Sexual Conduct 4  | <del>6</del> <u>E</u>      |
| 609.3451 subd. 3   | Criminal Sexual Conduct 5  | 4 <u>G</u>                 |
| 609.352 subd. 2  | Solicitation of Children to Engage<br>in Sexual Conduct                        | <u> </u>                   |

<sup>\*</sup> See II.C. Presumptive Sentence and II.G. Convictions for Attempts, Conspiracies, and Other Sentence Modifiers.

| 617.23 subd. 3         | Indecent Exposure   | 4 <u>G</u>                   |
|------------------------|---|------------------------------|
| 617.246                | Use of Minors in Sexual Performance Prohibited  | <del>unranked</del> <u>E</u> |
| <u>617.247 subd. 3</u> | Dissemination of Pictorial Representation of Minors   | E                            |
| <u>617.247 subd. 3</u> | Dissemination of Pictorial Representation of Minors:<br>Subsequent or by Predatory Offender | D                            |
| 617.247 subd. 4        | Possession of Pictorial Representation of Minors  | <del>unranked</del> <u>G</u> |
| <u>617.247 subd. 4</u> | Possession of Pictorial Representation of Minors<br>Subsequent or by Predatory Offender     | E                            |

## B. The Commission proposes the following corrections to Section II.E. of the Minnesota Sentencing Guidelines and Commentary to make the language conform with statutory provisions regarding conditional release.

## **E. Mandatory Sentences**

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Several Minnesota statutes provide for mandatory conditional release terms that must be served by certain offenders once they are released from prison. When a court commits a person subject to one of these statutes to the custody of the commissioner of corrections, it shall provide that after the person has been released from prison, the commissioner shall place the person on conditional release for the designated term. A person committed to prison for a sex offense or criminal sexual predatory conduct is subject to a ten-year conditional release term, unless the offense is a violation of M.S. § 609.3451 (fifth degree criminal sexual conduct). If the person was committed to prison sex offense before conviction for the current sex offense and either the present or prior sex offense was for a violation of M.S. §§ 609.342 (first degree criminal sexual conduct), 609.343 (second degree criminal sexual conduct), 609.344 (third degree criminal sexual conduct), 609.345 (fourth degree criminal sexual conduct), or 609.3453 (criminal sexual predatory conduct), and there is a previous or prior sex offense conviction, the person shall be placed on conditional release for the remainder of the person's life, unless the current offense and prior conviction were both for violations of M.S. § 609.345 (fourth degree criminal sexual conduct). If both the current and prior convictions are for M.S. § 609.345 (fourth degree criminal sexual conduct) the conditional release period shall be for ten years. If a person, who is subject to a life with the possibility of release sentence, is released, that offender is subject to conditional release for the remainder of his or her life. If a person is sentenced for failure to register as a predatory offender and the person was assigned a risk level III under M.S. § 244.052, the person shall be placed on conditional release for ten years. A person convicted of fourth degree assault against secure treatment facility personnel under M.S. § 609.2231, subdivision 3a is subject to a five-year

conditional release term. Finally, a person sentenced to imprisonment for first degree (felony) driving while impaired is subject to five years of conditional release.

## C. The Commission proposes the following corrections to Section II.G. of the *Minnesota Sentencing Guidelines and Commentary* to clarify the Commission's policy regarding the presumptive sentence for attempted criminal sexual conduct offenses.

**G.** Convictions for Attempts, Conspiracies, and Other Sentence Modifiers: For persons convicted of attempted offenses or conspiracies to commit an offense, Solicitation of Juveniles under Minn. Stat. § 609.494, subd. 2(b), Solicitation of Mentally Impaired Persons under Minn. Stat. § 609.495, or Aiding an Offender – Taking Responsibility for Criminal Acts under Minn. Stat. § 609.495, subd. 4, the presumptive sentence is determined by locating the Sentencing Guidelines Grid cell defined by the offender's criminal history score and the severity level of the completed or intended offense or the offense committed by the principal offender, and dividing the duration contained therein by two, but such sentence shall not be less than one year and one day except that for Conspiracy to Commit a Controlled Substance offense as per Minn. Stat. § 152.096, in which event the presumptive sentence shall be that for the completed offense.

For persons convicted of attempted offenses or conspiracies to commit an offense with a mandatory minimum of a year and a day or more, the presumptive duration is the mandatory minimum or one-half the duration specified in the applicable Sentencing Guidelines Grid cell, whichever is greater. For persons convicted of an attempt or conspiracy to commit Criminal Sexual Conduct in the First Degree (M.S. § 609.342) or Criminal Sexual Conduct in the Second Degree (M.S. § 609.343, subd. I(c), (d), (e), (f), and (h)), the presumptive duration is one-half of that found in the appropriate cell of the Sentencing Guidelines Grid or any mandatory minimum, whichever is longer. The Commission regards the provisions of M.S. 609.342 subd. 2(b) and 609.343 subd. 2(b) as statutorily created presumptive sentences, and not mandatory minimums.

## II. Modifications to Describe Post Blakely Sentencing Issues

The Commission proposes the following modifications to the Guideline Commentary to provide clarification regarding the presumptive guidelines sentence and the impact of the U.S. Supreme Court ruling in *Blakely v. Washington.* 

## **II.C.II. Post Blakely Sentencing Issues**

United States Supreme Court and the Minnesota Supreme and Appellate Courts have ruled that any fact other than a prior conviction that increases the penalty for the crime beyond the prescribed statutory maximum must be submitted to the jury and proven beyond a reasonable doubt. Sentencing procedures that fail to provide this process are unconstitutional and violate a defendant's Sixth Amendment right under the United States Constitution. Although the ruling by the court appears clear, there are multiple issues surrounding what constitutes an enhancement, as well as what constitutes a statutory maximum sentence, that are being addressed by the courts. The Sentencing Guidelines Commission, in an effort to assist practitioners involved in sentencing procedures, is providing a summary of court decisions to date involving Blakely sentencing issues. The information provided is not intended to be considered as an exhaustive list of relative cases, but rather intended to serve as a guide to assist in sentencing.

## Statutory Maximum Sentence

**Apprendi v. New Jersey.** 530 U.S. 466 (2000) Case involved a defendant that pled guilty to 2<sup>nd</sup> Degree Possession of a Firearm for Unlawful Purposes that carried a prison sentence of between 5 and 10 years. The state requests the court to make the factual finding necessary to impose the state's Hate Crime Law sentencing enhancement provision increasing the sentence to between 10 and 20 years. The judge held the requested hearing, listens to the evidence and determined by a preponderance of the evidence standard that crime met the Hate Crime Law criteria. The court's imposition of an enhanced prison sentence based on the hate crime statute exceeded the statutory maximum sentence for the underlying offense. Court ruled that any factor other than a prior conviction that increases the penalty for the crime beyond the statutory maximum must be submitted to a jury and proven beyond a reasonable doubt.

## Presumptive Sentence

**Blakely v. Washington**, 1264 S.Ct. 2531 (2004) Case involves the court's imposition of an exceptional sentence under the state's sentencing guidelines, for which justifiable factors were provided, which exceeded the presumptive guidelines sentence but was less than the statutory maximum sentence for the offense. Court reaffirmed and clarified its earlier ruling in Apprendi stating, that under the Sixth Amendment, all factors other than prior criminal convictions that increase a criminal defendant's sentence beyond what it would have been absent those facts, must be presented to a jury and proven beyond a reasonable doubt. The jury trial right does not just mean that a defendant has the right to present a case to the jury; it also means that a defendant has a right to have a jury, not the court, make all the factual findings required to impose a sentence in excess of the presumptive guideline sentence, unless the defendant formally admits some or all of the factors or formally waives that right.

**State v. Shattuck**, 704 N.W. 2d 131 (Minn. 2005) Case involves a defendant that is convicted 2 counts of Kidnapping, 2 counts of 1<sup>st</sup> Degree Sexual Conduct, and I count of Aggravated Robbery. The presumptive guideline sentence for these offenses would have been 161 months given the severity level VII ranking with a criminal history score of 9, including a custody status point. Under the Repeat Sex Offender statute, for certain types of 1<sup>st</sup> and 2<sup>nd</sup> degree sexual conduct offenses, the court **shall** commit the defendant to not less than 30 years if the court finds (1) an aggravating factor exists which provides for an upward departure, and (2) the offender has previous convictions for 1<sup>st</sup>, 2<sup>nd</sup> or 3<sup>rd</sup> degree criminal sexual conduct. The court imposed a 161 month sentence for the kidnapping conviction and 360 months for the 1<sup>st</sup> degree criminal sexual conduct, using the Repeat Sex Offender statute. The court found that a jury, not the court, must make the determination that aggravating factors are present to impose an upward durational departure under the sentencing guidelines, citing the Blakely ruling. The decision also held that Minn. Stat. § 609.109 is unconstitutional since it authorizes the court to impose an upward durational departure without the aid of a jury.

The Court also ruled that the Minnesota Sentencing Guidelines are not advisory and that the imposition of the presumptive sentence is mandatory absent additional findings. This finding specifically rejects the remedy that the guidelines are advisory as set forth in the United States Supreme Court in United States v. Booker 125 S. Ct. 738 (2005). In addition, the decision stated that Minnesota Sentencing Guidelines Section II.D, which pertains to the manner in which aggravated departures are imposed, is "facially unconstitutional" and must be severed from the remainder of the guidelines. However, the remainder of the guidelines shall remain in effect and mandatory upon the courts. The Court also noted in Shattuck that Minnesota Courts have the inherent authority to authorize the use of sentencing juries and bifurcated proceedings to comply with Blakely. While the Supreme Court was deciding the Shattuck case, the Legislature amended Minn. Stat. § 609.109 to comply with the constitutional issues raised in Blakely. However, the Court took no position on the constitutionality of legislative action. Acknowledging the Court's inherent authority to create rules and procedures, the decision stated that it was the belief of the Court that the legislature should decide the manner in which the sentencing guidelines should be amended to comply with the constitutional requirements of Blakely. On October 6, 2005, the Minnesota Supreme Court issued an Order amending the Shattuck opinion clarifying that the legislature has enacted significant new requirements for sentencing aggravated departures which included sentencing juries and bifurcated trials. It further clarified that these changes apply both prospectively and to re-sentencing hearings. This clarification enables re-sentencing hearings to include jury determination of aggravating factors and the imposition of aggravated departure sentences.

**State v. Allen** --N.W.2d—(Minn. 2005) Case involves a defendant who pled guilty to 1<sup>st</sup> Degree Test Refusal as part of a negotiated plea agreement in exchange for the dismissal of other charges and the specific sentence to be determined by the court. The district court determined the defendant had a custody point assigned to their criminal history, since the defendant was on probation for a prior offense at the time of the current offense. The presumptive guideline sentence was a 42 month stayed sentence. However, based on the defendant's numerous prior alcohol-related convictions and history of absconding from probation, the court determined the defendant was not amenable to probation and sentenced the defendant to a 42 month executed prison sentence, representing an aggravated dispositional departure under the sentencing guidelines. The case was on appeal when Blakely v. Washington was decided. The Court ruled that a stayed sentence is not merely an alternative mode of serving a prison sentence, in that the additional loss of liberty encountered with an executed sentence exceeds the maximum penalty allowed by a plea of guilty or jury verdict, thus violating the defendant's Sixth Amendment Constitutional right. The Court viewed a sentence disposition as much an element of the presumptive sentence as the sentence duration. Dispositional departures that are based on offender characteristics are similar to indeterminate sentencing model judgments and must be part of a jury verdict in that "amenability to probation" is not a fact necessary to constitute a crime. When the district court imposed an aggravated dispositional departure based on the aggravating factor of unamenability to probation without the aid of a jury, the defendant's constitutional rights were violated under Blakely. Unamenability to probation may be used as an aggravating factor to impose an upward dispositional departure, but it must be determined by a jury and not the court. The Allen case also raises the issue and much speculation whether probation revocations resulting in an executed prison sentence as the result of an aggravated dispositional departure sentence as the result of an aggravated dispositional departure sentence based on the defendant's unamenability to probation, the court's stated reasons in its ruling could be interpreted as to be applicable to probation revocations that result in the imposition of an executed sentence due to an offender's lack of progress or success on probation. The Commission awaits further action by the Minnesota courts addressing this specific issue.

**State v. Conger**, 687 N.W.2d 639 (Minn. App. 2004) Case involves a defendant who pled guilty to aiding and abetting in a 2<sup>nd</sup> degree intentional and unintentional murder. At sentencing, the judge determines that multiple aggravating factors are present and imposes an upward durational departure. The Court ruled that the presumptive sentence designated by the guidelines is the maximum sentence a judge may impose without finding facts to support a departure. Any fact other than prior conviction used to impose a departure sentence must be found by a jury or admitted by the defendant. The Court also ruled that when a defendant pleads guilty, any upward departure that is not entirely based on the facts admitted in the guilty plea is a violation of the defendant's Sixth Amendment rights and unconstitutional.

**State v. Mitchell**, 687 N.W.2d 393 (Minn. App. 2004) Case involves a defendant who is arrested for theft with a presumptive guidelines sentence of 21 months. The judge determines the defendant is a career criminal under Minn. Stat. §1095 subd. 4 (2002) after determining the defendant had 5 or more prior felony convictions and the current conviction was part of a "pattern of criminal conduct." The judge imposes an upward departure of 42 months. The Court ruled that a pattern of criminal conduct may be shown by criminal conduct that is similar but not identical to the charged offense in such factors as motive, results, participants, victims or shared characteristics. This determination goes beyond the mere fact of prior convictions since prior convictions do not address motive, results, participants, victims etc. A jury, not a judge, must determine if the defendant's prior convictions constitutes a "pattern of criminal conduct" making him a career criminal.

**State v. Fairbanks** 688 N.W. 2d 333 (Minn. App. 2004) Case involves a defendant who is convicted of 1<sup>st</sup> degree assault of a correctional employee and kidnapping. The judge sentences the defendant under the Dangerous Offender Statute which provides for a durational departure from the presumptive guideline sentence. Criteria necessary for sentencing under this statute include (1) two or more convictions for violent crimes and (2) offender is a danger to public safety. Defendant stipulates to the past criminal behavior during trial but that admission by the defendant alone does not permit a finding that the defendant is a danger to public safety. That

finding must be determined by a jury. A judge can only depart upward based solely on prior convictions. The court also ruled that a defendant's waiver of Blakely rights must be knowing, intelligent and voluntary.

## <u> Mandatory Minimum – Minn. Stat. § 609.11</u>

State v. Barker -- N.W.2d-- (Minn. 2005) Case involves a defendant convicted of a 5th degree controlled substance offense and sentenced under Minn. Stat. § 609.11 to a mandatory prison sentence of 36 months based on a judicial finding that the defendant possessed a firearm during the predicate offense. The defendant has a criminal history score of 0, thus the presumptive guideline sentence for the 5<sup>th</sup> degree controlled substance offense would have been a stayed sentence of a year and a day. At sentencing the defendant stipulates to the possession of the firearm but claims it was for self protection and did not increase the risk of violence associated with the drug offense. The court denies the defendant's request for a jury trial and imposes the mandatory minimum 36 month prison sentence. Defendant appeals on Blakely issues. The Court ruled that Minn. Stat. § 609.11 is unconstitutional to the extent that it authorizes the district court to impose an aggravated departure upon a finding other than prior criminal convictions, without the aid of a jury. Unlike most mandatory minimum sentences which are triggered by prior criminal convictions, Minn. Stat. § 609.11 requires a finding of the possession of a weapon when the weapon is not an element of the offense to impose the 36 month prison sentence. Even though the defendant admitted to the possession of a weapon, he did not admit to the increased risk of violence the court determined was associated with the possession of the weapon. The court also indicated that the Legislature did not amend 609.11 as it did with other sentencing enhancement statutes allowing for jury determination of aggravated factors. In cases where the weapon is an element of the offense there is no Blakely issue.

## **Custody Status Point**

**State v. Brooks** 690 N.W. 2d 160 (Minn.App.2004) Case involves a defendant convicted of a 5<sup>th</sup> degree assault and tampering with a witness. The defendant has a criminal history score of 6 or more prior to the sentencing for this conviction. The guidelines provide for a three month enhancement for the custody status point. Defendant argues the three month enhancement is in violation of Blakely. Court rules that determination of the custody status point is analogous to the Blakely exception for "fact of prior conviction." Like a prior conviction, a custody status point is established by court record based on the fact of prior convictions and not by a jury. Presumptive sentencing is meaningless without a criminal history score, which includes the determination of custody status points.

## **Retroactivity**

State v. Petschl 692 N. W.2d 463 (Minn. App, 2004) Blakely provisions apply to all cases sentenced or with direct appeals pending on or after June 24, 2004.

**State v. Houston** 689 N.W.2d 556 (Minn. App. 2004). The Minnesota Supreme Court determined that Blakely could be applied retroactively to cases on direct review but not collateral review. Teague v. Lane stated that in order for an issue to be retroactive for collateral review, the case needs to state a rule of law that is either:

(1) new or not dictated by precedent or (2) a "Watershed" rule meaning it requires an observance of those criminal procedures that are implicit in the concept of liberty. The Court ruled that Blakely is not a rule of "watershed" magnitude since the accuracy of the conviction is not diminished. A Blakely violation results only in a remand for sentencing rather than a new trial to determine the validity of the conviction, thus Blakely does not apply to appeals on collateral review.

**State v. Beaty** 696 N.W.2d. 406 (Minn. App. 2005) Case involves a defendant who pled guilty to a charge with a violation of an order for protection (OFP) and terroristic threats. At sentencing the court imposes the presumptive guideline sentence of 18 months stay of execution. The defendant subsequently violates probation and admits to the violations. The court revokes the defendant's probation, executes the 18 months sentence for the terrotistic threats and vacates the stay of imposition for the violation of the OFP, imposing a 36 month concurrent executed sentence, which is an upward departure from the presumptive guideline sentence. Departure is based on the aggravating factors that the victim suffered extreme adverse effect from the violation of the OFP and probation did not appear to deter the defendant. Blakely is issued the day after the defendant is sentenced. Defendant challenges his probation revocation and the imposition of the departure under the retroactive provisions of Blakely. United States v. Martin addressed retroactivity of a standard of review for sentencing procedures and compels courts to apply procedural changes to all sentences that are not final. The defendant's sentence is not final for retroactivity purposes and still subject to appeal. The Court held that when a district court imposes a stay of imposition of a sentence, thereby precluding challenge to the sentence on direct review and subsequently vacates the stay of imposition and imposes an upward departure. Blakely will apply retroactively.

## **Blakely Waiver Issues**

**State v. Hagen** 690 N.W.2d 155 (Minn. App. 2004) Case involves a defendant who pled guilty to Minn. Stat. § 609.342 subd. 1(g) sexual penetration of a victim under the age of 16 involving a significant relationship. Defendant lives in the same house as the 13 year old victim and there are numerous aggravating factors associated with the offense such as zone of privacy, particular vulnerability and great psychological harm, which the defendant does not deny. Defendant admits the sexual penetration and states his attorney discussed the "significant relationship" element with him. District court states this is one of the worst child sex abuse cases it has seen and imposed an aggravated durational departure from the 144 month presumptive guideline sentence to 216 months. Defendant appeals his sentence on Blakely issues. Court ruled that Blakely has blurred the distinction between offense elements and sentencing factors. When the defendant's right to a jury trial on that aggravating element. In Hagen, the admissions were made at the sentencing hearing rather than at the guilty/not guilty plea hearing where he could waive his right to a jury trial. The record must clearly indicate the aggravating factor was present in the underlying offense. Admissions must be effective and more than just not objecting to the aggravating factors.

**State v. Senske** 692 N.W. 2d 743 (Minn. App. 2005) Case involves a defendant who pled guilty to two counts of 1st degree criminal sexual conduct with no agreement on the sentence as part of the plea. Defendant admits to multiple acts of penetration with stepdaughter and son, including blindfolding the son. District Court

determines the defendant's actions warrant an upward durational departure due to the psychological harm to the victims, vulnerability due to age, the planning and manipulation involved in the act and death threats made to the victims. The court imposes 216 month consecutive sentences, representing a 50 percent increase over the presumptive guideline sentence. Defendant appeals his sentence on a Blakely issue and the imposition of consecutive sentences. The Court ruled that even though the sentence to be imposed was not part of the plea agreement, the defendant nonetheless was not advised that the aggravating factors he admitted to could be used to impose an aggravated departure. Even though the defendant admitted to the aggravating factors, those admissions were not accompanied by a waiver of the right to a jury determination of the aggravating factors. The Court further stated that the imposition of consecutive sentences did not violate Blakely principles since the consecutive sentences were based on the fact the offenses involved were "crimes against a person" and involved separate sentences for separate offenses.

## III. Modifications to Consecutive Sentencing Policy for Felony DWIs

# The Commission proposes to adopt a policy regarding presumptive consecutive sentences for Felony DWI offenses to conform with the consecutive sentencing provisions in M.S. 169A.28.

**F. Concurrent/Consecutive Sentences:** Generally, when an offender is convicted of multiple current offenses, or when there is a prior felony sentence which has not expired or been discharged, concurrent sentencing is presumptive. In certain situations consecutive sentences are presumptive; there are other situations in which consecutive sentences are permissive. These situations are outlined below. The use of consecutive sentences in any other case constitutes a departure from the guidelines and requires written reasons pursuant to Minn. Stat. § 244.10, subd. 2 and section D of these guidelines.

When consecutive sentences are imposed, offenses are sentenced in the order in which they occurred.

## Presumptive Consecutive Sentences

Consecutive sentences are presumptive when the conviction is for a crime committed by an offender serving, or on supervised release, conditional release, or on escape status from an executed prison sentence.

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When an offender is sentenced for a felony DWI, a consecutive sentence is presumptive if the offender has a prior unexpired misdemeanor, gross misdemeanor or felony DWI sentence. The presumptive disposition for the felony DWI is based on the offender's location on the Grid. If the presumptive disposition is probation, the presumptive sentence for the felony DWI is a consecutive stayed sentence with a duration based on the appropriate Grid time. Any pronounced probationary jail time should be

served consecutively to any remaining time to be served on the prior DWI offense. If the presumptive disposition is commitment to prison, the presumptive sentence is a consecutive sentence of 42 months duration, except if the total time to serve in prison would be longer if a concurrent sentence is imposed in which case a concurrent sentence is presumptive.

IV. Technical Modifications to move commentary language into the Guidelines to conform with the Minnesota Court of Appeals opinion in State v. Rouland. In that decision, the court held that policy in the Commentary did not apply because it conflicted with policy in the Guidelines. The proposed changes below ensure that Commission policies are stated in the Guidelines, not just the Commentary.

## A. Unranked Offense Policy

**A. Offense Severity:** The offense severity level is determined by the offense of conviction. When an offender is convicted of two or more felonies for which only one sentence may be pronounced by statute, the severity level is determined by the most severe offense of conviction. For persons convicted under Minn. Stat. §§ 609.2241 – Knowing Transfer of Communicable Disease, 609.229, subd. 3 (a) – Crime Committed for Benefit of a Gang, 609.3453 – Criminal Sexual Predatory Conduct, or 609.714 – Offense in Furtherance of Terrorism, the severity level is the same as that for the underlying crime with the highest severity level.

Felony offenses are arrayed into eleven levels of severity, ranging from low (Severity Level I) to high (Severity Level XI). First degree murder is excluded from the sentencing guidelines, because by law the sentence is mandatory imprisonment for life. Offenses listed within each level of severity are deemed to be generally equivalent in severity. The most frequently occurring offenses within each severity level are listed on the vertical axis of the Sentencing Guidelines Grid. The severity level for infrequently occurring offenses can be determined by consulting Section V, entitled "Offense Severity Reference Table." The severity level for each felony offense is governed by Section V: Offense Severity Reference Table. Some offenses are designated as unranked offenses in the Offense Severity Reference Table. When unranked offenses are being sentenced, the sentencing judges shall exercise their discretion by assigning an appropriate severity level for that offense and specify on the record the reasons a particular level was assigned. If an offense is inadvertently omitted from the Offense Severity Reference Table, the offense shall be considered unranked and the above procedures followed.

## Comment

**II.A.01.** Offense severity is determined by the offense of conviction. The Commission thought that serious legal and ethical questions would be raised if punishment were to be determined on the basis of alleged, but unproven, behavior, and prosecutors and defenders would be less accountable in plea negotiation. It follows that if the offense of conviction is the standard from which to determine severity, departures from the guidelines should not be permitted for elements of offender behavior not within the statutory definition of the offense of conviction. Thus, if an offender is convicted of simple robbery, a departure from the guidelines to increase the severity of the sentence should not be permitted because the offender possessed a firearm or used another dangerous weapon.

**II.A.02.** The date of the offense is important because the offender's age at the time of the offense will determine whether or not the juvenile record is considered, the date of the offense might determine whether a custody status point should be given, and the date of offense determines the order of sentencing with multiple convictions. For those convicted of a single offense, there is generally no problem in determining the date of offense. For those convicted of multiple offenses when theft and damage to property aggregation procedures are used for sentencing purposes or when multiple offenses are an element of the conviction offense, the following rules apply:

- a. If offenses have been aggregated under Minn. Stat. § 609.52, subd. 3 (5) or § 609.595, the date of the earliest offense should be used as the date of the conviction offense.
- b. If multiple offenses are an element of the conviction offense, such as in subd. I (h) (iii) of first degree criminal sexual conduct, the date of the conviction offense must be determined. If there is a reasonable likelihood that all of the offender's multiple acts occurred before a date on which the presumptive sentence changed, the earlier presumptive sentence should be used. If there is no reasonable likelihood that all of the offender's multiple acts occurred before that date, the later presumptive sentence should be used. See State v. Murray, 495 N.W.2d 412, 415 (Minn. 1993) (articulating rule).

#### **II.A.03.** The following offenses were excluded from the Offense Severity Reference Table:

- I. Abortion 617.20; 617.22; 145.412
- 2. Accomplice after the fact 609.495, subd. 3
- 4. Aiding suicide 609.215
- 5. Altering engrossed bill 3.191
- <u>6. Animal fighting 343.3 l</u>
- 7. Assaulting or harming a police horse 609.597, subd. 3 (1) & (2)
- 9. Cigarette tax and regulation violations 297F.20
  - 10. Collusive bidding/price fixing 325D.53, subds. 1 (3), 2 & 3
- II. Concealing criminal proceeds; engaging in business 609.496; 609.497

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12. Corrupting legislator – 609.425 13. Criminal sexual conduct, third degree — 609.344, subd. 1 (a) (By definition the perpetrator must be a juvenile) 14. Criminal sexual conduct, fourth degree - 609.345, subd. 1 (a) (By definition the perpetrator must be a juvenile) 15. Damage to Property of Critical Public Service Facilities, Utilities, and Pipelines 609.594 16. Escape with violence from gross misdemeanor or misdemeanor offense – 609.485, subd. 4 (a) (3) <u>17. Failure to Report – 626.556, subd. 6</u> 18. Falsely impersonating another – 609.83 19. Female genital mutilation - 609.2245 20. Forced execution of a declaration - 145B.105 21. Gambling acts (cheating, certain devices prohibited; counterfeit chips; manufacture, sale, modification of devices; instruction) 609.76, subd. 3, 4, 5, 6, & 7 22. Hazardous wastes 609.671 23. Horse racing – prohibited act – 240.25 <u>24. Incest 609.365</u> 25. Insurance Fraud — Employment of Runners — 609.612 26. Interstate compact violation – 243.161 27. Issuing a receipt for goods one does not have 227.50 — 28. Issuing a second receipt without "duplicate" on it — 227.52 <u> 29. Killing or harming a public safety dog 609.596, subd. I</u> <u>30. Labor Trafficking 609.282</u> <u>31. Lawful gambling fraud 609.763</u> <u>32. Metal penetrating bullets 624.74</u> <u>33. Misprison of treason – 609.39</u> <u>34. Motor vehicle excise tax 297B.10</u> 35. Obscene materials; distribution – 617.241, subd. 4 <u>- 36. Obstructing military forces - 609.395</u> <del>37. Pipeline safety 299].07, subd. 2</del> 38. Police radios during commission of crime - 609.856 39. Possession of Pictorial Representations of Minors – 617.247 40. Racketeering, criminal penalties (RICO) 609.904 — 41. Real and Simulated Weapons of Mass Destruction — 609.712 42. Refusal to assist – 6.53 43. Sale of membership camping contracts — 82A.03; 82A.13; 82A.25 44. Service animal providing service 343.21, subd. 9 (e) (g) 45. State lottery fraud – 609.651, subd. 1 with 4 (b) and subd. 2 & 3 46. Subdivided land fraud - 83.43 47. Torture or cruelty to pet or companion animal 343.21, subd. 9 (c) (d) (f) (h) <u>48. Treason – 609.385</u> 49. Unauthorized computer access – 609.891

- 50. Unlawful Conduct with Documents in Furtherance of Labor or Sex Trafficking 609.283
- 51. Unlawful Transfer of Sounds; Sales 325E.201
- 52. Use of Minors in Sexual Performance Prohibited 617.246
- 53. Warning subject of investigation 609.4971
  - 54. Warning subject of surveillance or search 609.4975
    - 55. Wire communications violations 626A.02, subd. 1; 626A.03, subd. 1 (b) (ii); 626A.26, subd. 2 (1) (ii)

**II.A.04.** Incest was excluded because since 1975, the great majority of incest cases are prosecuted under the criminal sexual conduct statutes. If an offender is convicted of incest under Minn. Stat. § 609.365, and when the offense would have been a violation of one of the criminal sexual conduct statutes, the severity level of the applicable criminal sexual conduct statute should be used. For example, if a father is convicted of incest for the sexual penetration of his ten year old daughter, the appropriate severity level would be the same as criminal sexual conduct in the first degree. On the other hand, when the incest consists of behavior not included in the criminal sexual conduct statutes (for example, consenting sexual penetration involving individuals over age 18) that offense behavior is excluded from the Offense Severity Reference Table.

**II.A.05.** The other offenses were excluded because prosecutions are rarely, if ever, initiated under them or because the underlying conduct included in the offense covers such a wide range of severity. When persons are convicted of offenses excluded from the Offense Severity Reference Table, judges should exercise their discretion by assigning an offense a severity level which they believe to be appropriate. Judges should specify on the record the reasons a particular severity level was assigned. Factors which a judge may consider when assigning a severity level to an unranked offense include but are not limited to: 1) the gravity of the specific conduct underlying the unranked offense; 2) the severity level assigned to any ranked offense whose elements are similar to those of the unranked offense; 3) the conduct of and severity level assigned to other offenders for the same unranked offense; and 4) the severity level assigned to other offenders engaged in similar conduct. If a significant number of future convictions are obtained under one or more of the excluded offenses, the Commission will determine an appropriate severity level, and will add the offense to the Offense Severity Reference Table.

**II.A.06.** When felony offenses are inadvertently omitted from the sentencing guidelines, judges should exercise their discretion by assigning an offense a severity level which they believe to be appropriate. A felony offense is inadvertently omitted when the offense appears neither in the Offense Severity Reference Table nor in the list of offenses in II.A.03. which are excluded from the Offense Severity Reference Table.

**II.A.03.** Some offenses, including Minn. Stat. §§ 609.2241 – Knowing Transfer of Communicable Disease, 609.229, subd. 3 (a) – Crime Committed for Benefit of a Gang, 609.3453 – Criminal Sexual Predatory Conduct, and 609.714 – Offense in Furtherance of Terrorism, involve other offenses committed under specific circumstances. The severity level for these offenses is the same as that of the underlying offense. The presumptive sentence for some of these offenses, however, is increased from that of the underlying offense as described in II.G: Convictions for Attempts, Conspiracies, and Other Sentence Modifiers.

**II.A.04.** Offenses are generally left unranked because prosecutions for these offenses are rarely initiated, because the offense covers a wide range of underlying conduct, or because the offense is new and the severity of a typical offense cannot yet be determined. When exercising their discretion by assigning an appropriate severity level, sentencing judges may consider, but are not limited to, the following factors: 1) the gravity of the specific conduct underlying the unranked offense; 2) the severity level assigned to any ranked offense whose elements are similar to those of the unranked offense; 3) the conduct of and severity level assigned to other offenders for the same unranked offense; and 4) the severity level assigned to other offenders engaged in similar conduct.

Incest was left unranked because, since 1975, the great majority of incest cases are prosecuted under the criminal sexual conduct statutes. If an offender is convicted of incest and the offense would have been a violation of one of the criminal sexual conduct statutes, the severity level of the applicable criminal sexual conduct statute should be used. For example, if a father is convicted of incest for the sexual penetration of his ten year old daughter, the appropriate severity level would be the same as criminal sexual conduct in the first degree. Conversely, when incest consists of behavior not included in the criminal sexual conduct statutes (for example, consenting sexual penetration involving individuals over age 18), sentencing judges should exercise their discretion to assign an appropriate severity level as described above.

If a significant number of future convictions are obtained under one or more of the unranked offenses, the Commission will reexamine the ranking of these offenses and assign an appropriate severity level for a typical offense.

**H.A.07.** <u>II.A.05.</u> There are two theft offenses involving a motor vehicle that are ranked individually on the Offense Severity Reference Table. For Theft of a Motor Vehicle, ranked at severity level IV, the offender must be convicted under the general theft statute, Minn. Stat. § 609.52, subd. 2 (1), and the offense must involve theft of a motor vehicle, in order for severity level IV to be the appropriate severity level ranking. It is the Commission's intent that any conviction involving the permanent theft of a motor vehicle be ranked at severity level IV, regardless of the value of the motor vehicle. If an offender is convicted of Motor Vehicle Use Without Consent under Minn. Stat. § 609.52, subd. 2 (17), the appropriate severity level is III, regardless of whether the sentencing provision that is cited is Minn. Stat. § 609.52, subd. 3 (3) (d) (v).

**II.A.08.** Knowing Transfer of Communicable Disease, Minn. Stat. § 609.2241, is prosecuted under section 609.17, 609.185, 609.19, 609.221, 609.222, 609.223, 609.2231, or 609.224. The severity level ranking for this crime would be the same as the severity level ranking of the crime for which the offender is prosecuted. For example, if the offender commits this crime and is convicted under Assault in the 1st Degree, Minn. Stat. § 609.221, the appropriate severity level ranking would be severity level IX.\*\*\*\*

## V. OFFENSE SEVERITY REFERENCE TABLE



\*\*\*\*

Abortion - 617.20; 617.22; 145.412 Accomplice After the Fact – 609.495, subd. 3 Adulteration - 609.687, subd. 3 (3) Aiding Suicide – 609.215 Altering Engrossed Bill – 3.191 Animal Fighting – 343.31 Assaulting or Harming a Police Horse – 609.597, subd. 3 (1) & (2) Bigamy - 609.355 Cigarette Tax and Regulation Violations – 297F.20 Collusive Bidding/Price Fixing - 325D.53, subds. 1 (3), 2 & 3 Concealing Criminal Proceeds; Engaging in Business – 609.496; 609.497 Corrupting Legislator – 609.425 Criminal Sexual Conduct, Third Degree – 609.344, subd. I (a) (By definition the perpetrator must be a juvenile.) Criminal Sexual Conduct, Fourth Degree – 609.345, subd. I (a) (By definition the perpetrator must be a juvenile.) Damage to Property of Critical Public Service Facilities, Utilities, and Pipelines - 609.594 Escape with Violence from Gross Misdemeanor or Misdemeanor Offense -609.485, subd. 4 (a) (3) Failure to Report - 626.556, subd. 6 Falsely Impersonating Another – 609.83 Female Genital Mutilation - 609.2245 Forced Execution of a Declaration – 145B.105 Gambling Acts (Cheating, Certain Devices Prohibited; Counterfeit Chips; Manufacture, Sale, Modification of Devices; Instruction) - 609.76, subd. 3, 4, 5, 6, & 7 Hazardous Wastes – 609.671 U Ν Horse Racing – Prohibited Act – 240.25 R Incest - 609.365 Insurance Fraud – Employment of Runners – 609.612 <u>A</u> Ν Interstate Compact Violation – 243.161 Κ Issuing a Receipt for Goods One Does Not Have - 227.50 Issuing a Second Receipt Without "Duplicate" On It - 227.52 E D Killing or Harming a Public Safety Dog – 609.596, subd. 1 Labor Trafficking – 609.282 Lawful Gambling Fraud – 609.763

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Metal Penetrating Bullets – 624.74 Misprison of Treason – 609.39 Motor Vehicle Excise Tax - 297B.10 Obscene Materials; Distribution – 617.241, subd. 4 Obstructing Military Forces – 609.395 Pipeline Safety – 2991.07, subd. 2 Police Radios During Commission of Crime - 609.856 Possession of Pictorial Representations of Minors – 617.247\* Racketeering, Criminal Penalties (RICO) – 609.904 Real and Simulated Weapons of Mass Destruction – 609.712 Refusal to Assist – 6.53 Sale of Membership Camping Contracts – 82A.03; 82A.13; 82A.25 Service Animal Providing Service – 343.21, subd. 9 (e) (g) State Lottery Fraud – 609.651, subd. 1 with 4 (b) and subd. 2 & 3 Subdivided Land Fraud – 83.43 Torture or Cruelty to Pet or Companion Animal – 343.21, subd. 9 (c) (d) (f) (h) Treason – 609.385 Unauthorized Computer Access – 609.891 Unlawful Conduct with Documents in Furtherance of Labor or Sex Trafficking – 609.283 Use of Minors in Sexual Performance Prohibited – 617.246\* Warning Subject of Investigation – 609.4971 Warning Subject of Surveillance or Search – 609.4975 Wire Communications Violations – 626A.02, subd. 4; 626A.03, subd. 1 (b) (iii); 626A.26, subd. 2 (1) (ii)

\* These offenses will have assigned severity levels if the Commission's proposed Sex Offender Grid is adopted.

## **B.** Criminal History

B. A criminal history index constitutes the horizontal axis of the Sentencing Guidelines Grid. The criminal history index is comprised of the following items: (1) prior felony record; (2) custody status at the time of the offense; (3) prior misdemeanor and gross misdemeanor record; and (4) prior juvenile record for young adult felons.

The classification of prior offenses as petty misdemeanors, misdemeanors, gross misdemeanors, or felonies is determined on the basis of current Minnesota offense definitions and sentencing policies, except that when a monetary threshold determines the offense classification, the monetary classification

in effect at the time the prior offense was committed, not the current threshold, determines the offense classification in calculating the criminal history index. Offenses which are petty misdemeanors by statute, or which are deemed petty misdemeanors by Minn. R. Crim. P. 23.02 (the only sanction is a fine less than the misdemeanor fine level defined in statute) and 23.04, are not used to compute the criminal history index.

The offender's criminal history index score is computed in the following manner:

## Comment

**II.B.01.** The sentencing guidelines reduce the emphasis given to criminal history in sentencing decisions. Under past judicial practice, criminal history was the primary factor in dispositional decisions. Under sentencing guidelines, the offense of conviction is the primary factor, and criminal history is a secondary factor in dispositional decisions. In the past there were no uniform standards regarding what should be included in an offender's criminal history, no weighting format for different types of offenses, and no systematic process to check the accuracy of the information on criminal history.

**II.B.02.** The guidelines provide uniform standards for the inclusion and weighting of criminal history information. The sentencing hearing provides a process to assure the accuracy of the information in individual cases. These improvements will increase fairness and equity in the consideration of criminal history.

**II.B.03.** No system of criminal history record keeping ever will be totally accurate and complete, and any sentencing system will have to rely on the best available criminal history information.

**II.B.04.** Generally, the classification of prior offenses as petty misdemeanors, misdemeanors, gross misdemeanors, or felonies should be determined on the basis of current Minnesota offense definitions and sentencing policies. Exceptions to this are offenses in which a monetary threshold determines the offense classification. In these situations, the monetary threshold in effect at the time the offense was committed determines the offense the offense for criminal history purposes, not the current threshold.

If a fine was given that was less than the misdemeanor level of fine classified by the laws in effect at the time the offense was committed, and that was the only sanction imposed, the conviction would be deemed a petty misdemeanor under Minn. R. Crim. P. 23.02, and would not be used to compute the criminal history score. Convictions which are petty misdemeanors by statutory definition, or which have been certified as petty misdemeanors under Minn. R. Crim. P. 23.04, will not be used to compute the criminal history score.

The offender's criminal history index score is computed in the following manner:

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- 1. Subject to the conditions listed below, the offender is assigned a particular weight for every extended jurisdiction juvenile conviction and for every felony conviction for which a felony sentence was stayed or imposed before the current sentencing or for which a stay of imposition of sentence was given before the current sentencing. Multiple sentences are sentenced in the order in which they occurred. For purposes of this section, prior extended jurisdiction juvenile convictions are treated the same as prior felony sentences.
  - a. The weight assigned to each prior felony sentence is determined according to its severity level, as follows:

Severity Level I – II =  $\frac{1}{2}$  point; Severity Level III – V = 1 point; Severity Level VI – VIII = 1  $\frac{1}{2}$  points; Severity Level IX – XI = 2 points; and Murder I<sup>st</sup> Degree = 2 points.

The severity level to be used in assigning weights to prior offenses shall be based on the severity level ranking of the prior offense of conviction that is in effect at the time the offender commits the current offense.

- b. When multiple sentences for a single course of conduct were imposed pursuant to Minn. Stats. §§ 152.137, 609.585 or 609.251, only the offense at the highest severity level is considered; when multiple current convictions arise from a single course of conduct and multiple sentences are imposed on the same day pursuant to Minn. Stats. §§ 152.137, 609.585, or 609.251, the conviction and sentence for the "earlier" offense should not increase the criminal history score for the "later" offense.
- c. Only the two offenses at the highest severity levels are considered for prior multiple sentences arising out of a single course of conduct in which there were multiple victims;
- d. When a prior felony conviction resulted in a misdemeanor or gross misdemeanor sentence, that conviction shall be counted as a misdemeanor or gross misdemeanor conviction for purposes of computing the criminal history score, and shall be governed by item 3 section II.B.3 below;
- e. Prior felony sentences or stays of imposition following felony convictions will not be used in computing the criminal history score if a period of

fifteen years has elapsed since the date of discharge from or expiration of the sentence, to the date of the current offense.

The felony point total is the sum of these weights; no partial points are given.

#### \*\*\*\*

2. One point is assigned if the offender:

#### \*\*\*\*

An additional three months shall be added to the duration of the appropriate cell time which then becomes the presumptive duration when:

- a. a custody status point is assigned; and
  - b. the criminal history points that accrue to the offender without the addition of the custody status point places the offender in the far right hand column of the Sentencing Guidelines Grid.

Three months shall also be added to the lower and upper end of the range provided in the appropriate cell. If the current conviction is an attempt or conspiracy under Minn. Stats. §§ 609.17 or 609.175 and three months is added to the cell duration under this section, the three months shall be added to the cell duration before that duration is halved pursuant to section II.G: Convictions for Attempts, Conspiracies, and Other Sentence Modifiers when determining the presumptive sentence duration. No presumptive duration, however, shall be less than one year and one day.

#### Comment

**II.B.204.** When three months is added to the cell duration as a result of the custody status provision, the lower and upper durations of the sentence range in the appropriate cell are also increased by three months.

**II.B.205.** When the conviction offense is an attempt or conspiracy under Minn. Stats. § 609.17 or 609.175 and three months is added to the cell duration as a result of the custody status provision, the following procedure shall be used in determining the presumptive duration for the offense. First, three months is added to the appropriate cell duration for the completed offense, which becomes the presumptive duration for the completed offense. The presumptive duration for the completed offense is then divided by two which is the presumptive duration for those convicted of attempted offenses or conspiracies. No such presumptive sentence, however, shall be less than one year and one day.

\*\*\*\*

5. The designation of out-of-state convictions as felonies, gross misdemeanors, or misdemeanors shall be governed by the offense definitions and sentences provided in

Minnesota law. The weighting of prior out-of-state felonies is governed by section II.B.1 (above) and shall be based on the severity level of the equivalent Minnesota felony offense; Federal felony offenses for which there is no comparable Minnesota offense shall receive a weight of one in computing the criminal history index score. The determination of the equivalent Minnesota felony for an out-of-state felony is an exercise of the sentencing court's discretion and is based on the definition of the foreign offense and the sentence received by the offender.

## Comment

**II.B.501.** Out-of-state convictions include convictions under the laws of any other state, or the federal government, including convictions under the Uniform Code of Military Justice, or convictions under the law of other nations.

**II.B.502.** The Commission concluded that convictions from other jurisdictions must, in fairness, be considered in the computation of an offender's criminal history index score. It was recognized, however, that criminal conduct may be characterized differently by the various state and federal criminal jurisdictions. There is no uniform nationwide characterization of the terms "felony," "gross misdemeanor," and "misdemeanor." Generally, the classification of prior offenses as petty misdemeanors, misdemeanors, gross misdemeanors, or felonies should be determined on the basis of current Minnesota offense definitions and sentencing policies. Exceptions to this are offenses in which a monetary threshold determines the offense classification. In these situations, the monetary threshold in effect at the time the offense was committed determines the offense classification for criminal history purposes, not the current threshold.

**II.B.503.** It was concluded, therefore, that designation of out of state offenses as felonies or lesser offenses, for purposes of the computation of the criminal history index score, must properly be governed by Minnesota law. The exception to this would be Federal felony crimes for which there is no comparable Minnesota felony offense. Sentences given for these crimes that are felony level sentences according to Minnesota law shall be given a weight of one point for purposes of calculating the criminal history score.

**II.B.504.** It was contemplated that the sentencing court, in its discretion, should make the final determination as to the weight accorded foreign convictions. In so doing, sentencing courts should consider the nature and definition of the foreign offense, as well as the sentence received by the offender.

6. When determining the criminal history score for a current offense that is a felony solely because the offender has previous convictions for similar or related misdemeanor and gross misdemeanor offenses, the prior gross misdemeanor conviction(s) upon which the enhancement is based may be used in determining custody status, but the prior misdemeanor and gross misdemeanor conviction(s) cannot be used in calculating the remaining components of the offender's criminal history score. If the current offense is a first degree (felony) driving while impaired (DWI) offense and the offender has a prior felony

DWI offense, the prior felony DWI shall be used in computing the criminal history score, but the prior misdemeanor and gross misdemeanor offenses used to enhance the prior felony DWI cannot be used in the offender's criminal history.

#### Comment

**II.B.601.** There are a number of instances in Minnesota law in which misdemeanor or gross misdemeanor behavior carries a felony penalty as a result of the offender's prior record. The Commission decided that in the interest of fairness, a prior offense that elevated the misdemeanor or gross misdemeanor behavior to a felony should not also be used in criminal history points other than custody status. Only one prior offense should be excluded from the criminal history score calculation, unless more than one prior was required for the offense to be elevated to a felony. For example, Assault in the Fifth Degree is a felony if the offender has two or more convictions for assaultive behavior. In those cases the two related priors at the lowest level should be excluded. Similarly, theft crimes of more than \$200 but less than \$500 are felonies if the offender has at least one previous conviction for an offense specified in that statute. In those cases, the prior related offense at the lowest level should be excluded.

A first-time first degree (felony) driving while impaired (DWI) offense involves a DWI violation within ten years of the first of three or more prior impaired driving incidents. Because the DWI priors elevated this offense to the felony level, they should be excluded from the criminal history score. Those predicate offenses should also be excluded for a current felony DWI that is a felony because the offender has a prior felony DWI, but the prior Felony DWI would be counted as part of the felony criminal history score.

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## NUMERICAL REFERENCE OF FELONY STATUTES

This statutory felony offense listing is for convenience in cross-referencing to the Offense Severity Table; it is not official nor is it intended to be used in place of the Offense Severity Reference Table.

| STATUTE   | OFFENSE  | SEVERITY<br>LEVEL          |
|---|--|----------------------------|
| 243.166 subd. 5(b)                                | Registration of Predatory Offenders  | + <u>H</u>                 |
| 243.166 subd. 5(c)                                | Registration of Predatory Offenders (2 <sup>nd</sup> or subsequent violations) | <u> 3 H</u>                |
| 609.342   | Criminal Sexual Conduct I (Sexual Penetration)                                 | <u>9-*_A</u>               |
| <del>609.342</del>                                | Criminal Sexual Conduct 1 (Sexual Contact-<br>victim under 13)                 | <del>8</del> -*            |
| 609.343 subd.1(a)(b)(g)                           | Criminal Sexual Conduct 2  | <del>6</del> D             |
| 609.343 subd.1(c)(d)(e)<br>(f)(h)                 | Criminal Sexual Conduct 2  | <mark>8</mark> -* <u>B</u> |
| 609.344 subd. I (b)(e)(f)                         | Criminal Sexual Conduct 3  | 5 <u>D</u>                 |
| 609.344 subd. 1(c)(d)(g)<br>(h)(i)(j)(k)(l)(m)(n) | Criminal Sexual Conduct 3  | <del>8</del> <u>C</u>      |
| 609.345 subd. 1(b)(e)(f)                          | Criminal Sexual Conduct 4  | 4 <u>F</u>                 |
| 609.345 subd. 1(c)(d)(g)<br>(h)(i)(j)(k)(l)(m)(n) | Criminal Sexual Conduct 4  | € <u>E</u>                 |
| 609.3451 subd. 3                                  | Criminal Sexual Conduct 5  | 4 <u>G</u>                 |
| 609.352 subd. 2                                   | Solicitation of Children to Engage in Sexual Conduct                           | 3 <u>G</u>                 |
| 617.23 subd. 3                                    | Indecent Exposure  | 4 <u>G</u>                 |

<sup>\*</sup> See <u>H.C. Presumptive Sentence</u> and <u>H.G. Convictions for Attempts, Conspiracies, and Other Sentence</u> <u>Modifiers</u>.

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| <u>617.246</u>         | Use of Minors in Sexual Performance Prohibited   | <del>unranked</del> <u>E</u> |
|------------------------|--|------------------------------|
| <u>617.247 subd. 3</u> | Dissemination of Pictorial Representation of Minors  | unranked <u>E</u>            |
| <u>617.247 subd. 3</u> | Dissemination of Pictorial Representation of Minors<br>Subsequent or by Predatory Offender | <del>unranked</del> <u>D</u> |
| <u>617.247 subd. 4</u> | Possession of Pictorial Representation of Minors   | unranked <u>G</u>            |
| <u>617.247 subd. 4</u> | Possession of Pictorial Representation of Minors<br>Subsequent or by Predatory Offender    | unranked <u>F</u>            |

## Felony DWI

## **Cases Sentenced in 2004**

## **Sentencing Policy**

Felony Driving While Impaired went into effect August 1, 2002. Minn. Stat. § 169A.276, subdivision I(a) created a minimum 36-month felony sentence of imprisonment for this offense, while subdivision I(b) allows for a stay of execution of that sentence but specifically forbids a stay of imposition or stay of adjudication. This means that the court is required to pronounce a period of incarceration even if the court intends on pronouncing a probationary sentence.

The guidelines recommend sentences for the typical case based on the severity of the offense of conviction and the offender's criminal record. Judges may depart from the recommended sentence if the circumstances of a case are substantial and compelling. The court must provide reasons for the departure. Both the prosecution and the defense may appeal the pronounced sentence.

Regardless of whether the judge follows the guidelines, the sentence is fixed. An offender who is sentenced to prison will serve a term of imprisonment equal to at least two-thirds of the pronounced executed sentence. The actual time the offender is incarcerated may be increased (up to the total sentence) if the offender violates disciplinary rules. An offender receiving a prison sentence for a felony DWI is also subject to a 5-year term of conditional release (Minn. Stat. § 169A.276, subd. 1(d); MSGC II.E).

For felony DWI, the Minnesota Sentencing Guidelines and Commentary (MSGC) presume a minimum 36-month sentence be imposed by the court for this offense (MSGC II.E.). For a person convicted of a felony DWI who has a criminal history score of less than 3, the sentencing guidelines presume a stayed sentence; however, if a person has a prior felony DWI conviction, the sentence is presumed to be an executed sentence of imprisonment, regardless of the criminal history score (MSGC II.C.).

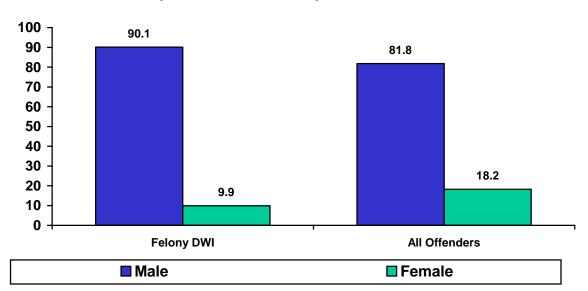
Offenders receiving stayed sentences can receive up to one year of local jail time as a condition of their probation and are subject to the mandatory penalty provisions specified in Minn. Stat. § 169A.275. This statute provides that 4<sup>th</sup> time DWI offenders must be incarcerated for 180 days and 5<sup>th</sup> or more time offenders for one year, unless they are placed in an intensive supervision program. This statute also allows that a portion of this mandatory jail time may be served on electronic monitoring.

## **Volume of Cases and Offender Characteristics**

There were 860 offenders sentenced for felony DWI in 2004. This was an increase of 6% over the 810 offenders sentenced in 2003.

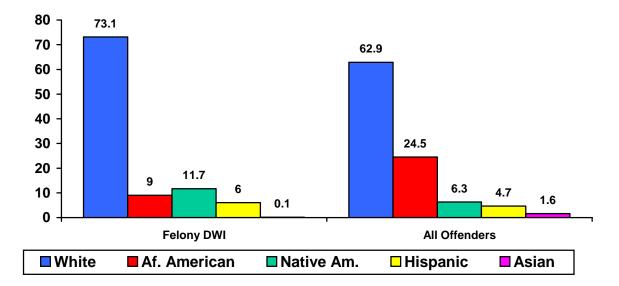
## Demographic Characteristics

Felony DWI offenders are more likely to be White or Native American males than the overall offender population and a larger proportion were sentenced in Greater Minnesota (see figures 1-3). The average age at time of offense was 36 for DWI offenders as compared to 30 for all offenders. The distribution of Felony DWI cases by county can be found in the Appendix.



## Figure I: Distribution of Offenders by Sex: Felony DWI Offenders Compared to All Offenders





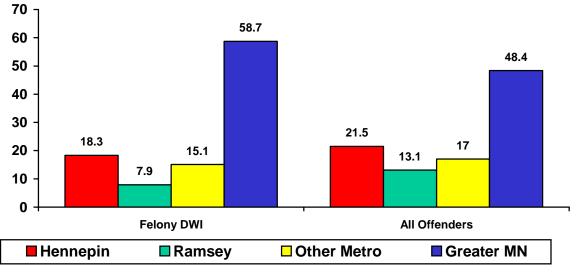


Figure 3: Distribution of Offenders by Region



## **Criminal History**

All felony DWI offenders have at a minimum of three prior alcohol-related driving offenses on their record that serve as the predicate offenses upon which a felony DWI charge is based. Per the sentencing guidelines, the predicate offenses upon which a felony offense is based are not used in calculating an offender's criminal history score (MSGC II.B.6). Thus, a first time felony DWI offender may be sentenced at a criminal history score of zero.

Of the 860 cases sentenced in 2004, the greatest number of offenders (387 or 33%) was sentenced at a criminal history score of one, followed by 219 offenders (26%) sentenced at a criminal history score of zero and 151 offenders (18%) sentenced at a criminal history score of two. All totaled, the vast majority (77%) of offenders sentenced for felony DWI were sentenced at a criminal history score of two or less. A criminal history score of 2 or less is a presumed stayed sentence unless the offender's criminal history score of two or less had a presumptive prison sentence because they had a prior felony DWI in their criminal history.

Just over half of all offenders (57%) were under some kind of supervision (e.g., probation, release pending sentence, supervised release from prison) at the time they committed the current offense. Almost half (44%) of these offenders had other felony offenses (i.e., non-DWI felonies) on their record that contributed to their total criminal history score. Altogether, 72 offenders (8%) had a prior felony

DWI in their criminal history. Twenty-five of those 72 were sentenced for multiple felony DWIs at the same time and 47 offenders (5%) were sentenced for a subsequent felony DWI offense.

| Criminal History Score | Number | Percent |
|------------------------|--------|---------|
| 0                      | 219    | 26%     |
| I                      | 287    | 33%     |
| 2                      | 151    | 18%     |
| 3                      | 99     | 12%     |
| 4                      | 49     | 6%      |
| 5                      | 26     | 3%      |
| 6 or more              | 29     | 3%      |

Distribution of Cases by Criminal History Score

## **Sentencing Practices**

## **Incarceration Rates**

At the time of sentencing, the court can impose one or more of several different sentences, the most restrictive being a sentence of imprisonment in a state facility for a period exceeding a year. The court may also impose a sentence of local incarceration for a period of up to one year as a condition of probation, as well as other sanctions including community work service, court ordered treatment, and fines.

Of the 860 offenders sentenced for felony DWI, 131 (15%) were sentenced to imprisonment in a state facility. The average pronounced sentence for these 131 offenders was 52 months. An additional 707 offenders (82%) were sentenced to local incarceration as a condition of probation for an average period of 229 days. The total incarceration rate (i.e., both offenders sentenced to prison and local incarceration) was 97%. The remaining 22 offenders (3%) received other sanctions imposed by the court at sentencing. For the 728 offenders placed on probation, the average pronounced length of probation was 76 months. One offender received probation for one year, all other offenders were placed on probation for two years or longer. Most (72%) of the offenders placed on probation received a probation period equal to the statutory maximum of seven years (84 months).

| Туре            | Number | Percent | Average Pronounced<br>Durations |
|-----------------|--------|---------|---------------------------------|
| Prison          | 131    | 15.2%   | 52 months                       |
| Local Jail Time | 707    | 82.2%   | 229 days                        |
| Other Sanctions | 22     | 2.6%    |                                 |
| Total           | 860    | 100%    |                                 |

Incarceration Type and Durations Felony DWI Offenders

## **Departure Rates**

A departure occurs when the court imposes a sentence that is different from that presumed under the sentencing guidelines. A departure can be to the presumed disposition of the sentence (i.e., whether the guidelines calls for a stayed probationary sentence or a commitment to prison) or to the presumed duration or the sentence measured in months. A departure can be "aggravated" meaning either imposing a prison sentence on a presumptive stayed probationary sentence, or imposing a greater amount of time than that presumed by the sentencing guidelines. A departure can be "mitigated" meaning either imposing a stayed probationary sentence on a presumed prison sentence, or by imposing a shorter duration than that presumed under the sentencing guidelines.

#### **Dispositional Departures**

Of the 860 cases sentenced in 2004, 222 (75%) were presumptive prison sentences under the sentencing guidelines. Of those 222 cases, 126 (57%) were given the presumptive sentence and committed to prison. The remaining 96 cases (43%) were given a mitigated dispositional departure and placed on probation. The mitigated dispositional departure rate for Felony DWI cases sentenced through the end of 2003 was 37%.

Of the 638 cases where the sentencing guidelines presumed a stayed sentence, 5 (1%) were given an aggravated dispositional departure and committed to prison. The remaining 633 cases received the presumptive stayed sentence and were placed on probation. As noted above, a stayed sentence where the offender is placed on probation might include up to a year of incarceration in a local facility as a condition of the probation.

| Presumptive     | Sentence  | nce Received Departure Rate |                          |
|-----------------|-----------|-----------------------------|--------------------------|
| Disposition     | Prison    | Probation                   |                          |
| Prison – 222    | 126 (57%) | 96 (43%)                    | Mitigated – 43%          |
| Probation – 638 | 5 (1%)    | 633 (99%)                   | Aggravated – 1%          |
| Total – 860     | 3 ( 5%)   | 729 (85%)                   | Total Dispositional -12% |

**Dispositional Departures** 

The most frequently cited reasons for the mitigated dispositional departures included amenability to probation (60%) and treatment (53%). In 25% of these departures, the court cited the defendant's show of remorse or acceptance of responsibility as a reason for departure and in 18% placing the offender on long term supervision was cited as a reason for departure. In 40% of the mitigated dispositional departures, the court cited a plea negotiation, recommendation by the prosecutor, or failure by the prosecutor to object as a reason for departure. In 15% of these cases, the court stated that the prosecutor objected to the mitigated disposition. Of the five cases where a prison sentence was imposed even though the presumptive disposition was probation, 3 (60%) were the result of the defendant's request for a prison sentence.

## **Durational Departures on Prison Cases**

Of the 131 cases sentenced to prison, 85 (65%) received the sentence duration recommended under the sentencing guidelines. Five cases received a duration greater than that recommended by the sentencing guidelines and the remaining 41 cases (31%) received a sentence duration shorter than that recommended by the sentencing guidelines. This is a decrease from the 44% mitigated durational departure rate observed for felony DWI cases sentenced through the end of 2003. In 61% of the mitigated durational departures sentenced in 2004, the court cited plea agreement or recommendation or lack of objection by the prosecutor as a reason for departure. The court stated that the prosecutor objected to only 2 (5%) of the mitigated durations. Other most frequently cited reasons for mitigated durations included: the offenders showed remorse or accepted responsibility (29%), the crime was less onerous than typical (17%), and that by pleading guilty the offender saved the taxpayers the cost of a trial (10%). Of the five aggravated durational departures, one was the result of a plea negotiation, three resulted from errors in calculating the presumptive sentence, and in one case the court stated that the crime was more onerous than typical.

| Number of Executed | No        | Aggravated | Mitigated  | Total Departure |
|--------------------|-----------|------------|------------|-----------------|
| Sentences          | Departure | Departures | Departures | Rate            |
| 131                | 85 (65%)  | 5 (4%)     | 41 (31%)   | 35%             |

Durational Departures-Executed Sentences

#### **Revocations to Prison**

A revocation occurs when an offender placed on probation violates the conditions of that probation. A revocation can add additional sanctions to an offender's sentence or can result in the offender being sent to prison to serve their sentence. Information from the Department of Corrections indicates that 63 felony DWI offenders were admitted in 2004 as probation revocations. There were 24 probation revocations in 2003 for a total of 87. Since the felony DWI law went into effect, (August I, 2002) 1,772 offenders have been sentenced (102 in 2002, 810 in 2003, and 860 in 2004) and 1,518 offenders have been placed on probation. With 87 probation revocations, the revocation rate through the end of 2004 is 5.7%.

# **County Attorney Reports**

Current law directs county attorneys to collect and maintain information on criminal complaints and prosecutions within the county attorney's office in which a defendant is alleged to have committed an offense while possessing or using a firearm. This information is then forwarded to the Sentencing Guidelines Commission no later than July 1 of each year. Pursuant to M.S. § 244.09, subdivision 14, the Sentencing Guidelines Commission is required to include in its annual Report to the Legislature a summary and analysis of the reports received from county attorneys.

A mandatory minimum sentence was imposed and executed in 63 % of the cases where it was required.

Memoranda describing the ongoing mandate by the Legislature along with forms (See Appendix) on which to report their county's cases are distributed to Minnesota's county attorneys. Although commission staff clarifies inconsistencies in the summary data, the information received from the county attorneys is reported directly as provided.

This year the Commission received information from all 87 Minnesota counties. Figure 1 below displays a historical summary of cases since the mandate began. In FY 2005 there were a total of 731 cases in which a defendant allegedly committed an offense listed in subdivision 9 of M.S. § 609.11 while possessing or using a firearm. Case volume was up 4.3 percent from last year.

Figures 2 through 5 summarize this year's statewide information. Tables providing information for individual counties are included in the Appendix.

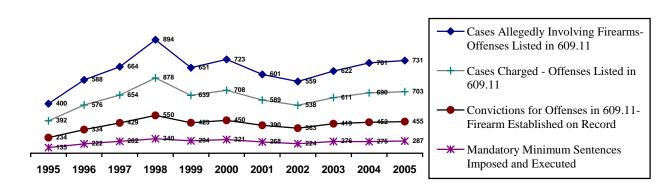


FIGURE I. Historical Case Summary

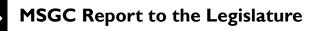
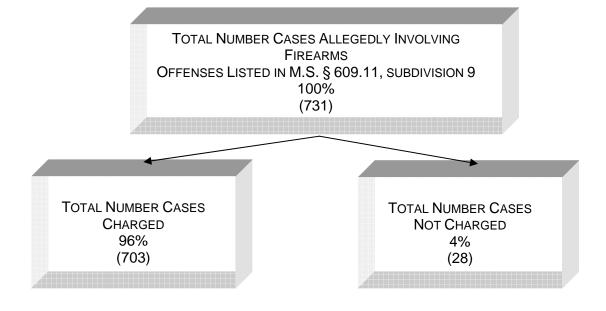


FIGURE 2.

#### Total Number Cases Allegedly Involving Firearms Offenses Listed in M.S. § 609.11, subdivision 9

• Prosecutors charged offenders in 96 percent of the cases allegedly involving firearms. This figure remains the same as reported last year.



#### FIGURE 3. Offenses Charged – Case Outcomes

• Among those cases charged, 70 percent were convicted of an offense listed in M.S. § 609.11, subdivision 9. This figure is was the same percent recorded in FY 2004.

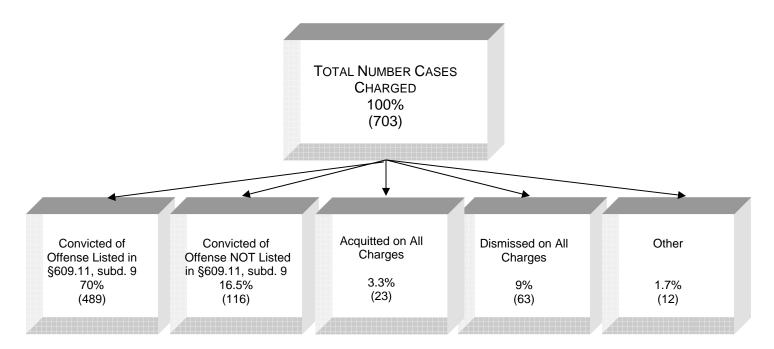
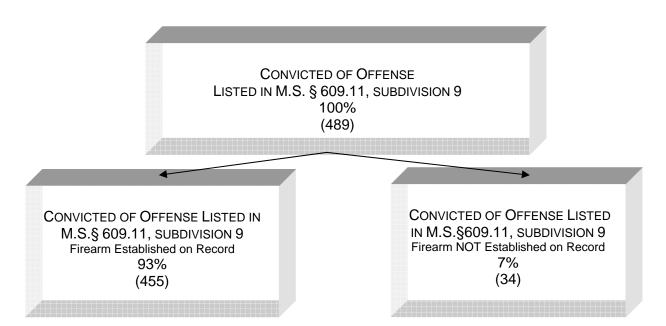


FIGURE 4.

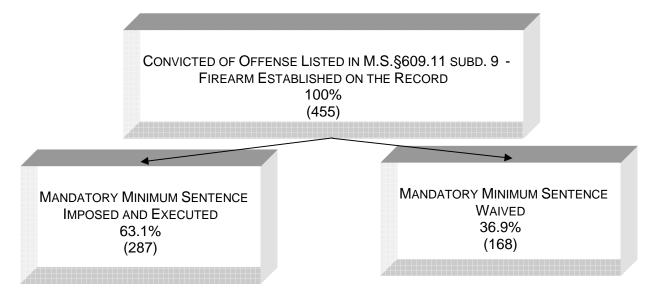
Convictions for Offenses Listed in M.S. § 609.11, subdivision 9 -Firearm Established on the Record

• There were 489 convictions for offenses listed in M.S. § 609.11, subdivision 9. In 93 percent of the cases, a firearm was established on the record. This is slightly lower from 94 percent as reported in FY 2004.



#### FIGURE 5. Mandatory Minimum Sentences Imposed and Executed

• A mandatory minimum sentence was imposed and executed in 63.1 percent of the cases where it was required. This figure was 61 percent in FY 2004 and 66 percent in FY 2003.





#### SENTENCING GUIDELINES GRID

Presumptive Sentence Lengths in Months

Italicized numbers within the grid denote the range within which a judge may sentence without the sentence being deemed a departure. Offenders with nonimprisonment felony sentences are subject to jail time according to law.

| SEVERITY LEVEL OF   | CRIMINAL HISTORY SCORE |                |                |                |                |                |                             |                             |
|---|------------------------|----------------|----------------|----------------|----------------|----------------|-----------------------------|-----------------------------|
| CONVICTION OFFENSE<br>(Common offenses listed in italics)   |                        | 0              | I              | 2              | 3              | 4              | 5                           | 6 or<br>more                |
| Murder, 2nd Degree<br>(intentional murder; drive-by shootings)  | хі                     | 306<br>261-367 | 326<br>278-391 | 346<br>295-415 | 366<br>312-439 | 386<br>329-463 | 406<br>346-480 <sup>3</sup> | 426<br>363-480 <sup>3</sup> |
| Murder, 3rd Degree<br>Murder, 2nd Degree<br>(unintentional murder)  | x                      | 150<br>128-180 | 165<br>141-198 | 180<br>153-216 | 195<br>166-234 | 210<br>179-252 | 225<br>192-270              | 240<br>204-288              |
| Criminal Sexual Conduct, 1st Degree <sup>2</sup><br>Assault, 1st Degree   | ıx                     | 86<br>74-103   | 98<br>84-117   | 110<br>94-132  | 122<br>104-146 | 134<br>114-160 | 1 <b>46</b><br>125-175      | 158<br>135-189              |
| Aggravated Robbery 1 st Degree<br>Criminal Sexual Conduct,<br>2 <sup>nd</sup> Degree (c),(d),(e),(f),(h) <sup>2</sup> | VIII                   | 48<br>41-57    | 58<br>50-69    | 68<br>58-81    | 78<br>67-93    | 88<br>75-105   | 98<br>84-117                | 108<br>92-129               |
| Felony DWI  | VII                    | 36             | 42             | 48             | 54<br>46-64    | 60<br>51-72    | 66<br>57-79                 | 72<br>62-86                 |
| Criminal Sexual Conduct,<br>2 <sup>nd</sup> Degree (a) & (b)  | vi                     | 21             | 27             | 33             | 39<br>34-46    | 45<br>39-54    | 51<br>44-61                 | 57<br>49-68                 |
| Residential Burglary<br>Simple Robbery  | v                      | 18             | 23             | 28             | 33<br>29-39    | 38<br>33-45    | 43<br>37-51                 | 48<br>41-57                 |
| Nonresidential Burglary   | IV                     | 121            | 15             | 18             | 21             | 24<br>21-28    | 27<br>23-32                 | 30<br>26-36                 |
| Theft Crimes (Over \$2,500)   | ш                      | 121            | 13             | 15             | 17             | 19<br>17-22    | 21<br>18-25                 | 23<br>20-27                 |
| Theft Crimes (\$2,500 or less) Check<br>Forgery (\$200-\$2,500)   | п                      | 121            | 121            | 13             | 15             | 17             | 19                          | 21<br>18-25                 |
| Sale of Simulated<br>Controlled Substance   | I                      | 121            | 121            | 121            | 13             | 15             | 17                          | 19<br>17-22                 |



Presumptive commitment to state imprisonment. First Degree Murder is excluded from the guidelines by law and continues to have a mandatory life sentence. See section <u>II.E. Mandatory Sentences</u> for policy regarding those sentences controlled by law, including minimum periods of supervision for sex offenders released from prison.

Presumptive stayed sentence; at the discretion of the judge, up to a year in jail and/or other non-jail sanctions can be imposed as conditions of probation. However, certain offenses in this section of the grid always carry a presumptive commitment to state prison. See sections <u>II.C.</u> <u>Presumptive Sentence</u> and <u>II.E. Mandatory Sentences</u>.

<sup>1</sup> One year and one day

<sup>2</sup> Pursuant to M.S. § 609.342, subd. 2 and 609.343, subd. 2, the presumptive sentence for Criminal Sexual Conduct in the First Degree is a minimum of 144 months and the presumptive sentence for Criminal Sexual Conduct in the Second Degree – clauses c, d, e, f, and h is a minimum of 90 months (see II.C. Presumptive Sentence and II.G. Convictions for Attempts, Conspiracies, and Other Sentence Modifiers). Pursuant to M.S. § 609.3455, certain sex offenders are subject to life sentences. Some of these life sentences are life without release, while others are indeterminate life sentences with the minimum term of imprisonment specified by the court and based upon the sentencing guidelines and any applicable mandatory minimums. See II.C. Presumptive Sentence.

<sup>3</sup> M.S. § 244.09 requires the Sentencing Guidelines to provide a range of 15% downward and 20% upward from the presumptive sentence. However, because the statutory maximum sentence for these offenses is no more than 40 years, the range is capped at that number.

Effective August 1, 2005

#### SPECIFIC GUIDELINES MODIFICATIONS Effective August 1, 2005

# I. Modifications Adopted by the Commission in December 2004 and Approved During the 2005 Legislative Session

A. The Commission adopted the following modifications related to the *Blakely* decision:

#### I. Departure Language

D. Departures from the Guidelines: The sentences ranges provided in the Sentencing Guidelines Grid are presumed to be appropriate for every case the crimes to which they apply. Thus, the judge shall utilize the presumptive sentence provided in the sentencing guidelines pronounce a sentence within the applicable range unless the individual case involves there exist identifiable, substantial, and compelling circumstances to support a sentence outside the range on the grid. A sentence outside the applicable range on the grid is a departure from the sentencing guidelines and is not controlled by the guidelines, but rather, is an exercise of judicial discretion constrained by case law and appellate review. However, in exercising the discretion to depart from a presumptive sentence, the judge must disclose in writing or on the record the particular When such circumstances are present, the judge may depart from the presumptive sentence and stay or impose any sentence authorized by law. When departing from the presumptive sentence, the court should pronounce a sentence which is proportional to the severity of the offense of conviction and the extent of the offender's prior criminal history, and should take into substantial consideration the statement of purpose and principles in Section I, above. When departing from the presumptive sentence, a judge must provide written reasons which specify the substantial and compelling nature of the circumstances that, and which demonstrate why the sentence selected in the departure is make the departure more appropriate, reasonable, or equitable than the presumptive sentence.

Eurthermore, if an aggravated durational departure is to be considered, the judge must afford the accused an opportunity to have a jury trial on the additional facts that support the departure and to have the facts proved beyond a reasonable doubt. If the departure facts are proved beyond a reasonable doubt, the judge may exercise the discretion to depart from the presumptive sentence. In exercising that discretion, it is recommended that the judge pronounce a sentence that is proportional to the severity of the crime for which the sentence is imposed and the offender's criminal history, and take into consideration the purposes and underlying principles of the sentencing guidelines. Because departures are by definition exceptions to the sentencing guidelines, the departure factors set forth in II.D are advisory only, except as otherwise established by settled case law. When the conviction is for a criminal sexual conduct offense or offense in which the victim was otherwise injured, and victim injury is established in proving the elements of the crime, an aggravated durational departure is possible without a jury determination of additional facts if the departure is based on the offender's prior history of a conviction for a prior criminal sexual conduct offense or an offense in which victim injury was established as an element of the offense.

#### Comment

**II.D.01.** The guideline sentences are presumed to be appropriate for every case. However, there will be a small number of cases where substantial and compelling aggravating or mitigating factors are present. When such factors are present, the judge may depart from the presumptive disposition or duration provided in the guidelines, and stay or impose a sentence that is deemed to be more appropriate, reasonable, or equitable than the presumptive sentence. A defendant has the right to a jury trial to determine whether or not aggravating factors are proved beyond a reasonable doubt.

**II.D.02.** Decisions with respect to disposition and duration are logically separate. Departures with respect to disposition and duration also are logically separate decisions. A judge may depart from the presumptive disposition without departing from the presumptive duration, and vice-versa. A judge who departs from the presumptive disposition as well as the presumptive duration has made two separate departure decisions, each requiring written reasons.

**II.D.03.** The aggravating or mitigating factors and the written reasons supporting the departure must be substantial and compelling to overcome the presumption in favor of the guideline sentence. The purposes of the sentencing guidelines cannot be achieved unless the presumptive sentences are applied with a high degree of regularity. Sentencing disparity cannot be reduced if judges depart from the guidelines frequently. Certainty in sentencing cannot be attained if departure rates are high. Prison populations will exceed capacity if departures increase imprisonment rates significantly above past practice.

**II.D.04.** Plea agreements are important to our criminal justice system because it is not possible to support a system where all cases go to trial. However, it is important to have balance in the criminal justice system where plea agreements are recognized as legitimate and necessary and the goals of the sentencing guidelines are supported. If a plea agreement involves a sentence departure and no other reasons are provided, there is little information available to provide for informed policy making or to ensure consistency, proportionality, and rationality in sentencing.

Departures and their reasons highlight both the success and problems of the existing sentencing guidelines. When a plea agreement is made that involves a departure from the presumptive sentence, the court should cite the reasons that underlie the plea agreement or explain the reasons the negotiation was accepted.

#### 2. Permissive Consecutive Sentences

#### II.F. Concurrent/Consecutive Sentences: \*\*\*\*

#### **Permissive Consecutive Sentences**

Except when consecutive sentences are presumptive, consecutive sentences are permissive (may be given without departure) only in the following cases:

1. A current felony conviction for a crime against a person on the list of offenses eligible for permissive consecutive sentences found in Section VI may be sentenced consecutively to a

prior felony sentence for a crime against a person listed in Section VI which has not expired or been discharged; or

2. Multiple current felony convictions for crimes against persons on the list of offenses eligible for permissive consecutive sentences found in Section VI may be sentenced consecutively to each other; or

•••

Consecutive sentences are permissive under the above criteria numbers 1, 2, and 4 only when the presumptive disposition for the current offense(s) is commitment to the Commissioner of Corrections as determined under the procedures outlined in section II.C. In addition, consecutive sentences are permissive under number I above, involving a current felony conviction for a crime against a person and a prior felony sentence for a crime against a person which has not expired or been discharged, only when the presumptive disposition for the prior offense(s) was commitment to the Commissioner of Corrections as determined under the procedures outlined in section II.C. If the judge pronounces a consecutive stayed sentence in these circumstances, the stayed sentence is a mitigated dispositional departure, but the consecutive nature of the sentence is not a departure if the offense meets one of the above criteria. The consecutive stayed sentence begins when the offender completes the term of imprisonment and is placed on supervised release.

#### Comment

\*\*\*\*

II.F.04. The Commission's policy on permissive consecutive sentencing outline the criteria that are necessary to permit consecutive sentencing without the requirement to cite reasons for departure. Judges may pronounce consecutive sentences in any other situation by citing reasons for departure. Judges may also pronounce durational and dispositional departures both upward and downward in cases involving consecutive sentencing if reasons for departure are cited. The reasons for each type of departure should be specifically cited. The procedures for departures are outlined in Section II.D. of the guidelines.

It is permissive for multiple current felony convictions against persons for offenses on the eligible list to be sentenced consecutively to each other when the presumptive disposition for these offenses is commitment to the Commissioner of Corrections as determined under the procedures outlined in Section II.C. Presumptive Sentence. Consecutive sentencing is permissive under these circumstances even when the offenses involve a single victim involving a single course of conduct. However, consecutive sentencing is not permissive under these circumstances when the court has given an upward durational departure on any of the current offenses. The Commission believes that to give both an upward durational departure and a consecutive sentence when the circumstances involve one victim and a single course of conduct can result in disproportional sentencing unless additional aggravating factors exist to justify the consecutive sentence.

\*\*\*\*

#### VI. OFFENSES ELIGIBLE FOR PERMISSIVE CONSECUTIVE SENTENCES

| Statute Number        | Offense   |
|-----------------------|---|
| 152.021 subd. 2a(a)   | Manufacture any amount of Methamphetamine                           |
| 152.022 subd. 1 (5)   | Sells Cocaine/Narcotic to Minor/Employs Minor                       |
| 152.023 subd. 1 (3)   | Sells Sch. I,II,III to Minor (not Narcotic)                         |
| 152.023 subd. 1 (4)   | Sells Sch I,II,III Employs Minor (not Narcotic)                     |
| 152.024 subd. 1 (2)   | Schedule IV or V to Minor   |
| 152.024 subd. 1 (3)   | Employs Minor to sell Schedule IV or V                              |
| 152.0261 subd. 1a     | Employing a Minor to Import Controlled Substances                   |
| 152.137               | Methamphetamine Crimes Involving Children or Vulnerable Adults      |
| 169.09 subd. 14(a)(1) | Accidents- Resulting in Death                                       |
| 169.09 subd. 14(a)(2) | Accidents- Great Bodily Harm  |
| 169A.24 subd. 1 (1)   | First Degree DWI – 4 or more w/in 10 years                          |
| 169A.24 subd. 1 (2)   | First Degree DWI – 2 <sup>nd</sup> or subsequent                    |
| 243.166 subd. 5 (b)   | Registration of Predatory Offenders                                 |
| 243.166 subd. 5 (c)   | Registration of Predatory Offenders - 2 <sup>nd</sup> or subsequent |
| 518B.01 subd. 14(d)   | Violation of an Order for Protection                                |
| 609.185               | Conspiracy/Attempted Murder in the First Degree                     |
| 609.19                | Murder in the Second Degree   |
| 609.195               | Murder in the Third Degree  |
| 609.20                | Manslaughter in the First Degree                                    |
| 609.205               | Manslaughter Second Degree  |
| 609.21 subd. 1 & 3    | Criminal Vehicular Homicide   |
| 609.21 subd. 2 & 4    | Criminal Vehicular Injury - Great Bodily Harm                       |
| 609.21 subd. 2a       | Criminal Vehicular Injury - Substantial Bodily Harm                 |
| 609.215               | Aiding Suicide  |
| 609.221               | Assault I   |
| 609.222               | Assault 2 - Dangerous Weapon  |
| 609.223               | Assault 3   |
| 609.2231              | Assault 4   |
| 609.224 subd. 4       | Assault 5 - 3 <sup>rd</sup> or subsequent violation                 |
| 609.2241              | Knowing Transfer of Communicable Disease                            |
| 609.2242 subd. 4      | Domestic Assault  |
| 609.2245              | Female Genital Mutilation   |
| 609.2247              | Domestic Assault by Strangulation                                   |
| 609.228               | Great Bodily Harm - Distribution of Drugs                           |
| 609.229 subd. 3       | Crime Committed for Benefit of Gang                                 |
| 609.2325 subd. 3(1)   | Criminal Abuse of Vulnerable Adult (Death)                          |
| 609.2325 subd. 3(2)   | Criminal Abuse of Vulnerable Adult (Great Bodily Harm)              |
| 609.2325 subd. 3(3)   | Criminal Abuse of Vulnerable Adult (Substantial Bodily Harm)        |
| 609.235               | Use of Drugs to Injure or Facilitate Crime                          |
| 609.24                | Simple Robbery  |
| 609.245 subd. I       | Aggravated Robbery I  |

| Statute Number        | Offense   |
|-----------------------|---|
| 609.245 subd. 2       | Aggravated Robbery 2                                    |
| 609.25                | Kidnapping  |
| 609.255               | False Imprisonment                                      |
| 609.2661              | Consp./At. Murder I of Unborn Child                     |
| 609.2662              | Murder 2 of an Unborn Child                             |
| 609.2663              | Murder 3 of an Unborn Child                             |
| 609.2664              | Manslaughter I of an Unborn Child                       |
| 609.2665              | Manslaughter 2 of an Unborn Child                       |
| 609.267               | Assault I of an Unborn Child                            |
| 609.2671              | Assault 2 of an Unborn Child                            |
| 609.268               | Death or Injury of an Unborn Child in Comm. of Crime    |
| 609.282               | Labor Trafficking                                       |
| 609.322 subd. I       | Solicit, Promote, or Profit from Prost. Under 18        |
| 609.322 subd. Ia      | Solicit, Promote, or Profit from Prost. (No Age Limit)  |
| 609.324 subd. I (a)   | Engage or Hire a Minor to Engage in Prostitution        |
| 609.324 subd. I (b)   | Engage or Hire a Minor to Engage in Prostitution        |
| 609.324 subd. I (c)   | Engage or Hire a Minor to Engage in Prostitution        |
| 609.342 subd. I       | Criminal Sexual Conduct I                               |
| 609.343 subd. I       | Criminal Sexual Conduct 2                               |
| 609.344 subd. I       | Criminal Sexual Conduct 3                               |
| 609.345 subd. I       | Criminal Sexual Conduct 4                               |
| 609.3451 subd. 3      | Criminal Sexual Conduct 5                               |
| 609.3453              | Criminal Sexual Predatory Conduct                       |
| 609.352 subd. 2       | Solicitation of Children to Engage in Sexual Conduct    |
| 609.365               | Incest  |
| 609.377               | Malicious Punish. of Child                              |
| 609.378               | Child Neglect/Endangerment                              |
| 609.485 subd. 4(a)(3) | Escape with Violence from GM or Misd. Offense           |
| 609.485 subd. 4(b)    | Escape with Violence from Felony offense                |
| 609.487 subd. 4(a)    | Fleeing Peace Officer (Resulting in Death)              |
| 609.487 subd. 4(b)    | Fleeing Peace Officer (Great Bodily Harm)               |
| 609.487 subd. 4(c)    | Fleeing Peace Officer (Substantial Bodily Harm)         |
| 609.498 subd. Ia      | Tampering with a Witness in the First Degree            |
| 609.498 subd. Ib      | Tampering with a Witness, Aggravated First Degree       |
| 609.527               | Identity Theft  |
| 609.561               | Arson in the First Degree                               |
| 609.582 subd. I (a)   | Burglary First Degree - of Occupied Dwelling            |
| 609.582 subd. I (b)   | Burglary First Degree with Dangerous Weapon             |
| 609.582 subd. I (c)   | Burglary First Degree with Assault                      |
| 609.582 subd. 2(a)    | Burglary Second Degree – Dwelling                       |
| 609.582 subd. 2(b)    | Burglary Second Degree – Bank                           |
| 609.591 subd. 3 (1)   | Hinder Logging (Great Bodily Harm)                      |
| 609.594 subd. 2       | Damage to Property – Critical Public Service Facilities |

| Statute Number         | Offense  |
|------------------------|--|
| 609.66 subd. I e       | Drive-By Shooting                                    |
| 609.662 subd. 2 (b)(1) | Duty to Render Aid (Death or Great Bodily Harm)      |
| 609.662 subd. 2 (b)(2) | Duty to Render Aid (substantial bodily harm)         |
| 609.671                | Hazardous Wastes                                     |
| 609.687 subd. 3(1)     | Adulteration Resulting in Death                      |
| 609.687 subd. 3(2)     | Adulteration Resulting in Bodily Harm                |
| 609.71 subd. 1         | Riot I   |
| 609.712                | Real/Simulated Weapons of Mass Destruction           |
| 609.713 subd. I        | Terroristic Threats-Violence Threat/Evacuation       |
| 609.713 subd. 2        | Terroristic Threats-Bomb Threat                      |
| 609.713 subd. 3(a)     | Terroristic Threats-Replica Firearm                  |
| 609.714 subd. 2        | Crimes Committed in Furtherance of Terrorism         |
| 609.748 subd. 6(d)     | Violation of Restraining Order                       |
| 609.749 subd. 3        | Harassment/Stalking (Aggravated Violations)          |
| 609.749 subd. 4        | Harassment/Stalking (Subsequent Violations)          |
| 609.749 subd. 5        | Harassment/Stalking (Pattern of Conduct)             |
| 609.855 subd. 2(c)(1)  | Interference with Transit Operator                   |
| 609.855 subd. 5        | Discharge Firearm at Occup. Tran. Vehicle/Facility   |
| 617.23 subd. 3         | Indecent Exposure                                    |
| 617.246, subd. 2       | Use of Minors in Sexual Performance Prohibited       |
| 617.246, subd. 3       | Operation/Owner-Use of Minors in Sexual Perform.     |
| 617.246, subd. 4       | Dissemination-Use of Minors in Sexual Performance    |
| 617.247, subd. 3(a)    | Dissemination of Pictorial Representations of Minors |
| 617.247, subd. 3(b)    | Dissemination by Predatory Offender                  |
| 617.247, subd. 4(a)    | Possession of Pictorial Representations of Minors    |
| 617.247, subd. 4(b)    | Possession by Predatory Offender                     |
| 624.732 subd. 2        | Intentional Release of Harmful Substance             |
| 624.74                 | Metal Penetrating Bullets                            |

# B. The Commission adopted a proposal to rank the following crime in Section V. OFFENSE SEVERITY REFERENCE TABLE and to remove this crime from the list of unranked offenses in Comment II.A.03:

III <u>Anhydrous Ammonia (tamper/theft/transport) – 18D.331 subd. 5</u>

# II. Adopted Modifications Associated With New and Amended Crimes Passed by the Legislature During the 2005 Legislative Session

# A. The Commission adopted a proposal to rank the following crimes in Section V. OFFENSE SEVERITY REFERENCE TABLE:

Possession of Substances with Intent to Manufacture Methamphetamine – 152.0262

IV Domestic Assault by Strangulation – 609.2247

 Attempted Manufacture of Methamphetamine — 152.021, subd. 2a(b)

 Anhydrous Ammonia (tampter/theft/transport) – 18D.331, subd. 5

 III
 Methamphetamine Crimes Involving Children and Vulnerable Adults – 152.137

 Obstructing Legal Process, Arrest, or Firefighting, or Ambulance Service Personnel Crew – 609.50, subd. 2

<u>Electronic Use of False Pretense to Obtain Identity – 609.527, subd. 5a</u>

Assault 4 – 609.2231, subd. 1, 2, & 3<u>, & 3a</u> <u>Criminal Use of Real Property (Movie Pirating) – 609.896</u> <u>Escape from Civil Commitment – 609.485, subd. 4 (a) (4)</u> <u>Interference with Privacy (subsequent violations & minor victim) – 609.746, subd. 1(e)</u>

**B.** The Commission adopted a proposal to add the following offenses to the unranked offense list in Comment II.A.03:

#### <u>Labor Trafficking – 609.282</u>

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Unlawful Conduct with Documents in Furtherance of Labor or Sex Trafficking – 609.283

C. The Commission adopted a proposal to add the following crime to the Misdemeanor and Gross Misdemeanor Offense List:

Predatory Offender Carrying a Weapon 624.714, subd. 24

#### D. The Commission adopted a proposal to add the following crimes to Section VI. OFFENSES ELIGIBLE FOR PERMISSIVE CONSECUTIVE SENTENCING:

| 152.137         | Methamphetamine Crimes Involving Children and Vulnerable Adults |
|-----------------|---|
| <u>609.2247</u> | Domestic Assault by Strangulation                               |
| <u>609.282</u>  | Labor Trafficking   |
| <u>609.3453</u> | Criminal Sexual Predatory Conduct                               |

#### E. The Commission adopted a proposal to add the following language to Sections II.C. and II.E of the *Minnesota Sentencing Guidelines and Commentary* to address the new mandatory life sentences for certain sex offenders:

#### C. Presumptive Sentence: \*\*\*\*

The line on the Sentencing Guidelines Grid demarcates those cases for whom the presumptive sentence is executed from those for whom the presumptive sentence is stayed. For cases contained in cells above and to the right of the line, the sentence should be executed. For cases contained in cells below and to the left of the line, the sentence should be stayed, unless the conviction offense carries a mandatory minimum sentence.

Pursuant to M.S. § 609.3455, certain sex offenders are subject to mandatory life sentences. The sentencing guidelines presumptive sentence does not apply to offenders subject to mandatory life without the possibility of release sentences under subdivision 2 of that statute. For offenders subject to life with the possibility of release sentences under subdivisions 3 and 4 of that statute, the court shall specify a minimum term of imprisonment, based on the sentencing guidelines or any applicable mandatory minimum sentence, that must be served before the offender may be considered for release.

The sentencing guidelines do not apply to offenders sentenced under M.S. § 609.109, subdivision 3, which mandates a life sentence for certain repeat sex offenders. The minimum term of imprisonment for offenders sentenced under this statute is 30 years.

Pursuant to M.S. § 609.342, subdivision 2, the presumptive sentence for a conviction of Criminal Sexual Conduct in the First Degree is an executed sentence of at least 144 months. Sentencing a person in a manner other than that described in M.S. § 609.342, subdivision 2 is a departure. The presumptive duration for an attempt or conspiracy to commit Criminal Sexual Conduct in the First Degree is one-half of the time listed in the appropriate cell of the Sentencing Guidelines Grid, or any mandatory minimum, whichever is longer.

Pursuant to M.S. § 609.343, subdivision 2, the presumptive sentence for a conviction of Criminal Sexual Conduct in the Second Degree, 609.343 subd. I clauses (c), (d), (e), (f), and (h), is an executed sentence of at least 90 months. Sentencing a person in a manner other than that described in M.S. § 609.343, subdivision 2 is a departure. The presumptive duration for an attempt or conspiracy to commit Criminal

Sexual Conduct in the Second Degree is one-half of the time listed in the appropriate cell of the Sentencing Guidelines Grid, or any mandatory minimum, whichever is longer.

\*\*\*\*

#### Comment

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**II.C.10.** The 2005 Legislature enacted statutory changes allowing life sentences with the possibility of release for certain sex offenders. The statute requires the sentencing judge to pronounce a minimum term of imprisonment, based on the sentencing guidelines and any applicable mandatory minimum, that the offender must serve before being considered for release. All applicable sentencing guidelines provisions, including the procedures for departing from the presumptive sentence, are applicable in the determination of the minimum term of imprisonment for these sex offense sentences.

\*\*\*\*

#### E. Mandatory Sentences: \*\*\*\*

First degree murder, and certain sex offenders convicted under subject to Minn. Stat. § 609.109, subd. 3 and § 609.3455, subdivision 2, which have a mandatory life imprisonment sentences, are excluded from offenses covered by the sentencing guidelines.

\*\*\*\*

F.

#### The Commission adopted a proposal to add the following language to Section II.G. of the Minnesota Sentencing Guidelines and Commentary to address the new Criminal Sexual Predatory Conduct offense:

**II.G.** Convictions for Attempts, Conspiracies, and Other Sentence Modifiers: For persons convicted of attempted offenses or conspiracies to commit an offense, Solicitation of Juveniles under Minn. Stat. § 609.494, subd. 2(b), Solicitation of Mentally Impaired Persons under Minn. Stat. § 609.493, or Aiding an Offender – Taking Responsibility for Criminal Acts under Minn. Stat. § 609.495, subd. 4, the presumptive sentence is determined by locating the Sentencing Guidelines Grid cell defined by the offender's criminal history score and the severity level of the completed or intended offense or the offense committed by the principal offender, and dividing the duration contained therein by two, but such sentence shall not be less than one year and one day except that for Conspiracy to Commit a Controlled Substance offense as per Minn. Stat. § 152.096, in which event the presumptive sentence shall be that for the completed offense.

For persons convicted of attempted offenses or conspiracies to commit an offense with a mandatory minimum of a year and a day or more, the presumptive duration is the mandatory minimum or one-half the duration specified in the applicable Sentencing Guidelines Grid cell, whichever is greater. For persons convicted of an attempt or conspiracy to commit Criminal Sexual Conduct in the First Degree (M.S. § 609.342) or Criminal Sexual Conduct in the Second Degree (M.S. § 609.343, subd. I(c), (d), (e), (f), and (h)), the presumptive duration is one-half of that found in the appropriate cell of the Sentencing Guidelines Grid or any mandatory minimum, whichever is longer.

For persons sentenced under Minn. Stat. § 609.714 (an offense committed in furtherance of terrorism),

the presumptive sentence duration for the underlying offense is increased 50%. The presumptive sentence is determined by locating the Sentencing Guidelines Grid cell defined by the offender's criminal history score and the severity level of the underlying crime.

For persons sentenced under Minn. Stat. § 609.3453 (criminal sexual predatory conduct), the presumptive sentence duration for the underlying offense, located in the Sentencing Guidelines Grid Cell defined by the offender's criminal history score and the severity level of the underlying crime, is increased by 25%. If the person was convicted and sentenced for a sex offense before the commission of the present offense, the presumptive sentence duration for the underlying offense is increased by 50%. Any partial months resulting from this calculation should be rounded down to the nearest half month.

\*\*\*\*

For persons sentenced under Minn. Stat. § 609.229, subd. 3(a) where there is a sentence for an offense committed for the benefit of a gang, the presumptive disposition is always commitment to the Commissioner of Corrections due to the mandatory minimum under Minn. Stat. § 609.229, subd. 4. The presumptive duration is determined by the duration contained in the Sentencing Guidelines Grid cell defined by the offender's criminal history score and the severity level of the underlying crime with the highest severity level, or the mandatory minimum, whichever is greater, plus an additional 12 months. If the underlying crime is an attempt, the presumptive duration includes an additional 6 months rather than 12.

Any changes to presumptive sentences under this section are also applied to the upper and lower numbers of the sentencing range provided on the Sentencing Guidelines Grid.

G. The Commission adopted the following modifications to Section II.E. of the *Minnesota Sentencing Guidelines and Commentary* to address the increased conditional release terms for sex offenders and the expanded application of conditional release to Failure of Predatory Offenders to Register (risk level III sex offenders) and to Fourth Degree Assault against secure treatment facility personnel.

#### E. Mandatory Sentences: \*\*\*\*

When an offender is sentenced for first degree (felony) driving while impaired, the court must impose a sentence of at least 36 months. The presumptive disposition is determined by the dispositional line on the Sentencing Guidelines Grid. For cases contained in cells above and to the right of the line, the sentence should be executed. For cases contained in cells below and to the left of the line, the sentence should be stayed unless the offender has a prior conviction for a felony DWI, in which case the presumptive disposition is Commitment to the Commissioner of Corrections. In addition, when the court commits a person convicted of first degree (felony) driving while impaired to the custody of the commissioner of corrections, it shall provide that after the person has been released from prison the commissioner shall place the person on conditional release for five years.

Several Minnesota statutes provide for mandatory conditional release terms that must be served by certain offenders once they are released from prison. When a court commits a person subject to one of these statutes to the custody of the commissioner of corrections, it shall provide that after the person has been released from prison, the commissioner shall place the person on conditional release for the designated term. A person committed to prison for a sex offense is subject to a ten-year conditional release term. If the person was convicted of a sex offense before conviction for the current sex offense and either the present or prior sex offense was for a violation of M.S. §§ 609.342 (first degree criminal sexual conduct), 609.343 (second degree criminal sexual conduct), 609.344 (third degree criminal sexual conduct), or 609.3453 (criminal sexual predatory conduct), the person shall be placed on conditional release for the remainder of the person's life; a person subject to a life with the possibility of release sentence, if they are released, is also subject to conditional release for the remainder of their life. If a person is sentenced for failure to register as a predatory offender and the person was assigned a risk level III under M.S. § 244.052, the person shall be placed on conditional release for ten years. A person convicted of fourth degree assault against secure treatment facility personnel under M.S. § 609.2231, subdivision 3a is subject to a five-year conditional release term. Finally, a person sentenced to imprisonment for first degree (felony) driving while impaired is subject to five years of conditional release.

#### Comment

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**II.E.05.** M.S. § 609.109 requires that when a court sentences a person to prison for a violation of section 609.342, 609.343, 609.344, or 609.345, the court shall provide that after the person has completed the sentence imposed, the commissioner of corrections shall place the person on conditional release for five years, minus the time the person served on supervised release. If the person was convicted for a violation of one of those sections a second or subsequent time, or sentenced to a mandatory departure pursuant to section 609.109, subd. 6, the person shall be placed on conditional release for ten years, minus the time served on supervised release for ten years, minus the time served on supervised release. M.S. § 169A.276, subd. 1(d) requires that when the court commits a person to the custody of the commissioner of corrections for first degree (felony) driving while impaired, it shall provide that after the person has been released from prison the commissioner shall place the person on conditional release for five years.

#### H. The Commission adopted the following modifications to Section II.B. of the Minnesota Sentencing Guidelines and Commentary to address the new provision allowing multiple sentences arising out of the same course of conduct involving the new methamphetamine-related crimes involving children and vulnerable adults offense:

#### II.B. Criminal History.

\*\*\*\*

1. Subject to the conditions listed below, the offender is assigned a particular weight for every extended jurisdiction juvenile conviction and for every felony conviction for which a felony sentence was stayed or imposed before the current sentencing or for which a stay of imposition of sentence was given before the current sentencing. Multiple offenses are sentenced in the order in which they occurred. For purposes of this section, prior extended jurisdiction juvenile convictions are treated the same as prior felony sentences.

\*\*\*\*

b. When multiple sentences for a single course of conduct were imposed pursuant to Minn. Stats. §§ 152.137, 609.585 or 609.251, only the offense at the highest severity level is considered; when multiple current convictions arise from a single course of conduct and multiple sentences are imposed on the same day pursuant to Minn. Stat. § 152.137, the conviction and sentence for the "earlier" offense should not increase the criminal history score for the "later" offense.

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#### Comment

**II.B.102.** In addition, the Commission established policies to deal with several specific situations which arise under Minnesota law. The first deals with conviction under <u>Minn. Stat. § 152.137</u>, <u>under which persons convicted of methamphetamine-related crimes involving children and vulnerable adults are subject to conviction and sentence for other crimes resulting from the same criminal behavior.</u> Minn. Stat. § 609.585, under which persons committing theft or another felony offense during the course of a burglary could be convicted of and sentenced for both the burglary and the other felony, or a conviction under Minn. Stat. § 609.251, under which persons who commit another felony during the course of a kidnapping can be convicted of and sentenced for both offenses. For purposes of computing criminal history, the Commission decided that consideration should only be given to the most severe offense when there are prior multiple sentences under provisions of Minn. Stats. § 152.137</u>. 609.585 or 609.251. This was done to prevent inequities due to past variability in prosecutorial and sentencing practices with respect to that statute these statutes, to prevent systematic manipulation of <u>Minn. Stats. § 609.585</u> or 609.251 these statutes in the future, and to provide a uniform and equitable method of computing criminal history scores for all cases of multiple convictions arising from a single course of conduct, when single victims are involved.

When multiple current convictions arise from a single course of conduct and multiple sentences are imposed on the same day pursuant to Minn. Stats. <u>§§ 152.137</u>, 609.585 or 609.251, the conviction and sentence for the "earlier" offense should not increase the criminal history score for the "later" offense.

#### I. The Commission adopted the following modifications to Section II.G. of the *Minnesota Sentencing Guidelines and Commentary* to address the increased statutory maximum sentence for a crime committed for the benefit of a gang when the victim of the crime is a minor:

#### **II.G.** Attempts, Conspiracies, and Other Sentence Modifiers.

\*\*\*\*

For persons sentenced under Minn. Stat. § 609.229, subd. 3(a) where there is a sentence for an offense committed for the benefit of a gang, the presumptive disposition is always commitment to the Commissioner of Corrections due to the mandatory minimum under Minn. Stat. § 609.229, subd. 4. The presumptive duration is determined by the duration contained in the Sentencing Guidelines Grid cell defined by the offender's criminal history score and the severity level of the underlying crime with the highest severity level, or the mandatory minimum, whichever is greater, plus an additional 12 months or an additional 24 months if the victim of the crime was under the age of eighteen years. If the underlying crime is an attempt, the presumptive duration includes an additional 6 months rather than 12 or an additional 12 months if the victim of the crime was under the age of eighteen years.

## III. Other Proposed Modifications Related to Legislation Passed During the 2005 Legislative Session

#### A. The Commission adopted the following modifications to Section II.G. and to the Sentencing Guidelines Grid to address the legislative mandate to provide sentence ranges of 15% downward and 20% upward:

# **II.G.** Convictions for Attempts, Conspiracies, and Other Sentence Modifiers:

Further, the presumptive disposition for Conspiracy to Commit or Attempted First Degree Murder, Minn. Stat. § 609.185, or Conspiracy to Commit or Attempted First Degree Murder of an Unborn Child, Minn. Stat. § 609.2661, with 609.17 or 609.175 cited, shall be imprisonment for all cases. The presumptive durations shall be as follows:

| SEVERITY LEVELS          | CRIMINAL HISTORY SCORE |                    |                    |                              |                            |                    |                    |  |
|--------------------------|------------------------|--------------------|--------------------|------------------------------|----------------------------|--------------------|--------------------|--|
| OF CONVICTION<br>OFFENSE | 0                      | I                  | 2                  | 3                            | 4                          | 5                  | 6 or<br>More       |  |
| Conspiracy/              | 180                    | 190                | 200                | 210                          | 220                        | 230                | 240                |  |
| Attempted Murder,        | <del>176-184</del>     | <del>186-194</del> | <del>196-204</del> | <del>206-214</del>           | <del>216-224</del>         | <del>226-234</del> | <del>236-240</del> |  |
| I <sup>st</sup> Degree   | <u>153-216</u>         | <u>161.5-228</u>   | <u>170-240</u>     | <u>178.5-240<sup>1</sup></u> | <u>187-240<sup>1</sup></u> | <u>195.5-240'</u>  | <u>204-240'</u>    |  |

CRIMINAL HISTORY SCORE

<sup>1</sup> M.S. § 244.09 requires the Sentencing Guidelines to provide a range of 15% downward and 20% upward from the presumptive sentence. However, because the statutory maximum sentence for these offenses is no more than 20 years, the range is capped at that number.

#### **IV. SENTENCING GUIDELINES GRID**

Presumptive Sentence Lengths in Months

Italicized numbers within the grid denote the range within which a judge may sentence without the sentence being deemed a departure. Offenders with non-imprisonment felony sentences are subject to jail time according to law.

| sentences are subject to   | CRIMINAL HISTORY SCORE |   |  |   |   |   |   |   |
|--|------------------------|---|--|---|---|---|---|---|
| SEVERITY LEVEL OF<br>CONVICTION OFFENSE<br>(Common offenses listed in itali  | cs)                    | 0   | I  | 2   | 3   | 4   | 5   | 6 or<br>more                                |
| Murder, 2nd Degree<br>(intentional murder; drive-by-<br>shootings)   | XI                     | 306<br><del>299 313</del><br><u>261-367</u> | 326<br><del>319 333</del><br><u>278-391</u>  | 346<br><u>339 353</u><br><u>295-415</u>     | 366<br><u>359 373</u><br><u>312-439</u>     | 386<br><u>379 393</u><br><u>329-463</u>     | 406<br><u>399 413</u><br><u>346-480</u> 3   | 426<br>419-433<br><u>363-480</u> 3          |
| Murder, 3rd Degree<br>Murder, 2nd Degree<br>(unintentional murder)   | x                      | 150<br><del>144-156</del><br><u>128-180</u> | 165<br><del>159 17</del> 1<br><u>141-198</u> | 180<br><del>174-186</del><br><u>153-216</u> | 195<br><del>189 201</del><br><u>166-234</u> | 210<br><del>204 216</del><br><u>179-252</u> | 225<br><del>219-231</del><br><u>192-270</u> | 240<br><del>234-246</del><br><u>204-288</u> |
| Criminal Sexual Conduct,<br>Ist Degree <sup>2</sup><br>Assault, Ist Degree   | ıx                     | 86<br><del>81 91</del><br><u>74-103</u>     | 98<br><del>93-103</del><br><u>84-117</u>     | 110<br><del>105-115</del><br><u>94-132</u>  | 122<br><del>117-127</del><br><u>104-146</u> | 134<br><del>129-139</del><br><u>114-160</u> | 146<br><del>141-151</del><br><u>125-175</u> | 158<br><del>153-163</del><br><u>135-189</u> |
| Aggravated Robbery 1st Degree<br>Criminal Sexual Conduct,<br>2 <sup>nd</sup> Degree (c),(d),(e),(f),(h) <sup>2</sup> | VIII                   | 48<br>44-52<br>41-57                        | 58<br><del>54-62</del><br><u>50-69</u>       | 68<br><del>64-72</del><br><u>58-81</u>      | 78<br><del>74-82</del><br><u>67-93</u>      | 88<br><del>84-92</del><br><u>75-105</u>     | 98<br><del>94-102</del><br><u>84-117</u>    | 108<br><del>104-112</del><br><u>92-129</u>  |
| Felony DWI   | VII                    | 36  | 42   | 48  | 54<br><del>51-57</del><br><u>46-64</u>      | 60<br><del>57 63</del><br><u>51-72</u>      | 66<br><del>63-69</del><br><u>57-79</u>      | 72<br><del>69-75</del><br><u>62-86</u>      |
| Criminal Sexual Conduct,<br>2 <sup>nd</sup> Degree (a) & (b)   | VI                     | 21  | 27   | 33  | 39<br><del>37 41</del><br><u>34-46</u>      | 45<br>4 <u>3 47</u><br><u>39-54</u>         | 51<br><u>49-53</u><br><u>44-61</u>          | 57<br><del>55-59</del><br><u>49-68</u>      |
| Residential Burglary<br>Simple Robbery   | v                      | 18  | 23   | 28  | 33<br><del>31-35</del><br>29-39             | 38<br><del>36-40</del><br><u>33-45</u>      | 43<br><u>41-45</u><br><u>37-51</u>          | 48<br><del>46-50</del><br><u>41-57</u>      |
| Nonresidential Burglary  | IV                     | 12'   | 15   | 18  | 21  | 24<br><del>23-25</del><br><u>21-28</u>      | 27<br><del>26-28</del><br><u>23-32</u>      | 30<br><del>29 31</del><br><u>26-36</u>      |
| Theft Crimes (Over \$2,500)  | III                    | 12'   | 13   | 15  | 17  | 19<br><del>18-20</del><br><u>17-22</u>      | 21<br><del>20-22</del><br><u>18-25</u>      | 23<br><del>22-24</del><br><u>20-27</u>      |
| Theft Crimes (\$2,500 or less)<br>Check Forgery (\$200-\$2,500)  | 11                     | 12'   | 12'  | 13  | 15  | 17  | 19  | 21<br><del>20-22</del><br><u>18-25</u>      |
| Sale of Simulated<br>Controlled Substance  | I                      | 12'   | 12'  | 12'   | 13  | 15  | 17  | 19<br><del>18-20</del><br><u>17-22</u>      |



Presumptive commitment to state imprisonment. First Degree Murder is excluded from the guidelines by law and continues to have a mandatory life sentence. See section <u>II.E. Mandatory Sentences</u> for policy regarding those sentences controlled by law, including minimum periods of supervision for sex offenders released from prison.

Presumptive stayed sentence; at the discretion of the judge, up to a year in jail and/or other non-jail sanctions can be imposed as conditions of probation. However, certain offenses in this section of the grid always carry a presumptive commitment to state prison. These offenses include Third Degree Controlled Substance Crimes when the offender has a prior felony drug conviction, Burglary of an Occupied Dwelling when the offender has a prior felony burglary conviction, second and subsequent Criminal Sexual Conduct offenses and offenses carrying a mandatory minimum prison term due to the use of a dangerous weapon (e.g., Second Degree Assault). See sections II.C. Presumptive Sentence and II.E. Mandatory Sentences.

- <sup>1</sup> One year and one day
- <sup>2</sup> Pursuant to M.S. § 609.342, subd. 2 and 609.343, subd. 2, the presumptive sentence for Criminal Sexual Conduct in the First Degree is a minimum of 144 months and the presumptive sentence for Criminal Sexual Conduct in the Second Degree clauses c, d, e, f, and h is a minimum of 90 months (see II.C. Presumptive Sentence and II.G. Convictions for Attempts, Conspiracies, and Other Sentence Modifiers). Pursuant to M.S. § 609.3455, certain sex offenders are subject to life sentences. Some of these life sentences are life without release, while others are indeterminate life sentences with the minimum term of imprisonment specified by the court and based upon the sentencing guidelines and any applicable mandatory minimums. See II.C. Presumptive Sentence.
- <sup>3</sup> M.S. § 244.09 requires the Sentencing Guidelines to provide a range of 15% downward and 20% upward from the presumptive sentence. However, because the statutory maximum sentence for these offenses is no more than 40 years, the range is capped at that number.

Effective August 1, 2004 Effective August 1, 2005

# Felony DWI Cases By County

### Incarceration Rates by County

| Country    | # of Cases | Number       | and Percentage of | Offenders       |
|------------|------------|--------------|-------------------|-----------------|
| County     | Sentenced  | State Prison | Local Jail        | Other Sanctions |
| Aitkin     | 4          | I (25%)      | 3 (75%)           | 0               |
| Anoka      | 38         | 2 (5%)       | 33 (87%)          | 3 (8%)          |
| Becker     | 15         | 4 (27%)      | (73%)             | 0               |
| Beltrami   | 19         | 2 (11%)      | 17 (89%)          | 0               |
| Benton     | 10         | 3 (30%)      | 7 (70%)           | 0               |
| Blue Earth | 11         | 3 (27%)      | 8 (73%)           | 0               |
| Brown      | 4          | 0            | 4 (100%)          | 0               |
| Carlton    | 7          | I (I4%)      | 6 (86%)           | 0               |
| Carver     | I          | 0            | I (100%)          | 0               |
| Cass       | 12         | I (8%)       | (92%)             | 0               |
| Chippewa   | 4          | I (25%)      | 3 (75%)           | 0               |
| Chisago    | 16         | 0            | 16 (100%)         | 0               |
| Clay       | 28         | 6 (21%)      | 22 (79%)          | 0               |
| Clearwater | 5          | 0            | 5 (100%)          | 0               |
| Cottonwood | I          | 0            | I (100%)          | 0               |
| Crow Wing  | 13         | 3 (23%)      | 10 (77%)          | 0               |
| Dakota     | 49         | 3 (6%)       | 46 (94%)          | 0               |
| Dodge      | 5          | 0            | 5 (100%)          | 0               |
| Douglas    | 3          | 0            | 3 (100%)          | 0               |
| Fillmore   | 4          | 0            | 4 (100%)          | 0               |
| Freeborn   | 11         | I (9%)       | 9 (82%)           | I (9%)          |
| Goodhue    | 5          | I (20%)      | 4 (80%)           | 0               |
| Hennepin   | 157        | 26 (17%)     | 119 (76%)         | 12 (8%)         |
| Houston    | 3          | 0            | 3 (100%)          | 0               |
| Hubbard    | I          | 0            | I (100%)          | 0               |
| Isanti     | 6          | 0            | 6 (100%)          | .0              |

|                   | # of Cases | Number and Percentage of Offenders |            |                 |  |  |
|-------------------|------------|------------------------------------|------------|-----------------|--|--|
| County            | Sentenced  | State Prison                       | Local Jail | Other Sanctions |  |  |
| ltasca            | 10         | 3 (30%)                            | 7 (70%)    | 0               |  |  |
| Jackson           | I          | I (100%)                           | 0          | 0               |  |  |
| Kanabec           | 3          | 0                                  | 3 (100%)   | 0               |  |  |
| Kandiyohi         | 4          | 0                                  | 4 (100%)   | 0               |  |  |
| Koochiching       | 2          | 0                                  | 2 (100%)   | 0               |  |  |
| Lake of the Woods | 3          | 0                                  | 3 (100%)   | 0               |  |  |
| Le Sueur          | 2          | I (50%)                            | I (50%)    | 0               |  |  |
| Lyon              | 4          | 0                                  | 4 (100%)   | 0               |  |  |
| McLeod            | 8          | 3 (38%)                            | 5 (62%)    | 0               |  |  |
| Mahnomen          | 12         | 5 (42%)                            | 7 (58%)    | 0               |  |  |
| Martin            | 4          | 0                                  | 4 (100%)   | 0               |  |  |
| Meeker            | 4          | 2 (50%)                            | 2 (50%)    | 0               |  |  |
| Mille Lacs        | 10         | 0                                  | 10 (100%)  | 0               |  |  |
| Morrison          | 6          | 0                                  | 6 (100%)   | 0               |  |  |
| Mower             | 8          | 2 (25%)                            | 6 (75%)    | 0               |  |  |
| Nicollet          | 8          | I (I3%)                            | 7 (87%)    | 0               |  |  |
| Nobles            | 5          | 0                                  | 5 (100%)   | 0               |  |  |
| Olmsted           | 26         | 8 (31%)                            | 18 (69%)   | 0               |  |  |
| Otter Tail        | 14         | I (7%)                             | 12 (86%)   | I (7%)          |  |  |
| Pennington        | 5          | 0                                  | 5 (100%)   | 0               |  |  |
| Pine              | 12         | 2 (17%)                            | 10 (83%)   | 0               |  |  |
| Pipestone         | I          | 0                                  | I (100%)   | 0               |  |  |
| Polk              | 15         | 6 (40%)                            | 8 (53%)    | I (7%)          |  |  |
| Роре              | Ι          | 0                                  | I (100%)   | 0               |  |  |
| Ramsey            | 68         | 8 (12%)                            | 60 (88%)   | 0               |  |  |
| Redwood           | 3          | I (33%)                            | 2 (67%)    | 0               |  |  |
| Renville          | 2          | 0                                  | 2 (100%)   | 0               |  |  |
| Rice              | 7          | 2 (29%)                            | 5 (71%)    | 0               |  |  |
| Rock              | 2          | 0                                  | 2 (100%)   | 0               |  |  |
| Roseau            | 3          | 0                                  | 3 (100%)   | 0               |  |  |
| St Louis          | 46         | 7 (15%)                            | 38 (83%)   | I (6%)          |  |  |

| Country         | # of Cases | Number and Percentage of Offenders |            |                 |  |  |
|-----------------|------------|------------------------------------|------------|-----------------|--|--|
| County          | Sentenced  | State Prison                       | Local Jail | Other Sanctions |  |  |
| Scott           | 17         | 0                                  | 16 (94%)   | I (6%)          |  |  |
| Sherburne       | 7          | 0                                  | 7 (100%)   | I (8%)          |  |  |
| Sibley          | 7          | ( 4%)                              | 6 (86%)    | 0               |  |  |
| Stearns         | 25         | 6 (24%)                            | 18 (72%)   | I (4%)          |  |  |
| Steele          | 8          | 2 (25%)                            | 6 (75%)    | 0               |  |  |
| Todd            | 4          | 2 (50%)                            | 2 (50%)    | 0               |  |  |
| Traverse        | 4          | I (25%)                            | 3 (75%)    | 0               |  |  |
| Wabasha         | 2          | 0                                  | 2 (100%)   | 0               |  |  |
| Wadena          | 2          | I (50%)                            | l (50%)    | 0               |  |  |
| Waseca          | 2          | 0                                  | 2 (100%)   | 0               |  |  |
| Washington      | 25         | I (4%)                             | 24 (96%)   | 0               |  |  |
| Winona          | П          | 2 (18%)                            | 9 (82%)    | 0               |  |  |
| Wright          | 13         | 2 (15%)                            | 10(77%)    | I (8%)          |  |  |
| Yellow Medicine | 2          | 2 (100%)                           | 0          | 0               |  |  |
| Total           | 860        | 131 (15%)                          | 707 (82%)  | 22 (3%)         |  |  |

# County Attorney Reports on Criminal Cases Involving Firearms By County

#### Cases Allegedly Involving Firearms - Offenses Listed in M.S. § 609.11, subd. 9 Cases Disposed from July 1, 2003 to July 1, 2004

| County     | Cases Allegedly<br>Involving Firearms -<br>Offenses Listed in M.S § 609.11 | Cases Not<br>Charged | Cases<br>Charged |
|------------|--|----------------------|------------------|
| Aitkin     | 4  | 0                    | 4                |
| Anoka      | 48   | 4                    | 44               |
| Becker     | 6  | 0                    | 6                |
| Beltrami   | 4  | 0                    | 4                |
| Brown      | 1  | 0                    | 1                |
| Carver     | 1  | 0                    | 1                |
| Cass       | 20   | 0                    | 20               |
| Chisago    | 3  | 2                    | 1                |
| Clay       | 6  | 0                    | 6                |
| Crow Wing  | 21   | 0                    | 21               |
| Dakota     | 28   | 0                    | 28               |
| Dodge      | 4  | 0                    | 4                |
| Freeborn   | 1  | 0                    | 1                |
| Goodhue    | 4  | 0                    | 4                |
| Grant      | 1  | 0                    | 1                |
| Hennepin   | 150  | 0                    | 150              |
| Hubbard    | 10   | 1                    | 9                |
| Isanti     | 2  | 0                    | 2                |
| Itasca     | 26   | 0                    | 26               |
| Jackson    | 2  | 1                    | 1                |
| Kanabec    | 7  | 5                    | 2                |
| Kandiyohi  | 5  | 1                    | 4                |
| Lake       | 5  | 0                    | 5                |
| LeSueur    | 2  | 0                    | 2                |
| Lyon       | 4  | 0                    | 4                |
| McLeod     | 5  | 0                    | 5                |
| Mahnomen   | 39   | 0                    | 39               |
| Mille Lacs | 7  | 0                    | 7                |

| County          | Cases Allegedly<br>Involving Firearms -<br>Offenses Listed in M.S § 609.11 | Cases Not<br>Charged | Cases<br>Charged |
|-----------------|--|----------------------|------------------|
| Morrison        | 5  | 0                    | 5                |
| Mower           | 12   | 5                    | 7                |
| Murray          | 1  | 0                    | 1                |
| Nicollet        | 4  | 1                    | 3                |
| Nobles          | 5  | 0                    | 5                |
| Norman          | 3  | 0                    | 3                |
| Olmsted         | 11   | 0                    | 11               |
| Pine            | 10   | 0                    | 10               |
| Pipestone       | 7  | 1                    | 6                |
| Polk            | 13   | 0                    | 13               |
| Ramsey          | 97   | 0                    | 97               |
| Redwood         | 4  | 0                    | 4                |
| Renville        | 5  | 0                    | 5                |
| Rice            | 5  | 0                    | 5                |
| St. Louis       | 46   | 3                    | 43               |
| Scott           | 7  | 0                    | 7                |
| Sherburne       | 12   | 0                    | 12               |
| Stearns         | 27   | 3                    | 24               |
| Steele          | 5  | 0                    | 5                |
| Stevens         | 2  | 0                    | 2                |
| Todd            | 5  | 0                    | 5                |
| Washington      | 10   | 0                    | 10               |
| Watonwan        | 2  | 0                    | 2                |
| Winona          | 8  | 1                    | 7                |
| Wright          | 8  | 0                    | 8                |
| Yellow Medicine | 1  | 0                    | 1                |
| Total           | 731  | 28                   | 703              |

#### County Attorney Report on Criminal Cases Involving Firearms By County

#### Offenses Charged - Case Outcome

Cases Disposed from July 1, 2003 to July 1, 2004

| County     | Total<br>Number<br>of Cases<br>Charged | Convicted of<br>Offense Listed in<br>M.S. § 609.11,<br>subd. 9<br>Firearm<br>Established | Convicted of<br>Offense Listed in<br>M.S § 609.11,<br>subd. 9<br>Firearm Not<br>Established | Conviction<br>Offense Not<br>Listed in<br>M.S. §609.11 | Acquitted<br>on all<br>Charges | Dismissed<br>on all<br>Charges | Other |
|------------|--|--|---|--|--------------------------------|--------------------------------|-------|
| Aitkin     | 4                                      | 1  | 0   | 0  | 0                              | 2                              | 1     |
| Anoka      | 44                                     | 27   | 1   | 9  | 0                              | 7                              | 0     |
| Becker     | 6                                      | 5  | 0   | 0  | 0                              | 1                              | 0     |
| Beltrami   | 4                                      | 3  | 0   | 0  | 0                              | 1                              | 0     |
| Brown      | 1                                      | 1  | 0   | 0  | 0                              | 0                              | 0     |
| Carver     | 1                                      | 1  | 0   | 0  | 0                              | 0                              | 0     |
| Cass       | 20                                     | 1  | 3   | 9  | 0                              | 7                              | 0     |
| Chisago    | 1                                      | 1  | 0   | 0  | 0                              | 0                              | 0     |
| Clay       | 6                                      | 6  | 0   | 0  | 0                              | 0                              | 0     |
| Crow Wing  | 21                                     | 9  | 0   | 9  | 1                              | 1                              | 1     |
| Dakota     | 28                                     | 19   | 0   | 2  | 4                              | 3                              | 0     |
| Dodge      | 4                                      | 3  | 0   | 0  | 0                              | 0                              | 1     |
| Freeborn   | 1                                      | 1  | 0   | 0  | 0                              | 0                              | 0     |
| Goodhue    | 4                                      | 1  | 0   | 1  | 0                              | 1                              | 1     |
| Grant      | 1                                      | 1  | 0   | 0  | 0                              | 0                              | 0     |
| Hennepin   | 150                                    | 127  | 0   | 12   | 5                              | 6                              | 0     |
| Hubbard    | 9                                      | 4  | 4   | 0  | 0                              | 1                              | 0     |
| Isanti     | 2                                      | 1  | 0   | 1  | 0                              | 0                              | 0     |
| Itasca     | 26                                     | 22   | 1   | 3  | 0                              | 0                              | 0     |
| Jackson    | 1                                      | 1  | 0   | 0  | 0                              | 0                              | 0     |
| Kanabec    | 2                                      | 1  | 0   | 0  | 0                              | 1                              | 0     |
| Kandiyohi  | 4                                      | 2  | 0   | 1  | 0                              | 0                              | 1     |
| Lake       | 5                                      | 4  | 0   | 0  | 0                              | 1                              | 0     |
| LeSueur    | 2                                      | 1  | 0   | 1  | 0                              | 0                              | 0     |
| Lyon       | 4                                      | 3  | 1   | 0  | 0                              | 0                              | 0     |
| McLeod     | 5                                      | 3  | 0   | 2  | 0                              | 0                              | 0     |
| Mahnomen   | 39                                     | 17   | 0   | 22   | 0                              | 0                              | 0     |
| Mille Lacs | 7                                      | 2  | 5   | 0  | 0                              | 0                              | 0     |

| County             | Total<br>Number<br>of Cases<br>Charged | Convicted of<br>Offense Listed in<br>M.S. § 609.11,<br>subd. 9<br>Firearm<br>Established | Convicted of<br>Offense Listed in<br>M.S § 609.11,<br>subd. 9<br>Firearm Not<br>Established | Conviction<br>Offense Not<br>Listed in<br>M.S. §609.11 | Acquitted<br>on all<br>Charges | Dismissed<br>on all<br>Charges | Other |
|--------------------|--|--|---|--|--------------------------------|--------------------------------|-------|
| Morrison           | 5                                      | 2  | 0   | 1  | 0                              | 1                              | 1     |
| Mower              | 7                                      | 2  | 0   | 3  | 0                              | 1                              | 1     |
| Murray             | 1                                      | 1  | 0   | 0  | 0                              | 0                              | 0     |
| Nicollet           | 3                                      | 1  | 0   | 2  | 0                              | 0                              | 0     |
| Nobles             | 5                                      | 4  | 1   | 0  | 0                              | 0                              | 0     |
| Norman             | 3                                      | 2  | 0   | 1  | 0                              | 0                              | 0     |
| Olmsted            | 11                                     | 8  | 0   | 3  | 0                              | 0                              | 0     |
| Pine               | 10                                     | 4  | 2   | 2  | 0                              | 1                              | 1     |
| Pipestone          | 6                                      | 3  | 2   | 0  | 0                              | 1                              | 0     |
| Polk               | 13                                     | 7  | 3   | 2  | 1                              | 0                              | 0     |
| Ramsey             | 97                                     | 67   | 0   | 1  | 9                              | 20                             | 0     |
| Redwood            | 4                                      | 1  | 2   | 1  | 0                              | 0                              | 0     |
| Renville           | 5                                      | 2  | 1   | 1  | 0                              | 0                              | 1     |
| Rice               | 5                                      | 3  | 0   | 2  | 0                              | 0                              | 0     |
| St. Louis          | 43                                     | 30   | 2   | 9  | 0                              | 2                              | 0     |
| Scott              | 7                                      | 4  | 1   | 2  | 0                              | 0                              | 0     |
| Sherburne          | 12                                     | 6  | 0   | 5  | 0                              | 1                              | 0     |
| Stearns            | 24                                     | 20   | 0   | 2  | 1                              | 1                              | 0     |
| Steele             | 5                                      | 3  | 1   | 0  | 0                              | 1                              | 0     |
| Stevens            | 2                                      | 1  | 0   | 0  | 1                              | 0                              | 0     |
| Todd               | 5                                      | 5  | 0   | 0  | 0                              | 0                              | 0     |
| Washington         | 10                                     | 3  | 4   | 0  | 1                              | 2                              | 0     |
| Watonwan           | 2                                      | 1  | 0   | 1  | 0                              | 0                              | 0     |
| Winona             | 7                                      | 4  | 0   | 3  | 0                              | 0                              | 0     |
| Wright             | 8                                      | 2  | 0   | 3  | 0                              | 0                              | 3     |
| Yellow<br>Medicine | 1                                      | 1  | 0   | 0  | 0                              | 0                              | 0     |
| Total              | 703                                    | 455  | 34  | 116  | 23                             | 63                             | 12    |

#### County Attorney Report on Criminal Cases Involving Firearms By County

#### Mandatory Minimum Sentences Imposed and Executed

| County    | Convicted of Offense Listed<br>in M.S. § 609.11, subd. 9<br>Firearm Established<br>on Record | Mandatory<br>Minimum<br>Sentence Imposed | Mandatory<br>Minimum<br>Sentence Waived |
|-----------|--|--|---|
| Aitkin    | 1  | 1  | 0                                       |
| Anoka     | 27   | 10                                       | 17                                      |
| Becker    | 5  | 4  | 1                                       |
| Beltrami  | 3  | 2  | 1                                       |
| Brown     | 1  | 1  | 0                                       |
| Carver    | 1  | 0  | 1                                       |
| Cass      | 1  | 1  | 0                                       |
| Chisago   | 1  | 0  | 1                                       |
| Clay      | 6  | 4  | 2                                       |
| Crow Wing | 9  | 5  | 4                                       |
| Dakota    | 19   | 7  | 12                                      |
| Dodge     | 3  | 0  | 3                                       |
| Freeborn  | 1  | 0  | 1                                       |
| Goodhue   | 1  | 1  | 0                                       |
| Grant     | 1  | 1  | 0                                       |
| Hennepin  | 127  | 96                                       | 31                                      |
| Hubbard   | 4  | 2  | 2                                       |
| Isanti    | 1  | 1  | 0                                       |
| Itasca    | 22   | 7  | 15                                      |
| Jackson   | 1  | 1  | 0                                       |
| Kanabec   | 1  | 1  | 0                                       |
| Kandiyohi | 2  | 0  | 2                                       |
| Lake      | 4  | 2  | 2                                       |
| LeSueur   | 1  | 1  | 0                                       |
| Lyon      | 3  | 1  | 2                                       |
| McLeod    | 3  | 3  | 0                                       |
| Mahnomen  | 17   | 17                                       | 0                                       |

Cases Disposed from July 1, 2003 to July 1, 2004

| County          | Convicted of Offense Listed<br>in M.S. § 609.11, subd. 9<br>Firearm Established<br>on Record | Mandatory<br>Minimum<br>Sentence Imposed | Mandatory<br>Minimum<br>Sentence Waived |
|-----------------|--|--|---|
| Mille Lacs      | 2  | 1  | 1                                       |
| Morrison        | 2  | 0  | 2                                       |
| Mower           | 2  | 2  | 0                                       |
| Murray          | 1  | 1  | 0                                       |
| Nicollet        | 1  | 0  | 1                                       |
| Nobles          | 4  | 4  | 0                                       |
| Norman          | 2  | 1  | 1                                       |
| Olmsted         | 8  | 4  | 4                                       |
| Pine            | 4  | 3  | 1                                       |
| Pipestone       | 3  | 0  | 3                                       |
| Polk            | 7  | 3  | 4                                       |
| Ramsey          | 67   | 48                                       | 19                                      |
| Redwood         | 1  | 0  | 1                                       |
| Renville        | 2  | 1  | 1                                       |
| Rice            | 3  | 3  | 0                                       |
| St. Louis       | 30   | 15                                       | 15                                      |
| Scott           | 4  | 0  | 4                                       |
| Sherburne       | 6  | 3  | 3                                       |
| Stearns         | 20   | 13                                       | 7                                       |
| Steele          | 3  | 3  | 0                                       |
| Stevens         | 1  | 1  | 0                                       |
| Todd            | 5  | 5  | 0                                       |
| Washington      | 3  | 2  | 1                                       |
| Watonwan        | 1  | 0  | 1                                       |
| Winona          | 4  | 3  | 1                                       |
| Wright          | 2  | 2  | 0                                       |
| Yellow Medicine | 1  | 0  | 1                                       |
| Total           | 455  | 287                                      | 168                                     |

#### 609.11 MINIMUM SENTENCES OF IMPRISONMENT

**Subdivision I. Commitments without minimums.** All commitments to the commissioner of corrections for imprisonment of the defendant are without minimum terms except when the sentence is to life imprisonment as required by law and except as otherwise provided in this chapter.

Subd. 2. Repealed, 1978 c 723 art 2 s 5

Subd. 3. Repealed, 1981 c 227 s 13

**Subd. 4. Dangerous weapon.** Any defendant convicted of an offense listed in subdivision 9 in which the defendant or an accomplice, at the time of the offense, used, whether by brandishing, displaying, threatening with, or otherwise employing, a dangerous weapon other than a firearm, shall be committed to the commissioner of corrections for not less than one year plus one day, nor more than the maximum sentence provided by law. Any defendant convicted of a second or subsequent offense in which the defendant or an accomplice, at the time of the offense, used a dangerous weapon other than a firearm, shall be committed to the commissioner of corrections for not less than three years nor more than the maximum sentence provided by law.

**Subd. 5. Firearm.** (a) Except as otherwise provided in paragraph (b), any defendant convicted of an offense listed in subdivision 9 in which the defendant or an accomplice, at the time of the offense, had in possession or used, whether by brandishing, displaying, threatening with, or otherwise employing, a firearm, shall be committed to the commissioner of corrections for not less than three years, nor more than the maximum sentence provided by law. Any defendant convicted of a second or subsequent offense in which the defendant or an accomplice, at the time of the offense, had in possession or used a firearm shall be committed to the commissioner of corrections for not less than five years, nor more than the maximum sentence provided by law.

(b) Any defendant convicted of violating section 609.165 or 624.713, subdivision 1, clause (b), shall be committed to the commissioner of corrections for not less than five years, nor more than the maximum sentence provided by law.

**Subd. 5a. Drug offenses.** Notwithstanding section 609.035, whenever a defendant is subject to a mandatory minimum sentence for a felony violation of chapter 152 and is also subject to this section, the minimum sentence imposed under this section shall be consecutive to that imposed under chapter 152.

**Subd. 6.** No early release. Any defendant convicted and sentenced as required by this section is not eligible for probation, parole, discharge, or supervised release until that person has served the full term of imprisonment as provided by law, notwithstanding the provisions of sections 242.19, 243.05, 244.04, 609.12 and 609.135.

**Subd. 7. Prosecutor shall establish.** Whenever reasonable grounds exist to believe that the defendant or an accomplice used a firearm or other dangerous weapon or had in possession a firearm, at the time of commission of an offense listed in subdivision 9, the prosecutor shall, at the time of trial or at the plea of guilty, present on the record all evidence tending to establish that fact unless it is otherwise admitted on the record. The question of whether the defendant or an accomplice, at the time of commission of an offense listed in subdivision 9, used a firearm or other dangerous weapon or had in possession a firearm shall be determined by the court on the record at the time of a verdict or finding of guilt at trial or the entry of a plea of guilty based upon the record of the trial or the plea of guilty. The court shall determine on the record at the time of sentencing whether the defendant has been convicted of a second or subsequent offense in which the defendant or an accomplice, at the time

of commission of an offense listed in subdivision 9, used a firearm or other dangerous weapon or had in possession a firearm.

**Subd. 8. Motion by prosecutor.** (a) Except as otherwise provided in paragraph (b), prior to the time of sentencing, the prosecutor may file a motion to have the defendant sentenced without regard to the mandatory minimum sentences established by this section. The motion shall be accompanied by a statement on the record of the reasons for it. When presented with the motion, or on its own motion, the court may sentence the defendant without regard to the mandatory minimum sentences established by this section if the court finds substantial and compelling reasons to do so. A sentence imposed under this subdivision is a departure from the sentencing guidelines.

(b) The court may not, on its own motion or the prosecutor's motion, sentence a defendant without regard to the mandatory minimum sentences established by this section if the defendant previously has been convicted of an offense listed in subdivision 9 in which the defendant used or possessed a firearm or other dangerous weapon.

**Subd. 9. Applicable offenses.** The crimes for which mandatory minimum sentences shall be served as provided in this section are: murder in the first, second, or third degree; assault in the first, second, or third degree; burglary; kidnapping; false imprisonment; manslaughter in the first or second degree; aggravated robbery; simple robbery; first-degree or aggravated first-degree witness tampering; criminal sexual conduct under the circumstances described in sections 609.342, subdivision I, clauses (a) to (f); 609.343, subdivision I, clauses (a) to (f); and 609.344, subdivision I, clauses (a) to (e) and (h) to (j); escape from custody; arson in the first, second, or third degree; drive-by shooting under section 609.66, subdivision I e; harassment and stalking under section 609.749, subdivision 3, clause (3); possession or other unlawful use of a firearm in violation of section 609.165, subdivision I b, or 624.713, subdivision I, clause (b), a felony violation of chapter 152; or any attempt to commit any of these offenses.

**Subd. 10. Report on criminal cases involving a firearm.** Beginning on July 1, 1994, every county attorney shall collect and maintain the following information on criminal complaints and prosecutions within the county attorney's office in which the defendant is alleged to have committed an offense listed in subdivision 9 while possessing or using a firearm:

(1) whether the case was charged or dismissed;

(2) whether the defendant was convicted of the offense or a lesser offense; and

(3) whether the mandatory minimum sentence required under this section was imposed and executed or was waived by the prosecutor or court.

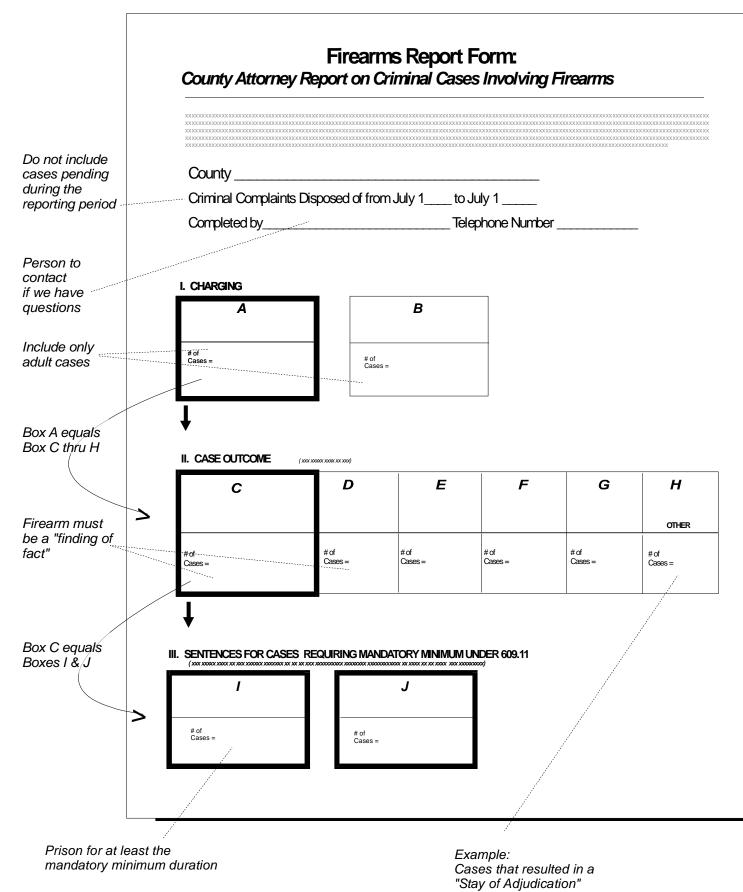
No later than July 1 of each year, beginning on July 1, 1995, the county attorney shall forward this information to the sentencing guidelines commission upon forms prescribed by the commission.

#### 2004-05 Firearms Report Form: County Attorney Report on Criminal Cases Involving Firearms

M.S. § 609.11, subdivision 10 requires that no later than July 1 of each year, every county attorney shall forward to the sentencing guidelines commission information on cases in which the defendant is alleged to have committed an offense listed in M.S. § 609.11, subdivision 9. Please report on adult cases disposed of between July 1, 2004 and July 1, 2005. Please do not include cases that were pending during this time period. Consult page 2 for an illustration.

|   | Criminal Complain  | ts Disposed of from                              | m July 1, 2004 to J            | luly 1, 2005.                             |                |
|---|--|--|--------------------------------|---|----------------|
| County:   |  |  |                                |   |                |
| Completed by:   |  |  | Telephone:                     |   |                |
| . CHARGING  |  |  |                                |   |                |
| Cases Charged<br>Reporting is Rec   |  |  | CHARGED WHERE<br>G IS REQUIRED |   |                |
| t of cases =  |  | # of cases =                                     |                                |   |                |
| Table II.   | in this box<br>arried down to<br>: Sum of Table II = to  | Dtal of "Cases Charg                             | SED WHERE REPORTI              | NG IS REQUIRED" box                       | above          |
| Convicted of<br>Offense Listed in<br>Subd. 9; Firearm<br>Established on the<br>Record | Convicted of<br>Offense Listed in<br>Subd. 9; Firearm<br><b>Not</b> Established<br>on the Record | CONVICTED OF<br>OFFENSE NOT<br>LISTED IN SUBD. 9 | ACQUITTED ON<br>ALL CHARGES    | All Charges<br>Dismissed                  | Other          |
| ≠ of<br>cases =   | # of<br>cases =  | # of<br>cases =                                  | # of<br>cases =                | # of<br>cases =                           | # of<br>cases= |
| Sum of Table III =  | ould be  | rablished on Record                              | o" box above                   | .S. § 609.11:<br>Mandatory Minim<br>Waive |                |
| # of cases =  | #  | # of cases =                                     |                                |   |                |

Please send form to *Minnesota Sentencing Guidelines Commission*, 525 Park Street, Suite 220, Saint Paul, MN 55103 Email: <u>Sentencing.guidelines@state.mn.us</u> (651) 296-0144 Fax: (651) 297-5757 TTY: 1-800-627-3529 (ask for (651) 296-0144)



# FIREARMS REPORT FORM ILLUSTRATION