

**Sixth Edition  
January 2005**



**Research Department**  
Minnesota House of Representatives  
600 State Office Building, St. Paul, MN 55155  
651-296-6753



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January 2005**

**Minnesota  
Data Book  
for  
Legislators**

**Research Department**  
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600 State Office Building, St. Paul, MN 55155  
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The Research Department is the research and legal services office of the Minnesota House of Representatives. It is a nonpartisan office serving the entire membership of the House and its committees. The department conducts legal and policy research, collects and publishes information for use by House members, and assists members and committees in developing, analyzing, drafting, and amending legislation.

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# Introduction

Welcome to the sixth edition of the Minnesota Data Book for Legislators. This book is a collective effort by House Research to provide legislators with important factual information about Minnesota.

Using the most recent data available, the data book provides details about such items as the state's population, the number of people the state employs, and how state revenues are allocated. Designed as an easy reference to state information, the book is divided into four major sections: demographic and economic data; government organization and employment; government finance; and major government functions and services. Please refer to the table of contents on the following page for a more detailed list of what's covered in each section. Also refer to the index at the end of the book.

The data book is also available with supplementary information on our web site ([www.house.mn/hrd/hrd.htm](http://www.house.mn/hrd/hrd.htm)).

We hope you find the 2005 Minnesota Data Book for Legislators to be a valuable resource.



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## Demographic and Economic Data



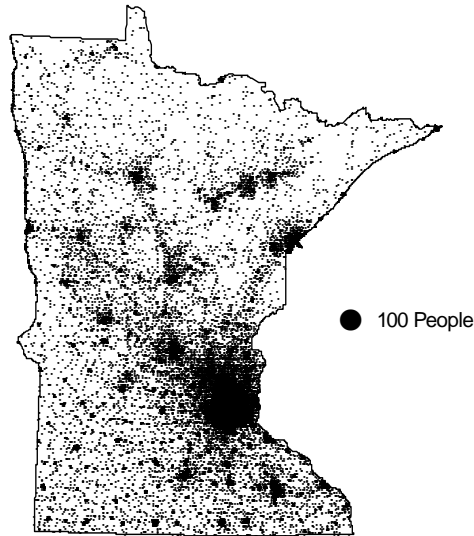
**Minnesotan  
2003 Population Profile**

Age	Under 20	20-64	65+
<b>Total</b>	<b>1,401,176</b>	<b>3,048,803</b>	<b>609,396</b>
White	1,234,164	2,796,939	593,056
African American	100,361	123,275	7,034
American Indian & Alaska Native	33,315	46,146	3,880
Asian & Pacific Islander	75,998	111,148	7,149
Hispanic	69,410	96,720	3,951

Note: Figures for racial categories do not sum to the total because individuals may identify themselves using more than one racial category. Hispanic-origin persons can be of any race.

Source: U.S. Census Bureau

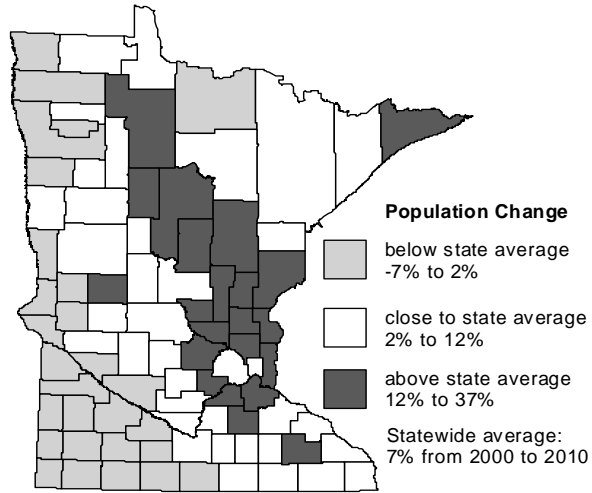
**Minnesota Population  
(5.1 million in 2003)**



**Ten Most Populous Cities in 2003**

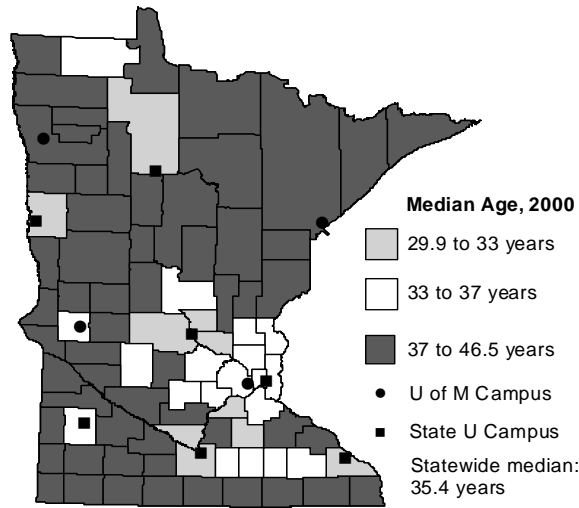
Minneapolis	382,295	Plymouth	70,238
St. Paul	287,604	Brooklyn Park	68,715
Rochester	93,037	Eagan	64,975
Duluth	86,082	St. Cloud	62,850
Bloomington	85,301	Coon Rapids	62,295

**Estimated County Population Change  
2000-2010**



Source: Minnesota State Demographic Center

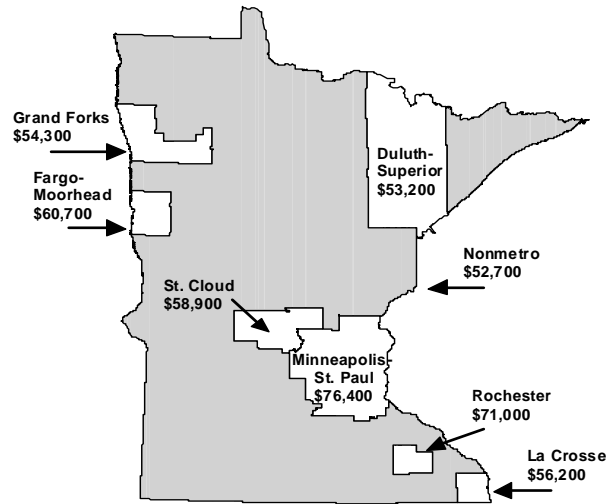
**Median Age by County, 2000,  
and Public 4-year Universities**



Source: U.S. Census, 2000

Median age is typically lower in counties with a public four-year university.

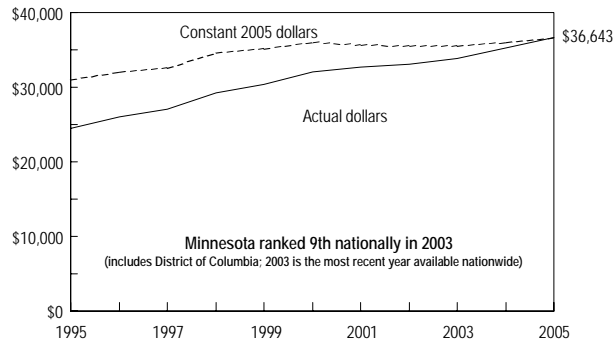
## Median Family Income for Metropolitan Areas, 2004



Source: U.S. Department of Housing and Urban Development

“Family income” is defined as the total income from all sources of a family of four as reported in the 2000 U.S. Census and adjusted to 2004 levels using Bureau of Labor Statistics and U.S. Census Bureau data.

## Minnesota Per Capita Personal Income (\$36,643 in CY 2005)



Source: Department of Finance

**Employment by Industry, 2003**  
(2.6 million jobs in 2003; \$742 average weekly wage)

<b>Type of Industry</b>	<b>Number of Jobs in 2003</b>	<b>Average weekly wage</b>
<b>Goods-Producing</b>	497,395	\$878
Agriculture, Natural Resources, and Mining	21,034	594
Construction	131,945	873
Manufacturing	344,417	897
<b>Service-Producing</b>	1,962,281	\$707
Trade, Transportation, and Public Utilities	542,048	666
Information	64,304	925
Financial Activities	174,948	1,111
Professional and Business Services	296,945	958
Education and Health Services	547,748	688
Leisure and Hospitality	248,661	284
Other Services*	87,627	451
<b>Public Administration</b>	116,312	\$768
<b>All Sectors</b>	<b>2,575,989</b>	<b>\$742</b>

\* Other services includes repair and maintenance services, personal and laundry services, membership organizations and associations, and services in private households.

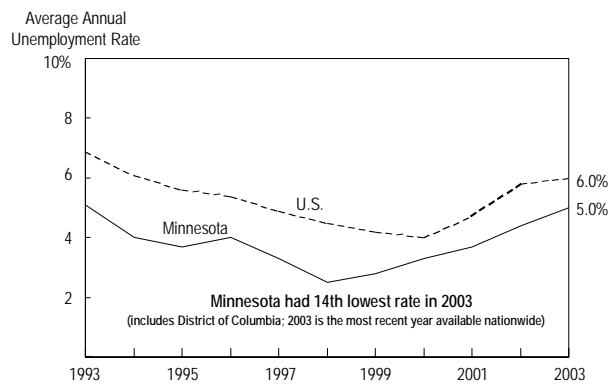
Source: Department of Employment and Economic Development

**Gross State Product by Industry**  
(**\$200,061 million in 2002**)

<b>Sector</b>	<b>\$ in millions</b>
<b>Goods-Producing</b>	\$39,621
Agriculture, Forestry, and Fisheries	2,486
Mining	516
Construction	9,967
Manufacturing	26,652
<b>Service-Producing</b>	\$139,496
Transportation and Public Utilities	9,115
Wholesale and Retail Trade	28,016
Information	7,389
Finance, Insurance, and Real Estate	41,866
Services	53,110
<b>Government</b>	\$20,942

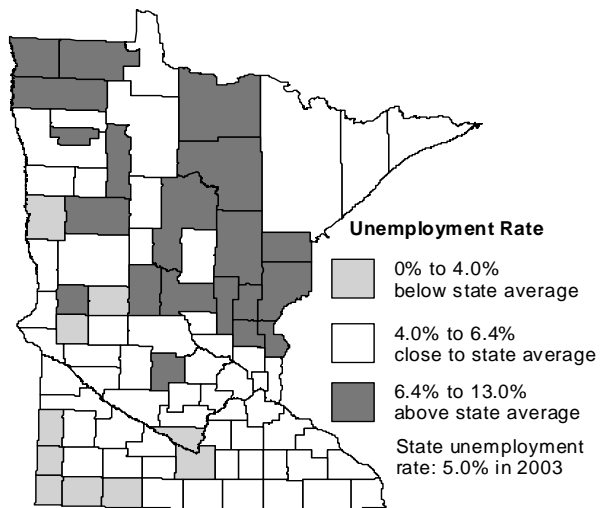
Source: U.S. Department of Commerce

## Unemployment Rate (MN: 5.0% in 2003; U.S.: 6.0% in 2003)



Source: Department of Economic Security

## Unemployment by County, 2003



Source: U.S. Bureau of Labor Statistics





# Government Organization and Employment

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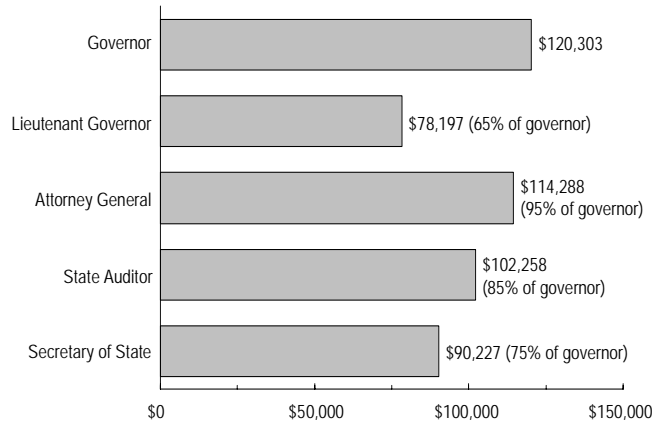
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# State Executive Branch

## Salary of Elected Constitutional Officers, January 2005

Salaries of constitutional officers are set in law as a percentage of the governor's salary.



## Major State Departments

- Each department is headed by a commissioner appointed by the governor.
- Most commissioners' salaries are \$108,400.

### Administration and Finance

Administration  
Employee Relations  
Finance  
Revenue

### Environment

Natural Resources  
Pollution Control

### Public Safety and Transportation

Corrections  
Military Affairs  
Public Safety  
Transportation

### Business and Employment

Agriculture  
Commerce  
Employment and Economic Development  
Labor and Industry  
Mediation Services

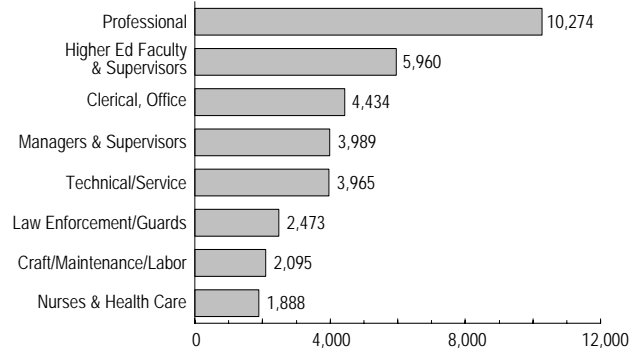
### Education, Health, and Human Services

Education  
Health  
Human Rights  
Human Services  
Housing Finance  
Veterans Affairs

**Other Executive Branch Agencies**

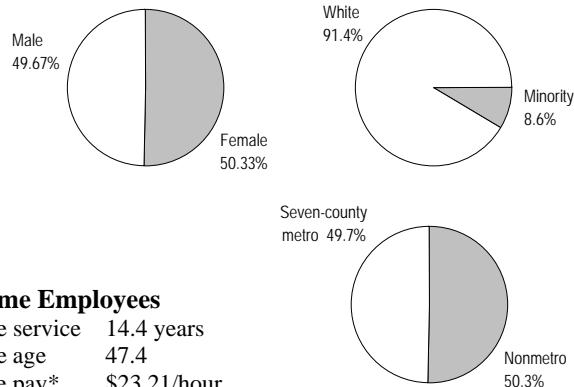
- There are dozens of boards, councils, commissions, and task forces, including about two dozen occupational licensing boards.
- Most of these groups are advisory to a major state agency.

**Full-time Executive Branch Employees  
(36,206 in July 2004)**



(Does not include approximately 15,000 part-time or temporary employees or 1,128 employees who cannot be allocated to any of the occupational categories)

**Characteristics of Executive Branch Employees  
(includes part-time and temporary employees  
as of July 2004)**



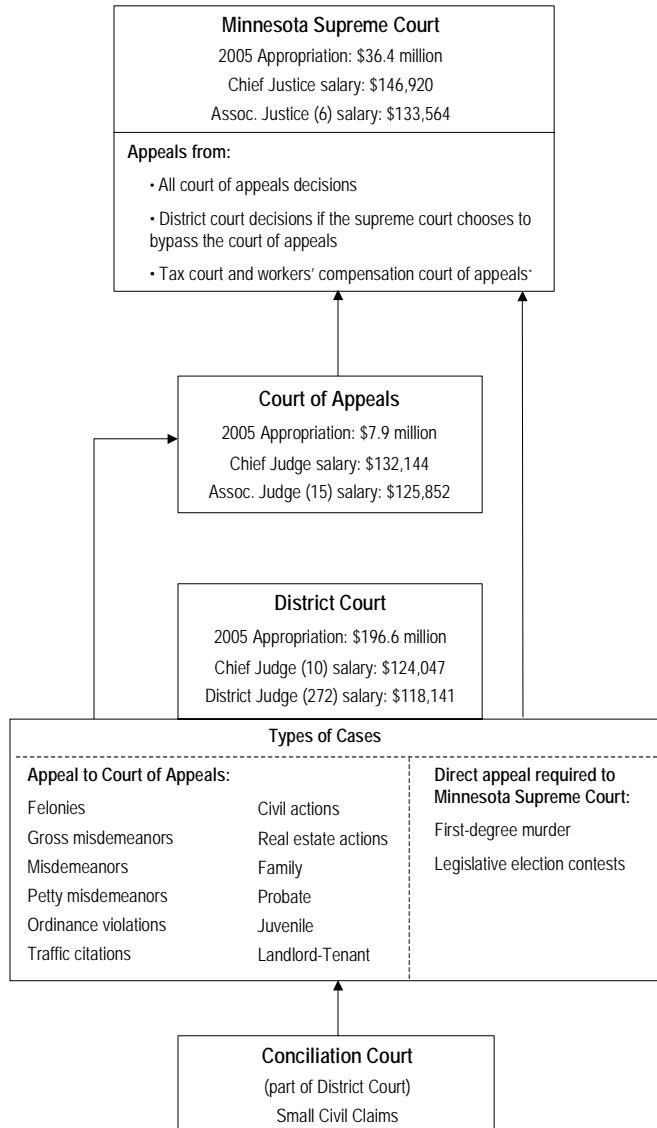
**Full-time Employees**

Average service 14.4 years  
 Average age 47.4  
 Average pay\* \$23.21/hour

\* Does not include MnSCU Faculty  
 Source: Department of Employee Relations

# State Judicial Branch

## State and Local Funding, Employees, Jurisdiction (\$241 million in state funding, FY 2005)



\* Tax court and workers' compensation court are executive agencies outside the state court system.

## **Judicial Branch Employees**

There are 3,005 state employees of the appellate courts, district courts, and judicial agencies, including judges.

The state has taken over funding of all but two judicial districts. The state will assume responsibility for funding the 6<sup>th</sup> and 10<sup>th</sup> judicial districts beginning July 1, 2005, which will complete the state takeover of the trial courts. Counties will be required by statute to continue to provide and maintain facilities for the trial courts. According to Minnesota Supreme Court data, the funding provided by the counties in the 6<sup>th</sup> and 10<sup>th</sup> districts amounts to 4% of the statewide trial court budget.

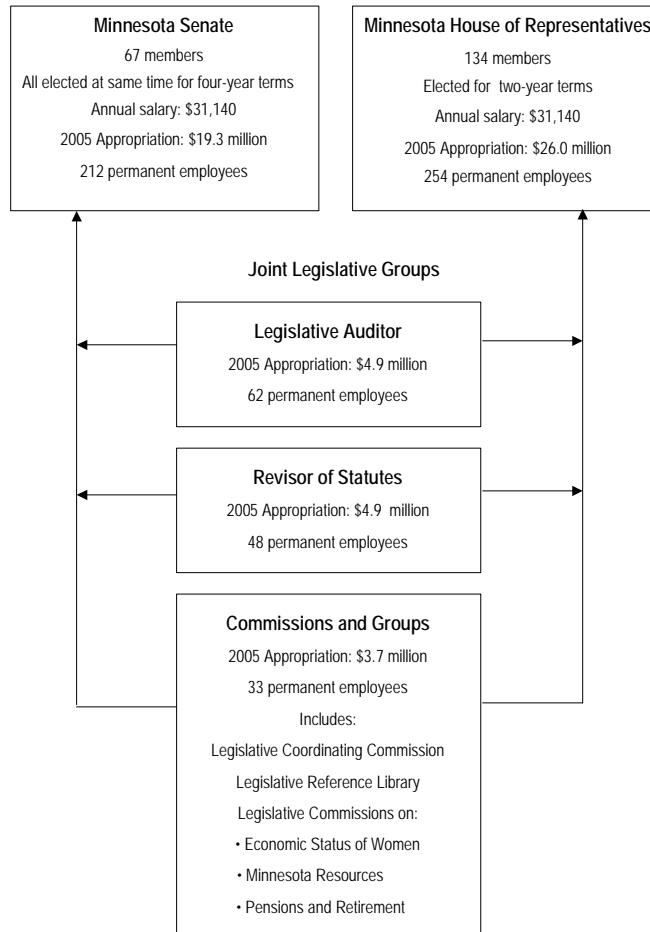
## **Public Defense System**

Total state appropriations FY 2005: \$46.1 million

- The Board of Public Defense is located in the judicial branch but is not under the authority of the Minnesota Supreme Court. It oversees the state public defender (who handles appeals) and the district public defenders (who do trial work).
- There are approximately 312 full-time state employees, of which 162 are attorneys. There are also 198 part-time attorneys in the state public defense system. Hennepin and Ramsey counties hire additional public defenders to supplement the public defenders employed by the state in their judicial districts.

# State Legislative Branch

**201 Legislators**  
**\$58.7 million Appropriation in FY 2005**  
**609 Permanent Employees**



Legislative districts are redrawn every ten years following the U.S. Census. After 2000 redistricting, each House district represents approximately 36,700 people, and each Senate district, 73,400.

# Metropolitan Government

In the seven-county Twin Cities metropolitan area, the legislature created regional agencies to fulfill specific functions.

## **Metropolitan Council**

- 16 members from districts and a chair from the metropolitan area at large, all appointed by the governor
- Plans and coordinates development of region; provides transit and wastewater collection and treatment services

## Metropolitan Parks and Open Space Commission (MPOSC)

- Eight members from districts and a chair, all appointed by Metropolitan Council
- Advises and assists council in planning the regional parks and open space system

## Transportation Advisory Board (TAB)

- Chair appointed by council, 32 other voting members who are a mix of local elected officials, citizens, modal and agency representatives, and one nonvoting member (council liaison)
- Responsible for the Transportation Improvement Program that governs federally funded transportation projects in the metro area

## **Metropolitan Airports Commission (MAC)**

- Eight members from districts, four members from Greater Minnesota, and a chair, all appointed by the governor, plus one member each from Minneapolis and St. Paul
- Owns and operates Minneapolis-St. Paul International Airport and six other airports in region

## **Metropolitan Sports Facilities Commission (MSFC)**

- Six members appointed by Minneapolis City Council and a chair appointed by governor
- Owns and operates the Metrodome

## **Metropolitan Mosquito Control Commission (MMCC)**

- 18 members; all metropolitan area county commissioners appointed by their respective counties
- Monitors and controls mosquitoes, disease-vectoring ticks, and black gnats in the Metropolitan Mosquito Control District



## Metropolitan Agency Budgets, 2005

	Percent of Revenue Sources				
	Property Taxes*	User Fees	State	Federal	Other
<b>Agency Expenditures</b> (proposed CY 2005 for operating, debt service, and passthrough)					
<b>Metropolitan Council</b> (\$627.9 million)					
Regional Admin. Policy Alignment and Development and HRA Admin. (\$16.3 million)	58		5	27	10
Transportation Planning and Transit Operations (\$302.7 million)		25	63	10	2
Transit Debt Service (\$40.3 million)	100				
Sewer System (\$108.4 million)		99			1
Sewer System Debt Service (\$74.4 million)		100			
Solid Waste Debt Service (\$0.4 million)	100				
Parks and Open Space Debt Service (\$7.6 million)	100				
Public Safety Radio Debt Service (\$0.4 million)	100				
Passthrough Grants and Loans – e.g., housing, parks, RALF, MLCA** (\$79.5 million)	19		14	62	5
MAC Operating Budget (\$202 million)		100			
MAC Debt Service (\$134 million)		100			
MSFC (\$14.3 million)		100			
MMCC (\$14.9 million)	100				

\* Property taxes include state aids in lieu of property taxes.

\*\* RALF stands for right-of-way acquisition loan fund; MLCA stands for Metropolitan Livable Communities Act.

Sources: Proposed or adopted 2005 agency budgets

# Local Government

Counties, cities, and towns represent the three kinds of general purpose local units of government in Minnesota. School districts are the most significant kind of special purpose government unit. Minnesota has about 3,368 local government units.

## 87 Counties

- Governed by a five- or seven-member elected board of county commissioners
- Structures, powers, and duties are in law, except that Ramsey County is also governed by its county home rule charter

## 853 Cities

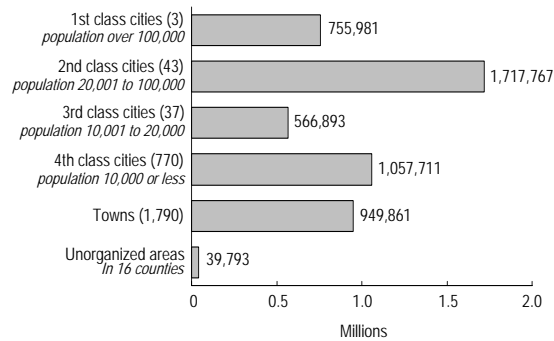
**Statutory Cities (746)** are organized and operate under the options provided in the statutory city code and other laws.

**Home Rule Charter Cities (107)** are organized and operate under their individual charters and other laws.

City boundaries may cross county lines. There are presently 44 cities whose boundaries extend into more than one county.

Cities are also classified based on population as a way for the legislature to provide powers or impose duties as appropriate to cities of a certain size.

## Population by Type of Municipality, 2003 estimate



Note: Under statute, cities are classified based on the federal decennial census data, not estimates.

### 1,790 Towns

- Hold annual town meetings at which the electors exercise powers granted in law, such as setting the levy
- Governed by a three- or five-member elected board of supervisors
- May exercise “urban” town powers if population is at least 1,000 (228 towns are eligible)

### 343 School Districts

- Consolidation has eliminated 92 districts since 1990
- Most governed by six- or seven-member elected boards
- Most districts elect at-large board members for four-year terms

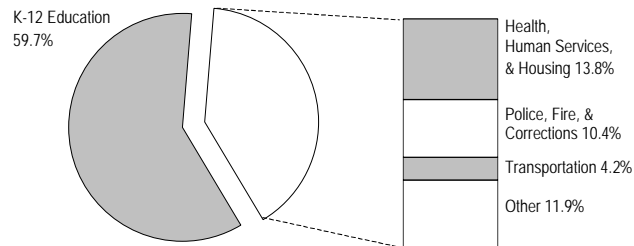
### Other Special Districts (about 295)

There are about 295 other special taxing districts.

- Enabling law may be special or general, and determines financing
- Perform a single function (or several functions) as distinguished from general purpose governments
- Governed or administered by a board or commission, appointed or elected (or both), depending on the enabling law
- Examples are hospital, sanitary, and watershed districts, and housing redevelopment authorities (HRAs)

There are other special purpose districts without independent levy authority. Examples of these are housing improvement districts, subordinate service districts, special service districts, and districts established by joint powers agreements.

### Local Government Employees by Function (203,370 full-time equivalent employees, 2002)



Source: U.S. Department of Commerce, November 2003

## Minnesota Public Pension Plans

Pension Plan	Active Members	Assets (millions)	Liabilities (millions)
<b>State Employee Plans (as of June 30, 2003)</b>			
Minnesota State Retirement System (state employees)	48,136	\$7,757	\$7,831
State Patrol	805	592	539
State Correctional Employees	3,262	471	485
<b>Local Government Plans (as of June 30, 2003)</b>			
Public Employees Retirement Association (local gov't employees, other than police, fire, and corrections employees)	140,066	\$11,196	\$13,776
Public Employees Retirement Association (police and fire)	9,948	4,714	4,391
Local Government Correctional Employees	3,155	56	63
Minneapolis Employees Retirement Fund (2004)	552	1,513	1,643
<b>Teacher Plans (as of June 30, 2004)</b>			
Teachers Retirement Association (teachers and administrators outside of first-class cities)	72,008	\$17,520	\$17,519
Minneapolis Teachers Retirement Association	5,023	878	1,730
St. Paul Teachers Retirement Association	4,435	899	1,251
Duluth Teachers Retirement Association	1,178	277	301

Other public pension plans:

- Separate plan for judges
- Individual retirement account plans for higher education faculty
- Approximately 700 volunteer firefighter plans

# Government Finance

Total State Spending and Revenues,  
All Funds .....29

Taxes.....31

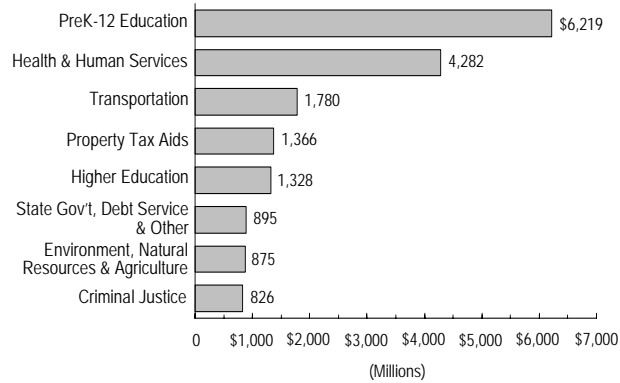
Government Debt.....43

Note: The FY 2005 data are from the Department of Finance, November 2004 forecast. Other data are from the Department of Revenue, unless otherwise noted.

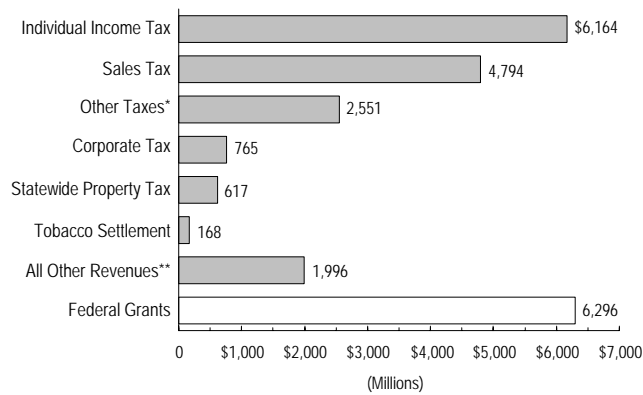


# Total State Spending and Revenues, All Funds

## Spending, Excluding Federal Funds (\$17,571 million in FY 2005)



## Revenues (\$17,056 million, state sources in FY 2005; \$6,296 million, federal grants in FY 2005)

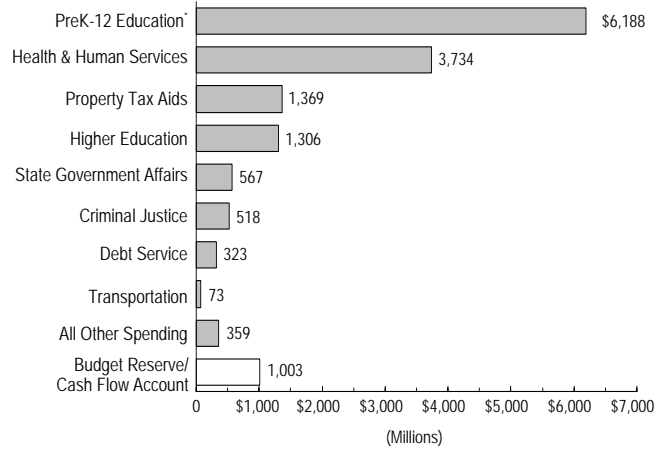


\* "Other Taxes" includes taxes on motor vehicle fuels and licenses, cigarettes, and tobacco, insurance premiums, health care providers, mortgage and deed registration, and a variety of smaller taxes.

\*\* "All Other Revenues" includes investment income, MinnesotaCare premiums, and user fees such as hunting and fishing licenses. In addition to the \$17,056 million in state revenues, the state carried forward a balance of \$3,665 million to FY 2005.

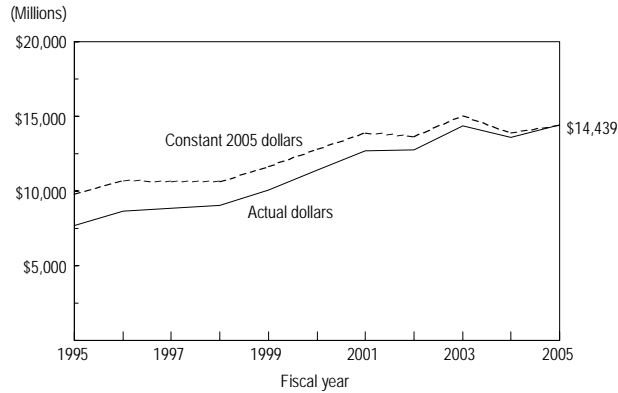
Source: Consolidated Fund Statement and Fund Balance Analysis, Department of Finance

**State Spending, General Fund Only,  
excluding reserves  
(\$14,439 million in FY 2005)**



\* Includes family and early childhood education spending  
Source: Fund Balance Analysis, Department of Finance

**General Fund Spending\*  
(\$14,439 million in FY 2005)**

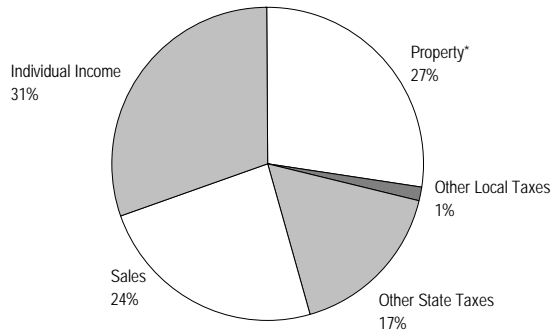


\* Excludes general fund appropriations for early childhood learning and child protection facilities (Minn. Stat. § 119A.45) in the capital budget for FY 1998-2001.  
Source: Fund Balance Analysis, Department of Finance



# Taxes

## State and Local Taxes (\$20,089 million in FY 2005)

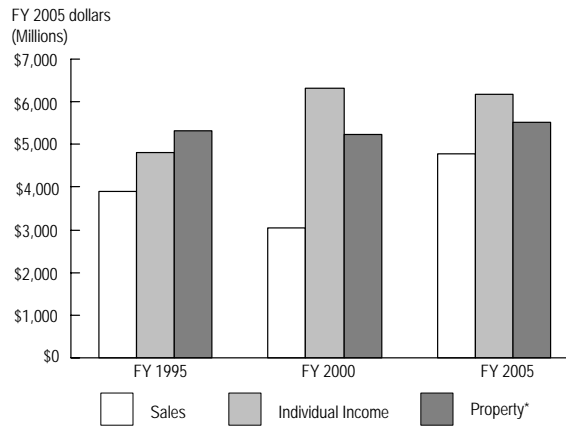


\* Includes statewide property tax

## Minnesota State Tax Collections (\$14,892 million in FY 2005)

Individual Income	\$6,164	Insurance Premiums	\$341
Sales	4,794	Mortgage and Deed	279
Corporate Franchise	765	Tobacco	179
Motor Vehicle Fuels	659	Estate	82
State Property	617	Alcoholic Beverages	66
Motor Vehicle License	501	Gambling	60
MNCare Taxes	353	Other	32

## Income, Sales, and Property Taxes



\*Includes statewide property tax

## Individual Income Tax

The Minnesota individual income tax uses federal taxable income (income after federal deductions and exemptions) as its starting point.

### 2005 Tax Rates and Brackets

Rate	Income		
	Married Joint	Single	Head of Household
5.35%	\$0 to 29,070	\$0 to 19,890	\$0 to 24,490
7.05%	29,071 to 115,510	19,891 to 65,330	24,491 to 98,390
7.85%	Over 115,510	Over 65,330	Over 98,390

Note: Head of household filers are single parents with dependents. Income brackets for each rate are adjusted annually for inflation.

Nonrefundable credits:

**Marriage Credit** **\$57.6 million in FY 2005**  
**Long-term Care Credit** **\$6.5 million in FY 2005**

Refundable credits:

**Dependent Care Expenses** **\$15.4 million in FY 2005**

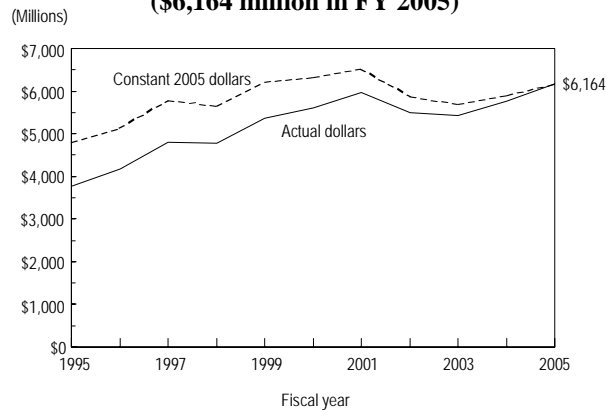
- Up to \$720 per dependent for up to two dependents available for filers with income up to \$34,070

**Working Family Credit** **\$134.5 million in FY 2005**

- Equals a percentage of earned income
- Maximum credit of \$1,540

**K-12 Education Credit** **\$13.8 million in FY 2005**

### Individual Income Tax Revenues (\$6,164 million in FY 2005)



## Sales Tax

The sales tax is an ad valorem tax imposed on the retail (final) sales of most goods and some services.

### General Sales and Use Tax Rates for FY 2005

- General and Motor Vehicle 6.5%
- Liquor, Wine, and Beer Sales 9.0%\*
- Motor Vehicle Rental 12.7%\*

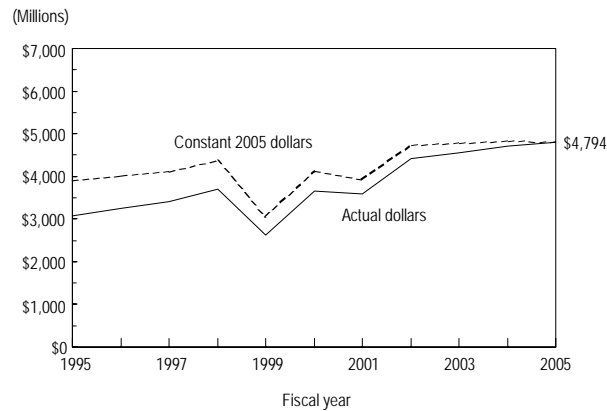
\* These rates are reduced to 6.5% for sales after December 31, 2005, in order to meet the one-rate requirement of the proposed Streamlined Sales Tax Model Act. See the local government revenues page for local sales and local lodging taxes.

### Major Exemptions

- Clothing
- Most food products
- Prescription drugs and some other medicines
- Most business and personal services
- Gasoline (subject to the motor vehicle fuels tax)
- Farm and logging machinery repair parts
- Capital equipment for manufacturing industries\*
- Industrial special tooling

\* Businesses must pay the sales tax on capital equipment at the time of purchase and then apply for a refund from the state.

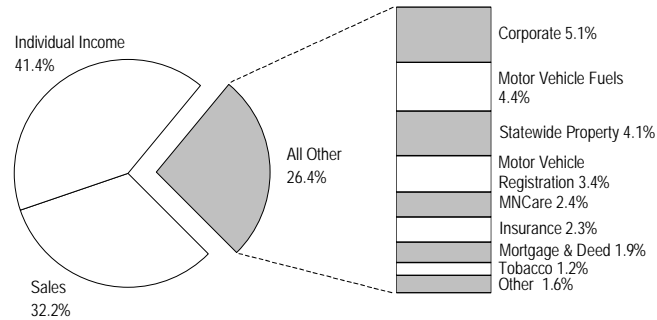
### Sales Tax Revenues (\$4,794 million in FY 2005)



Note: Fiscal year 1999-2001 amounts are net of 1999 and 2000 sales tax rebates.

## Other State Taxes

Taxes, other than the income and sales taxes, yield a little over 25% of state tax revenues. Many of these taxes are minor revenue sources. Taxes that yield at least 1% of state tax revenues for FY 2005 are described following the graph.



### Corporate Franchise (Income) Tax

- 9.8% of federal taxable income after numerous adjustments
- Multistate corporations apportion income under a three-factor formula using Minnesota shares of property, payroll, and sales; the formula weights sales at 75% and property and payroll at 12.5% each
- Most volatile revenue source of any major state tax

### Motor Vehicle Fuels Tax

- \$.20/gallon
- Dedicated by constitution to the highway user trust fund

### Statewide Property Tax

- Raised \$624 million in CY 2004; adjusted annually for inflation
- Levied against commercial/industrial and seasonal recreational property only

### Motor Vehicle Registration (License) Tax

- Tax on passenger vehicles is 1.25% of the value, plus a minimum fee of \$10 (total tax cannot be less than \$35)
- Tax is limited to \$189 in the second year of a vehicle's life, and \$99 in the third through tenth years of its life
- Trucks, buses, and other vehicles pay based on weight and age
- Dedicated by constitution to the highway user trust fund

### MinnesotaCare Taxes

- 2% of gross revenues tax on hospitals, surgical centers, health care providers, and wholesale drug distributors
- Exemptions for Medicare, Medical Assistance, General Assistance Medical Care, and MinnesotaCare revenues
- Revenues pay for MinnesotaCare program

### Insurance Premiums Tax

- Basic tax is 2% of insurance premiums
- Mutual property-casualty insurers with 12/31/89 assets of no more than \$5 million, 0.5% rate; \$1.6 billion, 1.26% rate
- HMOs and nonprofit health insurance companies (e.g., Blue Cross) are subject to a 1% rate
- Under a “retaliatory tax” provision, non-Minnesota companies pay tax as if their home state taxes apply when those taxes are higher than the Minnesota tax

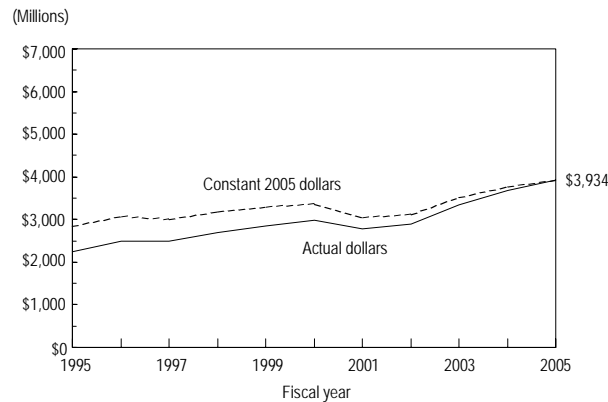
### Mortgage and Deed Taxes

- 0.23% of principal debt, paid when mortgage is registered or recorded (mortgage registry tax)
- 0.33% of consideration, due when deed is filed (deed tax)

### Cigarette and Tobacco Products Tax

- \$.48/pack of 20 cigarettes; 35% of wholesale price of tobacco products
- Revenues from \$.065/pack goes to the Academic Health Center fund, \$.025/pack to the medical education and research costs account, and the rest to the general fund
- Additional fee of \$.35/pack of 20 cigarettes applies to cigarettes made by the four companies that were not part of the legal settlement with the state

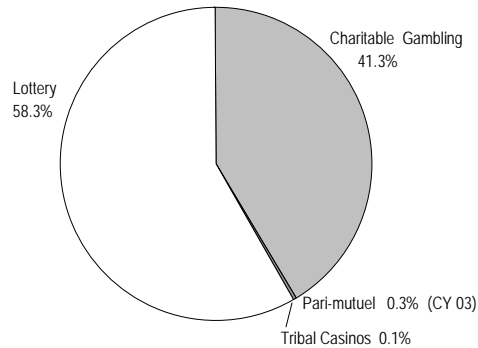
### Other State Tax Revenue (\$3,934 million in FY 2005)



## Gambling Revenue

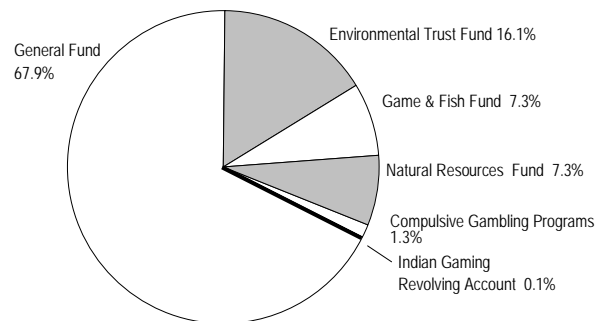
The state receives revenues from three state-authorized forms of gambling: pari-mutuel horse racing, charitable gambling, and the state lottery. The state also receives a nominal sum from Indian tribes that operate casinos; that money partly defrays state expenses in supervising state gaming compacts.

### Sources of State Revenue from Gambling (\$136 million in FY 2003)



The general fund is the largest beneficiary of legal gambling, but 40% of net state lottery proceeds are constitutionally dedicated to the Environmental and Natural Resources Trust Fund. Additionally, most of the revenue from the 6.5% in-lieu sales tax on lottery proceeds is dedicated to the Game and Fish and Natural Resources funds. Revenue from charitable gambling and pari-mutuel taxes and fees is nondedicated and goes to the general fund.

### Disposition of State Revenue from Gambling (\$136 million in FY 2003)



## Gambling Taxes

**Lawful gambling.** The state imposes taxes on charitable gambling in lieu of sales taxes:

- Bingo, paddlewheels, and raffles, 8.5% of gross profit
- Pull-tabs and tipboards, 1.7% of “ideal gross” (potential gross receipts from all tickets in a package, with a refund for unsold tickets)
- Pull-tabs and tipboards, additional “combined receipts tax” of 1.7% to 5.1% of gross receipts, depending on the organization’s annual receipts

Total lawful gambling tax revenue in FY 2003 was about \$56 million.

In addition to these taxes, each licensed organization pays a monthly “regulatory fee” of 0.1% of gross receipts from gambling at each of its sites. This fee is paid into a lawful gambling regulation account.

**Pari-mutuel betting.** The state tax on pari-mutuel betting is 6% of the “takeout”—the percentage deducted by the racetrack from each pari-mutuel pool before payouts on winning tickets. At Canterbury Park in Shakopee the takeout averages about 20% of total betting. The first \$12 million in takeout is exempt from tax. Total pari-mutuel tax revenue for the 2003 racing season was about \$242,000.

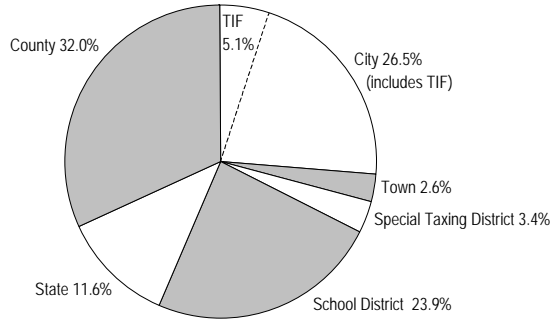
**State lottery.** A payment by the lottery of 6.5% of gross receipts is made in lieu of the sales tax. This in-lieu tax generated about \$22.9 million in FY 2003. This is in addition to the approximately \$55 million in lottery net profits that are dedicated to the general fund and environmental trust fund. Another \$4 million also went to the general fund and to provide compulsive gambling programs.

**Indian gaming.** Federal law prohibits states from taxing the proceeds of gaming on Indian land.

## Property Tax

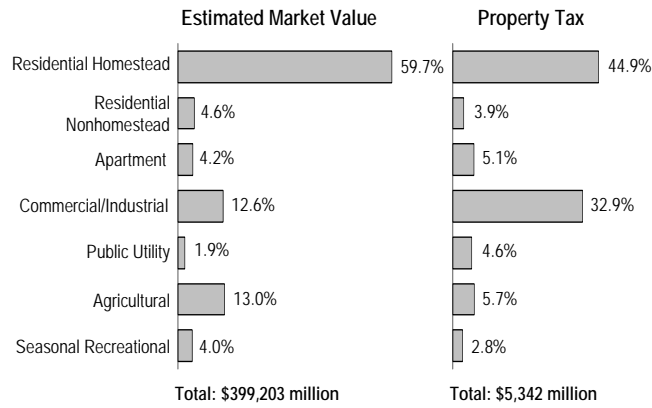
The property tax is a major source of revenue for local governments in Minnesota. Beginning with taxes payable in 2002, the state also receives a portion of property tax revenues (from commercial-industrial and seasonal recreational properties only). Property taxes are levied annually and payable in two installments (May 15 and October/November 15).

**Property Tax Levy by Type of Government\***  
**(\$5,342 million in CY 2004)**



\* Amounts shown are after allocation of property tax credits.

**Shares of Market Value and Property Tax by Property Type**  
**(Taxes payable 2004)**





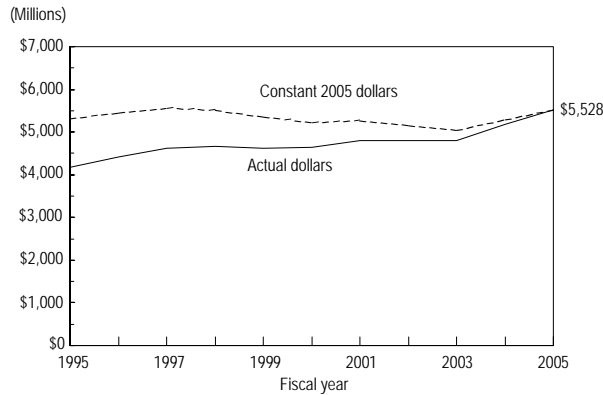
**Class Rates for Taxes Payable in 2005**

<b>Property Type</b>	<b>Class Rate</b>	<b>Tax Code*</b>
<b>Residential Homestead</b>		
Up to \$500,000	1.0%	R
Over \$500,000	1.25	R
<b>Residential Nonhomestead</b>		
Single-unit		
Up to \$500,000	1.0	R
Over \$500,000	1.25	R
Two- and three-unit	1.25	R
<b>Apartments (4 or more units)</b>	1.25	R
<b>Agricultural Homestead</b>		
House, garage, and one acre	**	R
Ag land & buildings		
Up to \$600,000	0.55	
Over \$600,000	1.0	
<b>Agricultural Nonhomestead</b>	1.0	
<b>Seasonal-Recreational-Residential</b>		
Up to \$500,000	1.0	S
Over \$500,000	1.25	S
<b>Commercial/Industrial/Public Utility</b>		
Electric generation machinery	2.0	R
All other		
Up to \$150,000	1.5	S, R
Over \$150,000	2.0	S, R

\* Tax Codes: S = Subject to state tax; R = Subject to school operating referenda (all property is subject to school bond referenda)

\*\* Same as residential homestead

**Property Tax Revenues  
(\$5,528 million in FY 2005)**



## Property Tax Terminology

- The assessor determines each property's **estimated market value**.
- A statutory provision limits growth in value for certain types of property; properties covered by that provision may have a **limited market value** that is less than the estimated market value.
- Each property's **taxable market value** is its limited market value, if applicable; otherwise it is the property's estimated market value.
- Each property's **net tax capacity** is a percentage of its taxable market value; the percentage varies by type of property.
- Each local taxing jurisdiction certifies a **levy**, which is the amount of property tax revenue it intends to collect.
- Each local taxing jurisdiction's **local tax rate** is determined by dividing its levy by the net tax capacity of all properties within the jurisdiction.
- A property's **gross property tax** is determined by multiplying its net tax capacity by the local tax rates of all jurisdictions in which the property is located (called the total local tax rate).
- A property's **net property tax** is the gross property tax minus the amount of any **property tax credits** (such as the homestead market value credit) that the property is eligible to receive.

### Major Property Tax Relief Programs

FY 05 Approp. (millions)	Program	Recipients
\$438	Local government aid	Cities
288	Homestead market value credit	All taxing jurisdictions
151	Property tax refund– homeowners	Individuals
147	Property tax refund–renters	Individuals
112	County program aid	Counties
107	Referendum equalization aid	School districts
32	Debt service equalization aid	School districts
24	Agricultural market value credit	All taxing jurisdictions
19	Disparity reduction aid	Counties, towns, and school districts

## Property Tax Refund

The property tax refund provides property tax relief to homeowners and renters whose property taxes are high relative to their incomes. If property tax exceeds a threshold percentage of income, the refund equals a percentage of the tax over the threshold, up to a maximum.

### Property Tax Refund (\$251 million, refunds filed 2003)

		Number of Filers	Refund Amount	Average Refund per Filer
Homeowners	Nonsenior	136,338	\$67,343,204	\$494
	Senior	97,931	\$47,871,833	\$489
Renters	Nonsenior	193,466	\$94,409,654	\$488
	Senior	77,513	\$41,917,741	\$541
<b>Total</b>		<b>505,248</b>	<b>\$251,542,432</b>	<b>\$498</b>

The maximum refund for claims filed in 2004 was \$1,560 for homeowners and \$1,280 for renters. The maximum refund amount for both homeowners and renters is adjusted annually for inflation.

### Program Limits, Refunds filed 2005

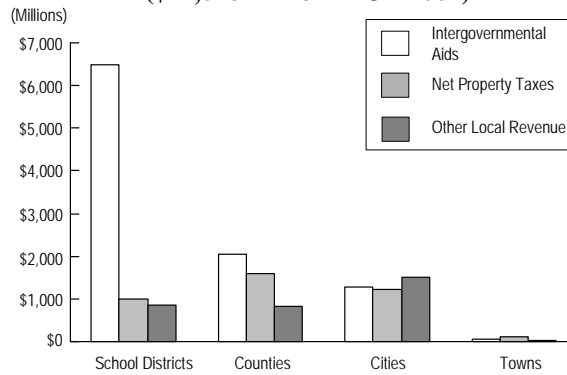
	Maximum Qualifying Income	Maximum Refund
Homeowners	\$85,210	\$1,590
Renters	\$45,970	\$1,310

### Special Property Tax Refund (Targeting) (\$7.6 million, refunds filed 2003)

Targeting provides property tax relief to homeowners whose property taxes increase by more than 12% over the previous year.

- Household income of taxpayer not considered
- For returns filed in 2003:
  - 90,000 returns
  - \$7.6 million total amount
  - \$84 average refund

**Local Government Revenues**  
**(\$17,026 million in CY 2002)**



**Major Sources of Local Government Revenues, CY 2002**

\$ in millions	School			
	Districts*	Counties	Cities	Towns
<b>Intergovt. Aid (federal, state, and local)</b>	<b>\$6,495.1</b>	<b>\$2,062.5</b>	<b>\$1,285.6</b>	<b>\$52.6</b>
<b>Net Property Taxes (including TIF)</b>	<b>983.7</b>	<b>1,596.2</b>	<b>1,222.3</b>	<b>119.8</b>
<b>Other Local Revenue</b>				
User Fees **	469.5	434.7	368.5	8.4
Interest Earnings	90.4	113.7	154.1	6.2
Special Assessments	--	28.7	253.9	8.6
License and Permits	--	21.9	140.0	3.5
Fines and Forfeits	--	20.4	37.2	NA
Other	294.1	192.6	554.8	7.0
<b>Subtotal Other</b>	<b>854.0</b>	<b>812.1</b>	<b>1,508.5</b>	<b>33.7</b>
<b>Total</b>	<b>\$8,332.8</b>	<b>\$4,470.9</b>	<b>\$4,016.4</b>	<b>\$206.1</b>

\* School district data for school fiscal year 2003

\*\* User fees consist of all direct charges for government services, including recreational access charges, tuition, and sanitation fees, and payments made to a local government when it provides services to another local government.

**Other Local Taxes (\$180 million in CY 2002)**

Includes: General sales tax      Franchise tax  
Lodging tax                      Gambling tax  
Aggregate production tax (gravel)

The following 13 local governments impose a general sales tax as of January 1, 2005:

**1.0%:** Duluth, Cook County  
**0.5%:** Hermantown      Mankato              Minneapolis  
          New Ulm              Proctor              Rochester  
          Sartell                St. Augusta        St. Cloud  
          St. Paul                Sauk Rapids

# Government Debt

## State Debt

### State Obligations Outstanding (November 1, 2004, dollars in millions)

<b>General Obligation (G.O.) Bonds</b>	\$3,461
<b>Equipment Leases</b>	28
<b>Real Estate Financing</b>	201
<b>Agency Obligations</b>	
Commissioner of Finance	\$65
Housing Finance Agency	1,753
Higher Education Facilities Authority	642
University of Minnesota	610
State Colleges and Universities Board	54
Higher Education Services Office	387
Public Facilities Authority	936
Rural Finance Authority	32
Agricultural & Economic Development Board	28
State Armory Commission	6
IRRRA (Giant's Ridge Rec. Area)	15
<b>Total Agency Obligations</b>	4,528
<b>Total, All Obligations</b>	<b>\$8,218</b>
G.O. Debt authorized but not yet issued	\$535

Source: Department of Finance

### Department of Finance Debt Management Guidelines

- The general fund appropriation for debt service should not exceed 3% of general fund revenues. (For the biennium ending June 30, 2005, the general fund appropriation for debt service is estimated to be 2.23%.)
- G.O. debt of the state should not exceed 2.5% of state personal income. (For biennium ending June 30, 2005, estimated to be 1.83%.)
- Total amount of all G.O. debt, moral obligation debt, state bond guarantees, equipment capital leases, and real estate leases should not exceed 5% of state personal income. (For biennium ending June 30, 2005, estimated to be 3.0%.)
- Total revenue and G.O. debt of state agencies, public corporations, and the University of Minnesota should not exceed 3.5% of state personal income. (On June 30, 2003, it was 3.01%.)
- 40% of general obligation debt must be due within five years, and 70% within ten years.

## State Bond Ratings

For the November 1, 2004, bond sale, Standard & Poors Ratings Group and Fitch Investors Service, L.P., each rated the state's bonds at the highest ratings (AAA), indicating the state's capacity to pay interest and repay principal is strong. A good rating reduces the interest rate the state has to pay. Moody's Investors Services, Inc., rates the state's bonds as Aa1. As the bond sale statement says, these ratings are subject to change or withdrawal by the rating agencies at any time.

## Local Government Debt

### Bonded Debt of Local Governments (\$14,501 million in CY 2002/FY 2003)

	General Obligation	Revenue	Total Bonded Indebtedness
Cities	\$5,088	\$1,256	\$6,344
Counties	1,330	195	1,525
Towns	38	0	38
School Districts	6,594	0	6,594
<b>Total</b>	<b>\$13,050</b>	<b>\$1,451</b>	<b>\$14,501</b>

Special district debt data is not available. School district data is for school fiscal year 2003.

Source: State Auditor's reports; School Districts Profiles, Department of Education

**General obligation bonds** are secured by the full faith and credit of the issuing governmental unit; the issuing governmental unit agrees to levy whatever property taxes are needed to pay the bonds.

**Revenue bonds** are backed by the revenues from a project or facility. They may also be secured by a general obligation pledge (**general obligation revenue bonds**).

Amounts in the local government table do not include long-term debt not backed by bonds, such as long-term leases, or **conduit bonds**, such as IDB (industrial development bonds) or mortgage revenue bonds. These bonds are paid by private individuals, businesses, and other organizations. The governmental unit issues the bonds to confer its federal and state tax exemptions on the private borrowers but is not legally responsible to repay the bonds. Most analysts consider conduit bonds to be obligations of the private individuals or entities who pay them.

**Twin Cities Metropolitan Regional Government Debt  
(\$2,804.8 million net outstanding as of December 31, 2004)**

**Metropolitan Council  
(\$976.8 million net outstanding general  
obligation bonds as of December 31, 2004)**

Sanitary Sewers	\$770.6
Solid Waste	0.4
Transit	182.4
Parks	22.0
Public Safety Radio	1.4
<b>Total</b>	<b>\$976.8</b>

**Metropolitan Airports Commission (MAC)  
(\$1,828 million net outstanding as of January 2, 2005)**

General Obligation Revenue Bonds	\$317
General Airports Revenue Bonds	1,410
Commercial Paper	<u>101</u>
<b>Total</b>	<b>\$1,828</b>

The Metropolitan Council and the MAC are authorized to issue debt. As of December 31, 2004, the MAC could issue \$55 million more in general obligation revenue bonds and an unlimited amount of airport revenue bonds for specified purposes. The MAC has not levied property taxes to pay general obligation revenue bonds since 1969.

The Metropolitan Council may issue an unlimited amount of debt for the wastewater collection and treatment system. As of December 31, 2004, the Metropolitan Council could issue \$55 million more for transit fleet and facilities and the public safety radio system and \$10.5 million for capital improvements grants for regional parks





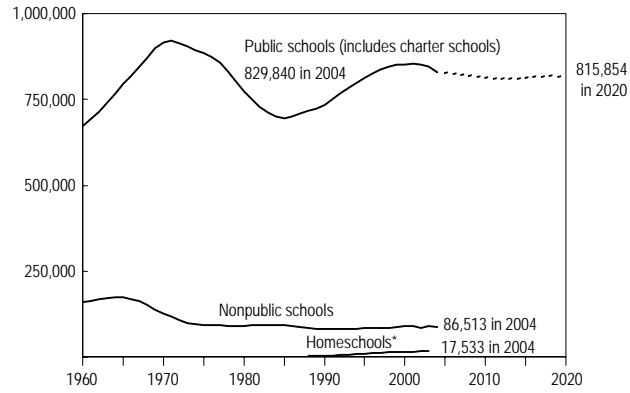
## Major Government Functions & Services

K-12 Education .....	49
Higher Education .....	58
Family Assistance .....	64
Corrections .....	75
Transportation .....	79
Agriculture .....	83
Natural Resources .....	86
Pollution Control .....	89
Public Facilities Authority .....	92



# K-12 Education

## Student Enrollment (815,854 projected for 2020)



Enrollment projections for nonpublic schools and homeschools only available through 2003.

\* Homeschool counts are not available prior to 1988.

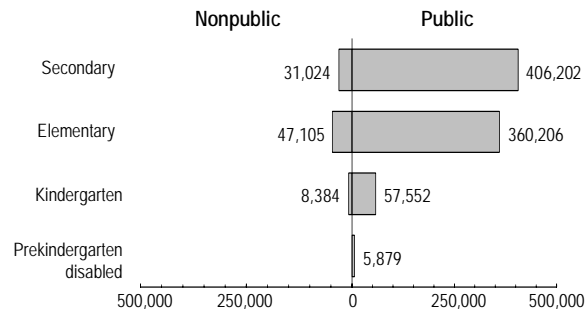
### Enrollment Options Programs 2003-2004

- 36,000 open enrollment students
- 7,163 post-secondary (PSEO) students
- 13,500 college in high school students

### Charter Schools 2004-2005

- 113 charter schools in operation
- 17,965 students attending charter schools as of October 2004
- 138 charters granted as of October 2004

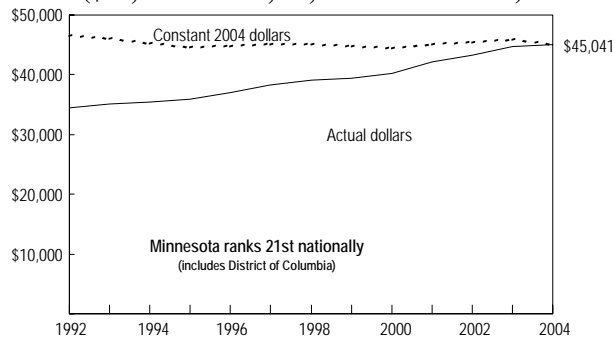
### Students by Grade (829,839 public 2003-2004; 86,513 nonpublic 2003-2004)



### Teacher Characteristics 2003-2004

- 97% of teachers are licensed
- 48% have advanced degrees
- 56% have taught more than 10 years

### Average Minnesota Public School Teacher Salary (\$45,041 in 2004; 52,420 FTE teachers)



Source: National Education Association

Teacher salary is negotiated by individual districts and typically is based on years of experience and educational attainment.

### Teacher Licensure and Qualifications

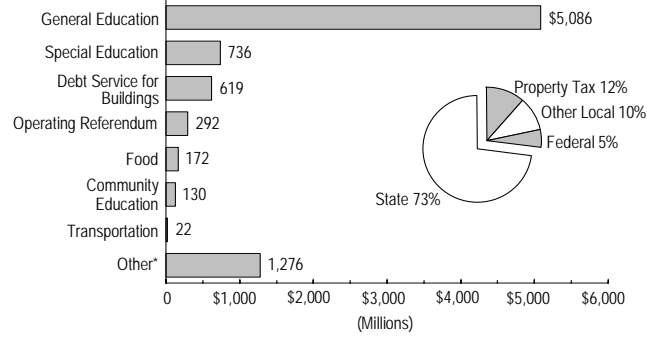
- The State Board of Teaching oversees teacher preparation requirements and licensure. The board recently restructured the licensure system to complement high school graduation standards.
- Candidates for teacher licensure must pass exams on math, reading, and writing skills, and of general pedagogical knowledge and licensure-specific teaching skills.
- Applicants for initial licensure must pay for and undergo a BCA-conducted criminal history background check.
- Newly graduated teachers hold provisional two-year entrance licenses and are probationary teachers during the first three years of consecutive employment in a district.
- Experienced teachers renew continuing licenses every five years after meeting continuing education requirements.
- Teachers teaching outside their licensure area may complete the HOUSS process to satisfy the federal NCLB definition of a highly qualified teacher.

### Administrator Licensure and Qualifications

- The Board of School Administrators oversees administrator preparation and licensure.
- A code of ethics for supervisory personnel contains standards of professional practices.

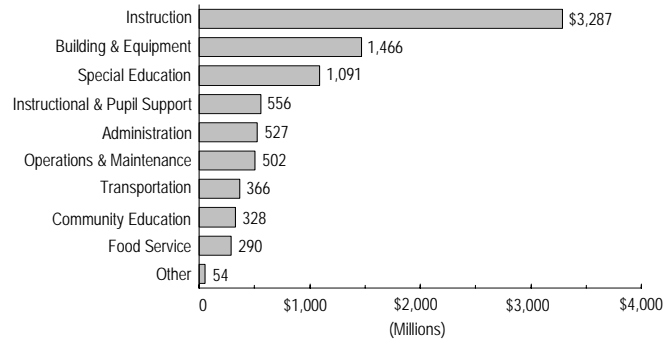
## K-12 Revenue and Expenditures

### School District Revenue (\$8,333 million in FY 2003)



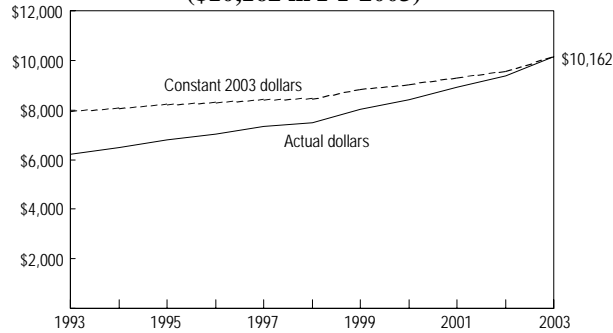
\*"Other" includes federal aid other than for special education, interest, interdistrict transfers, local revenues such as fees for hot lunches, community education and athletics, and other categorical funding programs.

### Public School District Expenditures (\$8,467 million in FY 2003)\*



\*The difference between revenue and expenditures primarily represents fund balance carried forward to FY 2004.

### Average Total Expenditures per Public School Pupil (\$10,162 in FY 2003)



Source: Department of Education

## **Minnesota's High School Graduation Rule**

In 1992, the Minnesota Legislature directed the then-existing State Board of Education to adopt in rule two types of graduation requirements: basic standards tests in reading, math, and writing, which became effective in the 1996-1997 school year, and the profile of learning. The profile of learning, which became effective for students entering the ninth grade in the 1998-1999 school year, was repealed in 2003 and replaced with required academic standards in five subject areas:

- language arts
- math
- science
- social studies, including U.S. and world history, geography, economics, government and citizenship
- the arts

In 2004, the Minnesota Legislature added health and physical education as a sixth required subject area.

### Basic Standards Tests

To graduate, public school students must receive a passing score of 75% on the reading and math basic standards tests and three out of four points on the writing test. A passing score requires students to:

- Understand math through pre-algebra
- Read at a level equal to popular adult nonfiction
- Respond to an adult reader in writing with short answers to two statements or requests for information

Students generally first take the reading and math tests in eighth grade and the writing test in tenth grade.

### Statewide Basic Standard Tests 8th Grade Public School Students

School Year	Percent of students tested who received a passing score <sup>1</sup>		Number of students who have not passed the test <sup>2</sup>	
	Math	Reading	Math	Reading
2003-04	70.7	81.1	19,328	12,474
2002-03	71.7	81.0	18,954	12,725
2001-02	74.5	80.0	18,581	15,110
2000-01	72.0	78.8	20,308	15,732
1999-00 <sup>3</sup>	71.8	79.7	20,547	15,218
1998-99	70.2	75.2	22,180	18,879
1997-98	70.6	68	21,530	23,458
1996-97 <sup>4</sup>	70	59	NA	NA
1995-96 <sup>5</sup>	69	53	NA	NA

<sup>1</sup> The state legislature sets a passing score of 75% correct answers; this raw score is then adjusted to provide year-to-year stability through a scaled score of 600.

<sup>2</sup> Includes students who were absent on day of test, whose tests were invalid, and who were not required to take the test because of their current Individual Education Plan (IEP) or language status.

<sup>3</sup> As of 2000, all test reports include scaled scores (statistical conversions of the number of correct answers) and the total number of correct answers.

<sup>4</sup> A passing score of 70% applied in the 1996-97 school year only.

<sup>5</sup> The reading and math tests became effective in the 1996-97 school year.

NA: Not available

Source: Department of Education

Students with a passing score on the basic standards tests do not necessarily meet the preparation requirements for four-year colleges and universities.

## Minnesota's New K-12 Academic Standards and Assessments

Minnesota requires students to meet standards in six subject areas in order to graduate.

Subject	Statewide standards in place?	# Credits, students entering 9 <sup>th</sup> grade in 2004-2005 or later	State assessments required?
Language arts	No	4	Yes
Mathematics	No	3	Yes
Science	Yes, 05-06	3	Yes
Social studies	Yes, 05-06	3.5	No; prohibited
Arts	No	1	No; prohibited
Physical education/Health	No; to be locally developed		No

The federal No Child Left Behind Act makes state academic standards in language arts, mathematics, and science applicable to all public school students except the very few students with disabilities for whom an individualized education plan team determines alternative standards and assessments are appropriate.

### Benchmarks

The Commissioner of Education must publish grade-level benchmarks that specify the academic knowledge and skills that schools must offer and students must achieve to satisfy the standards. The commissioner must review required academic standards, related benchmarks, and elective standards on a four-year cycle. Benchmarks are used to develop tests.

### Assessments

Beginning in the 2005-2006 school year, students in grades 3 through 8 and at the high school level will take annual language arts and mathematics assessments. Students will take science assessments one time in each grade span 3-5, 6-9, and 10-12 beginning in the 2007-2008 school year. The state and local districts must publicly report student, school, district, and state assessment results. By the 2006-2007 school year, the commissioner must include in the assessment results a value-added component that measures students' growth in achievement over time.

### Elective requirements

Students must also complete at least seven elective course credits. Districts must establish local elective standards for and offer courses in vocational and technical education and world languages.

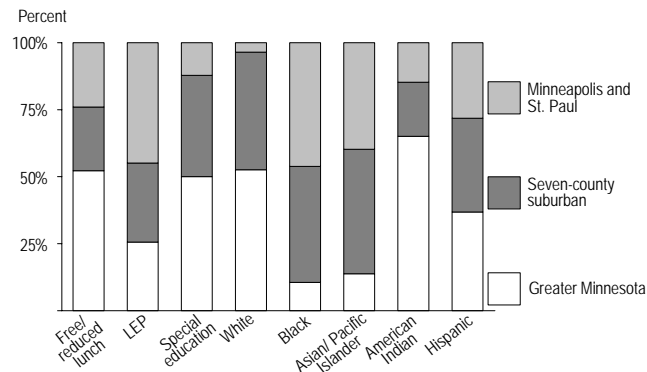


## No Child Left Behind

A goal of the federal No Child Left Behind Act is to ensure that all children have a fair, equal, and significant opportunity to obtain a high-quality education and reach, at a minimum, proficiency on challenging state academic achievement standards and state academic assessments. States must align academic content with student performance standards and annually assess students' progress in achieving those standards. Schools, school districts, and each state must use a statewide educational accountability system to determine whether all students in a school are making adequate yearly progress (AYP) toward having 100% of students perform proficiently in English and math by the 2013-2014 school year.

The federal law requires schools to determine whether all students and specific subgroups of students (limited English proficiency students, students with disabilities, students eligible for free and reduced price meals, and white, black, Asian Pacific Islander, American Indian, and Hispanic students) are making AYP. The fewer student subgroups identified and counted within a school, the fewer chances for the school to fail to make AYP. Schools fail to make AYP if they fail to meet or sustain specific levels of performance for all students and for each identified student subgroup. Schools also fail to make AYP if fewer than 95 percent of students in each identified subgroup are tested.

**FY 2004 Distribution of Subgroups Subject to AYP Review**



LEP stands for Limited English Proficiency.

Distribution of ethnic categories on PreK-12 statewide enrollment of 842,915; distribution of other categories on K-12 statewide enrollment of 832,039.

## **Early Childhood Programs**

### **Early Childhood Family Education (ECFE)**

- School districts and tribal schools operate classes to strengthen families with children from birth to age five

### **School Readiness**

- School districts operate child development programs to enable children ages three-and-one-half to five, after a developmental screening, to enter school with the skills and behaviors necessary for success

### **First Grade Preparedness**

- State aid funds program at qualifying school district and charter school sites to ensure children ages four to five have the skills necessary to succeed in school
- Eligibility is based on percentage of free and reduced lunch enrollment for four areas (Minneapolis, St. Paul, Twin Cities suburbs, and Greater Minnesota)

### **Head Start**

- Federal program provides early education and health and social services for families in poverty
- Families at or below the federal poverty guidelines with children ages three to five are eligible to participate

### **Even Start Family Literacy Program**

- Money from “federal share” state grants funds five programs that integrate early childhood education and adult literacy or basic education classes

### **Interagency Early Intervention (Part C)**

- Federally funded comprehensive, coordinated interagency program to provide services to eligible children with disabilities from birth to age two, and their families

### Funding for Early Childhood Programs

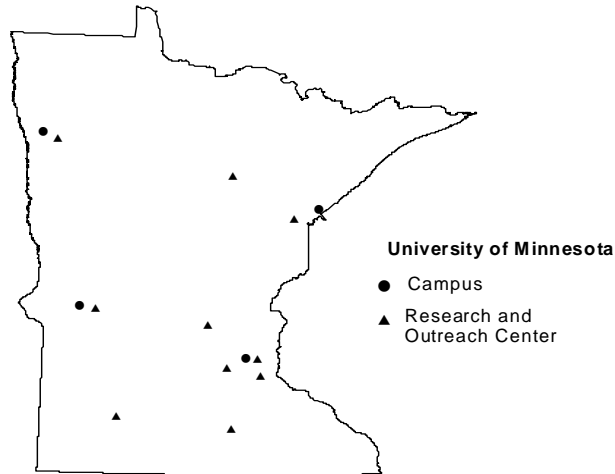
<b>Program (ages eligible)</b>	<b>Funding FY 05 (in millions)</b>	<b>Participants FY 03</b>
<b>ECFE</b> (up to kindergarten)	\$11.8 state aid 22.1 property tax	315,000 children and parents
<b>School Readiness</b> (3½ to kindergarten)	9.1 state aid	38,063 children 41,752 parents
<b>First Grade Preparedness</b> (4 to 5)	7.3 state aid	2,950 pupils
<b>Head Start</b> (3 to 5)	83.0 federal 17.1 state aid*	16,000 children
<b>Even Start</b> (up to 7)	2.4 federal	723 children
<b>Part C</b> (up to 2)	7.0 federal	3,052 children
<b>Total</b>	\$92.4 federal \$45.3 state aid \$22.1 property tax	

\* For FY 2004

# Higher Education

## University of Minnesota

### Enrollment by Campus (63,769 in fall 2004)



	<b>Undergraduate</b>	<b>Total</b>
Twin Cities	28,747	49,663
Duluth	8,662	9,925
Crookston	1,187	2,320
Morris	1,728	1,861

#### **Other facilities**

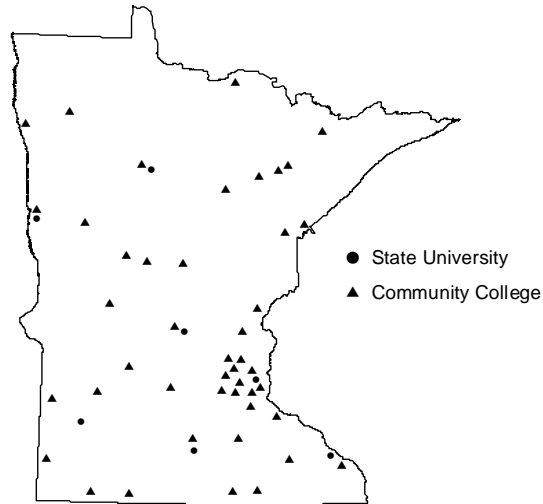
The university operates ten agricultural experiment station research and outreach centers at Grand Rapids, Becker, Crookston, Cloquet, Chanhassen, Rosemount, Waseca, Lamberton, St. Paul, and Morris.

#### **Governance**

- The university is governed by a 12-member Board of Regents elected by the state legislature.
- Eight members of the Board of Regents must represent the state's congressional districts, each representing one district.
- Four members are elected from the state at-large, including a university student.
- Regents are elected to staggered six-year terms.
- Regents serve without pay.
- The university president is the ex officio president of the Board of Regents.

## Minnesota State Colleges and Universities (MnSCU)

### Enrollment by Institution Type (170,549 in fall 2004)



Note: Enrollment based on MnSCU data

<b>2-year state colleges</b>	<b>108,369</b>
Community Colleges (9)	33,372
Technical Colleges (9)	22,024
Consolidated Colleges (12)	52,973
<b>4-year state universities (7)</b>	<b>62,180</b>

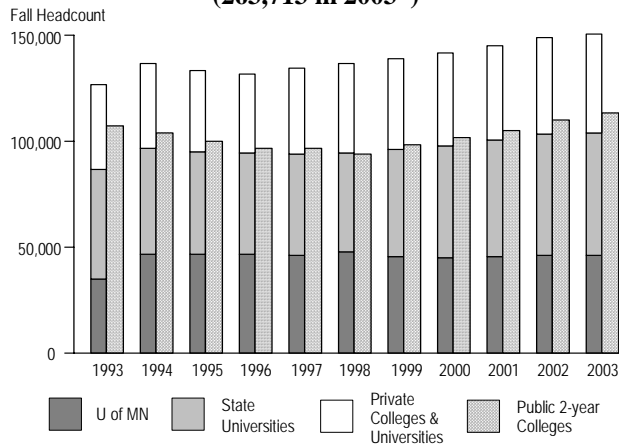
#### Campuses

MnSCU's 33 institutions operate campuses in 46 communities.

#### Governance

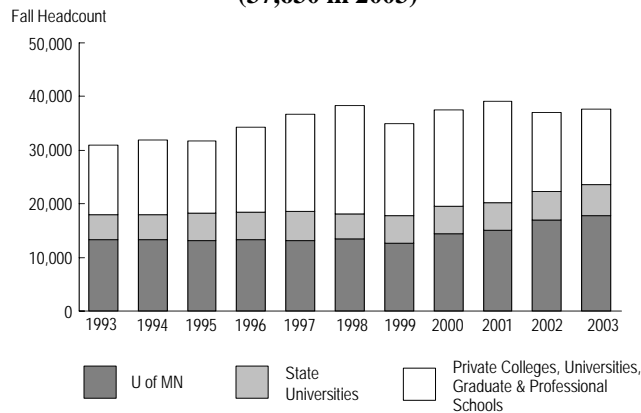
- MnSCU is a public higher education system, headed by a chancellor.
- Since 1995, the operation of two-year colleges and four-year universities has been consolidated in the MnSCU system.
- MnSCU is governed by a 15-member Board of Trustees appointed by the governor with the advice and consent of the Senate.
- Eight members of the Board of Trustees must represent the state's congressional districts, each representing one district.
- Three members must be MnSCU students or recent graduates.
- Trustees are appointed to staggered six-year terms.
- Trustees serve without pay.
- The Board of Trustees elects a chair.

### Undergraduate Enrollment (263,713 in 2003\*)



\* Private career schools enrolled at least 16,400 undergraduates.

### Graduate Enrollment (37,630 in 2003)



### Tuition and Fees Full-time, Minnesota Resident\* 2004-05 Academic Year

	Undergrad	Graduate	Professional
<b>Public</b>			
2-year colleges	\$3,456-4,053	—	—
State Universities	\$4,392-6,325	\$6,156-6,739	—
University of MN	\$7,608-9,056	\$9,362-22,129	\$14,992-18,981
<b>Private</b>			
4-year colleges	\$5,876-30,666	NA	NA
Career schools	\$3,740-21,353	NA	NA

\*Nonresident tuition at some public colleges and universities is up to 2.5 times the resident rate.

## Higher Education Service Office (HESO)

### Governance and Responsibilities:

- Director appointed by governor
- Administers student aid programs and agreements
- Registers and licenses private institutions
- Collects and maintains enrollment and aid data
- Provides information to students and families
- Provides support for technology and library programs

### Private Post-Secondary Institutions

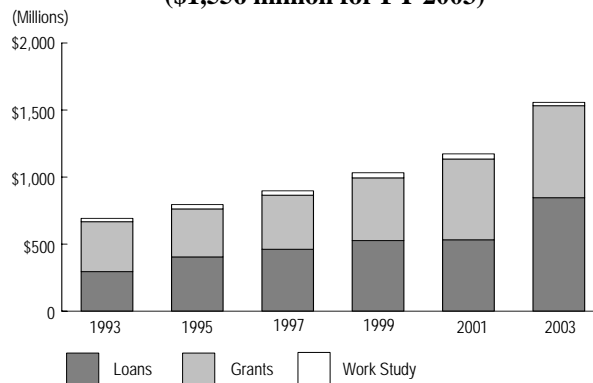
**Registration:** Post-secondary schools operating in Minnesota must register annually with HESO, including nonprofit schools, private schools that grant degrees, or institutions with “academy,” “college,” “institute,” or “university” in their name. Out-of-state public institutions must register if they offer courses or programs in Minnesota.

**Licensing:** Private career schools must be licensed by HESO to offer a program, advertise, or conduct a program in Minnesota.

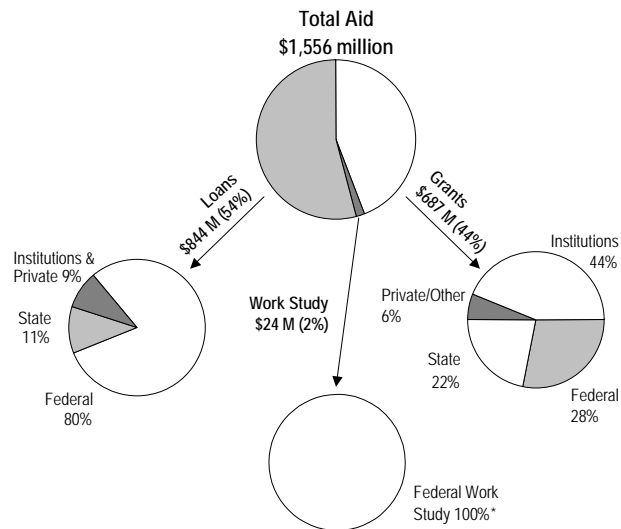
### Minnesota State Grant Program

Grants are awarded to eligible undergraduate Minnesota residents based on financial need and the price of post-secondary education. In the grant program, parents, students, and taxpayers share responsibility for paying for post-secondary education. The state grant covers all or a portion of the price of post-secondary education after deducting the federal Pell grant and the student and family share.

**Student Financing for Higher Education**  
**(\$1,556 million for FY 2003)**



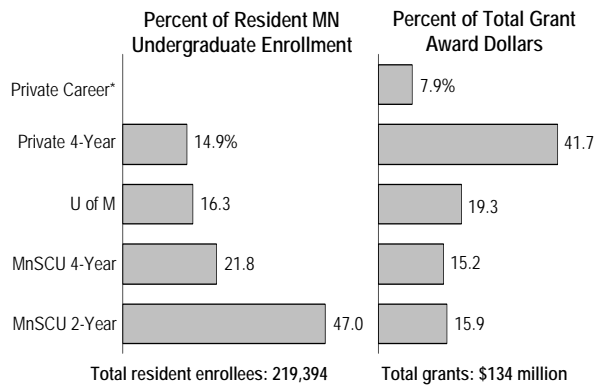
**Type and Source of Financial Aid Received by Minnesota Students  
(\$1,556 million in FY 2003)**



\* State appropriations were transferred to the state grant program.

2003 Student Aid Awards		
	Number of MN Undergraduates	Average Award
Federal Pell Grant (\$4,000 maximum)	76,525	\$2,179
State Grant Program	72,396	\$1,845

**Participation in State Grant Program FY 2003  
(219,394 resident enrollees; 72,396 with grants;  
\$134 million in grants)**



\*Enrollment statistics exclude undergraduates attending private career schools due to incomplete reporting.



## Tuition Reciprocity Programs

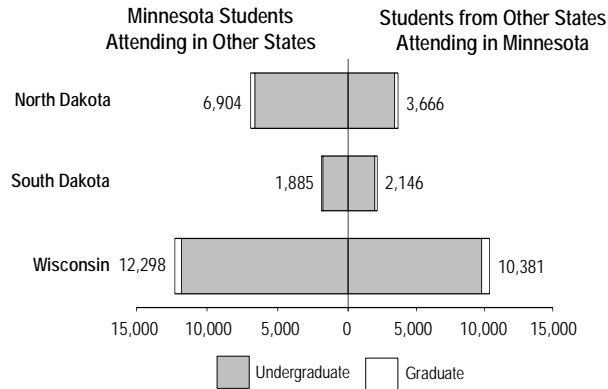
HESO administers the reciprocity agreements that provide reduced tuition for nonresident students.

Minnesota, North Dakota, South Dakota, and Wisconsin have tuition reciprocity agreements for all public post-secondary institutions.

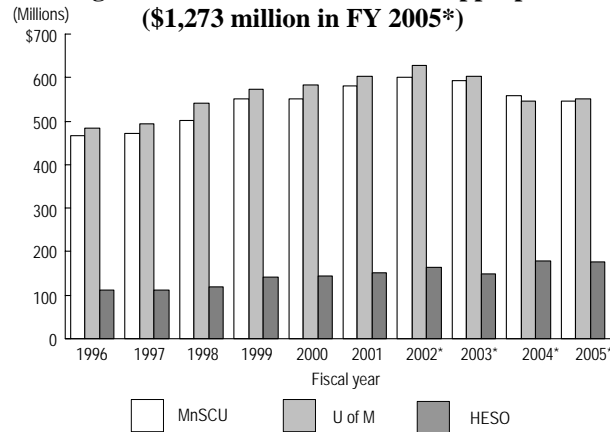
State payment for reciprocity includes:

- enrollment based aid to MnSCU and the University of Minnesota; and
- general fund appropriations for payments to other states if required by the agreement.

### Full Year Equivalent Reciprocity Students, Fall 2003



### State Higher Education General Fund Appropriation (\$1,273 million in FY 2005\*)



\* Includes reductions and additions to appropriations by the governor and legislature for FY 2002 to 2005.

Note: In FY 2005, the Mayo Medical Foundation receives \$1.4 million, or 0.1% of higher education appropriations, for programs to increase the number of doctors in rural Minnesota.

## Family Assistance

The principal assistance programs funded by the state for low-income families are:

Medical Assistance	MA
MinnesotaCare	MNCare
General Assistance Medical Care	GAMC
Prescription Drug Program	PDP
Minnesota Family Investment Program	MFIP
Group Residential Housing	GRH
General Assistance	GA
Minnesota Supplemental Aid	MSA
Child Care Assistance	
State Housing Assistance	

Other assistance programs are funded entirely by the federal government:

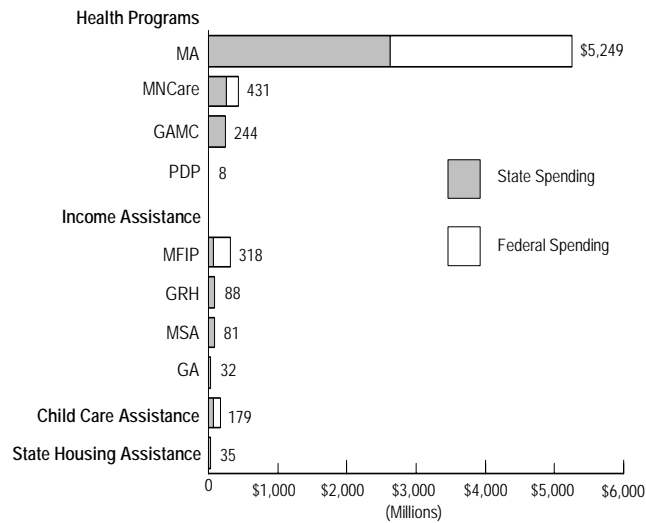
HUD Rental Housing Assistance	
Food Stamps	FS
Supplemental Security Income	SSI

Note: The FY 2005 projections listed in this section are from the Department of Human Services, November 2004 forecasts of family self-sufficiency and medical programs. Other data are from DHS, MDE, MHFA, and other sources.

**Funding and Administration**

- MA, GAMC, PDP, MFIP, GA, MSA, GRH, Child Care Assistance, and Food Stamps are administered by counties under the supervision of the state Department of Human Services (DHS).
- MA, MNCare, MFIP, and Child Care Assistance are funded jointly by the federal and state governments.
- GAMC, GA, MSA, PDP, and GRH are state-financed.
- MNCare is administered directly by DHS; certain counties have elected to process applications and determine eligibility.
- State Housing Assistance is administered primarily by the Minnesota Housing Finance Agency (MHFA) and is state-financed.
- HUD Rental Housing Assistance is administered by the Minneapolis HUD office, MHFA, and local agencies and is federally financed.
- Food Stamps and SSI are federally financed.
- SSI is administered by the federal Social Security Administration.

**Family Assistance State and Federal Spending\*  
(\$6,665 million in FY 2005)**



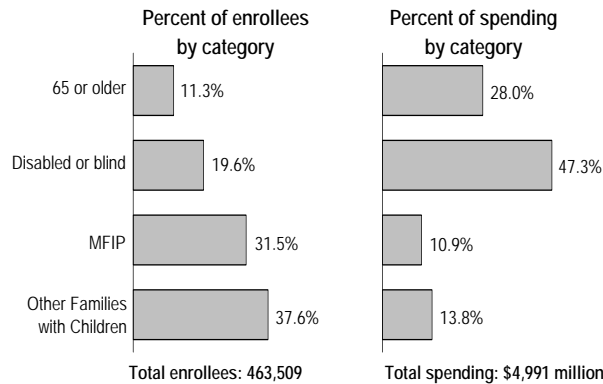
Note: MA spending total includes State Children's Health Insurance program (SCHIP).

\* Excludes HUD Rental Housing Assistance, SSI, and Food Stamp programs.

### Medical Assistance (MA)

- A federal-state Medicaid program that pays for certain health care services for eligible individuals with income and assets below limits set by the state legislature and federal government.
- Eligible groups are low-income families; needy children in foster care; certain aged, blind, or disabled persons; pregnant women; and certain other low-income children and adults.
- Under federal law, every state must provide certain MA services; Minnesota provides additional optional services.
- As of September 2004, 280,440 MA recipients received services through an HMO or other prepaid health plan, or through county-based purchasing.

### MA Projected Enrollees and Spending, FY 2004



Persons 65 and older are 11.3% of MA eligibles and account for 28.0% of MA expenditures in FY 2004.

### MinnesotaCare (MNCare)

- A state program that provides subsidized health coverage for low-income children, families, and adults without children through prepaid health plans.
- Enrollees' premiums are based on a sliding scale. Children with very low incomes are charged a reduced premium.
- All enrollees must meet program income limits and be permanent Minnesota residents. Most enrollees must also meet requirements related to lack of health insurance. An asset limit applies to parents and adults without children.
- Estimated state cost for FY 2005 is \$237 million. Federal funding of \$150 million is expected, and enrollee premiums are expected to total \$44 million.
- State funding comes from a 2% tax on gross revenues of health care providers and a 1% premium tax on nonprofit health plans.

**State Children’s Health Insurance Program (SCHIP)**

- A federal-state program that provides enhanced federal funding for MA coverage for children under age two with family incomes greater than 275% but less than or equal to 280% of the federal poverty guidelines, coverage of prenatal care and labor and delivery services for uninsured pregnant women who are ineligible for MA with federal funding due to immigration status, and MNCare coverage for parents and relative caretakers with incomes between 100% and 200% of the federal poverty guidelines.

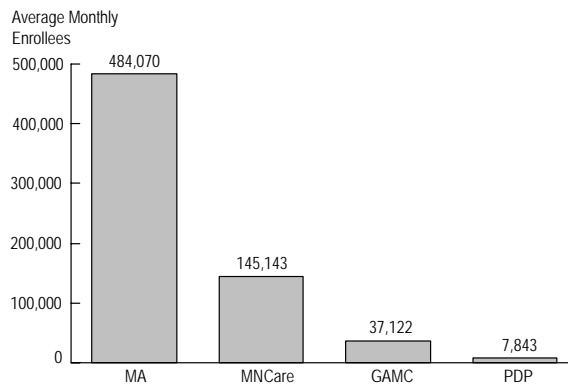
**General Assistance Medical Care (GAMC)**

- A state program that pays for certain health services for persons with income and assets below limits set by state legislature and who are not eligible for MA or other medical programs.
- State legislature determines list of covered services.
- As of September 2004, 25,216 GAMC recipients received services through an HMO or other prepaid health plan, or through county-based purchasing.
- GA recipients are automatically eligible for GAMC.

**Prescription Drug Program (PDP)**

- State program that provides prescription drug coverage to low-income Medicare enrollees who are elderly or disabled and meet program eligibility requirements.
- Enrollees receive coverage for most prescription drugs and pay a \$35 monthly deductible.
- As of August 2004, program enrollment was 7,430.

**Projected Health Care Enrollees  
(674,178 in FY 2005)**



### **Minnesota Family Investment Program (MFIP)**

- MFIP is a state program begun in January 1998 that replaced the Aid to Families with Dependent Children (AFDC) entitlement program.
- MFIP provides cash assistance and employment and training services to eligible families with children. For new applicants, benefits are vendor-paid for the first six months.
- With some exceptions, MFIP is provided for no more than 60 months. In July 2002, families began reaching that 60-month limit. However, some of these families received exemptions or extensions. Exempt families may receive assistance without that month counting toward the 60-month time limit. Families with extensions may continue to receive cash assistance, but that month of assistance counts toward the 60-month time limit. Families without extensions and with more than 60 months of assistance are ineligible to receive assistance. As of September 2004, 6,242 MFIP cases had reached their 60<sup>th</sup> counted month.
- Eligible families must be citizens or qualified noncitizens, have income and assets below limits set by the legislature, and include at least one minor child or pregnant woman and the child's parents or stepparents.
- MFIP caregivers are expected to meet hourly work requirements. The program provides supports to make work possible (including child care assistance) and imposes sanctions for noncompliance.
- MFIP is funded by the federal Temporary Assistance for Needy Families (TANF) block grant and by state appropriations.
- The legislature sets benefit levels, which include cash and food assistance portions. Benefits vary by family size; a family with one adult and one child receives up to \$675 per month. The food portion is adjusted each October 1 to reflect cost-of-living adjustments in the federal Food Stamp program.

### **Group Residential Housing (GRH)**

- A state program that assists in housing certain MSA-eligible and GA recipients who live in group residences such as adult foster homes and housing with services establishments.

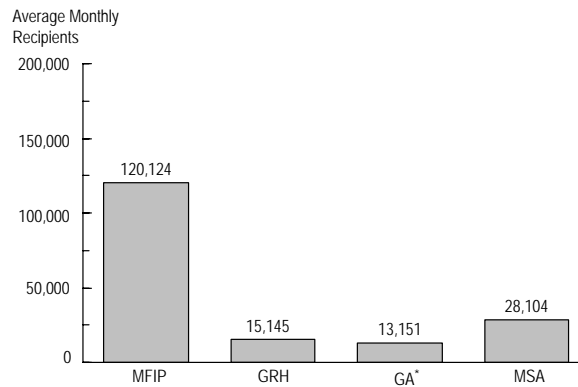
### **General Assistance (GA)**

- A state program that provides cash assistance to disabled or unemployable persons ineligible for MSA or SSI.
- GA recipients are single adults or childless couples. A single GA recipient receives up to \$203 per month. GA-eligible persons living in group residential housing facilities receive a small monthly personal needs allowance.
- GA recipients are also eligible for GAMC.

### **Minnesota Supplemental Aid (MSA)**

- A state program that provides supplemental cash assistance to needy aged, blind, and disabled persons who are SSI recipients or who would qualify for SSI except for excess income.
- Amount of monthly benefit varies with housing arrangement. A nursing home resident receives a small monthly personal needs allowance; a recipient living at home receives a larger grant for shelter and basic needs.
- MSA recipients automatically receive MA.

### **FY 2005 Income Assistance Projections for MFIP, GRH, GA, MSA**



\*Data for GA is available by cases only, not by number of individual recipients.

### Child Care Assistance Programs

Federal, state, and county funds subsidize child care costs for eligible families with:

- incomes at or below 175% of federal poverty guidelines (FPG) at program entry; up to 250% of FPG at program exit
- children under 13 years old (age 15 for children with disabilities)

Families with incomes above 75% of the federal poverty guidelines must pay a copayment.

### Basic Sliding Fee (BSF) Program for Working Families

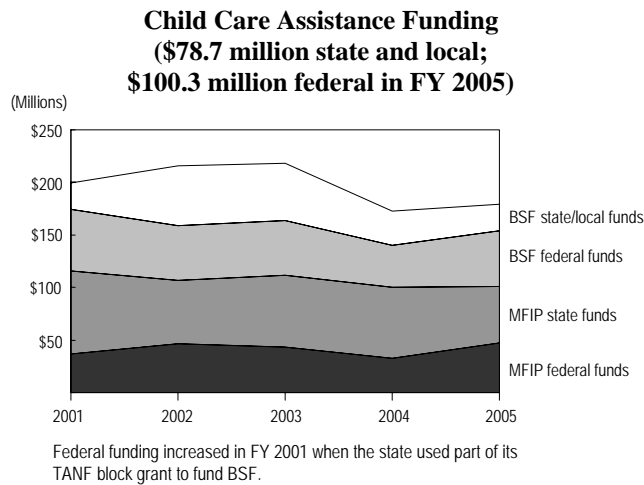
- Assistance is limited by funding
- Waiting lists exist in some counties
- Priority is given to minor parents without a GED or diploma, families completing the MFIP transition year, and families receiving assistance from the portability pool
- Includes state-level funding for At-Home Infant Child Care

### MFIP Child Care

- Eligible MFIP families, including families that forego the cash portion of the MFIP grant
- Assistance provided for activities in an approved individual plan (job search support or employment plan) and for employment
- Assistance is fully funded, no waiting lists for assistance

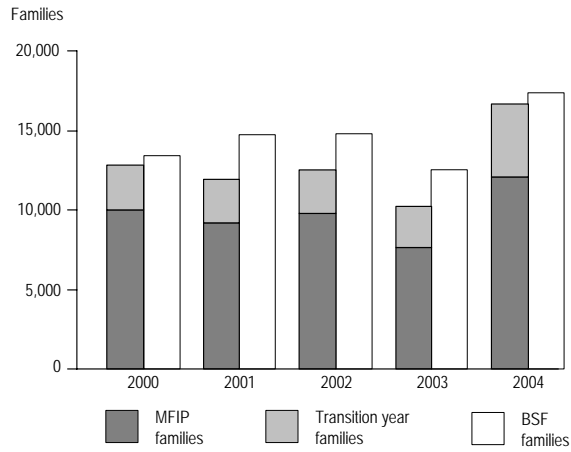
### Transition Year Child Care

- Provides 12 months of child care assistance for former MFIP families who received assistance for three of the previous six months





**Child Care Assistance  
(34,060 families in FY 2004)**



**Assistance may be provided for care by:**

- Licensed family child care providers
- Licensed child care centers
- Legal nonlicensed caregivers including school district programs and registered caregivers who are related or unrelated adults

**Child Care Assistance Profile, FY 2003**

Type of Care (% of children)*	BSF & MFIP	
Registered provider	36.55%	
Registered center	3.43%	
Licensed family day care home	28.41%	
Licensed child care center	31.61%	
<b>Total children</b>	40,307	
Type of Parental Activity (% of families)	BSF	MFIP
Students	3.3%	NA
Employment	90.3%	48.4%
Employment and Training	6.4%	11.2%
Education, Employment, and Training	NA	11.8%
Other MFIP Activity	NA	2.4%
Transition Year	NA	26.2%
<b>Total families</b>	12,540	10,195
Average Family		
Average children per family	1.70	1.85
Average cost per family	\$8,077	\$11,613

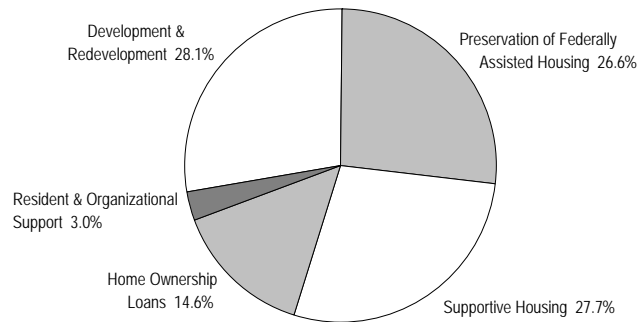
Note: MFIP includes transition year child care

\* Percentages do not add to 100% due to the use of more than one type of care per child.

Source: Department of Human Services

## State Housing Assistance

### MHFA Funding For Housing Assistance (\$34.9 million state appropriation in FY 2005)



Note: This does not include the \$500,000 one-time appropriation for Roseau flood recovery efforts.

State appropriations to the MHFA are about 8% of the agency's total budget. (The rest is from mortgage revenue bond issues, federal funding, and other resources.) MHFA activities include:

- **Development and Redevelopment.** Funds new construction and rehabilitation of rental and ownership housing.
- **Supportive Housing.** Funds housing development and rental assistance for very low-income families, many with other difficulties in achieving independent living.
- **Homeownership Loans.** Funds home purchase and home improvement loans.
- **Preservation of Federally Assisted Housing.** Preserves the stock of federally assisted rental housing that may be lost as affordable housing due to opting out of federal programs or because of physical deterioration.
- **Resident and Organization Support.** Provides operating funds for organizations that develop affordable housing, offer homebuyer education and foreclosure prevention assistance, or coordinate regional planning efforts.

## U.S. Department of Housing and Urban Development

### HUD Rental Housing Assistance

(This page covers only direct subsidies from HUD. It does not include information on other rent assistance or home ownership programs.)

HUD Rental Housing Assistance is for persons with incomes up to 50%, or in some cases 80%, of the area median income, adjusted for family size. (See page 11 for the median incomes.)

The tenant's rent generally equals 30% of adjusted income, and HUD pays the balance up to the actual or fair market rent (FMR).

HUD sets FMRs each year by metropolitan area and by county outside metropolitan areas. FMRs are adjusted for the number of bedrooms. FMRs for 2005 range from a low of \$293 for an efficiency in a nonmetropolitan county to a high of \$1,386 for a four-bedroom unit in the Twin Cities metropolitan area.

HUD programs providing direct subsidies to renters, owners, or developers of affordable housing include:

- **Public housing.** Operating and modernization funding for housing owned, operated, and managed by public housing authorities; \$40.9 million allocated in 2004.
- **Section 8.** Most assistance is for rent subsidies in the form of certificates or vouchers that tenants can take with them when they move ("Housing Choice vouchers"); \$204 million in 2004. Long-term rental subsidies for the owners of 3,200 units of affordable rental housing ("project-based assistance") are also provided.
- **Section 202/811.** Capital advances for construction of supportive housing units for very low-income elderly and people with disabilities. Also includes rental assistance for tenants in these units; \$16 million in 2004.
- **Community Development Block Grants (CDBG).** Grants to local governments that may be used for a wide variety of purposes, including housing; \$80 million anticipated in 2004.

## **Other Federal Assistance**

### **Food Stamps (FS)**

- A federal USDA program providing food purchasing assistance to low-income households.
- Eligible households must be citizens or qualified noncitizens; have assets and gross income below specified limits; and have net monthly income at or below the federal poverty guidelines.
- Most able-bodied adults must meet work requirements.
- Federal government sets benefit levels. Benefits are provided in electronic debit card (EBT) format, eliminating the traditional paper food stamp coupons.
- In FY 2004, an average of 115,058 Minnesota households received food stamp benefits each month. These benefits were worth a total of \$244.2 million for the fiscal year.

### **Supplemental Security Income (SSI)**

- A federal program providing cash assistance to needy aged, blind, and disabled persons.
- Eligible persons must be citizens or noncitizens meeting certain criteria; have assets and income below federal limits; and be 65 or older or meet program criteria for blindness or disability.
- The amount of monthly benefit varies with housing arrangement.
- Some SSI recipients also receive a state supplement to their SSI grant through the state MSA program. Most SSI recipients are eligible for MA.
- In FY 2004, an average of 69,490 Minnesotans received SSI each month. During FY 2004, \$343.8 million in federal SSI benefits were paid to Minnesota recipients.

# Corrections

## Minnesota's Crime, Incarceration, and Probation Rates, and State Rankings (2002)

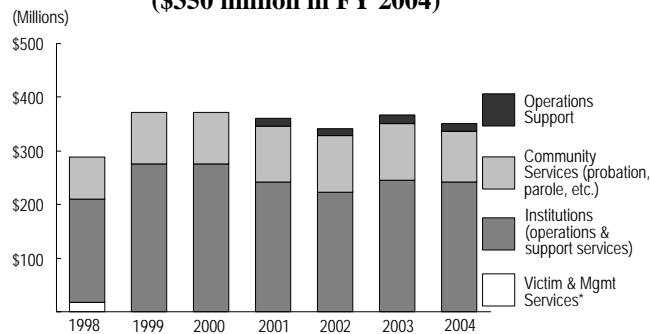
	Rate per 100,000	Rank Among States
Crime Rate, Total	3,535	33rd
Violent*	268	40th
Property**	3,268	33rd
Incarceration Rate, State Prisoners	141	49th
Whites (1999)	62	50th
African Americans (1999)	1,496	31st
Probation Rate, Adults	3,237	4th

\* Murder, forcible rape, robbery, aggravated assault

\*\* Burglary, larceny, motor vehicle theft (excludes arson)

Source: *Crime: State Rankings*, Morgan Quitno Corp. (published annually, based on U.S. Department of Justice data)

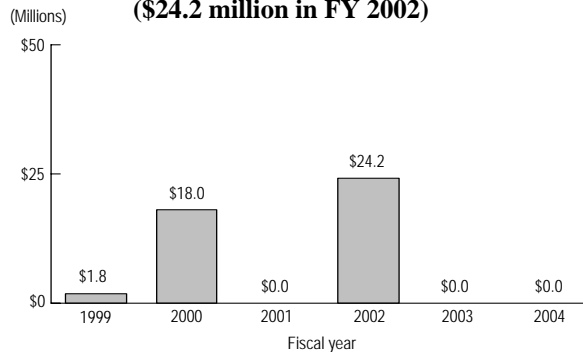
## Department of Corrections Expenditures (\$350 million in FY 2004)



\*Victim services, including grant administration, was transferred from DOC to the Center for Crime Victim Services in the Department of Public Safety, effective FY 1999.

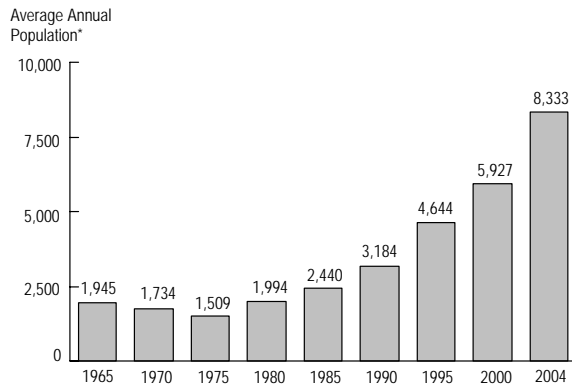
Source: Biennial Budget Book

## Department of Corrections Bonding Authority\* (\$24.2 million in FY 2002)



\* Bonding amounts are after the governor's vetoes.

## Adult Prison Population, 1965-2004



\* Data is by calendar year through 2000; 2004 data is as of July 1, 2004.

### Expansions to the Prison System

**1996-1998:** Approximately 400 beds

**1998-2000:** Rush City close-custody facility, 950 beds;  
Shakopee, 52 beds; Lino Lakes segregation unit, 160 beds

**2000-2002:** Oak Park Heights, 60-bed mental health unit; Red Wing, converting 14-bed unit for mental health

**2003-2004:** Lino Lakes, 416-bed unit; Shakopee, converting an independent living center into 48-bed general living unit

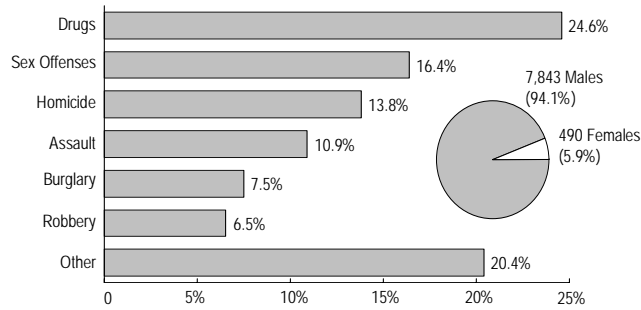
### Level of Custody Definitions

<b>Level 5 (Maximum security)</b>	Oak Park Heights	Single cells Secure perimeter
<b>Level 4 (Close-custody)</b>	Rush City St. Cloud Stillwater	Single/Double cells Secure perimeter
<b>Level 3 (Medium security)</b>	Faribault Lino Lakes Moose Lake	Double cells and Multiple occupancy Secure Perimeter
<b>Level 2 (Minimum security)</b>	Faribault MSU*	Multiple occupancy Fence
<b>Level 1 (Minimum security)</b>	Red Wing Willow River CIP** Lino Lakes MSU* Stillwater MSU* Shakopee	Multiple occupancy No fence

\* MSU stands for minimum security unit.

\*\* CIP stands for Challenge Incarceration Program, commonly called "boot camp."

**Adult Prison Population by Offense and Gender  
(8,333 as of July 1, 2004)**



**Adult Prison Population by Facility  
and Cost per Inmate 2004**

Facility	Number*	Percent	Per diem*	Annual*
Stillwater	1,394	16.7	\$75.39	\$27,517
Lino Lakes	1,258	15.1	73.79	26,933
Faribault	1,229	14.7	67.22	24,535
Moose Lake and Willow River	1,124	13.5	67.19	24,524
Rush City	1,009	12.1	86.71	31,649
St. Cloud	918	11.0	65.90	24,054
Oak Park Heights	434	5.2	88.42	32,273
Shakopee**	432	5.2	133.63	48,775
Prairie Correctional	432	5.2	89.09	32,518
Contract Facilities	100	1.2	55.00	20,075
ICWC	94	1.1	55.00	20,075
Red Wing	42	0.5	52.53	19,173
Thistledeew Camp	58	0.7	106.49	38,869
Work Release	23	0.3	104.34	38,084
Work Release	218	2.6	51.73	18,881
<b>Total/Average</b>	<b>8,333</b>	<b>100.0</b>		

ICWC stands for Intensive Community Work Crew

\* Population as of July 1, 2004; costs are on a per-prisoner basis for FY 04. Per diem includes base, mental health, and health care expenditures.

\*\* Shakopee is a women's facility; some inmates also on work release.

**Adults Under Community Supervision  
(115,620 as of July 1, 2004)**

Supervision provided by the state (DOC), Community Corrections Act (CCA), or county probation officers (CPO).

Type	DOC	CCA/CPO	Number of Adults
Probation	15,707	95,026	110,733
Supervised Release	1,648	3,239	4,887
<b>Total</b>	<b>17,355</b>	<b>98,265</b>	<b>115,620</b>

## Juvenile Offenders

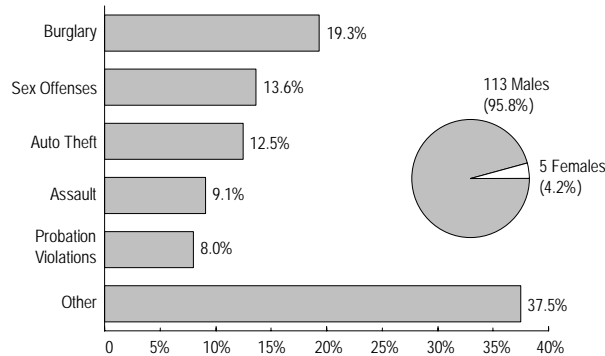
Juvenile offenders are defined as under age 18 and not certified as adults. Many juvenile offenders are held by DOC but are under the supervision of the presiding court. Others have been committed to the supervision of DOC. The sentences for some serious crimes require that the offender be committed to DOC; other juvenile offenders are committed to DOC at the discretion of the supervising judge.

### Juvenile Correctional Facility Population by Facility and Per Diem Cost Per Person (as of July 1, 2004)

Facility	Number	Percent	Per diem FY 05 est.	Annual Cost
Red Wing (males)*	113	95.8%	\$166	\$60,590
Female placements	5	4.2%	\$184	\$67,160
<b>Total</b>	<b>118</b>	<b>100%</b>		

\* Counties are charged 65% of the per diem amount to house male juveniles at Red Wing, and this per diem does not include education costs.

### Juvenile State Correctional Facility Population (by offense for 88 males committed to DOC; by gender for 118 in total population as of July 1, 2004)



### Juveniles under Community Supervision (16,013 as of December 31, 2003)

Type of Supervision*	Number of Juveniles
Probation**	15,977
Parole	36
<b>Total</b>	<b>16,013</b>

\* Supervision provided by state and local authorities.

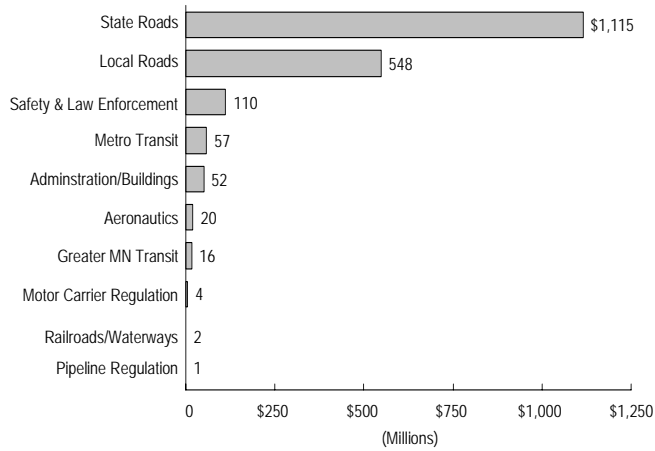
\*\* 2,010 are supervised by state agents; the remainder by local agents.



# Transportation

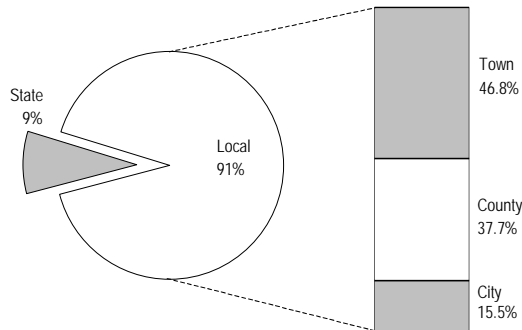
## Transportation Spending (\$1,925 million state and federal in FY 2005)

State appropriations for transportation in FY 2005 (including federal highway aid to the state) total \$1.925 billion.



In addition to the \$1,115 million appropriated for state road construction and maintenance in FY 2005, the legislature authorized \$400 million in trunk highway bonding and \$400 million in advance expenditures of federal funds through FY 2009.

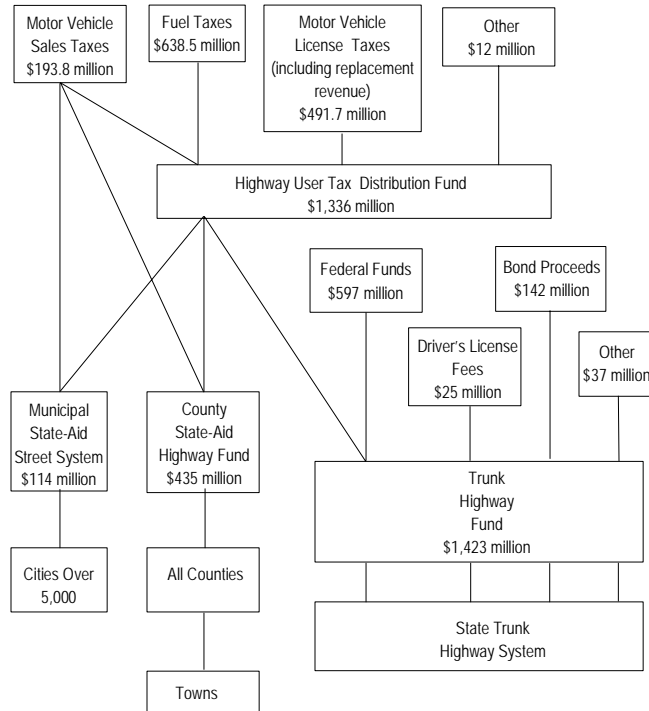
## Minnesota Highway Mileage 2003 (excluding forest, park, and reservation roads)



Source: Department of Transportation

Most of Minnesota's 132,000 miles of public highways are local.

**Sources and Disposition of State Highway Funds  
FY 2003**



Source: Department of Transportation

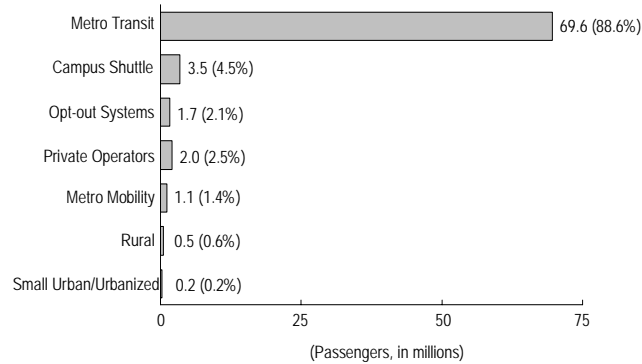
The constitution and state law dedicate about 60% of highway user taxes to the state, 31% to counties and towns, and 9% to cities with populations of more than 5,000.

In addition to the direct appropriation for metro and Greater Minnesota transit, standing appropriations from motor vehicle sales tax revenue to replace property taxes are projected to total \$133 million for metro transit and \$9 million for Greater Minnesota transit.

## Metropolitan Area Transit Systems

Metro Transit, the regular route transit system operated by the Metropolitan Council, accounts for almost 90% of the ridership on all transit systems in the metropolitan area. “Opt-out systems” are locally based transit services that replace Metro Transit.

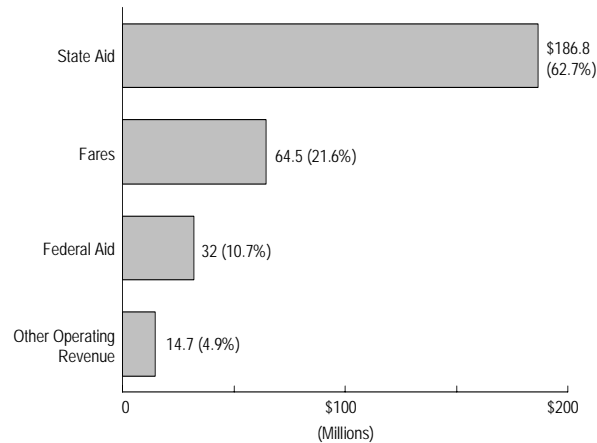
### Transit Ridership (78.5 million Passengers in CY 2002)



Source: MnDOT 2003 Minnesota Transit Report

All transit systems in the metro area are projected to have revenue of \$298 million in CY 2004. The replacement of the transit property tax by a dedicated share of state motor vehicle sales tax revenue makes state funds the largest source of revenue.

### Metropolitan Council Transit Operations Revenue Sources (\$298 million in CY 2004)



Source: MnDOT 2003 Minnesota Transit Report

**Greater Minnesota Transit Systems  
(\$25 million state funding in FY 2005)**

State operating assistance to Greater Minnesota transit systems is \$25 million in FY 2005, including both direct and statutory appropriations. The Greater Minnesota transit program supports 72 transit systems in Greater Minnesota, carrying about 9.3 million passengers a year. A legislative formula determines the maximum percentage of a system's total operating cost, which must be paid locally from a combination of farebox revenue and local tax subsidies.

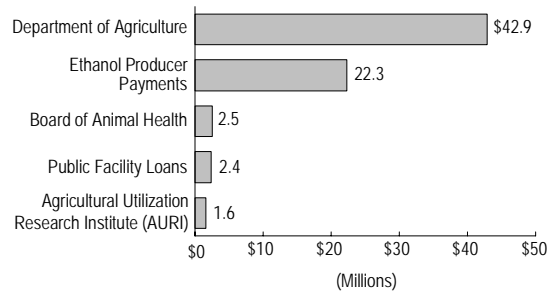
<b>Type of system</b>	<b>Maximum local share of total costs</b>	<b>Number of systems</b>	<b>2002 Ridership</b>
Urbanized area systems	40%	6	6,125,369
Small urban systems	40%	17	935,642
Rural systems	35%	44	2,089,814
Elderly/disabled systems	35%	5	186,317

The rest, except for federal funds, is paid by the state. The systems assisted by the state range from large urban systems such as Duluth and St. Cloud to small cities, rural countywide systems, and social service agencies that offer transportation.

Total ridership for all of Greater Minnesota in CY 2002 was 9.3 million.

# Agriculture

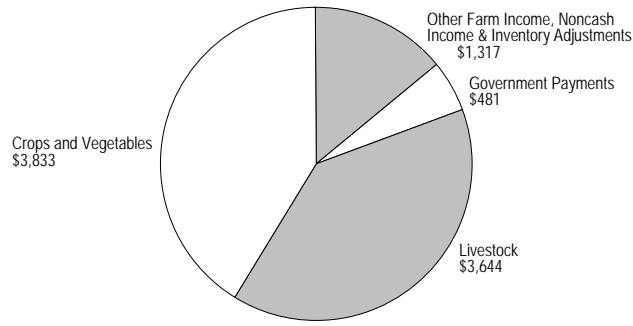
## State Agriculture Expenditures (\$71.7 million in FY 2004)



### Minnesota Farming Facts

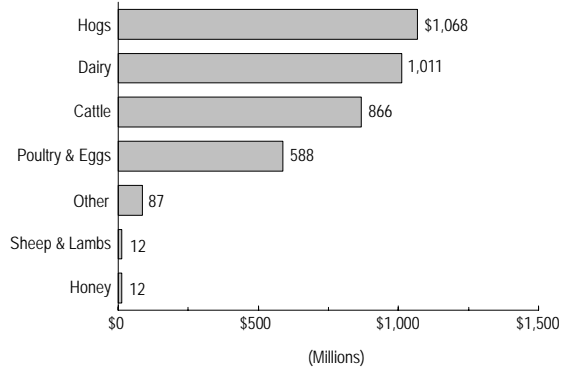
- 28.7 million acres of land in Minnesota (about 56.5% of total area) are agricultural.
- There were 80,000 farms in 2003:
  - 35,200 with farm product sales of less than \$10,000
  - 19,300 with farm product sales exceeding \$100,000
  - 28,000 with cattle, including 6,600 with milk cows
  - 5,700 with hogs
  - 2,700 with sheep
- The average farm size in 2003 was 346 acres.
- The January 1, 2004, livestock inventory was valued at \$2,567 million:
  - \$2,016 million in cattle and calves
  - \$514 million in hogs and pigs
  - \$20 million in chickens
  - \$17 million in sheep and lambs
- The average value of farmland (including buildings) was \$1,550 per acre on January 1, 2003.
- 0.62% of all Minnesota farmland was sold in 2003 (1,638 parcels averaging 108 acres) at an unadjusted sale price of \$1,963 per acre.
- Total farm assets in 2002 were \$51.63 billion.
- Total farm debt in 2002 was \$9.75 billion.
- Average 2002 net farm income was \$5,777.
- Average 2002 per farm government payments were \$6,006.

**Gross Farm Income**  
**(\$9,275 million in CY 2002)**

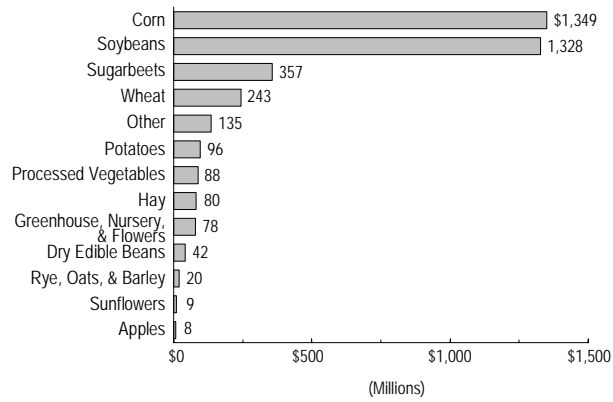


Gross farm income equals cash receipts, government payments, noncash income, other farm income, and inventory adjustments.

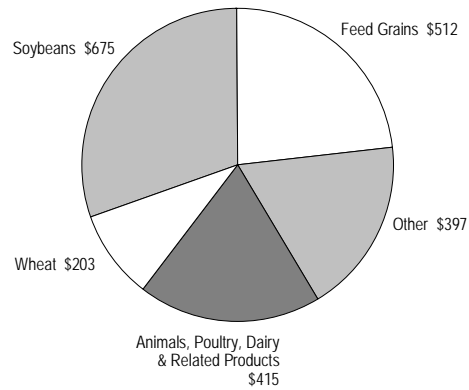
**Cash Receipts from Livestock**  
**(\$3,645 million in CY 2002)**



**Cash Receipts from Crops and Vegetables**  
**(\$3,833 million in CY 2002)**



**Minnesota Agricultural Exports  
(\$2,202 million in CY 2002)**



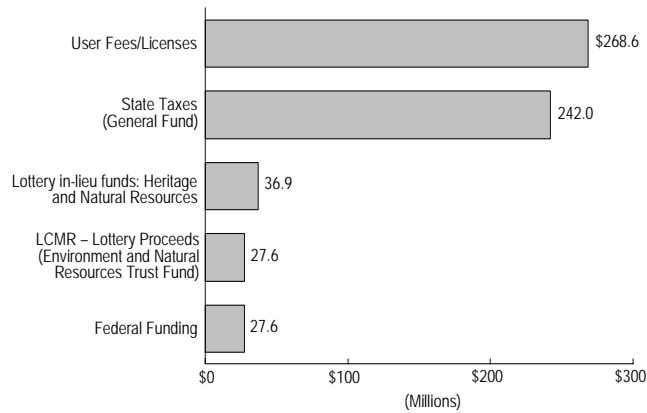
**Economic Impact of Minnesota Agriculture**

- Minnesota's agricultural production and processing infrastructure accounts for 17% of the gross state product.
- Agriculture and the food industry account for over 20% of all employment in Minnesota.
- \$2.20 billion in farm products were exported in 2002, ranking Minnesota seventh among the states in farm exports.
- In 2003, hired farm laborers earned an average wage of \$10.23 per hour.
- Minnesota is a major player among the states in several areas of production:
  - **First** in sugarbeets, turkeys, sweet corn, and green peas for processing
  - **Second** in spring wheat, canola, wild rice, and oats
  - **Third** in soybeans, hogs, flaxseed, and American cheese
  - **Fourth** in corn, sunflowers, edible beans, mink pelts, and total cheese
  - **Fifth** in milk cows, barley, and honey

Principal Data Source: Minnesota Agricultural Statistics 2004

# Natural Resources

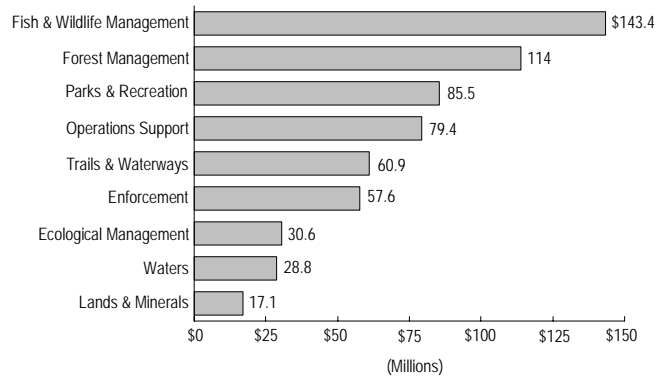
## DNR Revenue by Source (\$602.7 million in FY 2004-05)



Source: Department of Natural Resources

The Department of Natural Resources (DNR) budget is about 2% of total general fund spending. On a per capita basis, DNR revenue sources amount to about \$116 per state resident over the biennium.

## DNR Expenditures by Program (\$617.3 million in FY 2004-05)



Source: Department of Natural Resources

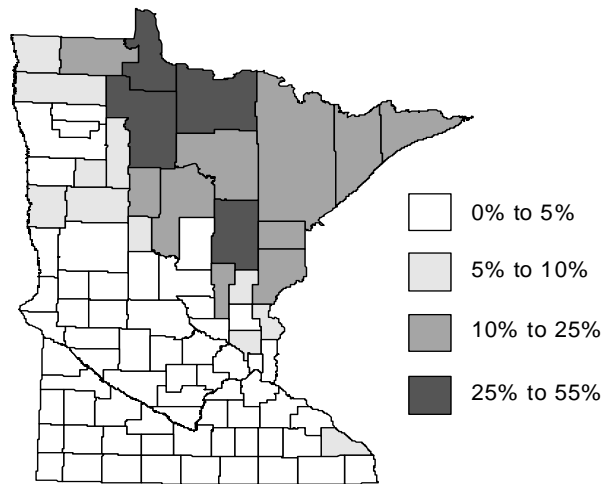


## Natural Resources Facts

### Minnesota has

- 5,600,000 acres of DNR land, about 10% of Minnesota's land area
- 4,907,898 acres of lakes
- 7,500,000 acres of wetlands
- 92,000 miles of rivers and streams
- 2,940 permanent, temporary, and seasonal DNR employees, about 6% of total state employment
- 1,117,959 fishing licenses
- 800,000 recreational boats
- 66 state parks and six state recreational areas; second oldest state park system in the United States, after New York

### State Land Ownership (approximate percentage of state land ownership in each county)



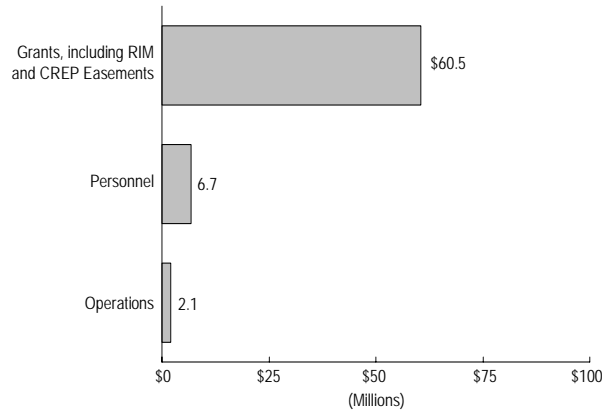
### Acres of Certain DNR Areas

- 1,540,340 state forest acres
- 1,000,000+ wildlife management acres
- 100,000 scientific and natural area acres
- 198,000 state park acres
- 16,576 state recreation acres
- 22,150 fisheries management acres
- 8,946 acres of state trails, composed of 22,204 miles of off-road vehicle, snowmobile, cross-country ski, multiple-use, and bike trails
- 2,645 public water access site acres

## Board of Water and Soil Resources (BWSR)

The mission of BWSR is to help local units of government manage and conserve their soil and water resources. This is accomplished by providing financial, technical, and administrative assistance to local units. There are 17 board members of BWSR and 60 staff in the metro area and seven field offices around the state.

### BWSR Budget (\$69.3 million in FY 2004-05, including bonding authorization)

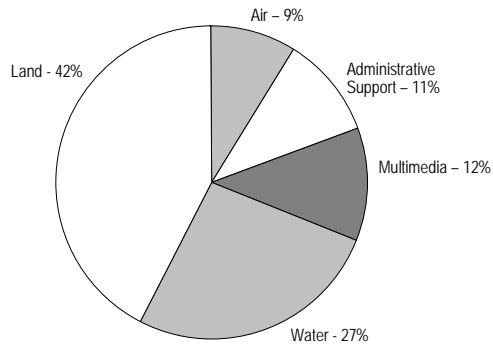


The **Reinvest in Minnesota** (RIM) program improves soil conservation and water quality and provides wildlife habitat, including wetlands. Since 1986, RIM has enrolled 78,872 acres under 4,798 conservation easements at a cost of \$57.2 million.

A relatively new **Conservation Reserve Enhancement Program** (CREP) is a federal partnership agreement to place at least 100,000 acres of Minnesota River Valley land under conservation easement at a potential cost of \$247.8 million (33% state, 67% federal). There are now over 100,000 acres enrolled in this program, at a total state cost of \$81.4 million.

# Pollution Control

## PCA Base Budget (\$113 million, FY 2005)



### Land includes:

- Administering the Superfund program (132 sites cleaned up since 1983, with 97 sites awaiting action)
- Managing closed landfills
- Responding to emergency spills and abandoned chemicals
- Regulating hazardous waste generators
- Monitoring and cleaning up leaking underground storage tanks

### Air Quality includes:

- Administering permits to over 2,400 emissions sources under the federal Clean Air Act

### Water Pollution Control includes:

- Issuing permits and conducting inspections under the federal Clean Water Act for
  - 1,400 industrial facilities and wastewater treatment plants
  - 2,900 municipalities with stormwater permits
  - 500 animal feedlots
- Establishing water quality standards
- Monitoring the state's waters
- Helping local partners develop plans to control pollution

### Multimedia includes:

- Scientific and technical support for all PCA programs

The 2003 Legislature consolidated PCA's 22 separate accounts and funds into the following funds.

**Environmental Fund**

- Fees paid by permitted facilities
- Fees paid by hazardous and solid waste generators
- Motor vehicle transfer fees

**Remediation Fund (used for cleanup programs)**

- Fines and reimbursements from Superfund sites
- Proceeds from the gas-tax funded Petrofund, which cleans up leaking underground petroleum storage tanks
- Half the revenues recovered from insurance companies at closed landfills

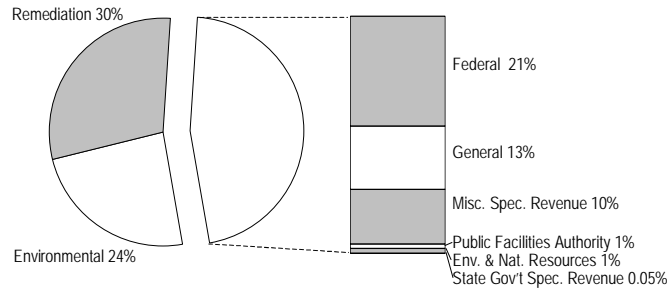
Separate accounts deal with cleanups of metro area landfills and chemicals released by dry cleaners.

**Closed Landfill Investment Fund**

- The remaining half of insurance recovery revenues

**PCA Base Budget by Fund  
(\$113 million in FY 2005)**

Pollution-based fees and taxes in the Environmental and Remediation funds account for more than half of PCA's budget (54%). Federal sources contribute 21%. General fund revenues provide about \$2.72 per state resident.



While this shift to pollution-based fees was motivated by the “polluter pays” philosophy, the PCA has calculated that unpermitted “nonpoint” sources, such as motor vehicles and agricultural facilities, emit large amounts of pollutants, but contribute relatively little financially to PCA programs addressing these problems.

Fees also operate differently in different programs. Unlike air quality fees, water quality and hazardous waste fees are not required by state law to be adjusted annually for inflation, or to cover the full array of regulatory activities, including monitoring, modeling and analysis, and rulemaking. As a result, the legislature regularly transfers revenues from other sources to address deficits in these areas.

Other agencies also administer environmental programs:

- The **Office of Environmental Assistance** provides technical and financial assistance to businesses, citizens and government regarding pollution prevention and waste reduction. Of its \$25.9 million FY 2005 budget, \$11.8 million is from the general fund and \$14.1 million is from the environmental fund. Half the budget consists of pass-through grants to counties for recycling and waste reduction activities.
- The **Department of Employment and Economic Development** provides grants to local units of government for up to 75% of the cost of cleaning up polluted lands to make redevelopment possible. The program budget for FY 2005 is \$8.3 million, of which \$6.2 million is from the Petrofund, \$1.4 million from the general fund, and \$0.7 million from the environmental fund.
- The **Department of Commerce** helps PCA administer the cleanup program financed from the Petrofund, which reimburses tank owners for 90% of cleanup costs.

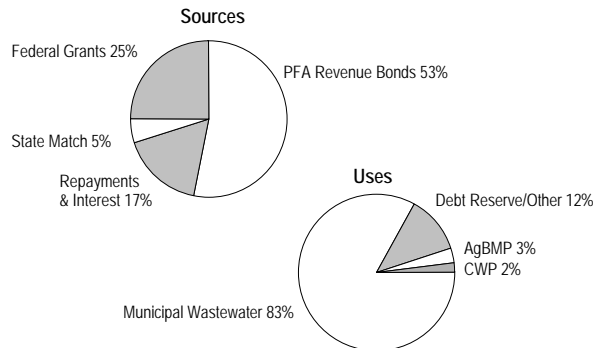
# Public Facilities Authority

The Public Facilities Authority (PFA) provides low-interest loans and other assistance to local governments for wastewater treatment and other public infrastructure projects. Its board consists of the commissioners of employment and economic development (chair), finance, pollution control, agriculture, health, and transportation. Funded projects must be certified by the appropriate agency. The Department of Employment and Economic Development provides administrative services to the PFA.

**Water Pollution Control Revolving Fund:** \$1.66 billion 1989-2004. Sources include federal grants, state matching funds, PFA revenue bonds (principal amount of revenue bonds issued and outstanding at any time may not exceed \$1.25 billion), and interest earnings. Loans are for:

- municipal wastewater treatment facilities projects;
- the agricultural best management practices (AgBMP) loan program to address nonpoint rural water pollution associated with agricultural production, administered by the Department of Agriculture;
- clean water partnership (CWP) loan program to address nonpoint pollution affecting specific bodies of water, administered by the Pollution Control Agency; and
- tourism loan program and small cities septic system loan program.

## Water Pollution Control Revolving Fund (\$1.66 billion in 1989-2004)



## **Other PFA Programs**

**Wastewater Infrastructure Program (WIF):** \$96,611,921 appropriated 1992-2004.

Provides supplemental assistance grants to municipalities for wastewater treatment projects, based on need. Grants are provided together with revolving fund loans or to match grants provided by USDA Rural Development.

**Drinking Water Revolving Fund:** capitalized with \$315.16 million 1998-2004; 45% federal, 9% state, 40% revenue bonding, 6% net revenues.

For loans to municipalities to provide safe drinking water.

**Transportation Revolving Loan Fund:** capitalized with \$50.49 million 1997-2004; 70% federal, 30% state.

Provides below-market rate financing to governmental entities for transportation-related projects.

### **County Credit Enhancement Program:**

Provides a limited state guarantee for certain bonds issued by counties to build jails, correctional facilities, law enforcement facilities, social and human services facilities, and solid waste facilities. As of October 1, 2004, the total principal on bonds, plus interest on the bonds, enrolled in the program through 2025 is approximately \$89 million.





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