## 2004-09 Budget Agency Fiscal Report (\$ in thousands)

| Actual |  | Budget | Budget | Budget | Budget |
| :---: | :---: | :---: | :---: | :---: | :---: |
| FY2004 | Budget | 2006 | 2007 | 2008 | 2009 |
| Audited | FY2005 | Projected | Projected | Projected | Projected |

## Revenue

| Scratch Ticket Sales | $\$ 215,696$ | $\$ 220,500$ | $\$ 232,000$ | $\$ 240,000$ | $\$ 240,000$ | $\$ 240,000$ |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Online Ticket Sales |  | 171,224 | 177,700 | 179,400 | 181,400 | 181,400 | 181,400 |
|  |  |  |  |  |  |  |  |
|  | Total Sales Revenue | 386,920 | 398,200 | 411,400 | 421,400 | 421,400 | 421,400 |


| Less In-Lieu-of-Sales Tax |  | 25,150 | 25,883 | 26,741 | 27,391 | 27,391 | 27,391 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | Gross Receipts | 361,770 | 372,317 | 384,659 | 394,009 | 394,009 | 394,009 |
|  | 571 | 698 | 700 | 704 | 704 | 704 |  |
|  |  | 562,341 | 373,015 | 385,359 | 394,713 | 394,713 | 394,713 |


| Direct Costs |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Prize Expense | 225,529 | 232,225 | 240,956 | 247,595 | 247,595 | 247,595 |
| Unclaimed Prizes Paid to State Treasury | 6,961 | 7,734 | 7,959 | 8,223 | 8,223 | 8,223 |
| Compulsive Gambling from Prize Fund | 1,896 | 1,896 | 1,896 | 1,896 | 1,896 | 1,896 |
| Retailer Commissions and Incentives | 22,924 | 24,368 | 25,176 | 25,788 | 25,788 | 25,788 |
| Ticket Costs | 4,650 | 4,512 | 4,747 | 4,911 | 4,911 | 4,911 |
| Online/Generation 3 Vendor Expense | 10,507 | 10,914 | 10,914 | 11,142 | 11,142 | 11,142 |
|  | Total Direct Costs | 272,467 | 281,649 | 291,648 | 299,554 | 299,554 | $\mathbf{2 9 9 , 5 5 4}$


| Operating Expense |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Advertising | 5,070 | 5,923 | 6,000 | 6,000 | 6,000 | 6,000 |
| Promotions | 2,564 | 2,305 | 2,300 | 2,300 | 2,300 | 2,300 |
| Game Development/New Initiatives | 0 | 0 | 1,000 | 1,000 | 1,000 | 1,000 |
| Salaries and Benefits | 11,004 | 10,363 | 11,000 | 11,600 | 11,600 | 11,600 |
| Occupancy Costs | 1,932 | 1,740 | 1,700 | 1,700 | 1,700 | 1,700 |
| Communications | 470 | 601 | 600 | 600 | 600 | 600 |
| Purchased Services | 865 | 1,312 | 1,400 | 1,400 | 1,400 | 1,400 |
| Depreciation | 538 | 582 | 700 | 700 | 700 | 700 |
| Supplies and Materials | 562 | 989 | 1,100 | 1,100 | 1,100 | 1,100 |
| Contrib: Public Safety Enforcement | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 165 | 977 | 1,000 | 1,000 | 1,000 | 1,000 |
| Total Operating Expense | 23,170 | 24,790 | 26,800 | 27,400 | 27,400 | 27,400 |
| Net Proceeds | \$ 66,705 | \$ 66,575 | \$ 66,911 | \$ 67,759 | \$ 67,759 | \$ 67,759 |


|  | Actual <br> FY2004 <br> Audited | Budget 2005 Projected | Budget 2006 Projected | Budget 2007 Projected | Budget 2008 Projected | $\begin{gathered} \text { Budget } \\ 2009 \\ \text { Projected } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| PAID TO STATE BENEFICIARY General Fund |  |  |  |  |  |  |
| In-Lieu-of-Sales Tax | \$ 6,934 | \$ 7,136 | \$ 7,372 | \$ 7,552 | \$ 7,552 | \$ 7,552 |
| Net Proceeds | 40,022 | 39,945 | 40,147 | 40,655 | 40,655 | 40,655 |
| Unclaimed Prizes | 6,961 | 7,734 | 7,959 | 8,223 | 8,223 | 8,223 |
| Compulsive Gambling from Prize Fund | 1,896 | 1,896 | 1,896 | 1,896 | 1,896 | 1,896 |
| Gambling Enforcement from Operations | 0 | 0 | 0 | 0 | 0 | 0 |
| Total General Fund | 55,814 | 56,711 | 57,374 | 58,326 | 58,326 | 58,326 |
| Envir. and Natural Resources Fund |  |  |  |  |  |  |
| Net Proceeds | 26,682 | 26,631 | 26,764 | 27,104 | 27,104 | 27,104 |
| Unclaimed Prizes | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Envir and Natural Resources Fund | 26,682 | 26,631 | 26,764 | 27,104 | 27,104 | 27,104 |
| Game and Fish Fund | 9,108 | 9,374 | 9,684 | 9,920 | 9,920 | 9,920 |
| Natural Resources Fund | 9,108 | 9,374 | 9,684 | 9,920 | 9,920 | 9,920 |
| TOTAL PAID TO STATE BENEFICIARY | \$100,711 | \$102,087 | \$103,506 | \$105,268 | \$105,268 | \$105,268 |
| \% of sales to State | 26\% | 26\% | 25\% | 25\% | 25\% | 25\% |

Unclaimed Prizes (formerly unclaimed prizes available for new games) Held In Trust for the State of $\$ 2,187$ not included in any of the numbers above.

Change Item: Cancel Accumulated Unclaimed Prize Funds

| Fiscal Impact (\$000s) | FY 2006 | FY 2007 | FY 2008 | FY 2009 |
| :---: | :---: | :---: | :---: | :---: |
| General Fund |  |  |  |  |
| Expenditures | 0 | 0 | 0 | 0 |
| Transfer In | \$1,312 | 0 | 0 | 0 |
| Other Fund |  |  |  |  |
| Transfer In |  |  |  |  |
| Environment and Natural | 875 | 0 | 0 | 0 |
| Resources Trust Fund |  | 0 | 0 | 0 |
| Transfer Out | $(2,187)$ | 0 | 0 | 0 |
| Net Fiscal Impact | \$0 | \$0 | \$0 | \$0 |

## Recommendation

The Governor recommends that all lottery unclaimed prize money accumulated prior to 7-1-03 cancel in accordance with the allocation formula in statute at that time. After $30 \%$ of unclaimed prize funds are returned to the basic prize pool, the remaining funds are redistributed $60 \%$ to the General Fund and $40 \%$ to the environment and natural resources trust fund.

## Background

Upon initiating lottery games, a specific amount of money is set aside to pay prizes claimed against each game. People have one year from the drawing or from the final day of game sales to redeem winning tickets for prizes. After that date, all claims on prize money are forfeited. Under current law, all unclaimed prizes at the end of each fiscal year must be transferred from the lottery cash flow account to the General Fund. Because the $\$ 2.187$ million accumulated prior to the law change in 2003, the recommended redistribution is in accordance with the allocation formula in statute at that time.

## Relationship to Base Budget

This change will not affect the operating budget of the Lottery. The change will simply provide additional nondedicated revenues to the General Fund and the environment and natural resources trust fund.

## Agency Purpose

he Minnesota State Lottery exists to provide revenue for state programs as identified by the Minnesota Constitution and the legislature. The Lottery does so by offering games of chance to Minnesota adults in accordance with M.S. Chapter 349A.

## Core Functions

To accomplish this purpose, the Lottery must:

- design, distribute, and promote games that will appeal to the general public in a manner consistent with statutory guidelines and the dignity of the state;
- maintain security procedures that ensure the integrity of the games will not be compromised;
- manage a large network of private sector retailers who sell lottery products; and
- accurately process numerous financial transactions, including payment of prizes to winners, commissions to retailers, proceeds to the state, and the purchase of goods and services necessary for lottery operations.


## At A Glance

- In FY 2004, the Minnesota State Lottery generated $\$ 100$ million for state programs from sales of $\$ 386$ million.
- More than two out of three Minnesota adults have purchased a lottery ticket.
- Prizes in FY 2004 exceeded $\$ 225$ million.
- Scratch games account for $56 \%$ of lottery sales. Powerball accounts for another $30 \%$.
- Since its inception in 1990, Minnesotans have purchased over $\$ 5$ billion in lottery tickets, returning more than $\$ 1.2$ billion to the state.
- Factors such as weather, gasoline prices, local and state economies, and competition for discretionary dollars can all affect lottery sales and proceeds.


## Operations

Lottery tickets are sold through a network of approximately 3,000 retailers located in more than 650 Minnesota cities. These retailers earn a commission on every ticket sold and can earn additional income by redeeming winning tickets and participating in various incentive programs. Each retailer has a computer terminal that is connected to central lottery computers through a secure telecommunications network. Retailers are the primary contact for the ticket-buying public. More than two out of every three Minnesota adults have purchased a lottery ticket.

The Lottery is managed by a director appointed by the governor with the advice and consent of the senate.
The Lottery is organized into six divisions:
$\Rightarrow$ Executive includes the director, legislative relations, and research and planning.
$\Rightarrow$ Finance provides accounting and budget services.
$\Rightarrow$ Legal includes legal services, human resources, and purchasing and contracting.
$\Rightarrow$ Marketing is responsible for retailer service, promotions, advertising, customer relations, and public relations.
$\Rightarrow$ Operations provides computer and telecommunications services, conducts drawings, and is responsible for product design and distribution.
$\Rightarrow$ Security protects against internal and external lottery fraud and prevents compromise of the games.

## Key Measures

Lottery success is primarily measured by the revenue returned to the state for the designated beneficiaries. In seeking to maximize revenue, the Lottery must also consider security, integrity, and the broader policy concerns of the state. Other measures include administrative efficiency and player participation and satisfaction.

## Budget

The Lottery may not spend more than $15 \%$ of gross revenue on operations. For FY 2005, the Lottery's operating budget must not exceed $\$ 27.419$ million.

Major administrative expenses include salaries and benefits, payments to the online ticket vendor, advertising and promotions, scratch ticket printing, telecommunications, and computer maintenance. The Lottery has approximately 145 full-time permanent employees located at its headquarters in Roseville and its four regional offices statewide.

## Contact

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