# AFFIRMATIVE ACTION PLAN 2002 - 2004

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OFFICE OF THE SECRETARY OF STATE
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On January 31, 2002 a review of the goal units listed below revealed underutilization 1. of the following protected group(s).

GOAL UNITS	Protected Groups						
	Women	Minorities	Disabled				
206/Clerical			x				
214/Professional			X				
216/Supervisory		X	X				
220/Managerial			X				
220/Managerial							
·			X				

	•	
2.	This annual Plan is and will be posted at the follo employee is aware of the office's commitments in On employee bulletin boards in each y	affirmative action for the year.
3.	This annual plan contains an internal procedure for discrimination from employees, and each employ procedure as well as our department's affirmative Affirmative Action Office.	ee has been apprised of this
4.	This annual plan contains clear designations of the for implementing the attached affirmative action is statement of commitment to achieving the goals a Secretary of state	plan as well as my personal
5	This annual plan meets the rules governing affirm	·

3905.0600, Statutory Authority 43A.04, and contains goals and timetables as well as methods for achieving them which are reasonable and sufficiently aggressive to deal with the identified disparities.

Director, Office of Diversity & Equal Opportunity

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#### I. STATEMENT OF COMMITMENT

The Secretary of State's Office is committed to the State's affirmative action efforts and to a policy of providing equal employment opportunity to all persons without regard to race, creed, color, sex, sexual orientation, membership or activity in a local commission, national origin, age, marital status, disability, status with regard to public assistance, or religion. This policy will apply to all conditions of employment including, but not limited to: recruitment, selection, placement, advancement, transfer, demotion, layoff, recall, termination, disciplinary action, compensation, and employee development. Additionally, the Secretary of State is committed to affirmatively retain protected group employees.

The Secretary of State will carry out her obligations under the nondiscrimination provision of all laws, rules and regulations that form the legal framework for equal employment opportunity and affirmative action.

In accordance with the above stated commitment, all standards, policies and procedures of the Secretary of State's Office will be reviewed periodically to identify and eliminate barriers to equal employment opportunity.

It is also the policy of the State of Minnesota and the Secretary of State's Office that no applicant, employee, client or vendor will be discriminated against because he or she may have Acquired Immune Deficiency Syndrome (AIDS) or the AIDS-related condition ARC. The State of Minnesota is committed to hiring individuals with disabilities who can perform the essential job functions with or without reasonable accommodations.

The Secretary of State is committed to the implementation of this affirmative action plan, and has charged supervisors and managers with the responsibility for ensuring implementation of this policy. I have directed that each of these individual's position description list affirmative action as an "A" priority. I have designated Heidi Hartwig, Personnel Representative as the Office's Affirmative Action Officer to ensure implementation and retention of the Affirmative Action Plan.

The Secretary of State's Office's Affirmative Action Plan takes positive steps to hire and retain qualified group members. This plan receives my full endorsement and strong support. Further, I urge all employees to become acquainted with the Secretary of State's Affirmative Action plan and to join me in a continuing effort to make equal employment opportunity a reality.

$_{\rm By}$	Tary Hilbreyer Ty Kittmeyer Secretary of State
Ma	ry Kittmeyer, Scretary of state
Date	8-13-03

#### II. RESPONSIBILITIES, DUTIES AND ACCOUNTABILITY

#### A. CONSTITUTIONAL OFFICER

<u>Responsibilities:</u> To establish and maintain an ongoing program of affirmative action within the Office of the Secretary of State which includes timetables and goals in compliance with federal and state laws, rules and regulations.

#### Duties

To designate an affirmative action officer.

To include accountability for the administration of the affirmative action plan in the affirmative action officer's position description.

To make decisions on and changes in policy and procedures to facilitate equal opportunity and affirmative action progress.

To direct that all reasonable accommodations necessary are made for people with disabilities.

To follow up and take necessary action upon receipt of complaints of discrimination.

To report bi-annually to the Commissioner of Employee Relations regarding the progress achieved in meeting the affirmative action goals.

<u>Accountability:</u> The Constitutional Officer is directly accountable to the citizens of Minnesota, and will report on her progress to the Commissioner of Employee Relations.

#### B. AFFIRMATIVE ACTION OFFICER

<u>Responsibilities</u>: To administer the agency's affirmative action plan and revise the plan as needed.

#### Duties:

Write and update the agency's affirmative action plan.

Monitor the plan for compliance and correct deviations from the plan.

Fulfill all affirmative action reporting requirements.

Implement the pre-employment review process, complete the Monitoring the Hiring Process and provide guidance to agency supervisors and managers on fulfilling their affirmative action responsibilities.

Identify and work to resolve affirmative action problems that inhibit equal opportunity; including providing reasonable accommodations for applicants and employees with disabilities.

Investigate allegations of discriminations or harassment in a manner equitable to all parties involved.

Furnish detailed reports to the Secretary of State as to the findings of any investigation.

Disseminate affirmative action information to managers, supervisors, employees and applicants.

<u>Accountability:</u> Affirmative Action Officer is directly responsible to the Constitutional Officer, although may make reports of a routine nature to the Deputy Secretary of State.

#### C. MANAGERS AND SUPERVISORS

<u>Responsibilities:</u> To perform all position responsibilities in compliance with the agency's affirmative action plan and to ensure equal employment opportunity for all applicants and employees.

#### Duties:

To assist the affirmative action officer in identifying and resolving affirmative action problems and eliminating barriers that inhibit equal employment opportunity, including providing reasonable accommodations for applicants and employees with disabilities.

To communicate the agency's affirmative action plan to all staff.

To follow the pre-employment review process.

To take steps necessary to prevent harassment or other discriminatory actions by:

- a. Detailing for employees state and federal anti-discrimination and anti-harassment laws;
- b. Emphasizing the employees' right to work in an atmosphere that is free of discrimination or harassment; and,
- c. Informing employees that disciplinary action will be taken against any worker that engages in discriminatory or harassing behavior at the workplace.

To notify the Affirmative Action Officer immediately upon being made aware of a discrimination or harassment complaint.

To assist the Affirmative Action Officer in fully investigating complaints of discrimination or harassment.

To establish procedures whereby those employees with disabilities, who need assistance during a weather emergency, are notified of such emergencies and receive needed assistance.

Accountability: To the Constitutional Officer, and indirectly, to the Affirmative Action Officer.

#### D. EMPLOYEES

Responsibility: Comply with all provisions of the Affirmative Action Plan.

# **Duties:**

To refrain from participating in discriminatory or harassing behavior.

To treat other employees, job applicants and members of the public in a non-discriminatory manner.

To immediately inform any employee engaging in harassing behavior that his or her conduct is objectionable and that it should stop.

To cooperate fully in any investigation of discrimination or harassment.

To keep records of instances of discrimination or harassment including dates, time, locations, and names of any witnesses.

<u>Accountability:</u> To the Constitutional Officer, and, indirectly, to the Affirmative Action Officer.

# III. INTERNAL AND EXTERNAL DISSEMINATION OF AFFIRMATIVE ACTION PLAN

In order to assure the greatest impact of the Affirmative Action Plan, the following methods will be used to communicate the plan and its goals to our employees, recruitment sources, protected group applicants, and other interested persons.

## A. Internal Dissemination

- 1. The Affirmative Action Plan will be posted on an easily accessible bulletin board in each work location.
- 2. Routine changes in the plan, if any, will be posted on the bulletin boards indicated above. The text of major changes to the plan will be distributed to all staff.
- 3. The Affirmative Action Officer will advise all new employees of the existence and posting location of the Affirmative Action Plan.
- 4. Managers and supervisors will receive a copy of the plan for their reference, and a copy to route to all employees within their workgroup.

#### B. External Dissemination

- 1. The phrase" An Equal Opportunity Employer" will be included on advertisements for employment.
- 2. Managers and supervisors seeking applicants will advertise their vacancies to protected groups.

### IV. HARASSMENT POLICY

#### **Statement of Policy**

It is the policy of the Secretary of State's Office to prohibit harassment of its employees based on race, national origin, status with regard to public assistance, color, creed, sexual orientation, membership or activity in a local commission, age, marital status, religion, sox or disability. This prohibition with respect to sexual harassment includes both overt acts of harassment and those acts which create a negative work environment. Any employees, applicants; or eligibles subjected to such harassment should file a complaint with the agency's affirmative action officer. Violation of the Secretary of State's harassment policy by an employee may result in disciplinary action.

Each supervisor is responsible for the application of this policy. This includes initiating and supporting practices designed to develop understanding, acceptance, commitment, and compliance with this policy. All employees must be informed that harassment is unacceptable behavior, and each supervisor will be responsible for orienting his or her staff to our agency's policy. The affirmative action officer will be expected to keep the organization appraised of any changes in the law, or its interpretation, regarding this form of discrimination. More specifically, each supervisor will be responsible for:

- 1. Making certain that each individual in his or her division who makes employment personnel decisions is fully aware of, and complies with, this policy;
- 2. Notifying all employees within the division of this policy;
- 3. Informing all employees in his or her division of the complaint procedure and ensuring that all complaints are investigated promptly and carefully.

#### **Definitions**

Harassment is any behavior which is unwelcome and offensive, and therefore, may affect employee morale and interfere with the employee's ability to perform. When the basis of harassment is race, color, religion, creed, sexual orientation, membership or activity in a local commission, age, marital status, reliance on public assistance, sex, disability or national origin it is illegal. For example, harassment based on national origin has been defined by the U.S. Equal Employment Opportunity Commission as "Ethnic slurs and other verbal or physical conduct related to an individual's national origin."

Sexual harassment has also been specifically defined by the Equal Employment Opportunity Commission as: "Unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature constitute sexual harassment when: (1) submission to such conduct is made either explicitly or implicitly a term or condition of an individual's employment, (2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual, or (3) such conduct has the purpose or

effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile or offensive working environment."

It is possible for discriminatory harassment to occur: (1) among peers or coworkers, (2) between managers and subordinates, or (3) between employees and members of the public. Employees who experience discriminatory harassment should bring the matter to the attention of the Secretary of State's Affirmative Action Officer. In fulfilling our obligation to maintain a positive and productive work environment, the Affirmative Action Officer designee and all employees are expected to address or report any suspected harassment or retaliation.

Varying degrees of discriminatory harassment violations can occur and require varying levels of progressive discipline. Individuals who instigate harassment are subject to serious disciplinary actions up to and including suspension, demotion, or termination. Additionally, inappropriate behaviors that do not rise to the level of discriminatory harassment, but are nonetheless disruptive, should be corrected early and firmly in the interests of maintaining a barrier-free work place. Individuals who participate in inappropriate behaviors at work are also subject to disciplinary actions.

#### Procedure

Any employee, applicant or eligible of the Secretary of State's Office who believes that he or she has been harassed based on his or her race, national origin, color, creed, marital status, status with regard to public assistance, membership or activity in a local commission, age, sexual orientation, religion, sex or disability, may file a complaint.

Complaints of harassment should be filed using the complaint procedure, included in this plan.

#### V. COMPLAINT PROCEDURE

The Secretary of State's Office has established the following discrimination complaint procedure to be used by all employees, applicants, or eligibles. This procedure is designed as an attempt to resolve problems internally before seeking redress from an outside authority. We encourage employees to use this internal procedure before filing a charge with the Department of Human Rights or other agencies. Coercion, reprisal or intimidation of anyone filing a complaint, or serving as a witness, under this procedure is prohibited.

# Responsibility of Employees

All employees shall respond promptly to any and all requests by the Affirmative Action Officer for information and for access to data and records for the purpose of enabling the AAO to carry out his or her responsibilities under this complaint procedure.

# Definition of a Complaint

A complaint is a dispute or disagreement raised by an employee, applicant or eligible against a supervisor or other Office employee with regard to a matter involving discretion in application of specific provisions of personnel laws; rules, administrative procedures or policies; or of collective bargaining agreements or plans; or with regard to any matter for which dispute resolution or redress is not otherwise available.

# **Coverage and Exclusions**

- 1. This complaint procedure may be used by an employee, applicant or eligible whose dispute or disagreement is based upon the belief that she or he has been discriminated against in employment because of his or her race, creed, color, sex, religion, age, national origin, membership activity in a local commission, sexual orientation, marital status, status with regard to public assistance, or disability; or that she or he has been harassed by an employee because of the above factors or any other factor.
- 2. This complaint procedure may also be used by any employee, applicant or eligible who believes that she or he is the victim of retaliatory action by an employee of this office as the result of filing a complaint, cooperating in an investigation or otherwise participating in any action under this procedure.
- 3. This complaint procedure may not be used for matters relating to the content or general administration of provisions of the Affirmative Action Plan. Such disputes, disagreements or questions, should be brought to the attention of the Affirmative Action Officer.
- 4. This complaint procedure may not be used for disputes which are covered exclusively by provisions of a valid collective bargaining agreement or the Managerial or Secretary of State Plans. Such disputes should be handled under the grievance or dispute resolution procedures contained in those collective bargaining agreements or plans.

5. This complaint procedure does not in any way limit an employee's or applicant's right to file a formal complaint with the Minnesota Department of Human Rights, the U.S. Equal Employment Opportunity Commission, or an appropriate court of law.

# **Complaint Procedure**

- 1. The employees, applicant, or eligible completes the "Complaint of Discrimination Form" provided by the Affirmative Action Officer designee. Employees are encouraged to file a complaint within a reasonable period of time after the individual becomes aware that a situation(s) may involve discriminatory harassment. The Affirmative Action Officer designee will, if requested, provide assistance in filling out the form.
- 2. The Affirmative Action Officer designee determines if the complaint falls under the purview of Equal Employment Opportunity law, i.e., the complainant is alleging discrimination or harassment on the basis of race, color, creed, religion, national origin, sex, marital status, status with regard to public assistance, membership or activity in a local human rights commission, disability, sexual orientation, or age; or if the complaint is of a general personnel concern. The Affirmative Action Officer designee shall also discuss other options for resolution.
  - A. If it is determined that the complaint **is not** related to discrimination but rather to general personnel concerns, the Affirmative Action Officer designee will inform the complainant, in writing, within ten (10) working days.
  - B. If the complaint is related to discrimination, the Affirmative Action Officer designee will, within 10 working days, contact all parties named as respondent(s) and outline the basic facts of the complaint. The respondent(s) will be asked to provide a response to the allegations within a specific period of time.
- 3. The Affirmative Action Officer designee shall then investigate the complaint. At the conclusion of the investigation, the Affirmative Action Officer designee shall notify the complainant(s) and respondent(s) that s/he has completed the investigation. The Affirmative Action Officer designee shall then review the findings of the investigation.
  - A. If there is sufficient evidence to substantiate the complaint, appropriate action will be taken.
  - B. If insufficient evidence exists to support the complaint, a letter will be sent to the complainant(s) and the respondent(s) dismissing the complaint.
- 4. A written answer will be provided to the parties within sixty (60) days after the complaint(s) is filed. The complainant(s) will be notified should extenuating circumstances prevent completion of the investigation within sixty (60) days.

- 5. All documentation associated with a complaint shall be considered investigative data under the Minnesota Government Data Practices Act. The status of the complaint will be shared with the complainant(s) and respondent(s). After an investigation is completed and all appeals are exhausted, all documentation is subject to the provisions of the Minnesota Government Data Practices Act.
- 6. All data collected may at some point become evidence in civil or criminal legal proceedings pursuant to state or federal statutes. An investigation may include, but is not limited to, the following types of data:
  - A. Interviews or written interrogatories with all parties involved in the complaint, e.g., complainant(s), respondent(s), and their respective witnesses; officials having pertinent records or files, etc
  - B. All records pertaining to the case i.e., written, recorded, filmed, or in any other form.
- 7. The Affirmative Action Officer designee shall maintain records of all complaints and any pertinent information or data for three (3) years after the case is closed.
- 8. A disposition of all complaints must be filed with the Commissioner of the Department of Employee Relations within 30 days of final determination.

#### **Appeal Procedure**

- 1. If the disposition of the complaint by the Affirmative Action Officer is not satisfactory to the employee or a final decision is not made within sixty (60) working days following receipt of the complaint, the employee may contact the Secretary of State or designee in writing to request that further action be taken. This request must be filed by the employee within five (5) working days following receipt of the Affirmative Action Officer's decisions or within five (5) working days following due date of the Affirmative Action Officer's decision if no decision has been provided. The written appeal must include the reason the employee believes a reconsideration of the findings should be made.
- 2. The Affirmative Action Officer will have fifteen (15) working days from receipt of the appeal to conduct any further investigation, document the findings, and make a final report and recommendation of the Secretary of State. If the complaint has been fully investigated and no new information is brought forth as part of the appeal, the Affirmative Action Officer must submit the complaint to the Secretary of State within two (2) working days of the receipt with a recommendation for disposition of the appeal.
- 3. The Secretary of State or designee will discuss the complaint with the employee at a time mutually agreeable to both parties. If the complaint is resolved as a result of such meeting, a written settlement agreement must be signed by the Secretary of State or a designee and the employee, including the employee's representative, if any. If no settlement is reached, the Secretary of State or designee will give a written decision to the employee within ten (10) days following the meeting. A decision by the Secretary of State will be the Office's final decision.

# VI. AFFIRMATIVE ACTION ANNUAL GOALS

of [	Curr											
	Cuii	ent:	FTE	FTE	Avail	Annual	Cur	rent:	FTE	FTE	Avail	Annual
ee's	#	%	Goal	Actual		Goal	#	%	Goal	Actual		Goal
38	37	99		37		n/a	2	5.2	3	2	6.01%	n/a
24	8	33.3	7	8	30.2 %	n/a	2	8.3	1	2	6.96%	n/a
6	6	90	3	5	70.99	n/a	0	0	11	0	3.41	n/a
6	3	50	2	3	31.31	n/a	1	16	1	11	2.67	n/a
	6	38 37 24 8 6 6	38 37 99 24 8 33.3 6 6 90	38     37     99        24     8     33.3     7       6     6     90     3	38     37     99      37       24     8     33.3     7     8       6     6     90     3     5	38     37     99      37       24     8     33.3     7     8     30.2 %       6     6     90     3     5     70.99	88 37 99 37 n/a 24 8 33.3 7 8 30.2 % n/a 6 6 90 3 5 70.99 n/a	38     37     99      37     n/a     2       24     8     33.3     7     8     30.2 %     n/a     2       6     6     90     3     5     70.99     n/a     0	38     37     99      37     n/a     2     5.2       24     8     33.3     7     8     30.2 %     n/a     2     8.3       6     6     90     3     5     70.99     n/a     0     0	38     37     99      37     n/a     2     5.2     3       24     8     33.3     7     8     30.2 %     n/a     2     8.3     1       6     6     90     3     5     70.99     n/a     0     0     1	38     37     99      37     n/a     2     5.2     3     2       24     8     33.3     7     8     30.2 %     n/a     2     8.3     1     2       6     6     90     3     5     70.99     n/a     0     0     1     0	38     37     99      37     n/a     2     5.2     3     2     6.01%       24     8     33.3     7     8     30.2%     n/a     2     8.3     1     2     6.96%       6     6     90     3     5     70.99     n/a     0     0     1     0     3.41

	#			]	Disabled			
Goal	of	Cun	rent:	FTE	FTE	Avail	Annual	
Unit	ee's	#	%	Goal	Actual		Goal	
Clerical	38	0	0	4	0	8.66%	5	
Professional	24	1	4.0	2	1	8.61%	1	
Supervisors	6	0	0	1	1	8.66	1 .	
Managerial	6	0	0	1	0	13.74	1	

<sup>\*</sup> Confidential employees are counted in the bargaining unit to which their class belongs.

#### VII. AFFIRMATIVE ACTION PROGRAM OBJECTIVES

In the ongoing effort to eliminate discriminatory employment practices and barriers to equal employment opportunity, the Office of the Secretary of State is committed to achieving the following objectives:

OBJECTIVE 1: To ensure that all Secretary of State employees are knowledgeable about and aware of the Americans' with Disabilities Act (ADA) and can act upon their responsibilities.

Action Step: Identify possible training sources, asses their value and costs and implement training program.

Responsibility: Affirmative Action Officer

Target Date for Completion: On-going

Evaluation: To ensure that all new employees receive pamphlets regarding ADA.

During last plan period, no training classes had been evaluated. Other state agencies are being contacted for suggestions and recommendations.

<u>OBJECTIVE 2</u>: Ensure new managers and supervisors are properly trained in the importance of, and their roles and responsibilities for, equal employment opportunity, sexual harassment prevention and affirmative action.

<u>Action Step</u>: Identify possible training sources, asses their value and costs and implement training programs for equal employment and affirmative action. Provide mandatory sexual harassment prevention training from DOER to all new employees.

Responsibility: Affirmative Action Officer

Target Date for Completion: On-going

<u>Evaluation</u>: Supervisory Core training courses identified and attended. Course evaluation by participants and program evaluation by management. To date: no courses have been evaluated.

OBJECTIVE 3: To identify and eliminate possible problems in the Office of the Secretary of State with regard to equal employment opportunity and affirmative action by developing and implementing an exit interview process.

Action Step: Develop an exit interview process/questionnaire and implement.

Responsibility: Affirmative Action Officer

Target Date for Completion: On-going revisions.

<u>Evaluation</u>: Developed exit interview and completed on 3 employees who separated from the Secretary of State's Office. No recommended actions at this time.

#### VIII. RECRUITMENT

# Office Policy

The Office of the Secretary of State is committed to removing barriers to employment opportunities and achievement. The Office will actively recruit protected group members for employment opportunities.

## Recruitment Plan

All of the positions within the Office of the Secretary of State, except for the elected official and his or her appointees, are civil service positions, hired through the civil service process, the majority of which are clerical positions.

In the event of a hiring opportunity, this Office will advertise in local protected group newspapers and media outlets, and will work the Department of Employee Relations to develop and implement recruitment strategies for specific hiring opportunities.

The Office of the Secretary has advertised for 3 vacancies within the past 4 years, at this point, the results of the advertising are inconclusive.

## Sources Used

Minneapolis Star Tribune
St. Paul Pioneer Press
State of MN Career Opportunities Bulletin
State of MN World Wide Web – Internet Job Listing
State of MN Telephone/TTY Job Information Line
MN Job Service – Department of Economic Security

#### Costs Incurred

1999 - \$4462.00

## Other Methods Used

None

#### Job Fairs Attended/Projected

None

# Strategies ·

We project little or no turnover in the next year. We will continue to use Resumix in conjunction with other strategies.

# Internships and Supported Employment

The supervisor seeking a student intern will establish the relationship with the educational institution and will work with the Office of Human Resources to formalize and implement the specific internship arrangement. The Secretary of State will work with the Office of Human Resources and educational institutions to recruit and hire interested individuals.

The Office of the Secretary of State will review positions to determine if there are those that may be used for supported employment. If it is determined that a position(s) is identified, the AAO will work with the Department of Employee Relations' Disability Coordinator in the referral and filling process.

## Responsibilities

The Office of Human Resources is responsible for recruitment efforts.

#### IX. RETENTION

The Affirmative Action Officer, Heidi Hartwig, will be responsible for ensuring a retention plan exists to retain state employees through agency and DOER activities. Additionally, these initiatives will improve productivity and guide employees of all backgrounds and descriptions toward promotional opportunities.

# Objective:

Better understand and document the reasons behind turnover among employees, including those members of protected groups.

Completion Date: Ongoing

# **Action Step:**

Offer exit interviews to all employees who are leaving the department. Review results and make recommendations for changes as appropriate.

Exit interview process has been developed, although no suggestions or recommendations have been submitted to date. As suggestions or recommendations are submitted, they will be reviewed by Operations Director and Secretary to determine any necessary changes in office policy.

# Objective:

Continue to create and maintain a worker-friendly environment for all employees.

Completion Date: Ongoing

#### **Action Steps:**

Educate supervisors and managers about their role in creating and maintaining a healthy and humane workplace, and specific supervisory responsibilities in our employee retention efforts.

To have periodic discussions at supervisors' meetings regarding different courses of action to remain educated, such as training, seminars or divisional activities.

#### Objective:

Analyze separation and layoff patterns as they are available to determine the impact on protected group members.

For the period of 2000-2002, the Office of the Secretary of State had 23 separations and 4 layoffs. Of that total, 5 were protected group members, or 18.5% and 81.5% were non-protected group members. The impact of separation of protected group members was much less than non-protected members.

Completion Date: Ongoing

# **Action Steps:**

Determine impact on protected groups and need for action and make appropriate recommendations.

### X. METHODS OF AUDITING, EVALUATING, REPORTING PROGRAM SUCCESS

# **Pre-Employment Review**

The rules governing statewide affirmative action programs require that methods of auditing, evaluating and reporting program success be established for all agencies. This includes a procedure that requires a pre-employment review of all hiring decisions for goal units with unmet affirmative action goals. Therefore, when a vacancy occurs in a goal unit with unmet affirmative action goals, the procedure below will be followed before an employment offer is made.

The Affirmative Action Officer notifies the supervisor that a disparity exists in the goal unit to which the vacancy belongs. The Affirmative Action Officer advised the supervisor of his/her affirmative action responsibility as outlined in the procedure below.

After interviews have been conducted, no job offer can be made to any candidate until approval is received. The supervisor must provide a rationale explaining his/her decision to the Affirmative Action Officer.

The Affirmative Action Officer reviews the rationale and either approves or denies the justification. The Affirmative Action Officer notifies the supervisor of the decision.

If the rational is denied, the Affirmative Action Officer notifies the Secretary (or designee) of that determination and indicates what remedial action is recommended.

The Secretary will determine final action.

Nothing in the above process shall be considered as an obstruction to hiring decisions based on the priority in appointment clauses (e.g., seniority, recall from layoff, etc.).

#### Pre-Review Procedure of All Layoff Decisions

To ensure that affirmative action goals are considered when layoff decisions are made, the Affirmative Action Officer shall be responsible for reviewing all pending layoffs to determine their effect on agency affirmative action goals and timetables.

# Methods of Auditing, Evaluating Program Success

The Affirmative Action Officer will maintain records reflecting hires, turnovers and any complaints regarding such activity.

The Affirmative Action Officer shall evaluate the Affirmative Action plan by:
Reviewing monthly statistics reflecting current complement based on protected class
Reviewing disciplinary actions taken during the past quarter including review of job
classification, bargaining unit, racial/ethnic group, sex and disability status.
Reviewing recruitment sources and strategies used and the results used to fill specific vacancies
for which there was under representation.
Reviewing formal discrimination complaints filed in the past quarter.

At this time, due to the current hiring freeze and the Office's current budget, we have only had 2 hires within the past year and it is not possible to change or review the hiring practice, or the training for promotions. The Office of the Secretary of State is 90% clerical positions and they are filled through Resumix.

#### XI. REASONABLE ACCOMMODATION POLICY

#### **Policy**

The Office of the Secretary of State is committed to the fair and equal employment of people with disabilities. Reasonable accommodation is the key to this non-discrimination policy. While many individuals with disabilities can work without accommodation, other qualified applicants and employees face barriers to employment without the accommodation process. It is the policy of the Office of the Secretary of State to reasonably accommodate qualified individuals with disabilities unless the accommodation would impose an undue hardship. In accordance with the Minnesota Human Rights Act and the Americans with Disabilities Act, accommodations are directly related to qualified individuals with disabilities when such accommodations are directly related to performing the essential functions of a job, competing for a job, or to enjoy equal benefits and privileges of employment. This policy applies to all applicants, employees, and employees seeking promotional opportunities. Heidi Hartwig is the person responsible for application of this policy.

#### **Definitions**

**Disability**: For purposes of determining eligibility for a reasonable accommodation, a person with a disability is one who has a physical or mental impairment that materially or substantially limits one or more major life activities.

#### Reasonable Accommodation:

A reasonable accommodation is a modification or adjustment to a job, an employment practice, or the work environment that make sit possible for a qualified individual with a disability to enjoy an equal employment opportunity.

Examples of accommodations may include acquiring or modifying equipment or devices; modifying training materials; making facilities readily accessible; modifying work schedules; and reassignment to a vacant position.

Reasonable accommodation applies to three aspects of employment:

- a. To assure equal opportunity in the employment process;
- b. To enable a qualified individual with a disability to perform the essential functions of a job; and
- c. To enable an employee with a disability to enjoy equal benefits and privileges of employment.

## Procedure - Current Employees and Employees Seeking Promotion

The Office of the Secretary of State will inform all employees that this accommodation policy can be made available in accessible formats.

The employee shall inform their supervisor or the ADA Coordinator designee of the need for an accommodation.

The ADA Coordinator designee may request documentation of the individual's functional limitations to support the request. Any medical documentation must be collected and maintained on separate forms and in separate, locked files. No one will be told or have access to medical information unless the disability might require emergency treatment.

When a qualified individual with a disability has requested an accommodation, the employer shall, in consultation with the individual:

- a. Discuss the purpose and essential functions of the particular job involved. Completion of a step-by-step job analysis may be necessary.
- b. Determine the precise job-related limitation.
- c. Identify the potential accommodations and assess the effectiveness each would have in allowing the individual to perform the essential functions of the job.
- d. Select and implement the accommodation that is the most appropriate for both the individual and the employer. While an individual's preference will be given consideration, the Office of the Secretary of State is free to choose among equally effective accommodations and may choose the one that is less expensive or easier to provide.

The ADA Coordinator designee will work with the employee to obtain technical assistance, as needed.

The ADA Coordinator will provide a decision to the employees within a reasonable amount of time.

If an accommodation cannot overcome the existing barriers or if the accommodation would cause an undue hardship on the operation of the business, the employee and the ADA Coordinator designee shall work together to determine whether reassignment may be an appropriate accommodation.

# Procedure-Job Applicants

The job applicant shall inform the ADA Coordinator designee of the need for an accommodation. The ADA Coordinator designee will discuss the needed accommodation and possible alternatives with the applicant.

The ADA Coordinator designee will make a decision regarding the request for accommodation and, if approved, take the necessary steps to see that the accommodation is provided.

#### Policy for Funding Accommodations

Funding must be approved by the Office of the Secretary of State for accommodations that do not cause an undue hardship (M.S. 43A.191©).

#### Definition

**Undue Hardship**. An undue hardship is an action that is unduly costly, extensive, substantial, or disruptive, or that would fundamentally alter the nature or operation of the Office of the Secretary of State.

# Procedure for Determining Undue Hardship

The employee will meet with the ADA Coordinator designee to discuss the requested accommodation.

The ADA Coordinator designee will review undue hardships by considering:

- a. The nature and cost of the accommodation in relation to the size, the financial resources, and the nature and structure of the operations; and
- b. The impact of the accommodation on the nature or operation of the Office of the Secretary of State.

The ADA Coordinator designee will provide a decision to the employee.

# **Appeals**

Employees or applicants who are dissatisfied with the decision(s) pertaining to his/her accommodation request may file an appeal with the agency head, within a reasonable period of time, for a final decision.

If the individual believes the decision is based on discriminatory reasons, then they may file a complaint internally through the agency's complaint procedure as outlined in this plan.

# Support Work

The Office of the Secretary of State will review vacant positions and assess the current workload and needs of the office, to determine if job tasks might be performed by a supported employment worker(s). If appropriate, a list of supported worker candidates will be requested from DOER. The Office of the Secretary of State will work with the State ADA/Disability Coordinator to recruit and hire individuals for supported employment if such a position is created.

#### XII. WEATHER EMERGENCIES

The Commissioner of Employee Relations (DOER) has the authority to declare a weather emergency situation (i.e., tornado, snow storm, etc), close the office, and authorize payment to employees who do not report to work or are sent home from work after an emergency has been declared. (Please see Administrative Procedure 5.4, attached as Appendix D.)

When the weather appears to be getting severe, the Commissioner of Employee Relations keeps in close touch with the Emergency Services Division of the Department of Public Safety. ON the basis of their information and in consultation with the Commissioner of Public Safety, the Commissioner of DOER makes the determination of whether or not conditions are so hazardous that a weather emergency should be declared.

If severe weather develops during the night, the Commissioner of DOER will make a determination prior to 5:00 a.m.

After a determination is made that offices should close the following is done:

- Media is notified: radio stations WCCO, KSTP, KSJN, and the wire services of AP & UPI.
- The Governor's Office is called.
- DOER notifies the Secretary of State.
- Secretary of State notifies manager/supervisors.
- Managers/Supervisors notify staff
- Supervisors will notify employees who are deaf or hard of hearing and use a TTY to communicate over the phone of the weather emergency by calling them either using a TTY or the Minnesota Relay Service (1-800-627-3529).

#### XIII. BUILDING EVACUATION

The Office of the Secretary of State has developed building evacuation procedures for use in the event of an emergency to ensure the safe exit of all individuals, both employees of the agency and those visiting the Office.

#### IN CASE OF FIRE

When the building alarm sounds, follow these procedures for both 100 Constitution Ave. location and 60 Empire Drive location.

- Evacuate immediately via the nearest emergency exit. Do not use elevators. Close all doors that do not shut automatically.
- Pre-designated employees will assist with evacuation and ensure that all individuals in their assigned area have safely evacuated. Individuals with mobility impairments are assisted in moving into the stairwells, or other safe, smoke-free areas of the building as arranged with fire authorities. Individuals with mobility impairments are accompanied by two pre-designated employees during all evacuations. Another designated employee will report the location of individuals inside the building to the Fire Department representative on the scene.
- Individuals who are deaf or hard of hearing and who have not seen the alarm lights are notified of the evacuation by one of the pre-designated employees.

If you see the fire and no alarm has sounded, call Capitol Security immediately at 296-2100. Capitol Security will set off the alarm and will contact the Fire Department.

When it is safe to enter the building, the Safety Officer will issue the "all clear" and normal business may resume.

## IN CASE OF SEVERE WEATHER

The Safety Officer will be notified by Capitol Security when the Capitol Complex is placed on a severe weather or tornado watch status. The Safety Officer will monitor the weather condition on a weather radio. If the watch is upgraded to a warning, the Safety Officer and Operations Director will determine the need for relocation of all employees and visitors to safe areas.

#### When the relocation order is given, the Safety Officer will:

- contact pre-designated employees to assist employees and visitors with mobility impairments in relocating to the assigned safe areas,
- contact pre-designated employees to assist employees and visitors who are deaf or hard of hearing, and
- assist all individuals in moving away from windows and into assigned safe areas,

#### IN CASE OF BOMB THREATS

In the event of a bomb threat, the Office will be notified by the Safety Officer.

Yellow Alert. This alert will indicate that a bomb threat has been received.

- All employees should take note of and report suspicious packages, envelopes, or items.
- If an item is discovered, DO NOT TOUCH OR MOVE IT. Notify Capitol Security immediately at 296-2100.
- Individuals who are deaf or hard of hearing will be informed of the alert by predesignated employees or their supervisor.

**Blue Alert**. This alert will notify building occupants that an unidentified package has been found.

- All individuals in the affected area will be instructed to move to a safe area.
- Individuals who are deaf or hard of hearing will be assisted by a pre-designated employee or their supervisor.
- Individuals who have a mobility impairment will be accompanied by two predesignated employees and should use the elevators if it is safe to do so.

Red Alert. This alert will notify building occupants that it is unsafe to remain in the building.

- All occupants should evacuate the building until further notice.
- Individuals who are deaf or hard of hearing will be assisted by pre-designated employees or their supervisor.
- Individuals who have a mobility impairment will be accompanied by two predesignated employees and should use the elevators if it is safe to do so.

**All Clear.** When it is safe to return to normal operation, the Safety Officer will announce the "all clear".

Note: All employees should continue to be cautious of suspicious items and should contact the Safety Officer at 296-0964 or Operations Director at 296-9219 or Capitol Security at 296-2100 if concerned.

#### IN CASE OF MEDICAL EMERGENCIES

Call 296-2100 (Capitol Security) or 9-1-1 and give:

- The exact location of the medical emergency, including the building address, floor and room number or name
- The symptoms of the victim
- Your name
- Any other requested information

Do not hang up the phone until Capitol Security or the 911 operator does. Send someone to meet the paramedics and lead them to the scene.

# **APPENDIX**

- A. Complaint of Discrimination or Harassment Form
- B. Request for Reasonable Accommodation Form
- C. Reasonable Accommodation Agreement
- D. Administrative Procedure 5.4 Time Off in Emergencies

# COMPLAINT OF HARASSMENT/DISCRIMINATION

# PLEASE READ BEFORE COMPLETION OF FORM

Investigation data is considered confidential data under Minnesota Statutes 13.39, subs. 1 and 2. This information is being collected for the purpose of determining whether harassment/discrimination has occurred. You are not legally required to provide this information but, without it, an investigation cannot be conducted. This information may only be released to the Affirmative Action Officer designee, the complainant, the respondent, and appropriate personnel.

· · · · · · · · · · · · · · · · · · ·	Complainant (You)	
Name	Job Title	
Work Address	City, State, Zip	Telephone
Agency	Division	Manager
Respondent (Pe	rson Who Harassed/Discriminated A	Against You)
Name	Job Title	<i>:</i>
Work Address	City, State, Zip	Telephone
Agency	Division	Manager
·		

		The C	omplaint	
Basis of Compl	aint (Check all that	apply):		
Race	Color	Disab	ility	Sexual Orientation
Sex	Creed	Marit	al Status	Status with Regard to Public Assistance
Age	Religion	Natio	nal Origin	Membership or Activity in a Local Human Rights Commission
Date most receir discrimination	nt act of harassment took place:	/		this complaint with another agency, ne of that agency:

		•
	' 1D ' 1D 1 '	
dditional Information on Your Compla	aint and Desired Resolution	
<u> </u>		
		•
Information on Wi	itnesses Who Can Support	Your Case
Name	Work Address	Work Telephone
	·	
d/or subjected to general or sexual har	assment. I hereby certify that	t the information I have
d/or subjected to general or sexual har	assment. I hereby certify that	t the information I have
d/or subjected to general or sexual har	assment. I hereby certify that	t the information I have
d/or subjected to general or sexual har ovided in this complaint is true, correc	rassment. I hereby certify that and complete to the best of	t the information I have
nd/or subjected to general or sexual har covided in this complaint is true, correct	assment. I hereby certify that	t the information I have
his complaint is being filed based on mad/or subjected to general or sexual har rovided in this complaint is true, correctfirmative Action Officer's Signature	rassment. I hereby certify that and complete to the best of	t the information I have

# SECRETARY OF STATE Employee Request for Reasonable Accommodation

	Name	•	Request Date	
	Classification		Division	
	legal counsel, who is author and, any information concer have a disability as defined Act, and to determine whetly	rized by my employer to han rning my physical or mental by the Americans with Disa ner any reasonable accommo owever if you refuse to provi	Officer or any other person, including the dile medical information for ADA/MHRA condition, that are necessary to determine bilities Act and/or the Minnesota Human I dations can be made. The provision of the le it, your employer may refuse to provide	purposes whether Rights is
1.		ure of your limitations, wis substantially limited.	nat life activity(s) it substantially limit	ts, and
		·		
2. -	How does it affect your	ability to perform your j	bb?	-
 3.	Type of accommodation	n you are requesting:		_
_	Making facilities rea Job restructuring Part time or modified Modification to a rule	work schedule	Modification of equipment or devi Qualified reader or interpreter Acquisition of equipment or devi Other (specify):	
P	lease describe in detail the	accommodation you are	requesting:	
4.	How will the requested functions of your job?	accommodation be effect	ive in allowing you to perform the ess	sential
5	. Additional Comments:			
S	ignature of Employee:		Date:	,

# REASONABLE ACCOMMODATION AGREEMENT

Employee:		Supervisor:	
The request for accommodation to the n	needs of the abo	ve named disabled employee	was:
ACCEPTED		DENIED	
Justification (site specific factors consideration)	lered).		
If the accommodation was approved, was			
YES	NO	PARTIALLY	
Reason:			
			·
Describe the specific accommodations to			
	·····	· .	
Cost Estimate:		·	
I have read the employee request for rea accommodations purchased by the Secre			_
Employee's:		Date:	
Affirmative Action Officer:		Date:	
Supervisor:		Date:	•

DEPARTMENT OF EMPLOYEE RELATIONS ADMINISTRATIVE PROCEDURE <u>5.4</u>

STATUTORY REFERENCE 43A.05 Subd. 4 PAGE NO <u>1</u> OF <u>4</u> EFF. DATE <u>12-23-82</u> REV. DATE <u>02-01-01</u>

COMMISSIONER'S SIGNATURE Julien C. Carter Isl

#### TIME OFF IN EMERGENCIES

<u>Description and Scope</u> - M.S. § 43A.05, Subd. 4 permits the Commissioner of DOER to excuse employees from duty and to authorize appointing authorities in the executive branch to pay employees for time off work during natural or man-made emergency situations. This Administrative Procedure specifies that the Commissioner has the authority to declare an emergency situation, close agencies, and authorize payment to employees who do not report to work or are sent home from work after an emergency has been declared. Appointing Authorities retain the authority to close or not close their facilities at any time.

<u>Objective</u> - To provide appointing authorities and employees with a clearly defined procedure to follow during emergency situations thus increasing and improving the capabilities of state government to function during natural or man-made emergencies.

#### **Definitions** - Key Terms -

"Full pay" means regularly scheduled straight time pay for the scheduled work day. It does not include shift or equipment differential or overtime.

"<u>Time-off in Emergency Plan</u>" is a comprehensive emergency procedure developed and implemented by each appointing authority.

#### Responsibilities -

Employees, appointing authorities, and DOER have responsibilities in emergency situations.

#### A. Employees:

- 1. If not needed to provide essential services, employees should take personal responsibility for own health and safety and coordinate with the appointing authority to be excused from work during natural or man-made emergencies.
- 2. To listen to local radio and television stations and/or follow their internal agency procedures prior to start of work shift to determine whether facilities in area have been closed due to natural or man-made emergencies.

#### B. Appointing Authorities:

Determine if facilities should remain open or be closed as appropriate during situations that could impact the health and safety of their employees and results in temporary unavailability of work. The decision as to whether the employee absence is with pay as declared by DOER or charged to some other approved leave is secondary to the health and safety of the appointed authorities' employees.

# ADMINISTRATIVE PROCEDURE <u>5.4</u> Page 2 of 4

- Develop and maintain a Time-off in Emergency Plan which specifies:
  - 1. Essential staffing requirements to be maintained during emergency situations.
  - 2. The name and phone number of the individual(s) who can make closure decisions.
  - 3. Steps/procedures to follow in making closure decisions.
  - 4. The name and phone number of the agency contact and back-up person responsible for implementing the plan.
  - 5. Internal operating procedures to be followed during a natural or man-made emergency, including notification of closure for persons with hearing, vision, or other impairments.
- Keep current emergency contact lists used by agency and DOER in providing notification of emergency declarations.
- Request exemption from invocation of emergency leave for essential work units or employees.
- C. Department of Employee Relations:
  - Declare the emergency that may adversely impact the health and safety of employees and to ensure consistency among state agencies in a geographic area.
  - Notify appointing authorities in the applicable geographic location of the declaration of the emergency.
  - Authorize appointing authorities in the emergency area to pay employees for time off work as appropriate.
  - Approve recommendations of Appointing Authorities as to which state agencies and/or facilities are to be exempted from the invocation of emergency leave.
  - Exempt certain individuals and operations from emergency leave on the basis of essentiality of services rendered or other staffing or work-related considerations (case-by-case basis) on request of appointing authority.
  - Declare an end to the emergency.
- D. Closing Facilities Due To Natural or Man-Made Emergencies:

A natural or man-made emergency may be declared by the appointing authority and/or DOER.

# ADMINISTRATIVE PROCEDURE <u>5.4</u> Page 3 of 4

# 1. Appointing Authority Declared Emergencies

Provided essential services are adequately staffed, an appointing authority may close a facility without consultation with DOER if the appointing authority determines a natural or man-made emergency may:

- Adversely impact the health and safety of employees in the facility; and,
- b) Results in unavailability of work until the emergency has passed.

If an appointing authority does close a facility due to a natural or man-made emergency, then employees shall cover the absence with annual leave, an adjusted work schedule, compensatory time, or leave without pay.

As soon as is practical, an appointing authority shall notify DOER of the closure. The appointing authority may request approval for emergency leave by submitting documentation supporting the reason for the closure to the Commissioner of DOER. If DOER approves and subsequently declares an emergency, then the absence from work due to the emergency shall be with pay.

# 2. DOER Declared Emergencies

Provided essential services are adequately staffed, DOER may close a facility or facilities in a geographic area if it is determined that a natural or man-made emergency may:

- a) Adversely impact the health and safety of employees in the facility; and,
- b) Results in unavailability of work until the emergency has passed.

If an emergency is declared by DOER contemporaneously with or following declaration of the appointing authority, then the absence from work due to the emergency shall be with pay.

Process DOER shall follow in having a situation declared an emergency includes:

- a) Consulting with Commissioner of Public Safety regarding the emergency conditions and impact on health and safety of employees in geographic location.
- b) Consulting with appointing authority regarding availability of appropriate work for employees in geographic location of emergency.
- c) Commissioner of DOER declares emergency or determines that emergency doesn't exist.
- d) Commissioner of DOER communicates decision to all affected Appointing Authorities.
- e) Commissioner of DOER authorizes emergency pay if appropriate.

#### E. Employees At Work When Emergency Declared by DOER:

1. Employees who report to work and are then sent home shall not be paid for more than their regularly scheduled hours. Employees shall not be enriched through additional compensation, including compensatory time, or increased benefits as a result of an emergency situation.

# ADMINISTRATIVE PROCEDURE <u>5.4</u> Page <u>4</u> of 4

- 2. Employees who are required by their appointing authorities to remain at work shall not be paid for more than their regularly scheduled hours or the actual number of hours worked.
- F. Employees On Leave When Emergency Declared by DOER:
  - 1. Employees on approved sick or pre-arranged vacation leave shall not have such leave time restored to their balances.
  - 2. Employees on any approved leave without pay shall not be paid for any emergency leave time.
  - 3. Employees who call in, on the day of an emergency, for vacation time, or compensatory time will be credited with emergency leave from the point of the declaration of the emergency declared by DOER to the end of the scheduled shift.
- G. Amount Of Emergency Leave When Emergency Declared by DOER:
  - 1. An employee's absence with pay for emergency situations shall not exceed 16 hours during that emergency unless the Commissioner of DOER authorizes a longer period.
- H. Reporting Emergency Leave for DOER Declared Emergencies:
  - 1. Agencies using the positive time reporting system should instruct employees to record this time under "Other Authorized Leave Hours Taken" and record "MSL" to designate the type of leave taken. Also note in the Remarks section "Weather Emergency" or "Emergency Situation" as appropriate.

Other Relevant Laws, Personnel Rules, Contracts and Administrative Procedures

M.S. § 43A.05, Subd. 4 - Time Off In Emergencies Collective Bargaining Agreements