

CLASS OF SERVICE

This is a full-rate Telegram or Cablegram unless its deferred character is indicated by a suitable symbol above or preceding the address.

WESTERN UNION

1220

SYMBOLS

DL=Day Letter
NT=Overnight Telegram
LC=Deferred Cable
NLT=Cable Night Letter
Ship Radiogram

A. N. WILLIAMS
PRESIDENT

NEWCOMB CARLTON
CHAIRMAN OF THE BOARD

J. C. WILLEVER
FIRST VICE-PRESIDENT

The filing time shown in the date line on telegrams and day letters is STANDARD TIME at point of origin. Time of receipt is STANDARD TIME at point of destination

NA6 190 NT GOVT=WASHINGTON DC 17

HON MIKE HOLM, SECY OF STATE=

STPAUL MINN=

RECEIVED
SEP 13 1942
CORPORATION DIV.

6 34
9 11

HR 7416 APPROVED BY PRESIDENT SEPT SIXTEENTH PROVIDES METHOD OF ABSENTEE VOTING BY MEMBERS OF LAND AND NAVAL FORCES OF THE UNITED STATES. THE ACT AUTHORIZES TO BE APPROPRIATED AMOUNTS NECESSARY TO PAY EXPENSES OF STATES IN CARRYING OUT PROVISIONS OF THE ACT INCLUDING EXPENSE OF PREPARING AND PRINTING OFFICIAL WAR BALLOTS, BOOKLETS, ENVELOPES INSTRUCTIONS. AND OTHER SUPPLIES, AND THE COST OF MAILING AND EXPRESS CHARGES AND PROVIDES THAT SECRETARY OF TREASURY SHALL MAKE ESTIMATES OF AMOUNTS TO BE PAID TO ANY STATE FOR SUCH PURPOSES. SUCH ESTIMATES TO BE BASED ON REPORTS FILED BY SECRETARY OF STATE OF THE STATE CONTAINING HIS ESTIMATES OF SUM WHICH IT WILL BE NECESSARY TO EXPEND. PLEASE SUBMIT TO THE SECRETARY OF THE TREASURY (BUREAU OF ACCOUNTS) BY WIRE WITHIN TWO DAYS YOUR TENTATIVE ESTIMATE OF EXPENSES OF ABSENTEE VOTING IN YOUR STATE IN THIS YEAR'S ELECTION TO BE INCURRED EXCLUSIVELY ON ACCOUNT OF OPERATION OF HR 7416 INDICATING NUMBER OF BALLOTS ON WHICH ESTIMATE IS BASED AND THE AMOUNT WHICH WILL BE REQUIRED TO BE DISBURSED BY THE FEDERAL TREASURY DURING EACH MONTH. LETTER WILL FOLLOW OUTLINING PROCEEDURE FOR SUBMITTING FINAL DETAILED ESTIMATE-

H M MORGANTHAU JR SECRETARY OF TREASURY.

9141

October 15, 1942

Honorable Harold E. Stassen
BUILDING

Dear Governor:

I wish to present for your information, as follows:

- (1) An Act to provide for a method of voting, in time of war, by members of the land and naval forces absent from their place of residence, was approved by the President of the United States on September 16, 1942, and is cited as Public Law #712.
- (2) Section 1 of the Act provides that every absent individual serving in the land or naval forces of the United States shall be entitled to vote for electors of President and Vice President, United States Senators and Representatives in Congress and section (5) a, makes provisions for voting for candidates for state, county and local offices, and proposed amendments, in case the State Legislature shall have authorized it. Presently, candidates for state, county and local offices and the propositions cannot be included on the "War Ballot." This is concurred in by Attorney General Burnquist and Mr. Sigallus, Assistant Attorney General, and who have so advised this office. The specimen ballot which we have prepared under the terms of this Act for the coming election, therefore contains only the names of the nominated candidates for U. S. Senator (long and short term) and a space for voting for Representative in Congress.
- (3) At the present time we have received approximately seven hundred (700) requests for the "War Ballot" on the form of application furnished by the Secretary of War and the Secretary of the Navy.
- (4) The Governor to (7) of the war emergency act.

9/41

(4) Section 10 (a) of the Act authorizes to be appropriated by the Congress of the United States such amounts as may be necessary to pay the expenses of carrying out its provisions. This department received on September 25 last a request for estimates of such expenditures in accordance with that section and which estimates were forwarded via airmail to the Acting Secretary of the Treasury on and in form furnished by the Treasury, shortly thereafter.

With the cooperation of Mr. Stogelius we called upon Mr. Anderson, United States District Attorney for Minnesota. Mr. Anderson telegraphed the Attorney General of the United States and was advised that no appropriation had as of the date of his wire been made. This answer was received by Mr. Anderson on October 14.

We realize that it is futile to hope to reach the distant points, or any applicant at all, if immediate provisions for necessary printing are not now made. I feel, however, that I cannot incur a personal obligation nor encumber any funds under my control for the purposes of this Act. I therefore respectfully submit the situation to your attention for such action as you may wish to suggest, or if you think it is a matter which should have the attention of the Executive Council, I would suggest that you call a meeting of the Council for that purpose.

Respectfully yours,
[Signature]

(1) To you as Secretary of the Executive Council of the State

Secretary of State

NOTE (REVISION):

RECEIVED
RECEIVED

GCF 1941-43 Order No. 8

For Transfer of Funds

from

GENERAL CONTINGENT FUND OF 1941-1943

I, Harold E. Stassen, as Governor of the State of Minnesota,
do hereby order:

1. That \$2,000.00 of the funds appropriated by Laws 1941, Chapter 548, Section 42, to the General Contingent Fund created by Laws 1941, Chapter 497, be and hereby is set aside for transfer to the appropriation of the Secretary of State for election expense as a supplement to Item 3. of Section 12, of said Chapter 548; said amount of \$2,000 shall be set up as a separate item upon the books of the State Auditor and shall be expended only for the payment of election expense incident to the preparation and distribution of the ballots, and the making of the returns of the vote cast as the War Ballot pursuant to the duty imposed upon the Secretary of State by Public Law 712-77th Congress, for the voting by members of the Armed Forces of the United States for United States Senator and Representatives in Congress, provided that said sum of \$2,000 shall not be disbursed until the Legislature of the State of Minnesota shall have ratified this action and authorized such disbursement.

IN TESTIMONY WHEREOF I hereunto set my hand this 19th day of

October, 1942.

STATE OF MINNESOTA
DEPARTMENT OF STATE
FILED
OCT 19 1942

Mark A. Johnson
Secretary of State.

Harold E. Stassen
Governor

AN ACT

To provide for a method of voting, in time of war, by members of the land and naval forces absent from the place of their residence.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SPECIAL METHOD OF VOTING IN TIME OF WAR

SECTION 1. In time of war, notwithstanding any provision of State law relating to the registration of qualified voters, every individual absent from the place of his residence and serving in the land or naval forces of the United States, including the members of the Army Nurse Corps, the Navy Nurse Corps, the Women's Navy Reserve, and the Women's Army Auxiliary Corps, who is or was eligible to register for and is qualified to vote at any election under the law of the State of his residence, shall be entitled, as provided in this Act, to vote for electors of President and Vice President of the United States, United States Senators, and Representatives in Congress.

SEC. 2. No person in military service in time of war shall be required, as a condition of voting in any election for President, Vice President, electors for President or Vice President, or for Senator or Member of the House of Representatives, to pay any poll tax or other tax or make any other payment to any State or political subdivision thereof.

APPLICATION FOR OFFICIAL WAR BALLOTS

SEC. 3. Every member of the land or naval forces of the United States absent from the place of his residence may make request of the secretary of state of the State of his residence for a ballot suitable for use in voting in accordance with the provisions of this Act. The Secretary of War and the Secretary of the Navy shall cause to be printed and distributed to such members of the land and naval forces an adequate number of post cards which shall be used by each such member in making such request. All such post cards shall be transmitted free of postage in the United States mails. Upon one side of such post card the following shall be printed:

Secretary of State of: _____ (Date)
Being on active duty in the armed forces of the United States and desiring to vote in the coming election, I hereby apply for an official war ballot.
My home address is (number and street) in the city, town, or village of _____ in the county of _____, in the State of _____, and my voting district or precinct to the best of my knowledge is _____. I desire that the ballot be sent to me at the following address: _____

(Signed)

Signature certified by:

(To be signed by any commissioned officer)

Upon the other side of such post card shall be printed the following:

F R E E
(Official War Ballot)

Secretary of State of: _____

(City)

(State)

In each year in which an election for Senators and Representatives in Congress is to be held, such post cards shall be made available on February 1, or as soon thereafter as practicable, and from time to time thereafter, prior to the holding of the election.

PUBLIC LIST OF APPLICANTS FOR BALLOTS

SEC. 4. (a) Each secretary of state, upon receipt of postcards prepared pursuant to section 3, shall, from time to time, prepare for, and cause to be transmitted to each canvassing board or however the appropriate election official of that State may be denominated a statement containing the names and addresses of, and such other information appearing on the postcard as may be appropriate with respect to, the individuals making such requests who are subject to the jurisdiction of such board.

(b) There shall be prepared by each canvassing board a statement showing the names and residence addresses as shown on the statement of the secretary of state. Such statement shall separately list such names and addresses according to each election district or precinct. Such statement shall be open to public inspection at the office of such board not later than two weeks prior to the holding of the election. Such statement shall be added to from time to time as additional names and addresses are received by the board. Each such statement shall be prepared in duplicate, and the duplicate copy thereof shall be mailed immediately to the secretary of state of the State and shall be open at all times to public inspection at the office of the secretary of state of the State, together with all additions made thereto.

OFFICIAL WAR BALLOTS AND BOOKLETS

SEC. 5. (a) The secretary of state of each State shall cause to be prepared and printed, for use in voting under this Act, an appropriate number of official war ballots. Such ballots shall provide for voting for electors of President and Vice President of the United States, United States Senators and Representatives in Congress, and may, in case the State legislature of his State shall have authorized it, also provide for voting for candidates for State, county, and other local offices, and with respect to any proposed amendment to the State constitution or any other proposition or question which is to be submitted to a vote in the State. Such ballots shall be uniform in size and in style of type, and the type and paper shall conform generally to that used for the regular official ballots of the State. Such ballots shall be printed in such form as may be appropriate for carrying out the provisions of this Act.

(b) Such ballots shall contain the title of each office to be voted

for. In addition, such ballots shall contain (1) the name and address of each nominated candidate for each office, the party or independent body nominating him, and a designation of the political subdivision to be represented, including blank space for writing in the name of any other person for whom the voter desires to vote, or (2) blank space for the insertion by the voter of the name of the nominated candidate or other person for whom the voter desires to vote. In the event that the ballot is prepared as provided in clause (2), the secretary of state shall cause to be prepared and printed an appropriate number of booklets containing the name and address of each nominated candidate for each office to be voted for and the party or independent body nominating him and a designation of the political subdivision to be represented.

OFFICIAL ENVELOPES AND INSTRUCTIONS FOR VOTERS

SEC. 6. (a) The secretary of state of each State shall also cause to be prepared and printed an appropriate number of official envelopes for use in connection with such official war ballots. Each such envelope shall be gummed, ready for sealing. Upon one side of such envelope shall be printed in substantially the following form the following:

OFFICIAL WAR BALLOT FOR GENERAL ELECTION

Name of voter -----
Residence (street and number, if any) -----
County of -----
City or town of -----

Upon the other side of such envelope shall be printed the following oath:

OATH OF ELECTOR

I do hereby swear (or affirm) that I am a citizen of the United States and am now of the age of at least twenty-one years, or will be on the ----- (here insert the date of the election); that I will have been an inhabitant of the State of ----- for ----- years next preceding this election and for the ----- months preceding such election a resident of the county of -----, residing at (street and number, if any) ----- in the city (or town) of -----; that I am in the active military (or naval) service of the United States; and that I have not received or offered, do not expect to receive, have not paid, offered or promised to pay, contributed, offered or promised to contribute to another, to be paid or used, any money or other valuable thing as a compensation or reward for the giving or withholding of a vote at this election, and have not made any promise to influence the giving or withholding of any such vote; and that I have not been convicted of bribery or any infamous crime, or, if so convicted, that I have been pardoned or restored to all the rights of a citizen, without restriction as to the rights of suffrage.

Voter MUST sign here, and oath
MUST BE administered and attested.

Subscribed and sworn to before me this ----- day of -----,

Commissioned Officer.

Such oath shall constitute prima facie evidence that the voter is qualified to vote, unless the statements contained in such oath indicate the contrary.

(b) Such secretary of state shall also cause to be prepared and printed an appropriate number of copies of instructions for voters. In the event that a booklet is prepared as provided in section 5 (b), such instructions shall be included in such booklet.

(c) The secretary of state shall also cause to be prepared and printed an appropriate number of envelopes for the use of voters in returning official war ballots and envelopes to the States of their residence.

TRANSMISSION OF OFFICIAL WAR BALLOTS, BOOKLETS, ENVELOPES, AND INSTRUCTIONS

SEC. 7. The secretary of state of each State shall transmit to every member of the land and naval forces of the United States who makes application to vote in accordance with section 3, as soon as practicable after the receipt of such application, an official war ballot and envelope, voting instructions, a booklet containing instructions and explanations as to casting a vote if one has been prepared, and an envelope for use in returning the official war ballot and envelope.

RETURN OF OFFICIAL WAR BALLOT BY VOTER

SEC. 8. After such voter has marked the war ballot, he shall place it in the official envelope and securely seal the same. He shall then fill in and subscribe the oath printed upon the official envelope. Any commissioned officer of the Army, Navy, Marine Corps, or Coast Guard shall have the authority to administer and attest such oaths as are required by this Act. Such official envelope shall then be placed in the envelope provided for such purpose and mailed by the voter to the secretary of state of the State of his residence, and such secretary of state, upon receiving the same, shall promptly transmit it to the appropriate election officials of the district or precinct or county of the voter's residence.

CANVASS OF VOTES

SEC. 9. The votes cast as provided in this Act shall be canvassed, counted, and certified in each State by its proper canvassing boards in the same manner, as nearly as may be practicable, as the votes that were cast within its borders were canvassed, counted, and certified, but no official war ballot shall be valid if the voter has voted in person or by absentee ballot in accordance with the procedure provided by the laws of the State, or if it is received by the appropriate election officials of the district or precinct or county of the voter's residence after the hour of the closing of the polls on the date of the holding of the election.

AUTHORIZATION FOR PAYMENT OF EXPENSES

SEC. 10. (a) There are authorized to be appropriated, to be expended as provided in this section, such amounts as may be necessary to pay the

expenses of carrying out the provisions of this Act, including the expense of preparing and printing post cards, official war ballots, booklets, envelopes, instructions, and other supplies, and the cost of mailing and express charges. The Secretary of the Treasury shall make estimates of the amounts to be paid to any State for such purposes, such estimates to be based on reports filed by the secretary of state of the State containing his estimates of the sum which it will be necessary to expend.

(b) The Secretary of the Treasury shall, through the Division of Disbursements of the Treasury Department and prior to audit or settlement by the General Accounting Office, pay to each State the amounts estimated by him to be necessary for the purpose of carrying out the provisions of this Act, subject to the conditions that the use of such amounts shall be properly accounted for, and any part of such amounts not needed shall be returned to the Secretary of the Treasury upon his demand.

OFFICIALS AND AGENCIES TO ACT FOR SECRETARY
OF STATE

SEC. 11. Each secretary of state may utilize the services of such State and local officials and agencies for such purposes and to such extent as he may deem appropriate in the exercise of his powers and duties under this Act.

VOTING UNDER STATE LAW PERMITTED

SEC. 12. Nothing in this Act shall be deemed to restrict the right of any member of the land or naval forces of the United States to vote, whenever practicable, in accordance with the law of the State of his residence, if he does not elect to vote in accordance with the provisions of this Act.

SEC. 13. All provisions of this Act shall be administered, mutatis mutandis, in behalf of any individual to whom this Act applies when, under the law of the State of his residence, any such individual is entitled to vote in primary elections in choosing candidates for electors of President and Vice President of the United States, United States Senators and Representatives in Congress.

CERTAIN PROVISIONS OF PENAL LAW TO APPLY

SEC. 14. The provisions of State and Federal law prohibiting offenses against the elective franchise shall apply in the case of elections and voting conducted pursuant to the provisions of this Act.

ACT TO BE LIBERALLY CONSTRUED

SEC. 15. No mere informality in the manner of carrying out or executing the provisions of this Act shall invalidate any election held under it or authorize the rejection of the returns thereof; and the provisions of this Act shall be construed liberally for the purpose of effectuating its purposes.

(Form of Application to
accompany voucher Form 1034)

Date SEPTEMBER 28, 1942

State MINNESOTA

The Honorable,

The Secretary of the Treasury.

Sir:

It is hereby requested that there be paid to the State
of MINNESOTA the sum of \$ 10,000 for ex-
penses of this State in carrying out the provisions of Public
Law No. 712, approved September 16, 1942, with respect to absentee
voting by members of the land and naval forces in this year's
election; subject to the condition that the use of such amount
will be properly accounted for, and any part of such amount not
needed will be returned to the Secretary of the Treasury.

The amount requested herein covers expenses incurred
or to be incurred during the month of OCTOBER, and pay-
ment therefor will be required not later than OCTOBER 2, 1942.

The check in payment of the above sum will be drawn
in the following manner: MIKE HOLM, SECRETARY OF STATE OF
MINNESOTA (IN ACCORDANCE WITH SEC. 10(A) OF PUBLIC
LAW No. 712).

State of MINNESOTA

By MIKE HOLM, SEC. OF STATE

State of MINNESOTA
Date SEPT. 28, 1942

The Honorable,

The Secretary of the Treasury.

Sir:

In accordance with Section 10(a) of Public Law No. 712, approved September 16, 1942, you are advised that the sum of \$ 14,000 will be required by the State of MINNESOTA to carry into effect the provisions of said Act in connection with the elections to be held during the calendar year 1942. This estimate is submitted with the understanding that any amount received thereunder in excess of expenses actually incurred and properly allowable under the Act will be promptly reported to the Secretary of the Treasury and returned to the Government in compliance with Section 10(b) of Public Law No. 712.

The details upon which this estimate is based are set forth below:

<u>Classification of Expense</u>	<u>Estimated amount</u>	<u>Estimated number of units needed</u>
<u>Supplies and Materials:</u>		
1. Official War Ballots.....	\$ 550.00	75,000
2. Official War Ballot envelopes.	150.00	75,000
3. Envelopes used to mail material to voters covered by the Act	600.00	75,000
4. Return envelopes.....	200.00	75,000
5. Instructions to voters.....	200.00	75,000
6. Booklets identifying candidates		
7. _____	2800.00	75,000
8. _____		
9. _____		
10. _____		
11. Total supplies and materials	4500.00	
<u>Transportation Expense:</u>		
12. Postage (do not include postage on ballots to be mailed by voters).....	9000.00	
13. Express Charges.....	200.00	
14. _____		
15. _____		
16. Total Transportation expense.....	9200.00	

<u>Classification of Expense</u>	<u>Estimated amount</u>
<u>Other Expenses</u> (explain each item fully in a supporting statement)	
17. <u>CLERICAL</u>	\$300.00
18. _____	
19. _____	
20. _____	
21. Total other expenses....	<u>300.00</u>
22. Aggregate estimate of Costs... (Sum of lines 11, 16 and 21)	\$ 14,000
23. Estimated number of ballots:	
(a) To be printed.....	75,000
(b) To be cast.....	50,000
24. Estimated cost per ballot:	
(a) To be printed.....	18.67¢
(b) To be cast.....	28¢

The approximate dates on which the amounts will be required are indicated below:

October 1942	\$ 10,000
November 1942	4,000
December 1942	

Total (same
as line 22) \$ 14,000.00

Enclosed herewith is Public Voucher, Form 1034, in the amount indicated above as required for the month of OCTOBER 1942. Additional vouchers will be submitted for further payments as needed.

As soon as total expenses actually incurred have been determined, an accounting therefor will be made in accordance with Public Law No. 712; such account to be supported by details similar to the foregoing schedule.

Very truly yours,

Attachment

Secretary of State
State of MINNESOTA

28 SEPTEMBER 1942

HONORABLE D. W. BELL,
ACTING SECRETARY OF THE TREASURY,
WASHINGTON, D. C.

SIR:

I AM INCLOSING HEREWITH VOUCHER FORM 1034 AND A ACCOMPANYING FORM FOR EXPENSES OF THIS STATE IN CARRYING OUT THE PROVISIONS OF PUBLIC LAW #712 APPROVED SEPTEMBER 16, 1942.

IN CONNECTION WITH OUR PROCUREMENT OF SUPPLIES AS REQUIRED THEREUNDER WISH TO SAY THAT WE SHALL BE GUIDED BY QUOTATIONS GIVEN BY THE STATE EXPERT PRINTER AS WELL AS OUR OWN EXPERIENCE WITH ELECTION SUPPLIES AND MATERIALS. WE SHALL ALSO ESTABLISH A SPECIAL ACCOUNT WITH THE STATE CENTRAL MAILING SYSTEM THRU WHICH ONLY MAIL WITH RESPECT TO THE ABSANTEE VOTING BY MEMBERS OF THE LAND AND NAVAL FORCES WILL BE CLEARED. THIS DEFERRED MAILING SYSTEM IS LOCATED IN THE STATE OFFICE BUILDING AND IS A SUB-STATION OF THE ST. PAUL POSTOFFICE.

WE SHALL NOT BE ABLE TO PROCURE SUPPLIES UNTIL REMITTANCE IS DEPOSITED WITH THE STATE TREASURER AND MUST ASK THAT VOUCHER BE FORWARDED TO ME AS QUICKLY AS POSSIBLE.

WE HAVE AT THIS WRITING RECEIVED SOME REQUESTS FOR THE WAR BALLOT.

VERY TRULY YOURS,

SECRETARY OF STATE.

G



TREASURY DEPARTMENT

WASHINGTON

SEP 21 1942

Honorable Mike Holm
Secretary of State
St. Paul, Minnesota

Sir:

Reference is made to the Department's night letter of September 17, 1942, and to Public Law No. 712, approved September 16, 1942, which provides a method of voting, in time of war, by members of the land and naval forces absent from the place of their residence, a copy of which is enclosed.

Section 10 of Public Law No. 712, reads as follows:

"(a) There are authorized to be appropriated, to be expended as provided in this section, such amounts as may be necessary to pay the expenses of carrying out the provisions of this Act, including the expense of preparing and printing post cards, official war ballots, booklets, envelopes, instructions, and other supplies, and the cost of mailing and express charges. The Secretary of the Treasury shall make estimates of the amounts to be paid to any State for such purposes, such estimates to be based on reports filed by the secretary of state of the State containing his estimates of the sum which it will be necessary to expend.

"(b) The Secretary of the Treasury shall, through the Division of Disbursement of the Treasury Department and prior to audit or settlement by the General Accounting Office, pay to each State the amounts estimated by him to be necessary for the purpose of carrying out the provisions of this Act, subject to the conditions that the use of such amounts shall be properly accounted for, and any part of such amounts not needed shall be returned to the Secretary of the Treasury upon his demand."



- 2 -

It is requested that you furnish the Treasury Department, Bureau of Accounts, as promptly as possible, with a report containing your estimate of the sum which it will be necessary to expend in your state in carrying out the provisions of Public Law No. 712 in respect of this year's election.

The estimate should be submitted on the form enclosed herewith, indicating the estimated amount for each item of expenditure. In this connection you are urged to examine carefully the provisions of Public Law No. 712, before submitting your estimate under the Act. Do not include the cost of post cards to be used in making application for ballots, since such post cards are to be furnished by the War and Navy Departments.

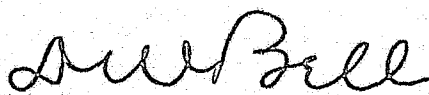
The estimate should show the basis upon which each item of expenditure was determined; also the estimated number of ballots as provided under Item 23, and the estimated cost per ballot, Item 24.

There is also enclosed, for your convenience, a voucher on Form 1034, and a form of request for payment of the first installment under the Act. Additional vouchers will be furnished from time to time upon your request showing need for additional payments.

The request for payment and voucher should be executed by a duly authorized officer of the state and evidence of his authority to sign such request and voucher should accompany these papers when they are returned to the Treasury. Payments of amounts authorized pursuant to Public Law No. 712 will be contingent upon such appropriation as may be subsequently provided by the Congress for that purpose.

Your cooperation in furnishing adequate information in justification of amounts required will facilitate payments under the Act.

Very truly yours,


Acting Secretary of the Treasury.

Enclosures