

SF832 - 0 - Certified Midwife Licensure

Chief Author: **Liz Boldon**
 Committee: **Health And Human Services**
 Date Completed: **3/21/2025 11:39:55 AM**
 Lead Agency: **Nursing Board**
 Other Agencies:
 Human Services Dept Supreme Court

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings	X	
Tax Revenue		X
Information Technology	X	
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative.
 Reductions shown in the parentheses.

State Cost (Savings)		Biennium		Biennium	
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028
Human Services Dept					
General Fund	-	10	2	2	2
Nursing Board					
Health Related Boards	-	-	-	-	(1)
State Total					
General Fund	-	10	2	2	2
Health Related Boards	-	-	-	-	(1)
Total	-	10	2	2	1
Biennial Total			12		3

Full Time Equivalent Positions (FTE)		Biennium		Biennium	
		FY2025	FY2026	FY2027	FY2028
Human Services Dept					
General Fund	-	-	-	-	-
Nursing Board					
Health Related Boards	-	-	-	-	-
Total	-	-	-	-	-

Lead LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Steve McDaniel **Date:** 3/21/2025 11:39:55 AM
Phone: 651-284-6437 **Email:** steve.mcdaniel@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
Human Services Dept						
General Fund	-	10	2	2	2	2
Nursing Board						
Health Related Boards	-	-	-	-	-	(1)
Total	-	10	2	2	2	1
Biennial Total			12			3
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Human Services Dept						
General Fund	-	10	2	2	2	2
Nursing Board						
Health Related Boards						
Expenditures	-	-	28	-	-	-
Absorbed Costs	-	-	(28)	-	-	-
Total	-	10	2	2	2	2
Biennial Total			12			4
2 - Revenues, Transfers In*						
Human Services Dept						
General Fund	-	-	-	-	-	-
Nursing Board						
Health Related Boards	-	-	-	-	-	1
Total	-	-	-	-	-	1
Biennial Total			-			1

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 Committee: **Health And Human Services**
 Date Completed: **3/21/2025 11:39:55 AM**
 Agency: **Nursing Board**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings	X	
Tax Revenue		X
Information Technology	X	
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative.
 Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
Health Related Boards	-	-	-	-	(1)
Total	-	-	-	-	(1)
Biennial Total			-		(1)

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
Health Related Boards	-	-	-	-	-
Total	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Steve McDaniel **Date:** 3/5/2025 3:08:59 PM
Phone: 651-284-6437 **Email:** steve.mcdaniel@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
Health Related Boards	-	-	-	-	-	(1)
Total	-	-	-	-	-	(1)
Biennial Total				-		(1)
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Health Related Boards						
Expenditures	-	-	28	-	-	-
Absorbed Costs	-	-	(28)	-	-	-
Total	-	-	-	-	-	-
Biennial Total				-		-
2 - Revenues, Transfers In*						
Health Related Boards	-	-	-	-	-	1
Total	-	-	-	-	-	1
Biennial Total				-		1

Bill Description

Establishes Certified Midwife licensure by the Board of Nursing.

Assumptions

The bill applies to all persons educated as and use the title certified midwife and all persons in or out of this state who provide certified midwifery services to patients who reside in this State. The MN Board of Nursing currently licenses Certified Nurse Midwives. Certified Midwives differ from Certified Nurse Midwives in that they are not nurses, however they have comparable educational backgrounds. This bill addresses Certified Midwives.

Expenditure and/or Revenue Formula

Currently 12 states license Certified Midwives and there are approximately 140 Certified Midwives licensed in the United States. The University of Minnesota plans to open a Certified Midwife graduate program and estimates that students would begin enrollment in Fall of 2027. They do not expect a meaningful increase in licensure applications until 2030.

Programming, testing, and implementing costs to add a new license type in our licensing database is a one-time cost of \$28,000 (\$175 per hour X 160 hours). These estimates come from the software vendor that would do this work. The Board has the ability to absorb these funds and doing so will not displace any resources needed for other activities planned by the Board.

Based on the limited number of Certified Midwife licensees in the United States and the limited number of licensure-preparing programs, we expect very few applicants for licensure as Certified Midwives. The staff activity surrounding licensure of these individuals could be absorbed by the agency.

Revenue

Fee Description	Fee	Estimate Number Paying	Total Estimate Revenue FY2025	Total Estimate Revenue FY2026	Total Estimate Revenue FY2027	Total Estimate Revenue FY2028	Total Estimate Revenue FY2029

Initial Registration & Application	105	0/0/2/2/5	0	0	210	210	525
Registration Renew (every 2 years)	85	0/0/0/0/2	0	0	0	0	170
Misc. receipts, including receipt w/o reg fee and penalty fees	unknown						
Total			0	0	210	210	695

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact: Caren Gaytko (612-317-3025)

Agency Fiscal Note Coordinator Signature: Caren Gaytko

Phone: 612-317-3025

Date: 3/5/2025 3:07:50 PM

Email: caren.gaytko@state.mn.us

SF832 - 0 - Certified Midwife Licensure

Chief Author: **Liz Boldon**
 Committee: **Health And Human Services**
 Date Completed: **3/21/2025 11:39:55 AM**
 Agency: **Human Services Dept**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology	X	
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative.
 Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
Dollars in Thousands					
General Fund	-	10	2	2	2
Total	-	10	2	2	2
Biennial Total			12		4

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	-	-	-	-
Total	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Kate Schiller **Date:** 3/21/2025 11:26:23 AM
Phone: 651-296-6052 **Email:** kate.schiller@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028
					FY2029
General Fund		-	10	2	2
Total		-	10	2	2
Biennial Total				12	4
1 - Expenditures, Absorbed Costs*, Transfers Out*					
General Fund		-	10	2	2
Total		-	10	2	2
Biennial Total				12	4
2 - Revenues, Transfers In*					
General Fund		-	-	-	-
Total		-	-	-	-
Biennial Total				-	-

Bill Description

Section 3 creates the Minnesota Certified Midwife Practice Act, which creates a new licensure for certified midwives who do not fall under the Board of Nursing licensure.

Section 26 requires Minnesota's Medical Assistance (MA) program to cover services provided by a licensed certified midwife defined in the Minnesota Certified Midwife Practice Act.

Assumptions

This bill has an assumed effective date of January 1, 2026.

Currently Minnesota's Medicaid and MinnesotaCare programs cover services provided by both nurse midwives and traditional midwives. Minnesota Health Care Programs currently covers services provided by the midwives included in this bill, the Department of Human Services (DHS) assumes no increase in program costs to implement this legislation.

IT systems changes would be required to implement this change in the Medicaid Management Information System, MMIS, which is Minnesota's automated system for payment of medical claims and capitation payments for the Medical Assistance and MinnesotaCare programs. These systems changes are estimated to require 271 hours of work, take approximately 2 months to complete, and cost a total of \$33,364 for initial development. State share is assumed at 29%. This estimate includes the following assumptions:

The estimated duration and earliest completion date of the proposed project(s) assumes the work is prioritized relative to other legislative and ongoing IT work. If enacted, the completion date of the proposed project(s) will be dependent on the totality of enacted legislative IT work and ongoing IT work.

The total hours assumed in this fiscal note include the projected time required to complete systems work and a 20% contingency assumption to account for unforeseen business requirements in the development and implementation process.

In addition to the initial development costs cited above, the systems changes required in this bill will result in increased ongoing maintenance and operations costs, estimated annually at 20% of the total initial development cost.

Expenditure and/or Revenue Formula

Fiscal Tracking Summary (\$000's)						
Fund	BACT	Description	FY2026	FY2027	FY2028	FY2029

GF	11	MMIS (State Share @ 29%)	10	2	2	2
		Total Net Fiscal Impact	10	2	2	2
		Full Time Equivalents	0	0	0	0

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact:

Agency Fiscal Note Coordinator Signature: Chris Zempel

Phone: 651-247-3698

Date: 3/19/2025 4:13:18 PM

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SF832 - 0 - Certified Midwife Licensure

Chief Author: **Liz Boldon**
 Committee: **Health And Human Services**
 Date Completed: **3/21/2025 11:39:55 AM**
 Agency: **Supreme Court**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

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 Reductions shown in the parentheses.

State Cost (Savings)		Biennium			Biennium	
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
Total		-	-	-	-	-
Biennial Total				-		-

Full Time Equivalent Positions (FTE)		Biennium			Biennium	
		FY2025	FY2026	FY2027	FY2028	FY2029
Total		-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Susan Nelson **Date:** 2/26/2025 2:13:55 PM
Phone: 651-296-6054 **Email:** susan.nelson@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

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State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
	Total	-	-	-	-	-
	Biennial Total			-		-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
	Total	-	-	-	-	-
	Biennial Total			-		-
2 - Revenues, Transfers In*						
	Total	-	-	-	-	-
	Biennial Total			-		-

Bill Description

SF832-0 ("the bill") creates the Minnesota Certified Midwife Practice Act (Chapter 148G), which sets definitions, licensing standards, disciplinary standards, and other regulations for certified midwifery practice. The bill establishes requirements for approved certified midwifery education programs. The bill establishes reporting requirements such that courts must notify the board of certain findings and outcomes related to certified midwife practitioners appearing in cases before the court.

The bill creates and defines a number of new crimes related to unauthorized certified midwifery practice or fraudulent certification/licensing of certified midwifery practice and educational programs.

The bill authorizes courts to issue injunctions against unauthorized certified midwifery practice.

Assumptions

It is assumed that the judicial branch will comply with reporting provisions in the same manner that it currently complies with Minn. Stat. §§ 146A.03, subd. 6 (unlicensed complementary and alternative health care practitioners); 147.111, subd. 6 (physicians); 147A.14, subd. 6 (physician assistants), 148.102, subd. 4 (chiropractors); 148.263, subd. 5 (nursing); 148B.381, subd. 6 (marriage and family therapists/counseling); 149A.61, subd. 5 (mortuary science); 150A.13, subd. 6 (dentistry); and any other similar provisions of Minnesota law. Compliance is achieved by making the court record information available online to licensing boards, agencies, and the general public as court administration is often unaware of a party's profession and unable to make a direct report.

It is assumed that criminal case filings for violations relating to the practice of certified midwifery will occur at a rate similar to charges filed under Chapters 147 (physicians) and 148 (public health occupations including chiropractors, nurses, and other related occupations) of Minnesota law.

Due to the low current case filing numbers for violations of Chapters 147 and 148, this bill is not anticipated to have a measurable fiscal impact on the judicial branch.

Expenditure and/or Revenue Formula

Based on ten years of judicial branch data (2015-2024), there was a total of 17 criminal cases filed statewide alleging violations of Minnesota Statute Chapters 147 and 148. Some years there were no cases filed alleging violations of these chapters; in general, there is an annual average of fewer than 2 cases filed statewide that allege violations of Chapters 147 or 148.

It is anticipated that the provisions of this bill would lead to an increase of between zero and two additional cases statewide

per year, which would not have a significant fiscal impact on the judicial branch.

Long-Term Fiscal Considerations

None

Local Fiscal Impact

References/Sources

Agency Contact:

Agency Fiscal Note Coordinator Signature: Callie Lehman

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