

SF164 - 1A - Higher Ed Opiate Antagonists Requirement

Chief Author: **Bill Weber**  
Committee: **Higher Education**  
Date Completed: **2/21/2025 8:35:26 AM**  
Lead Agency: Minnesota State  
Other Agencies: Minnesota State  
Health Dept University Of Minnesota

<b>State Fiscal Impact</b>	<b>Yes</b>	<b>No</b>
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
<b>Local Fiscal Impact</b>		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

<b>State Cost (Savings)</b> Dollars in Thousands	Biennium		Biennium		
	FY2025	FY2026	FY2027	FY2028	FY2029
<b>Health Dept</b>					
General Fund	-	10	3	-	-
<b>Minnesota State</b>					
General Fund	-	51	26	26	26
<b>University Of Minnesota</b>					
General Fund	-	66	14	14	14
<b>State Total</b>					
General Fund	-	127	43	40	40
	<b>Total</b>	<b>-</b>	<b>127</b>	<b>43</b>	<b>40</b>
		<b>Biennial Total</b>		<b>170</b>	<b>80</b>

Full Time Equivalent Positions (FTE)	Biennium		Biennium		
	FY2025	FY2026	FY2027	FY2028	FY2029
Health Dept					
General Fund	-	-	-	-	-
Minnesota State					
General Fund	-	.4	.3	.3	.3
University Of Minnesota					
General Fund	-	.22	.12	.12	.12
	<b>Total</b>	<b>-</b>	<b>.62</b>	<b>.42</b>	<b>.42</b>

### Lead LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Steve McDaniel    **Date:** 2/21/2025 8:35:26 AM  
**Phone:** 651-284-6437    **Email:** steve.mcdaniel@lbo.mn.gov



**State Cost (Savings) Calculation Details**

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b> Dollars in Thousands	Biennium		Biennium		
	FY2025	FY2026	FY2027	FY2028	FY2029
<b>Health Dept</b>					
General Fund	-	10	3	-	-
<b>Minnesota State</b>					
General Fund	-	51	26	26	26
<b>University Of Minnesota</b>					
General Fund	-	66	14	14	14
<b>Total</b>	<b>-</b>	<b>127</b>	<b>43</b>	<b>40</b>	<b>40</b>
<b>Biennial Total</b>		<b>170</b>		<b>80</b>	
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>					
<b>Health Dept</b>					
General Fund	-	10	3	-	-
<b>Minnesota State</b>					
General Fund	-	51	26	26	26
<b>University Of Minnesota</b>					
General Fund	-	66	14	14	14
<b>Total</b>	<b>-</b>	<b>127</b>	<b>43</b>	<b>40</b>	<b>40</b>
<b>Biennial Total</b>		<b>170</b>		<b>80</b>	
<b>2 - Revenues, Transfers In*</b>					
<b>Health Dept</b>					
General Fund	-	-	-	-	-
<b>Minnesota State</b>					
General Fund	-	-	-	-	-
<b>University Of Minnesota</b>					
General Fund	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>		<b>-</b>		<b>-</b>	

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 Agency: **Minnesota State**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

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 Reductions shown in the parentheses.

Dollars in Thousands	Biennium				
	FY2025	FY2026	FY2027	FY2028	FY2029
<b>General Fund</b>	-	51	26	26	26
<b>Total</b>	-	<b>51</b>	<b>26</b>	<b>26</b>	<b>26</b>
<b>Biennial Total</b>			<b>77</b>		<b>52</b>

	Biennium				
	FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	.4	.3	.3	.3
<b>Total</b>	-	<b>.4</b>	<b>.3</b>	<b>.3</b>	<b>.3</b>

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Steve McDaniel    **Date:** 2/18/2025 11:00:53 AM  
**Phone:** 651-284-6437    **Email:** steve.mcdaniel@lbo.mn.gov

### State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

Dollars in Thousands	Biennium		Biennium		
	FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	51	26	26	26
<b>Total</b>	<b>-</b>	<b>51</b>	<b>26</b>	<b>26</b>	<b>26</b>
		<b>Biennial Total</b>		<b>77</b>	<b>52</b>
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>					
General Fund	-	51	26	26	26
<b>Total</b>	<b>-</b>	<b>51</b>	<b>26</b>	<b>26</b>	<b>26</b>
		<b>Biennial Total</b>		<b>77</b>	<b>52</b>
<b>2 - Revenues, Transfers In*</b>					
General Fund	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
		<b>Biennial Total</b>		<b>-</b>	<b>-</b>

### Bill Description

This bill requires Minnesota State to maintain a supply of at least two doses of nasal opiate antagonists, commonly known as nasal naloxone, in each campus residential building and states that Minnesota State may adopt a plan for the storage, management and use of opiate antagonists on system campuses.

The bill also provides that the Minnesota Department of Health will provide resources, including at least one training video, to help postsecondary institutions implement opiate antagonist emergency response planning.

### Assumptions

Minnesota State has approximately 100 residence halls or wings of large residence halls that are assumed to constitute separate buildings for the purposes of this fiscal note.

It is assumed that at least 3 people per residence hall, which includes campus security personnel, will need training on naloxone use. Training is assumed to be a half hour of online education. For the purposes of this fiscal note, it is assumed that the average costs for the time spent on this training is roughly \$50 per hour.

It is initially assumed that ten percent of supplies will need to be replaced each year due to use and/or loss through damage or theft. This will be tracked so supplies can be appropriately maintained and replaced according to expiration dates.

### Expenditure and/or Revenue Formula

Initial Installation	Cost
Naloxone: 100 doses x \$50	\$ 5,000
Cabinets: 100 x \$100	\$ 10,000
Installation: 100 x 45 minutes x \$45/hour	\$ 3,375
Training Development:	\$ 10,000

200 hours x \$50/hour	
Training Implementation:	\$ 7,500
300 individuals x 0.5 hours x \$50/hour	
Monitor/maintain supplies monthly:	\$ 15,000
20 mins x 100 buildings x \$45/hr x 10	
Restocking for use/loss	\$ 500
10% per year	
<b>Total Initial Cost</b>	<b>\$ 51,375</b>
<b>Annual Maintenance</b>	<b></b>
Monitor/maintain supplies monthly:	\$ 18,000
20 mins x 100 buildings x \$45/hr x 12	
Restocking for use/loss	\$ 500
10% per year	
Training for new users/refresher:	\$ 7,500
300 individuals x 0.5 hours x \$50/hour	
<b>On-going cost</b>	<b>\$ 26,000</b>

### Long-Term Fiscal Considerations

All FY27 to FY29 costs are ongoing. In addition, beginning in FY30, there will be additional costs to replace naloxone supplies not used or lost but at their expiration date.

### Local Fiscal Impact

### References/Sources

**Agency Contact:** Steve Ernest (651-201-1710)

**Agency Fiscal Note Coordinator Signature:** Steve Ernest

**Phone:** 651-201-1710

**Date:** 2/18/2025 10:45:22 AM

**Email:** Steve.Ernest@minnstate.edu

**SF164 - 1A - Higher Ed Opiate Antagonists Requirement**

Chief Author: **Bill Weber**  
 Committee: **Higher Education**  
 Date Completed: **2/21/2025 8:35:26 AM**  
 Agency: **Health Dept**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative.  
 Reductions shown in the parentheses.

Dollars in Thousands	Biennium		Biennium		
	FY2025	FY2026	FY2027	FY2028	FY2029
<b>General Fund</b>	-	10	3	-	-
<b>Total</b>	-	10	3	-	-
<b>Biennial Total</b>			13		

	Biennium		Biennium		
	FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	-	-	-	-
<b>Total</b>	-	-	-	-	-

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Shannon Zila    **Date:** 2/18/2025 1:06:03 PM  
**Phone:** 651-296-6053    **Email:** shannon.zila@lbo.mn.gov

### State Cost (Savings) Calculation Details

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\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>		Biennium		Biennium		
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	10	3	-	-	-
<b>Total</b>	<b>-</b>	<b>10</b>	<b>3</b>	<b>-</b>	<b>-</b>	<b>-</b>
	<b>Biennial Total</b>			<b>13</b>		
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
General Fund	-	10	3	-	-	-
<b>Total</b>	<b>-</b>	<b>10</b>	<b>3</b>	<b>-</b>	<b>-</b>	<b>-</b>
	<b>Biennial Total</b>			<b>13</b>		
<b>2 - Revenues, Transfers In*</b>						
General Fund	-	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
	<b>Biennial Total</b>			-	-	-

### Bill Description

This bill requires public postsecondary institutions, overseen by the Board of Trustees of the Minnesota State Colleges and Universities (MnSCU) and the University of Minnesota (UofM), to maintain a supply of at least two doses of nasal opiate antagonists, commonly known as nasal naloxone, in each campus residential building. MDH will identify resources, including training videos to support the creation of an emergency response around the use of naloxone. The Board of Trustees and Board of Regents will be responsible for the use, storage, and administration of the opiate antagonist system.

### Assumptions

Institutions will purchase the adequate quantity of opiate antagonists to meet the requirement outlined in the bill, which are two doses per campus residential building. Institutions currently do not have access to naloxone through the state naloxone portal as they do not qualify through existing legislation.

The technical assistance offered by the Minnesota Department of Health to MnSCU and UofM institutions will consist of identifying appropriate and accurate training videos on naloxone use and making them available to institution staff.

### Expenditure and/or Revenue Formula

Program Implementation					
Expenditure (Actual Dollars)	Amount	FY 2026	FY 2027	FY 2028	FY 2029
Full-time Equivalent (FTE) Staff		FTE	FTE	FTE	FTE
	FTE	0.00	0.00	0.00	0.00
	<b>Subtotal</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Information Technology:					
Build website and training video hosting		10,000	2,500		

	Subtotal	10,000	2,500	0	0
<b>Other Operating Costs:</b>					
	<b>Subtotal</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Total Expenditures</b>	<b>Total</b>	<b>10,000</b>	<b>2,500</b>	<b>0</b>	<b>0</b>
<b>Fiscal Tracking (Dollars in Thousands)</b>		<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>	<b>FY 2029</b>
<b>1000 - General Fund (GF)</b>					
<b>Health Improvement BACT 01</b>		10	3	0	0
<b>Program Implementation</b>		10	3	0	0

#### Long-Term Fiscal Considerations

#### Local Fiscal Impact

#### References/Sources

#### **Agency Contact:**

**Agency Fiscal Note Coordinator Signature:** Brendan Wright

**Date:** 2/18/2025 12:57:58 PM

**Phone:** 651-443-1415

**Email:** [brendan.wright@state.mn.us](mailto:brendan.wright@state.mn.us)

**SF164 - 1A - Higher Ed Opiate Antagonists Requirement**

Chief Author: **Bill Weber**  
 Committee: **Higher Education**  
 Date Completed: **2/21/2025 8:35:26 AM**  
 Agency: **University Of Minnesota**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative.  
 Reductions shown in the parentheses.

Dollars in Thousands	Biennium				
	FY2025	FY2026	FY2027	FY2028	FY2029
<b>General Fund</b>	-	66	14	14	14
<b>Total</b>	-	<b>66</b>	<b>14</b>	<b>14</b>	<b>14</b>
<b>Biennial Total</b>			<b>80</b>		<b>28</b>

	Biennium				
	FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	.22	.12	.12	.12
<b>Total</b>	-	<b>.22</b>	<b>.12</b>	<b>.12</b>	<b>.12</b>

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Steve McDaniel    **Date:** 2/21/2025 8:34:13 AM  
**Phone:** 651-284-6437    **Email:** steve.mcdaniel@lbo.mn.gov

### **State Cost (Savings) Calculation Details**

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\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>		Biennium		Biennium		
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	66	14	14	14	14
<b>Total</b>	<b>-</b>	<b>66</b>	<b>14</b>	<b>14</b>	<b>14</b>	<b>14</b>
	<b>Biennial Total</b>			<b>80</b>		<b>28</b>
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
General Fund	-	66	14	14	14	14
<b>Total</b>	<b>-</b>	<b>66</b>	<b>14</b>	<b>14</b>	<b>14</b>	<b>14</b>
	<b>Biennial Total</b>			<b>80</b>		<b>28</b>
<b>2 - Revenues, Transfers In*</b>						
General Fund	-	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
	<b>Biennial Total</b>			<b>-</b>		<b>-</b>

### **Bill Description**

The bill requires the University of Minnesota to house and access 2 Nasal Opiate Antagonists (NARCAN) in each campus residential building system wide.

The bill provides a blank appropriation from the general fund to the University of Minnesota to pay for the cost of supplies and equipment necessary to provide access to administer opiate nasal antagonists.

### **Assumptions**

This bill will require the University to provide access to opiate nasal antagonists in 189 residential buildings owned or leased by the University of Minnesota. The locations of these buildings include 5 campuses, 10 research and outreach centers, and regional extension offices.

There will be an average of 10% of the University doses used annually. This assumption is higher than the industry standard of 2% controlled inventory. This is due to the product being attainable (not controlled) to students, staff, faculty and the public in high traffic areas.

The ongoing product cost is based on current University of Minnesota contracted pricing. A product dispensing box will need to be purchased and installed in each of the 189 resident buildings.

Each location will need to be maintained quarterly, to assess, repair, and/or fill the product dispensing box.

Training will need to be created and administered throughout system campuses.

### **Expenditure and/or Revenue Formula**

#### **One-time costs in FY26**

189 buildings X \$52.79 (per two doses) initial cost for product = \$9,977

Opiate antagonist emergency box at \$64.65 X 189 buildings = \$12,219

Training and certification estimated contract = \$20,000 This cost is for implementing a training video along with

certification questions and test on the University of Minnesota learning management system to become certified to administer the opiate antagonist.

Installation for emergency boxes = .10 FTE Building & Ground Maintenance x \$96,965 (salary & fringe) = \$9,697

Total FY26 one-time costs = \$51,893

#### **Annual recurring costs starting in FY26**

Product purchase 10% yearly restocking = \$998

Training updates, licensing fees and contract for training = \$1,400

This cost is an estimate associated with the University of Minnesota learning management system and the technical license fees for continued operation. It also includes any changes or updates that may be needed to the training content.

Training administration (tracking, certification of personnel) @ (\$37.14 Salary & Fringe) 42 hours = \$1,560

This cost is to compile the list of certified personnel and distribute to area managers along with identifying areas in which there are no certified administrators. This will help in identifying potential gaps on campuses and out-reach centers.

Review and maintenance per box quarterly = .10 FTE Building & Ground Maintenance x \$96,965 (salary & fringe) = \$9,697

Annual recurring costs starting in FY26 = \$13,655

Total FY26 costs: \$65,548

Total FY27-FY29 costs: \$13,655

#### **Long-Term Fiscal Considerations**

Every four years, starting in FY30, there will be an additional cost of \$9,977 to replace the supply.

All FY27-FY29 costs are ongoing.

#### **Local Fiscal Impact**

#### **References/Sources**

Alice Roberts-Davis, Vice President for University Services, University of Minnesota

**Agency Contact:** Keeya Steel

**Agency Fiscal Note Coordinator Signature:** Keeya Steel

**Phone:** 612-625-5512

**Date:** 2/21/2025 8:22:21 AM

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