

S.F. No. 856 – Office of the Inspector General creation (as proposed to be amended by the A-7 amendment)

Author: Senator Heather Gustafson

Prepared by: Stephanie James, Senate Counsel (stephanie.james@mnsenate.gov)

Date: February 11, 2025

Section 1 [Public Reports of Waste, Fraud, and Abuse; 3.971] requires the legislative auditor to report all reports from the public about potential waste, fraud, or abuse to the inspector general.

Section 2 [Agency Head Salaries; 15A.0815, subd. 2] adds the inspector general to the list of agency heads for which the Compensation Council sets salaries.

Section 3 [Office of the Inspector General; 15D.01] establishes an independent office of the inspector general that operates independently from state agencies and report to the chief administrative law judge. The inspector general directs the Office of the Inspector General. The inspector general serves in the unclassified service.

Section 4 [Definitions; 15D.02] defines "abuse," "agency program," "fraud," "investigation," and "waste" for purposes of the inspector general chapter.

Section 5 [Inspector General; 15D.03] establishes requirements for the inspector general.

Subd. 1. Minimum qualifications. Sets minimum qualifications for the educational and professional experience for the person appointed as inspector general.

Subd. 2. Appointment. Provides for the Legislative Inspector General Advisory Commission to recommend candidates for inspector general after a competitive process. The commission may recommend qualified candidates with a vote of approval from five of the eight members of the commission. The chief judge of the Office of Administrative Hearings will appoint an inspector general from among the recommended candidates.

Subd. 3. Term. The inspector general serves a term of five years and may only be removed for cause by the chief judge of the Office of Administrative Hearings.

Section 6 [Powers and Duties; 15D.04] specifies the powers and duties of the inspector general. The inspector general will conduct inspections, evaluations, and investigations of state executive branch agencies and programs to identify fraud, waste, abuse, and inefficiencies, make recommendations for changes to programs for improving effectiveness and efficiency, and protect the integrity of the use of state funds. The inspector general will refer matters to appropriate

authorities for civil, criminal, or administrative action and may recommend legislative or policy changes to improve program efficiency and effectiveness, and publish reports on the office's work. The inspector general must establish a specialized division to investigate fraud, waste, and abuse involving state law enforcement and public safety programs. The inspector general will investigate public and private entities that receive state funds to ensure compliance with laws, proper use of funds, and adherence to program requirements. The inspector general must report annually to the Legislative Inspector General Advisory Commission summarizing the work of the office.

Section 7 [Auxiliary Powers] gives the inspector general subpoena power and sets requirements for specified entities to provide certain access and resources and to cooperate with the inspector general. Provides penalties for failure to comply.

Section 8 [Data Practices; 15D.046] makes the inspector general subject to the Government Data Practices Act in chapter 13. Exempts a government entity from liability for providing data under a subpoena. Makes data related to an audit, investigation, proceeding, or inquiry subject to a statute that specifies the classification and treatment of data involved implicated in civil legal actions.

Section 9 [Resources; Appropriation; 15D.05] authorizes and provides for staffing of the office of the inspector general.

- **Subd. 1. Staff.** Authorizes the inspector general to hire and manage staff for the office. Requires the inspector general to employ at least two licensed peace officers to serve as investigators and to assist with investigations requiring specialized law enforcement knowledge. The staff serve in the classified civil service and compensation is determined by collective bargaining agreements or the commissioner's plan.
- **Subd. 2. Contracting.** Authorizes the inspector general to contract with external experts, subject to the state's requirements for professional and technical service contracts.
- **Subd. 3. Appropriation.** Appropriates an unspecified amount annually from the general fund to the chief administrative law judge for the operations of the office of the inspector general.
- Sec. 10 [Reporting and Transparency; 15D.06] requires reports and a public tipline.
 - **Subd. 1. Reports.** Requires the inspector general to issue public reports detailing completed audits, investigations, and corrective actions.
 - **Subd. 2. Confidential information.** Requires redaction of certain information in public reports.
 - **Subd. 3. Public tips.** Requires the inspector general to maintain a phone and website for the public to anonymously report fraud, waste, and abuse.
- **Sec. 11 [Professional Standards and Review; 15D.07]** requires the inspector general's activities to adhere to professional standards as set by the Association of Inspectors General or other recognized bodies. Authorizes the chief administrative law judge to contract for an external quality assurance review every three years. The results of the review must be made public.

- Section 12 [Legislative Inspector General Advisory Commission] creates a commission composed of eight legislative members who consider applications for and make recommendations to the chief administrative law judge for position of the inspector general.
 - **Subd. 1. Membership.** Provides for eight members to serve on the commission. Two each are appointed by the majority and minority leadership in the senate and the house of representatives.
 - **Subd. 2. Terms.** Members serve on the commission at the pleasure of their respective appointing authorities.
 - **Subd. 3. Per diem; expense reimbursement.** Members are compensated for their time and are reimbursed for expenses according to the rules of their bodies.
 - **Subd. 4. Meeting space; staff.** The Legislative Coordinating Commission must provide meeting space and staff to assist the commission in performing its duties.
- **Section 13. Office of the Inspector General Establishment and Transition.** Sets timelines for establishing the new office and for the transition of employees in other offices of inspectors general to transition to the new office.
 - **Subd. 1. Appointment.** Sets a deadline for the Legislative Inspector General Advisory Commission to make recommendations for candidates for the position of inspector general. Sets a deadline for the chief judge of the office of administrative hearings to appoint an inspector general.
 - **Subd. 2. Operational.** Sets a deadline for the Office of the Inspector General to be operational.
 - **Subd. 3. Transition of employees.** Sets a deadline for transition of employees into the Office of the Inspector General. Provides for the application of existing collective bargaining agreements for employees who are transferred.
 - **Subd. 4. Assets.** Provides for the assets and unused appropriations for existing offices of inspectors general to transition to the new Office of the Inspector General.
 - **Subd. 5. Office space.** Requires the commissioner of administration to provide office space on the Capitol Mall complex for the Office of the Inspector General.
 - **Subs. 6. Exceptions.** Exempts certain divisions and teams from the Department of Human Services from transitioning to the Office of the Inspector General.
- Section 14. Legislative Inspector General Advisory Commission; Initial Appointments and First Meeting. Sets deadlines for appointments and the first meeting of the Legislative Inspector General Advisory Commission.



Senate Counsel, Research, and Fiscal Analysis provides nonpartisan legislative, legal, fiscal, and analytical services to the Minnesota Senate. This document can be made available in different formats upon request.