Chief Author: **Gary Dahms**

Commitee: **Commerce And Consumer Protection**

Date Completed: 1/30/2025 10:07:25 AM

Lead Agency: Commerce Dept

Other Agencies:

Human Services Dept Minn Management and Budget

MNsure Revenue Dept

| State Fiscal Impact | Yes | No |
|------------------------------|-----|----|
| Expenditures | х | |
| Fee/Departmental Earnings | х | |
| Tax Revenue | | х |
| Information Technology | | Х |
| | | |
| Local Fiscal Impact | | V |

| Local Fiscal Impact | | Х |
|---------------------|--|---|
|---------------------|--|---|

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings) | | | Biennium | | Bienni | um |
|--------------------------------|--------|-----------|---|--------|--------|--------|
| Dollars in Thousands | FY2025 | | FY2026 | FY2027 | FY2028 | FY2029 |
| MNsure | | | | | | |
| General Fund | , | - | 2,861 | 5,716 | 2,848 | - |
| Minn Management and Budget | • | - | - | - | - | - |
| General Fund | , | - | 413,000 | - | - | - |
| Restrict Misc. Special Revenue | | - | (413,000) | - | - | - |
| State Total | = | = | ======================================= | = | = | |
| General Fund | | - | 415,861 | 5,716 | 2,848 | - |
| Restrict Misc. Special Revenue | | - | (413,000) | - | - | - |
| | Total | - | 2,861 | 5,716 | 2,848 | - |
| | Bienni | ial Total | | 8,577 | | 2,848 |

| Full Time Equivalent Positions (FTE) | | Bienr | nium | Biennium | |
|--------------------------------------|--------|--------|--------|----------|--------|
| | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| MNsure | | | | | |
| General Fund | - | - | - | - | - |
| Minn Management and Budget | - | - | - | - | - |
| General Fund | - | - | - | - | - |
| Restrict Misc. Special Revenue | - | - | - | - | - |
| Т | otal - | - | - | - | - |

Lead LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Shannon Zila 1/30/2025 10:07:25 AM Date: Phone: 651-296-6053 Email: shannon.zila@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2 | | | Bienni | ium | Bienni | Biennium | |
|--|---------|------------|-----------|---------|--------|----------|--|
| Dollars in Thousands | | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 | |
| MNsure | | _ | _ | _ | _ | | |
| General Fund | | - | 2,861 | 5,716 | 2,848 | - | |
| Minn Management and Budget | | - | - | _ | - | - | |
| General Fund | , | - | 413,000 | - | - | - | |
| Restrict Misc. Special Revenue | | - | (413,000) | _ | - | - | |
| | Total | - | 2,861 | 5,716 | 2,848 | - | |
| | Bier | nial Total | | 8,577 | | 2,848 | |
| 1 - Expenditures, Absorbed Costs*, Transfe | rs Out* | | | = | | | |
| MNsure | | | | | | | |
| General Fund | | - | 2,861 | 5,716 | 2,848 | | |
| Minn Management and Budget | | - | - | - | - | - | |
| General Fund | | , | | | | | |
| Expenditures | | - | - | _ | - | - | |
| Transfers Out | | - | 413,000 | - | - | | |
| Restrict Misc. Special Revenue | , | - | - | - | - | - | |
| | Total | - | 415,861 | 5,716 | 2,848 | | |
| | Bien | nial Total | | 421,577 | | 2,848 | |
| 2 - Revenues, Transfers In* | | | | | | | |
| MNsure | | | | | | | |
| General Fund | | - | - | - | - | - | |
| Minn Management and Budget | • | - | - | - | - | - | |
| General Fund | , | - | - | - | - | - | |
| Restrict Misc. Special Revenue | | , | | • | | | |
| Revenues | | - | - | - | - | - | |
| Transfers In | | - | 413,000 | - | - | - | |
| | Total | - | 413,000 | - | - | | |
| | Bier | nial Total | | 413,000 | | - | |

Chief Author: Gary Dahms

Commitee: Commerce And Consumer Protection

Date Completed: 1/30/2025 10:07:25 AM

Agency: Commerce Dept

| State Fiscal Impact | Yes | No |
|------------------------------|-----|----|
| Expenditures | | Х |
| Fee/Departmental Earnings | | Х |
| Tax Revenue | | Х |
| Information Technology | | Х |
| | | |
| Local Fiscal Impact | | х |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings) | | Bienn | ium | Biennium | | |
|----------------------|---------------|--------|--------|----------|--------|--|
| Dollars in Thousands | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 | |
| Tota | - | - | - | - | - | |
| В | iennial Total | | - | | - | |

| Full Time Equivalent Positions (FTE) | | Biennium | | Biennium | |
|--------------------------------------|--------|----------|--------|----------|--------|
| | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| Total | - | - | - | - | - |

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

 LBO Signature:
 Shannon Zila
 Date:
 1/30/2025 10:02:56 AM

 Phone:
 651-296-6053
 Email:
 shannon.zila@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2 | | Bienni | ium | Biennium | | |
|---|-------|-------------|--------|----------|--------|--------|
| Dollars in Thousands | | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |
| 1 - Expenditures, Absorbed Costs*, Trar | | | | | | |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |
| 2 - Revenues, Transfers In* | | | | | | |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |

Bill Description

Section 1 of the bill requires the Department of Commerce to seek a 1332 waiver for continuation of the Minnesota Premium Security Program (MPSP), also known as the reinsurance program, for plan years 2028 and ongoing. The bill requires the submission be completed by December 31, 2026 and requires language be included that the operation of the reinsurance program past plan year 2027 is contingent on the approval of the waiver request.

Section 2 of the bill directs Minnesota Management and Budget to transfer \$413 million in fiscal year 2026 from the General Fund to the Premium Security Plan Account. This is a one-time transfer.

Assumptions

Background

The MPSP was created in 2017. Payments directed to the program are intended to reduce premiums for Minnesotans who buy their own insurance from what they otherwise would be absent the existence of the program. The Minnesota Comprehensive Health Association (MCHA) is responsible for administering the program. Commerce serves as the fiscal agent for state appropriations and federal payments directed to the program.

State expenditures for the program are for transfers to MCHA for the operational and administrative costs of the program as well as reinsurance payments to health insurers for eligible expenses.

The reinsurance program operates via a Section 1332 waiver approved by the federal government. The State's current 1332 waiver is approved through December 31, 2027. However, state funds have only been appropriated through 2025. Under the specific terms and conditions of the waiver, the State receives federal pass-through funds in the amount of foregone premium tax credits that Minnesota residents would have been entitled to absent the waiver. Federal funding for the program is contingent upon state funds being available to cover the state's share of the reinsurance program in each plan year of operation.

Assumptions

This fiscal note contains assumptions consistent with those made by the agency in the fiscal note for SF3472 during the 2022 legislative session and other previous fiscal notes.

Commerce assumes the MPSP program operations will continue as currently structured.

Commerce assumes the agency will continue in its existing role as fiscal agent for the State and Federal governments.

Commerce assumes that there is no cap on the program size.[1]

Commerce assumes reinsurance payments to eligible health insurers will continue to be made in one lump-sum payment in the calendar year following the applicable plan year.

Commerce also assumed roundiing in projected reinsurance payments the nearest 100,000.

Commerce assumes no administrative costs for the waiver.

Commerce assumes the \$413M will cover the program through Program Year 26 (FY27), but not through the end of the waiver period Program Year 27 (FY28).

Commerce assumes that reinsurance payments for the MPSP will grow by 12 percent each year of the program through plan year 2032. This reflects a larger than average health care trend assumption associated with reinsurance-eligible claims. Commerce's projection for plan year 2024 recognizes enrollment growth experienced due to Medicaid redeterminations. These assumptions are consistent with those underlying the projected reinsurance payments included in MMB's November forecast.

Commerce assumes there will be \$284,605,000 in transfers out of the premium security plan account to the General Fund in FY26 as per current statute.

Commerce assumes there is no interest income in FY29 forward because the fund balance of the premium security account is projected to go negative in FY28.

Commerce assumes a continuation of current federal law, including an end to the expanded ARPA premium tax credit subsidies after plan year 2025. This results in an assumption of lower federal pass-through money (to pre-ARPA levels).

Reflecting these assumptions, Commerce assumes the reinsurance program's size will be as follows through 2032:

| Plan Year | Reinsurance Program Size (000's)* | | | | | | |
|-----------|-----------------------------------|----|--|--|--|--|--|
| 2018 | \$136,125 | | | | | | |
| 2019 | \$150,305 | | | | | | |
| 2020 | \$160,210 | | | | | | |
| 2021 | \$189,308 | | | | | | |
| 2022 | \$146,898 | | | | | | |
| 2023 | \$206,969 | | | | | | |
| 2024 | \$273,800 | ** | | | | | |
| 2025 | \$306,600 | ** | | | | | |
| 2026 | \$343,400 | ** | | | | | |
| 2027 | \$384,600 | ** | | | | | |
| 2028 | \$430,800 | ** | | | | | |
| 2029 | \$482,500 | ** | | | | | |
| 2030 | \$540,400 | ** | | | | | |
| 2031 | \$605,200 | ** | | | | | |
| 2032 | \$677,800 | ** | | | | | |

| *Excludes MCHA E | | |
|------------------|--|--|
| **Estimated | | |

Based on the most recent federal funding estimate adjusted to reflect the end of expanded tax credits, Commerce assumes that federal funding for the reinsurance program will be \$99.8 million for plan years 2026-2032. The federal government does not provide estimated future funding amounts and thus Commerce does not have reliable projections of federal funding for future program years. This assumption is consistent with Commerce's assumptions in prior fiscal notes.

[1] The reinsurance program costs were capped at \$271 million in 2018 and 2019.

Expenditure and/or Revenue Formula

| in 000's | | | | FY22 | FY23 | FY23 FY24 | | FY25 | FY26 | FY27 | |
|----------------------|----------------------|-----|-------|----------|----------|--------------------|--------------|------------|---------|-----------|---------|
| Balance forward | lance forward | | | 217,826 | 16 | 165,849 | | 422,366 | 355,662 | 455,316 | 423,650 |
| Federal Pass Through | | | | 142,727 | 9 | 1,110 | | 119,486 | 129,884 | 129,884 | 99,806 |
| Transfer from GF | | | | 0 | 30 | 0,092 | | 0 | 229,465 | 0 | 0 |
| Transfer from GF | | | | 0 | | 0 | | 0 | 0 | 413,000 | 0 |
| Interest Income | | | | 859 | 1 | 2,871 | | 21,103 | 14,793 | 17,185 | 10,000 |
| Total Resources | | | | 361,412 | 56 | 9,922 | | 562,955 | 729,804 | 1,015,385 | 533,455 |
| MCHA Expenditures | | | | 397 | | 586 | | 324 | 688 | 531 | 531 |
| Reinsurance Payments | Reinsurance Payments | | | 189,308 | 14 | 46,898 20 | | 206,969 | 273,800 | 306,600 | 343,400 |
| Transfer to HCAF | | | | 5,948 | | 0 | 0 0 | | 0 | 0 | 0 |
| Transfer to GF | ransfer to GF | | | 0 | | 0 | | 0 | 0 | 284,605 | 0 |
| Balance | alance | | | 165,759 | 42 | 2,438 | ,438 355,662 | | 455,316 | 423,649 | 189,524 |
| in 000's | FY28 | FY | ′29 | FY30 | FY31 | FY | 32 | FY33 | | | |
| Balance forward | 189,524 | -91 | ,801 | -423,327 | -806,552 | -1,24 ⁻ | 7,677 | -1,753,603 | | | |
| Federal Pass Through | 99,806 | 99 | ,806 | 99,806 | 99,806 | 9: | 9,806 | 99,806 | | | |
| Transfer from GF | 0 | | 0 | 0 | 0 | | 0 | 0 | | | |
| Transfer from GF | 0 | | 0 | 0 | 0 | | 0 | 0 | | | |
| Interest Income | 4,000 | | 0 | 0 | 0 | | 0 0 | | | | |
| Total Resources | 293,330 | 8 | 3,004 | -323,521 | -706,746 | -1,14 ⁻ | 7,872 | -1,653,797 | | | |
| MCHA Expenditures | 531 | | 531 | 531 | 531 | | 531 | 531 | | | |
| Reinsurance Payments | 384,600 | 430 | 0,800 | 482,500 | 540,400 | 60: | 5,200 | 677,800 | | | |
| | _ | | _ | | | | | | | | |

Transfer to HCAF

| Transfer to GF | 0 | 0 | 0 | 0 | 0 | 0 |
|----------------|---------|----------|----------|------------|------------|------------|
| Balance | -91,801 | -423,327 | -806,552 | -1,247,677 | -1,753,603 | -2,332,128 |

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact:

Agency Fiscal Note Coordinator Signature: Amy Trumper **Date:** 1/30/2025 9:37:49 AM

Phone: 651-539-1517 Email: amy.trumper@state.mn.us

Chief Author: Gary Dahms

Commitee: Commerce And Consumer Protection

Date Completed: 1/30/2025 10:07:25 AM Agency: Human Services Dept

| State Fiscal Impact | Yes | No |
|------------------------------|-----|----|
| Expenditures | | Х |
| Fee/Departmental Earnings | | Х |
| Tax Revenue | | Х |
| Information Technology | | Х |
| | | |
| Local Fiscal Impact | | × |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings) | | Biennium | | ennium Bienniui | |
|----------------------|----------------|----------|--------|-----------------|--------|
| Dollars in Thousands | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| Total | - | - | - | - | - |
| Bio | Biennial Total | | | | - |

| Full Time Equivalent Positions (FTE) | | Biennium | | Biennium | |
|--------------------------------------|--------|----------|--------|----------|--------|
| | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| Total | - | - | - | - | - |

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature:Kate SchillerDate:1/28/2025 9:14:22 AMPhone:651-296-6052Email:kate.schiller@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2 | | Biennium | | Biennium | | |
|---|----------|-------------|--------|----------|--------|--------|
| Dollars in Thousands | | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |
| 1 - Expenditures, Absorbed Costs*, Transf | ers Out* | | | | | |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |
| 2 - Revenues, Transfers In* | | | | | | |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |

Bill Description

Section 1 would direct the Commissioner of the Department of Commerce to apply for a continuation of a Section 1332 wavier with the Centers for Medicare and Medicaid Services by December 31, 2026, to extend the authority to administer the premium security plan for benefit years beginning in 2028.

Section 2 would direct the Commissioner of Management and Budget to authorize a one-time transfer of \$413,000,000 from the General Fund in FY2026 to administer the premium security plan.

Assumptions

The effective date is assumed to be July 1, 2025.

The one-time transfer of \$413,000,000 from the General Fund in FY2026 to administer the premium security plan is expected to reduce premiums in the individual market in plan year 2026. In prior years, an extension of the premium security plan would have impacted MinnesotaCare, the state's Basic Health Program (BHP), and resulted in reduced federal funding amounts in the BHP Trust Fund. The state previously supplemented this reduced federal funding with state funding. However, the 2023 BHP Final Rule determined it is appropriate to account for the impact of an approved section 1332 waiver, which is the authorizing mechanism for the premium security plan approved through calendar year 2027, when calculating federal BHP payments. This resulted in the elimination of the reduced federal funding amounts by including the section 1332 waiver factor in the 2023 BHP payment methodology. As such, there is no impact in the BHP Trust Fund.

Since the one-time General Fund Transfer or extension of the Section 1332 waiver authority to administer the premium security plan would not impact BHP funding, the Minnesota Department of Human Services (DHS) assumes no cost for its health care programs.

Expenditure and/or Revenue Formula

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact:

Agency Fiscal Note Coordinator Signature: Chris Zempel Date: 1/28/2025 8:55:30 AM

Phone: 651-247-3698 Email: christopher.zempel@state.mn.us

Chief Author: Gary Dahms

Commitee: Commerce And Consumer Protection

Date Completed: 1/30/2025 10:07:25 AM
Agency: Minn Management and Budget

| State Fiscal Impact | Yes | No |
|------------------------------|-----|----|
| Expenditures | х | |
| Fee/Departmental Earnings | | Х |
| Tax Revenue | | Х |
| Information Technology | | Х |
| | | |
| Local Fiscal Impact | | × |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings) | Biennium | | um | Biennium | | |
|--------------------------------|----------|------------|-----------|----------|--------|--------|
| Dollars in Thousands | | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| General Fund | _ | - | 413,000 | - | - | - |
| Restrict Misc. Special Revenue | | - | (413,000) | - | - | - |
| | Total | - | - | - | - | - |
| | Bier | nial Total | | | | - |

| Full Time Equivalent Positions (FTE) | | Biennium | | Biennium | |
|--------------------------------------|--------|----------|--------|----------|--------|
| | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| General Fund | - | - | - | - | - |
| Restrict Misc. Special Revenue | - | - | - | = | - |
| Total | - | - | - | - | - |

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature:Chloe BurnsDate:1/30/2025 7:42:50 AMPhone:651-297-1423Email:chloe.burns@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2 | | Bienni | | ium | Bienni | um |
|--|----------|------------|-----------|---------|--------|--------|
| Dollars in Thousands | | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| General Fund | | - | 413,000 | - | - | - |
| Restrict Misc. Special Revenue | | - | (413,000) | - | - | - |
| | Total | - | - | - | - | - |
| | Bien | nial Total | | - | | - |
| 1 - Expenditures, Absorbed Costs*, Transfe | ers Out* | | | | | |
| General Fund | | | | | | |
| Expenditures | | - | - | - | - | - |
| Transfers Out | | - | 413,000 | - | - | - |
| Restrict Misc. Special Revenue | | - | - | - | - | - |
| | Total | - | 413,000 | - | - | - |
| | Bien | nial Total | | 413,000 | | - |
| 2 - Revenues, Transfers In* | | | | | | |
| General Fund | | - | - | = | - | - |
| Restrict Misc. Special Revenue | | - | • | • | • | |
| Revenues | , | - | _ | - | - | - |
| Transfers In | | - | 413,000 | - | - | - |
| | Total | - | 413,000 | - | - | - |
| | Bien | nial Total | | 413,000 | | - |

Bill Description

SF 333-0 is a bill for an act relating to health insurance; requiring the commissioner of commerce to request the continuation of a state innovation waiver; transferring money from the general fund to the premium security plan account.

Section 2 requires Minnesota Management and Budget (MMB) to transfer a one-time amount of \$413,000,000 in fiscal year 2026 from the general fund to the premium security plan account at the Department of Commerce.

Assumptions

The one-time transfer will require de minimis administrative effort for MMB.

Expenditure and/or Revenue Formula

Section 2 of SF 330-0 requires MMB to transfer a one-time amount of \$413,000,000 in fiscal year 2026 from the general fund to the premium security plan account at the Department of Commerce.

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact: Ronika Rampadarat 651-201-8115

Agency Fiscal Note Coordinator Signature: Ronika Rampadarat Date: 1/29/2025 11:51:59 PM

Phone: 651-201-8115 Email: ronika.rampadarat@state.mn.us

Chief Author: Gary Dahms

Commitee: Commerce And Consumer Protection

Date Completed: 1/30/2025 10:07:25 AM

Agency: MNsure

| State Fiscal Impact | Yes | No |
|------------------------------|-----|----|
| Expenditures | х | |
| Fee/Departmental Earnings | Х | |
| Tax Revenue | | Х |
| Information Technology | | Х |
| | | |
| Local Fiscal Impact | | X |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings) | ost (Savings) | | Biennium | | Biennium | |
|----------------------|---------------|-------------|----------|--------|----------|--------|
| Dollars in Thousands | | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| General Fund | | - | 2,861 | 5,716 | 2,848 | - |
| | Total | - | 2,861 | 5,716 | 2,848 | - |
| | Bier | nnial Total | | 8,577 | | 2,848 |

| Full Time Equivalent Positions (FTE) | | Biennium | | Bien | nium |
|--------------------------------------|--------|----------|--------|--------|--------|
| | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| General Fund | - | - | - | - | - |
| Total | - | _ | - | - | - |

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature:Steve McDanielDate:1/30/2025 10:06:42 AMPhone:651-284-6437Email:steve.mcdaniel@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2 | | | Bienni | um | Biennium | | |
|---|------------|-------------|--------|--------|----------|--------|--|
| Dollars in Thousands | | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 | |
| General Fund | | - | 2,861 | 5,716 | 2,848 | - | |
| | Total | - | 2,861 | 5,716 | 2,848 | - | |
| | Bier | nnial Total | | 8,577 | | 2,848 | |
| 1 - Expenditures, Absorbed Costs*, Tran | sfers Out* | | | | | | |
| General Fund | | - | 2,861 | 5,716 | 2,848 | - | |
| | Total | - | 2,861 | 5,716 | 2,848 | - | |
| | Bier | nnial Total | | 8,577 | | 2,848 | |
| 2 - Revenues, Transfers In* | | | | | | | |
| General Fund | | - | - | - | - | - | |
| | Total | - | - | - | - | - | |
| | Bier | nnial Total | | - | | - | |

Bill Description

This bill (SF 333) requires the Minnesota Commissioner of Commerce to apply for an extension of the 1332 waiver for the Minnesota Premium Security Plan (MPSP), also known as the reinsurance program. The waiver must be submitted to the U.S. Department of Health and Human Services by December 31, 2026. The continuation of the program beyond the 2027 benefit year is contingent upon federal approval of the waiver request.

Additionally, the bill directs MMB to transfer \$413 million from the general fund to the MPSP Account in fiscal year 2026. This funding is intended to support the ongoing operations of the MPSP.

Assumptions

This bill would have no direct effect on MNsure administrative or programmatic activities, as the reinsurance program is administered by the Minnesota Comprehensive Health Association.

For purposes of projecting premiums, MNsure assumes individual market premiums would increase 20 percent in the absence of the premium security plan, provided by Department of Commerce. MNsure assumes an annual growth rate of 5% for premiums.

The Department of Commerce 1332 Waiver Extension application dated Dec. 2021 stated the goal of the waiver was to subsidize the market's premiums. Reductions to premiums as a result of reinsurance also reduce MNsure's premium withhold revenue. Since the inception of the state reinsurance program, MNsure has received three onetime appropriations for extensions of the program to replace lost revenues through plan year 2025. Therefore, MNsure assumes it will continue to be held harmless from the loss of revenue if the reinsurance program is funded for plan years 2026,2027, and beyond if the state innovation waiver continuation is approved.

MNsure has assumed in prior years that the member months for participation within the exchange will remain constant, along with the member lapse rate, when projecting revenue, both with and without reinsurance, and without predicting the net effect of lost members from ARPA benefits sunsetting and gained members from the unwinding of continuous coverage in public programs during the public health emergency.

Furthermore, CMS encourages state-based exchanges to build and maintain a reserve of 6-9 months of operating capital. Therefore, MNsure assumes it will not absorb revenue losses due to reinsurance at the expense of compliance with CMS recommendations.

MNsure assumes the \$11.425 million in revenue replacement funding would be appropriated from the General Fund and transferred into the MNsure Enterprise Fund as a one-time transfer at the beginning of FY26.

Expenditure and/or Revenue Formula

Projected revenue loss in fiscal year 2026 reflects that MNsure has already received an appropriation for the first six months of the fiscal year for the loss of revenue due to reinsurance program. This was appropriated the last time the program was extended by the Legislature in 2022.

| | Member Months | Average Premium w/o Reinsurance | Withhold Percent | Withhold Revenue | Reinsurance- Adjusted Average Premium | Reinsurance- Adjusted Withhold Revenue | Revenue Loss |
|---------------|---------------|------------------------------------|---------------------|---------------------|---|--|--------------|
| Jan-June 2024 | 779,164 | \$593 | 3.5% | \$16,158,106 | \$504 | \$13,728,212 | \$2,429,894 |
| July-Dec 2024 | 782,267 | \$584 | 3.5% | \$15,980,245 | \$496 | \$13,577,099 | \$2,403,146 |
| Jan-June 2025 | 839,404 | \$619 | 3.5% | \$18,178,176 | \$526 | \$15,444,500 | \$2,733,676 |
| July-Dec 2025 | 797,852 | \$619 | 3.5% | \$17,278,320 | \$526 | \$14,679,966 | \$2,598,354 |
| Jan-June 2026 | 836,720 | \$650 | 3.5% | \$19,026,048 | \$552 | \$16,164,867 | \$2,861,181 |
| July-Dec 2026 | 795,523 | \$650 | 3.5% | \$18,089,283 | \$552 | \$15,368,975 | \$2,720,309 |
| Jan-June 2027 | 834,278 | \$682 | 3.5% | \$19,919,042 | \$580 | \$16,923,570 | \$2,995,472 |
| July-Dec 2027 | 793,201 | \$682 | 3.5% | \$18,938,309 | \$580 | \$16,090,322 | \$2,847,987 |
| Jan-June 2028 | 831,843 | \$716 | 3.5% | \$20,853,948 | \$609 | \$17,717,883 | \$3,136,065 |
| July-Dec 2028 | 790,886 | \$716 | 3.5% | \$19,827,184 | \$609 | \$16,845,526 | \$2,981,658 |
| Jan-June 2029 | 829,415 | \$752 | 3.5% | \$21,832,734 | \$639 | \$18,549,477 | \$3,283,257 |
| July-Dec 2029 | 788,578 | \$752 | 3.5% | \$20,757,779 | \$639 | \$17,636,176 | \$3,121,603 |
| Jan-June 2030 | 826,994 | \$790 | 3.5% | \$22,857,460 | \$671 | \$19,420,102 | \$3,437,358 |
| July-Dec 2030 | 786,276 | \$790 | 3.5% | \$21,732,052 | \$671 | \$18,463,935 | \$3,268,117 |

| Fiscal Year Translation | Projected Revenue Loss by Fiscal Year |
|-------------------------|--|
| FY 2026 | \$2,861,181 |
| July-Dec 2025 | \$0 |
| Jan-June 2026 | \$2,861,181 |
| | |
| FY 2027 | \$5,715,781 |
| July-Dec 2026 | \$2,720,309 |
| Jan-June 2027 | \$2,995,472 |

| FY 2028 | \$2,847,987 |
|---------------|--------------|
| July-Dec 2027 | \$2,847,987 |
| Jan-June 2028 | \$0 |
| | |
| Total | \$11,424,949 |

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact:

Agency Fiscal Note Coordinator Signature: Pete Engler **Date:** 1/30/2025 9:51:40 AM

Phone: 651-247-0247 Email: pete.engler@state.mn.us

Chief Author: Gary Dahms

Commitee: Commerce And Consumer Protection

Date Completed: 1/30/2025 10:07:25 AM

Agency: Revenue Dept

| State Fiscal Impact | Yes | No |
|------------------------------|-----|----|
| Expenditures | | х |
| Fee/Departmental Earnings | | Х |
| Tax Revenue | | Х |
| Information Technology | | Х |
| | | |
| Local Fiscal Impact | | Х |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings) | cost (Savings) Biennium | | ium | Biennium | |
|----------------------|-------------------------|--------|--------|----------|--------|
| Dollars in Thousands | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| Tota | - | - | - | - | - |
| В | Biennial Total | | - | | - |

| Full Time Equivalent Positions (FTE) | | Biennium | | | Biennium | |
|--------------------------------------|--------|----------|--------|--------|----------|--|
| | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 | |
| То | tal - | - | - | - | - | |

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

 LBO Signature:
 Joel Enders
 Date:
 1/27/2025 7:38:40 PM

 Phone:
 651-284-6542
 Email:
 joel.enders@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2 | | Biennium | | Biennium | | |
|---|----------|-------------|--------|----------|--------|--------|
| Dollars in Thousands | | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |
| 1 - Expenditures, Absorbed Costs*, Transf | ers Out* | | | | | |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |
| 2 - Revenues, Transfers In* | | | | | | |
| | Total | - | - | - | - | - |
| | Bier | nnial Total | | - | | - |

Bill Description

This bill requires the commissioner of commerce to apply to the secretary of the United States Department of Health and Human Services for continuation of the state innovation waiver previously granted to implement the Minnesota premium security plan for benefit years beginning January 1, 2028. The bill also includes a one-time transfer from the general fund to the premium security plan account in FY26.

Assumptions

The Department of Revenue assumes no impact from this bill.

Expenditure and/or Revenue Formula

N/A

Long-Term Fiscal Considerations

N/A

Local Fiscal Impact

N/A

References/Sources

Agency staff provided information for this fiscal note.

Agency Contact:

Agency Fiscal Note Coordinator Signature: Chelsea Magadance Date: 1/27/2025 4:32:02 PM

Phone: 651-556-6308 Email: chelsea.magadance@state.mn.us