## DEPARTMENT OF REVENUE

#### Local Taxes Advisory Task Force

## **Task Force Authorization**

Examine role of local taxes as funding source for local governments and determine:

- Objective criteria to evaluate proposed local taxes (general sales, food and beverage, entertainment, lodging)
- Appropriate entity to conduct evaluations before legislative hearings
- Appropriate process to enact or change existing local taxes
- Law changes needed to implement Task Force recommendations

## Task Force Members

- Paul Marquart (Chair), Commissioner of Minnesota Department of Revenue
- Lisa Bode, Governmental Affairs Director for City of Moorhead
- Pat Dalton, retired Legislative Analyst for nonpartisan Minnesota House Research
- Suyapa Miranda, Executive Director for Prepare + Prosper
- Jill Sims, Director of Government Affairs for Hospitality Minnesota
- Jenny Max, Nisswa City Administrator and President of League of Minnesota Cities
- Michael Williams, Stearns County Administrator

## Task Force Work

- The task force convened 15 public meetings
  - Public input: Three public meetings were dedicated for public testimony, and a public comment period.
- The task force engaged in thoughtful dialogue and debate.
- The task force developed a set of recommendations that:
  - Centers on local voter control
  - Acknowledges the vital role of, and the burdens on, small businesses
  - Providers a greater level of flexibility for cities and counties
  - Streamlines the process of approval for legislators
- Crucial areas in this report that require further attention: equalization, taxpayer burden, and general elections.

#### Case Study: Cost of Post-It Notes by Region

Location	Price	State tax	County tax	City tax	Other tax	Metro area taxes**	Tax amount	Total
Duluth	\$5.39	6.875%	0.50%	1.5%	-	-	\$0.48	\$5.87
Minneapolis	\$5.39	6.875%	0.15%	0.5%	0.5%*	1.0%	\$0.49	\$5.88
Anoka County	\$5.39	6.875%	0.25%	-	-	1.0%	\$0.44	\$5.83
Morris	\$5.39	6.875%	-	-	-	-	\$0.37	\$5.76

Based on prices and rates in January 2024.

\* Hennepin County transit tax

\*\* Metro Area Sales Tax for Housing (0.25%) and Metro Area Transportation Sales Tax (0.75%)

#### Case Study: Cost of iPhone by Region

Location	Price	State tax	County tax	City tax	Other tax	Metro area taxes**	Tax amount	Total
Duluth	\$799.99	6.875%	0.50%	1.5%			\$71.00	\$870.99
Minneapolis	\$799.99	6.875%	0.15%	0.5%	0.5%*	1.0%	\$72.00	\$871.99
Anoka County	\$799.99	6.875%	0.25%			1.0%	\$65.00	\$864.99
Morris	\$799.99	6.875%	-	-	-	-	\$55.00	\$854.99

Based on prices and rates in January 2024.

\* Hennepin County transit tax

\*\* Metro Area Sales Tax for Housing (0.25%) and Metro Area Transportation Sales Tax (0.75%)

#### Task Force Principles



# Task Force Principles



1. Cities/Counties should have flexibility, autonomy to seek voter approval for regional projects without going to Legislature.



2. Voters must approve local sales tax in a referendum and be informed on burden and benefits of all proposed taxes.



3. Local sales taxes should only fund significant regional projects – so they do not increase inequality among local governments.



4. Local governments should bear cost to administer their taxes – not individuals, the state, or businesses – as possible.

# Task Force Principles



5. Cities/Counties should have access to parameters for sales tax authorization and criteria for projects – to ensure fairness.



6. Policies should recognize and remedy (as possible) disparate burdens on socio-economic groups – to ensure equity.



7. Policies should recognize Cities/Counties differ in their capacity to raise revenue and may face overburdens in providing services.

## Interested and impacted parties

- The task force considered the following perspectives for the report:
  - Individuals
  - Small Business Owners
  - Local City and County Governments
  - State Agencies and Offices
  - The Legislature
- Additional perspectives needing consideration:
  - Tribal Governments
  - Tax professionals supporting businesses

#### Task Force Recommendations



## General Local Sales and Use Taxes (Rec. 1-2)

- 1. Limit general local sales and use tax funding to capital projects that serve a regional population, promote economic development, or draw people to the region.
- 2. Cities/Counties do not need legislative approval for taxes to fund certain regional projects airport, convention center, library, park, trail, sports complex, community center, or criminal justice facilities if they:
  - Submit documentation to Office of State Auditor showing regional significance.
  - Meet other recommendations/requirements in this report for local sales taxes.

## General Local Sales and Use Taxes (Rec. 3-6)

- 3. If proposed capital projects are not regional, the Legislature must consider equalization broadly as part of state aid and other tax bases.
- 4. Office of the State Auditor should verify regional significance of projects and coordinate with Revenue to oversee the local sales and use tax process.
- 5. Total project and financing costs must not exceed a specific maximum dollar amount or a 30-year collection period, whichever comes first.
- 6. The approval process and timeline must meet Office of the State Auditor needs and allow Cities/Counties to meet legislative deadlines, if needed.

## General Local Sales and Use Taxes (Rec. 7-9)

- 7. General local sales taxes, except county transportation taxes, must be approved by the voters only at a general or special election.
- 8. Set aside part of general local sales tax collections to defray administration costs for Revenue, the Office of the State Auditor, and small business filers.
- 9. Limit City/County general local sales taxes to a total rate of 1% for each entity. For counties, include transportation taxes in the 1% limit.

## Local Lodging Taxes (Rec. 10-11)

- Local governments must notify affected businesses and hold a public hearing before seeking legislative approval for a lodging tax outside M.S. 469.190.
- 11. Any local government looking to use a tax imposed under M.S.469.190 for another purpose must receive legislative approval.

## Local Food, Beverage, Entertainment Taxes (Rec. 12-14)

- 12. Local governments must notify affected businesses and hold a public hearing before seeking legislative approval for a food, beverage, or entertainment tax.
- 13. All local food, beverage, and entertainment taxes require legislative approval.
- 14. The Legislature must examine current definitions and parameters around the use of local food, beverage, and entertainment taxes including any appropriate limits and guidance.

## Local Transportation Taxes (Rec. 15)

15. No recommended changes to the current process.



#### Additional Considerations

## **Additional Considerations**

Task Force encourages the Legislature to convene future groups to consider other areas important to the role of local taxes:

- Guidance for special districts/jurisdictions that want to use general local sales and use tax
- Layering of multiple taxes in a region that impact individuals and small businesses – and other potential revenue sources
- Consultation on local sales taxes with Tribal governments and ways to keep building local-Tribal relationships



# Thank You!