REVISOR 01/13/23 JFK/BM 23-01956 as introduced

SENATE STATE OF MINNESOTA NINETY-THIRD SESSION

A bill for an act

relating to higher education; amending a postsecondary institution's mandated

S.F. No. 1045

(SENATE AUTHORS: PORT, Fateh, Morrison, Mann and Oumou Verbeten) OFFICIAL STATUS D-PG

DATE 02/01/2023 566 Introduction and first reading

Referred to Higher Education Author added Oumou Verbeten 03/07/2024 12065

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See HF4024, HF5247

sexual harassment and sexual assault policy; imposing requirements for campus 1.3 investigations and disciplinary proceedings; incorporating these requirements into 1.4 the Minnesota Human Rights Act; amending Minnesota Statutes 2022, sections 1.5 135A.15, subdivisions 1, 1a, 2, 5, 8, by adding a subdivision; 363A.13, subdivision 1.6 1. 1.7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA: 1.8 Section 1. Minnesota Statutes 2022, section 135A.15, subdivision 1, is amended to read: 1.9 Subdivision 1. Applicability; policy required. (a) This section applies to the following 1.10 postsecondary institutions: 1.11 (1) institutions governed by the Board of Trustees of the Minnesota State Colleges and 1.12 Universities: and 1 13 (2) private postsecondary institutions that offer in-person courses on a campus located 1.14 in Minnesota and which are eligible institutions as defined in section 136A.103, provided 1.15 that a private postsecondary institution with a systemwide enrollment of fewer than 100 1.16 1.17 students in the previous academic year is exempt from subdivisions 4 to 10. Institutions governed by the Board of Regents of the University of Minnesota are 1.18 1.19 requested to comply with this section. (b) A postsecondary institution must adopt a clear, understandable written policy on 1.20 sexual harassment and sexual violence that informs victims of their rights under the crime 1.21 victims bill of rights, including the right to assistance from the Crime Victims Reparations 1.22

Board and the commissioner of public safety. The policy must apply to students and

Section 1. 1

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employees and must provide information about their rights and duties. The policy must apply to eriminal incidents of sexual harassment or sexual assault against a student or employee of a postsecondary institution occurring on property owned or leased by the postsecondary system or institution or at any activity, program, organization, or event sponsored by the system or institution, or by a fraternity and or sorority, regardless of whether the activity, program, organization, or event occurs on or off property owned or leased by the postsecondary system or institution. It must include procedures for reporting incidents of sexual harassment or sexual violence and for disciplinary actions against violators. During student registration, a postsecondary institution shall provide each student with information regarding its policy. A copy of the policy also shall be posted at appropriate locations on campus at all times.

- Sec. 2. Minnesota Statutes 2022, section 135A.15, subdivision 1a, is amended to read:
- Subd. 1a. Sexual assault definition Definitions. (a) For the purposes of this section, 2.13 2.14 the following terms have the meanings given.
 - (b) "Incident" means one report of sexual assault to a postsecondary institution, regardless of the number of complainants included in the report, the number of respondents included in the report, and whether or not the identity of any party is known by the reporting postsecondary institution. Incident encompasses all nonconsensual events included within one report if multiple events have been identified.
 - (c) "Reporting party" means the party in a disciplinary proceeding who has reported being subject to conduct or communication that could constitute sexual harassment or sexual assault.
 - (d) "Responding party" means the party in a disciplinary proceeding who has been reported to be the perpetrator of conduct or communication that could constitute sexual harassment or sexual assault.
- (e) "Sexual assault" means rape, sex offenses fondling, sex offenses incest, or sex 2.26 offenses - statutory rape as defined in Code of Federal Regulations, title 34, part 668, subpart D, appendix A, as amended.
- (f) "Sexual harassment" has the meaning given in section 363A.03, subdivision 43. 2.29

Sec. 2. 2 Sec. 3. Minnesota Statutes 2022, section 135A.15, subdivision 2, is amended to read:

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- Subd. 2. **Victims' rights.** (a) The policy required under subdivision 1 shall, at a minimum, require that students and employees be informed of the policy, and shall include provisions for:
 - (1) filing criminal charges with local law enforcement officials in sexual assault cases;
- (2) the prompt assistance of campus authorities, at the request of the victim, in notifying the appropriate law enforcement officials and disciplinary authorities of a sexual assault incident;
- (3) allowing sexual assault victims to decide whether to report a case to law enforcement or participate in a campus investigation, disciplinary proceeding, or nondisciplinary restorative justice service;
 - (4) requiring campus authorities to treat sexual assault victims with dignity;
- (5) requiring campus authorities to offer sexual assault victims fair and respectful health care, counseling services, or referrals to such services;
- (6) preventing campus authorities from suggesting to a victim of sexual assault that the victim is at fault for the crimes or violations that occurred;
 - (7) preventing campus authorities from suggesting to a victim of sexual assault that the victim should have acted in a different manner to avoid such a crime;
 - (8) subject to <u>subdivision subdivisions 2a and</u> 10, protecting the privacy of sexual assault victims by only disclosing data collected under this section to the victim, persons whose work assignments reasonably require access, and, at a sexual assault victim's request, police conducting a criminal investigation;
 - (9) an investigation and resolution of a sexual assault complaint by campus disciplinary authorities;
 - (10) a sexual assault victim's participation in and the presence of the victim's attorney or other support person who is not a fact witness to the sexual assault at any meeting with campus officials concerning the victim's sexual assault complaint or campus disciplinary proceeding concerning a sexual assault complaint;
- 3.29 (11) ensuring that a sexual assault victim may decide when to repeat a description of 3.30 the incident of sexual assault;

Sec. 3. 3

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(12) notice to a sexual assault victim of the availability of a campus or local program
providing sexual assault advocacy services and information on free legal resources and
services;

- (13) notice to a sexual assault victim of the outcome of any campus disciplinary proceeding concerning a sexual assault complaint, consistent with laws relating to data practices;
- (14) the complete and prompt assistance of campus authorities, at the direction of law enforcement authorities, in obtaining, securing, and maintaining evidence in connection with a sexual assault incident;
- (15) the assistance of campus authorities, at the request of the sexual assault survivor, in preserving for a sexual assault complainant or victim materials relevant to a campus disciplinary proceeding;
- (16) during and after the process of investigating a complaint and conducting a campus disciplinary procedure, the assistance of campus personnel, in cooperation with the appropriate law enforcement authorities, at a sexual assault victim's request, in shielding the victim from unwanted contact with the alleged assailant, including transfer of the victim to alternative classes or to alternative college-owned housing, if alternative classes or housing are available and feasible;
- (17) forbidding retaliation, and establishing a process for investigating complaints of retaliation, against sexual assault victims by campus authorities, the accused, organizations affiliated with the accused, other students, and other employees;
- (18) at the request of the victim, providing students who reported sexual assaults to the institution and subsequently choose to transfer to another postsecondary institution with information about resources for victims of sexual assault at the institution to which the victim is transferring; and
- (19) consistent with laws governing access to student records, providing a student who reported an incident of sexual assault with access to the student's description of the incident as it was reported to the institution, including if that student transfers to another postsecondary institution.; and
- (20) prohibiting campus authorities from conditioning a financial aid or a remedial action on the survivor entering into a nondisclosure agreement or other contract restricting the survivor's ability to disclose information in connection with a sexual assault complaint, investigation, or hearing.

Sec. 3. 4

(b) None of the rights given to a student by the policy require	ed by subdivision 1 may be
made contingent upon the student reporting a case to law enforce	ement or participating in a
campus investigation or disciplinary proceeding.	
Sec. 4. Minnesota Statutes 2022, section 135A.15, is amended	by adding a subdivision to
read:	
Subd. 2a. Campus investigation and disciplinary hearing	procedures. (a) A
postsecondary institution must provide a reporting party an oppost	ortunity for an impartial,
timely, and thorough investigation of a report of sexual harassme	ent or sexual assault against
a student. If an investigation reveals that sexual harassment or se	exual assault has occurred,
the institution must take prompt and effective steps reasonably c	calculated to end the sexual
harassment or sexual assault, prevent its recurrence, and, as appr	copriate, remedy its effects.
Remedial action may include either or both of the following:	
(1) disciplinary action against the perpetrator of the sexual ha	rassment or sexual assault;
<u>or</u>	
(2) with the consent and cooperation of the survivor, nondisc	ciplinary restorative justice
services.	
(b) A postsecondary institution must provide adequate due p	process protections before
it imposes any disciplinary action against a responding party wh	no is a student. A hearing
or other proceeding related to disciplinary action under this para	agraph must be subject to
the following requirements:	
(1) the reporting and responding party must be given equal of	opportunity to:
(i) have others present, including an advisor of their choice,	who may be an attorney;
(ii) present witnesses and evidence;	
(iii) discuss the investigation and disciplinary proceedings;	
(iv) inspect and review any evidence obtained as part of the in	nvestigation that is directly
related to the allegations raised; and	
(v) respond to evidence presented;	
(2) if an institution allows for cross-examination of witnesses,	, neither the reporting party
nor the responding party may be permitted to personally cross-ex	amine one another or other
witnesses. Any cross-examination must be performed by:	
(i) a neutral third party:	

Sec. 4. 5

(ii) the reporting or responding party's respective attorney or advisor; or 6.1 (iii) the adjudicator of the campus disciplinary proceeding; 6.2 (3) a postsecondary institution must provide the reporting and responding parties the 6.3 opportunity to provide testimony without encountering the other party in person, and to 6.4 review testimony provided by the other party in a similar manner. This may be done through 6.5 video conference or closed-circuit television; and 6.6 (4) if an institution allows for the participation of an attorney or advocate aligned with 6.7 either the responding or reporting party: 6.8 (i) the institution must allow the attorney or advocate from the reporting and responding 6.9 parties to participate; and 6.10 (ii) any restrictions on the attorney or advocate's participation must be applied equally 6.11 to the reporting and responding parties. 6.12 (c) In any disciplinary proceeding arising from an alleged incident of sexual harassment 6.13 against a student or sexual assault against a student, a postsecondary institution must apply 6.14 a preponderance of the evidence standard of proof. 6.15 (d) Throughout any investigation or disciplinary proceeding, a postsecondary institution 6.16 must treat the reporting parties, responding parties, witnesses, and other participants in the 6.17 proceeding with dignity, respect, and fairness. 6.18 Sec. 5. Minnesota Statutes 2022, section 135A.15, subdivision 5, is amended to read: 6.19 Subd. 5. Online reporting system. (a) A postsecondary institution must provide an 6.20 online reporting system to receive complaints of sexual harassment and sexual violence 6.21 from students and employees. The system must permit anonymous reports, provided that 6.22 the institution is not obligated to investigate an anonymous report unless a formal report is 6.23 submitted through the process established in the institution's sexual harassment and sexual 6.24 violence policy. 6.25 6.26 (b) A postsecondary institution must provide students making reports under this subdivision with information about who will receive and have access to the reports filed, 6.27 how the information gathered through the system will be used, and contact information for 6.28 on-campus and off-campus organizations serving victims of sexual violence. 6.29 (c) Data collected under this subdivision is classified as private data on individuals as 6.30 defined by section 13.02, subdivision 12. Postsecondary institutions not otherwise subject 6.31

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to chapter 13 must limit access to the data to only the data subject and persons whose work assignments reasonably require access.

as introduced

- (d) A postsecondary institution's procedures for receiving reports of sexual harassment or sexual assault may not require a student or employee to use the online reporting system in order to submit a report, but must provide multiple reporting options that the reporter can pursue separately or simultaneously. Reporting options under this paragraph must include verbal reports to an appropriate campus authority.
 - Sec. 6. Minnesota Statutes 2022, section 135A.15, subdivision 8, is amended to read:
- Subd. 8. Comprehensive training. (a) A postsecondary institution must provide campus security officers and campus administrators responsible for investigating or adjudicating complaints of sexual assault with comprehensive training on preventing and responding to sexual assault in collaboration with the Bureau of Criminal Apprehension or another law enforcement agency with expertise in criminal sexual conduct. The training for campus security officers shall include a presentation on the dynamics of sexual assault, neurobiological responses to trauma, and best practices for preventing, responding to, and investigating sexual assault. The training for campus administrators responsible for investigating or adjudicating complaints on sexual assault shall include presentations on preventing sexual assault, responding to incidents of sexual assault, the dynamics of sexual assault, neurobiological responses to trauma, and compliance with state and federal laws on sexual assault.
- (b) The following categories of students who attend, or will attend, one or more courses on campus or will participate in on-campus activities must be provided sexual assault prevention training:
 - (1) students pursuing a degree or certificate;
- 7.25 (2) students who are taking courses through the Postsecondary Enrollment Options Act;
 7.26 and
- 7.27 (3) any other categories of students determined by the institution.

Students must complete such training no later than ten business days after the start of a student's first semester of classes. Once a student completes the training, institutions must document the student's completion of the training and provide proof of training completion to a student at the student's request. Students enrolled at more than one institution within the same system at the same time are only required to complete the training once.

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The training shall include information about topics including but not limited to sexual assault as defined in subdivision 1a; consent as defined in section 609.341, subdivision 4; preventing and reducing the prevalence of sexual assault; procedures for reporting campus sexual assault; and campus resources on sexual assault, including organizations that support victims of sexual assault.

as introduced

- (c) A postsecondary institution shall <u>must</u> annually train individuals responsible for responding to reports of sexual assault, <u>campus security officers</u>, and <u>campus administrators responsible for investigating or adjudicating complaints of sexual assault</u>. This training shall include information about <u>victim-centered</u> best practices for interacting with victims of sexual assault, including how to reduce the emotional distress resulting from the reporting, investigatory, and disciplinary process.
- Sec. 7. Minnesota Statutes 2022, section 363A.13, subdivision 1, is amended to read:
- Subdivision 1. **Utilization; benefit or services.** (a) It is an unfair discriminatory practice to discriminate in any manner in the full utilization of or benefit from any educational institution, or the services rendered thereby to any person because of race, color, creed, religion, national origin, sex, age, marital status, status with regard to public assistance, sexual orientation, or disability, or to fail to ensure physical and program access for disabled persons.
- (b) For purposes of this subdivision, program access includes but is not limited to providing taped texts, interpreters or other methods of making orally delivered materials available, readers in libraries, adapted classroom equipment, and similar auxiliary aids or services. Program access does not include providing attendants, individually prescribed devices, readers for personal use or study, or other devices or services of a personal nature.
- (c) For purposes of this subdivision, full utilization of services rendered includes but is not limited to access to the investigation and discipline proceedings under section 135A.15, subdivision 2a, which must be accessible and applied equally to any person regardless of race, color, creed, religion, national origin, sex, age, marital status, status with regard to public assistance, sexual orientation, or disability.

Sec. 8. REVISOR INSTRUCTION.

- (a) In Minnesota Statutes, section 135A.15, the revisor of statutes shall:
- (1) change the term "victim," or similar terms, to "survivor," or similar terms; and

Sec. 8. 8

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- 9.1 (2) change the term "sexual violence," or similar terms, to "sexual assault," or similar
 9.2 terms.
- 9.3 (b) The revisor shall also make grammatical changes related to the changes in terms.
- 9.4 Sec. 9. **EFFECTIVE DATE.**
- 9.5 This act is effective August 1, 2024.

Sec. 9. 9