#### **Consolidated Fiscal Note**

#### 2023-2024 Legislative Session

# SF4687 - 0 - Thermal Energy Network Deployment Work Group

Chief Author:Jennifer McEwenCommitee:Energy, Utilities, Environment and ClimateDate Completed:3/19/2024 11:43:25 AMLead Agency:Public Utilities CommissionOther Agencies:<br/>Attorney GeneralCommerce Dept

| State Fiscal Impact          | Yes | No |
|------------------------------|-----|----|
| Expenditures                 | x   |    |
| Fee/Departmental<br>Earnings | x   |    |
| Tax Revenue                  |     | x  |
| Information Technology       |     | х  |
|                              |     |    |
| Local Fiscal Impact          |     | х  |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings)        |       |            | Biennium |        | Biennium |        |
|-----------------------------|-------|------------|----------|--------|----------|--------|
| Dollars in Thousands        |       | FY2023     | FY2024   | FY2025 | FY2026   | FY2027 |
| Attorney General            |       | -          | -        | -      | -        | -      |
| General Fund                |       | -          | -        | -      | -        | -      |
| Public Utilities Commission | ł     | -          | -        | -      | -        | -      |
| General Fund                |       | -          | -        | -      | -        | -      |
| State Total                 |       |            |          |        |          |        |
| General Fund                |       | -          | -        | -      | -        | -      |
|                             | Total | -          | -        | -      | -        | -      |
|                             | Bien  | nial Total |          | -      |          | -      |

| Full Time Equivalent Positions (FTE) |        | Biennium |        | Biennium |        |
|--------------------------------------|--------|----------|--------|----------|--------|
|                                      | FY2023 | FY2024   | FY2025 | FY2026   | FY2027 |
| Attorney General                     | -      | -        | -      | -        | -      |
| General Fund                         | -      | -        | -      | -        | -      |
| Public Utilities Commission          | -      | -        | -      | -        | -      |
| General Fund                         | -      | -        | .25    | .25      | -      |
| Total                                | -      | -        | .25    | .25      | -      |

### Lead LBO Analyst's Comment

| LBO Signature: | Karl Palm    | Date:  | 3/19/2024 11:43:25 AM |
|----------------|--------------|--------|-----------------------|
| Phone:         | 651-296-6055 | Email: | karl.palm@lbo.mn.gov  |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2                     |       |            | Bienni | um     | Biennium |        |
|--|-------|------------|--------|--------|----------|--------|
| Dollars in Thousands                           |       | FY2023     | FY2024 | FY2025 | FY2026   | FY2027 |
| Attorney General                               |       | -          | -      | -      | -        | -      |
| General Fund                                   |       | -          | -      | -      | -        | -      |
| Public Utilities Commission                    |       | -          | -      | -      | -        | -      |
| General Fund                                   | i     | -          | -      | -      |          | -      |
|  | Total | -          | -      | -      | -        | -      |
|  | Bien  | nial Total |        | -      |          | -      |
| 1 - Expenditures, Absorbed Costs*, Transfers O | ut*   |            |        |        |          |        |
| Attorney General                               |       | -          | -      | -      | -        | -      |
| General Fund                                   |       |            |        | 1      |          |        |
| Expenditures                                   |       | -          | -      | 15     | 7        | -      |
| Absorbed Costs                                 |       | -          | -      | (15)   | (7)      | -      |
| Public Utilities Commission                    |       | -          | -      | -      | -        | -      |
| General Fund                                   |       | -          | -      | 39     | 39       | -      |
|  | Total | -          | -      | 39     | 39       | -      |
|  | Bien  | nial Total |        | 39     |          | 39     |
| 2 - Revenues, Transfers In*                    |       |            |        |        |          |        |
| Attorney General                               |       | -          | -      | -      | -        | -      |
| General Fund                                   |       | -          | -      | -      | -        | -      |
| Public Utilities Commission                    |       | -          | -      | -      | -        | -      |
| General Fund                                   |       | -          | -      | 39     | 39       | -      |
|  | Total | -          | -      | 39     | 39       | -      |
|  | Bien  | nial Total |        | 39     |          | 39     |

### **Fiscal Note**

# SF4687 - 0 - Thermal Energy Network Deployment Work Group

Chief Author:Jennifer McEwenCommitee:Energy, Utilities, Environment and ClimateDate Completed:3/19/2024 11:43:25 AMAgency:Public Utilities Commission

| State Fiscal Impact          | Yes | No |
|------------------------------|-----|----|
| Expenditures                 | x   |    |
| Fee/Departmental<br>Earnings | x   |    |
| Tax Revenue                  |     | х  |
| Information Technology       |     | х  |
|                              |     |    |
| Local Fiscal Impact          |     | x  |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings) |       |           | Bienni | um     | Bienni | um     |
|----------------------|-------|-----------|--------|--------|--------|--------|
| Dollars in Thousands |       | FY2023    | FY2024 | FY2025 | FY2026 | FY2027 |
| General Fund         | _     | -         | -      | -      | -      | -      |
|                      | Total | -         | -      | -      | -      | -      |
|                      | Bienn | ial Total |        | -      |        | -      |

| Full Time Equivalent Positions (FTE) |        | Biennium |        | Biennium |        |
|--------------------------------------|--------|----------|--------|----------|--------|
|                                      | FY2023 | FY2024   | FY2025 | FY2026   | FY2027 |
| General Fund                         | -      | -        | .25    | .25      | -      |
| То                                   | tal -  | -        | .25    | .25      | -      |

### LBO Analyst's Comment

| LBO Signature: | Karl Palm    | Date:  | 3/18/2024 9:43:30 AM |
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This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2             |             | Biennium    |        | Biennium |        |        |
|--|-------------|-------------|--------|----------|--------|--------|
| Dollars in Thousands                   |             | FY2023      | FY2024 | FY2025   | FY2026 | FY2027 |
| General Fund                           |             | -           | -      | -        | -      | -      |
|  | Total       | -           | -      | -        | -      | -      |
|  | Bier        | nnial Total | -      |          |        | -      |
| 1 - Expenditures, Absorbed Costs*, Tra | nsfers Out* |             |        |          |        |        |
| General Fund                           |             | -           | -      | 39       | 39     | -      |
|  | Total       | -           | -      | 39       | 39     | -      |
|  | Bier        | nnial Total |        | 39       |        | 39     |
| 2 - Revenues, Transfers In*            |             |             |        |          |        |        |
| General Fund                           |             | -           | -      | 39       | 39     | -      |
|  | Total       | -           | -      | 39       | 39     | -      |
|  | Bier        | nnial Total |        | 39       |        | 39     |

#### **Bill Description**

HF4688 establishes a Thermal Energy Network Deployment Work Group.

Subdivision 1 directs the Public Utilities Commission (PUC) to establish the work group to examine the potential regulatory opportunities for regulated natural gas utilities to deploy thermal energy networks and potential barriers to development. The bill directs the work group to examine the public benefits, costs, and impacts of deployment of thermal energy networks, as well as examine rate design options.

Subdivision 2 lists the members of the work group.

Subdivision 3 lists the duties of the work group. The work group must produce a series of recommendations on thermal energy network deployment and submit the recommendations in PUC Docket No. 21-565.

Subdivision 4 directs the work group to submit a report to the legislature detailing its findings and recommendations by December 31, 2025. This subdivision also states that the PUC can hire a consultant to facilitate and write the report.

#### **Assumptions**

HF4688 directs the PUC to convene a Thermal Energy Network Deployment Work Group, which will submit a report on its findings and recommendations by the end of 2025. Based on the PUC's experience with other similar work groups, the PUC believes it would need .5 FTE PURA 3 to convene the work group, facilitate meetings, synthesize recommendations, and produce the required report. These staff resources would be needed as soon as the bill is passed, and would end December 31, 2025.

Subdivision 4 provides that the PUC could hire a consultant to do this work. The PUC believes that this would be impractical because the procurement and contracting process would take up a significant amount of time, which would interfere with the ability to deliver the report on time. However, if a consultant were hired, the PUC assumes that the fiscal impact would be approximately the same as described above.

The PUC notes that, if this bill is enacted along with other bills impacting thermal energy networks, the overall fiscal impact would be higher based on the need to determine how the bills interact with each other and with existing PUC dockets.

Current bill language does not appropriate funds to the Commission. If additional funds are appropriated, they would be recovered from the rate-regulated utilities and credited back to the general fund.

# Expenditure and/or Revenue Formula

Staff resources would be needed as soon as the bill is passed, and would end December 31, 2025.

|                                  | FY24 | FY25   | FY26   | FY27 |
|----------------------------------|------|--------|--------|------|
| Salary-Rates Analyst 3, 0.25 FTE |      | 25,542 | 25,542 | 0    |
| Fringe                           |      | 7,663  | 7,663  | 0    |
| Other Personnel Related Costs    |      | 5,375  | 5,375  | 0    |
| TOTAL Cost                       |      | 38,580 | 38,580 | 0    |

# Long-Term Fiscal Considerations

N/A

# Local Fiscal Impact

N/A

# **References/Sources**

N/A

Agency Contact: Lauren Bethke

# Agency Fiscal Note Coordinator Signature: Kay Urquhart

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### **Fiscal Note**

# SF4687 - 0 - Thermal Energy Network Deployment Work Group

Chief Author:Jennifer McEwenCommitee:Energy, Utilities, Environment and ClimateDate Completed:3/19/2024 11:43:25 AMAgency:Attorney General

| State Fiscal Impact          | Yes | No |
|------------------------------|-----|----|
| Expenditures                 | x   |    |
| Fee/Departmental<br>Earnings |     | x  |
| Tax Revenue                  |     | x  |
| Information Technology       |     | х  |
| Local Fiscal Impact          |     | х  |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| ate Cost (Savings)   |       | Biennium  |        | Biennium |        |        |
|----------------------|-------|-----------|--------|----------|--------|--------|
| Dollars in Thousands |       | FY2023    | FY2024 | FY2025   | FY2026 | FY2027 |
| General Fund         | _     | -         | -      | -        | -      | -      |
|                      | Total | -         | -      | -        | -      | -      |
|                      | Bienn | ial Total |        | -        |        | -      |

| Full Time Equivalent Positions (FTE) |       |        | Biennium |        | Biennium |        |
|--------------------------------------|-------|--------|----------|--------|----------|--------|
|                                      |       | FY2023 | FY2024   | FY2025 | FY2026   | FY2027 |
| General Fund                         |       | -      | -        | -      | -        | -      |
|                                      | Total | -      | -        | -      | -        | -      |

### LBO Analyst's Comment

| LBO Signature: | Susan Nelson | Date:  | 3/13/2024 7:12:19 AM    |
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This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2             |              |             | Biennium |        | Biennium |        |
|--|--------------|-------------|----------|--------|----------|--------|
| Dollars in Thousands                   |              | FY2023      | FY2024   | FY2025 | FY2026   | FY2027 |
| General Fund                           |              | -           | _        | -      | _        | -      |
|  | Total        | -           | -        | -      | -        | -      |
|  | Bier         | nnial Total |          | -      |          | -      |
| 1 - Expenditures, Absorbed Costs*, Tra | ansfers Out* |             |          |        |          |        |
| General Fund                           |              |             |          |        |          |        |
| Expenditures                           | 1            | -           | -        | 15     | 7        | -      |
| Absorbed Costs                         |              | -           | -        | (15)   | (7)      |        |
|  | Total        | -           | -        | -      | -        |        |
|  | Bier         | nnial Total |          | -      |          | -      |
| 2 - Revenues, Transfers In*            |              |             |          |        |          |        |
| General Fund                           |              | -           | -        | -      | -        | -      |
|  | Total        | -           | -        | -      | -        |        |
|  | Bier         | nnial Total |          | -      |          | -      |

#### **Bill Description**

The bill requires the Public Utilities Commission to establish a thermal energy network deployment work group. The work group would examine potential opportunities, barriers, costs, benefits, and impacts for regulated natural gas utilities deploying thermal energy networks.

Section 1 requires the Public Utilities Commission to establish the work group. The work group would consist of the Office of the Attorney General, the Department of Commerce, representatives from utilities, and representatives from several interested stakeholder categories, including but not limited to labor organizations, clean energy, consumer protection organizations, and technology providers.

The work group would produce recommendations regarding the deployment of regulated thermal energy networks while protecting the public interest. The work group must submit a report to the legislature with its findings and recommendations by December 31, 2025. The Public Utilities Commission is authorized to hire a consultant to facilitate and write the report. After the report is submitted, the work group is terminated.

# **Assumptions**

The Residential Utilities Division of the Attorney General's Office often participates in both formal and informal stakeholder groups requested by the Public Utilities Commission. The assumptions below are based on the Division's experience in recent stakeholder proceeding facilitated by a consultant working on behalf of the Public Utilities Commission. The assumptions assume the Commission will hire a consultant to facilitate and draft the report to the Legislature.

The Attorney General's Office estimates that it will expend 60 hours of attorney time and 50 hours of legal assistant time in FY25 and 30 hours of attorney time and 25 hours of legal assistant time in FY26.

The Attorney General's Office can absorb the cost noted in our calculations.

# Expenditure and/or Revenue Formula

| FY 25  | Hourly Billing Rate | Hours | Total Cost to AGO [hours x<br>billing rate] |
|--|---------------------|-------|---|
| Attorney, Residential Utilities<br>Division        | \$163               | 60    | \$9,780                                     |
| Legal assistant,<br>Residential Utilities Division | \$103               | 50    | \$5,150                                     |
| Other  |                     |       |   |
|  |                     |       |   |
| Total  |                     |       | \$14,930                                    |

| FY 26  | Hourly Billing Rate | Hours | Total Cost to AGO [hours x<br>billing rate] |
|--|---------------------|-------|---|
| Attorney, Residential Utilities<br>Division        | \$163               | 30    | \$4,890                                     |
| Legal assistant,<br>Residential Utilities Division | \$103               | 25    | \$2,575                                     |
|  |                     |       |   |

| Other |  |         |
|-------|--|---------|
|       |  |         |
| Total |  | \$7,465 |

# Long-Term Fiscal Considerations

n/a

Local Fiscal Impact

n/a

# **References/Sources**

n/a

Agency Contact: Laura Sayles

Agency Fiscal Note Coordinator Signature: Laura Capuana

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### **Fiscal Note**

# SF4687 - 0 - Thermal Energy Network Deployment Work Group

Chief Author:Jennifer McEwenCommitee:Energy, Utilities, Environment and ClimateDate Completed:3/19/2024 11:43:25 AMAgency:Commerce Dept

| State Fiscal Impact          | Yes | No |
|------------------------------|-----|----|
| Expenditures                 |     | х  |
| Fee/Departmental<br>Earnings |     | x  |
| Tax Revenue                  |     | х  |
| Information Technology       |     | х  |
|                              |     |    |
| Local Fiscal Impact          |     | X  |

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

| State Cost (Savings) | S) Biennium    |        | Biennium |        |        |
|----------------------|----------------|--------|----------|--------|--------|
| Dollars in Thousands | FY2023         | FY2024 | FY2025   | FY2026 | FY2027 |
| Total                | -              | -      | -        | -      | -      |
| В                    | Biennial Total |        | -        |        | -      |

| Full Time Equivalent Positions (FTE) |        | Biennium |        | Biennium |        |
|--------------------------------------|--------|----------|--------|----------|--------|
|                                      | FY2023 | FY2024   | FY2025 | FY2026   | FY2027 |
| Total                                | -      | -        | -      | -        | -      |

# LBO Analyst's Comment

| LBO Signature: | Karl Palm    | Date:  | 3/19/2024 11:42:44 AM |
|----------------|--------------|--------|-----------------------|
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This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

| State Cost (Savings) = 1-2             |              | Bienni      | um     | Biennium |        |        |
|--|--------------|-------------|--------|----------|--------|--------|
| Dollars in Thousands                   |              | FY2023      | FY2024 | FY2025   | FY2026 | FY2027 |
|  | Total        | -           | -      | -        | -      | -      |
|  | Bier         | nnial Total |        | -        |        | -      |
| 1 - Expenditures, Absorbed Costs*, Tra | insfers Out* |             |        |          |        |        |
|  | Total        | -           | -      | -        | -      | -      |
|  | Bier         | nnial Total |        | -        |        | -      |
| 2 - Revenues, Transfers In*            |              |             |        |          |        |        |
|  | Total        | -           | -      | -        | -      | -      |
|  | Bier         | nnial Total |        | -        |        | -      |

### **Bill Description**

SF4687-0 directs the Public Utilities Commission (PUC) to establish a thermal energy network deployment work group to examine the potential regulatory opportunities for regulated natural gas utilities to deploy thermal energy networks and potential barriers to development. The work group must examine the public benefits, costs, and impacts of deployment of thermal energy networks, as well as examine rate design options. The group will develop recommendations regarding how to deploy thermal energy networks within a regulated context in a manner that protects the public interest and considers reliability, affordability, environmental impacts, and socioeconomic impacts which will be submitted to PUC docket 21-565.

The work group must submit a report detailing the work group's findings and recommendations to the chairs and ranking minority members of the legislative committees and divisions with jurisdiction over energy policy and finance by December 31, 2025. The PUC may hire a consultant to facilitate and write the report. The work group terminates the day after the report under this subdivision is submitted.

The Department of Commerce will participate as a member of the work group.

#### **Assumptions**

This bill requires a representative from the Department of Commerce to participate in periodic work group discussions. Commerce anticipates covering the participation with existing resources.

#### Expenditure and/or Revenue Formula

N/A

# Long-Term Fiscal Considerations

Work related to this workgroup is expected to end by December 31, 2025.

#### Local Fiscal Impact

#### **References/Sources**

#### Agency Contact:

### Agency Fiscal Note Coordinator Signature: Amy Trumper

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