SF1049 REVISOR KRB S1049-1 1st Engrossment

SENATE STATE OF MINNESOTA NINETY-THIRD SESSION

A bill for an act

S.F. No. 1049

(SENATE	AUTHORS:	DIBBLE	and Pappas)
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DATE	D-PG	OFFICIAL STATUS
02/01/2023	567	Introduction and first reading
		Referred to Transportation
02/06/2023	686	Author added Pappas
03/16/2023	1817a	Comm report: To pass as amended and re-refer to Judiciary and Public Safety
04/13/2023	4796a	Comm report: To pass as amended and re-refer to Transportation
		Joint rule 2.03, referred to Rules and Administration
		Joint rule 3.02, returned to Judiciary and Public Safety
		See HF2887

relating to public transit; creating a transit rider investment program; amending 1 2 requirements governing transit rider behavior; authorizing Metropolitan Council 1.3 to issue administrative citations for transit fare evasion; requiring Metropolitan 1.4 Council to implement transit safety measures; requiring the Metropolitan Council 1.5 to publish monthly ridership numbers and quarterly crime statistics; establishing 1.6 a transit service intervention project; imposing civil penalties; making technical 1.7 and clarifying changes; requiring reports; appropriating money; amending 1.8 Minnesota Statutes 2022, sections 151.37, subdivision 12; 357.021, subdivisions 1.9 6, 7; 609.855, subdivisions 1, 3, 7, by adding a subdivision; proposing coding for 1.10 new law in Minnesota Statutes, chapter 473. 1.11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA: 1.12 Section 1. Minnesota Statutes 2022, section 151.37, subdivision 12, is amended to read: 1.13 Subd. 12. Administration of opiate antagonists for drug overdose. (a) A licensed 1.14 physician, a licensed advanced practice registered nurse authorized to prescribe drugs 1.15 pursuant to section 148.235, or a licensed physician assistant may authorize the following 1.16 individuals to administer opiate antagonists, as defined in section 604A.04, subdivision 1: 1.17 (1) an emergency medical responder registered pursuant to section 144E.27; 1.18 (2) a peace officer as defined in section 626.84, subdivision 1, paragraphs (c) and (d); 1.19 (3) correctional employees of a state or local political subdivision; 1.20 (4) staff of community-based health disease prevention or social service programs; 1.21 (5) a volunteer firefighter; and 1.22 (6) a licensed school nurse or certified public health nurse employed by, or under contract 1.23

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with, a school board under section 121A.21; and

(7) transit rider investment program personnel authorized under section 473.4075.

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- (b) For the purposes of this subdivision, opiate antagonists may be administered by one of these individuals only if:
- (1) the licensed physician, licensed physician assistant, or licensed advanced practice registered nurse has issued a standing order to, or entered into a protocol with, the individual; and
- (2) the individual has training in the recognition of signs of opiate overdose and the use of opiate antagonists as part of the emergency response to opiate overdose.
- (c) Nothing in this section prohibits the possession and administration of naloxone pursuant to section 604A.04.

EFFECTIVE DATE. This section is effective July 1, 2023.

- Sec. 2. Minnesota Statutes 2022, section 357.021, subdivision 6, is amended to read:
- Subd. 6. **Surcharges on criminal and traffic offenders.** (a) Except as provided in this subdivision, the court shall impose and the court administrator shall collect a \$75 surcharge on every person convicted of any felony, gross misdemeanor, misdemeanor, or petty misdemeanor offense, other than a violation of: (1) a law or ordinance relating to vehicle parking, for which there shall be is a \$12 surcharge; and (2) section 609.855, subdivision 1, 3, or 3a, for which there is a \$25 surcharge. When a defendant is convicted of more than one offense in a case, the surcharge shall be imposed only once in that case. In the Second Judicial District, the court shall impose, and the court administrator shall collect, an additional \$1 surcharge on every person convicted of any felony, gross misdemeanor, misdemeanor, or petty misdemeanor offense, including a violation of a law or ordinance relating to vehicle parking, if the Ramsey County Board of Commissioners authorizes the \$1 surcharge. The surcharge shall be imposed whether or not the person is sentenced to imprisonment or the sentence is stayed. The surcharge shall not be imposed when a person is convicted of a petty misdemeanor for which no fine is imposed.
- (b) The court may reduce the amount or waive payment of the surcharge required under this subdivision on a showing of indigency or undue hardship upon the convicted person or the convicted person's immediate family. Additionally, the court may permit the defendant to perform community work service in lieu of a surcharge.
- (c) The court administrator or other entity collecting a surcharge shall forward it to the commissioner of management and budget.

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(d) If the convicted person is sentenced to imprisonment and has not paid the surcharge before the term of imprisonment begins, the chief executive officer of the correctional facility in which the convicted person is incarcerated shall collect the surcharge from any earnings the inmate accrues from work performed in the facility or while on conditional release. The chief executive officer shall forward the amount collected to the court administrator or other entity collecting the surcharge imposed by the court.

- (e) A person who enters a diversion program, continuance without prosecution, continuance for dismissal, or stay of adjudication for a violation of chapter 169 must pay the surcharge described in this subdivision. A surcharge imposed under this paragraph shall be imposed only once per case.
- 3.11 (f) The surcharge does not apply to administrative citations issued pursuant to section 169.999.
 - **EFFECTIVE DATE.** This section is effective July 1, 2023, and applies to violations committed on or after that date.
- Sec. 3. Minnesota Statutes 2022, section 357.021, subdivision 7, is amended to read:
 - Subd. 7. **Disbursement of surcharges by commissioner of management and budget.** (a) Except as provided in paragraphs (b) to (d), the commissioner of management and budget shall disburse surcharges received under subdivision 6 as follows:
 - (1) one percent shall be credited to the peace officer training account in the game and fish fund to provide peace officer training for employees of the Department of Natural Resources who are licensed under sections 626.84 to 626.863, and who possess peace officer authority for the purpose of enforcing game and fish laws; and
 - (2) 99 percent shall be credited to the general fund.
 - (b) The commissioner of management and budget shall credit \$3 of each surcharge received under subdivision 6 to the general fund.
 - (c) In addition to any amounts credited under paragraph (a), the commissioner of management and budget shall credit the following to the general fund: \$47 of each surcharge received under subdivision 6 and; the \$12 parking surcharge, to the general fund; and the \$25 surcharge for a violation of section 609.855, subdivision 1, 3, or 3a.
 - (d) If the Ramsey County Board of Commissioners authorizes imposition of the additional \$1 surcharge provided for in subdivision 6, paragraph (a), the court administrator in the Second Judicial District shall transmit the surcharge to the commissioner of management

Sec. 3. 3

(2) installation of a public address system at each light rail transit station that is capable

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vehicle;

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of providing information and warnings to passengers; and

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TRIP personnel, a
626.84, subdivision 1,
the council for the TRIP
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e council must implement
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hes fine amounts in
training TRIP personnel,
ntesting an administrative
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Sec. 5. 5

6.1	(i) representative of transit users; and
6.2	(ii) from cultural, ethnic, and racial communities that are historically underrepresented
6.3	in state or local public service; and
6.4	(5) develop a TRIP personnel strategic deployment plan that:
6.5	(i) requires teams of at least two individuals; and
6.6	(ii) targets deployment to times and locations with identified concentrations of activity
6.7	that are subject to an administrative citation, other citations, or arrest or that negatively
6.8	impact the rider experience.
6.9	Subd. 3. TRIP manager. The council must appoint a TRIP manager to manage the
6.10	program. The TRIP manager must have managerial experience in social services, transit
6.11	service, or law enforcement. The TRIP manager is a TRIP personnel staff member.
6.12	Subd. 4. TRIP personnel; duties; requirements. (a) The duties of the TRIP personnel
6.13	include:
6.14	(1) monitoring and responding to passenger activity including:
6.15	(i) educating passengers and specifying expectations related to the council's rider code
6.16	of conduct; and
6.17	(ii) assisting passengers in obtaining social services, such as through information and
6.18	<u>referrals;</u>
6.19	(2) acting as a liaison to social service agencies;
6.20	(3) providing information to passengers on using the transit system;
6.21	(4) providing direct navigation assistance and accompaniment to passengers who have
6.22	a disability, are elderly, or request enhanced personal aid;
6.23	(5) performing fare payment inspections;
6.24	(6) issuing administrative citations as provided in subdivision 6; and
6.25	(7) obtaining assistance from peace officers or community service officers as necessary
6.26	(b) An individual who is authorized as TRIP personnel must be an employee of the
6.27	council and must wear the uniform as established by the council at all times when on duty
6.28	Subd. 5. TRIP personnel; training. Training for TRIP personnel must include the
6.29	following topics:

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(1) early warning techniques, crisis intervention, conflict de-escalation, and conflict 7.1 7.2 resolution; (2) identification of persons likely in need of social services; 7.3 (3) locally available social service providers, including services for homelessness, mental 7.4 7.5 health, and addiction; (4) policies and procedures for administrative citations; and 7.6 7.7 (5) administration of opiate antagonists in a manner that meets the requirements under section 151.37, subdivision 12. 7.8 7.9 Subd. 6. Administrative citations; authority; issuance. (a) A transit official has the exclusive authority to issue an administrative citation to a person who commits a violation 7.10 under section 609.855, subdivision 1, 3, or 3a. 7.11 (b) An administrative citation must include notification that the person has the right to 7.12 contest the citation, basic procedures for contesting the citation, and information on the 7.13 timeline and consequences for failure to contest the citation or pay the fine. 7.14 (c) The council must not mandate or suggest a quota for the issuance of administrative 7.15 citations under this section. 7.16 (d) Issuance and resolution of an administrative citation is a bar to prosecution under 7.17 section 609.855, subdivision 1, 3, or 3a, or for any other violation arising from the same 7.18 conduct. 7.19 Subd. 7. Administrative citations; disposition. (a) A person who commits a violation 7.20 under section 609.855, subdivision 1, 3, or 3a, and is issued an administrative citation under 7.21 this section must, within 90 days of issuance, pay the fine as specified or contest the citation. 7.22 A person who fails to either pay the fine or contest the citation within the specified period 7.23 is considered to have waived the contested citation process and is subject to collections. 7.24 (b) The council must provide a civil process for a person to contest the administrative 7.25 citation before a neutral third party. The council may employ a council employee not 7.26 associated with its transit operations to hear and rule on challenges to administrative citations 7.27 7.28 or may contract with another unit of government or a private entity to provide the service. (c) The council may contract with credit bureaus, public and private collection agencies, 7.29 the Department of Revenue, and other public or private entities providing collection services 7.30 as necessary for the collection of fine debts under this section. As determined by the council, 7.31 collection costs are added to the debts referred to a public or private collection entity for 7.32

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colle	ection. Collection costs include the fees of the collection entity and may include, if
sepa	rately provided, skip tracing fees, credit bureau reporting charges, and fees assessed
by a	ny public entity for obtaining information necessary for debt collection. If the collection
entit	y collects an amount less than the total due, the payment is applied proportionally to
colle	ection costs and the underlying debt.
<u>S</u>	Subd. 8. Administrative citations; penalties. (a) The amount of a fine under this section
mus	t be set at no less than \$35 and no more than \$100.
(b) Subject to paragraph (a), the council may adopt a graduated structure that increases
the f	ine amount for second and subsequent violations.
(c) The council may adopt an alternative resolution procedure under which a person
may	resolve an administrative citation in lieu of paying a fine by complying with terms
estal	plished by the council for community service, prepayment of future transit fares, or
oth	. The alternative resolution procedure must be available only to a person who has
om	mitted a violation under section 609.855, subdivision 1, 3, or 3a, for the first time,
ınle	ss the person demonstrates financial hardship under criteria established by the council
I	EFFECTIVE DATE; APPLICATION. This section is effective July 1, 2023, except
	subdivisions 1 and 3 are effective the day following final enactment. This section applies
in th	e counties of Anoka, Carver, Dakota, Hennepin, Ramsey, Scott, and Washington.
Se	c. 6. [473.4077] LEGISLATIVE REPORT; TRANSIT SAFETY AND RIDER
EXI	PERIENCE.
<u>S</u>	Subdivision 1. Definitions. For purposes of this section, the terms defined in section
1 73.	4075 have the meanings given.
S	Subd. 2. Legislative report. (a) Annually by February 15, the council must submit a
	rt on transit safety and rider experience to the chairs and ranking minority members of
	egislative committees with jurisdiction over transportation policy and finance.
(b) At a minimum, the report must:
7	b) At a minimum, the report must.
(1) provide an overview of transit safety issues and actions taken by the council to
mpı	rove safety, including improvements made to equipment and infrastructure;
<u>(</u>	2) provide an overview of the rider code of conduct and measures required under section
<u> 473.</u>	4065;
(3) provide an overview of the transit rider investment program (TRIP) under section
472	4075 and the pregram's structure and implementation:

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9.31 <u>including rates of fare violations; and</u>

(vii) state the number of uniformed transit safety officials and community service officers

(8) analyze impacts of the TRIP on fare compliance and customer experience for riders

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who served as transit agents;

10.1	(9) make recommendations on the following:
10.2	(i) changes to the administrative citation program; and
10.3	(ii) methods to improve safety on public transit and at transit stops and stations.
10.4	EFFECTIVE DATE ; APPLICATION . This section is effective July 1, 2023, and
10.5	applies in the counties of Anoka, Carver, Dakota, Hennepin, Ramsey, Scott, and Washington.
10.6	Sec. 7. Minnesota Statutes 2022, section 609.855, subdivision 1, is amended to read:
10.7	Subdivision 1. Unlawfully obtaining services; petty misdemeanor. (a) A person is
10.8	guilty of a petty misdemeanor who intentionally obtains or attempts to obtain service for
10.9	himself, herself, or another person from a provider of public transit or from a public
10.10	conveyance by doing any of the following:
10.11	(1) occupies or rides in any public transit vehicle without paying the applicable fare or
10.12	otherwise obtaining the consent of the transit provider including:
10.13	(i) the use of a reduced fare when a person is not eligible for the fare; or
10.14	(ii) the use of a fare medium issued solely for the use of a particular individual by another
10.15	individual;
10.16	(2) presents a falsified, counterfeit, photocopied, or other deceptively manipulated fare
10.17	medium as fare payment or proof of fare payment;
10.18	(3) sells, provides, copies, reproduces, or creates any version of any fare medium without
10.19	the consent of the transit provider; or
10.20	(4) puts or attempts to put any of the following into any fare box, pass reader, ticket
10.21	vending machine, or other fare collection equipment of a transit provider:
10.22	(i) papers, articles, instruments, or items other than fare media or currency; or
10.23	(ii) a fare medium that is not valid for the place or time at, or the manner in, which it is
10.24	used.
10.25	(b) Where self-service barrier-free fare collection is utilized by a public transit provider,
10.26	it is a violation of this subdivision to intentionally fail to exhibit proof of fare payment upon
10.27	the request of an authorized transit representative when entering, riding upon, or leaving a
10.28	transit vehicle or when present in a designated paid fare zone located in a transit facility.

(c) A person who violates this subdivision must pay a fine of no more than \$10.

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(3) consumes an alcoholic beverage, as defined in section 340A.101, subdivision 2;

for criminal damage to property in the fourth degree under section 609.595, subdivision 3,

(4) damages a transit vehicle or transit facility in a manner that meets the requirements

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12.1	which include	des but is not limited	to vandalism, d	efacement, and placen	nent of graffiti as	
12.2	defined in section 617.90, subdivision 1; or					
12.3	(5) engag	ges in disorderly con	duct as specified	l in section 609.72, sul	bdivision 1, clause	
12.4	<u>(3).</u>					
12.5	(b) A pea	ace officer, as defined	l in section 626.8	4, subdivision 1, parag	graph (c), may order	
12.6				ity for a violation und	_	
12.7	EFFEC	FIVE DATE This s	ection is effectiv	re July 1, 2023, and ap	onlies to violations	
12.8		on or after that date.		- tuly 1, 2025, and ap	price to violation	
12.9	Sec. 10. M	innesota Statutes 20	22, section 609.8	855, subdivision 7, is a	amended to read:	
12.10	Subd. 7.	Definitions. (a) The	definitions in th	is subdivision apply in	n this section.	
12.11	(b) "Publ	lic transit" or "transit	" has the meaning	ng given in section 174	4.22, subdivision 7.	
12.12	(c) "Publ	ic transit vehicle" or	"transit vehicle	" means any vehicle us	sed for the purpose	
12.13	of providing	public transit, wheth	her or not the ve	hicle is owned or oper	rated by a public	
12.14	entity.					
12.15	(d) "Publ	lic transit facilities"	or "transit facilit	ies" means any vehicle	es, equipment,	
12.16	property, str	uctures, stations, imp	rovements, plan	ts, parking or other fac	ilities, or rights that	
12.17	are owned, l	eased, held, or used	for the purpose of	of providing public tra	nsit, whether or not	
12.18	the facility is	s owned or operated	by a public entit	ty.		
12.19	(e) "Fare	medium" means a ti	cket, smart card	, pass, coupon, token,	transfer, or other	
12.20	medium solo	d or distributed by a	public transit pro	ovider, or its authorize	ed agents, for use in	
12.21	gaining entr	y to or use of the pub	olic transit facilit	ties or vehicles of the p	provider.	
12.22	(f) "Proo	f of fare payment" n	neans a fare med	ium valid for the place	e or time at, or the	
12.23	manner in, v	which it is used. If us	ing a reduced-fa	re medium, proof of fa	are payment also	
12.24	includes pro	per identification de	monstrating a pe	erson's eligibility for th	ne reduced fare. If	
12.25	using a fare r	nedium issued solely	for the use of a p	particular individual, pr	oof of fare payment	
12.26	also includes	s an identification do	cument bearing	a photographic likene	ss of the individual	
12.27	and demons	trating that the indiv	idual is the perso	on to whom the fare m	edium is issued.	
12.28	(g) "Auth	norized transit represe	entative" means tl	ne person authorized by	y the transit provider	
12.29	to operate th	e transit vehicle, a p	eace officer, a tr	ansit official under sec	etion 473.4075,	
12.30	subdivision	1, or any other person	n designated by t	he transit provider as a	ın authorized transit	
12.31	provider rep	resentative under thi	s section.			

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 10. 12

Sec. 11	. MASS TR	ANSIT R	EPORTS;	RIDERSHIP:	CRIME.
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- (a) The Metropolitan Council must post on the council's website a monthly report including ridership statistics for each guideway and busway in revenue operation. In each report, the council must also include the ridership projections made at the time of the full funding grant agreement for each guideway and busway. The council must post each monthly report within 60 days after the end of that month. The council must ensure that a report is available on the council's website for a minimum of five years after the report is posted.
- (b) The council must post on the council's website a quarterly report including crime statistics for crimes occurring on a light rail transit vehicle, bus, commuter rail car, or at any transit platform, stop, or facility. The report must break down the data by mode of transit and type of crime. The council must ensure that a report is available on the council's website for a minimum of five years after the report is posted.
 - **EFFECTIVE DATE.** This section is effective the day following final enactment.

13.14 Sec. 12. TRANSIT SERVICE INTERVENTION PROJECT.

- Subdivision 1. Definitions. (a) For purposes of this section, the following terms have the meanings given.
- 13.17 (b) "Council" means the Metropolitan Council established under Minnesota Statutes,
 13.18 chapter 473.
- 13.19 (c) "Intervention project" means the transit service intervention project established in

 13.20 this section.
- Subd. 2. Establishment. A transit service intervention project is established to provide coordinated, high-visibility interventions on light rail transit lines that provide for enhanced social services outreach and engagement, code of conduct regulation, and law enforcement.
- Subd. 3. **Project management.** The transit rider investment program (TRIP) manager under Minnesota Statutes, section 473.4075, subdivision 3, must implement the intervention project.
- Subd. 4. Participating organizations. The TRIP manager must seek the participation of the following entities to provide for coordination on the intervention project:
- 13.29 (1) the Department of Human Services;
- 13.30 (2) the Department of Public Safety;
- 13.31 (3) the Minnesota State Patrol;

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14.1	(4) the Metropolitan Council;
14.2	(5) the Metro Transit police;
14.3	(6) each county within which a light rail transit line operates;
14.4	(7) each city within which a light rail transit line operates;
14.5	(8) the National Alliance on Mental Illness Minnesota;
14.6	(9) the exclusive representative of transit vehicle operators; and
14.7	(10) other interested community-based social service organizations.
14.8	Subd. 5. Duties. (a) In collaboration with the participating organizations under subdivision
14.9	4, the TRIP manager must:
14.10	(1) establish social services intervention teams that consist of social services personnel
14.11	and personnel from nonprofit organizations having mental health services or support capacity
14.12	to perform on-site social services engagement with:
14.13	(i) transit riders experiencing homelessness;
14.14	(ii) transit riders with substance use disorders or mental or behavioral health disorders;
14.15	<u>or</u>
14.16	(iii) a combination of items (i) and (ii);
14.17	(2) establish coordinated intervention teams that consist of personnel under clause (1),
14.18	community service officers, and peace officers;
14.19	(3) implement interventions in two phases as follows:
14.20	(i) by June 1, 2023, and for a period of three weeks, deploy the social services intervention
14.21	teams on a mobile basis on light rail transit lines and facilities; and
14.22	(ii) beginning at the conclusion of the period under item (i), and for a period of at least
14.23	nine weeks, deploy the coordinated intervention teams on a mobile basis on light rail transit
14.24	lines and facilities, utilizing both social services and law enforcement partners; and
14.25	(4) evaluate impacts of the intervention teams related to social services outreach, code
14.26	of conduct violations, and rider experience.
14.27	(b) Social services engagement under paragraph (a) includes but is not limited to
14.28	providing outreach, preliminary assessment and screening, information and resource sharing,
14.29	referral or connections to service providers, assistance in arranging for services, and precrisis
14.30	response.

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Subd. 6.	Administration. Usi	ng existing reso	urces, the council mus	st provide staff
assistance a	nd administrative sup	port for the proj	ect.	
Subd. 7.	Reports. By the 15th	of each month,	the TRIP manager m	ust submit a status
report to the	chairs and ranking m	ninority member	rs of the legislative con	mmittees with
jurisdiction	over transportation po	licy and finance	. At a minimum, each r	eport must include:
(1) a sun	nmary of activities un	der the interven	tion project;	
(2) a fisc	cal review of expendit	ures; and		
(3) analy	rsis of impacts and out	comes related to	social services outread	ch, violations under
Minnesota S	Statutes, sections 473.	4065 and 609.8	55, and rider experience	ce.
Subd. 8.	Expiration. This sec	tion expires Jun	e 30, 2024.	
EFFEC	TIVE DATE; APPL	ICATION. This	s section is effective th	ne day following
final enactm	nent and applies in the	counties of An	oka, Carver, Dakota, I	Hennepin, Ramsey,
Scott, and V	Vashington.			
Sec. 13. <u>A</u>	PPROPRIATION;	FRANSIT RID	ER INVESTMENT I	PROGRAM.
(a) \$. in fiscal year 2023, S	in fiscal y	ear 2024, and \$ in	ı fiscal year 2025
are appropri	ated from the general	fund to the Met	tropolitan Council for	the transit rider
investment j	program under Minne	sota Statutes, se	ection 473.4075, and fe	or the legislative
report under	Minnesota Statutes, se	ection 473.4077.	\$ is added to the b	pase for this activity.
(b) From	the appropriation in	paragraph (a), tl	ne Metropolitan Coun	cil must: (1) first
implement t	he transit rider invest	ment program (ΓRIP) within six mont	ths of the date of
enactment o	f this section; and (2)	deploy TRIP pe	ersonnel to the light ra	il transit system,
including st	ations and trains.			
EFFEC	TIVE DATE. This se	ection is effective	e the day following fir	nal enactment.
Sec. 14. <u>A</u>	PPROPRIATION;	ΓRANSIT SER	VICE INTERVENT	ION PROJECT.
\$2,000,0	000 in fiscal year 2023	is appropriated	from the general fund	to the Metropolitan
			n the transit service in	-
			t allocate the grants to	
			ling but not limited to	
labor, and o	ther expenses. This is	a onetime appro	opriation and is availa	ble until June 30,
2024.				

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 14. 15