

SF1515 - 0 - Postsecondary Student Voter Registration Changes

Chief Author: **Aric Putnam**
 Committee: **Elections**
 Date Completed: **2/6/2023 9:42:36 AM**
 Lead Agency: **Secretary of State**
 Other Agencies:
 Minnesota State University Of Minnesota

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology	X	
Local Fiscal Impact	X	

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Minnesota State	-	-	-	-	-	-
General Fund	-	-	-	-	-	-
University Of Minnesota						
General Fund	1	1	1	-	-	-
State Total						
General Fund	1	1	1	-	-	-
Total	1	1	1	-	-	-
Biennial Total			2			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
Minnesota State	-	-	-	-	-
General Fund	-	-	-	-	-
University Of Minnesota					
General Fund	-	-	-	-	-
Total	-	-	-	-	-

Lead LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Susan Nelson **Date:** 2/6/2023 9:42:36 AM
Phone: 651-296-6054 **Email:** susan.nelson@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2	Biennium			Biennium	
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Minnesota State	-	-	-	-	-
General Fund	-	-	-	-	-
University Of Minnesota					
General Fund	1	1	1	-	-
Total	1	1	1	-	-
Biennial Total			2		-
1 - Expenditures, Absorbed Costs*, Transfers Out*					
Minnesota State	-	-	-	-	-
General Fund					
Expenditures	-	18	8	8	8
Absorbed Costs	-	(18)	(8)	(8)	(8)
University Of Minnesota					
General Fund	1	1	1	-	-
Total	1	1	1	-	-
Biennial Total			2		-
2 - Revenues, Transfers In*					
Minnesota State	-	-	-	-	-
General Fund	-	-	-	-	-
University Of Minnesota					
General Fund	-	-	-	-	-
Total	-	-	-	-	-
Biennial Total			-		-

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 Date Completed: **2/6/2023 9:42:36 AM**
 Agency: **Secretary of State**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact	X	

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State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2023	FY2024	FY2025	FY2026	FY2027
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Susan Nelson **Date:** 1/23/2023 3:59:22 PM
Phone: 651-296-6054 **Email:** susan.nelson@lbo.mn.gov

State Cost (Savings) Calculation Details

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*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027	
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

Current state law and rule allow a Minnesota postsecondary institution to provide county election officials with a current list of enrolled students living on campus or within 10 miles of campus for the purposes of assisting with voter registration at the polling place. See Minn. Stat. § 135A.17, subd. 2, and Minn. R. 8200.5100, subp. 3. This legislation in Section 1 allows postsecondary institutions receiving only federal funds to continue to have the option of providing this list, but mandates that any postsecondary educational institution receiving state funds provide a current list of students on campus and within 10 miles of campus for the purpose of assisting with voter registration at the polling place. Section 1 also specifies that any student enrolled in the Safe at Home address confidentially program will not have their data shared.

Section 2 incorporates into state statute the process currently outlined in Minnesota Rules, rule part 8200.5100.

Assumptions

This legislation shifts what is currently discretionary under state law for postsecondary educational institutions receiving state funds to a mandatory requirement. The Office of Secretary of State (OSS) is aware that some, but not all, postsecondary educational institutions provide counties with these student lists. The OSS assumes that transitioning from a discretionary to a mandatory process will increase the number of lists provided to each county.

Expenditure and/or Revenue Formula

None.

Long-Term Fiscal Considerations

None.

Local Fiscal Impact

The OSS assumes that there will be some additional costs at the county level to intake and process additional student lists for the purposes of voting. The additional time to process the list will vary by county, as some counties already receive these lists from the postsecondary institutions within their county.

References/Sources

Julie Strother julie.strother@state.mn.us 651-201-1342

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Agency Fiscal Note Coordinator Signature: Adam Hansen

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SF1515 - 0 - Postsecondary Student Voter Registration Changes

Chief Author: **Aric Putnam**
 Committee: **Elections**
 Date Completed: **2/6/2023 9:42:36 AM**
 Agency: **Minnesota State**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology	X	
Local Fiscal Impact		X

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State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	-	-	-	-	-	-
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	-	-	-	-	-
Total	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Xunxuan Weerts **Date:** 2/1/2023 12:15:20 PM
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State Cost (Savings) Calculation Details

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*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027	
General Fund	-	-	-	-	-	-
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
General Fund						
Expenditures	-	18	8	8	8	8
Absorbed Costs	-	(18)	(8)	(8)	(8)	(8)
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
General Fund	-	-	-	-	-	-
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

The bill amends Subdivision 2 of M.S. 135A.17 to require that all postsecondary institutions that enroll students accepting state financial aid must prepare a current list of students enrolled in the institution and residing in the institution’s housing or within 10 miles of the institution’s campus. The list shall contain each student’s current address, unless the student is enrolled in the Safe at Home address confidentiality program as provided in Chapter 5B, and be certified and sent to the appropriate county auditor or auditors for use in election day registration.

Assumptions

Minnesota State is a system composed of thirty-three colleges and universities and the system office. This fiscal note applies to all campuses of Minnesota State and the system office.

Policy changes

To comply with the bill’s requirement and the Family Educational Rights and Privacy Act (FERPA), all 26 colleges and 7 state universities would need to update their limited student directory information policy to allow for the data in question to be transmitted to the local county auditor. Each campus has its own process for making changes to policy and procedure, but all require formal review and consultation by relevant stakeholders before being approved and posted. Policy and procedure review is a standardized, ongoing process on each campus and the time spent for consultation would be absorbed by the system.

Technical changes

Minnesota State would need to modify a current student report and use software currently owned by Minnesota State to determine a 10-mile radius of that residence and determine which county the residence lies within. The report created would include the data points as required by the proposed statute amendment. It is anticipated to take 60 hours of a developer’s time to complete this task. The time spent on the development of this tool would be absorbed by the system.

Agreement and transmittal of data

Each college and university would need to submit a written agreement with the respective county auditor and transmit an updated certified residential housing list prior to each election. The time spent on the development of this agreement and creating the certified housing list would be absorbed by the system.

Expenditure and/or Revenue Formula

Policy changes - one-time costs in first year

111 hours X \$53 per hour = \$5,883

Technical Change one-time costs in first year

60 hours X \$65 per hour = \$3,900

Agreement and transmittal of data. Cost for each election.

74 hours X \$53 per hour= \$3,922

\$5,883 + \$3,900 + \$7,844 = \$17,627 first year cost, assuming two elections.

Assuming most years will have a primary and a general election, the annual cost would be \$7,844

Long-Term Fiscal Considerations

Costs related to creating the agreement and transmittal of the data will continue into the future and will be dependent on the number of elections held in each year within the county.

Local Fiscal Impact

References/Sources

Paul Shepherd, Interim Associate Vice Chancellor for Student Affairs and Enrollment Management

Mari Payton, Director of Engineering and Data

Agency Contact: Steve Ernest (651-201-1710)

Agency Fiscal Note Coordinator Signature: Steve Ernest

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 Committee: **Elections**
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 Agency: **University Of Minnesota**

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Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

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	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund		1	1	1	-	-
Total		1	1	1	-	-
Biennial Total				2		-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	-	-	-	-	-
Total	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Xunxuan Weerts **Date:** 2/3/2023 4:03:16 PM
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Total	1	1	1	-	-	-
Biennial Total			2			-
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Total	1	1	1	-	-	-
Biennial Total			2			-
2 - Revenues, Transfers In*						
General Fund	-	-	-	-	-	-
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

This bill requires all postsecondary institutions that enroll students accepting state financial aid must prepare a current list of students and their addresses enrolled in the institution and residing in the institution's housing or within ten miles of the institution's campus unless the student is enrolled in the Safe at Home address confidentiality program.

An updated residential housing list must be certified to the county auditor no earlier than 20 days prior to each election. The certification must be dated and signed by the chief officer or designee of the postsecondary educational institution and must state that the list is current and accurate and includes only the names of persons residing as of the date of the certification.

Assumptions

Each campus would provide their student housing lists.

Students currently self-report their local addresses in the student information system via MyU. Students are able to update their address if it changes, but this is not required. Misspellings, inaccurate addresses, PO Boxes, and missing data will affect the list's accuracy.

This fiscal note estimates two elections per fiscal year (one primary and one general); however local, county, and special elections vary year to year.

Expenditure and/or Revenue Formula

Cost of student housing lists

- UMC: 1 hour of Director of Institutional Effectiveness at \$36/hour = \$36
- UMD: 1 hour of Housing Assistant Director at \$40/hour = \$40
- UMM: 1 hour of Director of Residential Life at \$43/hour = \$43
- UMR: 1 hour of Registrar at \$60/hour = \$60
- UMTC: 1 hour of UMTC Housing Associate Director of Operations at \$60/hour = \$60

Total cost: \$239

Cost of using geocoding and GIS to generate a list of students residing within 10 miles not in student housing

- Upload the housing lists to Oracle: 2 hours of Analyst 3 at \$62.80/hour = \$125.60
- Code all students addresses excluding housing records: 1 hour of Analyst 3 at \$62.80/hour = \$62.80

Geocode the data: 5 hours of Research Support Manager 3 at \$44.83/hour = \$224.15

GIS calculations to determine distances from campus: 8 hours of Research Support Manager 3 at \$44.83/hour = \$358.64

Finalize the list with 10-mile filters: 2 hours of Analyst 3 at \$62.80/hour = \$125.60

Total cost: \$896.79

Annual total cost based on two elections per fiscal year: \$1,135.79

Long-Term Fiscal Considerations

The costs are ongoing varying year to year by the number of elections.

Local Fiscal Impact

None.

References/Sources

John Kellogg, Analyst, Office of Institutional Research

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