# Metro District Program and the Statewide Environment

Senate Transportation Committee
March 2, 2006



## Overview

- Volatile programming and revenue forecasting environment require significant flexibility
- Program adjustments needed for the 2006-2010 program
- 2006-2010 program management solution
- Outcome = Projects get built

# Programming and revenue forecasting environment

- Project development takes many years to evolve from concept to construction:
  - 20 Year Plan (Concept) NEEDS VS. REVENUE
  - 10-Year Work Plan (Preliminary Engineering)
  - 4-Year STIP (Final Design)
- Short and long-term spending plans are based on un-certain state and federal revenue projections
- **■** Project cost estimate environment is extremely volatile
- Projects are developed locally; funding is managed centrally to ensure STIP commitments are met
- Goal is to deliver projects statewide

# Statewide need for 2006-2010 program adjustments

#### ■ SAFETEA-LU delayed 2 years

- Higher than anticipated SAFETEA-LU earmark projects resulting in smaller growth if federal formula funds
- Earmarks requiring state matching funds
- In Metro District, Mn/DOT has delayed or deferred projects to manage the program (e.g., I-694/I-35E Unweave, I-494/TH 169)

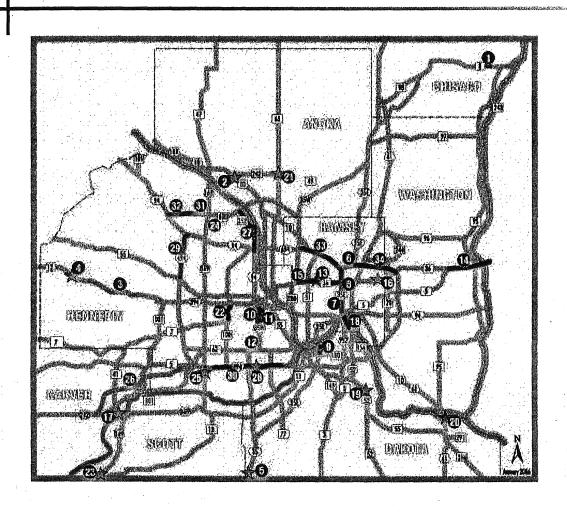
### Projects Estimates

- Scope changes, local requests
- Contingencies, risks
- Rising price of fuel, steel, concrete and land for right of way

## **National perspective**

- Highway construction material costs skyrocket 22 % in past 2 years ... iron and steel rose more than 60%; asphalt paving mixtures up 10 %; ready mix concrete up 18%; diesel fuel for construction vehicles rose 88% ... Source: American Road & Transportation Builders Association, January 31, 2006
- Analyst: Construction costs 'through the roof' ... highway and street construction leaped 16% ... Source: *Midwest Construction News*, February 2006
- ARTBA: Materials cost increases diminishing value of SAFETEA-LU funding ... increase over the past two years is eroding the impact of the new federal highway bill ... Source: AASHTO Journal, February 3, 2006
- Structural steel prices leveling after posting strong gains last year ... average price for wide-flange, channel and I-beams fell 1% during the first two months of 2006, a modest rollback compared to the 10% price increase during the last four months of 2005 ... Source: *Engineering News Record*, February 27, 2006

## Metro Area Program



#### Twin Cities Metro Area Major Project Planned Investments

Project Tiening

2024 - 2008 TIP

2008 - 2914

2015 - 2023

2024 - 2030

Cusently unscheduled pauling sefficient lands

## I-35W/Crosstown example

- 2001 cost estimate of \$135 million
- Project deferred (Legislative Mandate).
- 2002 re-designed project cost estimate of \$175 million
- 2003 preliminary design cost estimate of \$210 million
- 2004 municipally approved project cost estimate \$234 million
- 2006 cost estimate of \$251 million



#### I-494 Design/Build

2003 est: \$80 million

■ Let price: \$136 million

■ Difference: \$56 million

 Original estimate did not include the I-394 collector-distributor road, work north of I-394 and other improvements added before the project went to bid

#### ■ U.S. 212

2003 est: \$225 million

■ Let price: \$238 million

■ Difference: \$13 million

Material costs increased

#### <u>I-694/I-35E Weave</u>

2003 est: \$106 million

Let price: \$116 million

■ Difference: \$10 million

Material costs increased

## Statewide perspective

■ District 8 – TH 23 (4-lane expansion, north of Willmar)

FY 2001 Estimate:

\$35 million

Let Price (FY 03):

\$38 million

■ % Increase 8%

■ District 4 – TH32/TH10 (interchange near Hawley)

FY 2003 Estimate:

\$6.5 million

■ Let Price (FY 05):

\$8.6 million

■ % Increase 32%

■ District 6 – US 52 (interchange at Oronoco)

FY 2003 Estimate:

\$22.85M

Let Price (FY 06):

\$30.95M

■ % Increase 35%

## The \$300 million need

### 2006-2008 Additional Funding Needs:

- \$150 million of additional funding need associated with I-35W/Crosstown,
   I-494, TH 212, and I-694/I-35E Unweave projects
- \$60 million of additional funding needs associated with Wakota design fix, match for SAFETEA-LU earmark projects, TH 100 interim project, TH 65/TH 242, TH 36/McKnight

### 2009 – 2010 Additional Funding Needs:

- \$90 million need due to changing revenue projections:
  - Federal funds increased in program categories historically managed by the Met Council, leaving less for Metro District
  - Target formula share for Metro District reduced beginning in 2009

# Solution- financial strategies to manage \$300 million funding need

- \$100 million of SAFETEA-LU Federal Formula funding increases
- \$50 million of Metro Council Transportation Advisory Board loan of SAFETEA-LU Federal Formula funding increases
- **\$60 85 million** of Statewide Corridor Funds:
  - In 2009 and 2010, \$60 85 million of Statewide Corridor Funds
- Make additional adjustments to the Metro District program
  - Examples include set asides, Wakota payback, reduced advance design, etc.



## Effect on Greater Minnesota (2006 - 2008)

- \$85 million of \$150 million could have gone to Greater Minnesota under target formula (57%)
- An estimated additional \$45 million 90% of the additional federal formula funds received in 2007-08 – will go to Greater Minnesota
- The potential net transfer from Greater Minnesota could be approximately \$40 million over 2006-08

# Outcome - financial strategies to manage program funding needs

- No projects in Greater Minnesota are deferred or delayed
- During 2006-10 it is projected that 53% of all federal highway formula funding will go to Greater Minnesota and 47% to the Twin Cities Metro
- In 2010, it is likely that Greater Minnesota will receive most of the funding in the Statewide Bridge and Corridor Funds
- Maximize the use of Trunk Highway Funds

# Solution - financial strategies to manage program funding needs

### Adapt to the environment

Mn/DOT's Cost Management/Cost Estimating Initiative is intended to improve cost estimates and reduce scope changes, particularly on largescale urban projects where scope changes can significantly increase costs.

# Outcome – projects get built

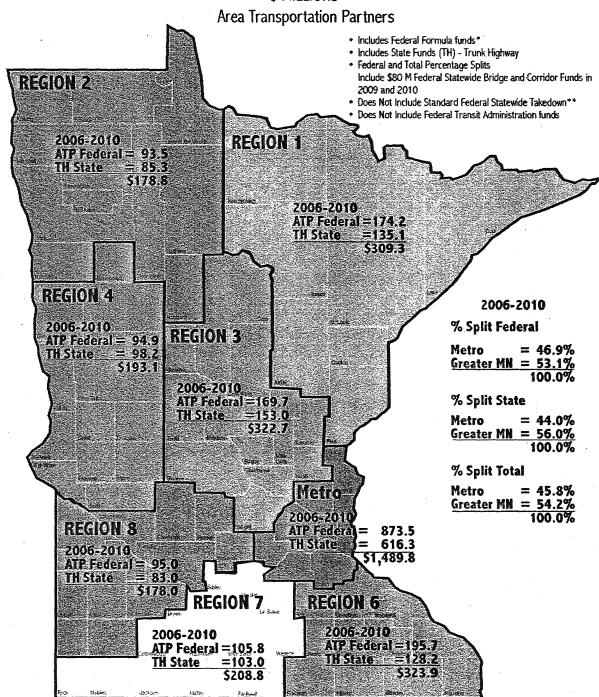
### SFY 2003-2005

	<b>Greater Mn</b>	Metro	Total
Construction	1,177,947,117	1,004,486,336	2,182,433,453
Right-of-Way	142,467,678	77,953,448	220,421,126
Consultant	33,626,614	19,742,854	67,171,831
Total	\$1,354,041,409	\$1,115,985,001	\$2,470,026,410
	54.8%	45.2%	100.0%

## Outcome – projects get programmed



### 2006-2010 STATE TRANSPORTATION IMPROVEMENT PROGRAM \$ MILLIONS



<sup>\*</sup> Does not include Metropolitan Planning, Recreational Trails, Safe Routes, Coordinated Borders or Earmanked Funds

<sup>\*\*</sup> Standard Statewide Takedowns include State Planning & Research, Construction Engineering and \$15 M District C ATP - Area Transportation Partnership

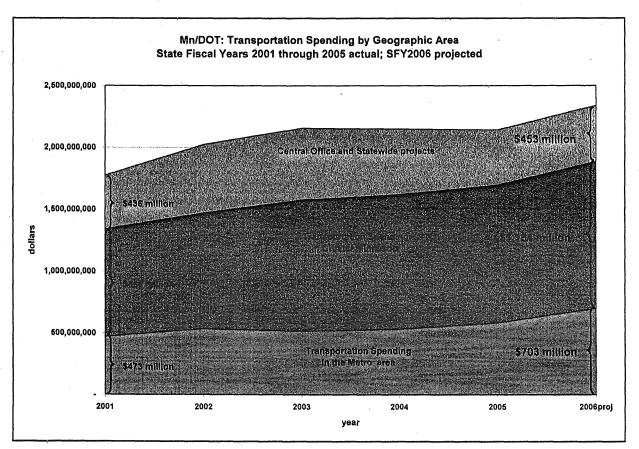
## **Total Mn/DOT expenditures**

Statewide spending on transportation has increased (charts follow)



Minnesota State Spending on Transportation							
	2001	2002	2003	2004	2005	2006proj	
metro	473,226,777	536,424,332	517,477,628	534,220,891	585,175,582	703,620,711	
outstate	865,114,605	934,837,687	1,060,291,276	1,087,907,542	1,112,595,519	1,184,325,878	
statewide	436,347,506	552,032,093	577,956,647	527,684,141	445,015,320	452,998,902	
Grand Total	1,774,688,888	2,023,294,111	2,155,725,550	2,149,812,574	2,142,786,420	2,340,945,492	

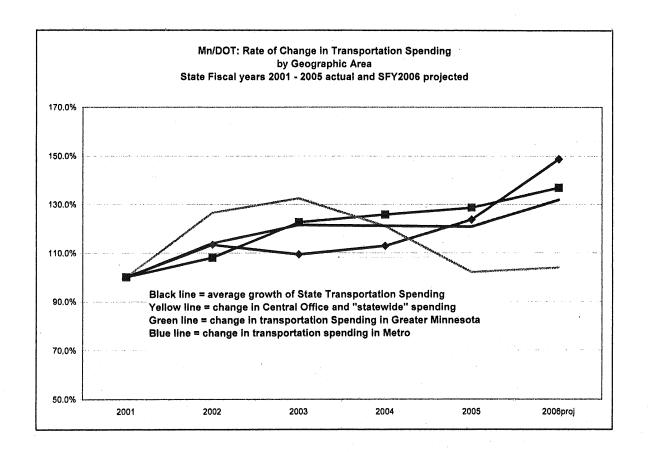
#### Spending has increased in Both Metro and Greater Minnesota



Transportation spending grew faster in Greater Minnesota than in the Metro area from FY2003 - 2005.

However, spending in the metro area is expected to grow somewhat faster than in Greater Minnesota for FY2006.

Beginning in 2003, Mn/DOT has reduced central office expense (overhead) and statewide projects in order to increase spending in the districts.



## Conclusion

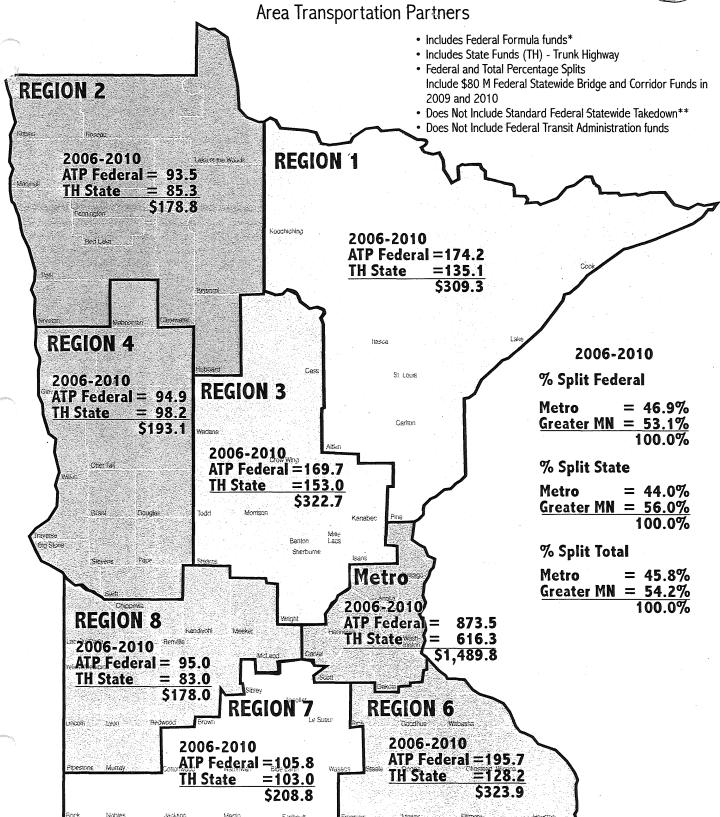
### Mn/DOT's approach to Metro District funding needs:

- It is the most feasible alternative
  - Delaying a major project such as I-35W/Crosstown would result in additional project cost increases
  - The magnitude of Metro's funding needs was unclear prior to the passage of SAFETEA-LU
- Now that SAFETEA-LU has passed...
  - There is sufficient funding to avoid delaying any major project except the I-494/TH169 interchange
  - It is fiscally responsible to maintain the projects currently programmed, rather than to delay a critical project that is ready to be built



## 2006-2010 STATE TRANSPORTATION IMPROVEMENT PROGRAM \$ MILLIONS





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