Senate Counsel, Research, and Fiscal Analysis

G-17 STATE CAPITOL
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S.F. No. 508 - Relating to Residency Requirements for Members of the Metropolitan Council and the Metropolitan Airports Commission

Author:

Senator Jane Ranum

Prepared by:

Daniel P. McGowan, Senate Counsel (651/296-4397)

Date:

March 2, 2005

The proposed bill imposes a residency requirement of six months in the district and one year in the state for membership on the Metropolitan Council and the Metropolitan Airports Commission, which are the same residency requirements that are applicable to state legislators under the Minnesota Constitution. Current law simply requires Metropolitan Council and MAC members to be residents of the district from which they are appointed, but does not place a time limit on that residency. The requirement would not be applicable to the chair of the Metropolitan Council, since the chair does not serve a district, nor to the seven MAC members, including the MAC chair, who do not represent districts.

DPM:vs

Senators Ranum and Belanger introduced--

S.F. No. 508: Referred to the Committee on State and Local Government Operations.

Τ.	A DIII IOI all acc
2 3 4 5 6	relating to metropolitan government; changing residency requirements for membership on the Metropolitan Council and the Metropolitan Airports Commission; amending Minnesota Statutes 2004, sections 473.123, subdivisions 2a, 3; 473.604, subdivision 1.
7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
8	Section 1. Minnesota Statutes 2004, section 473.123,
9	subdivision 2a, is amended to read:
10	Subd. 2a. [TERMS.] Following each apportionment of council
11	districts, as provided under subdivision 3a, council members
12	must be appointed from newly drawn districts as provided in
13	subdivision 3a. Each council member, other than the chair, must
14	reside have resided in the council district represented for at
15	least six months and in the state for at least one year. Each
16	council district must be represented by one member of the
17	council. The terms of members end with the term of the
18	governor, except that all terms expire on the effective date of
19	the next apportionment. A member serves at the pleasure of the
20	governor. A member shall continue to serve the member's
21	district until a successor is appointed and qualified; except
22	that, following each apportionment, the member shall continue to
23	serve at large until the governor appoints 16 council members,
24	one from each of the newly drawn council districts as provided
25	under subdivision 3a, to serve terms as provided under this
26	section. The appointment to the council must be made by the

- 1 first Monday in March of the year in which the term ends.
- Sec. 2. Minnesota Statutes 2004, section 473.123,
- 3 subdivision 3, is amended to read:
- 4 Subd. 3. [MEMBERSHIP; APPOINTMENT; QUALIFICATIONS.] (a)
- 5 Sixteen members must be appointed by the governor from districts
- 6 defined by this section. Each council member must reside have
- 7 resided in the council district represented for at least six
- 8 months and in the state for at least one year. Each council
- 9 district must be represented by one member of the council.
- 10 (b) In addition to the notice required by section 15.0597,
- 11 subdivision 4, notice of vacancies and expiration of terms must
- 12 be published in newspapers of general circulation in the
- 13 metropolitan area and the appropriate districts. The governing
- 14 bodies of the statutory and home rule charter cities, counties,
- 15 and towns having territory in the district for which a member is
- 16 to be appointed must be notified in writing. The notices must
- 17 describe the appointments process and invite participation and
- 18 recommendations on the appointment.
- 19 (c) The governor shall create a nominating committee,
- 20 composed of seven metropolitan citizens appointed by the
- 21 governor, to nominate persons for appointment to the council
- 22 from districts. Three of the committee members must be local
- 23 elected officials. Following the submission of applications as
- 24 provided under section 15.0597, subdivision 5, the nominating
- 25 committee shall conduct public meetings, after appropriate
- 26 notice, to accept statements from or on behalf of persons who
- 27 have applied or been nominated for appointment and to allow
- 28 consultation with and secure the advice of the public and local
- 29 elected officials. The committee shall hold the meeting on each
- 30 appointment in the district or in a reasonably convenient and
- 31 accessible location in the part of the metropolitan area in
- 32 which the district is located. The committee may consolidate
- 33 meetings. Following the meetings, the committee shall submit to
- 34 the governor a list of nominees for each appointment. The
- 35 governor is not required to appoint from the list.
- 36 (d) Before making an appointment, the governor shall

- 1 consult with all members of the legislature from the council
- 2 district for which the member is to be appointed.
- 3 (e) Appointments to the council are subject to the advice
- 4 and consent of the senate as provided in section 15.066.
- 5 (f) Members of the council must be appointed to reflect
- 6 fairly the various demographic, political, and other interests
- 7 in the metropolitan area and the districts.
- 8 (g) Members of the council must be persons knowledgeable
- 9 about urban and metropolitan affairs.
- 10 (h) Any vacancy in the office of a council member shall
- 11 immediately be filled for the unexpired term. In filling a
- 12 vacancy, the governor may forgo the requirements of paragraph
- 13 (c) if the governor has made appointments in full compliance
- 14 with the requirements of this subdivision within the preceding
- 15 12 months.
- Sec. 3. Minnesota Statutes 2004, section 473.604,
- 17 subdivision 1, is amended to read:
- Subdivision 1. [COMPOSITION.] The commission consists of:
- 19 (1) the mayor of each of the cities, or a qualified voter
- 20 appointed by the mayor, for the term of office as mayor;
- 21 (2) eight members, appointed by the governor from each of
- 22 the following agency districts:
- 23 (i) district A, consisting of council districts 1 and 2;
- 24 (ii) district B, consisting of council districts 3 and 4;
- 25 (iii) district C, consisting of council districts 5 and 6;
- 26 (iv) district D, consisting of council districts 7 and 8;
- 27 (v) district E, consisting of council districts 9 and 10;
- 28 (vi) district F, consisting of council districts 11 and 12;
- 29 (vii) district G, consisting of council districts 13 and
- 30 14; and
- 31 (viii) district H, consisting of council districts 15 and
- 32 16.
- 33 Each member shall be have been a resident of the district
- 34 represented for at least six months and of the state for at
- 35 <u>least one year</u>. Before making an appointment, the governor
- 36 shall consult with each member of the legislature from the

- l district for which the member is to be appointed, to solicit the
- 2 legislator's recommendation on the appointment;
- 3 (3) four members appointed by the governor from outside of
- 4 the metropolitan area to reflect fairly the various regions and
- 5 interests throughout the state that are affected by the
- 6 operation of the commission's major airport and airport system.
- 7 Two of these members must be residents of statutory or home rule
- 8 charter cities, towns, or counties containing an airport
- 9 designated by the commissioner of transportation as a key
- 10 airport. The other two must be residents of statutory or home
- 11 rule charter cities, towns, or counties containing an airport
- 12 designated by the commissioner of transportation as an
- 13 intermediate airport. The members must be appointed by the
- 14 governor as follows: one for a term of one year, one for a term
- 15 of two years, one for a term of three years, and one for a term
- 16 of four years. All of the terms start on July 1, 1989. The
- 17 successors of each member must be appointed to four-year terms
- 18 commencing on the first Monday in January of each fourth year
- 19 after the expiration of the original term. Before making an
- 20 appointment, the governor shall consult each member of the
- 21 legislature representing the municipality or county from which
- 22 the member is to be appointed, to solicit the legislator's
- 23 recommendation on the appointment; and
- 24 (4) a chair appointed by the governor for a term of four
- 25 years. The chair may be removed at the pleasure of the governor.
- 26 Sec. 4. [APPLICATION.]
- This act applies in the counties of Anoka, Carver, Dakota,
- 28 Hennepin, Ramsey, Scott, and Washington.
- 29 Sec. 5. [EFFECTIVE DATE.]
- 30 Sections 1 to 4 are effective for appointments made on or
- 31 after the day following final enactment.

- Senator Dibble moves to amend S.F. No. 508 as follows:
- Page 1, line 13, after the period, insert "At the time of
- 3 appointment,"
- Page 1, line 14, reinstate the stricken "reside" and delete
- 5 "have resided" and after "represented" insert "and must have
- 6 resided in the council district"
- 7 Page 1, line 15, before the period, insert "immediately
- 8 preceding the appointment"
- Page 2, line 6, after the period, insert "At the time of
- 10 appointment, and reinstate the stricken "reside" and delete the
- 11 new language
- Page 2, line 7, delete "resided" and after "represented"
- 13 insert "and must have resided in the council district"
- Page 2, line 8, before the period, insert "immediately
- 15 preceding the appointment"
- Page 3, line 33, before "Each" insert "At the time of
- 17 appointment," and reinstate the stricken language and delete the
- 18 new language
- Page 3, line 34, after "represented" insert "and must have
- 20 been a resident of the council district"
- Page 3, line 35, before the period, insert "immediately
- 22 preceding the appointment"
- Page 4, line 31, delete "the day following final enactment"
- 24 and insert "January 1, 2007"





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Commissioner Kari Berman

Kari Berman is a business and commercial litigation attorney who practices law in Edina, Minnesota. Her

practice is diverse and has involved a broad range of business issues including contract disputes,

employment law, ERISA, civil RICO, products liability and tort claims. She has a strong dedication to public interests and has been involved in a variety of organizations over the years.

A resident of Minnetonka and representative of MAC District "C", Berman takes great pride in her family and two children.

Commissioners

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Go

1 2	Senator Higgins from the Committee on State and Local Government Operations, to which was referred
3 4 5 6 7	S.F. No. 508: A bill for an act relating to metropolitan government; changing residency requirements for membership on the Metropolitan Council and the Metropolitan Airports Commission; amending Minnesota Statutes 2004, sections 473.123, subdivisions 2a, 3; 473.604, subdivision 1.
8 9	Reports the same back with the recommendation that the bill be amended as follows:
10	Page 1, line 13, after the period, insert "At the time of
11	appointment,"
12	Page 1, line 14, reinstate the stricken "reside" and delete
13	"have resided" and after "represented" insert "and must have
14	resided in the council district"
15	Page 1, line 15, before the period, insert "immediately
16	preceding the appointment"
17	Page 2, line 6, after the period, insert "At the time of
18	appointment," and reinstate the stricken "reside" and delete the
19	new language
20	Page 2, line 7, delete "resided" and after "represented"
21	insert "and must have resided in the council district"
22	Page 2, line 8, before the period, insert "immediately
23	preceding the appointment"
24	Page 3, line 33, before "Each" insert "At the time of
25	appointment," and reinstate the stricken "be" and delete "have
26	been"
27	Page 3, line 34, after "represented" insert "and must have
28	been a resident of the council district"
29	Page 3, line 35, before the period, insert "immediately
30	preceding the appointment"
31	Page 4, line 31, delete "the day following final enactment"
32	and insert "January 1, 2007"
33 34 35 36	And when so amended the bill do pass. Amendments adopted. Report adopted. (Committee Chair)
37 38 39	March 7, 2005

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S.F. No. 680 - Relating to Real Estate Documents

Author:

Senator Steve Kelley

Prepared by: Daniel P. McGowan, Senate Counsel (651/296-4397)

Date:

March 2, 2005

The proposed legislation is the result of the work of the electronic real estate recording task force (ERERTF) that went out of existence on June 30, 2004, which sponsored pilot projects in several counties for the electronic recording of real estate documents. This bill would allow counties to continue to record real estate documents electronically using standards that were developed by the task force and software that was either validated by the task force or has since been validated by a county that participated in the pilot project. The bill also permits real estate recording under certain circumstances by a county that did not participate in the pilot project.

Section 1, subdivision 1, permits counties that participated in the electronic real estate recording task force pilot project to continue to record electronically if they use standards approved by the ERERTF and software validated by the ERERTF or another procedure provided by subdivision 3.

Subdivision 2 permits counties that did not participate in the ERERTF pilot project to record electronically if the documents are of the type recorded in the pilot project, the county uses standards developed by the task force, and uses software validated by the task force or validated under subdivision 3.

Subdivision 3 permits counties that participated in the pilot project to validate software for use in electronic recording that other counties could then use as an alternative to software validated by the ERERTF. Requires that the validation be based upon standards previously adopted by the task force and requires the county to submit the validation to the Legislative Coordinating Commission for posting under subdivision 4.

Subdivision 4 provides a procedure in which the Legislative Coordinating Commission maintains a Web site for use in posting county validations of software under subdivision 3

and allowing for objections and responses to the validations prior to the software's eligibility for use under subdivision 3.

Subdivision 5 defines "record or file" as a recording in the Office of the County Recorder or a filing in the Office of the Registrar of Titles.

Section 2 makes the effective date the day following final enactment.

DPM:vs

Senators Kelley, Metzen, Belanger, Tomassoni and Limmer introduced-S.F. No. 680: Referred to the Committee on Judiciary

1	A bill for an act
2 3 4 5 6	relating to real estate documents; providing for continuation, extension, validation, and Web posting of an electronic filing and posting pilot project for certain real estate documents; proposing coding for new law in Minnesota Statutes, chapter 507.
7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
8	Section 1. [507.094] [ELECTRONIC RECORDING.]
9	Subdivision 1. [COUNTY PILOT PROJECT CONTINUATION.] A
10	county that participated in the pilot project referred to by
11	section 507.24, subdivision 2, for the electronic filing of real
12	estate documents under the task force originally created in Laws
13	2000, chapter 391, may continue to record or file documents
14	electronically, provided: (1) the county complies with
15	standards adopted by the task force; and (2) the county uses
16	software that was validated by the task force, or uses software
17	that has been validated under subdivision 3.
18	Subd. 2. [EXTENSION OF PILOT PROJECTS.] A county that did
19	not participate in the pilot project described in subdivision 1
20	may record or file a real estate document electronically
21	provided: (1) the document to be recorded or filed is of a type
22	included in the pilot project for the electronic filing of real
23	estate documents under the task force originally created in Laws
24	2000, chapter 391; (2) the county complies with the standards
25	adopted by the task force; and (3) the county uses software that
26	was validated by the task force, or uses software that has been

- 1 validated under subdivision 3.
- 2 Subd. 3. [COUNTY VALIDATION OF RECORDING SOFTWARE.] A
- 3 county may validate software that enables a county to
- 4 electronically record or file certain real estate documents.
- 5 Only a document of a type that was electronically recorded or
- 6 filed under the pilot project administered by the task force
- 7 originally created in Laws 2000, chapter 391 may be recorded or
- 8 filed with software validated under this subdivision. Only a
- 9 county that participated in the pilot project may validate
- 10 software that has not been validated by the task force. A
- 11 county may not validate software that it intends to use for
- 12 electronically recording or filing its own documents. If a
- 13 county finds that software it has evaluated meets standards
- 14 adopted by the task force, it must submit its evaluation results
- 15 and a statement indicating the county's findings and conclusion
- 16 that the software meets the task force's standards to the
- 17 Legislative Coordinating Commission. Upon receipt by the
- 18 Legislative Coordinating Commission of the results and statement
- 19 submitted by a county under this subdivision, the software may
- 20 be used by any other county under subdivision 1 or 2, as
- 21 provided in subdivision 4.
- 22 Subd. 4. [WEB POSTING OF SOFTWARE VALIDATION.] The
- 23 Legislative Coordinating Commission must continue to maintain
- 24 the Web site developed for the task force created in Laws 2000,
- 25 chapter 391. If a county validates software under subdivision
- 26 3, the commission must post the county's findings and
- 27 conclusions regarding that validation on the commission's Web
- 28 site for a period of 30 days to permit public notice and
- 29 comment. If the commission does not receive objections, the
- 30 commission must repost the county's findings and conclusions,
- 31 and indicate that the software may be used by a county under
- 32 this section. If the commission receives objections, the
- 33 commission must forward them to the county for review and
- 34 possible modifications of the software. The county may resubmit
- 35 its findings and conclusions, including any revisions, to the
- 36 commission, which must then repost the county's findings and

- 1 conclusions, and indicate that the software may be used by a
- county under this section.
- Subd. 5. [DEFINITION.] The term "record or file" means
- 4 record in the office of the county recorder or file in the
- 5 office of the registrar of titles.
- 6 Sec. 2. [EFFECTIVE DATE.]
- 7 Section 1 is effective the day following final enactment.

- Senator moves to amend S.F. No. 680 as follows:
- Page 1, line 9, delete everything before "A"
- Page 1, line 16, delete everything after "force"
- Page 1, line 17, delete everything before the period
- 5 Page 1, delete lines 18 to 26
- 6 Page 2, delete lines 1 to 36
- Page 3, delete lines 1 and 2
- Page 3, line 3, delete everything before "The" and insert
- 9 "For the purposes of this subdivision,"
- 10 Amend the title as follows:
- Page 1, line 3, before "continuation" insert "the" and
- 12 delete everything after "continuation"

2	Government Operations, to which was re-referred
3 4 5 6 7	S.F. No. 680: A bill for an act relating to real estate documents; providing for continuation, extension, validation, and Web posting of an electronic filing and posting pilot project for certain real estate documents; proposing coding for new law in Minnesota Statutes, chapter 507.
8 9	Reports the same back with the recommendation that the bill be amended as follows:
10	Page 1, line 9, delete "Subdivision 1. [COUNTY PILOT
11	PROJECT CONTINUATION.]"
12	Page 1, line 16, delete everything after "force"
13	Page 1, line 17, delete everything before the period
14	Page 1, delete lines 18 to 26
15	Page 2, delete lines 1 to 36
16	Page 3, delete lines 1 and 2
17	Page 3, line 3, delete "Subd. 5. [DEFINITION.]" and insert
18	"For the purposes of this section,"
19	Amend the title as follows:
20	Page 1, line 3, before "continuation" insert "the" and
21	delete everything after "continuation"
22 23 24 25 26 27	(Committee Chair) March 7, 2005
28	(Date of Committee recommendation)

Senate Counsel, Research, and Fiscal Analysis

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S.F. No. 953 - Relating to Local Government Employees

Author:

Senator Steve Kelley

Prepared by:

Daniel P. McGowan, Senate Counsel (651/296-4397)

Date:

March 4, 2005

The proposed legislation repeals Minnesota Statutes, section 43A.17, the provision that limits the salary of most political subdivision employees to 95 percent of the salary of the governor. Since 1998, the governor's salary has been \$120,303, and the 95 percent limit would be \$114,288. With the repeal of the limit, compensation of employees of political subdivisions could be at whatever amount the political subdivision deemed appropriate. The bill also makes conforming changes to other sections that cite the repealed section.

DPM:vs

Senators Kelley, Scheid, Senjem, Pappas and Belanger introduced--S.F. No. 953: Referred to the Committee on State and Local Government Operations.

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1
                            A bill for an act
         relating to local government; repealing the compensation limit for local government employees;
 2
 3
         amending Minnesota Statutes 2004, sections 356.611,
 5
         subdivision 1; 465.719, subdivision 9; repealing
 6
         Minnesota Statutes 2004, section 43A.17, subdivision 9.
 7
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
 8
         Section 1. Minnesota Statutes 2004, section 356.611,
    subdivision 1, is amended to read:
10
         Subdivision 1.
                          [STATE SALARY LIMITATIONS.] (a)
    Notwithstanding any provision of law, bylaws, articles of
11 .
12
    incorporation, retirement and disability allowance plan
13
    agreements, or retirement plan contracts to the contrary, the
    covered salary for pension purposes for a plan participant of a
14
    covered retirement fund enumerated in section 356.30,
15
    subdivision 3, may not exceed 95 percent of the salary
16
    established for the governor under section 15A.082 at the time
17
    the person received the salary.
18
19
         (b) This section does not apply to a salary paid:
20
         (1) to the governor or to a judge;
         (2) to an employee of a political subdivision in-a-position
21
    that-is-excluded-from-the-limit-as-specified-under-section
22
23
    43A-17,-subdivision-9;
         (3) to a state employee as defined under section 43A.02,
24
    subdivision 21;
25
             to an employee of Gillette Hospital who is covered by
26
```

- 1 the general state employees retirement plan of the Minnesota
- 2 State Retirement System;
- 3 (5) to an employee of the Minnesota Crop Improvement
- 4 Council; or
- 5 (6) to an employee of the Minnesota Historical Society.
- 6 (c) The limited covered salary determined under this
- 7 section must be used in determining employee and employer
- 8 contributions and in determining retirement annuities and other
- 9 benefits under the respective covered retirement fund and under
- 10 this chapter.
- 11 Sec. 2. Minnesota Statutes 2004, section 465.719,
- 12 subdivision 9, is amended to read:
- 13 Subd. 9. [APPLICATION OF OTHER LAWS.] A corporation
- 14 created by a political subdivision under this section must
- 15 comply with every law that applies to the political subdivision,
- 16 as if the corporation is a part of the political subdivision,
- 17 unless the resolution ratifying creation of the corporation
- 18 specifically exempts the corporation from part or all of a law.
- 19 If the resolution exempts the corporation from part or all of a
- 20 law, the resolution must make a detailed and specific finding as
- 21 to why the corporation cannot fulfill its purpose if the
- 22 corporation is subject to that law. A corporation may not be
- 23 exempted from chapter 13D, the Minnesota Open Meeting Law,
- 24 sections 138.163 to 138.25, governing records management, or
- 25 chapter 13, the Minnesota Government Data Practices Act. Any
- 26 affected or interested person may bring an action in district
- 27 court to void the resolution on the grounds that the findings
- 28 are not sufficiently detailed and specific, or that the
- 29 corporation can fulfill its purpose if it is subject to the law
- 30 from which the resolution exempts the corporation. Laws that
- 31 apply to a political subdivision that also apply to a
- 32 corporation created by a political subdivision under this
- 33 subdivision include, but are not limited to:
- 34 (1) chapter 13D, the Minnesota Open Meeting Law;
- 35 (2) chapter 13, the Minnesota Government Data Practices
- 36 Act;

- 1 (3) section 471.345, the Uniform Municipal Contracting Law;
- 2 (4) sections 43A-177-limiting-the-compensation-of-employees
- 3 based-on-the-governor's-salary; 471.991 to 471.999, providing
- 4 for equitable pay; and 465.72 and 465.722, governing severance
- 5 pay;
- 6 (5) section 275.065, providing for truth-in-taxation
- 7 hearings. If any tax revenues of the political subdivision will
- 8 be appropriated to the corporation, the corporation's annual
- 9 operating and capital budgets must be included in the
- 10 truth-in-taxation hearing of the political subdivision that
- 11 created the corporation;
- 12 (6) if the corporation issues debt, its debt is included in
- 13 the political subdivision's debt limit if it would be included
- 14 if issued by the political subdivision, and issuance of the debt
- 15 is subject to the election and other requirements of chapter 475
- 16 and section 471.69;
- 17 (7) section 471.895, prohibiting acceptance of gifts from
- 18 interested parties, and sections 471.87 to 471.89, relating to
- 19 interests in contracts;
- 20 (8) chapter 466, relating to municipal tort liability;
- 21 (9) chapter 118A, requiring deposit insurance or bond or
- 22 pledged collateral for deposits;
- 23 (10) chapter 118A, restricting investments;
- 24 (11) section 471.346, requiring ownership of vehicles to be
- 25 identified;
- 26 (12) sections 471.38 to 471.41, requiring claims to be in
- 27 writing, itemized, and approved by the governing board before
- 28 payment can be made; and
- 29 (13) the corporation cannot make advances of pay, make or
- 30 guarantee loans to employees, or provide in-kind benefits unless
- 31 authorized by law.
- 32 Sec. 3. [REPEALER.]
- Minnesota Statutes 2004, section 43A.17, subdivision 9, is
- 34 repealed.

APPENDIX Repealed Minnesota Statutes for 05-1445

43A.17 SALARY LIMITS, RATES, RANGES AND EXCEPTIONS.

- Subd. 9. Political subdivision compensation limit.

 (a) The salary and the value of all other forms of compensation of a person employed by a political subdivision of this state, excluding a school district, or employed under section 422A.03 may not exceed 95 percent of the salary of the governor as set under section 15A.082, except as provided in this subdivision. For purposes of this subdivision, "political subdivision of this state" includes a statutory or home rule charter city, county, town, metropolitan or regional agency, or other political subdivision, but does not include a hospital, clinic, or health maintenance organization owned by such a governmental unit.
- maintenance organization owned by such a governmental unit.

 (b) Deferred compensation and payroll allocations to purchase an individual annuity contract for an employee are included in determining the employee's salary. Other forms of compensation which shall be included to determine an employee's total compensation are all other direct and indirect items of compensation which are not specifically excluded by this subdivision. Other forms of compensation which shall not be included in a determination of an employee's total compensation for the purposes of this subdivision are:
- (1) employee benefits that are also provided for the majority of all other full-time employees of the political subdivision, vacation and sick leave allowances, health and dental insurance, disability insurance, term life insurance, and pension benefits or like benefits the cost of which is borne by the employee or which is not subject to tax as income under the Internal Revenue Code of 1986;
- (2) dues paid to organizations that are of a civic, professional, educational, or governmental nature; and
- (3) reimbursement for actual expenses incurred by the employee which the governing body determines to be directly related to the performance of job responsibilities, including any relocation expenses paid during the initial year of employment.

The value of other forms of compensation shall be the annual cost to the political subdivision for the provision of the compensation.

- (c) The salary of a medical doctor or doctor of osteopathy occupying a position that the governing body of the political subdivision has determined requires an M.D. or D.O. degree is excluded from the limitation in this subdivision.
- (d) The commissioner may increase the limitation in this subdivision for a position that the commissioner has determined requires special expertise necessitating a higher salary to attract or retain a qualified person. The commissioner shall review each proposed increase giving due consideration to salary rates paid to other persons with similar responsibilities in the state and nation. The commissioner may not increase the limitation until the commissioner has presented the proposed increase to the Legislative Coordinating Commission and received the commission's recommendation on it. The recommendation is advisory only. If the commission does not give its recommendation on a proposed increase within 30 days from its receipt of the proposal, the commission is deemed to have made no recommendation.

- Senator moves to amend S.F. No. 953 as follows:
- Page 1, after line 7, insert:
- "Section 1. Minnesota Statutes 2004, section 43A.17,
- 4 subdivision 9, is amended to read:
- 5 Subd. 9. [POLITICAL SUBDIVISION COMPENSATION LIMIT.] (a)
- 6 The salary and the value of all other forms of compensation of a
- 7 person employed by a political subdivision of this state,
- 8 excluding a school district, or employed under section 422A.03
- 9 may not exceed 95 110 percent of the salary of the governor as
- 10 set under section 15A.082, except as provided in this
- 11 subdivision. For purposes of this subdivision, "political
- 12 subdivision of this state" includes a statutory or home rule
- 13 charter city, county, town, metropolitan or regional agency, or
- 14 other political subdivision, but does not include a hospital,
- 15 clinic, or health maintenance organization owned by such a
- 16 governmental unit.
- 17 (b) Deferred compensation and payroll allocations to
- 18 purchase an individual annuity contract for an employee are
- 19 included in determining the employee's salary. Other forms of
- 20 compensation which shall be included to determine an employee's
- 21 total compensation are all other direct and indirect items of
- 22 compensation which are not specifically excluded by this
- 23 subdivision. Other forms of compensation which shall not be
- 24 included in a determination of an employee's total compensation
- 25 for the purposes of this subdivision are:
- 26 (1) employee benefits that are also provided for the
- 27 majority of all other full-time employees of the political
- 28 subdivision, vacation and sick leave allowances, health and
- 29 dental insurance, disability insurance, term life insurance, and
- 30 pension benefits or like benefits the cost of which is borne by
- 31 the employee or which is not subject to tax as income under the
- 32 Internal Revenue Code of 1986;
- (2) dues paid to organizations that are of a civic,
- 34 professional, educational, or governmental nature; and
- 35 (3) reimbursement for actual expenses incurred by the
- 36 employee which the governing body determines to be directly

- 1 related to the performance of job responsibilities, including
- 2 any relocation expenses paid during the initial year of
- 3 employment.
- 4 The value of other forms of compensation shall be the
- 5 annual cost to the political subdivision for the provision of
- 6 the compensation.
- 7 (c) The salary of a medical doctor or doctor of osteopathy
- 8 occupying a position that the governing body of the political
- 9 subdivision has determined requires an M.D. or D.O. degree is
- 10 excluded from the limitation in this subdivision.
- 11 (d) The commissioner may increase the limitation in this
- 12 subdivision for a position that the commissioner has determined
- 13 requires special expertise necessitating a higher salary to
- 14 attract or retain a qualified person. The commissioner shall
- 15 review each proposed increase giving due consideration to salary
- 16 rates paid to other persons with similar responsibilities in the
- 17 state and nation. The commissioner may not increase the
- 18 limitation until the commissioner has presented the proposed
- 19 increase to the Legislative Coordinating Commission and received
- 20 the commission's recommendation on it. The recommendation is
- 21 advisory only. If the commission does not give its
- 22 recommendation on a proposed increase within 30 days from its
- 23 receipt of the proposal, the commission is deemed to have made
- 24 no recommendation."
- 25 Page 1, line 16, strike "95" and insert "110"
- Page 1, lines 21 to 23, reinstate the stricken language
- Pages 2 and 3, delete sections 2 and 3
- Renumber the sections in sequence and correct the internal
- 29 references
- 30 Amend the title accordingly

[COUNSEL] DPM SCS0953A-1

Senator moves to amend S.F. No. 953 as follows:

Page 1, after line 7, insert:

03/07/05

- 3 "Section 1. Minnesota Statutes 2004, section 43A.17,
- 4 subdivision 9, is amended to read:
- 5 Subd. 9. [POLITICAL SUBDIVISION COMPENSATION LIMIT.] (a)
- 6 The salary and the value of all other forms of compensation of a
- 7 person employed by a political subdivision of this state,
- 8 excluding a school district, or employed under section 422A.03
- 9 may not exceed 95-percent-of-the-salary-of-the-governor-as-set
- 10 under-section-15A-082, except as provided in this subdivision,
- 11 (1) \$150,379 in 2005; and (2) in each year after 2005, the
- 12 maximum amount for the previous year adjusted for inflation
- 13 using the Consumer Price Index. For purposes of this
- 14 subdivision, "political subdivision of this state" includes a
- 15 statutory or home rule charter city, county, town, metropolitan
- 16 or regional agency, or other political subdivision, but does not
- 17 include a hospital, clinic, or health maintenance organization
- 18 owned by such a governmental unit.
- 19 (b) Deferred compensation and payroll allocations to
- 20 purchase an individual annuity contract for an employee are
- 21 included in determining the employee's salary. Other forms of
- 22 compensation which shall be included to determine an employee's
- 23 total compensation are all other direct and indirect items of
- 24 compensation which are not specifically excluded by this
- 25 subdivision. Other forms of compensation which shall not be
- 26 included in a determination of an employee's total compensation
- 27 for the purposes of this subdivision are:
- 28 (1) employee benefits that are also provided for the
- 29 majority of all other full-time employees of the political
- 30 subdivision, vacation and sick leave allowances, health and
- 31 dental insurance, disability insurance, term life insurance, and
- 32 pension benefits or like benefits the cost of which is borne by
- 33 the employee or which is not subject to tax as income under the
- 34 Internal Revenue Code of 1986;
- 35 (2) dues paid to organizations that are of a civic,
- 36 professional, educational, or governmental nature; and

- 1 (3) reimbursement for actual expenses incurred by the
- 2 employee which the governing body determines to be directly
- 3 related to the performance of job responsibilities, including
- 4 any relocation expenses paid during the initial year of
- 5 employment.
- 6 The value of other forms of compensation shall be the
- 7 annual cost to the political subdivision for the provision of
- 8 the compensation.
- 9 (c) The salary of a medical doctor or doctor of osteopathy
- 10 occupying a position that the governing body of the political
- 11 subdivision has determined requires an M.D. or D.O. degree is
- 12 excluded from the limitation in this subdivision.
- 13 (d) The commissioner may increase the limitation in this
- 14 subdivision for a position that the commissioner has determined
- 15 requires special expertise necessitating a higher salary to
- 16 attract or retain a qualified person. The commissioner shall
- 17 review each proposed increase giving due consideration to salary
- 18 rates paid to other persons with similar responsibilities in the
- 19 state and nation. The-commissioner-may-not-increase-the
- 20 limitation-until-the-commissioner-has-presented-the-proposed
- 21 increase-to-the-Legislative-Coordinating-Commission-and-received
- 22 the-commission's-recommendation-on-it---The-recommendation-is
- 23 advisory-only--- If-the-commission-does-not-give-its
- 24 recommendation-on-a-proposed-increase-within-30-days-from-its
- 25 receipt-of-the-proposal,-the-commission-is-deemed-to-have-made
- 26 no-recommendation. A political subdivision requesting an
- 27 increase in the limitation must submit the request
- 28 simultaneously to the commissioner and the Legislative
- 29 Coordinating Commission. The commissioner may not act on the
- 30 increase before receiving the recommendation of the Legislative
- 31 Coordinating Commission, unless the commission does not make a
- 32 recommendation within 30 days of receiving the request. The
- 33 commissioner must act on the increase within 15 days after
- 34 receiving a recommendation from the commission or 45 days after
- 35 receiving the request from the political subdivision, whichever
- 36 comes first. If the commissioner does not act by the applicable

- 1 deadline, the waiver is granted."
- Page 1, line 16, strike everything after "exceed"
- 3 Page 1, strike line 17
- Page 1, line 18, strike everything before the period and
- 5 insert ", for the year in which the person received the salary,
- 6 (1) \$150,379 in 2005; and (2) in each year after 2005, the
- 7 maximum amount for the previous year adjusted for inflation
- 8 using the Consumer Price Index"
- Pages 2 and 3, delete sections 2 and 3, and insert:
- "Sec. 3. [EFFECTIVE DATE.]
- Sections 1 and 2 are effective the day following final
- 12 enactment. The provisions of section 1 establishing a revised
- 13 process for considering increases to the compensation limit
- 14 apply to proposals for increases submitted after the effective
- 15 date of section 1."
- Renumber the sections in sequence and correct the internal
- 17 references
- 18 Amend the title accordingly

Commentary

A forum for opinions, reactions, dialogue and disagreement

State must adjust local government salary cap

By Pat Anderson

Even a good state policy can lead to negative consequences if it is not allowed to evolve over time. One such policy is the current cap on the compensation of local government employees.

The salary cap now limits the compensation that local governments may pay their employees to 95 percent of the governor's salary. This was an excellent policy when implemented and helped ensure that top local government administrators were not paid outrageous sums.

The governor's \$120,303 salary, however, has not changed since 1998, leaving local governments to deal with a salary

limit (\$114,288) that was set to reflect the fiscal situation seven years ago.

to pay the same amount to top administrators that they pay to other employees the admin-

The outdated nature of the cap has caused many local governments to have difficulty recruiting and retaining highly qualified staff. Because no other state in the country has such a limit, Minnesota's best and brightest are frequently tempted to leave for higher salaries in other states. This also puts our state at a disadvantage when it comes to attracting talented people.

In addition, many local governments face salary compression issues, where several levels of senior staff are bumping up against the cap. In these cases, local governments are forced

to pay the same amount to top administrators that they pay to other employees the administrators oversee. This sort of compression leaves employees with no financial incentive to accept promotions to positions of greater responsibility. Instead it provides an incentive for qualified employees to look elsewhere for advancement.

These unfortunate consequences of the current salary cap have led some local governments to take steps that ignore the importance of financial transparency. These local governments are working around the law by awarding extra vacation days to some top managers, who cash out the extra vacation

time when they leave.

These localities are circumventing the spirit, if not the letter, of the law by playing games with compensation. I don't believe cities and counties should tell citizens that top managers are being paid a given salary while planning to award a large-sum of cash to the individual at the end of his or her service.

Even so, I understand why local governments have resorted to this practice. The current salary cap is out of date.

Some sort of salary cap is necessary to keep a lid on the amount that top local government managers can be paid. Further, this cap should also apply to school superintendents,

who currently have no cap on the amount they can earn. ers a higher salary, they must be willing to take the political

That said, the Legislature must correct the current situation so that Minnesota's local governments can compete with their counterparts in other states. Since it is doubtful that the Legislature has any intention of raising the governor's salary, it must either raise the salary cap to a percentage greater than the governor's salary or institute a new limit with no relation to the amount paid to the governor. One possibility is a new, higher cap that increases annually according to some inflationary measure.

If local officials believe they need to pay their top manag-

ers a higher salary, they must be willing to take the political heat. Additionally, an increase in the salary cap should be conditional upon the commitment of local governments to end salary shell games.

Local governments in Minnesota spend more than \$20 billion each year. Skilled administrators can play a key role in maximizing the use of tax revenue. The Legislature must find a way to help local governments recruit and retain qualified senior administrators while promoting transparency and avoiding salary compression.

Pat Anderson is Minnesota's state auditor.

Minneapolis Star Tribune Wednesday, March 2,2005 SF 953 Sen. Kelley

Local pay

Unhitch it from gov's salary

Plymouth needed a new city manager — and as the sixth-largest and one of the spiffiest cities in Minnesota, it wanted a good one. A national search seemed in order.

Trouble was, said Mayor Judy Johnson, no strong out-of-state candidates wanted the job. It didn't appeal much to qualified candidates from other Minnesota cities, either. The reason: State law forbids giving local government employees pay and benefits that exceed 95 percent of the governor's salary, or \$114,288. That's for the top city and county administrators; compensation for other positions must fall in line at a lesser amount.

"Candidates would tell us that, to leave their communities and find new housing for what we were offering, they would lose money," Johnson said. "Why can't the state trust us to set professional staff salaries, and answer to our own voters for what we do?"

That question is being put to legislators this session, in bills that would either raise the state's local government salary cap, or scrap it. As State Auditor Pat Anderson argues in a column on the opposite page, a higher cap would bring at least temporary relief for the compensation headache the state is causing many local governments. But a lasting cure is in order. The cap should go.

The cap, which originated in 1977 in a fit of state paternalism about local spending, has been punctured several times in recent years. Elected officials, including sheriffs and county attorneys, were never tucked under the cap. School districts and government-owned hospitals are now exempt, and waivers have been granted by the state commissioner of employee relations 35 times (as of a tally reported two months ago).

But the commissioner has also rejected 19 requests since 1997. Local government officials say waivers have been harder to come by in recent years, and when one is granted, it has often been for a lesser amount than requested. Dakota County Commissioner Joe Harris said it took four years of effort to obtain a waiver for longtime county administrator Brandt Richardson two years ago — and that only put his compensation at \$130,000, much less than he could make in most other states, or the private sector, for managing a \$320 million annual budget and 1,800 employees.

The situation is made worse by the fact that the governor's salary has not budged past \$120,303 since 1998. Given the state's recurring deficits, that's smart politics. But, as local officials note, a governor has a short-term job that comes with housing, a car and driver, a security detail and more, in addition to salary. And while a governor's job is certainly competitive, Minnesotans need not worry about losing a governor to another state in a salary-bidding war. Linking a career public administrator's total compensation to a governor's salary is a mismatch.

The salary cap is but one of the ways in which legislators have treated city and county officials as naughty stepchildren, rather than people with election certificates as valid as their own. Such hyper-regulation of local affairs is both demeaning and counterproductive. Paying what the market demands for skilled, capable administrators leads to more efficient and effective government services — and that saves money in the long run. "Why would the Legislature want to thwart the effort of hiring good employees?" asked Harris. Why, indeed?

SF 953 Sen Johnson

Requests/approvals for waiver from 95% salary cap

						Requestor's		Compensation	Comp rec	
	Date	Notes	5		Current	estimate of		recommended	as % of	DOER
	considered		Authority	Position	comp	market rate	Request	by Subc	gov salary	action
1	9/26/1997		HCMC	CEO	107,112	> 200,000	176,200	176,200	146%	176,200
2	9/26/1997	(1)	HCMC	coo		> 150,000	136,200	136,200	113%	136,200
3	9/26/1997		HCMC	CFO	93,276	> 130,000	121,200	No waiver	NA	No waiver
4	12/13/1999	(2)	MetroTransit ·	General Manager	114,288	156,862	156,200	156,200	130%	156,200
5	12/13/1999	(2)	MAC	Executive Director	114,239	165,000	167,000	156,200	130%	156,200
6	2/22/2000	(3)	Douglas Cty Hospital	CEO	112,670	186,100	175,000	120% of governor	NA	\$155,000
7	11/15/2000		Metro Transit	Asst General Manager	114,288	135,000	150,750	150,750	125%	150,750
8	11/15/2000		Monticello-Big Lake Hośp.	Executive Director	114,231	189,400	189,400	145,000	121%	145,000
9	11/15/2000		Hennepin County	Administrator	114,288	163,266	165,000	165,000	137%	165,000
10	11/15/2000		Hennepin County	Dep Administrator	114,288	130,626	145,000	131,000	109%	131,000
11	11/15/2000		Hennepin County	Asst Admin-Hum Srvces	114,288	135,477	135,000	125,000	104%	125,000
12	11/15/2000		Hennepin County	Asst Admin-Pub Works	114,288	134,606	135,000	125,000	104%	125,000
13	12/18/2000		City of Minneapolis	Assist City Coordinator	109,632	126,454	121,763	126,000	105%	126,000
14	12/18/2000		City of Minneapolis	City Attorney	114,288	116,424	130,381	116,000	96%	116,000
15	12/18/2000		City of Minneapolis	ED, Convention Center	100,464	101,288	134,590	119,000	99%	119,000
16	12/18/2000		City of Minneapolis	City Coordinator	114,288	150,079	138,215	138,000	115%	138,000
17	12/18/2000		City of Minneapolis	Chief of Police	114,288	116,449	130,851	116,000	96%	116,000
18	12/18/2000		City of Minneapolis	Chief, Fire Dept	101,460	110,124	118,316	No waiver	NA.	No waiver
19	12/18/2000		City of Minneapolis	Comm of Health	101,724	114,874	118,629	No waiver	NA NA	No waiver'
20	12/18/2000		City of Minneapolis	Dir Human Resources	103,812	103,106	117,532	No waiver	NA.	No waiver
21	12/18/2000		City of Minneapolis	Dir of Planning	101,460	104,555	118,316	No waiver	NA NA	No waiver
22	12/18/2000		City of Minneapolis	Dep Dir, Pub Works	89.880	98,960	122,233	No waiver	NA.	No waiver
23	12/18/2000		City of Minneapolis	Finance Officer	114,979	109,431	123,800	No waiver	NA NA	No waiver
24	12/18/2000		City of Minneapolis	Chief Info Officer	114,288	101,934	130,966	No waiver	NA NA	
25	12/18/2000		City of Minneapolis	City Engineer	114,288	111,384	138,118	No waiver	NA NA	No waiver
26	12/18/2000		City of Minneapolis	Dir Employee Svcs	109,188	81,396	121,273	No waiver	NA NA	No waiver
27	12 10/2000		Rice Memorial Hospital	CEO	113,908	210,600	210,600	160,000	133%	160,000
28	2/1/2002		Dakota County	County Administrator	114,288	210,000	142,000	118,900	99%	118,288
29	2/1/2002		St. Louis County	County Administrator	116,722		125,000	118,900	99%	118,288
30	3/18/2002		Rochester Public Utility	General Manager	114,288	165,000	130,000	130,000	108%	122,000
31	4/25/2002		District One Hospital-Faribault	CEO	114,661	191,000	160,000	160,000	133%	155,000
32	6/28/2002		Hutchinson Area Health Care	Cert. Reg. Nurse Anesth.	125,549	150,000	155,000	135,000	112%	135,000
33	6/28/2002		Mercy Hospital, Moose Lake	Cert. Reg. Nurse Anesth.	120,288	150,000	135,000	135,000	112%	135,000
34	8/26/2002		City of Rochester	City Administrator	114,288	141,400	125,000	130,000	108%	120,000
35	8/26/2002		City of St. Louis Park	City Manager	114,288	131,389	131,389	130,000	108%	116,600
36	8/26/2002		City of Minnetonka	City Manager	114,288	145,111	145,111	130,000	108%	116,600
37	8/26/2002		Minneapolis Public Library	Executive Director	103,796	135,000	135,000	130,000	108%	130,000
38	8/26/2002		Local Gov't Information Systems		114,288	161,775	150,000	130,000	108%	120,000
39	0/20/2002	(2)	City of Bloomington	City Manager	117,288		144,000	130,000	100%	120,000
40		(2)	City of Hutchinson	Utilities Commission Mgr	114,300		135,000			•
41		(2)	Oimsted County	County Administrator			121,064			No waiver 122,000
		(2)	Olmsted County	Public Works Director	114,971		120,569			
42					113,600		120,569			No waiver
43 44		(4) (2)	Olmsted County Anoka County	Compensation plan County Administrator	114,282	144,737	144,737			No waiver 130,000
			Anoka County	•			132,277			
45 46		(2) (2)	Anoka County Anoka County	Human Srvces Div Mgr Fin & Cntlr Srvces Div Mgr	114,282 107,063		119,245			116,600
			Dakota County				146,600			No waiver
47		(2)		County Administrator	118,288		240,000			130,000
48		(2)	Regions Hospital	VP, Regulated Hosp Partne	184,100					220,000
49	-	(2)	Regions Hospital	VP, Patient Care Srvces	140,490		200,000		and the second	143,000
50		(5)	Ramsey County	County Manager	114,288		140,000			No waiver
51		(6)	City of Minneapolis	Chief of Police	116,000	142,000	142,000			135,000

⁽¹⁾ The dollar amount recommended by the Subcommittee and adopted by DOER includes up to \$1,200 in stability pay.

(2) No action taken by Subcommittee within 30 days. Considered positive recommendation under 43A.17.

(6) No action taken by Subcommittee within 30 days. Considered under 43A.17 as no recommendation. DOER approve increase 12/22/03

51 requests since 1997 36 approved 15 not approved

There were 7 in 2003 H were approved 3 were not

⁽³⁾ The Subcommittee's recommendation was expressed as a percent of the governor's salary, which equaled \$144,364. DOER's decision was expressed as \$ amount.

(4) The County requested a waiver for its compensation plan. The statute provides for waivers for individual positions only.

(5) Request submitted 6/18/03, and declined by DOER 8/19/03. DOER did not consult the Subcommittee, since not required if commissioner intends to decline request.

DOER SF953

DATE:

March 7, 2005

TO:

FROM:

Jill Pettis

Compensation Manager

RE:

Salary Waiver Request

Attached is the questionnaire for requests for exemptions for salaries that would exceed 95% of the Governor's salary. We would like the information to be fairly concise so the limited space is intentional. However, if you find that your information does not "fit," you may retype the questions and fill in the spaces accordingly.

Please call if you have any questions.

Name of Jurisdiction:			
Address:	• • • • • • • • • • • • • • • • • • • •		
Contact Person:			
Phone:	Fax:		E-Mail
I. Position			
	and the second s		
II. Current Salary		New Salary	Requested
	istory of the curre		
	nistory of the curre		
II. Current Salary III. Provide the salary h	istory of the curre		
		nt incumbent	since hired

V. Describe the current total compensation package for this position. Be sure to include all wages, bonuses, special benefits, deferred

compensation, transportation allowance, etc.

IX. Describe anticipated recruitment difficulties. Explain the basis for any anticipated recruitment difficulties. May include items such as national trends, experiences of similar employers and other statistics.

X. Describe current market conditions and characteristics related to this position. Include statewide, regional and national data.

XI. Describe how the jurisdiction will manage any compliance with the Local Government Pay Equity Act if the requested increase is awarded.

SF 953 John KASKEZYN



The age old argument of "local control" could be used to justify almost any idea.





2003 Salary Survey: Municipal Officials

. nis is the third year that ICMA has offered an online version of the annual survey. In July 2003, paper surveys were mailed to all municipal and county governments with populations of 2,500 and above and to those under 2,500 that are recognized by ICMA as having a council-manager form of government or as providing for an appointed general management (chief administrative officer) position. The mail survey gave the URL for the online version and provided a unique identification number for the local government. A second paper survey was mailed to those local governments that had not responded to the first mailing or had not provided the information online.

Of the 8,050 municipalities that received surveys, 4,172 responded (51.8 percent).

For more information on the ICMA's Annual Directory and Salary Survey, please contact Sebia M. Clark.

Flicols |

Click here to buy the complete dataset from bookstore.icma.org.

National Average

Position	2003 Average Salary (\$)
Chief elected efficiel	40.026
Chief elected official	18,836
City manager	92,472
: Chief administrative officer	71,857
Primary assistant manager/CAO	76,002
Clerk	48,164
Chief financial officer	71,277
Health officer	61,201
Treasurer	51,597
Public works director	65,849
Engineer	75,248
Human services director	62,455
Public safety director	69,702
Police chief	68,212
Fire chief	68,629
Economic development director	69,107
Planning director	68,540
Human resources director	65,839
Risk manager	61,880
Parks and recreation director	62,061
Superintendent of parks	51,107
Recreation director	52,673
Chief librarian	53,720
Information services director	71,940
Purchasing director	54,593

2003 Salary Survey: County Officials

This is the third year that ICMA has offered an online version of the annual survey. In July 2003, paper surveys were mailed to all municipal and county governments with populations of 2,500 and above and to those under 500 that are recognized by ICMA as having a council-manager form of government or as providing for an appointed general management (chief administrative officer) position. The mail survey gave the URL for the online version and provided a unique identification number for the local government. A second paper survey was mailed to those local governments that had not responded to the first mailing or had not provided the information online.

Of the 3,040 counties that received surveys, 1,116 responded (36.7 percent).

For more information on the ICMA's Annual Directory and Salary Survey, please contact Sebia M. Clark.



Click here to buy the complete dataset from bookstore.icma.org.

National Average

Position	2003 Average Salary (\$)
Chief elected official County manager Chief administrative officer Primary assistant manager/CAO Clerk Chief financial officer Health officer Treasurer Public works director Engineer Human services director Public safety director Police chief Fire chief Economic development director Planning director Human resources director Risk manager Parks and rec. director Superintendent of parks Recreation director Chief librarian Information services director Purchasing director	34,124 106,511 79,077 75,385 46,575 65,888 70,411 46,051 70,571 71,489 72,069 58,356 60,592 66,074 64,450 61,746 64,882 56,252 58,036 48,336 50,571 56,530 71,087 55,069

Posted on Sun, Feb. 27, 2005

OTLIGHT PEGGY INGISON

Age: 52

Home: New Brighton

Job: Commissioner of finance

Career: Ingison has been going over Minnesota's books for almost three decades. After starting her governmental career as an auditor at the Department of Transportation, the Bloomington native began a 14-year stint as a fiscal analyst for the state Senate. In 1996, she became the state's budget director and was appointed to her new job by Gov. Tim Pawlenty last year.

Which teacher do you feel influenced you the most? Mr. Stan Skjei was a teacher that I had at Bloomington Kennedy High School for bookkeeping and accounting. I expect most people find accounting boring, but Mr. Skjei made it an interesting challenge, like solving a puzzle.

Can you briefly describe the major differences in responsibilities between being budget director and commissioner of finance? As state budget director, I headed up the Budget Division in the Department of Finance, with primary responsibility for managing all aspects of the state budget, from development of the governor's recommendations to implementation and oversight of the enacted budget. As commissioner, I have the responsibility of managing the entire department. While the budget is among the more visible vities of the department, we are also responsible for preparing the state's financial statements, managing the state accounting and roll systems, debt issuance, banking and treasury functions — generally acting as the state's controller.

What's the best part of your job? I really like the variety of issues and being able to work with many dedicated and competent people - especially in the Finance Department but also throughout state government.

What's your biggest concern about Minnesota's budget situation? I'm concerned about the long-term financial stability of the state in the face of a changing economy.

Why spend so many years in public service when your skills would probably be better compensated in the private sector? My dad was a finance director in a federal agency and served as a role model for me. He taught me the important influence government has ···: 11: : on people's lives. :

What do you do to relax away from the Capitol? I like cross-country skiing, hiking, gardening and kayaking.

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SF953 / HF995 (Kelley / Erhardt)

Bill to repeal salary cap for local government or political subdivision employees

Facts:

Governor's salary = \$120,303
 Current cap of 95% = \$114,288

Proposed lifting of the cap = the sky's the limit!

Testifiers who raised concerns about HF995 at House Local Govt Cmte:

Bjorn Skogquist
 Mayor
 City of Anoka

Bob Cardinal Mayor City of Maplewood

■ Tom Kough Council member City of Roseville

Things to consider:

- 1. Where is the public outcry? Was this an issue you heard door-knocking in your district?
- 2. How will Greater MN fare against rich suburban communities?
- 3. My understanding is that in 8 years, only 56 waivers were applied for out of 220,000 employee positions that are covered by the cap. Does this signify a problem or crisis? Since 61% of the waivers were granted, does this mean the system needs adjustment?
- 4. Could a future governing body rescind an excessive pay raise?
- 5. With salary raises, come increases in severance packages.
- 6. Employees know there is a salary cap when they are hired.
- 7. What positions are currently vacant and unable to be filled?
- 8. Why doesn't this bill address the complaints that have been raised about hiding salary benefits like free lunches, Rotary club dues, free professional dues, free educational classes, free phones, free PDA's, computers, car allowances, and golden parachute retirement packages?

Questions raised on HF995 at House Local Government Committee followed by my responses ...

#1

Statement:

This is a "local control" issue.

Response:

My experience in government has told me that you use the "local control" claim when you have nothing else to support

your position. See attached license plate sheet

#2

Statement:

The salary cap is preventing us from keeping up with other

states.

Response:

The most recent survey on the web site of the International City/County Management Association tells a substantially different story. The average salaries for all city and county employees are below the current cap. **See attached survey**

"3

Statement:

Lift the cap and treat government like a business

Response:

If you want to treat government like a business, first repeal the law that closes government down on holidays, and then

dissolve the PERA pension plan. That's just a start.

#4

Statement:

It's unfair that the county attorney and sheriff are not covered

by the cap.

Response:

All elected officials are exempt from the cap.

#5

Statement:

This is an issue of trusting local government officials.

Response:

Trust is not the issue. The state has a vested interest in establishing moral and ethical standards within our system of government, such as conflict of interest laws. This also includes the responsibility of creating an environment where people are encouraged to take government positions primarily due to their desire to serve the public, rather than a desire to receive a large paycheck. In return these employees receive an excellent salary, superior benefits, solid job security, and a good work environment.

46

Statement: A Woodbury council member stated that their executive

search person Jerry Oldani indicated that their pool of city

manager candidates was limited due to the salary cap.

Response: I have met Jerry Oldani because he did the search in

Roseville. What Jerry also said to us is that any limitation in salary, regardless of who is doing the limiting, is going to affect the pool of candidates. He also said that regardless of the

salary cap, we would still have plenty of excellent or superior

candidates to choose from. Jerry was right.

Statement:

We haven't been able to reward our county administrator for a

job well done the last few years because he is at the cap.

Response: I find it troubling to hear that things have degraded down to the

point that the only way we can reward an employee for a job well done is to cut them a check? Is this what public service is

about in this state?

Statement:

56 employees have requested a waiver to the cap.

Response:

Actually that is 56 over 8 years, out of 220,000 employees that

are under the cap. I believe Anoka County has 1800

employees and they requested 3 waivers and got two. So the

cap affected 0.0016% of their employees. How is this a

problem?

Statement:

This is not a state issue.

#9 Response:

The 10th Amendment to the US Constitution states that all powers not delegated are reserved to the states, not political

subdivisions. The Minnesota Constitution Article 12, section 3, makes it clear that cities and counties exist at the pleasure of

the state.

Statement:

#10

If the cap is raised, you won't see any waivers and everyone

will be happy.

Response:

For how long? Five years at best?

Statement:

The Governor's salary package is worth \$250,000.

Response:

Does this include 24-hour executive protection, a driver, and a free home? How does this apply to municipal employees?

Statement:

A city employee received an outside job offer that was above the government salary cap. Because the open meeting law required a 72-hour notice before a meeting could be held, the

#12

employee left before the council could meet.

Response:

If an employee was unwilling to give the city 72-hours to meet and discuss the situation, clearly the employee didn't really have a great interest in staying with the city.

Point:

The salary cap process indirectly generates public disclosure. The act of applying for or the granting of a waiver from the salary cap generated newspaper articles on Ramsey County and Anoka County.

Point:

What kind of message are we sending when we say that every single political subdivision employee can make more money than the Governor of our state?

Point:

#15

I personally contacted 6 elected officials from 5 League of Minnesota Cities member cities and only one was informed about this issue.

Senator Higgins from the Committee on State and Local 2 Government Operations, to which was referred

- S.F. No. 953: 3 A bill for an act relating to local government; repealing the compensation limit for local 4
- 5 government employees; amending Minnesota Statutes 2004, sections
- 356.611, subdivision 1; 465.719, subdivision 9; repealing 6
- Minnesota Statutes 2004, section 43A.17, subdivision 9.
- Reports the same back with the recommendation that the bill be amended as follows:
- Page 1, after line 7, insert: 10
- "Section 1. Minnesota Statutes 2004, section 43A.17, 11
- subdivision 9, is amended to read: 12
- Subd. 9. [POLITICAL SUBDIVISION COMPENSATION LIMIT.] (a) 13
- The salary and the value of all other forms of compensation of a 14
- person employed by a political subdivision of this state, 15
- excluding a school district, or employed under section 422A.03 16
- may not exceed 95 110 percent of the salary of the governor as 17
- set under section 15A.082, except as provided in this 18
- subdivision. For purposes of this subdivision, "political 19
- subdivision of this state" includes a statutory or home rule 20
- charter city, county, town, metropolitan or regional agency, or 21
- 22 other political subdivision, but does not include a hospital,
- clinic, or health maintenance organization owned by such a 23
- 24 governmental unit.
- (b) Deferred compensation and payroll allocations to 25
- 26 purchase an individual annuity contract for an employee are
- included in determining the employee's salary. Other forms of 27
- compensation which shall be included to determine an employee's 28
- total compensation are all other direct and indirect items of 29
- compensation which are not specifically excluded by this 30
- subdivision. Other forms of compensation which shall not be 31
- 32 included in a determination of an employee's total compensation
- 33 for the purposes of this subdivision are:
- (1) employee benefits that are also provided for the 34
- majority of all other full-time employees of the political 35
- subdivision, vacation and sick leave allowances, health and 36
- 37 dental insurance, disability insurance, term life insurance, and
- pension benefits or like benefits the cost of which is borne by 38
- the employee or which is not subject to tax as income under the 39

- 1 Internal Revenue Code of 1986;
- 2 (2) dues paid to organizations that are of a civic,
- 3 professional, educational, or governmental nature; and
- 4 (3) reimbursement for actual expenses incurred by the
- 5 employee which the governing body determines to be directly
- 6 related to the performance of job responsibilities, including
- 7 any relocation expenses paid during the initial year of
- 8 employment.
- 9 The value of other forms of compensation shall be the
- 10 annual cost to the political subdivision for the provision of
- 11 the compensation.
- 12 (c) The salary of a medical doctor or doctor of osteopathy
- 13 occupying a position that the governing body of the political
- 14 subdivision has determined requires an M.D. or D.O. degree is
- 15 excluded from the limitation in this subdivision.
- 16 (d) The commissioner may increase the limitation in this
- 17 subdivision for a position that the commissioner has determined
- 18 requires special expertise necessitating a higher salary to
- 19 attract or retain a qualified person. The commissioner shall
- 20 review each proposed increase giving due consideration to salary
- 21 rates paid to other persons with similar responsibilities in the
- 22 state and nation. The commissioner may not increase the
- 23 limitation until the commissioner has presented the proposed
- 24 increase to the Legislative Coordinating Commission and received
- 25 the commission's recommendation on it. The recommendation is
- 26 advisory only. If the commission does not give its
- 27 recommendation on a proposed increase within 30 days from its
- 28 receipt of the proposal, the commission is deemed to have made
- 29 no recommendation."
- 30 Page 1, line 16, strike "95" and insert "110"
- Page 1, lines 21 to 23, reinstate the stricken language
- Pages 2 and 3, delete sections 2 and 3
- 33 Renumber the sections in sequence
- 34 Amend the title as follows:
- Page 1, line 2, delete "repealing" and insert "increasing"
- Page 1, line 4, after "sections" insert "43A.17,

1	subdivision 9;"
2	Page 1, line 5, delete everything after "1" and insert a
3	period
4	Page 1, delete line 6
5 6	And when so amended the bill do pass. Amendments adopted. Report adopted.
7	(Committee Chair)
8	
9	(Committee Chair)
10	
11	March 7, 2005
10	(Date of Committee recommendation)

Senate Counsel, Research, and Fiscal Analysis

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S.F. No. 1158 - Office of Administrative Hearings

Author:

Senator David H. Senjem

Prepared by:

Thomas S. Bottern, Senate Counsel (651/296-3810) 199

Date:

March 7, 2005

This bill makes miscellaneous changes to laws governing the operations of the Office of Administrative Hearings (OAH).

Section 1 [SALES AND DISTRIBUTION OF COMPILATION.] requires the Revisor of Statutes to provide three copies of the compilation of Minnesota Rules to the OAH without charge.

Section 2 [HEARINGS BEFORE ADMINISTRATIVE LAW JUDGE.] strikes the requirement that administrative law judges comment on the degree to which agencies have fulfilled substantive requirements of laws and rules in their report on proposed agency actions heard by the OAH.

Section 3 [PROCEDURAL RULES.] authorizes additional rulemaking by the chief administrative law judge to govern conduct of "other hearings" conducted by the OAH in addition to the specific hearings that are already referenced in law. Additional language in this section clarifies that the OAH subpoena authority extends to any manner being heard by the office.

Section 4 [COSTS ASSESSED.] provides that the OAH must consult with the Commissioner of Finance to assess agencies for the cost of hearings. Current law requires the OAH to consult with the Commissioner of Administration.

Section 5 [ADMINISTRATIVE LAW JUDGE DECISION FINAL; EXCEPTION.] under current law, the report of the administrative law judge is the final decision in a contested case unless the agency modifies or rejects the report within 90 days after the record of the proceeding closes. The change in this section provides that when an agency does not act within 90 days on a licensing case, the agency must return the record to the administrative law judge for consideration of disciplinary action.

Section 6 [CONDUCT OF HEARINGS AND INVESTIGATIONS.] provides that a workers' compensation judge in the OAH may conduct a closed hearing for a portion of a workers' compensation case if there is information in the record that is not public in order to issue necessary protective orders and seal all or part of the hearing record.

TSB:rer

Senator Senjem introduced--

S.F. No. 1158: Referred to the Committee on State and Local Government Operations.

Т	A DIII for an act
2 3 4 5 6 7 8	relating to state government; the Office of Administrative Hearings; providing state copies of Minnesota Rules to the office; regulating hearings and cases; providing rulemaking; assessing costs; amending Minnesota Statutes 2004, sections 14.47, subdivision 8; 14.50; 14.51; 14.53; 14.62, subdivision 2a; 176.411, subdivision 1.
9	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
10	Section 1. Minnesota Statutes 2004, section 14.47,
11	subdivision 8, is amended to read:
12	Subd. 8. [SALES AND DISTRIBUTION OF COMPILATION.] Any
13	compilation, reissue, or supplement published by the revisor
14	shall be sold by the revisor for a reasonable fee and its
15	proceeds deposited in the general fund. An agency shall
16	purchase from the revisor the number of copies of the
17	compilation or supplement needed by the agency. The revisor
18	shall provide without charge copies of each edition of any
19	compilation, reissue, or supplement to the persons or bodies
20	listed in this subdivision. Those copies must be marked with
21	the words "State Copy" and kept for the use of the office. The
22	revisor shall distribute:
23	(a) 25 copies to the Office of the Attorney General;
24	(b) two copies to the leader of each caucus in the house of
25	representatives and the senate, two copies to the Legislative
26	Reference Library, and one copy each to the House of

27 Representatives Research Department and the Office of Senate

- 1 Counsel and Research;
- 2 (c) three copies to the revisor of statutes for
- 3 transmission to the Library of Congress for copyright and
- 4 depository purposes;
- 5 (d) 150 copies to the State Law Library;
- 6 (e) ten copies to the law school of the University of
- 7 Minnesota; and
- 8 (f) one copy of any compilation or supplement to each
- 9 county library maintained pursuant to section 134.12 upon its
- 10 request, except in counties containing cities of the first
- ll class. If a county has not established a county library
- 12 pursuant to section 134.12, the copy will be provided to any
- 13 public library in the county upon its request; and
- 14 (g) three copies to the Office of Administrative Hearings.
- Sec. 2. Minnesota Statutes 2004, section 14.50, is amended
- 16 to read:
- 17 14.50 [HEARINGS BEFORE ADMINISTRATIVE LAW JUDGE.]
- 18 All hearings of state agencies required to be conducted
- 19 under this chapter shall be conducted by an administrative law
- 20 judge assigned by the chief administrative law judge or by a
- 21 workers' compensation judge assigned by the chief administrative
- 22 law judge as provided in section 14.48. All hearings required
- 23 to be conducted under chapter 176 shall be conducted by a
- 24 compensation judge assigned by the chief administrative law
- 25 judge or by an administrative law judge assigned by the chief
- 26 administrative law judge as provided in section 14.48. In
- 27 assigning administrative law judges or compensation judges to
- 28 conduct such hearings, the chief administrative law judge shall
- 29 attempt to utilize personnel having expertise in the subject to
- 30 be dealt with in the hearing. It shall be the duty of the judge
- 31 to: (1) advise an agency as to the location at which and time
- 32 during which a hearing should be held so as to allow for
- 33 participation by all affected interests; (2) conduct only
- 34 hearings for which proper notice has been given; (3) see to it
- 35 that all hearings are conducted in a fair and impartial manner.
- 36 Except in the case of workers' compensation hearings involving

- l claims for compensation it shall also be the duty of the judge
- 2 to make a report on each proposed agency action in which the
- 3 administrative law judge functioned in an official capacity,
- 4 stating findings of fact and conclusions and recommendations,
- 5 taking notice of the degree to which the agency has (i)
- 6 documented its statutory authority to take the proposed action,
- 7 (ii) fulfilled all relevant substantive-and procedural
- 8 requirements of law or rule, and (iii) in rulemaking
- 9 proceedings, demonstrated the need for and reasonableness of its
- 10 proposed action with an affirmative presentation of facts.
- 11 Sec. 3. Minnesota Statutes 2004, section 14.51, is amended
- 12 to read:
- 13 14.51 [PROCEDURAL RULES.]
- 14 The chief administrative law judge shall adopt rules to
- 15 govern: (1) the procedural conduct of all hearings, relating to
- 16 both rule adoption, amendment, suspension or repeal hearings,
- 17 contested case hearings, and workers' compensation hearings, and
- 18 to govern the conduct of voluntary mediation sessions for
- 19 rulemaking and contested cases other than those within the
- 20 jurisdiction of the Bureau of Mediation Services; and (2) the
- 21 review of rules adopted without a public hearing. The chief
- 22 administrative law judge may adopt rules to govern the
- 23 procedural conduct of other hearings conducted by the Office of
- 24 Administrative Hearings. The procedural rules shall be binding
- 25 upon all agencies and shall supersede any other agency
- 26 procedural rules with which they may be in conflict. The
- 27 procedural rules shall include in addition to normal procedural
- 28 matters provisions relating to the procedure to be followed when
- 29 the proposed final rule of an agency is substantially different,
- 30 as determined under section 14.05, subdivision 2, from that
- 31 which was proposed. The procedural rules shall establish a
- 32 procedure whereby the proposed final rule of an agency shall be
- 33 reviewed by the chief administrative law judge on the issue of
- 34 whether the proposed final rule of the agency is substantially
- 35 different than that which was proposed or failure of the agency
- 36 to meet the requirements of chapter 14. The rules must also

- 1 provide: (1) an expedited procedure, consistent with section
- 2 14.001, clauses (1) to (5), for the adoption of substantially
- 3 different rules by agencies; and (2) a procedure to allow an
- 4 agency to receive prior binding approval of its plan regarding
- 5 the additional notice contemplated under sections 14.101,
- 6 14.131, 14.14, 14.22, and 14.23. Upon the chief administrative
- 7 law judge's own initiative or upon written request of an
- 8 interested party, the chief administrative law judge may issue a
- 9 subpoena for the attendance of a witness or the production of
- 10 books, papers, records or other documents as are material to the
- 11 any matter being heard by the Office of Administrative
- 12 Hearings. The subpoenas shall be enforceable through the
- 13 district court in the district in which the subpoena is issued.
- Sec. 4. Minnesota Statutes 2004, section 14.53, is amended
- 15 to read:
- 16 14.53 [COSTS ASSESSED.]
- 17 In-consultation-with-the-commissioner-of-administration-the
- 18 chief-administrative-law-judge-shall-assess-agencies-the-cost-of
- 19 services-rendered-to-them-in-the-conduct-of-hearings. Except as
- 20 otherwise specifically provided by statute, the chief
- 21 administrative law judge, in consultation with the commissioner
- 22 of finance, shall assess agencies the cost of services rendered
- 23 to them in the conduct of hearings. All agencies shall include
- 24 in their budgets provisions for such assessments.
- Sec. 5. Minnesota Statutes 2004, section 14.62,
- 26 subdivision 2a, is amended to read:
- 27 Subd. 2a. [ADMINISTRATIVE LAW JUDGE DECISION FINAL;
- 28 EXCEPTION.] Unless otherwise provided by law, the report or
- 29 order of the administrative law judge constitutes the final
- 30 decision in the case unless the agency modifies or rejects it
- 31 under subdivision 1 within 90 days after the record of the
- 32 proceeding closes under section 14.61. When the agency fails to
- 33 act within 90 days on a licensing case, the agency must return
- 34 the record of the proceeding to the administrative law judge for
- 35 consideration of disciplinary action. In all contested cases
- 36 where the report or order of the administrative law judge

- 1 constitutes the final decision in the case, the administrative
- 2 law judge shall issue findings of fact, conclusions, and an
- 3 order within 90 days after the hearing record closes under
- 4 section 14.61. Upon a showing of good cause by a party or the
- 5 agency, the chief administrative law judge may order a
- 6 reasonable extension of either of the two 90-day deadlines
- 7 specified in this subdivision.
- 8 Sec. 6. Minnesota Statutes 2004, section 176.411,
- 9 subdivision 1, is amended to read:
- 10 Subdivision 1. [CONDUCT OF HEARINGS AND INVESTIGATIONS.]
- 11 Except as otherwise provided by this chapter, when a
- 12 compensation judge makes an investigation or conducts a hearing,
- 13 the compensation judge is bound neither by the common law or
- 14 statutory rules of evidence nor by technical or formal rules of
- 15 pleading or procedure. Hearsay evidence which is reliable is
- 16 admissible. The investigation or hearing shall be conducted in
- 17 a manner to ascertain the substantial rights of the
- 18 parties. When the hearing record contains information which is
- 19 not public, the compensation judge may conduct a closed hearing
- 20 to discuss the information, issue necessary protective orders,
- 21 and seal all or part of the hearing record.
- 22 Findings of fact shall be based upon relevant and material
- 23 evidence only, as presented by competent witnesses, and shall
- 24 comport with section 176.021.

1 2	Senator Higgins from the Committee on State and Local Government Operations, to which was referred
3 4 5 6 7 8	S.F. No. 1158: A bill for an act relating to state government; the Office of Administrative Hearings; providing state copies of Minnesota Rules to the office; regulating hearings and cases; providing rulemaking; assessing costs; amending Minnesota Statutes 2004, sections 14.47, subdivision 8; 14.50; 14.51; 14.53; 14.62, subdivision 2a; 176.411, subdivision 1.
10 11	Reports the same back with the recommendation that the bill be amended as follows:
12	Page 4, line 23, delete "in the conduct of hearings"
13 14	And when so amended the bill do pass and be placed on the Consent Calendar. Amendments adopted. Report adopted.
15 16	(Committee Chair)
17 18 19	March 7, 2005

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S.F. No. 1071 - Relating to the Metropolitan Water Use and Supply Plan

Author:

Senator Linda Higgins

Prepared by:

Daniel P. McGowan, Senate Counsel (651/296-4397)

Date:

March 4, 2005

The proposed legislation requires the Metropolitan Council to study the issue of regional water supply and to do so creates an advisory committee that would assist the Council in the study.

Section 1, subdivision 1, requires the Council to carry out planning activities addressing water supply needs in the metropolitan area and provides certain enumerated criteria that must be addressed.

Subdivision 2 establishes a 13-member advisory committee to assist the Council in water supply planning and provides the membership of the committee and that the members who are gubernatorial appointees serve at the pleasure of the governor.

Subdivision 3 requires reports of water planning activities be made to the Legislature every five years, beginning no later than the beginning of the 2007 legislative session.

Section 2 amends the statute providing for debt reserve for bonds issued under the credit enhancement program to reflect the repeal of the program and provides that the debt service is to be maintained until no longer pledged or needed for outstanding bonds. Eliminates the Council's option to use up to \$3 million of solid waste bonds for the debt reserve.

Section 3 provides that existing agreements between the Council and participants in the repealed credit enhancement program will be honored with respect to bonds issued prior to the effective date of this legislation.

Section 4 provides that any credit enhancement debt reserves that originated from proceeds of solid waste bonds will be transferred to the Council's general fund for use in carrying out water supply planning functions required by this legislation.

Section 5 repeals the earlier law relating to metropolitan water use and supply plan and also repeals the housing bond credit enhancement program.

Section 6 provides the application clause.

Section 7 is the effective date provision with the bill being effective on the day following final enactment.

DPM:vs

1

Senators Higgins, Robling, Wiger and Marko introduced-

S.F. No. 1071: Referred to the Committee on State and Local Government Operations.

A bill for an act

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2
          relating to the Metropolitan Council; requiring the
 3
          Metropolitan Council to carry out metropolitan area water supply planning activities; establishing an
 4
          advisory committee to assist the council in carrying
 6
          out the planning activities; abolishing the housing
 7
          bond credit enhancement program; providing for
 8
          continued debt reserve and levy authority for bonds issued under the program before its abolishment;
 9
10
          providing for the use of available funds from the
          abolished housing bond credit enhancement program for
11
12
          the council's metropolitan area water supply planning
          activities; amending Minnesota Statutes 2004, section 473.197, subdivision 4; proposing coding for new law in Minnesota Statutes, chapter 473; repealing
13
14
15
          Minnesota Statutes 2004, sections 473.156; 473.197,
16
17
          subdivisions 1, 2, 3, 5.
18
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
19
                        [473.1565] [METROPOLITAN AREA WATER SUPPLY
          Section 1.
    PLANNING ACTIVITIES; ADVISORY COMMITTEE.]
20
21
          Subdivision 1.
                             [PLANNING ACTIVITIES.] (a) The Metropolitan
22
    Council must carry out planning activities addressing the water
23
    supply needs of the metropolitan area as defined in section
24
    473.121, subdivision 2. The planning activities must include,
25
    at a minimum:
26
          (1) development and maintenance of a base of technical
27
    information needed for sound water supply decisions including
    surface and groundwater availability analyses, water demand
28
    projections, water withdrawal and use impact analyses, modeling,
29
30
    and similar studies;
31
          (2) development and periodic update of a metropolitan area
```

- 1 master water supply plan that:
- 2 (i) provides guidance for local water supply systems and
- 3 future regional investments;
- 4 (ii) emphasizes conservation, interjurisdictional
- 5 cooperation, and long-term sustainability; and
- 6 (iii) addresses the reliability, security, and
- 7 cost-effectiveness of the metropolitan area water supply system
- 8 and its local and subregional components;
- 9 (3) recommendations for clarifying the appropriate roles
- 10 and responsibilities of local, regional, and state government in
- 11 metropolitan area water supply;
- 12 (4) recommendations for streamlining and consolidating
- 13 metropolitan area water supply decision-making and approval
- 14 processes; and
- (5) recommendations for the ongoing and long-term funding
- 16 of metropolitan area water supply planning activities and
- 17 capital investments.
- 18 (b) The council must carry out the planning activities in
- 19 this subdivision in consultation with the metropolitan area
- 20 water supply advisory committee established in subdivision 2.
- 21 Subd. 2. [ADVISORY COMMITTEE.] (a) A metropolitan area
- 22 water supply advisory committee is established to assist the
- 23 council in its planning activities in subdivision 1. The
- 24 advisory committee has the following membership:
- 25 (1) the commissioner of agriculture or the commissioner's
- 26 designee;
- 27 (2) the commissioner of health or the commissioner's
- 28 designee;
- 29 (3) the commissioner of natural resources or the
- 30 commissioner's designee;
- 31 (4) the commissioner of the pollution control agency or the
- 32 commissioner's designee;
- 33 (5) two officials of counties that are located in the
- 34 metropolitan area, appointed by the governor;
- 35 (6) six officials of noncounty local governmental units
- 36 that are located in the metropolitan area, appointed by the

- l governor; and
- 2 (7) the chair of the Metropolitan Council or the chair's
- 3 designee, who is chair of the advisory committee.
- 4 (b) Members of the advisory committee appointed by the
- 5 governor serve at the pleasure of the governor and their terms
- 6 end with the term of the governor. Members of the advisory
- 7 committee serve without compensation but may be reimbursed for
- 8 their reasonable expenses as determined by the Metropolitan
- 9 Council. The advisory committee does not expire until repealed
- 10 <u>by law.</u>
- 11 Subd. 3. [REPORTS TO LEGISLATURE.] The council must submit
- 12 reports to the legislature regarding its continuing planning
- 13 activities under subdivision 1. The first report must be
- 14 submitted to the legislature by the date the legislature
- 15 convenes in 2007 and subsequent reports must be submitted by
- 16 such date every five years thereafter.
- Sec. 2. Minnesota Statutes 2004, section 473.197,
- 18 subdivision 4, is amended to read:
- 19 Subd. 4. [DEBT RESERVE; LEVY.] To provide money to pay
- 20 debt service on bonds issued under the credit enhancement
- 21 program if-pledged-revenues-are-insufficient-to-pay-debt-service
- 22 in repealed subdivision 1 of Minnesota Statutes 2004, section
- 23 473.197, the council must maintain a debt reserve fund in-the
- 24 manner-and-with-the-effect-provided-by-section-118A-04-for
- 25 public-funds until such a reserve is no longer pledged or
- 26 otherwise needed to pay debt service on such bonds. To-provide
- 27 funds-for-the-debt-reserve-fund,-the-council-may-use-up-to
- 28 \$3,000,000-of-the-proceeds-of-solid-waste-bonds-issued-by-the
- 29 council-under-section-473-831-before-its-repeal---To-provide
- 30 additional-funds-for-the-debt-reserve-fund,-the-council-may-levy
- 31 a-tax-on-all-taxable-property-in-the-metropolitan-area-and-must
- 32 levy-the-tax If sums in the debt reserve fund are insufficient
- 33 to cure any deficiency in the debt service fund established for
- 34 the bonds, the council must levy a tax on all taxable property
- in the metropolitan area in the amount needed to cure the
- 36 <u>deficiency</u>. The tax authorized by this section does not affect

- 1 the amount or rate of taxes that may be levied by the council
- 2 for other purposes and is not subject to limit as to rate or
- 3 amount.
- 4 Sec. 3. [CONTINUATION OF AGREEMENTS.]
- 5 An agreement entered into between the Metropolitan Council
- 6 and a participant in the credit enhancement program under
- 7 Minnesota Statutes 2004, section 473.197, subdivision 5, with
- 8 respect to bonds issued prior to the effective date of this act,
 - 9 shall continue in effect in accordance with its terms; provided
- 10 that no provision in such agreement shall be construed to
- ll require or allow the council to pledge its full faith and credit
- 12 and taxing powers to the payment of additional bonds issued
- 13 after the effective date of this act.
- 14 Sec. 4. [USE OF CREDIT ENHANCEMENT PROGRAM FUNDS.]
- The Metropolitan Council must transfer any funds
- 16 originating from the proceeds of solid waste bonds and available
- 17 for the credit enhancement program under Minnesota Statutes
- 18 2004, section 473.197, subdivision 4, to the council's general
- 19 fund to the extent such funds are no longer pledged or otherwise
- 20 needed by the council to maintain a debt reserve fund as
- 21 provided for in ongoing Minnesota Statutes, section 473.197,
- 22 subdivision 4. The council must first use the transferred funds
- 23 for carrying out the metropolitan area water supply planning
- 24 activities required by section 1, for staff support of the
- 25 advisory committee established under that section, and for
- 26 related purposes. If the council determines that the
- 27 transferred funds are no longer needed for such purposes, the
- 28 council may use any such funds for any general purposes of the
- 29 council.
- 30 Sec. 5. [REPEALER.]
- Minnesota Statutes 2004, sections 473.156 and 473.197,
- 32 subdivisions 1, 2, 3, and 5, are repealed.
- 33 Sec. 6. [APPLICATION.]
- This act applies in the counties of Anoka, Carver, Dakota,
- 35 Hennepin, Ramsey, Scott, and Washington.
- 36 Sec. 7. [EFFECTIVE DATE.]

This act is effective the day following final enactment.

APPENDIX Repealed Minnesota Statutes for 05-1725

473.156 METROPOLITAN WATER USE AND SUPPLY PLAN.

Subdivision 1. Plan components. The Metropolitan Council shall develop a short-term and long-term plan for existing and expected water use and supply in the metropolitan area. The plan shall be submitted to and reviewed by the commissioner of natural resources for consistency with the statewide drought plan under section 103G.293. At a minimum, the plans must:

- (1) update the data and information on water supply and use within the metropolitan area and develop a water use and availability database;
- (2) identify and evaluate alternative courses of action, including water conservation initiatives and economic alternatives, in case of drought or contamination conditions;
- (3) develop regional surface water and use projection models for resource evaluation;
- (4) recommend long-term approaches to resolving problems that may develop because of water use and supply with consideration given to problems that occur outside of the metropolitan area, but which have an effect within the area; and
- (5) be consistent with the statewide drought plan under section 103G.293.
- Subd. 2. Completion and report. The short-term plan must be completed by February 1, 1990. The long-term plan must be completed by February 1, 1992, and continually updated as the need arises. The plans must be prepared in consultation with the Army Corps of Engineers, the Leech Lake Reservation business committee, the Mississippi headwaters board, Department of Natural Resources, and the Environmental Quality Board. Both plans must be given to the Metropolitan Affairs and Natural Resources Committees of the house of representatives and senate, and be available to the public.

473.197 HOUSING BOND CREDIT ENHANCEMENT PROGRAM.

Subdivision 1. Authorization. The metropolitan council may establish a housing bond credit enhancement program as provided in this section. The council may pledge its full faith and credit and taxing powers to the payment of bonds issued under section 469.034 for qualified housing development projects in the metropolitan area, as provided in this section. A "qualified housing development project" has the meaning given that term in section 469.034, subdivision 2, paragraph (e), except that the council is substituted for "general jurisdiction governmental unit" in clause (3) and "60 percent of the median family income" is substituted for "80 percent of the median family income."

Subd. 2. Project selection. Before pledging its full faith and credit, the council must establish criteria for selecting appropriate qualified housing development projects for the credit enhancement program. The council may award preferences for qualified housing development projects that meet criteria for preferences established by the council. The council must establish the criteria in consultation with housing providers in the metropolitan area. In developing priorities for projects for the credit enhancement program, the council shall give priority to projects that develop or redevelop housing for low-income households. The council shall consider the extent to which projects for the credit enhancement program are developed in collaboration with Minnesota Youth-Build under sections 116L.361 to 116L.366; or training for housing programs

APPENDIX Repealed Minnesota Statutes for 05-1725

for homeless adults under Laws 1992, chapter 376, article 6; or other employment training programs

other employment training programs.
Subd. 3. Limitation. The aggregate principal amount of bonds that may be secured by a pledge of the council's full faith and credit under this section may not exceed \$20,000,000. The bonds must be payable from revenues derived from the project or projects financed under the credit enhancement program, or from income of the authority or authorities that participate in the program, including earnings on any reserves established for the program. The council must find that the pledged revenues will equal or exceed 110 percent of the principal and interest due on the bonds.

Subd. 5. Agreements. The council and each authority that participates in the credit enhancement program may enter into agreements they determine to be necessary to implement the credit enhancement program. The agreements may extend over any period, notwithstanding any law to the contrary.

Metropolitan Council

AGENCY INITIATIVE

legional Water Supply Study

Request: The Metropolitan Council requests legislative authority to study the issue of regional water supply with the assistance of an advisory committee and report the findings to the legislature.

S.F. 1071 / H.F. 1044

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Why this legislation is needed

- The Twin Cities metro area has grown rapidly in recent years and continues to grow. It is prudent to plan now to ensure that there is an adequate drinking water supply to handle the future growth of the region.
- The Metropolitan Council is responsible for working on issues of regional importance and for conducting planning studies. The Council is uniquely postioned to address this issue of drinking water supply.
- The Metropolitan Council is seeking to study this issue with the assistance of an advisory committee and is proposing to report the initial findings back to the legislature by January 1, 2007, with updates every five years thereafter.
- The Metropolitan Council is recommending that this advisory committee include representatives from local governments (cities and counties), the Department of Natural Resources, the Department of Health, the Department of
 Agriculture and the Minnesota Pollution Control Agency, in addition to a member from the Metropolitan Council.

- The Metropolitan Council would provide staffing and technical support for this study. This can be provided through existing staffing and consultants.
- Funding for this study will be borne by the Metropolitan Council and can come from current reserves to the Council's housing bond credit enhancement fund. This under-utilized funding program would be abolished and the reserve funds in this account would be used to pay for the water supply study.
- A secure, stable, reliable long-term supply of high quality drinking water supply is a valuable asset for the economic growth and vitality of the Twin Cities area. Addressing this issue now is necessary so that the region can plan for the wise use of the area's water resources and the orderly development of its water supply to support future economic development and growth.
- A long-term goal of this study is to streamline the permitting process between the agencies that regulate drinking water in the seven-county metro area.