1	To: Senator Cohen, Chair
2	Committee on Finance
3	Senator Ranum,
4 5	Chair of the Public Safety Budget Division, to which was referred
6 7 8 9	S.F. No. 123: A bill for an act relating to judiciary; increasing the penalty for certain interference with privacy offenses; amending Minnesota Statutes 2004, section 609.746, subdivision 1.
10 11	Reports the same back with the recommendation that the bill do pass and be referred to the full committee.
12	
13	
14 15 16	(Division Chair)
17 18	April 11, 2005(Date of Division action)

1	To: Senator Cohen, Chair
2	Committee on Finance
3	Senator Ranum,
4 5	Chair of the Public Safety Budget Division, to which was referred
6 7 8 9	S.F. No. 349: A bill for an act relating to crime prevention and public safety; modifying the crime of murder in the first degree; amending Minnesota Statutes 2004, section 609.185.
10 11	Reports the same back with the recommendation that the bill do pass and be referred to the full committee.
12	
13	$\mathcal{A}$
14 15	(Division Chair)
16 17	April 11 2005
18	April 11, 2005(Date of Division action)

1	To: Senator Conen, Chair
2	Committee on Finance
3	Senator Ranum,
4 5	Chair of the Public Safety Budget Division, to which was referred
6 7 8 9 10	S.F. No. 2160: A bill for an act relating to claims against the state; providing for settlement of various claims; increasing amount of allowable reimbursement for certain damage by inmates; appropriating money; amending Minnesota Statutes 2004, section 3.755.
11 12	Reports the same back with the recommendation that the bill do pass and be referred to the full committee.
13	
14	
15 16	(Division Chair)
17 18	April 11, 2005
19	(Date of Division action)

# **DIVISION REPORT - NO AMENDMENTS**

tru Finance	Committee
FROM: PWAIC Safety Budget  S. F. No. 349	Division
Division recommendation:	_
$\frac{\sum}{\text{committee.}}$ the bill be recommended to pass and be reference.	red to the full
the bill	•
41105 (date of division	on action)

# **DIVISION REPORT - NO AMENDMENTS**

10:	
Full Finance	Committee
FROM:	
Puplic Safety Budget	Division
S. F. No. 2160	<b>-</b>
Division recommendation:	_
the bill be recommended to pass and be refer committee.	red to the full
the bill	•
4.11.05 (date of divisio	n action)

# **DIVISION REPORT - NO AMENDMENTS**

Pul Finance			_ Committee	e	
FROM: fublic Safety bu. S. F. No. 123	om:  UMIC Safety budget  . F. No. 123  vision recommendation:				
the bill be recording the committee.	mmended to pass	and be referr	ed to the	full	
the bill				_•	
4-11-05	(da	te of division	action)		

## Senate Counsel, Research, and Fiscal Analysis

G-17 STATE CAPITOL 75 REV. DR. MARTIN LUTHER KING, JR. BLVD. St. Paul, MN 55155-1606 (651) 296-4791 FAX: (651) 296-7747 JO ANNE ZOFF SELLNER DIRECTOR



# S.F. No. 123 -Interference with Privacy (First Engrossment)

Author:

Senator Paul Koering

Prepared by: Chris Turner, Senate Research (651/296-4350)

Date:

April 1, 2005

The bill enhances the misdemeanor "interference with privacy" crime (Minnesota Statutes, section 609.746) to a gross misdemeanor, and the gross misdemeanor crime (applicable to repeat offenders and crimes involving victims under the age of 18) to a felony.

CT:vs

Consolidated Fiscal Note - 2005-06 Session

Bill #: S0123-1E Complete Date: 03/29/05

Chief Author: KOERING, PAUL

Title: CRIME OF INTERFERENCE WITH PRIVACY

Agencies: Corrections Dept (03/29/05)

Public Defense Board (03/21/05)

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Supreme Court (03/29/05)

Sentencing Guidelines Comm (03/23/05)

This table reflects fiscal impact to state government. Local government impact is reflected in the narrative only.

his table reflects listar impact to state government. Local government impact is reflected in the narrative only.						
Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09	
Net Expenditures						
No Impact						
Revenues						
No Impact						
Net Cost <savings></savings>						
No Impact						
Total Cost <savings> to the State</savings>						

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

## **Consolidated EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/29/05 Phone: 296-7964

Bill #: S0123-1E Complete Date: 03/29/05

Chief Author: KOERING, PAUL

Title: CRIME OF INTERFERENCE WITH PRIVACY

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Agency Name: Corrections Dept

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures					
No Impact					
Revenues					
No Impact			-		
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>					

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total F	TE				

### SF 123 Interference With Privacy

### **Bill Description**

This bill elevates the misdemeanor offenses in MN statute 609.746 to gross misdemeanors. This statute covers offenses related to surreptitious intrusion on privacy. It also elevates the gross misdemeanor offenses in that statute to felonies. The gross misdemeanors involve repeat offenders and crimes against victims under 18. The felony offense has a statutory maximum of two years.

#### Assumptions

- According to Minnesota Sentencing Guidelines Commissions it is assumed that the elevation of these crimes will not increase the number of new cases year each.
- This bill is projected to minimal impact on state prison resources, as offenders sentenced are likely to receive probationary sentences.
- This bill will have minimal impact on supervision caseloads statewide.
- However, with each new or enhanced penalty enacted by the Legislature, the accumulative effect on already overcrowded caseloads and stretched resources could be significant.
- This bill will be effective August 1, 2005.

### **Expenditure and/or Revenue Formula**

N/A

### **Long-Term Fiscal Considerations**

N/A

### **Local Government Costs**

The impact on local jurisdictions is estimated to be minimal.

### References/Sources

Minnesota Sentencing Guidelines staff.
Minnesota Department of Corrections staff.

FN Coord Signature: DENNY FONSECA

Date: 03/28/05 Phone: 642-0220

### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/29/05 Phone: 296-7964

Bill #: S0123-1E Complete Date: 03/29/05

Chief Author: KOERING, PAUL

Title: CRIME OF INTERFERENCE WITH PRIVACY

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Agency Name: Supreme Court

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures					
No Impact					
Revenues					
No Impact					
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>					

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

<u>Bill Description</u> This bill elevates the misdemeanor offenses in MN statute 609.746 to gross misdemeanors. This statute covers offenses related to surreptitious intrusion on privacy. It also elevates the gross misdemeanor offenses in that statute to felonies. The gross misdemeanors involve repeat offenders and crimes against victims under 18. The felony offense has a statutory maximum of two years.

The effective date for this bill is August 1, 2005 and it applies to crimes committed on or after that date.

### **Assumptions**

It is assumed that the elevation of these crimes will not result in an increase in the number of cases sentenced each year. Information from the Sate Court Research Office indicates that in 2004, there were 23 misdemeanor and 10 gross misdemeanor convictions for violations of M.S. 609.746. It is assumed that this bill will result in a similar number of gross misdemeanor and felony cases in the future.

### **Expenditure and/or Revenue Formula**

This bill is not expected to increase the workload of the courts significantly because of the small number of cases.

### **Long-Term Fiscal Considerations**

### **Local Government Costs**

### References/Sources

FN Coord Signature: JUDY REHAK Date: 03/25/05 Phone: 297-7800

### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/29/05 Phone: 296-7964

S0123-1E Page 5 of 9

Bill #: S0123-1E Complete Date: 03/23/05

Chief Author: KOERING, PAUL

Title: CRIME OF INTERFERENCE WITH PRIVACY

Agency Name: Sentencing Guidelines Comm

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures					
No Impact					
Revenues					
No Impact					
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>					

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					·
No Impact					
Total FTE					

### **Bill Description**

This bill elevates the misdemeanor offenses in MN statute 609.746 to gross misdemeanors. This statute covers offenses related to surreptitious intrusion on privacy. It also elevates the gross misdemeanor offenses in that statute to felonies. The gross misdemeanors involve repeat offenders and crimes against victims under 18. The felony offense has a statutory maximum of two years.

The effective date for this bill is August 1, 2005 and it applies to crimes committed on or after that date.

### <u>Assumptions</u>

It is assumed that the elevation of these crimes will not result in an increase in the number of cases sentenced each year. Information from the Sate Court Research Office indicates that in 2004, there were 23 misdemeanor and 10 gross misdemeanor convictions for violations of M.S. 609.746. It is assumed that this bill will result in a similar number of gross misdemeanor and felony cases in the future. It is assumed that the felony offenses will be ranked at a severity level where most offenders receive probationary sentences. Aggravated Harassment offenses and subsequent Harassment offenses (609.749) are ranked at severity level 4, and it is assumed that the new felony offense will be ranked at that level or slightly lower.

### Impact on State and Local Correctional Resources

Since the number of new felony offenders is likely to be very limited and most offenders who commit this offense are likely to receive probation sentences, the impact on state prison resources is estimated to be minimal. Because only a small number of offenders are sentenced for misdemeanor offenses each year, elevating these offenses to gross misdemeanors should only have a minimal impact on local correctional resources.

FN Coord Signature: ANNE WALL Date: 03/23/05 Phone: 296-0144

### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/23/05 Phone: 296-7964

Bill #: S0123-1E Complete Date: 03/21/05

Agency Name: Public Defense Board

Chief Author: KOERING, PAUL

Title: CRIME OF INTERFERENCE WITH PRIVACY

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		Х

This table reflects riscal impact to state government. Local government impact is reflected in the narrative only.							
Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09		
Expenditures	-	T					
No Impact							
Less Agency Can Absorb							
No Impact							
Net Expenditures							
No Impact							
Revenues							
No Impact							
Net Cost <savings></savings>							
No Impact							
Total Cost <savings> to the State</savings>							

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTI					

This bill version has no fiscal effect on our agency.

FN Coord Signature: KEVIN KAJER Date: 03/21/05 Phone: 349-2565

# **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING Date: 03/21/05 Phone: 296-7964

S0123-1E Page 9 of 9

	A DITT TOT All ACC
2 3 4 5	relating to judiciary; increasing the penalty for certain interference with privacy offenses; amending Minnesota Statutes 2004, section 609.746, subdivision 1.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
7	Section 1. Minnesota Statutes 2004, section 609.746,
8	subdivision 1, is amended to read:
9	Subdivision 1. [SURREPTITIOUS INTRUSION; OBSERVATION
10	DEVICE.] (a) A person is guilty of a gross misdemeanor who:
11	(1) enters upon another's property;
12	(2) surreptitiously gazes, stares, or peeps in the window
13	or any other aperture of a house or place of dwelling of
14	another; and
15	(3) does so with intent to intrude upon or interfere with
16	the privacy of a member of the household.
17	(b) A person is guilty of a gross misdemeanor who:
18	(1) enters upon another's property;
19	(2) surreptitiously installs or uses any device for
20	observing, photographing, recording, amplifying, or broadcasting
21	sounds or events through the window or any other aperture of a
22	house or place of dwelling of another; and
23	(3) does so with intent to intrude upon or interfere with
24	the privacy of a member of the household.

25

(c) A person is guilty of a gross misdemeanor who:

- 1 (1) surreptitiously gazes, stares, or peeps in the window
- 2 or other aperture of a sleeping room in a hotel, as defined in
- 3 section 327.70, subdivision 3, a tanning booth, or other place
- 4 where a reasonable person would have an expectation of privacy
- 5 and has exposed or is likely to expose their intimate parts, as
- 6 defined in section 609.341, subdivision 5, or the clothing
- 7 covering the immediate area of the intimate parts; and
- 8 (2) does so with intent to intrude upon or interfere with
- 9 the privacy of the occupant.
- 10 (d) A person is guilty of a gross misdemeanor who:
- 11 (1) surreptitiously installs or uses any device for
- 12 observing, photographing, recording, amplifying, or broadcasting
- 13 sounds or events through the window or other aperture of a
- 14 sleeping room in a hotel, as defined in section 327.70,
- 15 subdivision 3, a tanning booth, or other place where a
- 16 reasonable person would have an expectation of privacy and has
- 17 exposed or is likely to expose their intimate parts, as defined
- 18 in section 609.341, subdivision 5, or the clothing covering the
- 19 immediate area of the intimate parts; and
- 20 (2) does so with intent to intrude upon or interfere with
- 21 the privacy of the occupant.
- 22 (e) A person is guilty of a gross-misdemeanor felony and
- 23 may be sentenced to imprisonment for not more than two years or
- 24 to payment of a fine of not more than \$5,000, or both, if the
- 25 person:
- 26 (1) violates this subdivision after a previous conviction
- 27 under this subdivision or section 609.749; or
- 28 (2) violates this subdivision against a minor under the age
- 29 of 16 18, knowing or having reason to know that the minor is
- 30 present.
- 31 (f) Paragraphs (b) and (d) do not apply to law enforcement
- 32 officers or corrections investigators, or to those acting under
- 33 their direction, while engaged in the performance of their
- 34 lawful duties. Paragraphs (c) and (d) do not apply to conduct
- 35 in: (1) a medical facility; or (2) a commercial establishment
- 36 if the owner of the establishment has posted conspicuous signs

- 1 warning that the premises are under surveillance by the owner or
- the owner's employees. 2
- [EFFECTIVE DATE.] This section is effective August 1, 2005,
- 4 and applies to crimes committed on or after that date.

# Senate Counsel, Research, and Fiscal Analysis

G-17 STATE CAPITOL
75 REV. DR. MARTIN LUTHER KING, JR. BLVD.
ST. PAUL, MN 55155-1606
(651) 296-4791
FAX (651) 296-7747
JO ANNE ZOFF SELLNER
DIRECTOR



# S.F. No. 349 - Expanding the Definition of First-Degree Murder

Author:

Senator Leo T. Foley

Prepared by:

Chris Turner, Senate Research (651/296-4350)

Date:

February 22, 2005

Section 1 expands the crime of first-degree murder for child abusers. Currently, the crime applies to offenders who cause the death of a child while committing child abuse where the offender has engaged in a past pattern of child abuse upon the child and the death occurs under circumstances manifesting an extreme indifference to human life. Expands the applicability of the provision to include situations where the past pattern of child abuse was upon any child, not just the victim.

Section 2 provides an immediate effective date.

CT:vs

Consolidated Fiscal Note - 2005-06 Session

Bill #: S0349-0 Complete Date: 03/07/05

Chief Author: FOLEY, LEO

Title: EXPAND CRIME OF FIRST DEGREE MURDER

Agencies: Corrections Dept (03/01/05)

Public Defense Board (03/02/05)

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Supreme Court (03/07/05)

Sentencing Guidelines Comm (03/01/05)

This table reflects fiscal impact to state government. Local government impact is reflected in the narrative only.

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Net Expenditures					
No Impact					
Revenues	i				
No Impact					·
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>			January Des		

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total I	FTE				

### **Consolidated EBO Comments**

The affected agencies estimate no fiscal impact through FY 09, because offenders who might be sentenced under the bill's provisions would already be receiving executed prison sentences under current law. The Sentencing Guidelines Commission notes that few sentences imposed from 2001 to 2003 would appear to have been affected by the changes in this bill. For the small number offenders who might be affected, additional state costs would not be incurred until after the completion of executed sentences under current law, minimally about eight year for Unintentional Second Degree Murder and 17 years for Intentional Second Degree Murder. Future costs are expected to be minimal.

EBO Signature: JIM KING

Date: 03/07/05 Phone: 296-7964

Bill #: S0349-0 Complete Date: 03/01/05

Chief Author: FOLEY, LEO

Title: EXPAND CRIME OF FIRST DEGREE MURDER

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Agency Name: Corrections Dept

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures					
No Impact					
Revenues					
No Impact					
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>					

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

### S.F. 349 Expansion of First Degree Murder

### **Bill Description**

This bill modifies clause 5 of 609.185-Murder in the First Degree. That clause states that a First Degree Murder is committed if it takes place while the perpetrator is committing child abuse, if that person has engaged in a past pattern of child abuse against that child. This bill amends that clause to provide that the murder of a child while committing child abuse is First Degree Murder if the perpetrator has a engaged in a past pattern of child abuse against any child.

### **Assumptions**

- According to the Sentencing Guidelines Commission, offenders sentenced under the provisions of this bill
  would receive a longer executed prison sentence. This will have a minimal positive impact on supervision
  caseloads statewide.
- The SGC looked at the number of offenders who are currently being convicted of second degree murder or some type of manslaughter, instead are convicted of First Degree Murder, there is the potential for some impact on state correctional resources. An offender sentenced for Intentional Second Degree Murder who has no prior record, and receives the recommended Guidelines sentence, would serve a minimum of 204 months (2/3 of 306 months) before release. If, in the future, that offender receives a Life sentenced for First Degree Murder, they would serve a minimum of 360 months (30 years) before being eligible to be considered for release, a difference of 156 months. Each such offender would serve at least an additional 13 years over the period of his or her incarceration. An offender sentenced for Unintentional Second Degree Murder who has no prior record, and receives the recommended Guidelines sentence, would serve a minimum of 100 months (2/3 of 150 months) before release. The difference from a Life sentence in minimal time served is 260 months. Each such offender would serve an additional 21.5 years over the course of his or her incarceration.
- This bill is effective following the day of enactment.

## Expenditure and/or Revenue Formula

N/A

### **Long-Term Fiscal Considerations**

N/A

### **Local Government Costs**

N/A

### References/Sources

Minnesota Sentencing Guidelines staff. Minnesota Department of Corrections staff.

FN Coord Signature: DENNY FONSECA

Date: 02/25/05 Phone: 642-0220

### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/01/05 Phone: 296-7964

Bill #: S0349-0 Complete Date: 03/07/05

Chief Author: FOLEY, LEO

Title: EXPAND CRIME OF FIRST DEGREE MURDER

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Agency Name: Supreme Court

This table reflects fiscal impact to state government. Local government impact is reflected in the narrative only.

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures					
No Impact					
Revenues					
No Impact					
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>					

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

S0349-0

This bill version has no fiscal effect on our agency.

FN Coord Signature: JUDY REHAK Date: 03/05/05 Phone: 297-7800

## **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING Date: 03/07/05 Phone: 296-7964

Bill #: S0349-0 Complete Date: 03/01/05

Chief Author: FOLEY, LEO

Title: EXPAND CRIME OF FIRST DEGREE MURDER

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Agency Name: Sentencing Guidelines Comm

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures				·	
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures .					
No Impact					
Revenues					
No Impact					
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>		I			

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

### **Bill Description**

This bill modifies clause 5 of 609.185-Murder in the First Degree. That clause states that a First Degree Murder is committed if it takes place while the perpetrator is committing child abuse, if that person has engaged in a past pattern of child abuse against that child. This bill amends that clause to provide that the murder of a child while committing child abuse is First Degree Murder if the perpetrator has engaged in a past pattern of child abuse against any child.

The effective date for this bill is the day following final enactment.

### **Assumptions**

It is assumed that offenders who currently commit such crimes are convicted of some other type of murder or manslaughter and receive executed prison sentences. While no information is available on the number of offenses that occur each year that, under this amended provision could be charged as First Degree Murder, it is assumed that the number will be small. Information from the Department of Corrections shows that 18 offenders were admitted in 2001, 10 offenders admitted in 2002, and 16 admitted in 2003 with Life sentences for First Degree Murder. Two of those offenders were convicted under the existing clause, which covers murders of minors while committing child abuse. Minnesota Offense Code data from the MSGC monitoring system shows that of the 70 Second Degree Murder cases sentenced in 2001, the victims were minors in 5 cases. These codes also show that 4 of those 5 offenses involved deaths committed in the course of a burglary and one involved a death while committing Criminal Sexual conduct and thus, would not be covered by the provisions of this bill. In 2002, 6 of the 46 second-degree murders sentenced involved child victims. The nature of the offense was not further specified, so any of these 6 offenses could have involved child abuse. It cannot be determined how many of these offenders had a past pattern of child abuse. In 2003, of the 74 offenders sentenced for second-degree murder, the victims were minors in 14 cases. In all of these cases the offense codes indicated that the murder was committed during the course of a burglary.

### Impact on State and Local Correctional Resources

Since offenders who commit this offense are likely to already be receiving executed prison sentences, there is no impact on local correctional resources.

If, in the future, some offenders currently being convicted of Second Degree Murder or some type of manslaughter instead are convicted of First Degree Murder, there is the potential for some impact on state correctional resources. Since the number of such offenders is expected to be small, the impact is estimated to be minimal. An offender sentenced for Intentional Second Degree Murder who has no prior record, and receives the recommended Guidelines sentence, would serve a minimum of 204 months (2/3 of 306 months) before release. If, in the future, that offender receives a Life sentenced for First Degree Murder, they would serve a minimum of 360 months (30 years) before being eligible to be considered for release, a difference of 156 months. Each such offender would serve at least an additional 13 years over the period of their incarceration. An offender sentenced for Unintentional Second Degree Murder who has no prior record, and receives the recommended Guidelines sentence, would serve a minimum of 100 months (2/3 of 150 months) before release. The difference from a Life sentence in minimal time served is 260 months. Each such offender would serve an additional 21.5 years over the course of their incarceration.

FN Coord Signature: ANNE WALL Date: 02/25/05 Phone: 296-0144

### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/01/05 Phone: 296-7964

Bill #: S0349-0 Complete Date: 03/02/05

Chief Author: FOLEY, LEO

Title: EXPAND CRIME OF FIRST DEGREE MURDER

Agency Name: Public Defense Board

Fiscal Impact	Yes	No
State		X
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

This table reflects fiscal impact to state governmen	<ol> <li>Local gover</li> </ol>	nment impact i	s reflected in t	he narrative on	ly
Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
No Impact					
Less Agency Can Absorb					·
No Impact					
Net Expenditures					
No Impact					
Revenues					
No Impact					
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>					

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Tota	al FTE	•			

S0349-0

### **Bill Description**

### **Assumptions**

While the provisions of this bill do not have a major impact on the public defense system, it does present the already overburdened criminal justice and public defender systems with additional cases and time commitments. Any time there is an increase in penalties or expansion of criminal law the result will be more cases, more contested cases, and more appeals.

### **Expenditure and/or Revenue Formula**

### **Long-Term Fiscal Considerations**

### **Local Government Costs**

### References/Sources

FN Coord Signature: KEVIN KAJER Date: 03/02/05 Phone: 349-2565

### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/02/05 Phone: 296-7964

Section 1

# Senators Foley, Kleis, Ranum, Skoglund and Limmer introduced-

S.F. No. 349: Referred to the Committee on Crime Prevention and Public Safety.

```
1
                            A bill for an act
 2
          relating to crime prevention and public safety;
          modifying the crime of murder in the first degree;
          amending Minnesota Statutes 2004, section 609.185.
 5
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
 6
         Section 1. Minnesota Statutes 2004, section 609.185, is
 7
    amended to read:
 8
         609.185 [MURDER IN THE FIRST DEGREE.]
 9
          (a) Whoever does any of the following is guilty of murder
10
    in the first degree and shall be sentenced to imprisonment for
    life:
11
         (1) causes the death of a human being with premeditation
12
13
    and with intent to effect the death of the person or of another;
14
         (2) causes the death of a human being while committing or
15
    attempting to commit criminal sexual conduct in the first or
    second degree with force or violence, either upon or affecting
16
    the person or another;
17
         (3) causes the death of a human being with intent to effect
18
    the death of the person or another, while committing or
19
    attempting to commit burglary, aggravated robbery, kidnapping,
20
21
    arson in the first or second degree, a drive-by shooting,
    tampering with a witness in the first degree, escape from
22
    custody, or any felony violation of chapter 152 involving the
`3
24
   unlawful sale of a controlled substance;
25
         (4) causes the death of a peace officer or a guard employed
```

1

- 1 at a Minnesota state or local correctional facility, with intent
- 2 to effect the death of that person or another, while the peace
- 3 officer or guard is engaged in the performance of official
- 4 duties;
- 5 (5) causes the death of a minor while committing child
- 6 abuse, when the perpetrator has engaged in a past pattern of
- 7 child abuse upon the a child and the death occurs under
- 8 circumstances manifesting an extreme indifference to human life;
- 9 (6) causes the death of a human being while committing
- 10 domestic abuse, when the perpetrator has engaged in a past
- ll pattern of domestic abuse upon the victim or upon another family
- 12 or household member and the death occurs under circumstances
- 13 manifesting an extreme indifference to human life; or
- 14 (7) causes the death of a human being while committing,
- 15 conspiring to commit, or attempting to commit a felony crime to
- 16 further terrorism and the death occurs under circumstances
- 17 manifesting an extreme indifference to human life.
- (b) For purposes of paragraph (a), clause (5), "child abuse"
- 19 means an act committed against a minor victim that constitutes a
- 20 violation of the following laws of this state or any similar
- 21 laws of the United States or any other state: section 609.221;
- 22 609.222; 609.223; 609.224; 609.2242; 609.342; 609.343; 609.344;
- 23 609.345; 609.377; 609.378; or 609.713.
- (c) For purposes of paragraph (a), clause (6), "domestic
- 25 abuse" means an act that:
- 26 (1) constitutes a violation of section 609.221, 609.222,
- 27 609.223, 609.224, 609.2242, 609.342, 609.343, 609.344, 609.345,
- 28 609.713, or any similar laws of the United States or any other
- 29 state; and
- 30 (2) is committed against the victim who is a family or
- 31 household member as defined in section 518B.01, subdivision 2,
- 32 paragraph (b).
- (d) For purposes of paragraph (a), clause (7), "further
- 34 terrorism" has the meaning given in section 609.714, subdivision
- 35 1.
- 36 [EFFECTIVE DATE.] This section is effective the day

- 1 following final enactment and applies to crimes committed on or
- 2 after that date.

```
2
         relating to telecommunications; providing for a
 3
         combined per number fee; amending Minnesota Statutes
 4
         2004, sections 237.295, subdivisions 1, 2; 237.69,
         subdivision 16, by adding a subdivision; 237.70, subdivisions 2, 5; 237.701, subdivision 1; 403.06, subdivision 1a; 403.11, subdivision 1; 403.113,
 5
 6
 7
         subdivision 1; 403.30, subdivision 1; proposing coding
 8
 9
         for new law in Minnesota Statutes, chapters 237; 325F;
10
         repealing Minnesota Statutes 2004, section 237.69,
11
         subdivisions 5, 17; Laws 1999, chapter 125, section 4,
12
         as amended.
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
13
         Section 1. Minnesota Statutes 2004, section 237.295,
14
    subdivision 1, is amended to read:
15
16
         Subdivision 1.
                           [PAYMENT-FOR-INVESTIGATION FILING FEE FOR
 7
    NEW AUTHORITY.] (a)-Whenever-the-department-or-commission,-in-a
18
    proceeding-upon-its-own-motion,-on-complaint,-or-upon-an
19
    application-to-it,-considers-it-necessary,-in-order-to-carry-out
    the-duties-imposed-on-it,-to-investigate-the-books,-accounts,
20
21
    practices,-and-activities-of-any-company,-parties-to-the
22
    proceeding-shall-pay-the-expenses-reasonably-attributable-to-the
23
    proceeding --- The-department-and-commission-shall-ascertain-the
24
    expenses,-and-the-department-shall-render-a-bill-for-those
25
    expenses-to-the-parties,-at-the-conclusion-of-the-proceeding-
26
    The-department-is-authorized-to-submit-billings-to-parties-at
27
    intervals-selected-by-the-department-during-the-course-of-a
    proceeding.
29
         tb)-The-allocation-of-costs-may-be-adjusted-for-cause-by
```

A bill for an act

Section 1

1

the-commission-during-the-course-of-the-proceeding,-or-upon-the 1 closing-of-the-docket-and-issuance-of-an-order---In-addition-to 2 the-rights-granted-in-subdivision-3,-parties-to-a-proceeding-may 3 object-to-the-allocation-at-any-time-during-the-proceeding. 4 Withdrawal-by-a-party-to-a-proceeding-does-not-absolve-the-party 5 from-paying-allocated-costs-as-determined-by-the-commission-6 The-commission-may-decide-that-a-party-should-not-pay-any 7 allocated-costs-of-the-proceeding-8 te)-The-bill-constitutes-notice-of-the-assessment-and-a 9 demand-for-payment:--The-amount-of-the-bills-assessed-by-the 10 department-under-this-subdivision-must-be-paid-by-the-parties 11 into-the-state-treasury-within-30-days-from-the-date-of 12 13 assessment.--The-total-amount;-in-a-calendar-year;-for-which-a 14 telephone-company-may-become-liable,-by-reason-of-costs-incurred by-the-department-and-commission-within-that-calendar-year,-may 15 not-exceed-two-fifths-of-one-percent-of-the-gross-jurisdictional 16 17 operating-revenue-of-the-telephone-company-in-the-last-preceding 18 calendar-year.--Direct-charges-may-be-assessed-without-regard-to 19 this-limitation-until-the-gross-jurisdictional-operating-revenue 20 of-the-telephone-company-for-the-preceding-calendar-year-has 21 been-reported-for-the-first-time:--Where;-under-this subdivision,-costs-are-incurred-within-a-calendar-year-that-are 22 23 in-excess-of-two-fifths-of-one-percent-of-the-gross 24 jurisdictional-operating-revenues,-the-excess-costs-are-not 25 chargeable-as-part-of-the-remainder-under-subdivision-2. 26 td)-Except-as-otherwise-provided-in-paragraph-te),-for 27 purposes-of-assessing-the-cost-of-a-proceeding-to-a-party, 28 "party"-means-any-entity-or-group-subject-to-the-laws-and-rules of-this-state,-however-organized,-whether-public-or-private, 29 30 whether-domestic-or-foreign,-whether-for-profit-or-nonprofit, 31 and-whether-natural,-corporate,-or-political,-such-as-a-business 32 or-commercial-enterprise-organized-as-any-type-or-combination-of 33 corporation,-limited-liability-company,-partnership,-limited 34 liability-partnership,-proprietorship,-association,-cooperative, 35 joint-venture,-carrier,-or-utility,-and-any-successor-or

36

assignee-of-any-of-them;-a-social-or-charitable-organization;

- l and-any-type-or-combination-of-political-subdivision,-which
- 2 includes-the-executive;-judicial;-or-legislative-branch-of-the
- 3 state,-a-local-government-unit,-an-agency-of-the-state-or-a
- 4 local-government-unit,-or-a-combination-of-any-of-them.
- 5 (e)-For-assessment-and-billing-purposes,-"party"-does-not
- 6 include-the-Department-of-Commerce-or-the-Residential-Utilities
- 7 Division-of-the-Office-of-Attorney-General; -any-entity-or-group
- 8 instituted-primarily-for-the-purpose-of-mutual-help-and-not
- 9 conducted-for-profit;-intervenors-awarded-compensation-under
- 10 section-237-075,-subdivision-10;-or-any-individual-or-group-or
- 11 counsel-for-the-individual-or-group-representing-the-interests
- 12 of-end-users-or-classes-of-end-users-of-services-provided-by
- 13 telephone-companies-or-telecommunications-carriers,-as
- 14 determined-by-the-commission An application for a new authority
- 15 must be accompanied by a payment not to exceed \$2,000 as
- 16 determined by the Public Utilities Commission. This fee will be
- 17 reviewed annually and adjusted accordingly.
- Sec. 2. Minnesota Statutes 2004, section 237.295,
- 19 subdivision 2, is amended to read:
- 20 Subd. 2. [ASSESSMENT OF COSTS.] The department and
- 21 commission shall quarterly, at least 30 days before the start of
- 22 each quarter, estimate the total of their expenditures in the
- 23 performance of their duties relating to telephone companies,
- 24 other than amounts chargeable to telephone companies under
- 25 subdivision 1, 5, or 6. The remainder must be assessed by the
- 26 department to the telephone companies operating in this state in
- 27 proportion to their respective gross jurisdictional operating
- 28 revenues during the last calendar year. The assessment must be
- 29 paid into the state treasury within 30 days after the bill has
- 30 been mailed to the telephone companies. The bill constitutes
- 31 notice of the assessment and demand of payment. The-total
- 32 amount-that-may-be-assessed-to-the-telephone-companies-under
- 33 this-subdivision-may-not-exceed-one-eighth-of-one-percent-of-the
- 34 total-gross-jurisdictional-operating-revenues-during-the
- j calendar-year. The assessment for the third quarter of each
- 36 fiscal year must be adjusted to compensate for the amount by

- which actual expenditures by the commission and department for
- the preceding fiscal year were more or less than the estimated 2
- expenditures previously assessed. A telephone company with 3
- gross jurisdictional operating revenues of less than \$5,000 is 4
- exempt from assessments under this subdivision. 5
- Sec. 3. [237.491] [COMBINED PER NUMBER FEE.] 6
- Subdivision 1. [DEFINITIONS.] (a) The definitions in this 7
- subdivision apply to this section. 8
- (b) "911 emergency and public safety communications program" 9
- means the program governed by chapter 403. 10
- (c) "Service provider" means a provider doing business in 11
- Minnesota who provides real time, two-way voice service with a 12
- Minnesota telephone number. "Minnesota telephone number" means 13
- a ten-digit telephone number being used to connect to the public 14
- 15 switched telephone network and starting with area code 651, 612,
- 763, 952, 320, 218, or 507, or any subsequent area code assigned 16
- to Minnesota. 17
- 18 (d) "Telecommunications access Minnesota program" means the
- 19 program governed by sections 237.50 to 237.55.
- 20 (e) "Telephone assistance program" means the program
- 21 governed by sections 237.69 to 237.711.
- Subd. 2. [PER NUMBER FEE.] (a) By July 1, 2006, the Public 22
- 23 <u>Utilities Commission shall establish a fee that applies to each</u>
- 24 service provider based upon the number of Minnesota telephone
- 25 numbers in use by current customers of the service provider.
- The fee must be set at a level calculated to generate only the 26
- 27 amount of revenue necessary to fund:
- 28 (1) the telephone assistance program and the
- telecommunications access Minnesota program at the levels 29
- 30 established by the commission under sections 237.52, subdivision
- 31 2, and 237.70; and
- 32 (2) the 911 emergency and public safety communications
- 33 program at the levels certified by the commissioner of public
- 34 safety for purposes of sections 403.11, 403.113, 403.27, 403.30,
- 35 and 403.31 for current fiscal years.
- 36 (b) Notwithstanding any law to the contrary, the Public

- Utilities Commission shall, by order, establish the procedures 1
- by which each service provider, to the extent allowed under 2
- federal law, shall collect and remit the fee proceeds to the 3
- Department of Revenue. The commissioner of revenue shall 4
- allocate the fee proceeds to the three funding areas in 5
- paragraph (a) and shall deposit the allocations into the 6
- appropriate accounts. 7
- (c) The per access line fee used to collect revenues to 8
- support the TAP, TAM, and 911 programs shall remain in effect 9
- until replaced by the per telephone number fee. 10
- Sec. 4. Minnesota Statutes 2004, section 237.69, 11
- subdivision 16, is amended to read: 12
- Subd. 16. [TELEPHONE ASSISTANCE PLAN.] "Telephone 13
- assistance plan" means the plan to be adopted by the commission 14
- and to be jointly administered by the commission, the Department 15
- of Human-Services, and the telephone-companies Commerce, and the 16
- local service providers, as required by sections 237.69 to 17
- 18 237.711.
- Sec. 5. Minnesota Statutes 2004, section 237.69, is 19
- amended by adding a subdivision to read: 20
- 21 Subd. 18. [LOCAL SERVICE PROVIDER.] "Local service
- provider" means: 22
- (1) a telephone company or telecommunications carrier 23
- providing local service in Minnesota pursuant to a certificate 24
- 25 of authority granted by the commission; or
- 26 (2) a commercial mobile radio service (CMRS) provider,
- personal communications services (PCS) provider, or other 27
- 28 wireless provider offering the functional equivalent of CMRS or
- 29 PCS in Minnesota, which has been designated by the commission as
- 30 an eligible telecommunications carrier in Minnesota pursuant to
- 31 United States Code, title 47, section 214, and relevant federal
- 32 regulations.
- Sec. 6. Minnesota Statutes 2004, section 237.70, 33
- 34 subdivision 2, is amended to read:
- Subd. 2. [SCOPE.] The telephone assistance plan must be 5
- statewide and apply to local service providers that provide 36

- tocat-exchange service in Minnesota.
- Sec. 7. Minnesota Statutes 2004, section 237.70, 2
- subdivision 5, is amended to read: 3
- Subd. 5. [NATURE AND EXTENT OF CREDITS.] The telephone 4
- assistance plan may provide for telephone assistance credits to 5
- eligible households up to the amounts available under the 6
- federal matching plan. However, the credits available under the 7
- telephone assistance plan may not exceed: 8
- (1) more than 50 percent of the local exchange rate charged 9
- for the local exchange service provided to the household by that 10
- household's local service provider; and 11
- (2) the level of credits that can actually be funded in 12
- accordance with the limitations contained in subdivision 6. 13
- Sec. 8. Minnesota Statutes 2004, section 237.701, 14
- subdivision 1, is amended to read: 15
- Subdivision 1. [FUND CREATED; AUTHORIZED EXPENDITURES.] 16
- The telephone assistance fund is created as a separate account 17
- in the state treasury to consist of amounts received by the 18
- 19 commissioner of public safety representing the surcharge
- authorized by section 237.70, subdivision 6, and amounts earned 20
- on the fund assets. Money in the fund may be used only for: 21
- (1) reimbursement to local service providers for expenses 22
- and credits allowed in section 237.70, subdivision 7, paragraph 23
- (d), clause (5); 24
- (2) reimbursement of the reasonable administrative expenses 25
- 26 of the commission not-to-exceed-\$25,000-annually, a portion of
- 27 which may be used for periodic promotional activities,
- including, but not limited to, radio or newspaper 28
- advertisements, to inform eligible households of the 29
- 30 availability of the telephone assistance program; and
- 31 (3) reimbursement of the statewide indirect cost of the
- 32 commission.
- 33 Sec. 9. [325F.991] [911 EMERGENCY PHONE SERVICE
- REPRESENTATIONS.] 34
- 35 Subdivision 1. [DEFINITIONS.] For purposes of this
- section, the terms defined in this subdivision have the meanings 36

- 1 given them.
- (a) "911 emergency telecommunications system" means a 2
- 3 dedicated emergency telecommunications system required by
- 4 section 403.025.
- (b) "Person" means an individual, corporation, firm, or 5
- other legal entity. 6
- (c) "Service provider" means a person doing business in 7
- Minnesota who provides real time, two-way voice service 8
- interconnected with the public switched telephone network using 9
- numbers allocated for Minnesota by the North American Numbering 10
- Plan Administration. 11
- Subd. 2. [REPRESENTATIONS OF 911 SERVICE.] A person shall 12
- not advertise, market, or otherwise represent that the person 13
- furnishes a service capable of providing access to emergency 14
- services by dialing 911 unless the person provides a service 15
- that routes 911 calls through the 911 emergency 16
- 17 telecommunications system.
- Subd. 3. [DISCLOSURE.] A service provider that does not 18
- provide 911 dialing that routes 911 calls through the 911 19
- 20 emergency telecommunications system must disclose that fact in
- 21 all advertisements, marketing materials, and contracts. The
- 22 disclosure must be in capital letters, in 12-point font, and on
- the front page of the advertisement, marketing materials, and 23
- 14 contracts. The disclosure must state: "THIS SERVICE DOES NOT
- 25 ROUTE 911 CALLS THROUGH THE 911 EMERGENCY SYSTEM."
- Subd. 4. [CERTAIN CALLS NOT 911 CALLS.] For purposes of 26
- this section, 911 calls routed to the general access number at a 27
- 28 public safety answering point do not qualify as being routed
- 29 through a 911 emergency telecommunications system.
- 30 Sec. 10. Minnesota Statutes 2004, section 403.06,
- 31 subdivision la, is amended to read:
- 32 Subd. la. [BIENNIAL BUDGET; ANNUAL FINANCIAL REPORT.] The
- 33 commissioner shall prepare a biennial budget for maintaining the
- 34 911 system. By December 15 of each year, the commissioner shall
- submit a report to the legislature detailing the expenditures į
- for maintaining the 911 system, the 911 fees collected deposited 36

- 1 by the Department of Revenue, the balance of the 911 fund, and
- 2 the 911-related administrative expenses of the commissioner.
- 3 The commissioner is authorized to expend money that has been
- 4 appropriated to pay for the maintenance, enhancements, and
- 5 expansion of the 911 system.
- 6 Sec. 11. Minnesota Statutes 2004, section 403.11,
- 7 subdivision 1, is amended to read:
- 8 Subdivision 1. [EMERGENCY TELECOMMUNICATIONS SERVICE FEE.]
- 9 (a) Each customer of a wireless or wire-line telecommunications
- 10 service provider that furnishes service capable of originating a
- 11 911 emergency telephone call is assessed a fee under section
- 12 237.491 to cover the costs of ongoing maintenance and related
- 13 improvements for trunking and central office switching equipment
- 14 for 911 emergency telecommunications service, plus
- 15 administrative and staffing costs of the commissioner related to
- 16 managing the 911 emergency telecommunications service program.
- 17 Recurring charges by a wire-line telecommunications service
- 18 provider for updating the information required by section
- 19 403.07, subdivision 3, must be paid by the commissioner if the
- 20 wire-line telecommunications service provider is included in an
- 21 approved 911 plan and the charges are made pursuant to tariff,
- 22 price list, or contract. A portion of the fee assessed under
- 23 this section 237.491 must also be used for the purpose of
- 24 offsetting the costs, including administrative and staffing
- 25 costs, incurred by the State Patrol Division of the Department
- 26 of Public Safety in handling 911 emergency calls made from
- 27 wireless phones.
- 28 (b) Money remaining in the 911 emergency telecommunications
- 29 service account after all other obligations are paid must not
- 30 cancel and is carried forward to subsequent years and may be
- 31 appropriated from time to time to the commissioner to provide
- 32 financial assistance to counties for the improvement of local
- 33 emergency telecommunications services. The improvements may
- 34 include providing access to 911 service for telecommunications
- 35 service subscribers currently without access and upgrading
- 36 existing 911 service to include automatic number identification,

- local location identification, automatic location
- identification, and other improvements specified in revised 2
- county 911 plans approved by the commissioner. 3
- (c) The-fee-may-not-be-less-than-eight-cents-nor-more-than 4
- 40-cents-a-month-for-each-customer-access-line-or-other-basic 5
- access-service,-including-trunk-equivalents-as-designated-by-the
- Public-Utilities-Commission-for-access-charge-purposes-and 7
- including-wireless-telecommunications-services---With-the 8
- approval-of-the-commissioner-of-finance,-the-commissioner-of 9
- public-safety-shall-establish-the-amount-of-the-fee-within-the 10
- limits-specified-and-inform-the-companies-and-carriers-of-the 11
- amount-to-be-collected:--When-the-revenue-bonds-authorized-under 12
- section-403-277-subdivision-17-have-been-fully-paid-or-defeased7 13
- the-commissioner-shall-reduce-the-fee-to-reflect-that-debt 14
- service-on-the-bonds-is-no-longer-needed---The-commissioner 15
- shall-provide-companies-and-carriers-a-minimum-of-45-days1 16
- notice-of-each-fee-change---The-fee-must-be-the-same-for-all 17
- customers. 1.8
- 19 (d)-The-fee-must-be-collected-by-each-wireless-or-wire-line
- 20 telecommunications-service-provider-subject-to-the-fee---Fees
- 21 are-payable-to-and-must-be-submitted-to-the-commissioner-monthly
- 22 before-the-25th-of-each-month-following-the-month-of-collection;
- 23 except-that-fees-may-be-submitted-quarterly-if-less-than-\$250-a
- 4 month-is-due;-or-annually-if-less-than-\$25-a-month-is-due;
- 25 Receipts-must-be-deposited-in-the-state-treasury-and-credited-to
- 26 a-911-emergency-telecommunications-service-account-in-the
- 27 special-revenue-fund.--The-money-in-the-account-may-only-be-used
- 28 for-911-telecommunications-services.
- 29 te This subdivision does not apply to customers of
- 30 interexchange carriers.
- 31 (f) (d) The installation and recurring charges for
- 32 integrating wireless 911 calls into enhanced 911 systems must be
- paid by the commissioner if the 911 service provider is included 33
- 34 in the statewide design plan and the charges are made pursuant
- to tariff, price list, or contract.
- 36 Sec. 12. Minnesota Statutes 2004, section 403.113,

- 1 subdivision 1, is amended to read:
- 2 Subdivision 1. [FEE GRANT.] (a) Each-customer-receiving
- 3 service-from-a-wireless-or-wire-line-telecommunications-service
- 4 provider-is-assessed-a-fee The commissioner shall budget for and
- 5 provide grants to PSAPs to fund implementation, operation,
- 6 maintenance, enhancement, and expansion of enhanced 911 service,
- 7 including acquisition of necessary equipment and the costs of
  - 8 the commissioner to administer the program. The-actual-fee
- 9 assessed-under-section-403:11-and-the-enhanced-911-service-fee
- 10 must-be-collected-as-one-amount-and-may-not-exceed-the-amount
- 11 specified-in-section-403-117-subdivision-17-paragraph-(c)-
- 12 (b) The-enhanced-911-service-fee-must-be-collected-and
- 13 deposited-in-the-same-manner-as-the-fee-in-section-403-11-and
- 14 used-solely-for-the-purposes-of-paragraph-(a)-and-subdivision-3.
- 15 (c) The commissioner, in consultation with counties and 911
- 16 system users, shall determine the amount of the enhanced 911
- 17 service fee grant. The fee grant must include at least ten
- 18 cents-per-month the amount funded in fiscal year 2005 to be
- 19 distributed under subdivision 2. The-commissioner-shall-inform
- 20 wireless-and-wire-line-telecommunications-service-providers-that
- 21 provide-service-capable-of-originating-a-911-emergency-telephone
- 22 call-of-the-total-amount-of-the-911-service-fees-in-the-same
- 23 manner-as-provided-in-section-403-11.
- Sec. 13. Minnesota Statutes 2004, section 403.30,
- 25 subdivision 1, is amended to read:
- 26 Subdivision 1. [STANDING APPROPRIATION; COSTS COVERED.]
- 27 For each fiscal year beginning with the fiscal year commencing
- 28 July 1, 1997, the amount necessary to pay the following costs is
- 29 appropriated to the commissioner of public safety from the 911
- 30 emergency telecommunications service account established under
- 31 section 403.11:
- 32 (1) debt service costs and reserves for bonds issued
- 33 pursuant to section 403.27;
- 34 (2) repayment of the right-of-way acquisition loans;
- 35 (3) costs of design, construction, maintenance of, and
- 36 improvements to those elements of the first, second, and third

- 1 phases that support mutual aid communications and emergency
- 2 medical services;
- 3 (4) recurring charges for leased sites and equipment for
- 4 those elements of the first, second, and third phases that
- 5 support mutual aid and emergency medical communication services;
- 6 or
- 7 (5) aid to local units of government for sites and
- 8 equipment in support of mutual aid and emergency medical
- 9 communications services.
- 10 This appropriation shall be used to pay annual debt service
- 11 costs and reserves for bonds issued pursuant to section 403.27
- 12 prior to use of fee money to pay other costs eligible under this
- 13 subdivision. In no event shall the appropriation for each
- 14 fiscal year exceed an amount equal to four-cents-a-month-for
- 15 each-customer-access-line-or-other-basic-access-service,
- 16 including-trunk-equivalents-as-designated-by-the-Public
- 17 Utilities-Commission-for-access-charge-purposes-and-including
- 18 cellular-and-other-nonwire-access-services,-in-the-fiscal
- 19 year 4/40 of the amount collected by the fiscal year 2005 911
- 20 fee. Beginning July 1, 2004 2005, this amount will increase
- 21 to <del>13-cents-a-month</del> 13/40 of the amount collected by the fiscal
- 22 year 2005 911 fee.
- Sec. 14. [REPEALER.]
- (a) Minnesota Statutes 2004, section 237.69, subdivisions 5
- 25 and 17, are repealed.
- (b) Laws 1999, chapter 125, section 4, as amended by Laws
- 27 2002, chapter 398, section 7, is repealed.
- Sec. 15. [EFFECTIVE DATE.]
- 29 Sections 1 to 14 are effective the day following final
- 30 enactment.

# APPENDIX Repealed Minnesota Statutes for S1647-1

# 237.69 TELEPHONE ASSISTANCE PLAN; DEFINITIONS.

Subd. 5. Access line. "Access line" means telephone company-owned facilities furnished to permit switched access to the telecommunications network that extend from a central office to the demarcation point on the property where the subscriber is served. The term includes access lines provided to residential and business subscribers, includes centrex access lines on a trunk-equivalent basis, but does not include private nonswitched or wide area telephone service access lines.

Subd. 17. **Telephone company.** "Telephone company" has the meanings given it in section 237.01, subdivisions 3 and 7, that provides local exchange telephone service.

- Senator .... moves to amend S.F. No. 1045 as follows: 1
- Delete everything after the enacting clause and insert: 2
- "Section 1. [237.491] [COMBINED PER NUMBER FEE.] 3
- Subdivision 1. [DEFINITIONS.] (a) The definitions in this 4
- subdivision apply to this section. 5
- (b) "911 emergency and public safety communications program" 6
- means the program governed by chapter 403. 7
- (c) "Minnesota telephone number" means a ten-digit 8
- telephone number being used to connect to the public switched 9
- 10 telephone network and starting with area code 218, 320, 507,
- 612, 651, 763, or 952, or any subsequent area code assigned to 11
- this state. 12
- 13 (d) "Service provider" means a provider doing business in
- this state who provides real time, two-way voice service with a 14
- Minnesota telephone number. 15
- (e) "Telecommunications access Minnesota program" means the 16
- 17 program governed by sections 237.50 to 237.55.
- (f) "Telephone assistance program" means the program 18
- 19 governed by sections 237.69 to 237.711.
- 20 Subd. 2. [PER NUMBER FEE.] (a) By January 15, 2006, the
- Public Utilities Commission shall report to the legislature and 21
- 22 to the senate Committee on Jobs, Energy, and Community
- 23 Development, its recommendations for the amount of and method
- for assessing a fee that would apply to each service provider 24
- 25 based upon the number of Minnesota telephone numbers in use by
- current customers of the service provider. The fee would be set 26
- 27 at a level calculated to generate only the amount of revenue
- 28 necessary to fund:
- 29 (1) the telephone assistance program and the
- 30 telecommunications access Minnesota program at the levels
- established by the commission under sections 237.52, subdivision 31
- 32 2, and 237.70; and
- (2) the 911 emergency and public safety communications 33
- program at the levels appropriated by law to the commissioner of 34
- 35 public safety for purposes of sections 403.11, 403.113, 403.27,
- 403.30, and 403.31 for each fiscal year. 36

- 1 (b) The recommendations must include any changes to
- 2 Minnesota Statutes necessary to establish the procedures whereby
- 3 each service provider, to the extent allowed under federal law,
- 4 would collect and remit the fee proceeds to the commissioner of
- 5 revenue. The commissioner of revenue would allocate the fee
- 6 proceeds to the three funding areas in paragraph (a) and credit
- 7 the allocations to the appropriate accounts.
- 8 (c) The recommendations must be designed to allow the
- 9 combined per telephone number fee to be collected beginning July
- 10 1, 2006. The per access line fee used to collect revenues to
- 11 support the TAP, TAM, and 911 programs remains in effect until
- 12 no later than January 1, 2007.
- (d) As part of the process of developing the
- 14 recommendations and preparing the report to the legislature
- 15 required under paragraph (a), the Public Utilities Commission
- 16 must, at a minimum, consult regularly with the Departments of
- 17 Public Safety, Finance, Administration, and Commerce, service
- 18 providers, appropriate legislative staff, and other affected
- 19 parties.
- Sec. 2. Minnesota Statutes 2004, section 237.70,
- 21 subdivision 7, is amended to read:
- 22 Subd. 7. [APPLICATION, NOTICE, FINANCIAL ADMINISTRATION,
- 23 COMPLAINT INVESTIGATION.] The telephone assistance plan must be
- 24 administered jointly by the commission, the Department of
- 25 Commerce, and the local service providers in accordance with the
- 26 following guidelines:
- 27 (a) The commission and the Department of Commerce shall
- 28 develop an application form that must be completed by the
- 29 subscriber for the purpose of certifying eligibility for
- 30 telephone assistance plan credits to the local service
- 31 provider. The application must contain the applicant's Social
- 32 Security number. Applicants who refuse to provide a Social
- 33 Security number will be denied telephone assistance plan
- 34 credits. The application form must also include a statement
- 35 that the applicant household is currently eligible for one of
- 36 the programs that confers eligibility for the federal Lifeline

## Consolidated Fiscal Note - 2005-06 Session

Bill #: S1045-0 Complete Date: 03/01/05

Chief Author: RANUM, JANE

Title: 911 EMERGENCY TELECOMM SVCS PROV

Agencies: Public Safety Dept (03/01/05)

Fiscal Impact	Yes	No
State	X	
Local	X	
Fee/Departmental Earnings	X	
Tax Revenue		X

Metropolitan Council (03/01/05)

This table reflects fiscal impact to state government. Local government impact is reflected in the narrative only.

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Net Expenditures					
911 Emergency Fund		14,209	14,239	11,175	11,175
Public Safety Dept		14,209	14,239	11,175	11,175
Revenues					
911 Emergency Fund		17,209	17,718	17,718	17,718
Public Safety Dept		17,209	17,718	17,718	17,718
Net Cost <savings></savings>					
911 Emergency Fund		(3,000)	(3,479)	(6,543)	(6,543)
Public Safety Dept		(3,000)	(3,479)	(6,543)	(6,543)
Total Cost <savings> to the State</savings>		(3,000)	(3,479)	(6,543)	(6,543)

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE	4				

# **Consolidated EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: NORMAN FOSTER Date: 03/01/05 Phone: 215-0594

Fiscal Note - 2005-06 Session

Bill #: S1045-0 Complete Date: 03/01/05

Chief Author: RANUM, JANE

Title: 911 EMERGENCY TELECOMM SVCS PROV Agency Name: Public Safety Dept

Fiscal Impact	Yes	No
State	X	
Local	X	
Fee/Departmental Earnings	X	
Tax Revenue		X

This table reflects fiscal impact to state government	Local gover	nment impact is	reflected in the	e narrative only	<b>'.</b>
Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
911 Emergency Fund		14,209	14,239	11,175	11,175
Less Agency Can Absorb					
No Impact					
Net Expenditures					
911 Emergency Fund		14,209	14,239	11,175	11,175
Revenues					
911 Emergency Fund		17,209	17,718	17,718	17,718
Net Cost <savings></savings>					
911 Emergency Fund		(3,000)	(3,479)	(6,543)	(6,543)
Total Cost <savings> to the State</savings>		(3,000)	(3,479)	(6,543)	(6,543)

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

#### **Bill Description**

SF 1045 would become effective the day following final enactment. The application of section 3 would only apply to contracts executed after enactment.

- Change the 911 fee cap from the current 40 cents to 65 cents, which would allow the commissioner of public safety to increase the 911 fee by up to 25 cents subject to the approval of the commissioner of finance and after providing 45 days notice to the wired and wireless telephone companies that are required to collect the fee.
- 2. Increase the minimum grant amount sent to Public Safety Answering Points (PSAPs) from the 10 cents in current law to 20 cents and providing that where a greater amount is appropriated the appropriated amount must be distributed.
- 3. Add a combined \$16.5 million in bonding authority for phase II and phase III of the statewide public safety radio system. Reducing the amount allocated to bonds for local enhancements in the metro area from \$18 million to \$8 million and providing \$9.5 million in bonding authority for up to 50% of the cost of local enhancements in phase III. Increasing the bonding authority allocated to phase III infrastructure from \$27 million to \$44 million.

Bonding Authority	Existing Statute	SF 1045
Phase I	18	8
Phase II	27	44
Phase III Local Enhancements	0	9.5
Total Bonding Authority	\$45 Million	\$61.5 Million

- 4. Appropriates \$688,000 in 2006 and \$709,000 in 2007 for grants to the Minnesota Emergency Medical Services Regulatory Board and \$6,884,000 in 2006 and \$7,087,000 in 2007 to PSAPs conditioned on whether they have implemented Phase 2 Wireless Enhanced 911 or whose governmental agency has made a binding commitment to implement Phase 2 by January 1, 2008.
- Reduces the certification period for 911 expenses from two years to 90 days for contracts entered into after enactment.
- 6. Provides that the commissioner of Public Safety is not required to reimburse wire-line or wireless telecommunication service providers for 911 service where federal law or regulations require them to provide the service irrespective of reimbursement (wireless telecommunication service providers based upon FCC Docket Number 99-352).
- 7. Providing that 13 cents of the 911 fee must be used to pay annual debt service costs and reserves for bonds issued under section 403.27. Also providing that should the 13 cents committed to annual debt service and reserves for bonds be inadequate, the commissioner must notify the committee on Finance in the Senate and the committee on Ways and Means in the House of any deficiency and then pay the deficiency from funds provided under the open appropriation.
- 8. Providing that if the governing body of any local government using phase III, IV, V, or VI of the system fails to meet any payment to the commissioner the commissioner may certify the amount due with interest at six percent to the auditor of the county in which the government unit is located whereupon the auditor shall levy the amount due, with interest, as a tax upon all taxable property in the government unit for the next calendar year.

### **Assumptions**

For purposes of this fiscal note, it is assumed that the act will become law prior to the fiscal year and in sufficient time to allow the required 45 day notice to the carriers so that the fee increase can become effective July 1, 2005. Section 4 would require the commissioner of public safety to double the amount sent to PSAPs that have implemented or agreed to implement Phase 2 for the enhanced 911 grants. Because only 3 of the 109 local and other government PSAPs have not modified their equipment for Phase 2, it is assumed all would share in this additional money.

It is assumed that each penny of 911 fee will collect (based upon November 2004 revenue projections):

- \$688,362 per year in fiscal year 2006
- \$708,724 per year in fiscal year 2007
- \$708,724 per year in fiscal year 2008
- \$708,724 per year in fiscal year 2009

Based upon the language in SF1045, section 2 it is assumed that the intent is to commit 20 cents of the 911 fee to PSAPs for the 2006-2007 biennium and for thereafter.

It is assumed that the entire 13 cents in the 911 emergency telephone service fee provided for in existing law will be allocated to debt service and reserve for bonds. SF 1045 authorizes \$8 million in bonding to cover 50% of the cost of local enhancements in the metro area, up to \$44 million in bonding for the state's cost of the basic infrastructure in phase III and up to \$9.5 million in bonding to cover up to 50% of the cost of local enhancements in phase III. Debt service and reserve upon existing bonds must also be paid from the 13 cents.

It is assumed that reducing the certification period from two years to 90 days will not increase 911 emergency telephone service expenses because the provision is phased in over the next several years as contracts are renewed. The authorized delay in presenting claims is compressed from two years to 90 days, but will only apply to contracts entered into on or after the date of enactment.

FY 2005 projected expenditures for implementation of wireless enhanced 911 are \$4,375,755. Costs paid from this category include connections of wireless carriers to the selective router (referred to as the common demarcation point) and network enhancements required to provide 911 service, including inter-tandem trunks, additional PSAP connections in the larger PSAPs, and basic phone line connections for wireless call transfers. FCC 99-352, Second Memorandum Opinion and Order, Released December 8, 1999, provides for the removal of any prerequisite that a cost recovery mechanism for carriers be in place before wireless carriers are obligated to provide E911 service. This decision is generally considered to be applicable to the wireless carriers costs and the costs necessary to connect to the common demarcation point. Accurate figures of the total cost of connecting wireless carriers to the selective router are not presently available, but they are estimated to be \$3,000,000.

It is assumed that the legislative intent in inserting a specified appropriation for grants to the Minnesota Emergency Medical Services Regulatory Board for the Metro East and Metro West Medical Resource Communication centers is for the grants to continue after fiscal year 2007. The bill does not add policy language to that effect in chapter 403.

#### Expenditure and/or Revenue Formula

Annual amount one penny will collect in a given fiscal year times the number of cents allocated.

DPS has estimated the effect of the bill by comparing 20 cent allocation to PSAPs with the 10 cent amount allocated to PSAPs during FY 2005. The difference, together with the \$688,000 in 2006 and the \$709,000 in 2007 allocated to Medical Resource Communication Centers is shown in the fiscal note.

A total of \$16.5 million in new bonding authority is included in this bill.

	FY 2006	FY 2007	FY 2008	FY 2009
One Penny	\$688,362	\$708,724	\$708,724	\$708,724
Revenue				
25 cent increase 7/1/2005	\$17,209,050	\$17,718,100	\$17,718,100	\$17,718,100
Revenue dedicated to PSAPs 10¢ current law	\$6,883,620	\$7,087,240	\$7,087,240	\$7,087,240
Revenue dedicated to PSAPs 20¢ in FY 2006 (or the appropriation if more than 20¢), SF 1045	\$13,767,240	\$14,174,480	\$14,174,480	\$14,174,480
Increased revenue dedicated to PSAPs, SF 1045	· \$6,883,620	\$7,087,240	\$7,087,240	\$7,087,240
Expenditure				
Increased payments to PSAPs, SF 1045	\$6,884,000	\$7,087,000	\$7,087,000	\$7,087,000
MN Emergency Medical Services Board, SF 1045	\$688,000	\$709,000	\$709,000	\$709,000
Debt Service costs- SF 1045	\$6,195,258	\$6,378,516	\$6,378,516	\$6,378,516
Payment of prior year obligation, SF 1045	\$3,442,000	\$3,064,000	0	
Reduced payments for Wireless Enhanced 911, SF 1045, Section 1	(\$3,000,000)	(\$3,000,000)	(\$3,000,000)	(\$3,000,000)
Total Net Expenditure Change, SF 1045	\$14,209,258	\$14,238,516	\$11,174,516	\$11,174,516

#### **Long-Term Fiscal Considerations**

New federal law, Title 1 of H.R. 5419, provides grants to eligible entities for the implementation and operation of Phase II E –911 services. Each applicant that receives such a grant shall certify during any period of time during which the funds from the grant are available to the applicant, that no portion of any designated E –911 charges is being obligated or expended for any purpose other than the purposes for which such charges are designated.

#### **Local Government Costs**

Additional local government costs for enhanced 911 maintenance and improvements will be reimbursed by the additional funding going to local PSAPs.

Bonds authorizing payment of up to 50% of local costs will require local governments to expend local funds to pay for their share of the authorized expenditure.

#### References/Sources

Agency Contact Name: Ron Whitehead 651 296-5778 FN Coord Signature: FRANK AHRENS Date: 02/28/05 Phone: 296-9484

# **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: NORMAN FOSTER Date: 03/01/05 Phone: 215-0594

Fiscal Note - 2005-06 Session

Bill #: S1045-0 Complete Date: 03/01/05

Chief Author: RANUM, JANE

Title: 911 EMERGENCY TELECOMM SVCS PROV

Fiscal Impact	Yes	No
State		X
Local	X	
Fee/Departmental Earnings	X	
Tax Revenue		X

Agency Name: Metropolitan Council

This table reflects fiscal impact to state government. Local government impact is reflected in the narrative only.

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures					
No Impact					
Revenues					
No Impact				1	
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>					

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

Bill Description: This bill (S.F. 1045) increases 911 fees and authorizes the Metropolitan Council to issue up to \$17,500,000 in revenue bonds for funding up to 50 percent of the costs to assist local governments with the building of public safety radio subsystems in the state patrol's southeast district (Rochester area) or central district (St. Cloud) and \$44 million of revenue bonds for phase three of the public safety radio system. (These bonding amounts are over the amount currently outstanding, not over current law.)

Assumptions: This fiscal note addresses this bill only as it relates to the involvement of the Metropolitan Council. It is assumed that information on the amount of revenue generated by increases in the 911surcharge fee, as well as expenses incurred, will be presented by the Department of Public Safety and other appropriate agencies. It is assumed that issuance fees that the Metro Council would incur with bond sales would be included in the cost of the bond sales and the agency would have no direct expenditures for issuing these bonds.

It is also assumed that the bonds are revenue bonds without General Obligation backing. The current revenue bonds have a covenant for additional parity bonds requiring that actual receipts of 150 percent of maximum annual debt service for future bonds be received by the Council/Metropolitan Radio Board in each of the two years preceding issuance of new debt. This covenant could delay issuing new bonds until at least fiscal year 2008. Parity bonds could be issued only if 911 revenues for the two previous years equal 150% of necessary revenue. The excess revenue needed to meet current bond covenants is not included in these estimates.

In addition, the current bonds also provide for back up from system user fees for a shortfall in revenue for operations and debt service. The Metropolitan Council currently has authority to deficit levy local governments in default in payment of user fees.

Current law also does not provide for the same three levels of support for new bond issues that were in place for the original bond issues (phases 1 and 2). The current bonds are supported by 1) 911 fees 2) user charges - if 911 fees are insufficient and 3) deficiency property tax levy for unpaid user charges. For new bond issues (phases 3-6), the levy for deficiency property taxes for unpaid user charges was repealed in the 2003 session. This bill includes property tax coverage as a backup for user fees for phases 3-6.

Expenditure/Revenue Formula: The role of the Metropolitan Council in this bill would mainly be to sell additional revenue bonds. In consultation with financial advisors it is recommended that \$100,000 annual debt service be used per \$1,000,000 of debt issued to estimate the amount of revenue to retire bond debt. Over the current amount outstanding, an additional \$61.5 million in bonds would be sold, the debt retirement would require an additional \$6.15 million in 911 fees annually to retire this additional debt.

This is an estimate, of course, and could change depending on size of the 911 fund reserve, long-term strength of the 911 revenue source, interest rate, bond structure and length. Demonstration of long-term viability of the revenue source would be necessary to market the bonds.

<u>Long-Term Fiscal Considerations</u>: Depending on the length of the bonds, the 911 fund will need to generate enough revenue to retire the debt into the future.

<u>Local Government Costs:</u> The Metropolitan Radio Board and its local government members have plans to use new bond proceeds and federal revenues for their systems. If the bonds are delayed, the progress on the 800 mhz radio system by local governments may be delayed. If local governments have the public safety radio available in their area and they choose to join this radio system, there would be costs to local governments to purchase radio and dispatching equipment. This cost would vary based on the number of radios and equipment needed for each community.

Agency Contact Name: Beth Widstrom Anderson, Finance, (651)602-1567

FN Coord Signature: MIKE KUEHN Date: 02/28/05 Phone: 602-1364

#### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: NORMAN FOSTER Date: 03/01/05 Phone: 215-0594

1

Senators Ranum, Foley, McGinn, Kelley and Senjem introduced-S.F. No. 1045: Referred to the Committee on Jobs, Energy and Community Development.

A bill for an act

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relating to public safety; increasing 911 emergency telecommunications service fee; imposing certain
 3
          restrictions on public subsidy to telephone companies
 5
          for providing 911 emergency telephone service;
          increasing distribution to pay costs of public safety answering points; authorizing sale of Metropolitan Council bonds to implement phases two and three of the
 6
 7
 8
          800-MHz public safety radio system; providing for levy of property taxes to secure payment of system
 9
10
          operating costs; appropriating money; amending
11
          Minnesota Statutes 2004, sections 403.11, subdivisions
12
          1, 3, 3a; 403.113, subdivision 1; 403.27, subdivisions
13
          1, 3; 403.30, subdivisions 1, 3; 403.31, subdivision 6.
14
15
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
16
          Section 1. Minnesota Statutes 2004, section 403.11,
    subdivision 1, is amended to read:
17
          Subdivision 1.
                             [EMERGENCY TELECOMMUNICATIONS SERVICE FEE.]
    (a) Each customer of a wireless or wire-line telecommunications
19
    service provider that furnishes service capable of originating a
20
21
    911 emergency telephone call is assessed a fee to cover the
    costs of ongoing maintenance and related improvements for
22
23
    trunking and central office switching equipment for 911
    emergency telecommunications service, plus administrative and
24
    staffing costs of the commissioner related to managing the 911
25
26
    emergency telecommunications service program. Recurring charges
    by a wire-line telecommunications service provider for updating
27
    the information required by section 403.07, subdivision 3, must
28
    be paid by the commissioner if the wire-line telecommunications
29
30
    service provider is included in an approved 911 plan and the
```

- 1 charges are made pursuant to tariff;-price-list;-or contract.
- 2 The fee assessed under this section must also be used for the
- 3 purpose of offsetting the costs, including administrative and
- 4 staffing costs, incurred by the State Patrol Division of the
- 5 Department of Public Safety in handling 911 emergency calls made
- 6 from wireless phones.
- 7 (b) Money remaining in the 911 emergency telecommunications
- 8 service account after all other obligations are paid must not
- 9 cancel and is carried forward to subsequent years and may be
- 10 appropriated from time to time to the commissioner to provide
- 11 financial assistance to counties for the improvement of local
- 12 emergency telecommunications services. The improvements may
- 13 include providing access to 911 service for telecommunications
- 14 service subscribers currently without access and upgrading
- 15 existing 911 service to include automatic number identification,
- 16 local location identification, automatic location
- 17 identification, and other improvements specified in revised
- 18 county 911 plans approved by the commissioner.
- 19 (c) The fee may not be less than eight cents nor more than
- 20  $4\theta$  65 cents a month for each customer access line or other basic
- 21 access service, including trunk equivalents as designated by the
- 22 Public Utilities Commission for access charge purposes and
- 23 including wireless telecommunications services. With the
- 24 approval of the commissioner of finance, the commissioner of
- 25 public safety shall establish the amount of the fee within the
- 26 limits specified and inform the companies and carriers of the
- 27 amount to be collected. When the revenue bonds authorized under
- 28 section 403.27, subdivision 1, have been fully paid or defeased,
- 29 the commissioner shall reduce the fee to reflect that debt
- 30 service on the bonds is no longer needed. The commissioner
- 31 shall provide companies and carriers a minimum of 45 days'
- 32 notice of each fee change. The fee must be the same for all
- 33 customers.
- 34 (d) The fee must be collected by each wireless or wire-line
- 35 telecommunications service provider subject to the fee. Fees
- 36 are payable to and must be submitted to the commissioner monthly

- 1 before the 25th of each month following the month of collection,
- 2 except that fees may be submitted quarterly if less than \$250 a
- 3 month is due, or annually if less than \$25 a month is due.
- 4 Receipts must be deposited in the state treasury and credited to
- 5 a 911 emergency telecommunications service account in the
- 6 special revenue fund. The money in the account may only be used
- 7 for 911 telecommunications services.
- 8 (e) This subdivision does not apply to customers of
- 9 interexchange carriers.
- 10 (f) The installation and recurring charges for integrating
- 11 wireless 911 calls into enhanced 911 systems must be paid by the
- 12 commissioner if the 911 service provider is included in the
- 13 statewide design plan and the charges are made pursuant to
- 14 tariff;-price-list;-or contract.
- (g) Notwithstanding any provision of this chapter to the
- 16 contrary, the commissioner need not contract for or agree to pay
- 17 for any services that a wire-line or wireless telecommunication
- 18 service provider is required by federal law or federal
- 19 regulation to provide.
- Sec. 2. Minnesota Statutes 2004, section 403.11,
- 21 subdivision 3, is amended to read:
- 22 Subd. 3. [METHOD OF PAYMENT.] (a) Any wireless or
- 23 wire-line telecommunications service provider incurring
- 24 reimbursable costs under subdivision 1 shall submit an invoice
- 25 itemizing rate elements by county or service area to the
- 26 commissioner for 911 services furnished under tariff;-price
- 27 list, or contract. Any wireless or wire-line telecommunications
- 28 service provider is eligible to receive payment for 911 services
- 29 rendered according to the terms and conditions specified in the
- 30 contract. Competitive local exchange carriers holding
- 31 certificates of authority from the Public Utilities Commission
- 32 are eligible to receive payment for recurring 911 services
- 33 provided after July 1, 2001. The commissioner shall pay the
- 34 invoice within 30 days following receipt of the invoice unless
- 35 the commissioner notifies the service provider that the
- 36 commissioner disputes the invoice.

- 1 (b) The commissioner shall estimate the amount required to
- 2 reimburse wireless and wire-line telecommunications service
- 3 providers for the state's obligations under subdivision 1 and
- 4 the governor shall include the estimated amount in the biennial
- 5 budget request.
- 6 Sec. 3. Minnesota Statutes 2004, section 403.11,
- 7 subdivision 3a, is amended to read:
- 8 Subd. 3a. [TIMELY CERTIFICATION.] A certification must be
- 9 submitted to the commissioner no later than two-years 90 days
- 10 after commencing a new or additional eligible 911 service. Any
- 11 wireless-or-wire-line-telecommunications-service-provider
- 12 incurring-reimbursable-costs-under-this-section-at-any-time
- 13 before-January-1,-2003,-may-certify-those-costs-for-payment-to
- 14 the-commissioner-according-to-this-section-for-a-period-of-90
- 15 days-after-January-1,-2003.--Buring-this-period,-the
- 16 commissioner-shall-reimburse-any-wireless-or-wire-line
- 17 telecommunications-service-provider-for-approved,-certified
- 18 costs-without-regard-to-any-contrary-provision-of-this
- 19 subdivision Each applicable contract must provide that, if
- 20 certified expenses under the contract deviate from estimates in
- 21 the contract by more than ten percent, the commissioner may
- 22 reduce the level of service without incurring any termination
- 23 fees.
- Sec. 4. Minnesota Statutes 2004, section 403.113,
- 25 subdivision 1, is amended to read:
- 26 Subdivision 1. [FEE.] (a) Each customer receiving service
- 27 from a wireless or wire-line telecommunications service provider
- 28 is assessed a fee to fund implementation, operation,
- 29 maintenance, enhancement, and expansion of enhanced 911 service,
- 30 including acquisition of necessary equipment and the costs of
- 31 the commissioner to administer the program. The actual fee
- 32 assessed under section 403.11 and the enhanced 911 service fee
- 33 must be collected as one amount and may not exceed the amount
- 34 specified in section 403.11, subdivision 1, paragraph (c).
- 35 (b) The enhanced 911 service fee must be collected and
- 36 deposited in the same manner as the fee in section 403.11 and

- 1 used solely for the purposes of paragraph (a) and subdivision 3.
- 2 (c) The commissioner, in consultation with counties and 911
- 3 system users, shall determine the amount of the enhanced 911
- 4 service fee. The fee must include at least ten 20 cents per
- 5 month to be distributed under subdivision 2. If a greater
- 6 amount is appropriated, the greater amount must be distributed.
- 7 The commissioner shall inform wireless and wire-line
- 8 telecommunications service providers that provide service
- 9 capable of originating a 911 emergency telephone call of the
- 10 total amount of the 911 service fees in the same manner as
- ll provided in section 403.11.
- Sec. 5. Minnesota Statutes 2004, section 403.27,
- 13 subdivision 1, is amended to read:
- 14 Subdivision 1. [AUTHORIZATION.] (a) After consulting with
- 15 the commissioner of finance, the council, if requested by a vote
- 16 of at least two-thirds of all of the members of the Metropolitan
- 17 Radio Board, may, by resolution, authorize the issuance of its
- 18 revenue bonds for any of the following purposes to:
- 19 (1) provide funds for regionwide mutual aid and emergency
- 20 medical services communications;
- 21 (2) provide funds for the elements of the first phase of
- 22 the regionwide public safety radio communication system that the
- 23 board determines are of regionwide benefit and support mutual
- 24 aid and emergency medical services communication including, but
- 25 not limited to, costs of master controllers of the backbone;
- 26 (3) provide money for the second phase of the public safety
- 27 radio communication system;
- 28 (4) to the extent money is available after meeting the
- 29 needs described in clauses (1) to (3), provide money to
- 30 reimburse local units of government for amounts expended for
- 31 capital improvements to the first phase system previously paid
- 32 for by the local government units; or
- 33 (5) to the extent money is available after meeting the
- 34 needs described in clauses (1) to (4), provide money to
- 35 reimburse local units of government for up to 50 percent of the
- 36 cost of building a subsystem in the southeast or central

# l district of the State Patrol; or

- 2 (6) refund bonds issued under this section.
- 3 (b) After consulting with the commissioner of finance, the
- 4 council, if requested by a vote of at least two-thirds of all of
- 5 the members of the Statewide Radio Board, may, by resolution,
- 6 authorize the issuance of its revenue bonds to provide money for
- 7 the third phase of the public safety radio communication system.
- 8 Sec. 6. Minnesota Statutes 2004, section 403.27,
- 9 subdivision 3, is amended to read:
- 10 Subd. 3. [LIMITATIONS.] (a) The principal amount of the
- 11 bonds issued pursuant to subdivision 1, exclusive of any
- 12 original issue discount, shall not exceed the amount of
- 13 \$10,000,000 plus the amount the council determines necessary to
- 14 pay the costs of issuance, fund reserves, debt service, and pay
- 15 for any bond insurance or other credit enhancement.
- 16 (b) In addition to the amount authorized under paragraph
- 17 (a), the council may issue bonds under subdivision 1 in a
- 18 principal amount of \$3,306,300, plus the amount the council
- 19 determines necessary to pay the cost of issuance, fund reserves,
- 20 debt service, and any bond insurance or other credit
- 21 enhancement. The proceeds of bonds issued under this paragraph
- 22 may not be used to finance portable or subscriber radio sets.
- 23 (c) In addition to the amount authorized under paragraphs
- 24 (a) and (b), the council may issue bonds under subdivision 1 in
- 25 a principal amount of \$187997999 \$8,000,000, plus the amount
- 26 the council determines necessary to pay the costs of issuance,
- 27 fund reserves, debt service, and any bond insurance or other
- 28 credit enhancement. The proceeds of bonds issued under this
- 29 paragraph must be used to pay up to 50 percent of the cost to a
- 30 local government unit of building a subsystem and may not be
- 31 used to finance portable or subscriber radio sets. The bond
- 32 proceeds may be used to make improvements to an existing 800-MHz
- 33 radio system that will interoperate with the regionwide public
- 34 safety radio communication system, provided that the
- 35 improvements conform to the board's plan and technical
- 36 standards. The council must time the sale and issuance of the

- 1 bonds so that the debt service on the bonds can be covered by
- 2 the additional revenue that-will-become-available-in-the-fiscal
- 3 year-ending-June-307-20057 generated under section 403.11 and
- 4 appropriated under section 403.30.
- 5 (d) In addition to the amount authorized under paragraphs
- 6 (a) to (c), the council may issue bonds under subdivision 1 in a
- 7 principal amount of up to \$27,000,000, plus the
- 8 amount the council determines necessary to pay the costs of
- 9 issuance, fund reserves, debt service, and any bond insurance or
- 10 other credit enhancement. The proceeds of bonds issued under
- 11 this paragraph are appropriated to the commissioner of public
- 12 safety for phase three of the public safety radio communication
- 13 system. In anticipation of the receipt by the commissioner of
- 14 public safety of the bond proceeds, the Metropolitan Radio Board
- 15 may advance money from its operating appropriation to the
- 16 commissioner of public safety to pay for design and preliminary
- 17 engineering for phase three. The commissioner of public safety
- 18 must return these amounts to the Metropolitan Radio Board when
- 19 the bond proceeds are received. The council must time the sale
- 20 and issuance of the bonds so that the debt service on the bonds
- 21 can be covered by the revenue generated under section 403.11 and
- 22 appropriated under section 403.30.
- 23 (e) In addition to the amount authorized under paragraphs
- 24 (a) to (d), the council may issue bonds under subdivision 1 in a
- 25 principal amount of up to \$9,500,000, plus the amount the
- 26 council determines necessary to pay the costs of issuance, fund
- 27 reserves, debt service, and any bond insurance or other credit
- 28 enhancement. The proceeds of bonds issued under this paragraph
- 29 are appropriated to the commissioner of public safety for the
- 30 purpose of subdivision 1, paragraph (a), clause (5), provided
- 31 that the proceeds may not be used to finance portable or
- 32 subscriber radio sets. The council must time the sale and
- 33 issuance of the bonds so that the debt service on the bonds can
- 34 be covered by the revenue generated under section 403.11 and
- 35 appropriated under section 403.30.
- 36 Sec. 7. Minnesota Statutes 2004, section 403.30,

- 1 subdivision 1, is amended to read:
- 2 Subdivision 1. [STANDING OPEN APPROPRIATION; COSTS
- 3 COVERED.] For-each-fiscal-year-beginning-with-the-fiscal-year
- 4 commencing-July-1,-1997, The amount necessary to pay the
- 5 following costs is appropriated to the commissioner of public
- 6 safety from the 911 emergency telecommunications service account
- 7 established under section 403.11:
- 8 (1) debt service costs and reserves for bonds issued
- 9 pursuant to section 403.27;
- 10 (2) repayment of the right-of-way acquisition loans;
- 11 (3) costs of design, construction, maintenance of, and
- 12 improvements to those elements of the first, second, and third
- 13 phases that support mutual aid communications and emergency
- 14 medical communication services;
- 15 (4) recurring charges for leased sites and equipment for
- 16 those elements of the first, second, and third phases that
- 17 support mutual aid and emergency medical communication services;
- 18 or
- 19 (5) aid to local units of government for sites and
- 20 equipment in support of mutual aid and emergency medical
- 21 communications services.
- A portion of this appropriation equal to 13 cents a month
- 23 for each customer access line or other basic access service,
- 24 including trunk equivalents as designated by the Public
- 25 Utilities Commission for access charge purposes and including
- 26 cellular and other nonwire access services, shall only be used
- 27 to pay annual debt service costs and fund reserves for bonds
- 28 issued pursuant to section 403.27 prior-to-use-of-fee-money-to
- 29 pay-other-costs-eligible-under-this-subdivision. In-no-event
- 30 shall The balance of this appropriation may be used to pay
- 31 annual debt service costs if the portion equal to 13 cents a
- 32 month is insufficient. If a direct appropriation for these
- 33 purposes is insufficient to pay all debt service as it comes
- 34 due, the commissioner shall notify the Committee on Finance of
- 35 the senate and the Committee on Ways and Means of the house of
- 36 representatives of the amount of the deficiency and shall then

- l pay the necessary amount under the open appropriation in this
- 2 subdivision.
- Before each sale of bonds under section 403.27, the council
- 4 shall calculate the amount of debt service payments that will be
- 5 needed on bonds previously issued and shall estimate the amount
- 6 of debt service payments that will be needed on the bonds
- 7 scheduled to be sold. The council shall adjust the amount of
- 8 bonds scheduled to be sold so that the appropriation for each
- 9 fiscal year for the life of the bonds will not exceed an amount
- 10 equal to four 13 cents a month for each customer access line or
- 11 other basic access service, including trunk equivalents as
- 12 designated by the Public Utilities Commission for access charge
- 13 purposes and including cellular and other nonwire access
- 14 services,-in-the-fiscal-year.--Beginning-July-1,-2004,-this
- 15 amount-will-increase-to-13-cents-a-month.
- Sec. 8. Minnesota Statutes 2004, section 403.30,
- 17 subdivision 3, is amended to read:
- 18 Subd. 3. [MONTHLY APPROPRIATION TRANSFERS.] Each-month7
- 19 before-the-25th-day-of-the-month, The commissioner shall
- 20 transmit to the Metropolitan Council 1/12-of-its-total-approved
- 21 appropriation-for-the-regionwide-public-safety-communication
- 22 system the amount needed to cover debt service costs and
- 23 reserves for bonds issued under section 403.27.
- Sec. 9. Minnesota Statutes 2004, section 403.31,
- 25 subdivision 6, is amended to read:
- 26 Subd. 6. [OPERATING COSTS OF PHASES THREE TO SIX.] (a) The
- 27 ongoing costs of the commissioner in operating phases three to
- 28 six of the statewide public safety radio communication system
- 29 shall be allocated among and paid by the following users, all in
- 30 accordance with the statewide public safety radio communication
- 31 system plan developed by the planning committee under section
- 32 403.36:
- 33 (1) the state of Minnesota for its operations using the
- 34 system;
- 35 (2) all local government units using the system; and
- 36 (3) other eligible users of the system.

```
1
          (b) Each local government and other eligible users of
    phases three to six of the system shall pay to the commissioner
 2
    all sums charged under this section, at the times and in the
    manner determined by the commissioner. The governing body of
    each local government shall take all action that may be
 5
    necessary to provide the funds required for these payments and
 6
 7
    to make the payments when due.
          (c) If the governing body of any local government using
 8
 9
    phase three, four, five, or six of the system fails to meet any
    payment to the commissioner under this subdivision when due, the
10
    commissioner may certify to the auditor of the county in which
11
12
    the government unit is located the amount required for payment
13
    of the amount due with interest at six percent per year. The
    auditor shall levy and extend the amount due, with interest, as
14
    a tax upon all taxable property in the government unit for the
15
    next calendar year, free from any existing limitations imposed
16
    by law or charter. This tax shall be collected in the same
17
18
    manner as the general taxes of the government unit, and the
    proceeds of the tax, when collected, shall be paid by the county
19
20
    treasurer to the commissioner and credited to the government
    unit for which the tax was levied.
21
22
          Sec. 10.
                      [APPROPRIATION.]
          The sums set forth in this section are appropriated from
23
    the 911 emergency telecommunications service account in the
24
    special revenue fund to the commissioner of public safety for
25
    the purposes indicated in this section, to be available for the
26
27
    fiscal year ending June 30 in the years indicated.
                                                    2006
                                                                    2007
28
                                                $3,442,000
    (a) Prior Year Obligations
                                                                $3,064,000
29
30
    To fund a deficiency due to prior year
    obligations under Minnesota Statutes,
section 403.11, that were estimated in
the December 2004 911 fund statement to
31
32
33
    be $6,504,700 on July 1, 2005. "Pri year obligations" means reimbursable
34
35
    costs under Minnesota Statutes, section 403.11, subdivision 1, incurred under
36
37
    the terms and conditions of a contract
38
    with the state for a fiscal year preceding fiscal year 2004, that have been certified in a timely manner in accordance with Minnesota Statutes,
39
40
41
```

42

[REVISOR ] RR/DI 05-2406

- section 403.11, subdivision 3a, and that are not barred by statute of
- limitation or other defense.
- appropriations needed for this purpose
- 5 are estimated to be none in fiscal year
- 2008 and thereafter. 6
- 7 (b) Public Safety Answering Points 6,884,000 7,087,000
- 8 To be distributed as provided in
- Minnesota Statutes, section 403.113,
- subdivision 2. 10
- This appropriation may only be used for public safety answering points that 11
- 12
- have implemented phase two wireless enhanced 911 service or whose 13
- 14
- governmental agency has made a binding 15
- 16
- commitment to the commissioner of public safety to implement phase two 17
- wireless enhanced 911 service by 18
- 19 January 1, 2008.
- 20 (c) Medical Resource
- Communication Centers 21 688,000 709,000
- For grants to the Minnesota Emergency Medical Services Regulatory Board for the Metro East and Metro West Medical 22
- 24
- Resource Communication Centers that
- 26 were in operation before January 1,
- 2000. 27
- 28 Sec. 11. [EFFECTIVE DATE.]
- 29 Sections 1 to 10 are effective the day following final
- 30 enactment and apply to contracts entered into on or after that
- 31 date.

# Senate Counsel, Research, and Fiscal Analysis

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# S.F. No. 1045 - Public Safety Radio System A-5 Delete-Everything Amendment

Author:

Senator Jane B. Ranum

Prepared by:

Peter S. Wattson, Senate Counsel (651/296-3812)

Date:

April 11, 2005

# The SCS1045A-5 amendment makes a number of changes to the bill:

- 1. It provides for a transition of the 911 fee from one that is based on each telephone line to one that is based on each telephone number, with the change to become effective July 1, 2006. This is language taken from Senator Anderson's S.F. No. 1647, which has also been amended into Senator Kelley's S.F. No. 1370 as article 1, section 3. This amendment differs from those bills in requiring the Public Utilities Commission to report its recommended method for assessing the fee to the Legislature at the 2006 session and requiring legislative approval before the new method becomes effective, which must be no later than January 1, 2007.
- 2. It replaces the current authorization for the Metropolitan Council to sell 911 revenue bonds for phases two and three of the 800 MHz public safety radio communications system with a similar authorization for the Commissioner of Finance to sell the bonds.
- 3. It changes the method for allocating 911 revenue from one based on a certain number of cents per month to one based on direct appropriations of a certain number of dollars per year.
- 4. It dedicates 20 cents of the fee (ten cents under current law plus ten cents of the increase) to Public Safety Answering Points (PSAPs) by making a direct appropriation of that amount and giving that appropriation priority over other appropriations, other than debt service, if revenue to the 911 account is insufficient to meet all its obligations in any fiscal year.
- 5. It adds several provisions from H.F. No. 2103 (Representative Powell), a housekeeping bill recommended by the Department of Public Safety for the 911 program.

A summary of the entire bill, as amended by the A-5 amendment, follows.

S.F. No. 1045, as amended by the A-5 amendment, provides for a transition of the 911 fee from one that is based on each telephone line to one that is based on each telephone number, with the change to become effective July 1, 2006. It increases the current 911 emergency telephone services fee by 25 cents to fund the current deficiency in the costs of operating the 911 telephone system, to pay off prior year obligations of the 911 telephone fund, and to help defray the cost of operating PSAPs. It authorizes the Commissioner of Public Safety to impose certain cost controls on 911 emergency telephone services contracts. It shortens the time limit for telephone companies to certify to the Commissioner their costs for providing 911 service. It replaces the current authorization for the Metropolitan Council to sell 911 revenue bonds for phases two and three of the 800 MHz public safety radio communications system with a similar authorization for the Commissioner of Finance to sell the bonds. It reduces the bond authorization for the second phase (in the metropolitan area) and increases the bond authorization for the third phase (in the areas around Rochester and St. Cloud). Finally, it sets priorities for payment of debt service costs from the 911 account.

Bonds for phases two and three of the 800 MHz radio system were previously authorized but not sold. They were authorized by Laws 2002, ch. 401, art. 1, § 7, and Laws 2003, First Sp. Sess. ch. 1, art. 2, §§ 116, and were to be paid for with fee increases totaling nine cents authorized by Laws 2002 ch. 401, art. 1, §§ 3, 8, and Laws 2003, First Sp. Sess. ch.1, art. 2, §§ 108, 117. The bonds were not sold because the Governor chose to divert the revenue from the nine-cent fee increase to pay operating costs of the telephone service when it became clear in the February 2004 forecast that actual revenue would fall short of the amounts forecast in February 2003.

Section 1 provides for a transition of the 911 fee from one that is based on each telephone line to one that is based on each telephone number, with the change to become effective July 1, 2006. It requires the Public Utilities Commission to recommend to the Legislature by January 15, 2006, the new method for assessing the fee, which will become effective no later than January 1, 2007.

Section 2 transfers administration of the telephone assistance plan (TAP) from the Department of Administration to the Department of Public Safety. This is a conforming change to reflect a transfer that has already taken place.

Section 3 strikes a reference to a "special viewing screen" for the enhanced 911 program, which no longer uses one.

Section 4 updates the definition of enhanced 911 service to distinguish between the common network and database and the connections to the network.

Section 5 provides a more generic definition of the three elements of the 911 service to accommodate changing technology whereby telephones are looking more like computer networks.

Section 6 adds a new definition of "911 emergency telecommunications service provider" to enable contracting with entities other than telephone companies.

Section 7 adds wireless providers and packet-based telecommunication (VoIP) to the statute requiring phone companies to design their systems to provide 911 service. In spite of being included in the definition, VoIP providers like Vonage are not subject to state regulation without their consent, since they have been exempted by the FCC and federal court decisions.

Section 8 allows the state to contract with providers other than wire-line telecommunications service providers, in recognition of the growing role of nontelephone companies in providing 911 service.

Section 9 requires that wireless 911 calls be routed to the same 911 system as wire-line calls, as now is possible to do.

Section 10 allows the state to contract with providers other than wire-line telecommunications service providers, in recognition of the growing role of nontelephone companies in providing 911 service.

Section 11 allows the state to contract with providers other than wire-line telecommunications service providers, in recognition of the growing role of nontelephone companies in providing 911 service.

Section 12 adds a reference to packet-based telecommunications service providers and increases the 911 emergency telephone services fee from 40 to 65 cents a month limits the payment of telephone company charges for providing 911 service to those costs set forth in the company's contract with the Commissioner of Public Safety, and authorizes the Commissioner not to contract to pay for services required by federal law or regulation.

Section 13 limits the payment of telephone company charges for providing 911 service to those costs set forth in the company's contract with the Commissioner of Public Safety and adds a reference to include packet-based telecommunications service providers.

Section 14 shortens from two years to one year the time limit for a telephone company to certify to the Commissioner of Public Safety its charges for providing 911 services and requires each contract to provide that the Commissioner may limit payment of costs to 110 percent of the amount estimated when the contract was signed.

Section 15 adds a reference to include packet-based telecommunications service providers and strikes the current dedication of ten cents of the fee to paying the costs of operating PSAPs, since the future amount of the fee under the new system is unknown. The bill includes a direct appropriation of the amount raised by 20 cents of the fee, ten cents under current law plus ten cents of the increase.

Section 16 strikes language authorizing the Metropolitan Council to sell bonds for phase three.

Section 17 strikes language authorizing the Metropolitan Council to sell bonds for phases two and three.

Section 18 authorizes the Commissioner of Finance to sell 911 revenue bonds to pay the costs of the 800 MHz statewide public safety radio communication system that the Statewide Radio Board determines are of regional or statewide benefit. The bonds are payable from revenue to the 911 account.

Section 19 provides an open appropriation for the payment of debt service on the bonds once they have been sold, and sets this appropriation as a first priority for the use of all the revenue in the 911 account so as to insure that the debt service will be paid on time.

Section 20 appropriates to the Commissioner of Public Safety the proceeds of five cents of the 911 fee to pay off prior year obligations of the 911 account. (The amount needed for 2007 is \$378,000 less than five cents a month. That amount is available to support the telephone operating deficiency.) It states the intent of the Legislature to complete paying off those prior year obligations during the next biennium. It appropriates the proceeds of ten cents of the current fee plus ten cents of the fee increase to operate PSAPs and the proceeds of one cent of the fee for grants to the medical resource communication centers that direct incoming ambulances to the appropriate hospital emergency rooms. It appropriates the proceeds of nine cents of the fee to pay debt service on the bonds for the 800 MHz radio system and to pay cash for the system to the extent the appropriation is not needed to pay debt service.

# 911 Emergency Telephone System

Purpose	Cents/Month	2006	2007
Telephone Prior Year Obligations	5.0	\$3,442,000	\$3,064,000
Public Safety Answering Points	20.0	\$13,640,000	\$13,664,000
Medical Resource Communication Centers	1.0	\$682,000	\$683,000
Debt Service and Capital Costs	9.0	\$6,138,000	\$6,149,000
Total	35.0	\$23,902,000	\$23,560,000

Section 21 authorizes the sale of 911 revenue bonds by the Commissioner of Finance to replace the bond authorizations enacted in 2002 and 2003 for the sale of similar bonds by the Metropolitan Council. It reduces the bond sale authorization for phase two (building local radio subsystems in the metropolitan area) to \$8 million to reflect the fact that \$13 million of federal Homeland Security money was used for this purpose in 2004, but the addition of Chisago and Isanti Counties to phase two has increased the state share by about \$3 million, as shown in the following table:

#### **Phase Two Costs**

2003 Estimate	\$18,000,000
2004 Homeland Security Grant	(\$13,000,000)
2004 Addition of Chisago and Isanti Counties	\$3,000,000
Total	\$8,000,000

It increases the bond sale authorization for phase three (building the system backbone of transmission towers and related equipment in the Rochester and St. Cloud districts of the State Patrol) to \$45 million, to reflect the 2004 cost estimate made by the Department of Transportation. It authorizes \$9.5 million of 911 bonds to be sold to reimburse local units of government for up to 50 percent to the cost of building a subsystem in the southeast or central district of the State Patrol.

Section 22 makes the act effective immediately and applies it to 911 services contracts executed on or after that date.

# PSW:ph

cc: Senator Ellen R. Anderson Senator Steve Kelley Ken Backhus Chris Turner John Fuller Matthew Grosser Don Jarovsky

- 1 Senator .... moves to amend S.F. No. 1045 as follows:
- Delete everything after the enacting clause and insert:
- 3 "Section 1. [237.491] [COMBINED PER NUMBER FEE.]
- 4 <u>Subdivision 1.</u> [DEFINITIONS.] (a) The definitions in this
- 5 subdivision apply to this section.
- 6 (b) "911 emergency and public safety communications program"
- 7 means the program governed by chapter 403.
- 8 (c) "Minnesota telephone number" means a ten-digit
- 9 telephone number being used to connect to the public switched
- 10 telephone network and starting with area code 218, 320, 507,
- 11 612, 651, 763, or 952, or any subsequent area code assigned to
- 12 this state.
- 13 (d) "Service provider" means a provider doing business in
- 14 this state who provides real time, two-way voice service with a
- 15 Minnesota telephone number.
- (e) "Telecommunications access Minnesota program" means the
- 17 program governed by sections 237.50 to 237.55.
- 18 (f) "Telephone assistance program" means the program
- 19 governed by sections 237.69 to 237.711.
- Subd. 2. [PER NUMBER FEE.] (a) By January 15, 2006, the
- 21 Public Utilities Commission shall report to the legislature and
- 22 to the senate Committee on Jobs, Energy, and Community
- 23 Development, its recommendations for the amount of and method
- 24 for assessing a fee that would apply to each service provider
- 25 based upon the number of Minnesota telephone numbers in use by
- 26 current customers of the service provider. The fee would be set
- 27 at a level calculated to generate only the amount of revenue
- 28 necessary to fund:
- 29 (1) the telephone assistance program and the
- 30 telecommunications access Minnesota program at the levels
- 31 established by the commission under sections 237.52, subdivision
- 32 2, and 237.70; and
- 33 (2) the 911 emergency and public safety communications
- 34 program at the levels appropriated by law to the commissioner of
- 35 public safety for purposes of sections 403.11, 403.113, 403.27,
- 36 403.30, and 403.31 for each fiscal year.

- 1 (b) The recommendations must include any changes to
- 2 Minnesota Statutes necessary to establish the procedures whereby
- 3 each service provider, to the extent allowed under federal law,
- 4 would collect and remit the fee proceeds to the commissioner of
- 5 revenue. The commissioner of revenue would allocate the fee
- 6 proceeds to the three funding areas in paragraph (a) and credit
- 7 the allocations to the appropriate accounts.
- 8 (c) The recommendations must be designed to allow the
- 9 combined per telephone number fee to be collected beginning July
- 10 1, 2006. The per access line fee used to collect revenues to
- 11 support the TAP, TAM, and 911 programs remains in effect until
- 12 no later than January 1, 2007.
- (d) As part of the process of developing the
- 14 recommendations and preparing the report to the legislature
- 15 required under paragraph (a), the Public Utilities Commission
- 16 must, at a minimum, consult regularly with the Departments of
- 17 Public Safety, Finance, Administration, and Commerce, service
- 18 providers, appropriate legislative staff, and other affected
- 19 parties.
- Sec. 2. Minnesota Statutes 2004, section 237.70,
- 21 subdivision 7, is amended to read:
- 22 Subd. 7. [APPLICATION, NOTICE, FINANCIAL ADMINISTRATION,
- 23 COMPLAINT INVESTIGATION.] The telephone assistance plan must be
- 24 administered jointly by the commission, the Department of
- 25 Commerce, and the local service providers in accordance with the
- 26 following guidelines:
- 27 (a) The commission and the Department of Commerce shall
- 28 develop an application form that must be completed by the
- 29 subscriber for the purpose of certifying eligibility for
- 30 telephone assistance plan credits to the local service
- 31 provider. The application must contain the applicant's Social
- 32 Security number. Applicants who refuse to provide a Social
- 33 Security number will be denied telephone assistance plan
- 34 credits. The application form must also include a statement
- 35 that the applicant household is currently eligible for one of
- 36 the programs that confers eligibility for the federal Lifeline

- 1 Program. The application must be signed by the applicant,
- 2 certifying, under penalty of perjury, that the information
- 3 provided by the applicant is true.
- 4 (b) Each local service provider shall annually mail a
- 5 notice of the availability of the telephone assistance plan to
- 6 each residential subscriber in a regular billing and shall mail
- 7 the application form to customers when requested.
- 8 The notice must state the following:
- 9 YOU MAY BE ELIGIBLE FOR ASSISTANCE IN PAYING YOUR TELEPHONE
- 10 BILL IF YOU RECEIVE BENEFITS FROM CERTAIN LOW-INCOME ASSISTANCE
- 11 PROGRAMS. FOR MORE INFORMATION OR AN APPLICATION FORM PLEASE
- 12 CONTACT .....
- 13 (c) An application may be made by the subscriber, the
- 14 subscriber's spouse, or a person authorized by the subscriber to
- 15 act on the subscriber's behalf. On completing the application
- 16 certifying that the statutory criteria for eligibility are
- 17 satisfied, the applicant must return the application to the
- 18 subscriber's local service provider. On receiving a completed
- 19 application from an applicant, the subscriber's local service
- 20 provider shall provide telephone assistance plan credits against
- 21 monthly charges in the earliest possible month following receipt
- 22 of the application. The applicant must receive telephone
- 23 assistance plan credits until the earliest possible month
- 24 following the service provider's receipt of information that the
- 25 applicant is ineligible.
- 26 If the telephone assistance plan credit is not itemized on the
- 27 subscriber's monthly charges bill for local telephone service,
- 28 the local service provider must notify the subscriber of the
- 29 approval for the telephone assistance plan credit.
- 30 (d) The commission shall serve as the coordinator of the
- 31 telephone assistance plan and be reimbursed for its
- 32 administrative expenses from the surcharge revenue pool. As the
- 33 coordinator, the commission shall:
- 34 (1) establish a uniform statewide surcharge in accordance
- 35 with subdivision 6;
- 36 (2) establish a uniform statewide level of telephone

- 1 assistance plan credit that each local service provider shall
- 2 extend to each eligible household in its service area;
- 3 (3) require each local service provider to account to the
- 4 commission on a periodic basis for surcharge revenues collected
- 5 by the provider, expenses incurred by the provider, not to
- 6 include expenses of collecting surcharges, and credits extended
- 7 by the provider under the telephone assistance plan;
- 8 (4) require each local service provider to remit surcharge
- 9 revenues to the Department of Administration Public Safety for
- 10 deposit in the fund; and
- 11 (5) remit to each local service provider from the surcharge
- 12 revenue pool the amount necessary to compensate the provider for
- 13 expenses, not including expenses of collecting the surcharges,
- 14 and telephone assistance plan credits. When it appears that the
- 15 revenue generated by the maximum surcharge permitted under
- 16 subdivision 6 will be inadequate to fund any particular
- 17 established level of telephone assistance plan credits, the
- 18 commission shall reduce the credits to a level that can be
- 19 adequately funded by the maximum surcharge. Similarly, the
- 20 commission may increase the level of the telephone assistance
- 21 plan credit that is available or reduce the surcharge to a level
- 22 and for a period of time that will prevent an unreasonable
- 23 overcollection of surcharge revenues.
- 24 (e) Each local service provider shall maintain adequate
- 25 records of surcharge revenues, expenses, and credits related to
- 26 the telephone assistance plan and shall, as part of its annual
- 27 report or separately, provide the commission and the Department
- 28 of Commerce with a financial report of its experience under the
- 29 telephone assistance plan for the previous year. That report
- 30 must also be adequate to satisfy the reporting requirements of
- 31 the federal matching plan.
- 32 (f) The Department of Commerce shall investigate complaints
- 33 against local service providers with regard to the telephone
- 34 assistance plan and shall report the results of its
- 35 investigation to the commission.
- Sec. 3. Minnesota Statutes 2004, section 403.02,

- 1 subdivision 7, is amended to read:
- 2 Subd. 7. [AUTOMATIC LOCATION IDENTIFICATION.] "Automatic
- 3 location identification" means the process of electronically
- 4 identifying and displaying on-a-special-viewing-screen the name
- 5 of the subscriber and the location, where available, of the
- 6 calling telephone number to a person answering a 911 emergency
- 7 call.
- 8 Sec. 4. Minnesota Statutes 2004, section 403.02,
- 9 subdivision 13, is amended to read:
- 10 Subd. 13. [ENHANCED 911 SERVICE.] "Enhanced 911 service"
- 11 means the use of selective-routing, automatic location
- 12 identification, or local location identification as part of
- 13 local 911 service provided by an enhanced 911 system consisting
- 14 of a common 911 network and database and customer data and
- 15 network components connecting to the common 911 network and
- 16 database.
- Sec. 5. Minnesota Statutes 2004, section 403.02,
- 18 subdivision 17, is amended to read:
- 19 Subd. 17. [911 SERVICE.] "911 service" means a
- 20 telecommunications service that automatically connects a person
- 21 dialing the digits 911 to an established public safety answering
- 22 point. 911 service includes:
- 23 (1) equipment-for-connecting-and-outswitching-911-calls
- 24 within-a-telephone-central-office,-trunking-facilities-from-the
- 25 central-office-to-a-public-safety-answering-point customer data
- 26 and network components connecting to the common 911 network and
- 27 <u>database</u>;
- 28 (2) common 911 network and database equipment, as
- 29 appropriate, for automatically selectively routing 911 calls in
- 30 situations-where-one-telephone-central-office-serves-more-than
- 31 one to the public safety answering point serving the caller's
- 32 jurisdiction; and
- 33 (3) provision of automatic location identification if the
- 34 public safety answering point has the capability of providing
- 5 that service.
- Sec. 6. Minnesota Statutes 2004, section 403.02, is

- 1 amended by adding a subdivision to read:
- 2 Subd. 17a. [911 EMERGENCY TELECOMMUNICATIONS SERVICE
- 3 PROVIDER.] "911 emergency telecommunications service provider"
- 4 means a telecommunications service provider or other entity,
- 5 determined by the commissioner to be capable of providing
- 6 effective and efficient components of the 911 system, that
- 7 provides all or portions of the network and database for
- 8 automatically selectively routing 911 calls to the public safety
- 9 answering point serving the caller's jurisdiction.
- Sec. 7. Minnesota Statutes 2004, section 403.025,
- 11 subdivision 3, is amended to read:
- 12 Subd. 3. [WHRE-HHNE CONNECTED TELECOMMUNICATIONS SERVICE
- 13 PROVIDER REQUIREMENTS.] Every owner and operator of a
- 14 wire-line or wireless circuit switched or packet-based
- 15 telecommunications system connected to the public switched
- 16 telephone network shall design and maintain the system to dial
- 17 the 911 number without charge to the caller.
- 18 Sec. 8. Minnesota Statutes 2004, section 403.025,
- 19 subdivision 7, is amended to read:
- 20 Subd. 7. [CONTRACTUAL REQUIREMENTS.] (a) The state,
- 21 together with the county or other governmental agencies
- 22 operating public safety answering points, shall contract with
- 23 the appropriate wire-line telecommunications service
- 24 providers or other entities determined by the commissioner to be
- 25 capable of providing effective and efficient components of the
- 26 911 system for the operation, maintenance, enhancement, and
- 27 expansion of the 911 system.
- 28 (b) The state shall contract with the appropriate wireless
- 29 telecommunications service providers for maintaining, enhancing,
- 30 and expanding the 911 system.
- 31 (c) The contract language or subsequent amendments to the
- 32 contract must include a description of the services to be
- 33 furnished by-wireless-and-wire-line-telecommunications-service
- 34 providers to the county or other governmental agencies operating
- 35 public safety answering points,-as-well-as-compensation-based-on
- 36 the-effective-tariff-or-price-list-approved-by-the-Public

- 1 Utilities-Commission. The contract language or subsequent
- 2 amendments must include the terms of compensation based on the
- 3 effective tariff or price list filed with the Public Utilities
- 4 Commission or the prices agreed to by the parties.
- 5 (d) The contract language or subsequent amendments to
- 6 contracts between the parties must contain a provision for
- 7 resolving disputes.
- 8 Sec. 9. Minnesota Statutes 2004, section 403.05,
- 9 subdivision 1, is amended to read:
- 10 Subdivision 1. [OPERATE AND MAINTAIN.] Each county or any
- 11 other governmental agency shall operate and maintain its 911
- 12 system to meet the requirements of governmental agencies whose
- 13 services are available through the 911 system and to permit
- 14 future expansion or enhancement of the system. Each county or
- 15 any other governmental agency shall-ensure that has jurisdiction
- over a wire-line 911 emergency call also has primary
- 17 jurisdiction over a 911 emergency call made with a wireless
- 18 access device is-automatically-connected-to-and-answered-by-the
- 19 appropriate-public-safety-answering-point.
- 20 Sec. 10. Minnesota Statutes 2004, section 403.05,
- 21 subdivision 3, is amended to read:
- 22 Subd. 3. [AGREEMENTS FOR SERVICE.] Each county and any
- 23 other governmental agency shall contract with the state and
- 24 wire-line telecommunications service providers or other entities
- 25 determined by the commissioner to be capable of providing
- 26 effective and efficient components of the 911 system for the
- 27 recurring and nonrecurring costs associated with operating and
- 28 maintaining 911 emergency communications systems.
- Sec. 11. Minnesota Statutes 2004, section 403.08,
- 30 subdivision 10, is amended to read:
- 31 Subd. 10. [PLAN INTEGRATION.] Counties shall incorporate
- 32 the statewide design when modifying county 911 plans to provide
- 33 for integrating wireless 911 service into existing county 911
- 34 systems. The commissioner shall contract with the involved
- 35 wireless service providers and 911 emergency telecommunications
- 36 service providers to integrate cellular and other wireless

- 1 services into existing 911 systems where feasible.
- Sec. 12. Minnesota Statutes 2004, section 403.11,
- 3 subdivision 1, is amended to read:
- 4 Subdivision 1. [EMERGENCY TELECOMMUNICATIONS SERVICE FEE;
- 5 ACCOUNT.] (a) Each customer of a wireless or wire-line switched
- 6 or packet-based telecommunications service provider connected to
- 7 the public switched telephone network that furnishes service
- 8 capable of originating a 911 emergency telephone call is
- 9 assessed a fee based upon the number of wired or wireless
- 10 telephone lines, or their equivalent, to cover the costs of
- 11 ongoing maintenance and related improvements for trunking and
- 12 central office switching equipment for 911 emergency
- 13 telecommunications service, plus administrative and staffing
- 14 costs of the commissioner related to managing the 911 emergency
- 15 telecommunications service program. Recurring charges by a
- 16 wire-line telecommunications service provider for updating the
- 17 information required by section 403.07, subdivision 3, must be
- 18 paid by the commissioner if the wire-line telecommunications
- 19 service provider is included in an approved 911 plan and the
- 20 charges are made pursuant to tariff,-price-list,-or contract.
- 21 The fee assessed under this section must also be used for the
- 22 purpose of offsetting the costs, including administrative and
- 23 staffing costs, incurred by the State Patrol Division of the
- 24 Department of Public Safety in handling 911 emergency calls made
- 25 from wireless phones.
- 26 (b) Money remaining in the 911 emergency telecommunications
- 27 service account after all other obligations are paid must not
- 28 cancel and is carried forward to subsequent years and may be
- 29 appropriated from time to time to the commissioner to provide
- 30 financial assistance to counties for the improvement of local
- 31 emergency telecommunications services. The improvements may
- 32 include providing access to 911 service for telecommunications
- 33 service subscribers currently without access and upgrading
- 34 existing 911 service to include automatic number identification,
- 35 local location identification, automatic location
- 36 identification, and other improvements specified in revised

- 1 county 911 plans approved by the commissioner.
- 2 (c) The fee may not be less than eight cents nor more than
- 3 40 65 cents a month for each customer access line or other basic
- 4 access service, including trunk equivalents as designated by the
- 5 Public Utilities Commission for access charge purposes and
- 6 including wireless telecommunications services. With the
- 7 approval of the commissioner of finance, the commissioner of
- 8 public safety shall establish the amount of the fee within the
- 9 limits specified and inform the companies and carriers of the
- 10 amount to be collected submitted. When the revenue bonds
- 11 authorized under section 403.27, subdivision 1, have been fully
- 12 paid or defeased, the commissioner shall reduce the fee to
- 13 reflect that debt service on the bonds is no longer needed. The
- 14 commissioner shall provide companies and carriers a minimum of
- 15 45 days' notice of each fee change. The fee must be the same
- 16 for all customers.
- 17 (d) The fee must be collected submitted by each wireless or
- 18 wire-line telecommunications service provider subject to the
- 19 fee. Fees are payable to and must be submitted to the
- 20 commissioner monthly before the 25th of each month following the
- 21 month of-collection counted, except that fees may be submitted
- 22 quarterly if less than \$250 a month is due, or annually if less
- 23 than \$25 a month is due. Receipts must be deposited in the
- 24 state treasury and credited to a 911 emergency
- 25 telecommunications service account in the special revenue fund.
- 26 The money in the account may only be used for 911
- 27 telecommunications services.
- 28 (e) This subdivision does not apply to customers of
- 29 interexchange carriers.
- 30 (f) The installation and recurring charges for integrating
- 31 wireless 911 calls into enhanced 911 systems must be paid by the
- 32 commissioner if the 911 service provider is included in the
- 33 statewide design plan and the charges are made pursuant to
- 34 tariff,-price-list,-or contract.
- 35 (g) Notwithstanding any provision of this chapter to the
- 36 contrary, the commissioner need not contract for or agree to pay

- 1 for any services that a wire-line or wireless telecommunication
- 2 service provider is required by federal law or federal
- ,3 regulation to provide.
- Sec. 13. Minnesota Statutes 2004, section 403.11,
- 5 subdivision 3, is amended to read:
- 6 Subd. 3. [METHOD OF PAYMENT.] (a) Any wireless or
- 7 wire-line telecommunications service provider incurring
- 8 reimbursable costs under subdivision 1 shall submit an invoice
- 9 itemizing rate elements by county or service area to the
- 10 commissioner for 911 services furnished under tariff,-price
- 11 list,-or contract. Any wireless or wire-line telecommunications
- 12 service provider is eligible to receive payment for 911 services
- 13 rendered according to the terms and conditions specified in the
- 14 contract. Competitive local exchange carriers holding
- 15 certificates of authority from the Public Utilities Commission
- 16 are eligible to receive payment for recurring 911 services
- 17 provided after July 1, 2001. The commissioner shall pay the
- 18 invoice within 30 days following receipt of the invoice unless
- 19 the commissioner notifies the service provider that the
- 20 commissioner disputes the invoice.
- 21 (b) The commissioner shall estimate the amount required to
- 22 reimburse 911 emergency telecommunications service providers and
- 23 wireless and wire-line telecommunications service providers for
- 24 the state's obligations under subdivision 1 and the governor
- 25 shall include the estimated amount in the biennial budget
- 26 request.
- 27 Sec. 14. Minnesota Statutes 2004, section 403.11,
- 28 subdivision 3a, is amended to read:
- 29 Subd. 3a. [TIMELY CERTIFICATION.] A certification must be
- 30 submitted to the commissioner no later than two-years one year
- 31 after commencing a new or additional eligible 911 service. Any
- 32 wireless-or-wire-line-telecommunications-service-provider
- 33 incurring-reimbursable-costs-under-this-section-at-any-time
- 34 before-January-1,-2003,-may-certify-those-costs-for-payment-to
- 35 the-commissioner-according-to-this-section-for-a-period-of-90
- 36 days-after-January-1,-2003.--During-this-period,-the

- 1 commissioner-shall-reimburse-any-wireless-or-wire-line
- 2 telecommunications-service-provider-for-approved,-certified
- 3 costs-without-regard-to-any-contrary-provision-of-this
- 4 subdivision Each applicable contract must provide that, if
- 5 certified expenses under the contract deviate from estimates in
- 6 the contract by more than ten percent, the commissioner may
- 7 reduce the level of service without incurring any termination
- 8 fees.
- 9 Sec. 15. Minnesota Statutes 2004, section 403.113,
- 10 subdivision 1, is amended to read:
- 11 Subdivision 1. [FEE.] (a) Each customer receiving service
- 12 from a wireless or wire-line switched or packet-based
- 13 telecommunications service provider connected to the public
- 14 telephone network that furnishes service capable of originating
- 15 <u>a 911 emergency telephone call</u> is assessed a fee to fund
- 16 implementation, operation, maintenance, enhancement, and
- 17 expansion of enhanced 911 service, including acquisition of
- 18 necessary equipment and the costs of the commissioner to
- 19 administer the program. The actual fee assessed under section
- 20 403.11 and the enhanced 911 service fee must be collected
- 21 <u>submitted</u> as one amount and may not exceed the amount specified
- 22 in section 403.11, subdivision 1, paragraph (c).
- 23 (b) The enhanced 911 service fee must be collected and
- 24 deposited in the same manner as the fee in section 403.11 and
- 25 used solely for the purposes of paragraph (a) and subdivision 3.
- 26 (c) The commissioner, in consultation with counties and 911
- 27 system users, shall determine the amount of the enhanced 911
- 28 service fee. The-fee-must-include-at-least-ten-cents-per-month
- 29 to-be-distributed-under-subdivision-2. The commissioner shall
- 30 inform wireless and wire-line telecommunications service
- 31 providers that provide service capable of originating a 911
- 32 emergency telephone call of the total amount of the 911 service
- 33 fees in the same manner as provided in section 403.11.
- 34 Sec. 16. Minnesota Statutes 2004, section 403.27,
- 35 subdivision 1, is amended to read:
- 36 Subdivision 1. [AUTHORIZATION.] (a) After consulting with

- 1 the commissioner of finance, the council, if requested by a vote
- 2 of at least two-thirds of all of the members of the Metropolitan
- 3 Radio Board, may, by resolution, authorize the issuance of its
- 4 revenue bonds for any of the following purposes to:
- 5 (1) provide funds for regionwide mutual aid and emergency
- 6 medical services communications;
- 7 (2) provide funds for the elements of the first phase of
- 8 the regionwide public safety radio communication system that the
- 9 board determines are of regionwide benefit and support mutual
- 10 aid and emergency medical services communication including, but
- 11 not limited to, costs of master controllers of the backbone;
- 12 (3) provide money for the second phase of the public safety
- 13 radio communication system;
- 14 (4) to the extent money is available after meeting the
- 15 needs described in clauses (1) to (3), provide money to
- 16 reimburse local units of government for amounts expended for
- 17 capital improvements to the first phase system previously paid
- 18 for by the local government units; or
- 19 (5) refund bonds issued under this section.
- 20 (b)-After-consulting-with-the-commissioner-of-finance,-the
- 21 council; -if-requested-by-a-vote-of-at-least-two-thirds-of-all-of
- 22 the-members-of-the-Statewide-Radio-Board,-may,-by-resolution,
- 23 authorize-the-issuance-of-its-revenue-bonds-to-provide-money-for
- 24 the-third-phase-of-the-public-safety-radio-communication-system.
- Sec. 17. Minnesota Statutes 2004, section 403.27,
- 26 subdivision 3, is amended to read:
- 27 'Subd. 3. [LIMITATIONS.] (a) The principal amount of the
- 28 bonds issued pursuant to subdivision 1, exclusive of any
- 29 original issue discount, shall not exceed the amount of
- 30 \$10,000,000 plus the amount the council determines necessary to
- 31 pay the costs of issuance, fund reserves, debt service, and pay
- 32 for any bond insurance or other credit enhancement.
- 33 (b) In addition to the amount authorized under paragraph
- 34 (a), the council may issue bonds under subdivision 1 in a
- 35 principal amount of \$3,306,300, plus the amount the council
- 36 determines necessary to pay the cost of issuance, fund reserves,

```
debt service, and any bond insurance or other credit
1
   enhancement. The proceeds of bonds issued under this paragraph
2
   may not be used to finance portable or subscriber radio sets.
3
         {e}-In-addition-to-the-amount-authorized-under-paragraphs
4
    (a)-and-(b),-the-council-may-issue-bonds-under-subdivision-1-in
5
   a-principal-amount-of-$18,7000,7000,-plus-the-amount-the-council
6
   determines-necessary-to-pay-the-costs-of-issuance,-fund
7
   reserves,-debt-service,-and-any-bond-insurance-or-other-credit
8
    enhancement --- The-proceeds-of-bonds-issued-under-this-paragraph
9
   must-be-used-to-pay-up-to-50-percent-of-the-cost-to-a-local
10
    government-unit-of-building-a-subsystem-and-may-not-be-used-to
11
    finance-portable-or-subscriber-radio-sets---The-bond-proceeds
12
   may-be-used-to-make-improvements-to-an-existing-800-MHz-radio
13
    system-that-will-interoperate-with-the-regionwide-public-safety
14
   radio-communication-system,-provided-that-the-improvements
15
    conform-to-the-board's-plan-and-technical-standards---The
16
    council-must-time-the-sale-and-issuance-of-the-bonds-so-that-the
17
    debt-service-on-the-bonds-can-be-covered-by-the-additional
18
    revenue-that-will-become-available-in-the-fiscal-year-ending
19
20
   June-30,-2005,-generated-under-section-403.11-and-appropriated
    under-section-403.30.
2.1
         (d)-In-addition-to-the-amount-authorized-under-paragraphs
22
23
    (a)-to-(c),-the-council-may-issue-bonds-under-subdivision-1-in-a
24
    principal-amount-of-up-to-$27,000,000,-plus-the-amount-the
25
    council-determines-necessary-to-pay-the-costs-of-issuance;-fund
    reserves,-debt-service,-and-any-bond-insurance-or-other-credit
26
2.7
    enhancement --- The -proceeds -of -bonds -issued -under -this -paragraph
    are-appropriated-to-the-commissioner-of-public-safety-for-phase
28
    three-of-the-public-safety-radio-communication-system.--In
29
30
    anticipation-of-the-receipt-by-the-commissioner-of-public-safety
    of-the-bond-proceeds; -the-Metropolitan-Radio-Board-may-advance
31
32
    money-from-its-operating-appropriation-to-the-commissioner-of
    public-safety-to-pay-for-design-and-preliminary-engineering-for
33
    phase-three---The-commissioner-of-public-safety-must-return
34
    these-amounts-to-the-Metropolitan-Radio-Board-when-the-bond
35
36
   proceeds-are-received.
```

- 1 Sec. 18. [403.275] [STATE 911 REVENUE BONDS.]
- 2 Subdivision 1. [BONDING AUTHORITY.] (a) The commissioner
- 3 of finance, if requested by a vote of at least two-thirds of all
- 4 the members of the Statewide Radio Board, shall sell and issue
- 5 state revenue bonds for the following purposes:
- 6 (1) to pay the costs of the statewide public safety radio
- 7 communication system that the board determines are of regional
- 8 or statewide benefit and support mutual aid and emergency
- 9 medical services communication, including, but not limited to,
- 10 costs of master controllers of the backbone;
- 11 (2) to pay the costs of issuance, debt service, and bond
- 12 insurance or other credit enhancements, and to fund reserves;
- 13 and
- 14 (3) to refund bonds issued under this section.
- (b) The amount of bonds that may be issued for the purposes
- 16 of clause (1) will be set from time to time by law; the amount
- of bonds that may be issued for the purposes of clauses (2) and
- 18 (3) is not limited.
- 19 (c) The bond proceeds may be used to to pay up to 50
- 20 percent of the cost to a local government unit of building a
- 21 subsystem. The bond proceeds may be used to make improvements
- 22 to an existing 800 MHz radio system that will interoperate with
- 23 the regionwide public safety radio communication system,
- 24 provided that the improvements conform to the board's plan and
- 25 technical standards. The bond proceeds may not be used to pay
- 26 for portable or subscriber radio sets.
- 27 Subd. 2. [PROCEDURE.] (a) The commissioner may sell and
- 28 issue the bonds on the terms and conditions the commissioner
- 29 determines to be in the best interests of the state. The bonds
- 30 may be sold at public or private sale. The commissioner may
- 31 enter any agreements or pledges the commissioner determines
- 32 necessary or useful to sell the bonds that are not inconsistent
- 33 <u>with sections 403.21 to 403.40.</u> Sections 16A.672 to 16A.675
- 34 apply to the bonds. The proceeds of the bonds issued under this
- 35 section must be credited to a special 911 revenue bond proceeds
- 36 account in the state treasury.

- (b) Before the proceeds are received in the 911 revenue 1
- bond proceeds account, the commissioner of finance may transfer 2
- to the account from the 911 emergency telecommunications service
- account amounts not exceeding the expected proceeds from the 4
- next bond sale. The commissioner of finance shall return these 5
- amounts to the 911 emergency telecommunications service account 6
- by transferring proceeds when received. The amounts of these 7
- transfers are appropriated from the 911 emergency 8
- telecommunications service account and from the 911 revenue bond 9
- 10 proceeds account.
- Subd. 3. [REVENUE SOURCES.] The debt service on the bonds 11
- is payable only from the following sources: 12
- (1) revenue credited to the 911 emergency 13
- 14 telecommunications service account from the fee imposed and
- collected under section 237.491 or 403.11, subdivision 1, or 15
- 16 from any other source; and
- (2) other revenues pledged to the payment of the bonds. 17
- 18 Subd. 4. [REFUNDING BONDS.] The commissioner may issue
- bonds to refund outstanding bonds issued under subdivision 1, 19
- including the payment of any redemption premiums on the bonds 20
- and any interest accrued or to accrue to the first redemption 21
- date after delivery of the refunding bonds. The proceeds of the 22
- refunding bonds may, in the discretion of the commissioner, be 23
- 24 applied to the purchases or payment at maturity of the bonds to
- 25 be refunded, or the redemption of the outstanding bonds on the
- 26 first redemption date after delivery of the refunding bonds and
- may, until so used, be placed in escrow to be applied to the 27
- purchase, retirement, or redemption. Refunding bonds issued 28
- under this subdivision must be issued and secured in the manner 29
- 30 provided by the commissioner.
- 31 Subd. 5. [NOT A GENERAL OR MORAL OBLIGATION.] Bonds issued
- 32 under this section are not public debt, and the full faith,
- credit, and taxing powers of the state are not pledged for their 33
- payment. The bonds may not be paid, directly in whole or in 34
- 35 part from a tax of statewide application on any class of
- 36 property, income, transaction, or privilege. Payment of the

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access-service;-including-trunk-equivalents-as-designated-by-the
    Public-Utilities-Commission-for-access-charge-purposes-and
    including-cellular-and-other-nonwire-access-services,-in-the
 3
 4
    fiscal-year---Beginning-July-1,-2004,-this-amount-will-increase
    to-13-cents-a-month.
 5
                     [APPROPRIATIONS; 911 SPECIAL REVENUE ACCOUNT.]
          Sec. 20.
 6
          The sums set forth in this section are appropriated from
 7
 8
    the 911 emergency telecommunications service account in the
    special revenue fund to the commissioner of public safety for
 9
    the purposes indicated in this section, to be available for the
10
    fiscal year ending June 30 in the years indicated.
11
12
                                                    2006
                                                                    2007
13
    (a) Prior Year Obligations
                                                $3,442,000
                                                                $3,064,000
    To fund a deficiency due to prior year
    obligations under Minnesota Statutes,
15
    section 403.11, that were estimated in
16
    the December 2004 911 fund statement to be $6,504,700 on July 1, 2005. "Prior year obligations" means reimbursable
17
18
19
    costs under Minnesota Statutes, section
20
21
    403.11, subdivision 1, incurred under
    the terms and conditions of a contract
22
    with the state for a fiscal year preceding fiscal year 2004, that have
23
24
    been certified in a timely manner in
25
    accordance with Minnesota Statutes,
26
    section 403.11, subdivision 3a, and
27
    that are not barred by statute
28
29
    limitation or other defense. The
    appropriations needed for this purpose
30
    are estimated to be none in fiscal year
31
32
    2008 and thereafter.
33
    (b) Public Safety Answering Points
                                                13,640,000
                                                                13,664,000
34
    To be distributed as provided in
    Minnesota Statutes, section 403.113,
35
36
    subdivision 2.
37
    This appropriation may only be used for
    public safety answering points that
38
    have implemented phase two wireless enhanced 911 service or whose
39
40
    governmental agency has made a binding
41
    commitment to the commissioner of
42
    public safety to implement phase two wireless enhanced 911 service by
43
44
    January 1, 2008. If revenue to the
45
    account is insufficient to support all
46
47
    appropriations from the account for a
    fiscal year, this appropriation takes priority over other appropriations,
48
49
50
    except the open appropriation in
    Minnesota Statutes, section 403.30, subdivision 1, for debt service on
51
52
53
    bonds previously sold.
```

### 54 (c) Medical Resource

[COUNSEL] PSW SCS1045A-5

```
Communication Centers
                                                    682,000
                                                                     683,000
    For grants to the Minnesota Emergency Medical Services Regulatory Board for
 2
 3
    the Metro East and Metro West Medical
    Resource Communication Centers that
    were in operation before January 1,
 6
    2000.
 8
     (d) Debt Service and
    Capital Improvements
 9
                                                  6,138,000
                                                                  6,149,000
10
    To pay debt service on revenue bonds
    issued under new Minnesota Statutes,
11
    section 403.275. Any portion of this
12
    appropriation not needed to pay debt
13
    service in a fiscal year may be used to pay cash for any of the capital improvements for which bond proceeds
14
15
16
17
    have been appropriated in section 21.
                      [APPROPRIATIONS; BOND PROCEEDS.]
18
          Sec. 21.
19
          Subdivision 1. [APPROPRIATIONS.] The sums set forth in
20
    this subdivision are appropriated from the 911 revenue bond
21
    proceeds account to the commissioner of public safety for the
    purposes indicated, to be available until the project is
22
    completed or abandoned, subject to Minnesota Statutes, section
23
24
    16A.642.
    (a) Phase 2 Subsystems
                                                                   $8,000,000
25
26
    For a grant to the Metropolitan
    Emergency Services Board to pay up to
27
    50 percent of the cost to a local government unit of building a subsystem
28
29
    as part of the second phase of the
30
    public safety radio and communication
    system plan under Minnesota Statutes,
32
33
    section 403.36.
     (b) Phase 3 System Backbone
                                                                   45,000,000
34
    For the Statewide Radio Board to
35
    construct the system backbone in the third phase of the public safety radio and communication system plan under
36
37
38
    Minnesota Statutes, section 403.36.
39
     (c) Phase 3 Subsystems
                                                                    9,500,000
40
     To reimburse local units of government
41
     for up to 50 percent of the cost of
42
     building a subsystem of the public
43
     safety radio and communication system established under Minnesota Statutes,
44
45
     section 403.36, in the southeast or
46
     central district of the State Patrol.
47
           Subd. 2. [BOND SALE AUTHORIZATION.] To provide the money
48
     appropriated in this section, the commissioner of finance shall
49
     sell and issue bonds of the state in an amount up to $62,500,000
50
     in the manner, upon the terms, and with the effect prescribed by
51
```

```
Minnesota Statutes, section 403.275.
```

- 2 Sec. 22. [REPEALER.]
- 3 Minnesota Statutes 2004, section 403.30, subdivision 3, is
- 4 repealed.
- 5 Sec. 23. [EFFECTIVE DATE.]
- This act is effective the day following final enactment and
- 7 apply to contracts entered into on or after that date."
- 8 Delete the title and insert:

"A bill for an act relating to public safety; providing for 9 a single per telephone number fee for certain telecommunications 10 programs; providing for regulation of packet-based 11 telecommunications systems that provide 911 emergency 12 telecommunications services; updating the statutory description 13 of the 911 system; increasing 911 emergency telecommunications service fee; imposing certain restrictions on public subsidy to 14 15 telephone companies for providing 911 emergency telephone 16 17 service; increasing distribution to pay costs of public safety answering points; authorizing sale of state revenue bonds to implement phases two and three of the 800-MHz public safety 18 19 radio system; appropriating money; amending Minnesota Statutes 20 2004, sections 237.70, subdivision 7; 403.02, subdivisions 7, 21 13, 17, by adding a subdivision; 403.025, subdivisions 3, 7; 22 403.05, subdivisions 1, 3; 403.08, subdivision 10; 403.11, subdivisions 1, 3, 3a; 403.113, subdivision 1; 403.27, subdivisions 1, 3; 403.30, subdivision 1; proposing coding for 23 24 25

27 Minnesota Statutes 2004, section 403.30, subdivision 3."

## Senate Counsel, Research, and Fiscal Analysis

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# S.F. No. 1020 -Increasing Surcharge on Recording and Registration Fees

Author:

Senator Jane Ranum

Prepared by:

Chris Turner, Senate Research (651/296-4350)

Date:

April 11, 2005

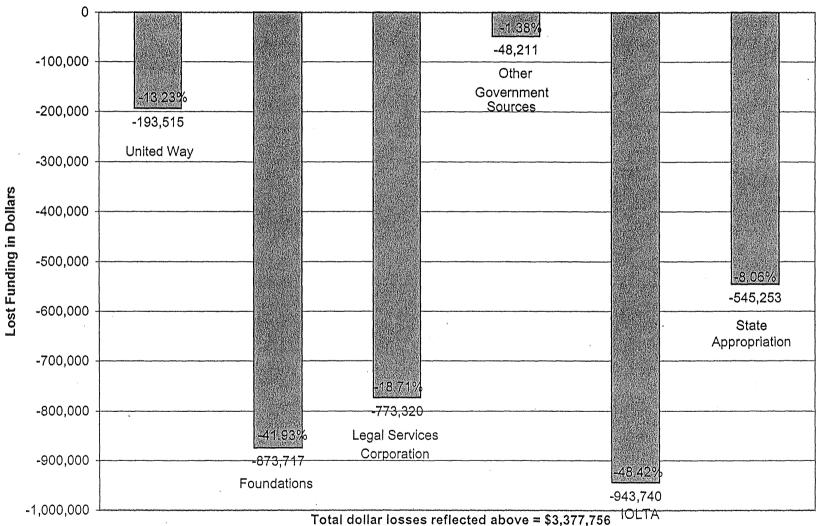
Section 1 increases from \$4.50 to \$8.50 the surcharge on recording transaction fees collected by county recorders (Minnesota Statutes, section 357.18, subdivision 3).

Sections 2 and 3 increase from \$4.50 to \$8.50 the surcharge on registrars' fees collected by county registrars (Minnesota Statutes, sections 508.82, subdivision 1, and 508A.82, subdivision 1).

**Section 4** is a blank appropriation to the Chief Justice of the Supreme Court for the provision of civil legal services.

CT:vs

Major Actual and Projected Minnesota Legal Aid Funding Losses 2002 - 2006



Total dollar losses reflected above = \$3,377,756 Loss of service capacity due to cost increases = \$2,878,355

Total impact of losses and cost increases = \$6,256,111

#### WHOM DOES LEGAL AID HELP?

Legal aid staff and volunteer attorneys use the legal framework and process to:

- Help battered persons and their children obtain and maintain legal safety from their abusers in Order For Protection and custody hearings
- Prevent families from becoming homeless by challenging unwarranted evictions
- Ensure that families have safe housing that includes working heat, water and electricity
- Help distressed family farmers in foreclosure through mediation and negotiation to remain in farming
- Help families make the transition from welfare to work by ensuring they receive the child and medical care and training and education for which they are eligible
- Help children and adults with disabilities, such as traumatic brain injury, receive the federal benefits for which they are eligible through administrative law hearings
- Help families who fall victim to predatory lenders to keep their homes
- Help immigrant families become citizens and overcome barriers to full participation in our society
- Help grandparents trying to raise their grandchildren receive necessary legal support
- Protect the best interests of children and help families through crisis situations by representation in complex custody negotiations and trials
- Help single dads who want to become more involved with their children by advising them on paternity and family law and working out visitation matters
- Help families receive court-ordered child support so that they do not have to fall back on public assistance
- Educate people about their rights and responsibilities, empowering them to help themselves by preventing legal problems or solving them without intervention by an attorney
- Help children struggling in school to remain in school and to receive the assistance and services they need to become successful
- Help teens who are abused or neglected by representing them in the juvenile courts
- F Help vulnerable adults with powers of attorney, conservatorships, and guardianships
- Educate low wage workers regarding their rights to deductions and credits under the tax laws

## LawHelpMN.org

Helping Low-Income Minnesotans Solve Civil Legal Problems

ProJusticeMN.org

Minnesota's Legal Community Serving the Public Good

LawHelpMN.org is a free web site with legal information for low-income people in Minnesota. The topics covered are civil problems, including Family and Juvenile, Housing, Health, Public Benefits, Disability, Education, Seniors, Immigration, Work, Consumer, Taxes, and more.

With LawHelpMN.org the Minnesota justice community can reach many more low-income people with legal problems than is possible through provision of direct legal services.

Information is presented in five separate tabs: Legal Questions, Self-Help Forms, Get Legal Help, MN Court Info and Community Organizations. Visitors to the site can

- Get answers to legal questions written in plain language. Some resources are provided in other languages, including Spanish, Hmong, Somali, Oromo, Russian, Arabic, and many others.
- Get self-help forms.
- Find a legal aid or pro bono program in their area which addresses their specific legal need.
- Find basic information about the courthouse in their area and links to the court's website, if available.
- Find links to non-legal community organizations that can help them.

Each main topic divides into subtopics.
Housing has 15 subtopics, including Eviction, Public Housing, Housing Discrimination and Sexual Harassment, and others. The Family and Juvenile topic has 19 subtopics, including Divorce, Domestic Violence, Adoption, Custody, and more.

ProJusticeMN.org is Minnesota's online poverty law resource for anyone advising low-income or disadvantaged clients – volunteer or judicare attorneys, legal services advocates, law students or faculty.

In the Civil Law Practice Area advocates can find pro bono opportunities, a calendar of upcoming trainings, and a library of key poverty law resources, including sample forms, pleadings, manuals, links to statutes and regulations, and other helpful links. Resources are organized into poverty law topic folders, including Consumer Law, Disability Law, Economic Assistance Law, Housing Law, Family Law, Elder Law, Social Security/SSI, and more.

- Pro bono attorneys taking on a case in an area new to them can find helpful guides and forms to make the pro bono work easier and more efficient. E.g., the site has an extensive eviction defense manual and forms to assist with eviction cases.
- Pro bono programs can use the site to help with case placement. E.g., the Minnesota Advocates for Human Rights, co-hosts of the Asylum Practice Area on the site, is able to avoid phone calls to place cases in need of a pro bono attorney - they post the case information online and volunteers respond.
- Legal services programs can share sample pleadings, forms and other useful poverty law resources. Sharing through this site saves valuable time and resources.

LawHelpMN.org and ProJusticeMN.org were developed by the Minnesota Legal Services Coalition (MLSC) and the Minnesota State Bar Association (MSBA), in partnership with Pro Bono Net, and with support from MLSC, Minnesota State Bar Foundation, Minnesota Justice Foundation, Legal Services Corporation, Bush Foundation, Lawyer Trust Account Board, Legal Services Advisory Committee and Dorsey & Whitney. Minnesota Advocates for Human Rights co-hosts the Asylum Practice Area, a national Practice Area on ProJusticeMN.org and ProBono.Net.

#### Consolidated Fiscal Note - 2005-06 Session

Bill #: S1020-0 Complete Date: 03/01/05

Chief Author: RANUM, JANE

Title: REAL EST REC FEE INCR;LEGAL SVCS APP

Agencies: Supreme Court (03/01/05)

Fiscal Impact	Yes	No
State	X	
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Finance Dept (02/25/05)

This table reflects fiscal impact to state government. Local government impact is reflected in the narrative only.

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Net Expenditures					
No Impact					
Revenues					
General Fund		5,877	5,923	5,790	5,754
Finance Dept		5,877	5,923	5,790	5,754
Net Cost <savings></savings>					
General Fund		(5,877)	(5,923)	(5,790)	(5,754)
Finance Dept	}	(5,877)	(5,923)	(5,790)	(5,754)
Total Cost <savings> to the State</savings>		(5,877)	(5,923)	(5,790)	(5,754)

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

#### **Consolidated EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/01/05 Phone: 296-7964

Fiscal Note - 2005-06 Session

Bill #: S1020-0 Complete Date: 03/01/05

Chief Author: RANUM, JANE

Title: REAL EST REC FEE INCR;LEGAL SVCS APP

Fiscal Impact	Yes	No
State	X	
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Agency Name: Supreme Court

This table reflects fiscal impact to state government. Local government impact is reflected in the narrative only.

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures					
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures					
No Impact					
Revenues					
No Impact					
Net Cost <savings></savings>					
No Impact					
Total Cost <savings> to the State</savings>					

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE					

#### **Bill Description**

The bill would increase the surcharge on recording and registration transactions by \$4 and credits the additional revenue to the general fund. The bill contains an unspecified appropriation for FY06 and FY07 to the Supreme Court for civil legal services under M.S. 480.24 to 480.244

**Technical Consideration**: The appropriation language should specify the Supreme Court as the disbursing agency and delete the reference to the chief justice in order to comply with the referenced statutes.

#### **Assumptions**

#### **Expenditure and/or Revenue Formula**

A request for funding for civil legal services in the amount of \$3.5 million per year for FY06 and FY07 was submitted with the Judicial Branch budget to the Legislature. The funding will be used to address critical legal needs in the areas of family law, child support enforcement, housing, federal government benefits, etc for persons who meet the statutory eligibility criteria. All of the grant funding provided will be distributed according to the statutory distribution formula.

#### **Long-Term Fiscal Considerations**

#### **Local Government Costs**

#### References/Sources

FN Coord Signature: JUDY REHAK Date: 02/28/05 Phone: 297-7800

#### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: JIM KING

Date: 03/01/05 Phone: 296-7964

Fiscal Note - 2005-06 Session

Bill #: \$1020-0 Complete Date: 02/25/05

Chief Author: RANUM, JANE

Title: REAL EST REC FEE INCR;LEGAL SVCS APP

Fiscal Impact	Yes	No
State	X	
Local		X
Fee/Departmental Earnings		X
Tax Revenue		X

Agency Name: Finance Dept

This table reflects fiscal impact to state government. Local government impact is reflected in the narrative only.

Dollars (in thousands)	FY05	FY06	FY07	FY08	FY09
Expenditures			-		
No Impact					
Less Agency Can Absorb					
No Impact					
Net Expenditures					
No Impact					
Revenues					
General Fund		5,877	5,923	5,790	5,754
Net Cost <savings></savings>					
General Fund		(5,877)	(5,923)	(5,790)	(5,754)
Total Cost <savings> to the State</savings>		(5,877)	(5,923)	(5,790)	(5,754)

	FY05	FY06	FY07	FY08	FY09
Full Time Equivalents					
No Impact					
Total FTE				•	

#### **Bill Description**

This bill increases a surcharge collected by counties on certain recording and registration transactions paid to the state treasury and credited to the general fund. It also contains unspecified appropriations for civil legal services. The bill is effective July 1, 2005.

#### **Assumptions**

The existing \$4.50 surcharge, \$0.50 of which is retained by the county for administrative costs and \$4.00 which is paid to the state treasury and credited to the general fund, is increased to \$8.50. This increase doubles the \$4.00 general fund surcharge to \$8.00 per recording and registration transaction. The \$0.50 for county administrative costs remains unchanged.

#### **Expenditure and/or Revenue Formula**

The surcharge this bill increases applies primarily to real estate transactions. The number of real estate transactions each year is highly volatile due to changes in the real estate market and interest rates, which affect the number of property sales, sales of mortgages, refinancing transactions, and home equity loans. Current law surcharges are forecast based on these factors. This fiscal note assumes a doubling of the current forecast for the \$4.00 portion of the surcharge that is deposited in the general fund. Additional revenues projected for FY 06 are adjusted to reflect a one-month lag due to the timing of deposit of the proceeds with the state.

Current surcharge (\$4 portion retained by the state):

FY 2001:	\$4,954,000
FY 2002:	\$7,479,000
FY 2003:	\$8,354,000
FY 2004:	\$10,015,000
FY 2005:	\$7,466,000 (projected)
FY 2006:	\$6,411,000 (projected)
FY 2007:	\$5,923,000 (projected)
FY 2008:	\$5,790,000 (projected)
FY 2009:	\$5,754,000 (projected)

#### **Long-Term Fiscal Considerations**

#### **Local Government Costs**

None.

#### References/Sources

Economic Analysis Unit

FN Coord Signature: PETER SAUSEN Date: 02/25/05 Phone: 296-8372

#### **EBO Comments**

I have reviewed this Fiscal Note for accuracy and content.

EBO Signature: KRISTI SCHROEDL Date: 02/25/05 Phone: 215-0595 Senators Ranum, Cohen, Neuville, Frederickson and Foley introduced-S.F. No. 1020: Referred to the Committee on Finance.

```
1
                            A bill for an act
 2
         relating to legal services funding; increasing a
         surcharge on certain recording and registration fees;
 3
         appropriating money; amending Minnesota Statutes 2004,
         sections 357.18, subdivision 3; 508.82, subdivision 1;
 5
 6
         508A.82, subdivision 1.
 7
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
 8
         Section 1. Minnesota Statutes 2004, section 357.18,
    subdivision 3, is amended to read:
 9
10
         Subd. 3. [SURCHARGE.] In addition to the fees imposed in
    subdivision 1, a $4.5\theta $8.50 surcharge shall be collected:
11
    each fee charged under subdivision 1, clauses (1) and (6), and
12
13
    for each abstract certificate under subdivision 1, clause (4).
    Fifty cents of each surcharge shall be retained by the county to
14
    cover its administrative costs and $4 $8 shall be paid to the
15
    state treasury and credited to the general fund.
16
         [EFFECTIVE DATE.] This section is effective July 1, 2005.
17
         Sec. 2. Minnesota Statutes 2004, section 508.82,
18
    subdivision 1, is amended to read:
19
                         [STANDARD DOCUMENTS.] The fees to be paid
20
         Subdivision 1.
    to the registrar shall be as follows:
21
         (1) of the fees provided herein, five percent of the fees
22
23
    collected under clauses (3), (5), (11), (13), (14), (16), and
    (17), for filing or memorializing shall be paid to the
24
    commissioner of finance and credited to the general fund; plus a
25
    $4.50 $8.50 surcharge shall be charged and collected in addition
26
```

- 1 to the total fees charged for each transaction under clauses
- 2 (2), (3), (5), (11), (13), (14), (16), and (17), with 50 cents
- 3 of this surcharge to be retained by the county to cover its
- 4 administrative costs, and \$4 \$8 to be paid to the state treasury
- 5 and credited to the general fund;
- 6 (2) for registering a first certificate of title, including
- 7 issuing a copy of it, \$30;
- 8 (3) for registering each instrument transferring the fee
- 9 simple title for which a new certificate of title is issued and
- 10 for the registration of the new certificate of title, including
- 11 a copy of it, \$30;
- 12 (4) for issuance of a CECT pursuant to section 508.351,
- 13 \$15;
- 14 (5) for the entry of each memorial on a certificate, \$15;
- 15 (6) for issuing each residue certificate, \$20;
- 16 (7) for exchange certificates, \$10 for each certificate
- 17 canceled and \$10 for each new certificate issued;
- 18 (8) for each certificate showing condition of the register,
- 19 \$10;
- 20 (9) for any certified copy of any instrument or writing on
- 21 file in the registrar's office, the same fees allowed by law to
- 22 county recorders for like services;
- 23 (10) for a noncertified copy of any certificate of title,
- 24 other than the copies issued under clauses (2) and (3), any
- 25 instrument or writing on file in the office of the registrar of
- 26 titles, or any specified page or part of it, an amount as
- 27 determined by the county board for each page or fraction of a
- 28 page specified. If computer or microfilm printers are used to
- 29 reproduce the instrument or writing, a like amount per image;
- 30 (11) for filing two copies of any plat in the office of the
- 31 registrar, \$30;
- 32 (12) for any other service under this chapter, such fee as
- 33 the court shall determine;
- 34 (13) for filing an amendment to a declaration in accordance
- 35 with chapter 515, \$10 for each certificate upon which the
- 36 document is registered and \$30 for an amended floor plan filed

- 1 in accordance with chapter 515;
- 2 (14) for filing an amendment to a common interest community
- 3 declaration and plat or amendment complying with section
- 4 515B.2-110, subsection (c), \$10 for each certificate upon which
- 5 the document is registered and \$30 for the filing of the
- 6 condominium or common interest community plat or amendment;
- 7 (15) for a copy of a condominium floor plan filed in
- 8 accordance with chapter 515, or a copy of a common interest
- 9 community plat complying with section 515B.2-110, subsection
- 10 (c), the fee shall be \$1 for each page of the floor plan or
- 11 common interest community plat with a minimum fee of \$10;
- 12 (16) for the filing of a certified copy of a plat of the
- 13 survey pursuant to section 508.23 or 508.671, \$10;
- 14 (17) for filing a registered land survey in triplicate in
- 15 accordance with section 508.47, subdivision 4, \$30; and
- 16 (18) for furnishing a certified copy of a registered land
- 17 survey in accordance with section 508.47, subdivision 4, \$10.
- 18 [EFFECTIVE DATE.] This section is effective July 1, 2005.
- 19 Sec. 3. Minnesota Statutes 2004, section 508A.82,
- 20 subdivision 1, is amended to read:
- 21 Subdivision 1. [STANDARD DOCUMENTS.] The fees to be paid
- 22 to the registrar shall be as follows:
- 23 (1) of the fees provided herein, five percent of the fees
- 24 collected under clauses (3), (5), (11), (13), (14), and (17),
- 25 for filing or memorializing shall be paid to the commissioner of
- 26 finance and credited to the general fund; plus a \$4.50 \$8.50
- 27 surcharge shall be charged and collected in addition to the
- 28 total fees charged for each transaction under clauses (2), (3),
- 29 (5), (11), (13), (14), and (17), with 50 cents of this surcharge
- 30 to be retained by the county to cover its administrative costs,
- 31 and \$4 \$8 to be paid to the state treasury and credited to the
- 32 general fund;
- 33 (2) for registering a first CPT, including issuing a copy
- 34 of it, \$30;
- 35 (3) for registering each instrument transferring the fee
- 36 simple title for which a new CPT is issued and for the

- 1 registration of the new CPT, including a copy of it, \$30;
- 2 (4) for issuance of a CECT pursuant to section 508A.351,
- 3 \$15;
- 4 (5) for the entry of each memorial on a CPT, \$15;
- 5 (6) for issuing each residue CPT, \$20;
- 6 (7) for exchange CPTs or combined certificates of title,
- 7 \$10 for each CPT and certificate of title canceled and \$10 for
- 8 each new CPT or combined certificate of title issued;
- 9 (8) for each CPT showing condition of the register, \$10;
- 10 (9) for any certified copy of any instrument or writing on
- 11 file in the registrar's office, the same fees allowed by law to
- 12 county recorders for like services;
- 13 (10) for a noncertified copy of any CPT, other than the
- 14 copies issued under clauses (2) and (3), any instrument or
- 15 writing on file in the office of the registrar of titles, or any
- 16 specified page or part of it, an amount as determined by the
- 17 county board for each page or fraction of a page specified. If
- 18 computer or microfilm printers are used to reproduce the
- 19 instrument or writing, a like amount per image;
- 20 (11) for filing two copies of any plat in the office of the
- 21 registrar, \$30;
- 22 (12) for any other service under sections 508A.01 to
- 23 508A.85, the fee the court shall determine;
- 24 (13) for filing an amendment to a declaration in accordance
- 25 with chapter 515, \$10 for each certificate upon which the
- 26 document is registered and \$30 for an amended floor plan filed
- 27 in accordance with chapter 515;
- 28 (14) for filing an amendment to a common interest community
- 29 declaration and plat or amendment complying with section
- 30 515B.2-110, subsection (c), and issuing a CECT if required, \$10
- 31 for each certificate upon which the document is registered and
- 32 \$30 for the filing of the condominium or common interest
- 33 community plat or amendment;
- 34 (15) for a copy of a condominium floor plan filed in
- 35 accordance with chapter 515, or a copy of a common interest
- 36 community plat complying with section 515B.2-110, subsection

- 1 (c), the fee shall be \$1 for each page of the floor plan, or
- 2 common interest community plat with a minimum fee of \$10;
- 3 (16) in counties in which the compensation of the examiner
- 4 of titles is paid in the same manner as the compensation of
- 5 other county employees, for each parcel of land contained in the
- 6 application for a CPT, as the number of parcels is determined by
- 7 the examiner, a fee which is reasonable and which reflects the
- 8 actual cost to the county, established by the board of county
- 9 commissioners of the county in which the land is located;
- 10 (17) for filing a registered land survey in triplicate in
- 11 accordance with section 508A.47, subdivision 4, \$30; and
- 12 (18) for furnishing a certified copy of a registered land
- 13 survey in accordance with section 508A.47, subdivision 4, \$10.
- [EFFECTIVE DATE.] This section is effective July 1, 2005.
- 15 Sec. 4. [APPROPRIATION.]
- \$..... is appropriated for the fiscal year ending June
- 17 30, 2006, and \$..... is appropriated for the fiscal year
- 18 ending June 30, 2007, from the general fund to the chief justice
- 19 of the Supreme Court for legal services under Minnesota
- 20 Statutes, sections 480.24 to 480.244.

04/11/05 [COUNSEL ] KPB SCS1020A-1

1 Senator .... moves to amend S.F. No. 1020 as follows:

2 Page 5, lines 18 and 19, delete "chief justice of the"

## Senate Counsel, Research, and Fiscal Analysis

G-17 STATE CAPITOL
75 REV. DR. MARTIN LUTHER KING, JR. BLVD.
ST. PAUL, MN 55155-1606
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JO ANNE ZOFF SELLNER
DIRECTOR



### S.F. No. 2160 - Claims Bill

Author:

Senator Wes Skoglund

Prepared by:

Chris Turner, Senate Research (651/296-4350)

Date:

April 11, 2005

Section 1 appropriates \$5,359 to the Commissioner of Corrections for the following claims:

- \$4,938 for claims made against the Department of Corrections under Minnesota Statutes, section 3.739; and
- \$421 for reimbursement for property damaged by an inmate.

Section 2 increases the amount of allowable reimbursement for property damaged by an inmate from \$250 to \$500.

CT:vs

### Senators Skoglund, Reiter and Chaudhary introduced--

S.F. No. 2160: Referred to the Committee on Finance.

1	A bill for an act
2 3 4 5 6	relating to claims against the state; providing for settlement of various claims; increasing amount of allowable reimbursement for certain damage by inmates; appropriating money; amending Minnesota Statutes 2004, section 3.755.
7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
8	Section 1. [DEPARTMENT OF CORRECTIONS.]
9	The amounts in this section are appropriated from the
10	general fund to the commissioner of corrections in fiscal year
11	2006 as full and final payment under Minnesota Statutes, section
12	3.739, of claims against the state for injuries suffered by and
13	medical services provided to persons injured while performing
14	community service or sentence-to-service work for correctional
15	purposes or while incarcerated in a correctional facility and
16	for reimbursement to a corrections officer for property damaged
17	by an inmate.
18	(a) For claims already paid by the department, \$4,938.44.
19	(b) For payment to David Gustafson as reimbursement for
20	property damaged by an inmate, \$421.21.
21	Sec. 2. Minnesota Statutes 2004, section 3.755, is amended
22	to read:
23	3.755 [DAMAGE BY ESCAPING INMATES.]
24	The Department of Corrections and the Department of Human
<b>45</b>	Services shall pay all claims involving property damage, not
26	covered by insurance, resulting from actions of escaping inmates

- 1 or runaway patients occurring while making their escape. The
- 2 departments must verify the reasonableness of the amounts
- 3 claimed. Upon the approval of the commissioner of human
- 4 services or the commissioner of corrections as to the
- 5 institutions under their respective control, the superintendent
- 6 or chief executive officer of an institution may pay out of the
- 7 current expense appropriation of the institution to an employee
- 8 of the institution the amount of any property damage sustained
- 9 by the employee, not in excess of  $\$25\theta$  \$500, because of action
- 10 of a patient or inmate of the institution.

#### Senate Counsel, Research, and Fiscal Analysis

G-17 STATE CAPITOL 75 REV. DR. MARTIN LUTHER KING, JR. BLVD. ST. PAUL, MN 55155-1606 (651) 296-4791 FAX: (651) 296-7747 JO ANNE ZOFF SELLNER DIRECTOR



### S.F. No. 1858 - Local Correctional Fees

Author:

Senator Wes Skoglund

Prepared by: Chris Turner, Senate Research (651/296-4350)

Date:

April 11, 2005

This bill amends the provision in current law that authorizes a local jail to collect local correctional fees only from convicted offenders. The bill authorizes facilities to charge fees to persons who are under the control and supervision of the facility. "Local correctional fees" include fees for the following correctional services:

- (1) community service work placement and supervision;
- (2) restriction collection;
- (3) supervision;
- (4) court-ordered investigations;
- (5) any other court-ordered service;
- (6) post-prison supervision or other form of release; or
- (7) supervision or other services provided to probationers or parolees.

CT:vs

## Senators Skoglund and Neuville introduced--

S.F. No. 1858: Referred to the Committee on Finance.

1	A bill for an act
2 3 4	relating to corrections; providing for local correctional fees; amending Minnesota Statutes 2004, section 244.18, subdivision 2.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
6	Section 1. Minnesota Statutes 2004, section 244.18,
7	subdivision 2, is amended to read:
Ř	Subd. 2. [LOCAL CORRECTIONAL FEES.] A local correctional
9	agency may establish a schedule of local correctional fees to
10	charge persons convicted-of-a-crime-and under the supervision
11	and control of the local correctional agency to defray costs
12	associated with correctional services. The local correctional
13	fees on the schedule must be reasonably related to defendants'
14	abilities to pay and the actual cost of correctional services.