## Senators Higgins, Wiger, Lourey and McGinn introduced-S.F. No. 1086: Referred to the Committee on Elections.

1	A bill for an act
2 3 4 5	relating to elections; authorizing early voting by absentee ballot at certain locations without qualification; amending Minnesota Statutes 2004, section 203B.02, by adding a subdivision.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
7	Section 1. Minnesota Statutes 2004, section 203B.02, is
8	amended by adding a subdivision to read:
9	Subd. 4. [EARLY VOTING.] Any eligible voter who desires to
10	vote in person at the office of the county auditor or municipal
11	clerk, or at another location designated by the county auditor
12	or municipal clerk for early voting, may vote by absentee ballot
13	as provided in sections 203B.04 to 203B.15 at any time after
14	absentee ballots become available.

## Senate Counsel, Research, and Fiscal Analysis

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# S.F. No. 1086 - Early Voting A-1 Delete-everything Amendment

Author:

Senator Linda Higgins

Prepared by:

Peter S. Wattson, Senate Counsel (651/296-3812)

Date:

March 11, 2005

SCS1086A-1 permits a voter to vote by absentee ballot without an excuse and authorizes any voter to vote early in person. Early voting would be permitted at a polling place established by the county auditor during the eight days preceding a primary or general election.

Section 1 requires the Statewide Voter Registration System (SVRS) to provide rosters, master lists, and other reports necessary for early voting.

Section 2 authorizes any eligible voter to vote by absentee ballot. It strikes the specific reasons a voter must now give for being unable to vote in person.

Section 3 strikes from the absentee ballot application any reference to the reason the voter will be unable to vote in person at the polling place on election day.

Section 4 closes the offices of the county auditor and municipal clerk for absentee balloting at noon, rather than 5:00 p.m., on the day before a primary or special or general election.

Section 5 authorizes an eligible voter to cast a ballot at the county auditor's office or at any other polling place designated for early voting by the county auditor during the eight days before a regularly scheduled primary or election. It requires a voter to sign the voting roster or register to vote, just as on election day. The voter must vote at the polling place and not take the ballot from the polling place. Election officials must mark the polling place rosters to indicate the voters who have cast ballots by early voting, and those voters may not vote on election day or have an absentee ballot counted. Vote totals from early voting may not be made public until the close of voting on election day. Early voting in a special election must begin no earlier than four days before the election.

PSW:vs

- 1 Senator .... moves to amend S.F. No. 1086 as follows:
- 2 Delete everything after the enacting clause and insert:
- 3 "Section 1. Minnesota Statutes 2004, section 201.022,
- 4 subdivision 1, is amended to read:
- 5 Subdivision 1. [ESTABLISHMENT.] The secretary of state
- 6 shall maintain a statewide voter registration system to
- 7 facilitate voter registration and to provide a central database
- 8 containing voter registration information from around the
- 9 state. The system must be accessible to the county auditor of
- 10 each county in the state. The system must also:
- 11 (1) provide for voters to submit their voter registration
- 12 applications to any county auditor, the secretary of state, or
- 13 the Department of Public Safety;
- 14 (2) provide for the definition, establishment, and
- 15 maintenance of a central database for all voter registration
- 16 information;
- 17 (3) provide for entering data into the statewide
- 18 registration system;
- 19 (4) provide for electronic transfer of completed voter
- 20 registration applications from the Department of Public Safety
- 21 to the secretary of state or the county auditor;
- 22 (5) assign a unique identifier to each legally registered
- 23 voter in the state;
- 24 (6) provide for the acceptance of the Minnesota driver's
- 25 license number, Minnesota state identification number, and last
- 26 four digits of the Social Security number for each voter record;
- (7) coordinate with other agency databases within the
- 28 state;
- 29 (8) allow county auditors and the secretary of state to add
- 30 or modify information in the system to provide for accurate and
- 31 up-to-date records;
- 32 (9) allow county auditors, municipal and school district
- 33 clerks, and the secretary of state to have electronic access to
- 34 the statewide registration system for review and search
- 35 capabilities;
- 36 (10) provide security and protection of all information in

- 1 the statewide registration system and ensure that unauthorized
- 2 access is not allowed;
- 3 (11) provide access to municipal clerks to use the system;
- 4 (12) provide a system for each county to identify the
- 5 precinct to which a voter should be assigned for voting
- 6 purposes;
- 7 (13) provide daily reports accessible by county auditors on
- 8 the driver's license numbers, state identification numbers, or
- 9 last four digits of the Social Security numbers submitted on
- 10 voter registration applications that have been verified as
- 11 accurate by the secretary of state; and
- 12 (14) provide reports on the number of absentee ballots
- 13 transmitted to and returned and cast by voters under section
- 14 203B.16; and
- 15 (15) provide rosters, master lists, and other reports
- 16 necessary for early voting.
- 17 The appropriate state or local official shall provide
- 18 security measures to prevent unauthorized access to the
- 19 computerized list established under section 201.021.
- Sec. 2. Minnesota Statutes 2004, section 203B.02,
- 21 subdivision 1, is amended to read:
- 22 Subdivision 1. [UNABLE-TO-GO-TO-POLLING-PLACE ELIGIBILITY
- 23 FOR ABSENTEE VOTING.] Any eligible voter who-reasonably-expects
- 24 to-be-unable-to-go-to-the-polling-place-on-election-day-in-the
- 25 precinct-where-the-individual-maintains-residence-because-of
- 26 absence-from-the-precinct,-illness,-disability,-religious
- 27 discipline,-observance-of-a-religious-holiday,-or-service-as-an
- 28 election-judge-in-another-precinct may vote by absentee ballot
- 29 as provided in sections 203B.04 to 203B.15.
- 30 Sec. 3. Minnesota Statutes 2004, section 203B.04,
- 31 subdivision 1, is amended to read:
- 32 Subdivision 1. [APPLICATION PROCEDURES.] Except as
- otherwise allowed by subdivision 2, an application for absentee
- 34 ballots for any election may be submitted at any time not less
- 35 than one day before the day of that election. The county
- 36 auditor shall prepare absentee ballot application forms in the

- 1 format provided in the rules of the secretary of state and shall
- 2 furnish them to any person on request. An application submitted
- 3 pursuant to this subdivision shall be in writing and shall be
- 4 submitted to:
- 5 (a) (1) the county auditor of the county where the
- 6 applicant maintains residence; or
- 7 (b) (2) the municipal clerk of the municipality, or school
- 8 district if applicable, where the applicant maintains residence.
- An application shall be approved if it is timely received,
- 10 signed and dated by the applicant, contains the applicant's name
- 11 and residence and mailing addresses, and states that the
- 12 applicant is eligible to vote by absentee ballot for-one-of-the
- 13 reasons-specified-in-section-203B-02. The application may
- 14 contain a request for the voter's date of birth, which must not
- 15 be made available for public inspection. An application may be
- 16 submitted to the county auditor or municipal clerk by an
- 17 electronic facsimile device. An application mailed or returned
- 18 in person to the county auditor or municipal clerk on behalf of
- 19 a voter by a person other than the voter must be deposited in
- 20 the mail or returned in person to the county auditor or
- 21 municipal clerk within ten days after it has been dated by the
- 22 voter and no later than six days before the election. The
- 23 absentee ballot applications or a list of persons applying for
- 24 an absentee ballot may not be made available for public
- 25 inspection until the close of voting on election day.
- 26 An application under this subdivision may contain an
- 27 application under subdivision 5 to automatically receive an
- 28 absentee ballot application.
- Sec. 4. Minnesota Statutes 2004, section 203B.085, is
- 30 amended to read:
- 31 203B.085 [COUNTY AUDITOR'S AND MUNICIPAL CLERK'S OFFICES TO
- 32 REMAIN OPEN DURING CERTAIN HOURS PRECEDING ELECTION.]
- 33 The county auditor's office in each county and the clerk's
- 34 office in each city or town authorized under section 203B.05 to
- 35 administer absentee balloting must be open for acceptance of
- 36 absentee ballot applications and casting of absentee ballots

- from 10:00 a.m. to 3:00 p.m. on Saturday and until 5:00 1
- p.m. 12:00 noon on the day immediately preceding a primary, 2
- special, or general election unless that day falls on a Saturday
- or Sunday. Town clerks' offices must be open for absentee 4
- voting from 10:00 a.m. to 12:00 noon on the Saturday before a 5
- town general election held in March. The school district clerk, 6
- when performing the county auditor's election duties, need not 7
- 8 comply with this section.
- Sec. 5. [203B.30] [EARLY VOTING.] 9
- Subdivision 1. [AUTHORIZATION; POLLING PLACE DESIGNATION.] 10
- An eligible voter may cast a ballot at the county auditor's 11
- 12 office or at any other polling place designated for early voting
- 13 by the county auditor during the eight days before a regularly
- 14 scheduled primary or election. Early voting on the Saturday and
- 15 Monday before the election must occur during the same hours
- provided for absentee voting. The county auditor shall 16
- designate the polling places for early voting no later than 90 17
- 18 days before the election and publish a notice of the early
- 19 voting polling place locations one week before the first day for
- 20 early voting.
- 21 Subd. 2. [VOTING PROCEDURE.] A voter shall sign an early
- voting roster that must include the certification provided in 22
- section 204C.10. An individual who is not registered to vote 23
- must register in the manner provided in section 201.061, 24
- 25 subdivision 3. After the roster has been signed, the
- appropriate ballot for the voter's precinct, initialed by two 26
- election judges, must be provided to the voter. The ballot must 27
- 28 be marked by the voter and deposited in either a precinct voting
- 29 system or in a sealed ballot box. A voter may not leave the
- 30 polling place with the ballot.
- 31 Subd. 3. [RECORD OF VOTING.] The county auditor shall
- provide the municipal clerks with the names of individuals who 32
- have signed the early voting roster. The polling place rosters 33
- 34 must be marked no later than 7:00 a.m. on election day to
- 35 indicate the voters who have cast a ballot by early voting. The
- 36 rosters may be marked either by the municipal clerk before

- election day or by the election judges on election day. A voter 1
- who has cast a ballot by early voting must not be permitted to 2
- vote at the polling place on election day. An absentee ballot 3
- received from a voter who has cast a ballot by early voting must 4
- be rejected by the election judges. 5
- Subd. 4. [COUNTING AND COMPILING VOTES.] Before election 6
- day, the county auditor shall remove the early-voted ballots 7
- from the ballot box or precinct voting system, sort the ballots 8
- by precinct, and enclose them in a sealed envelope or container. 9
- If the ballots have not been counted, they must be delivered 10
- 11 either to the election judges at the appropriate polling place
- or to the counting center before the close of voting on election 12
- day. Ballots that have been counted must be securely stored by 13
- the county auditor with the balance of the ballots from each 14
- respective precinct and the vote totals from these ballots must 15
- be added to the results from the polling place. 16
- Vote totals from early voting may not be made public until 17
- the close of voting on election day. 18
- Subd. 5. [SPECIAL ELECTIONS.] Early voting for a special 19
- election must begin no earlier than four days before the 20
- 21 election."
- 22 Delete the title and insert:
- "A bill for an act 23
- 24 relating to elections; authorizing early voting;
- making it easier to vote by absentee ballot; amending 25
- Minnesota Statutes 2004, sections 201.022, subdivision 1; 203B.02, subdivision 1; 203B.04, subdivision 1; 203B.085; proposing coding for new law in Minnesota 26
- 27
- 28
- Statutes, chapter 203B." 29

## **COMMITTEE REPORT - WITH AMENDMENTS**

Committee on Elections		
<b>S.F. No.</b> 1086		
Resolution		
Re-referred ( <u>from</u> another committee)		
Amendments: A-1 amendment(see attached)		
Committee recommendation:	•	
And when so amended the bill do pass. OR		. •
And when so amended the bill do pass and b	oe placed on the Cons	ent Calendar. OR
And when so amended the bill do pass and b	pe re-referred to the C	ommittee on
•		
No recommendation: And when so amended the committee on	ne bill be . OR	
[ (reported to the Senate).		
March 21, 2005 (date of committee recommendation)	ation)	

## Senator Wiger from the Committee on Elections, to which was referred

- 3 S.F. No. 1086: A bill for an act relating to elections; 4 authorizing early voting by absentee ballot at certain locations 5 without qualification; amending Minnesota Statutes 2004, section 6 203B.02, by adding a subdivision.
- Reports the same back with the recommendation that the bill be amended as follows:
- 9 Delete everything after the enacting clause and insert:
- "Section 1. Minnesota Statutes 2004, section 201.022,
- 11 subdivision 1, is amended to read:
- 12 Subdivision 1. [ESTABLISHMENT.] The secretary of state
- 13 shall maintain a statewide voter registration system to
- 14 facilitate voter registration and to provide a central database
- 15 containing voter registration information from around the
- 16 state. The system must be accessible to the county auditor of
- 17 each county in the state. The system must also:
- 18 (1) provide for voters to submit their voter registration
- 19 applications to any county auditor, the secretary of state, or
- 20 the Department of Public Safety;
- 21 (2) provide for the definition, establishment, and
- 22 maintenance of a central database for all voter registration
- 23 information;
- 24 (3) provide for entering data into the statewide
- 25 registration system;
- 26 (4) provide for electronic transfer of completed voter
- 27 registration applications from the Department of Public Safety
- 28 to the secretary of state or the county auditor;
- 29 (5) assign a unique identifier to each legally registered
- 30 voter in the state;
- 31 (6) provide for the acceptance of the Minnesota driver's
- 32 license number, Minnesota state identification number, and last
- 33 four digits of the Social Security number for each voter record;
- 34 (7) coordinate with other agency databases within the
- 35 state;
- 36 (8) allow county auditors and the secretary of state to add
- 37 or modify information in the system to provide for accurate and
- 38 up-to-date records;

- 1 (9) allow county auditors, municipal and school district
- 2 clerks, and the secretary of state to have electronic access to
- 3 the statewide registration system for review and search
- 4 capabilities;
- 5 (10) provide security and protection of all information in
- 6 the statewide registration system and ensure that unauthorized
- 7 access is not allowed;
- 8 (11) provide access to municipal clerks to use the system;
- 9 (12) provide a system for each county to identify the
- 10 precinct to which a voter should be assigned for voting
- 11 purposes;
- 12 (13) provide daily reports accessible by county auditors on
- 13 the driver's license numbers, state identification numbers, or
- 14 last four digits of the Social Security numbers submitted on
- 15 voter registration applications that have been verified as
- 16 accurate by the secretary of state; and
- 17 (14) provide reports on the number of absentee ballots
- 18 transmitted to and returned and cast by voters under section
- 19 203B.16; and
- 20 (15) provide rosters, master lists, and other reports
- 21 necessary for early voting.
- The appropriate state or local official shall provide
- 23 security measures to prevent unauthorized access to the
- 24 computerized list established under section 201.021.
- Sec. 2. Minnesota Statutes 2004, section 203B.02,
- 26 subdivision 1, is amended to read:
- 27 Subdivision 1. [UNABLE-TO-GO-TO-POLLING-PLACE ELIGIBILITY
- 28 FOR ABSENTEE VOTING.] Any eligible voter who-reasonably-expects
- 29 to-be-unable-to-go-to-the-polling-place-on-election-day-in-the
- 30 precinct-where-the-individual-maintains-residence-because-of
- 31 absence-from-the-precinct,-illness,-disability,-religious
- 32 discipline,-observance-of-a-religious-holiday,-or-service-as-an
- 33 election-judge-in-another-precinct may vote by absentee ballot
- 34 as provided in sections 203B.04 to 203B.15.
- Sec. 3. Minnesota Statutes 2004, section 203B.04,
- 36 subdivision 1, is amended to read:

- 1 Subdivision 1. [APPLICATION PROCEDURES.] Except as
- 2 otherwise allowed by subdivision 2, an application for absentee
- 3 ballots for any election may be submitted at any time not less
- 4 than one day before the day of that election. The county
- 5 auditor shall prepare absentee ballot application forms in the
- 6 format provided in the rules of the secretary of state and shall
- 7 furnish them to any person on request. An application submitted
- 8 pursuant to this subdivision shall be in writing and shall be
- 9 submitted to:
- 10 (1) the county auditor of the county where the
- 11 applicant maintains residence; or
- 12 (b) (2) the municipal clerk of the municipality, or school
- 13 district if applicable, where the applicant maintains residence.
- An application shall be approved if it is timely received,
- 15 signed and dated by the applicant, contains the applicant's name
- 16 and residence and mailing addresses, and states that the
- 17 applicant is eligible to vote by absentee ballot for-one-of-the
- 18 reasons-specified-in-section-203B-02. The application may
- 19 contain a request for the voter's date of birth, which must not
- 20 be made available for public inspection. An application may be
- 21 submitted to the county auditor or municipal clerk by an
- 22 electronic facsimile device. An application mailed or returned
- 23 in person to the county auditor or municipal clerk on behalf of
- 24 a voter by a person other than the voter must be deposited in
- 25 the mail or returned in person to the county auditor or
- 26 municipal clerk within ten days after it has been dated by the
- 27 voter and no later than six days before the election. The
- 28 absentee ballot applications or a list of persons applying for
- 29 an absentee ballot may not be made available for public
- 30 inspection until the close of voting on election day.
- 31 An application under this subdivision may contain an
- 32 application under subdivision 5 to automatically receive an
- 33 absentee ballot application.
- 34 Sec. 4. Minnesota Statutes 2004, section 203B.085, is
- 35 amended to read:
- 36 203B.085 [COUNTY AUDITOR'S AND MUNICIPAL CLERK'S OFFICES TO

- 1 REMAIN OPEN DURING CERTAIN HOURS PRECEDING ELECTION.]
- The county auditor's office in each county and the clerk's
- 3 office in each city or town authorized under section 203B.05 to
- 4 administer absentee balloting must be open for acceptance of
- 5 absentee ballot applications and casting of absentee ballots
- 6 from 10:00 a.m. to 3:00 p.m. on Saturday and until 5÷θθ
- 7 p.m. 12:00 noon on the day immediately preceding a primary,
- 8 special, or general election unless that day falls on a Saturday
- 9 or Sunday. Town clerks' offices must be open for absentee
- 10 voting from 10:00 a.m. to 12:00 noon on the Saturday before a
- 11 town general election held in March. The school district clerk,
- 12 when performing the county auditor's election duties, need not
- 13 comply with this section.
- 14 Sec. 5. [203B.30] [EARLY VOTING.]
- 15 Subdivision 1. [AUTHORIZATION; POLLING PLACE DESIGNATION.]
- 16 An eligible voter may cast a ballot at the county auditor's
- 17 office or at any other polling place designated for early voting
- 18 by the county auditor during the eight days before a regularly
- 19 scheduled primary or election. Early voting on the Saturday and
- 20 Monday before the election must occur during the same hours
- 21 provided for absentee voting. The county auditor shall
- 22 designate the polling places for early voting no later than 90
- 23 days before the election and publish a notice of the early
- 24 voting polling place locations one week before the first day for
- 25 early voting.
- Subd. 2. [VOTING PROCEDURE.] A voter shall sign an early
- 27 voting roster that must include the certification provided in
- 28 section 204C.10. An individual who is not registered to vote
- 29 must register in the manner provided in section 201.061,
- 30 subdivision 3. After the roster has been signed, the
- 31 appropriate ballot for the voter's precinct, initialed by two
- 32 <u>election judges, must be provided to the voter. The ballot must</u>
- 33 be marked by the voter and deposited in either a precinct voting
- 34 system or in a sealed ballot box. A voter may not leave the
- 35 polling place with the ballot.
- 36 Subd. 3. [RECORD OF VOTING.] The county auditor shall

provide the municipal clerks with the names of individuals who 1 have signed the early voting roster. The polling place rosters 2 must be marked no later than 7:00 a.m. on election day to 3 indicate the voters who have cast a ballot by early voting. The 4 5 rosters may be marked either by the municipal clerk before election day or by the election judges on election day. A voter 6 who has cast a ballot by early voting must not be permitted to 7 vote at the polling place on election day. An absentee ballot 8 9 received from a voter who has cast a ballot by early voting must be rejected by the election judges. 10 [COUNTING AND COMPILING VOTES.] Before election 11 Subd. 4. day, the county auditor shall remove the early-voted ballots 12 from the ballot box or precinct voting system, sort the ballots 13 by precinct, and enclose them in a sealed envelope or container. 14 If the ballots have not been counted, they must be delivered 15 either to the election judges at the appropriate polling place 16 or to the counting center before the close of voting on election 17 day. Ballots that have been counted must be securely stored by 18 the county auditor with the balance of the ballots from each 19 respective precinct and the vote totals from these ballots must 20 21 be added to the results from the polling place. Vote totals from early voting may not be made public until 22 the close of voting on election day. 23 24 Subd. 5. [SPECIAL ELECTIONS.] Early voting for a special election must begin no earlier than four days before the 25 26 election." Delete the title and insert: 27 "A bill for an act relating to elections; authorizing early 28 voting; making it easier to vote by absentee ballot; amending 29 Minnesota Statutes 2004, sections 201.022, subdivision 1; 203B.02, subdivision 1; 203B.04, subdivision 1; 203B.085; 30 31 proposing coding for new law in Minnesota Statutes, chapter 32 203B." 33 And when so amended the bill do pass. Amendments adopted. 34 Report adopted. 35 36 37 (Committee Chair)

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39 40

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### S.F. No. 852 - Voter Registration for College Students

Author:

Senator Linda Higgins

Prepared by:

Peter S. Wattson, Senate Counsel (651/296-3812)

Date:

February 11, 2005

S.F. No. 852 attempts to facilitate voter registration by college students by making it easier for them to register to vote on election day.

Section 1 makes mandatory the current option for a postsecondary educational institution to provide the county auditor with a list of the names and addresses of its students who reside in the county. It also clarifies that the institution must include on the list not only those students who reside in housing owned by the institution but also students who reside in private housing within ten miles of the institution's campus.

Section 2 adds to the list of documents that may be used to prove a voter's residence for purposes of registering on election day a number of documents specifically mentioned in § 303(b)(2)(A) of the Help America Vote Act of 2002, Public Law 107-252, 116 Stat. 1666 (Oct. 29, 2002), as sufficient to identify at the polling place a person who has registered to vote by mail: "a current and valid photo identification; or . . . a copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of the voter . . . ."

It also conforms the statute on student identification to the rules of the Secretary of State, Minn. Rules, part 8200.5100, subpart 1(A)(3), which says that a person may prove residence on election day by presenting "a current student identification card that contains the student's valid address in the precinct, a current student fee statement that contains the student's valid address in the precinct, or a copy of a current student registration card that contains the student's valid address in the precinct..." It adds

S.F. No. 852 February 11, 2005 Page 2

"a current student monthly rental statement that contains the student's valid address in the precinct ...."

The section also strikes the current language limiting the use of a tribal identification card to band members living on a reservation. This limit was declared unconstitutional by Judge James M. Rosenbaum of federal district court in *ACLU v. Kiffmeyer*, No. 04-CV-4653 (JMR/FLN) (D. Minn. Oct. 29, 2004).

PSW:vs

cc: Kelly Wolfe

## Senators Higgins, Sams, Kleis, Marty and Pogemiller introduced—

### S. F. No. 852 Referred to the Committee on Elections

1	A bill for an act
2 3 4 5	relating to elections; facilitating voter registration by college students; amending Minnesota Statutes 2004, sections 135A.17, subdivision 2; 201.061, subdivision 3.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
7	Section 1. Minnesota Statutes 2004, section 135A.17,
8	subdivision 2, is amended to read:
9	Subd. 2. [RESIDENTIAL HOUSING LIST.] All postsecondary
LO	institutions that enroll students accepting state or federal
Ll	financial aid may shall prepare a current list of students
L2	enrolled in the institution and residing in the institution's
L3	housing or in other housing within ten miles of the
L4	institution's campus. The list shall include each student's
L5	current address. The list shall be certified and sent to the
L6	appropriate county auditor or auditors for use in election day
L7	registration as provided under section 201.061, subdivision 3.
<b>L8</b>	Sec. 2. Minnesota Statutes 2004, section 201.061,
L9	subdivision 3, is amended to read:
20	Subd. 3. [ELECTION DAY REGISTRATION.] An individual who is
21	eligible to vote may register on election day by appearing in
22	person at the polling place for the precinct in which the
23	individual maintains residence, by completing a registration
24	application, making an oath in the form prescribed by the
25	secretary of state and providing proof of residence. An

- l individual may prove residence for purposes of registering by:
- 2 (1) presenting a driver's license or Minnesota
- 3 identification card issued pursuant to section 171.07;
- 4 (2) presenting a current and valid photo identification;
- 5 (3) presenting a current utility bill, wireless telephone
- 6 bill, bank statement, government check, paycheck, or other
- 7 government document that shows the name and address of the
- 8 voter;
- 9 (4) presenting any document approved by the secretary of
- 10 state as proper identification;
- 11 (3) (5) presenting one of the following:
- 12 (i) a current valid student identification card from a
- 13 postsecondary educational institution in Minnesota, if a list of
- 14 students from that institution has been prepared under section
- 15 135A.17 and certified to the county auditor in the manner
- 16 provided in rules of the secretary of state; or
- 17 (ii) a current student fee statement that contains the
- 18 student's valid address in the precinct together-with-a-picture
- 19 identification-card;
- 20 (iii) a copy of a current student registration card that
- 21 contains the student's valid address in the precinct; or
- 22 (iv) a current student monthly rental statement that
- 23 contains the student's valid address in the precinct; or
- 24 (4) (6) having a voter who is registered to vote in the
- 25 precinct sign an oath in the presence of the election judge
- 26 vouching that the voter personally knows that the individual is
- 27 a resident of the precinct. A voter who has been vouched for on
- 28 election day may not sign a proof of residence oath vouching for
- 29 any other individual on that election day.
- 30 For tribal band members living-on-an-Indian-reservation, an
- 31 individual may prove residence for purposes of registering by
- 32 presenting an identification card issued by the tribal
- 33 government of a tribe recognized by the Bureau of Indian
- 34 Affairs, United States Department of the Interior, that contains
- 35 the name, street address, signature, and picture of the
- 36 individual. The county auditor of each county having territory

- l within the reservation shall maintain a record of the number of
- 2 election day registrations accepted under this section.
- A county, school district, or municipality may require that
- 4 an election judge responsible for election day registration
- 5 initial each completed registration application.

- 1 Senator .... moves to amend S.F. No. 852 as follows:
- Delete everything after the enacting clause and insert:
- 3 "Section 1. Minnesota Statutes 2004, section 135A.17,
- 4 subdivision 2, is amended to read:
- 5 Subd. 2. [RESIDENTIAL HOUSING LIST.] All postsecondary
- 6 institutions that enroll students accepting state or federal
- 7 financial aid may shall prepare a current list of students the
- 8 name and address of each student enrolled in the institution and
- 9 residing in the institution's housing or in other housing within
- 10 ten-miles-of the county, or a county contiguous to the county,
- 11 where the institution's campus is located. Institutions that do
- 12 not consider student addresses to be public information under
- 13 applicable federal and state privacy laws shall make release
- 14 forms available to all students authorizing the institution to
- 15 provide the addresses to the county auditor. The list
- 16 shall include-each-student's-current be based on the most recent
- 17 residence address the student has provided to the institution.
- 18 If the student gives the institution, before the list is sent to
- 19 the county auditor or auditors, a written request that the
- 20 student's name and residence address be omitted from the list,
- 21 the institution must honor the request. The list shall be
- 22 certified and sent to the appropriate county auditor or auditors
- 23 for use in election day registration as provided under section
- 24 201.061, subdivision 3.
- Sec. 2. Minnesota Statutes 2004, section 201.061,
- 26 subdivision 3, is amended to read:
- Subd. 3. [ELECTION DAY REGISTRATION.] An individual who is
- 28 eligible to vote may register on election day by appearing in
- 29 person at the polling place for the precinct in which the
- 30 individual maintains residence, by completing a registration
- 31 application, making an oath in the form prescribed by the
- 32 secretary of state and providing proof of residence. An
- 33 individual may prove residence for purposes of registering by:
- 34 (1) presenting a driver's license or Minnesota
- 35 identification card issued pursuant to section 171.07;
- 36 (2) presenting a current and valid photo identification

- that shows the voter's name and address;
- 2 (3) presenting a copy of a current utility bill, wireless
- 3 telephone bill, bank statement, government check, paycheck, or
- 4 other government document that shows the name and address of the
- 5 voter;
- 6 (4) presenting any document approved by the secretary of
- 7 state as proper identification;
- 8 (3) (5) presenting one of the following:
- 9 (i) a current valid student identification card from a
- 10 postsecondary educational institution in Minnesota, if a list of
- 11 students from that institution has been prepared under section
- 12 135A.17 and certified to the county auditor in the manner
- 13 provided in rules of the secretary of state; or
- 14 (ii) a current student fee statement that contains the
- 15 student's valid address in the precinct together-with-a-picture
- 16 identification-card;
- 17 (iii) a copy of a current student registration card that
- 18 contains the student's valid address in the precinct; or
- 19 (iv) a current student monthly rental statement that
- 20 contains the student's valid address in the precinct; or
- 21 (4) (6) having a voter who is registered to vote in the
- 22 precinct sign an oath in the presence of the election judge
- 23 vouching that the voter personally knows that the individual is
- 24 a resident of the precinct. A voter who has been vouched for on
- 25 election day may not sign a proof of residence oath vouching for
- 26 any other individual on that election day.
- 27 For tribal band members living-on-an-Indian-reservation, an
- 28 individual may prove residence for purposes of registering by
- 29 presenting an identification card issued by the tribal
- 30 government of a tribe recognized by the Bureau of Indian
- 31 Affairs, United States Department of the Interior, that contains
- 32 the name, street address, signature, and picture of the
- 33 individual. If the tribal identification card does not contain
- 34 an address or the address is not current or is incomplete,
- 35 residence may be proved by presenting the tribal identification
- 36 card and one of the documents listed in clause (3). The county

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- 1 auditor of each county having territory within the reservation
- 2 shall maintain a record of the number of election day
- 3 registrations accepted under this section.
- A county, school district, or municipality may require that
- 5 an election judge responsible for election day registration
- 6 initial each completed registration application."

- Senator .... moves to amend S.F. No. 852 as follows:
- Delete everything after the enacting clause and insert:
- 3 "Section 1. Minnesota Statutes 2004, section 135A.17,
- 4 subdivision 2, is amended to read:
- 5 Subd. 2. [RESIDENTIAL HOUSING LIST.] All postsecondary
- 6 institutions that enroll students accepting state or federal
- 7 financial aid may shall prepare a current list of students the
- 8 name and address of each student enrolled in the institution and
- 9 residing in the institution's housing or in other housing within
- 10 ten-miles-of the county, or a county contiguous to the county,
- 11 where the institution's campus is located. Institutions that do
- 12 not consider student addresses to be public information under
- 13 applicable federal and state privacy laws shall make release
- 14 forms available to all students authorizing the institution to
- 15 provide the addresses to the county auditor. The list
- 16 shall include-each-student's-current be based on the most recent
- 17 residence address the student has provided to the institution.
- 18 If the student gives the institution, before the list is sent to
- 19 the county auditor or auditors, a written request that the
- 20 student's name and residence address be omitted from the list,
- 21 the institution must honor the request. The list shall be
- 22 certified and sent to the appropriate county auditor or auditors
- 23 for use in election day registration as provided under section
- 24 201.061, subdivision 3.
- Sec. 2. Minnesota Statutes 2004, section 201.061,
- 26 subdivision 3, is amended to read:
- 27 Subd. 3. [ELECTION DAY REGISTRATION.] An individual who is
- 28 eligible to vote may register on election day by appearing in
- 29 person at the polling place for the precinct in which the
- 30 individual maintains residence, by completing a registration
- 31 application, making an oath in the form prescribed by the
- 32 secretary of state and providing proof of residence. An
- 33 individual may prove residence for purposes of registering by:
- 34 (1) presenting a driver's license or Minnesota
- 35 identification card issued pursuant to section 171.07;
- 36 (2) presenting a current and valid photo identification

- 1 that shows the name and address of the voter;
- 2 (3) presenting a copy of a current utility bill, signed
- 3 residential lease, wireless telephone bill, bank statement,
- 4 government check, paycheck, or other government document that
- 5 shows the name and address of the voter;
- 6 (4) presenting any document approved by the secretary of
- 7 state as proper identification;
- 8 (3) (5) presenting one of the following:
- 9 (i) a current valid student identification card from a
- 10 postsecondary educational institution in Minnesota, if a list of
- 11 students from that institution has been prepared under section
- 12 135A.17 and certified to the county auditor in the manner
- 13 provided in rules of the secretary of state; or
- 14 (ii) a current student fee statement that contains the
- 15 student's valid address in the precinct together-with-a-picture
- 16 identification-card;
- 17 (iii) a copy of a current student registration card that
- 18 contains the student's valid address in the precinct; or
- 19 (iv) a current student monthly rental statement that
- 20 contains the student's valid address in the precinct; or
- 21 (4) (6) having a voter who is registered to vote in the
- 22 precinct sign an oath in the presence of the election judge
- 23 vouching that the voter personally knows that the individual is
- 24 a resident of the precinct. A voter who has been vouched for on
- 25 election day may not sign a proof of residence oath vouching for
- 26 any other individual on that election day.
- For tribal band members living-on-an-Indian-reservation, an
- 28 individual may prove residence for purposes of registering by
- 29 presenting an identification card issued by the tribal
- 30 government of a tribe recognized by the Bureau of Indian
- 31 Affairs, United States Department of the Interior, that contains
- 32 the name, street address, signature, and picture of the
- 33 individual. The-county-auditor-of-each-county-having-territory
- 34 within-the-reservation-shall-maintain-a-record-of-the-number-of
- 35 election-day-registrations-accepted-under-this-section-
- A county, school district, or municipality may require that

- 1 an election judge responsible for election day registration
- 2 initial each completed registration application.
- 3 Sec. 3. Minnesota Statutes 2004, section 201.061, is
- 4 amended by adding a subdivision to read:
- 5 Subd. 3a. [DEFINITIONS.] (a) The definitions in this
- 6 subdivision apply to subdivision 3.
- 7 (b) "Bank statement" includes a bank statement, investment
- 8 account statement, brokerage statement, pension fund statement,
- 9 dividend check, or any other notice or letter from a financial
- 10 institution relating to an account or investment held by the
- 11 voter at the financial institution.
- 12 (c) "Government check" includes a Social Security
- 13 Administration check statement or a check stub or electronic
- 14 deposit receipt from a public assistance payment or tax refund
- 15 or credit.
- 16 (d) "Other government document" includes military
- 17 identification; a document issued by a governmental entity that
- 18 qualifies for use as identification for purposes of acquiring a
- 19 driver's license in this state; a Metro Mobility card; a
- 20 property tax statement; a public housing lease or rent statement
- 21 or agreement, or a rent statement or agreement provided under a
- 22 <u>subsidized housing program; a document or statement provided to</u>
- 23 a voter as evidence of income or eligibility for a tax deduction
- 24 or tax credit; a periodic notice from a federal, state, or local
- 25 agency for a public assistance program, such as the Minnesota
- 26 family investment program, food stamps, general assistance,
- 27 medical assistance, general assistance medical care, Minnesota
- 28 Care, unemployment benefits, or social security; an insurance
- 29 card for a government administered or subsidized health
- 30 insurance program; or a discharge certificate, pardon, or other
- 31 official document issued to the voter in connection with the
- 32 resolution of a criminal case, indictment, sentence, or other
- 33 <u>matter, in accordance with state law.</u>
- 34 (e) "Paycheck" includes a check stub or electronic deposit
- 35 receipt.
- 36 (f) "Utility bill" includes a bill for gas, electricity,

- telephone, wireless telephone, cable television, solid waste,
- 2 water, or sewer services."
- 3 Delete the title and insert:
- "A bill for an act relating to elections; facilitating voter registration by college students and others; amending Minnesota Statutes 2004, sections 135A.17, subdivision 2; 201.061, subdivision 3, by adding a subdivision." 5 6

## **COMMITTEE REPORT - WITH AMENDMENTS**

Committee on Elections	
<b>S.F. No.</b> 852	
Resolution	
Re-referred ( <u>from</u> another committee)	
Amendments: A-6 amendment (see attached)	
Oral amendment written on attached amendment pg. 2	
Committee recommendation:	
And when so amended the bill do pass. OR	
And when so amended the bill do pass and be placed on the Consent C	alendar. OR
And when so amended the bill do pass and be re-referred to the Comm	ittee on
<b>No recommendation</b> : And when so amended the bill be [re-referred to the Committee on . OR	1
[ (reported to the Senate).	
March 21 2005 (date of committee recommendation)	

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Senator Wiger from the Committee on Elections, to which was referred
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- s.F. No. 852: A bill for an act relating to elections; facilitating voter registration by college students; amending Minnesota Statutes 2004, sections 135A.17, subdivision 2; 201.061, subdivision 3.
- Reports the same back with the recommendation that the bill be amended as follows:
- Delete everything after the enacting clause and insert:
- "Section 1. Minnesota Statutes 2004, section 135A.17,
- 11 subdivision 2, is amended to read:
- 12 Subd. 2. [RESIDENTIAL HOUSING LIST.] All postsecondary
- 13 institutions that enroll students accepting state or federal
- 14 financial aid may shall prepare a current list of students the
- 15 name and address of each student enrolled in the institution and
- 16 residing in the institution's housing or in other housing within
- 17 ten-miles-of the county, or a county contiguous to the county,
- 18 where the institution's campus is located. Institutions that do
- 19 not consider student addresses to be public information under
- 20 applicable federal and state privacy laws shall make release
- 21 forms available to all students authorizing the institution to
- 22 provide the addresses to the county auditor. The list
- 23 shall include-each-student's-current be based on the most recent
- 24 residence address the student has provided to the institution.
- 25 If the student gives the institution, before the list is sent to
- 26 the county auditor or auditors, a written request that the
- 27 student's name and residence address be omitted from the list,
- 28 the institution must honor the request. The list shall be
- 29 certified and sent to the appropriate county auditor or auditors
- 30 for use in election day registration as provided under section
- 31 201.061, subdivision 3.
- 32 Sec. 2. Minnesota Statutes 2004, section 201.061,
- 33 subdivision 3, is amended to read:
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- 35 eligible to vote may register on election day by appearing in
- 36 person at the polling place for the precinct in which the
- 37 individual maintains residence, by completing a registration
- 38 application, making an oath in the form prescribed by the

- 1 secretary of state and providing proof of residence. An
- 2 individual may prove residence for purposes of registering by:
- 3 (1) presenting a driver's license or Minnesota
- 4 identification card issued pursuant to section 171.07;
- 5 (2) presenting a current and valid photo identification
- 6 that shows the name and valid residential address of the voter;
- 7 (3) presenting a copy of a current utility bill, signed
- 8 residential lease, wireless telephone bill, bank statement,
- 9 government check, paycheck, or other government document that
- 10 shows the name and valid residential address of the voter;
- 11 (4) presenting any document approved by the secretary of
- 12 state as proper identification;
- 13 (3) (5) presenting one of the following:
- 14 (i) a current valid student identification card from a
- 15 postsecondary educational institution in Minnesota, if a list of
- 16 students from that institution has been prepared under section
- 17 135A.17 and certified to the county auditor in the manner
- 18 provided in rules of the secretary of state; or
- 19 (ii) a current student fee statement that contains the
- 20 student's valid residential address in the precinct together
- 21 with-a-picture-identification-card;
- 22 (iii) a copy of a current student registration card that
- 23 contains the student's valid residential address in the
- 24 precinct; or
- 25 (iv) a current student monthly rental statement that
- 26 contains the student's valid residential address in the
- 27 precinct; or
- 28 (4) (6) having a voter who is registered to vote in the
- 29 precinct sign an oath in the presence of the election judge
- 30 vouching that the voter personally knows that the individual is
- 31 a resident of the precinct. A voter who has been vouched for on
- 32 election day may not sign a proof of residence oath vouching for
- 33 any other individual on that election day.
- For tribal band members living-on-an-Indian-reservation, an
- 35 individual may prove residence for purposes of registering by
- 36 presenting an identification card issued by the tribal

- 1 government of a tribe recognized by the Bureau of Indian
- 2 Affairs, United States Department of the Interior, that contains
- 3 the name, street address, signature, and picture of the
- 4 individual. The-county-auditor-of-each-county-having-territory
- 5 within-the-reservation-shall-maintain-a-record-of-the-number-of
- 6 election-day-registrations-accepted-under-this-section-
- 7 A county, school district, or municipality may require that
- 8 an election judge responsible for election day registration
- 9 initial each completed registration application.
- Sec. 3. Minnesota Statutes 2004, section 201.061, is
- 11 amended by adding a subdivision to read:
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- 13 subdivision apply to subdivision 3.
- 14 (b) "Bank statement" includes a bank statement, investment
- 15 account statement, brokerage statement, pension fund statement,
- 16 dividend check, or any other notice or letter from a financial
- 17 institution relating to an account or investment held by the
- 18 voter at the financial institution.
- 19 (c) "Government check" includes a Social Security
- 20 Administration check statement or a check stub or electronic
- 21 deposit receipt from a public assistance payment or tax refund
- 22 or credit.
- 23 (d) "Other government document" includes military
- 24 identification; a document issued by a governmental entity that
- 25 qualifies for use as identification for purposes of acquiring a
- 26 driver's license in this state; a Metro Mobility card; a
- 27 property tax statement; a public housing lease or rent statement
- 28 or agreement, or a rent statement or agreement provided under a
- 29 subsidized housing program; a document or statement provided to
- 30 a voter as evidence of income or eligibility for a tax deduction
- or tax credit; a periodic notice from a federal, state, or local
- 32 agency for a public assistance program, such as the Minnesota
- 33 family investment program, food stamps, general assistance,
- 34 medical assistance, general assistance medical care, Minnesota
- 35 Care, unemployment benefits, or social security; an insurance
- 36 card for a government administered or subsidized health

Т	insurance program; or a discharge certificate, pardon, or other
2	official document issued to the voter in connection with the
3	resolution of a criminal case, indictment, sentence, or other
4	matter, in accordance with state law.
5	(e) "Paycheck" includes a check stub or electronic deposit
6	receipt.
7	(f) "Utility bill" includes a bill for gas, electricity,
8	telephone, wireless telephone, cable television, solid waste,
9	water, or sewer services."
10	Delete the title and insert:
11 12 13 14	"A bill for an act relating to elections; facilitating voter registration by college students and others; amending Minnesota Statutes 2004, sections 135A.17, subdivision 2; 201.061, subdivision 3, by adding a subdivision."
15 16 17 18	And when so amended the bill do pass. Amendments adopted.  Report adopted.  (Committee Chair)
19 20 21	March 21, 2005(Date of Committee recommendation)

## Senate Counsel, Research, and Fiscal Analysis

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### S.F. No. 1551 - Voting Rights

Author:

Senator John C. Hottinger

Prepared by:

Peter S. Wattson, Senate Counsel (651/296-3812)

Date:

March 21, 2005

S.F. No. 1551 includes a number of provisions to make it easier to register to vote and to vote.

Section 1 extends from ten to 15 days the time for filing a voter registration application after it has been signed and dated by the voter and imposes the obligation to file by the deadline on everyone who handles the application from the time it is signed by the voter until it has been filed with the county auditor or Secretary of State.

Section 2 adds to the section on election day registration a description of the many documents used to prove a voter's identity and place of reference now listed in the rules of the Secretary of State. It adds a wireless telephone bill to the list of documents that may be used to prove residency. It also permits vouching to be done by a person who is not registered to vote in the precinct but who is working in a residential facility in the precinct. It strikes language that limits the use of an Indian tribal identification card to Indians living on a reservation and requires the county auditor to keep a record of the number of election day registrations accomplished by means of an Indian tribal ID. The current law was declared unconstitutional in violation of the Equal Protection Clause by an order of federal district Judge James M. Rosenbaum last October in the case of *ACLU v. Kiffmeyer*, No. 04-CV-4653 (D. Minn. Oct. 29, 2004), because it does not also authorize the use of an Indian tribal ID by tribal members living off a reservation.

Section 3 defines "residential facility" for purposes of section 2 as meaning a variety of group residences licensed or regulated by the State. It also requires the operator of a residential facility to prepare a list of the names of its employees currently working there and its address. The operator must certify the list and provide it to the appropriate county auditor no less than 20 days before each election for use in election day registration.

S.F. No. 1551 March 21, 2005 Page 2

Section 4 rewords the certification on a voter registration application that a person who has been convicted of a felony must swear to. It also requires the application to include the 15-day deadline for returning it after it has been signed and requires the text to be printed in black ink. It strikes the requirement added last year that the Secretary of State approve the form of every voter registration application.

Section 5 allows any voter, not just a voter under protection of a court order, to demand that their name be withheld from the public list of registered voters.

Section 6 requires the Secretary of State and county auditors to notify each month the felons whose civil rights have been restored that month that they may resume voting and requires the county auditor to provide them with a voter registration application.

Section 7 requires each official on duty in a polling place to wear an identification badge that shows their role in the election process, but not their party affiliation.

Section 8 prohibits an election judge from serving as a challenger of voters who appear and attempt to vote.

Section 9 requires the Secretary of State to train polling place challengers, with the cost of the training borne by the political party appointing the challengers.

Section 10 amends the Voter's Bill of Rights by changing the phrase about felons whose "civil rights have been restored" to felons who "have completed your probation or parole."

Section 11 requires that a challenge at the polling place to a voter's eligibility to vote be stated in writing, under oath, and based on the challenger's personal knowledge.

Section 12 permits an individual who is challenged because of a prior conviction of a felony to vote after leaving the polling place and returning.

PSW:ph

cc: Kelly Wolfe

Senators Hottinger, Sams, Kiscaden, Dille and Frederickson introduced-S.F. No. 1551: Referred to the Committee on Elections.

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1
                              A bill for an act
2
         relating to elections; extending the deadline for
         submitting voter registration applications; clarifying
 4
         documents acceptable to prove residence; specifying
5
          form of voter registration application; authorizing
 6
          registered voters to withhold their name from the
7
         public information list; requiring notice to
          individuals whose civil rights have been restored;
8
9
          regulating conduct and requiring training of polling
10
         place challengers; adding to the Voter's Bill of
         Rights; allowing ex-felons to leave a polling place and return; amending Minnesota Statutes 2004, sections
11
12
          201.061, subdivisions 1, 3, by adding a subdivision; 201.071, subdivision 1; 201.091, subdivision 4;
13
14
          201.155; 204C.06, subdivision 2; 204C.07, subdivision 4, by adding a subdivision; 204C.08, subdivision la;
15
16
          204C.12, subdivisions 2, 4.
17
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
18
19
          Section 1. Minnesota Statutes 2004, section 201.061,
    subdivision 1, is amended to read:
20
21
          Subdivision 1.
                            [PRIOR TO ELECTION DAY.] At any time except
    during the 20 days immediately preceding any election, an
22
23
    eligible voter or any individual who will be an eligible voter
    at the time of the next election may register to vote in the
24
25
    precinct in which the voter maintains residence by completing a
26
    voter registration application as described in section 201.071,
    subdivision 1, and submitting it in person or by mail to the
27
28
    county auditor of that county or to the Secretary of State's
    Office. A registration that is received no later than 5:00 p.m.
29
    on the 21st day preceding any election shall be accepted.
30
    improperly addressed or delivered registration application shall
31
```

- l be forwarded within two working days after receipt to the county
- 2 auditor of the county where the voter maintains residence. A
- 3 state or local agency or an individual that accepts from anyone
- 4 <u>a</u> completed voter registration applications-from application
- 5 signed and dated by a voter must submit the completed
- 6 applications application to the secretary of state or the
- 7 appropriate county auditor within ten 15 business days after the
- 8 applications-are application was dated by the voter.
- 9 For purposes of this section, mail registration is defined
- 10 as a voter registration application delivered to the secretary
- 11 of state, county auditor, or municipal clerk by the United
- 12 States Postal Service or a commercial carrier.
- Sec. 2. Minnesota Statutes 2004, section 201.061,
- 14 subdivision 3, is amended to read:
- 15 Subd. 3. [ELECTION DAY REGISTRATION.] An individual who is
- 16 eligible to vote may register on election day by appearing in
- 17 person at the polling place for the precinct in which the
- 18 individual maintains residence, by completing a registration
- 19 application, making an oath in the form prescribed by the
- 20 secretary of state and providing proof of residence. An
- 21 individual may prove residence for purposes of registering by:
- (1) presenting a driver's license or Minnesota
- 23 identification card issued pursuant to section 171.07;
- 24 (2) presenting a current and valid photo identification
- 25 that shows the name and address of the voter;
- 26 (3) presenting a copy of a current utility bill, wireless
- 27 telephone bill, bank statement, government check, paycheck, or
- 28 other government document that shows the name and address of the
- 29 voter;
- 30 (4) presenting any document approved by the secretary of
- 31 state as proper identification;
- 32 (5) presenting one of the following:
- (i) a current valid student identification card from a
- 34 postsecondary educational institution in Minnesota, if a list of
- 35 students from that institution has been prepared under section
- 36 135A.17 and certified to the county auditor in the manner

- l provided in rules of the secretary of state; or
- 2 (ii) a current student fee statement that contains the
- 3 student's valid address in the precinct together-with-a-picture
- 4 identification-card; or
- 5 (iii) a copy of a current student registration card that
- 6 contains the student's valid address in the precinct; or
- 7 (6) having a voter who is registered to vote in the
- 8 precinct, or who is an employee employed by and working in a
- 9 residential facility in the precinct as provided in subdivision
- 10 3a, sign an oath in the presence of the election judge vouching
- 11 that the voter or employee personally knows that the individual
- 12 is a resident of the precinct. A voter who has been vouched for
- 13 on election day may not sign a proof of residence oath vouching
- 14 for any other individual on that election day.
- 15 For tribal band members living-on-an-Indian-reservation, an
- 16 individual may prove residence for purposes of registering by
- 17 presenting an identification card issued by the tribal
- 18 government of a tribe recognized by the Bureau of Indian
- 19 Affairs, United States Department of the Interior, that contains
- 20 the name, street address, signature, and picture of the
- 21 individual. The-county-auditor-of-each-county-having-territory
- 22 within-the-reservation-shall-maintain-a-record-of-the-number-of
- 23 election-day-registrations-accepted-under-this-section-
- A county, school district, or municipality may require that
- 25 an election judge responsible for election day registration
- 26 initial each completed registration application.
- Sec. 3. Minnesota Statutes 2004, section 201.061, is
- 28 amended by adding a subdivision to read:
- 29 Subd. 3a. [RESIDENTIAL FACILITY EMPLOYEE VOUCHERS.] (a) As
- 30 used in subdivision 3, "residential facility" means transitional
- 31 housing as defined in section 119A.43, subdivision 1; a
- 32 supervised living facility licensed by the commissioner of
- 33 health under section 144.50, subdivision 6; a nursing home as
- 34 defined in section 144A.01, subdivision 5; a residence
- 35 registered with the commissioner of health as a housing with
- 36 services establishment as defined in section 144D.01,

- 1 subdivision 4; a veterans home operated by the board of
- 2 directors of the Minnesota veterans homes under chapter 198; a
- 3 residence licensed by the commissioner of human services to
- 4 provide a residential program as defined in section 245A.02,
- 5 subdivision 14; a residential facility for persons with a
- 6 developmental disability licensed by the commissioner of human
- 7 services under section 252.28; group residential housing as
- 8 <u>defined in section 256I.03, subdivision 3; a shelter for</u>
- 9 battered women as defined in section 611A.37, subdivision 4; or
- 10 a supervised publicly or privately operated shelter or dwelling
- 11 <u>designed to provide temporary living accommodations for the</u>
- 12 homeless.
- (b) The operator of a residential facility shall prepare a
- 14 list of the names of its employees currently working in the
- 15 residential facility and the address of the residential
- 16 facility. The operator shall certify the list and provide it to
- 17 the appropriate county auditor no less than 20 days before each
- 18 election for use in election day registration.
- 19 Sec. 4. Minnesota Statutes 2004, section 201.071,
- 20 subdivision 1, is amended to read:
- 21 Subdivision 1. [FORM.] A voter registration application
- 22 must be of suitable size and weight for mailing and contain
- 23 spaces for the following required information: voter's first
- 24 name, middle name, and last name; voter's previous name, if any;
- 25 voter's current address; voter's previous address, if any;
- 26 voter's date of birth; voter's municipality and county of
- 27 residence; voter's telephone number, if provided by the voter;
- 28 date of registration; current and valid Minnesota driver's
- 29 license number or Minnesota state identification number, or if
- 30 the voter has no current and valid Minnesota driver's license or
- 31 Minnesota state identification, the last four digits of the
- 32 voter's Social Security number; and voter's signature. The
- 33 registration application may include the voter's e-mail address,
- 34 if provided by the voter, and the voter's interest in serving as
- 35 an election judge, if indicated by the voter. The application
- 36 must also contain the following certification of voter

- l eligibility:
- 2 "I certify that I:
- 3 (1) will be at least 18 years old on election day;
- 4 (2) am a citizen of the United States;
- 5 (3) will have resided in Minnesota for 20 days immediately
- 6 preceding election day;
- 7 (4) maintain residence at the address given on the
- 8 registration form;
- 9 (5) am not under court-ordered guardianship of the person
- 10 where I have not retained the right to vote;
- 11 (6) have not been found by a court to be legally
- 12 incompetent to vote;
- 13 (7) have not the right to vote because, if I have been
- 14 convicted of a felony without-having-my-civil-rights-restored, I
- 15 have completed my probation or parole; and
- 16 (8) have read and understand the following statement: that
- 17 giving false information is a felony punishable by not more than
- 18 five years imprisonment or a fine of not more than \$10,000, or
- 19 both."
- The certification must include boxes for the voter to
- 21 respond to the following questions:
- "(1) Are you a citizen of the United States?" and
- "(2) Will you be 18 years old on or before election day?"
- 24 And the instruction:
- "If you checked 'no' to either of these questions, do not
- 26 complete this form."
- The voter registration application must set forth the
- 28 deadline under section 201.061, subdivision 1, for returning a
- 29 voter registration application after it is dated by the voter.
- 30 Text on the voter registration application must be printed
- 31 in black ink.
- 32 The form of the voter registration application and the
- 33 certification of voter eligibility must be as provided in this
- 34 subdivision and-approved-by-the-secretary-of-state. Voter
- 35 registration forms authorized by the National Voter Registration
- 36 Act may also be accepted as valid.

- 1 An individual may use a voter registration application to
- 2 apply to register to vote in Minnesota or to change information
- 3 on an existing registration.
- 4 Sec. 5. Minnesota Statutes 2004, section 201.091,
- 5 subdivision 4, is amended to read:
- 6 Subd. 4. [PUBLIC INFORMATION LISTS.] The county auditor
- 7 shall make available for inspection a public information list
- 8 which must contain the name, address, year of birth, and voting
- 9 history of each registered voter in the county. The telephone
- 10 number must be included on the list if provided by the voter.
- 11 The public information list may also include information on
- 12 voting districts. The county auditor may adopt reasonable rules
- 13 governing access to the list. No individual inspecting the
- 14 public information list shall tamper with or alter it in any
- 15 manner. No individual who inspects the public information list
- 16 or who acquires a list of registered voters prepared from the
- 17 public information list may use any information contained in the
- 18 list for purposes unrelated to elections, political activities,
- 19 or law enforcement. The secretary of state may provide copies
- 20 of the public information lists and other information from the
- 21 statewide registration system for uses related to elections,
- 22 political activities, or in response to a law enforcement
- 23 inquiry from a public official concerning a failure to comply
- 24 with any criminal statute or any state or local tax statute.
- 25 Before inspecting the public information list or obtaining
- 26 a list of voters or other information from the list, the
- 27 individual shall provide identification to the public official
- 28 having custody of the public information list and shall state in
- 29 writing that any information obtained from the list will not be
- 30 used for purposes unrelated to elections, political activities,
- 31 or law enforcement. Requests to examine or obtain information
- 32 from the public information lists or the statewide registration
- 33 system must be made and processed in the manner provided in the
- 34 rules of the secretary of state.
- 35 Upon receipt of a written request and-a-copy-of-the-court
- 36 order, the secretary of state and county auditor must withhold

- 1 from the public information list the name of any a registered
- 2 voter placed-under-court-ordered-protection.
- 3 Sec. 6. Minnesota Statutes 2004, section 201.155, is
- 4 amended to read:
- 5 201.155 [REPORT ON FELONY CONVICTIONS.]
- 6 Pursuant to the Help America Vote Act of 2002, Public Law
- 7 107-252, the state court administrator shall report monthly by
- 8 electronic means to the secretary of state the name, address,
- 9 date of birth, date of sentence, effective date of the sentence,
- 10 and county in which the conviction occurred of each person who
- 11 has been convicted of a felony. The state court administrator
- 12 shall also report the name, address, and date of birth of each
- 13 person previously convicted of a felony whose civil rights have
- 14 been restored. Within two weeks after receiving the report from
- 15 the state court administrator, the secretary of state shall
- 16 determine if any of the persons in the report is registered to
- 17 vote and shall prepare and send to each county auditor a list of
- 18 those registrants for-each in that county auditor. The county
- 19 auditor shall change the status of those registrants in the
- 20 appropriate manner in the statewide registration system. The
- 21 secretary of state shall also prepare and send to the county
- 22 auditor in their county of residence a list of persons in the
- 23 report who are not registered to vote. Within two weeks after
- 24 receiving the lists from the secretary of state, the county
- 25 auditor shall mail to each person whose civil rights have been
- 26 restored a notice to that effect. For persons not registered to
- 27 vote, the notice must be accompanied by a voter registration
- 28 application.
- Sec. 7. Minnesota Statutes 2004, section 204C.06,
- 30 subdivision 2, is amended to read:
- 31 Subd. 2. [INDIVIDUALS ALLOWED IN POLLING PLACE;
- 32 <u>IDENTIFICATION</u>.] (a) Representatives of the secretary of state's
- 33 office, the county auditor's office, and the municipal or school
- 34 district clerk's office may be present at the polling place to
- 35 observe election procedures. Except for these representatives,
- 36 election judges, sergeants-at-arms, and challengers, an

- 1 individual may remain inside the polling place during voting
- 2 hours only while voting or registering to vote, providing proof
- 3 of residence for an individual who is registering to vote, or
- 4 assisting a handicapped voter or a voter who is unable to read
- 5 English. During voting hours no one except individuals
- 6 receiving, marking, or depositing ballots shall approach within
- 7 six feet of a voting booth, unless lawfully authorized to do so
- 8 by an election judge.
- 9 (b) Teachers and elementary or secondary school students
- 10 participating in an educational activity authorized by section
- 11 204B.27, subdivision 7, may be present at the polling place
- 12 during voting hours.
- (c) Each official on duty in the polling place must wear an
- 14 identification badge that shows their role in the election
- 15 process. The badge must not show their party affiliation.
- Sec. 8. Minnesota Statutes 2004, section 204C.07,
- 17 subdivision 4, is amended to read:
- 18 Subd. 4. [RESTRICTIONS ON CONDUCT.] An election judge may
- 19 not be appointed as a challenger. The election judges shall
- 20 permit challengers appointed pursuant to this section to be
- 21 present in the polling place during the hours of voting and to
- 22 remain there until the votes are counted and the results
- 23 declared. No challenger shall handle or inspect registration
- 24 cards, files, or lists. Challengers shall not prepare in any
- 25 manner any list of individuals who have or have not voted. They
- 26 shall not attempt to influence voting in any manner. They shall
- 27 not converse with a voter except to determine, in the presence
- 28 of an election judge, whether the voter is eligible to vote in
- 29 the precinct.
- 30 Sec. 9. Minnesota Statutes 2004, section 204C.07, is
- 31 amended by adding a subdivision to read:
- 32 Subd. 5. [CHALLENGER TRAINING.] (a) The secretary of state
- 33 shall adopt rules for training challengers as required by this
- 34 subdivision.
- 35 (b) At least once every two years, the secretary of state
- 36 shall provide training in accordance with the rules of the

- 1 secretary of state for all challengers who are appointed to
- 2 serve at any election to be held in this state. The secretary
- 3 of state shall also provide a procedure for emergency training
- 4 of challengers appointed to fill vacancies. The secretary of
- 5 state may delegate to a county or municipal election official
- 6 the duty to provide training of challengers in that county,
- 7 municipality, or school district.
- 8 (c) No individual may serve as a challenger who has not
- 9 received at least two hours of training within the last two
- 10 years as required by this subdivision.
- 11 (d) Each major political party must reimburse the secretary
- 12 of state, county auditor, or municipal clerk for the cost of
- 13 training challengers appointed by that major political party.
- Sec. 10. Minnesota Statutes 2004, section 204C.08,
- 15 subdivision la, is amended to read:
- Subd. la. [VOTER'S BILL OF RIGHTS.] The county auditor
- 17 shall prepare and provide to each polling place sufficient
- 18 copies of a poster setting forth the Voter's Bill of Rights as
- 19 set forth in this section. Before the hours of voting are
- 20 scheduled to begin, the election judges shall post it in a
- 21 conspicuous location or locations in the polling place. The
- 22 Voter's Bill of Rights is as follows:
- 23 "VOTER'S BILL OF RIGHTS
- 24 For all persons residing in this state who meet federal
- 25 voting eligibility requirements:
- 26 (1) You have the right to be absent from work for the
- 27 purpose of voting during the morning of election day.
- 28 (2) If you are in line at your polling place any time
- 29 between 7:00 a.m. and 8:00 p.m., you have the right to vote.
- 30 (3) If you can provide the required proof of residence, you
- 31 have the right to register to vote and to vote on election day.
- 32 (4) If you are unable to sign your name, you have the right
- 33 to orally confirm your identity with an election judge and to
- 34 direct another person to sign your name for you.
- 35 (5) You have the right to request special assistance when
- 36 voting.

- 1 (6) If you need assistance, you may be accompanied into the
- 2 voting booth by a person of your choice, except by an agent of
- 3 your employer or union or a candidate.
- 4 (7) You have the right to bring your minor children into
- 5 the polling place and into the voting booth with you.
- 6 (8) If you have been convicted of a felony but your-civil
- 7 rights-have-been-restored have completed your probation or
- 8 parole, you have the right to vote.
- 9 (9) You have the right to vote without anyone in the
- 10 polling place trying to influence your vote.
- 11 (10) If you make a mistake or spoil your ballot before it
- 12 is submitted, you have the right to receive a replacement ballot
- 13 and vote.
- 14 (11) You have the right to file a written complaint at your
- 15 polling place if you are dissatisfied with the way an election
- 16 is being run.
- 17 (12) You have the right to take a sample ballot into the
- 18 voting booth with you.
- 19 (13) You have the right to take a copy of this Voter's Bill
- 20 of Rights into the voting booth with you."
- 21 Sec. 11. Minnesota Statutes 2004, section 204C.12,
- 22 subdivision 2, is amended to read:
- 23 Subd. 2. [STATEMENT OF GROUNDS; OATH.] The challenger
- 24 shall state the ground for the challenge, and in writing, under
- 25 oath, and based on the challenger's personal knowledge. An
- 26 election judge shall administer to the challenged individual the
- 27 following oath:
- "Do you solemnly swear that you will fully and truly answer
- 29 all questions put to you concerning your eligibility to vote at
- 30 this election?"
- 31 The election judge shall then ask the challenged individual
- 32 sufficient questions to test that individual's residence and
- 33 right to vote.
- Sec. 12. Minnesota Statutes 2004, section 204C.12,
- 35 subdivision 4, is amended to read:
- 36 Subd. 4. [REFUSAL TO ANSWER QUESTIONS OR SIGN A POLLING

- 1 PLACE ROSTER.] A challenged individual who refuses to answer
- 2 questions or sign a polling place roster as required by this
- 3 section must not be allowed to vote. A challenged individual
- 4 who leaves the polling place and returns later willing to answer
- 5 questions or sign a polling place roster must not be allowed to
- 6 vote, except an individual challenged because of a prior
- 7 conviction of a felony.

- Senator .... moves to amend S.F. No. 1551 as follows: 1
- 2 Page 1, after line 18, insert:
- "Section 1. Minnesota Statutes 2004, section 135A.17, 3
- subdivision 2, is amended to read: 4
- Subd. 2. [RESIDENTIAL HOUSING LIST.] All postsecondary 5
- institutions that enroll students accepting state or federal 6
- 7 financial aid may shall prepare a current list of students the
- name and address of each student enrolled in the institution and 8
- residing in the institution's housing or in other housing within 9
- 10 ten-miles-of the county, or a county contiguous to the county,
- where the institution's campus is located. Institutions that do 11
- 12 not consider student addresses to be public information under
- applicable federal and state privacy laws shall make release 13
- 14 forms available to all students authorizing the institution to
- 15 provide the addresses to the county auditor. The list
- shall include-each-student's-current be based on the most recent 16
- residence address the student has provided to the institution. 17
- If the student gives the institution, before the list is sent to 18
- 19 the county auditor or auditors, a written request that the
- student's name and residence address be omitted from the list, 20
- the institution must honor the request. The list shall be 21
- certified and sent to the appropriate county auditor or auditors 22
- for use in election day registration as provided under section 23
- 24 201.061, subdivision 3."
- Pages 2 to 4, delete sections 2 and 3 and insert: 25
- 26 "Sec. 3. Minnesota Statutes 2004, section 201.061,
- subdivision 3, is amended to read: 27
- Subd. 3. [ELECTION DAY REGISTRATION.] (a) An individual 28
- who is eligible to vote may register on election day by 29
- 30 appearing in person at the polling place for the precinct in
- which the individual maintains residence, by completing a 31
- registration application, making an oath in the form prescribed 32
- by the secretary of state and providing proof of residence. An 33
- individual may prove residence for purposes of registering by: 34
- (1) presenting a driver's license or Minnesota 35
- 36 identification card issued pursuant to section 171.07;

- 1 (2) presenting a current and valid photo identification
- 2 that shows the name and residential address of the voter;
- 3 (3) presenting a copy of a current utility bill, signed
- 4 residential lease, bank statement, government check, paycheck,
- 5 or other government document that shows the name and residential
- 6 address of the voter;
- 7 (4) presenting any document approved by the secretary of
- 8 state as proper identification;
- 9 (3) (5) presenting one of the following:
- 10 (i) a current valid student identification card from a
- 11 postsecondary educational institution in Minnesota, if a list of
- 12 students from that institution has been prepared under section
- 13 135A.17 and certified to the county auditor in the manner
- 14 provided in rules of the secretary of state; or
- 15 (ii) a current student fee statement that contains the
- 16 student's walid residential address in the precinct together
- 17 with-a-picture-identification-card;
- 18 (iii) a copy of a current student registration card that
- 19 contains the student's residential address in the precinct; or
- 20 (iv) a current student monthly rental statement that
- 21 contains the student's residential address in the precinct; or
- 22 (4) (6) having a voter who is registered to vote in the
- 23 precinct, or who is an employee employed by and working in a
- 24 residential facility in the precinct, sign an oath in the
- 25 presence of the election judge vouching that the voter or
- 26 employee personally knows that the individual is a resident of
- 27 the precinct. A voter who has been vouched for on election day
- 28 may not sign a proof of residence oath vouching for any other
- 29 individual on that election day.
- 30 (b) The operator of a residential facility shall prepare a
- 31 list of the names of its employees currently working in the
- 32 residential facility and the address of the residential
- 33 facility. The operator shall certify the list and provide it to
- 34 the appropriate county auditor no less than 20 days before each
- 35 election for use in election day registration.
- 36 (c) For tribal band members living-on-an-Endian

- reservation, an individual may prove residence for purposes of 1
- registering by presenting an identification card issued by the 2
- tribal government of a tribe recognized by the Bureau of Indian 3
- Affairs, United States Department of the Interior, that contains
- the name, street address, signature, and picture of the 5
- individual. The-county-auditor-of-each-county-having-territory 6
- 7 within-the-reservation-shall-maintain-a-record-of-the-number-of
- election-day-registrations-accepted-under-this-section-8
- (d) A county, school district, or municipality may require 9
- that an election judge responsible for election day registration 10
- initial each completed registration application. 11
- Sec. 4. Minnesota Statutes 2004, section 201.061, is 12
- amended by adding a subdivision to read: 13
- Subd. 3a. [DEFINITIONS.] (a) The definitions in this 14
- subdivision apply to subdivision 3. 15
- (b) "Bank statement" includes a bank statement, investment 16
- account statement, brokerage statement, pension fund statement, 17
- dividend check, or any other notice or letter from a financial 18
- 19 institution relating to an account or investment held by the
- voter at the financial institution. 20
- (c) "Government check" includes a Social Security 21
- 22 Administration check statement or a check stub or electronic
- 23 deposit receipt from a public assistance payment or tax refund
- 24 or credit.
- 25 (d) "Other government document" includes military
- 26 identification; a document issued by a governmental entity that
- qualifies for use as identification for purposes of acquiring a 27
- 28 driver's license in this state; a Metro Mobility card; a
- 29 property tax statement; a public housing lease or rent statement
- or agreement, or a rent statement or agreement provided under a 30
- subsidized housing program; a document or statement provided to 31
- a voter as evidence of income or eligibility for a tax deduction 32
- 33 or tax credit; a periodic notice from a federal, state, or local
- agency for a public assistance program, such as the Minnesota 34
- family investment program, food stamps, general assistance, 35
- 36 medical assistance, general assistance medical care, Minnesota

- Care, unemployment benefits, or social security; an insurance 1
- 2 card for a government administered or subsidized health
- insurance program; or a discharge certificate, pardon, or other 3
- 4 official document issued to the voter in connection with the
- resolution of a criminal case, indictment, sentence, or other 5
- 6 matter, in accordance with state law.
- 7 (e) "Paycheck" includes a check stub or electronic deposit
- 8 receipt.
- (f) "Residential facility" means transitional housing as 9
- defined in section 119A.43, subdivision 1; a supervised living 10
- facility licensed by the commissioner of health under section 11
- 12 144.50, subdivision 6; a nursing home as defined in section
- 144A.01, subdivision 5; a residence registered with the 13
- 14 commissioner of health as a housing with services establishment
- as defined in section 144D.01, subdivision 4; a veterans home 15
- 16 operated by the board of directors of the Minnesota Veterans
- Homes under chapter 198; a residence licensed by the 17
- 18 commissioner of human services to provide a residential program
- as defined in section 245A.02, subdivision 14; a residential 19
- 20 facility for persons with a developmental disability licensed by
- the commissioner of human services under section 252.28; group 21
- residential housing as defined in section 256I.03, subdivision 22
- 23 3; a shelter for battered women as defined in section 611A.37,
- subdivision 4; or a supervised publicly or privately operated 24
- 25 shelter or dwelling designed to provide temporary living
- accommodations for the homeless. 26
- 27 (g) "Utility bill" includes a bill for gas, electricity,
- telephone, wireless telephone, cable television, solid waste, 28
- 29 water, or sewer services."
- Page 6, line 35, strike "written request" 30
- Page 6, line 36, before the comma, insert "statement signed 31
- by the voter that withholding the voter's name from the public 32
- information list is required for the safety of the voter or the 33
- 34 voter's family"
- Page 7, delete section 6 and insert: 35
- 36 "Sec. 7. Minnesota Statutes 2004, section 203B.16, is

- amended by adding a subdivision to read: 1
- Subd. 5. [DUTIES OF COUNTY AUDITOR.] Each county auditor 2
- 3 shall mail absentee ballot applications to the study-abroad
- office of each college or university whose principal
- administrative offices are located within the county. 5
- Sec. 8. Minnesota Statutes 2004, section 204B.27, 6
- subdivision 11, is amended to read: 7
- Subd. 11. [TRANSLATION OF VOTING INSTRUCTIONS MATERIALS.] 8
- The secretary of state may shall develop voter registration 9
- applications, absentee ballot applications, ballots, absentee 10
- 11 ballots, and voting instructions in languages other than
- English,-to-be-posted-and-made-available-in-polling-places 12
- during-elections. The state demographer shall determine and 13
- report to the secretary of state the languages that are so 14
- common in this state that there is a need for translated 15
- 16 voting instructions materials. The secretary of state shall
- develop the materials for those languages recommended by the 17
- state demographer. The secretary of state shall publish the 18
- materials and provide paper copies on request of any voter at no 19
- charge to the voter. The voting instructions must be posted and 20
- made available in polling places during elections. The posted 21
- 22 voting instructions must include a pictorial representation of a
- 23 voter completing the voting process. In those precincts where
- the state demographer has determined it is likely that at least 24
- five percent of the eligible voters speak one of the languages 25
- other than English for which translated voting materials have 26
- 27 been published by the secretary of state, the translated
- materials for that language must be posted or otherwise made 28
- available in the polling place." 29
- 30 Page 11, after line 7, insert:
- "Sec. 14. Minnesota Statutes 2004, section 243.05, 31
- subdivision 3, is amended to read: 32
- Subd. 3. [DUTY OF COMMISSIONER; FINAL DISCHARGE.] It is 33
- the duty of the commissioner of corrections to keep in 34
- communication, as far as possible, with all persons who are on 35
- parole and with their employers. The commissioner may grant a 36

- 1 person on parole a final discharge from any sentence when:
- 2 (a) the person on parole has complied with the conditions
- 3 of parole for a period of time sufficient to satisfy the
- 4 commissioner that the parolee is reliable and trustworthy;
- 5 (b) the commissioner is satisfied the person on parole will
- 6 remain at liberty without violating the law; and
- 7 (c) final discharge is not incompatible with the welfare of
- 8 society.
- 9 Upon the granting of a final discharge, the commissioner
- 10 shall issue a certificate of final discharge to the person
- 11 discharged and also cause a record of the acts of the inmate to
- 12 be made. The record shall show the date of the inmate's
- 13 confinement, the inmate's record while in prison, the date of
- 14 parole, the inmate's record while on parole, reasons underlying
- 15 the decision for final discharge, and other facts which the
- 16 commissioner regards as appropriate. Nothing in this section or
- 17 section 244.05 shall be construed as impairing the power of the
- 18 board of pardons to grant a pardon or commutation in any case.
- 19 The commissioner shall inform the person finally discharged
- 20 that their civil rights have been restored and give them a voter
- 21 registration application and a letter to be sent with the voter
- 22 registration application informing the county auditor that the
- 23 ex-felon's civil rights have been restored.
- Sec. 15. [244.30] [NOTICE OF RESTORATION OF CIVIL RIGHTS.]
- Upon final discharge from probation, the court shall inform
- 26 the person finally discharged that their civil rights have been
- 27 restored and give them a voter registration application and a
- 28 letter to be sent with the voter registration application
- 29 informing the county auditor that the ex-felon's civil rights
- 30 have been restored."
- Renumber the sections in sequence and correct the internal
- 32 references
- 33 Amend the title accordingly

- 1 Senator .... moves to amend S.F. No. 1551 as follows:
- Page 11, after line 7, insert:
- "Sec. 13. [641.31] [VOTING ASSISTANCE TO PRISONERS.]
- 4 The county sheriff or jailer in each county shall determine
- 5 the number of prisoners incarcerated in the county jail,
- 6 workhouse, or other correctional facility under the control of
- 7 the county who are eligible to vote and who desire to vote at a
- 8 municipal, county, state, or federal election but will be unable
- 9 to vote in the precinct where the prisoner maintains residence
- 10 because of their incarceration. The county sheriff or jailer
- 11 shall obtain from the county auditor the corresponding number of
- 12 absentee ballot applications and provide them to the prisoners
- 13 requesting them.
- 14 Sec. 14. [642.14] [VOTING ASSISTANCE TO PRISONERS.]
- The chief of police or marshall in each city shall
- 16 determine the number of prisoners incarcerated in the city
- 17 lockup, jail, workhouse, or other correctional facility under
- 18 the control of the city who are eligible to vote and who desire
- 19 to vote at a municipal, county, state, or federal election but
- 20 will be unable to vote in the precinct where the prisoner
- 21 maintains residence because of their incarceration. The chief
- 22 of police or marshall shall obtain from the county auditor the
- 23 corresponding number of absentee ballot applications and provide
- 24 them to the prisoners requesting them."
- 25 Amend the title accordingly

- 1 Senator .... moves to amend S.F. No. 1551 as follows:
- Page 7, after line 28, insert:
- 3 "Sec. 7. Minnesota Statutes 2004, section 204B.24, is
- 4 amended to read:
- 5 204B.24 [ELECTION JUDGES; OATH.]
- 6 Each election judge shall sign the following oath before
- 7 assuming the duties of the office:
- 8 "I ...... solemnly swear that I will perform the duties
- 9 of election judge according to law and the best of my ability
- 10 and will diligently endeavor to prevent fraud, deceit and abuse
- 12 and impartial manner and not attempt to create an advantage for
- 13 my party or for any candidate."
- 14 The oath shall be attached to the summary statement of the
- 15 election returns of that precinct. If there is no individual
- 16 present who is authorized to administer oaths, the election
- 17 judges may administer the oath to each other."
- 18 Renumber the sections in sequence and correct the internal
- 19 references
- 20 Amend the title accordingly

- 1 Senator .... moves to amend S.F. No. 1551 as follows:
- 2 Page 1, after line 18, insert:
- 3 "Section 1. Minnesota Statutes 2004, section 201.014,
- 4 subdivision 2, is amended to read:
- 5 Subd. 2. [NOT ELIGIBLE.] The following individuals are not
- 6 eligible to vote. Any individual:
- 7 (a) Convicted of treason or any felony whose civil rights
- 8 have not been restored;
- 9 (b) Under a guardianship of-the-person in which the court
- 10 order provides-that-the-ward-does-not-retain revokes the ward's
- 11 right to vote; or
- 12 (c) Found by a court of law to be legally incompetent."
- Page 5, lines 9 and 10, strike "of the person where I have
- 14 not retained the" and insert "in which the court order revokes
- 15 my"
- Page 7, after line 2, insert:
- "Sec. 7. Minnesota Statutes 2004, section 201.15, is
- 18 amended to read:
- 19 201.15 [DISTRICT JUDGE, REPORT GUARDIANSHIPS AND
- 20 COMMITMENTS.]
- 21 Subdivision 1. [GUARDIANSHIPS AND INCOMPETENTS.] Pursuant
- 22 to the Help America Vote Act of 2002, Public Law 107-252, the
- 23 state court administrator shall report monthly by electronic
- 24 means to the secretary of state the name, address, and date of
- 25 birth of each individual 18 years of age or over, who during the
- 26 month preceding the date of the report:
- 27 (a) was placed under a guardianship of-the-person in which
- 28 the court order provides-that-the-ward-does-not-retain revokes
- 29 the ward's right to vote; or
- 30 (b) was adjudged legally incompetent.
- 31 The court administrator shall also report the same
- 32 information for each individual transferred to the jurisdiction
- 33 of the court who meets a condition specified in clause (a) or
- 34 (b). The secretary of state shall determine if any of the
- 35 persons in the report is registered to vote and shall prepare a
- 36 list of those registrants for the county auditor. The county

- 1 auditor shall change the status on the record in the statewide
- 2 registration system of any individual named in the report to
- 3 indicate that the individual is not eligible to reregister or
- 4 vote.
- 5 Subd. 2. [RESTORATION-TO-CAPACITY GUARDIANSHIP TERMINATION
- 6 OR MODIFICATION.] Pursuant to the Help America Vote Act of 2002,
- 7 Public Law 107-252, the state court administrator shall report
- 8 monthly by electronic means to the secretary of state the name,
- 9 address, and date of birth of each individual transferred-from
- 10 whose guardianship to-conservatorship-or-who-is-restored-to
- 11 capacity-by-the-court was modified to restore the ward's right
- 12 to vote or whose guardianship was terminated by order of the
- 13 court under section 524.5-317 after being ineligible to vote for
- 14 any of the reasons specified in subdivision 1. The secretary of
- 15 state shall determine if any of the persons in the report is
- 16 registered to vote and shall prepare a list of those registrants
- 17 for the county auditor. The county auditor shall change the
- 18 status on the voter's record in the statewide registration
- 19 system to "active.""
- 20 Page 7, after line 28, insert:
- "Sec. 9. Minnesota Statutes 2004, section 204B.10,
- 22 subdivision 6, is amended to read:
- Subd. 6. [INELIGIBLE VOTER.] Upon receipt of a certified
- 24 copy of a final judgment or order of a court of competent
- 25 jurisdiction that a person who has filed an affidavit of
- 26 candidacy or who has been nominated by petition:
- 27 (1) has been convicted of treason or a felony and the
- 28 person's civil rights have not been restored;
- 29 (2) is under guardianship of-the-person in which the court
- 30 order revokes the ward's-right to vote; or
- 31 (3) has been found by a court of law to be legally
- 32 incompetent;
- 33 the filing officer shall notify the person by certified mail at
- 34 the address shown on the affidavit or petition, and shall not
- 35 certify the person's name to be placed on the ballot. The
- 36 actions of a filing officer under this subdivision are subject

- 1 to judicial review under section 204B.44."
- 2 Page 10, line 9, before "You" insert "If you are under a
- 3 guardianship, you have the right to vote, unless the court order
- 4 revokes your right to vote.
- 5 (10)"
- 6 Page 10, line 11, strike "(10)" and insert "(11)"
- 7 Page 10, line 14, strike "(11)" and insert "(12)"
- 8 Page 10, line 17, strike "(12)" and insert "(13)"
- 9 Page 10, line 19, strike "(13)" and insert "(14)"
- 10 Page 10, after line 20, insert:
- "Sec. 14. Minnesota Statutes 2004, section 204C.10, is
- 12 amended to read:
- 13 204C.10 [PERMANENT REGISTRATION; VERIFICATION OF
- 14 REGISTRATION.]
- 15 (a) An individual seeking to vote shall sign a polling
- 16 place roster which states that the individual is at least 18
- 17 years of age, a citizen of the United States, has resided in
- 18 Minnesota for 20 days immediately preceding the election,
- 19 maintains residence at the address shown, is not under a
- 20 guardianship in which the individual-has-not-retained court
- 21 order revokes the individual's right to vote, has not been found
- 22 by a court of law to be legally incompetent to vote or convicted
- 23 of a felony without having civil rights restored, is registered
- 24 and has not already voted in the election. The roster must also
- 25 state: "I understand that deliberately providing false
- 26 information is a felony punishable by not more than five years
- 27 imprisonment and a fine of not more than \$10,000, or both."
- 28 (b) A judge may, before the applicant signs the roster,
- 29 confirm the applicant's name, address, and date of birth.
- 30 (c) After the applicant signs the roster, the judge shall
- 31 give the applicant a voter's receipt. The voter shall deliver
- 32 the voter's receipt to the judge in charge of ballots as proof
- 33 of the voter's right to vote, and thereupon the judge shall hand
- 34 to the voter the ballot. The voters' receipts must be
- 35 maintained during the time for notice of filing an election
- 36 contest."

- 1 Page 11, after line 7, insert:
- 2 "Sec. 17. Minnesota Statutes 2004, section 524.5-310, is
- 3 amended to read:
- 4 524.5-310 [FINDINGS; ORDER OF APPOINTMENT.]
- 5 (a) The court may appoint a limited or unlimited guardian
- 6 for a respondent only if it finds by clear and convincing
- 7 evidence that:
- 8 (1) the respondent is an incapacitated person; and
- 9 (2) the respondent's identified needs cannot be met by less
- 10 restrictive means, including use of appropriate technological
- 11 assistance.
- 12 (b) Alternatively, the court, with appropriate findings,
- 13 may treat the petition as one for a protective order under
- 14 section 524.5-401, enter any other appropriate order, or dismiss
- 15 the proceeding.
- 16 (c) The court shall grant to a guardian only those powers
- 17 necessitated by the ward's limitations and demonstrated needs
- 18 and, whenever feasible, make appointive and other orders that
- 19 will encourage the development of the ward's maximum
- 20 self-reliance and independence. Any power not specifically
- 21 granted to the guardian, following a written finding by the
- 22 court of a demonstrated need for that power, is retained by the
- 23 ward.
- 24 (d) Within 14 days after an appointment, a guardian shall
- 25 send or deliver to the ward, and counsel if represented at the
- 26 hearing, a copy of the order of appointment accompanied by a
- 27 notice which advises the ward of the right to appeal the
- 28 guardianship appointment in the time and manner provided by the
- 29 Rules of Appellate Procedure.
- 30 (e) Each year, within 30 days after the anniversary date of
- 31 an appointment, a guardian shall send or deliver to the ward a
- 32 notice of the right to request termination or modification of
- 33 the guardianship and notice of the status of the ward's right to
- 34 vote."
- Renumber the sections in sequence and correct the internal
- 36 references

1 Amend the title accordingly

## **COMMITTEE REPORT - WITH AMENDMENTS**

Committee on Elections
<b>S.F. No.</b> 1551
Resolution
Re-referred ( <u>from</u> another committee)
Amendments: A-6 amendment(attached and amended on pg. 2) A-7 amendment(attached and amended on pg. 1) A-4 amendment(attached) A-5 amendment(attached) Page 9, line 8, after "challenger" insert ",who is not a registered voter in this state,"
Committee recommendation:
And when so amended the bill do pass. OR
-
And when so amended the bill do pass and be placed on the Consent Calendar. OR
And when so amended the bill do pass and be re-referred to the Committee on
State and Local Government Operations.
No recommendation: And when so amended the bill be ☐ (re-referred to the Committee on . OR
[ (reported to the Senate).

## Senator Wiger from the Committee on Elections, to which was referred 2

- s.f. No. 1551: A bill for an act relating to elections; 3
- extending the deadline for submitting voter registration
- applications; clarifying documents acceptable to prove 5
- residence; specifying form of voter registration application; authorizing registered voters to withhold their name from the
- public information list; requiring notice to individuals whose 8
- civil rights have been restored; regulating conduct and 9
- requiring training of polling place challengers; adding to the Voter's Bill of Rights; allowing ex-felons to leave a polling place and return; amending Minnesota Statutes 2004, sections 10
- 11
- 12
- 13
- 14
- 201.061, subdivisions 1, 3, by adding a subdivision; 201.071, subdivision 1; 201.091, subdivision 4; 201.155; 204C.06, subdivision 2; 204C.07, subdivision 4, by adding a subdivision; 15
- 204C.08, subdivision 1a; 204C.12, subdivisions 2, 4. 16
- Reports the same back with the recommendation that the bill 17
- be amended as follows: 18
- Page 1, after line 18, insert: 19
- "Section 1. Minnesota Statutes 2004, section 135A.17, 20
- subdivision 2, is amended to read: 21
- [RESIDENTIAL HOUSING LIST.] All postsecondary Subd. 2. 22
- institutions that enroll students accepting state or federal 23
- financial aid may shall prepare a current list of students the 24
- name and address of each student enrolled in the institution and 25
- residing in the institution's housing or in other housing within 26
- ten-miles-of the county, or a county contiguous to the county, 27
- where the institution's campus is located. Institutions that do 28
- not consider student addresses to be public information under 29
- applicable federal and state privacy laws shall make release 30
- 31 forms available to all students authorizing the institution to
- provide the addresses to the county auditor. 32
- 33 shall include-each-student's-current be based on the most recent
- 34 residence address the student has provided to the institution.
- If the student gives the institution, before the list is sent to 35
- the county auditor or auditors, a written request that the 36
- 37 student's name and residence address be omitted from the list,
- the institution must honor the request. The list shall be 38
- 39 certified and sent to the appropriate county auditor or auditors
- for use in election day registration as provided under section 40
- 201.061, subdivision 3. 41
- Sec. 2. Minnesota Statutes 2004, section 201.014, 42
- 43 subdivision 2, is amended to read:

- 1 Subd. 2. [NOT ELIGIBLE.] The following individuals are not
- 2 eligible to vote. Any individual:
- 3 (a) Convicted of treason or any felony whose civil rights
- 4 have not been restored;
- 5 (b) Under a guardianship of-the-person in which the court
- 6 order provides-that-the-ward-does-not-retain revokes the ward's
- 7 right to vote; or
- 8 (c) Found by a court of law to be legally incompetent."
- 9 Pages 2 to 4, delete sections 2 and 3 and insert:
- "Sec. 4. Minnesota Statutes 2004, section 201.061,
- 11 subdivision 3, is amended to read:
- 12 Subd. 3. [ELECTION DAY REGISTRATION.] (a) An individual
- 13 who is eligible to vote may register on election day by
- 14 appearing in person at the polling place for the precinct in
- 15 which the individual maintains residence, by completing a
- 16 registration application, making an oath in the form prescribed
- 17 by the secretary of state and providing proof of residence. An
- 18 individual may prove residence for purposes of registering by:
- 19 (1) presenting a driver's license or Minnesota
- 20 identification card issued pursuant to section 171.07;
- 21 (2) presenting a current and valid photo identification
- 22 that shows the name and valid residential address of the voter;
- 23 (3) presenting a copy of a current utility bill, signed
- 24 residential lease, bank statement, government check, paycheck,
- 25 or other government document that shows the name and valid
- 26 residential address of the voter;
- 27 (4) presenting any document approved by the secretary of
- 28 state as proper identification;
- 29 (3) (5) presenting one of the following:
- 30 (i) a current valid student identification card from a
- 31 postsecondary educational institution in Minnesota, if a list of
- 32 students from that institution has been prepared under section
- 33 135A.17 and certified to the county auditor in the manner
- 34 provided in rules of the secretary of state; or
- 35 (ii) a current student fee statement that contains the
- 36 student's valid residential address in the precinct together

- 1 with-a-picture-identification-card;
- 2 (iii) a copy of a current student registration card that
- 3 contains the student's valid residential address in the
- 4 precinct; or
- 5 (iv) a current student monthly rental statement that
- 6 contains the student's valid residential address in the
- 7 precinct; or
- 8 (4) (6) having a voter who is registered to vote in the
- 9 precinct, or who is an employee employed by and working in a
- 10 residential facility in the precinct, sign an oath in the
- 11 presence of the election judge vouching that the voter or
- 12 employee personally knows that the individual is a resident of
- 13 the precinct. A voter who has been vouched for on election day
- 14 may not sign a proof of residence oath vouching for any other
- 15 individual on that election day.
- 16 (b) The operator of a residential facility shall prepare a
- 17 list of the names of its employees currently working in the
- 18 residential facility and the address of the residential
- 19 facility. The operator shall certify the list and provide it to
- 20 the appropriate county auditor no less than 20 days before each
- 21 election for use in election day registration.
- 22 (c) For tribal band members living-on-an-Indian
- 23 reservation, an individual may prove residence for purposes of
- 24 registering by presenting an identification card issued by the
- 25 tribal government of a tribe recognized by the Bureau of Indian
- 26 Affairs, United States Department of the Interior, that contains
- 27 the name, street address, signature, and picture of the
- 28 individual. The-county-auditor-of-each-county-having-territory
- 29 within-the-reservation-shall-maintain-a-record-of-the-number-of
- 30 election-day-registrations-accepted-under-this-section.
- 31 (d) A county, school district, or municipality may require
- 32 that an election judge responsible for election day registration
- 33 initial each completed registration application.
- Sec. 5. Minnesota Statutes 2004, section 201.061, is
- 35 amended by adding a subdivision to read:
- 36 Subd. 3a. [DEFINITIONS.] (a) The definitions in this

- 1 subdivision apply to subdivision 3.
- 2 (b) "Bank statement" includes a bank statement, investment
- 3 account statement, brokerage statement, pension fund statement,
- 4 dividend check, or any other notice or letter from a financial
- 5 institution relating to an account or investment held by the
- 6 voter at the financial institution.
- 7 (c) "Government check" includes a Social Security
- 8 Administration check statement or a check stub or electronic
- 9 deposit receipt from a public assistance payment or tax refund
- 10 or credit.
- 11 (d) "Other government document" includes military
- 12 identification; a document issued by a governmental entity that
- 13 qualifies for use as identification for purposes of acquiring a
- 14 driver's license in this state; a Metro Mobility card; a
- 15 property tax statement; a public housing lease or rent statement
- 16 or agreement, or a rent statement or agreement provided under a
- 17 subsidized housing program; a document or statement provided to
- 18 a voter as evidence of income or eligibility for a tax deduction
- 19 or tax credit; a periodic notice from a federal, state, or local
- 20 agency for a public assistance program, such as the Minnesota
- 21 family investment program, food stamps, general assistance,
- 22 medical assistance, general assistance medical care, Minnesota
- 23 Care, unemployment benefits, or social security; an insurance
- 24 card for a government administered or subsidized health
- 25 insurance program; or a discharge certificate, pardon, or other
- 26 official document issued to the voter in connection with the
- 27 resolution of a criminal case, indictment, sentence, or other
- 28 matter, in accordance with state law.
- (e) "Paycheck" includes a check stub or electronic deposit
- 30 receipt.
- 31 (f) "Residential facility" means transitional housing as
- 32 defined in section 119A.43, subdivision 1; a supervised living
- 33 facility licensed by the commissioner of health under section
- 34 144.50, subdivision 6; a nursing home as defined in section
- 35 144A.01, subdivision 5; a residence registered with the
- 36 commissioner of health as a housing with services establishment

- 1 as defined in section 144D.01, subdivision 4; a veterans home
- 2 operated by the board of directors of the Minnesota Veterans
- 3 Homes under chapter 198; a residence licensed by the
- 4 commissioner of human services to provide a residential program
- 5 as defined in section 245A.02, subdivision 14; a residential
- 6 facility for persons with a developmental disability licensed by
- 7 the commissioner of human services under section 252.28; group
- 8 residential housing as defined in section 256I.03, subdivision
- 9 3; a shelter for battered women as defined in section 611A.37,
- 10 subdivision 4; or a supervised publicly or privately operated
- 11 shelter or dwelling designed to provide temporary living
- 12 accommodations for the homeless.
- 13 (g) "Utility bill" includes a bill for gas, electricity,
- 14 telephone, wireless telephone, cable television, solid waste,
- 15 water, or sewer services."
- Page 5, lines 9 and 10, strike "of the person where I have
- 17 not retained the" and insert "in which the court order revokes
- 18 my"
- 19 Page 6, line 35, strike "written request"
- Page 6, line 36, before the comma, insert "statement signed
- 21 by the voter that withholding the voter's name from the public
- 22 information list is required for the safety of the voter or the
- 23 voter's family"
- Page 7, delete section 6 and insert:
- "Sec. 8. Minnesota Statutes 2004, section 201.15, is
- 26 amended to read:
- 27 201.15 [DISTRICT JUDGE, REPORT GUARDIANSHIPS AND
- 28 COMMITMENTS.]
- 29 Subdivision 1. [GUARDIANSHIPS AND INCOMPETENTS.] Pursuant
- 30 to the Help America Vote Act of 2002, Public Law 107-252, the
- 31 state court administrator shall report monthly by electronic
- 32 means to the secretary of state the name, address, and date of
- 33 birth of each individual 18 years of age or over, who during the
- 34 month preceding the date of the report:
- 35 (a) was placed under a guardianship of-the-person in which
- 36 the court order provides-that-the-ward-does-not-retain revokes

- 1 the ward's right to vote; or
- 2 (b) was adjudged legally incompetent.
- 3 The court administrator shall also report the same
- 4 information for each individual transferred to the jurisdiction
- 5 of the court who meets a condition specified in clause (a) or
- 6 (b). The secretary of state shall determine if any of the
- 7 persons in the report is registered to vote and shall prepare a
- 8 list of those registrants for the county auditor. The county
- 9 auditor shall change the status on the record in the statewide
- 10 registration system of any individual named in the report to
- 11 indicate that the individual is not eligible to reregister or
- 12 vote.
- subd. 2. [RESTORATION-TO-CAPACITY GUARDIANSHIP TERMINATION
- 14 OR MODIFICATION.] Pursuant to the Help America Vote Act of 2002,
- 15 Public Law 107-252, the state court administrator shall report
- 16 monthly by electronic means to the secretary of state the name,
- 17 address, and date of birth of each individual transferred-from
- 18 whose guardianship to-conservatorship-or-who-is-restored-to
- 19 capacity-by-the-court was modified to restore the ward's right
- 20 to vote or whose guardianship was terminated by order of the
- 21 court under section 524.5-317 after being ineligible to vote for
- 22 any of the reasons specified in subdivision 1. The secretary of
- 23 state shall determine if any of the persons in the report is
- 24 registered to vote and shall prepare a list of those registrants
- 25 for the county auditor. The county auditor shall change the
- 26 status on the voter's record in the statewide registration
- 27 system to "active."
- Sec. 9. Minnesota Statutes 2004, section 203B.16, is
- 29 amended by adding a subdivision to read:
- 30 Subd. 5. [DUTIES OF COUNTY AUDITOR.] Each county auditor
- 31 shall mail absentee ballot applications to the study-abroad
- 32 office of each college or university whose principal
- 33 administrative offices are located within the county.
- Sec. 10. Minnesota Statutes 2004, section 204B.10,
- 35 subdivision 6, is amended to read:
- 36 Subd. 6. [INELIGIBLE VOTER.] Upon receipt of a certified

- 1 copy of a final judgment or order of a court of competent
- 2 jurisdiction that a person who has filed an affidavit of
- 3 candidacy or who has been nominated by petition:
- 4 (1) has been convicted of treason or a felony and the
- 5 person's civil rights have not been restored;
- 6 (2) is under guardianship of-the-person in which the court
- 7 order revokes the ward's right to vote; or
- 8 (3) has been found by a court of law to be legally
- 9 incompetent;
- 10 the filing officer shall notify the person by certified mail at
- 11 the address shown on the affidavit or petition, and shall not
- 12 certify the person's name to be placed on the ballot. The
- 13 actions of a filing officer under this subdivision are subject
- 14 to judicial review under section 204B.44.
- Sec. 11. Minnesota Statutes 2004, section 204B.24, is
- 16 amended to read:
- 17 204B.24 [ELECTION JUDGES; OATH.]
- 18 Each election judge shall sign the following oath before
- 19 assuming the duties of the office:
- 20 "I ...... solemnly swear that I will perform the duties
- 21 of election judge according to law and the best of my ability
- 22 and will diligently endeavor to prevent fraud, deceit and abuse
- 24 and impartial manner and not attempt to create an advantage for
- 25 my party or for any candidate."
- The oath shall be attached to the summary statement of the
- 27 election returns of that precinct. If there is no individual
- 28 present who is authorized to administer oaths, the election
- 29 judges may administer the oath to each other.
- 30 Sec. 12. Minnesota Statutes 2004, section 204B.27,
- 31 subdivision 11, is amended to read:
- 32 Subd. 11. [TRANSLATION OF VOTING #NSTRUCTIONS MATERIALS.]
- 33 The secretary of state may shall develop voter registration
- 34 applications, absentee ballot applications, ballots, absentee
- 35 <u>ballots</u>, and voting instructions in languages other than
- 36 English,-to-be-posted-and-made-available-in-polling-places

- 1 during-elections. The state demographer shall determine and
- 2 report to the secretary of state the languages that are so
- 3 common in this state that there is a need for translated
- 4 voting instructions materials. The secretary of state shall
- 5 develop the materials for those languages recommended by the
- 6 state demographer. The secretary of state shall publish the
- 7 materials and provide paper copies on request of any voter at no
- 8 charge to the voter. The voting instructions must be posted and
- 9 made available in polling places during elections. The posted
- 10 voting instructions must include a pictorial representation of a
- 11 voter completing the voting process. In those precincts where
- 12 the state demographer has determined it is likely that at least
- 13 five percent of the eligible voters speak one of the languages
- 14 other than English for which translated voting materials have
- 15 been published by the secretary of state, the translated
- 16 materials for that language must be posted or otherwise made
- 17 available in the polling place."
- Page 9, line 8, after "challenger" insert ", who is not a
- 19 registered voter in this state,"
- Page 10, line 9, before "You" insert "If you are under a
- 21 guardianship, you have the right to vote, unless the court order
- 22 revokes your right to vote.
- 23 (10) "
- 24 Page 10, line 11, strike "(10)" and insert "(11)"
- 25 Page 10, line 14, strike "(11)" and insert "(12)"
- 26 Page 10, line 17, strike "(12)" and insert "(13)"
- 27 Page 10, line 19, strike "(13)" and insert "(14)"
- Page 10, after line 20, insert:
- "Sec. 17. Minnesota Statutes 2004, section 204C.10, is
- 30 amended to read:
- 31 204C.10 [PERMANENT REGISTRATION; VERIFICATION OF
- 32 REGISTRATION.
- 33 (a) An individual seeking to vote shall sign a polling
- 34 place roster which states that the individual is at least 18
- 35 years of age, a citizen of the United States, has resided in
- 36 Minnesota for 20 days immediately preceding the election,

- 1 maintains residence at the address shown, is not under a
- 2 guardianship in which the individual-has-not-retained court
- 3 order revokes the individual's right to vote, has not been found
- 4 by a court of law to be legally incompetent to vote or convicted
- 5 of a felony without having civil rights restored, is registered
- 6 and has not already voted in the election. The roster must also
- 7 state: "I understand that deliberately providing false
- 8 information is a felony punishable by not more than five years
- 9 imprisonment and a fine of not more than \$10,000, or both."
- 10 (b) A judge may, before the applicant signs the roster,
- 11 confirm the applicant's name, address, and date of birth.
- 12 (c) After the applicant signs the roster, the judge shall
- 13 give the applicant a voter's receipt. The voter shall deliver
- 14 the voter's receipt to the judge in charge of ballots as proof
- 15 of the voter's right to vote, and thereupon the judge shall hand
- 16 to the voter the ballot. The voters' receipts must be
- 17 maintained during the time for notice of filing an election
- 18 contest."
- 19 Page 11, after line 7, insert:
- "Sec. 20. Minnesota Statutes 2004, section 243.05,
- 21 subdivision 3, is amended to read:
- 22 Subd. 3. [DUTY OF COMMISSIONER; FINAL DISCHARGE.] It is
- 23 the duty of the commissioner of corrections to keep in
- 24 communication, as far as possible, with all persons who are on
- 25 parole and with their employers. The commissioner may grant a
- 26 person on parole a final discharge from any sentence when:
- 27 (a) the person on parole has complied with the conditions
- 28 of parole for a period of time sufficient to satisfy the
- 29 commissioner that the parolee is reliable and trustworthy;
- 30 (b) the commissioner is satisfied the person on parole will
- 31 remain at liberty without violating the law; and
- 32 (c) final discharge is not incompatible with the welfare of
- 33 society.
- 34 Upon the granting of a final discharge, the commissioner
- 35 shall issue a certificate of final discharge to the person
- 36 discharged and also cause a record of the acts of the inmate to

- 1 be made. The record shall show the date of the inmate's
- 2 confinement, the inmate's record while in prison, the date of
- 3 parole, the inmate's record while on parole, reasons underlying
- 4 the decision for final discharge, and other facts which the
- 5 commissioner regards as appropriate. Nothing in this section or
- 6 section 244.05 shall be construed as impairing the power of the
- 7 board of pardons to grant a pardon or commutation in any case.
- 8 The commissioner shall inform the person finally discharged
- 9 that their civil rights have been restored and give them a voter
- 10 registration application and a letter to be sent with the voter
- 11 registration application informing the county auditor that the
- 12 ex-felon's civil rights have been restored.
- 13 Sec. 21. [244.30] [NOTICE OF RESTORATION OF CIVIL RIGHTS.]
- 14 Upon final discharge from probation, the court shall inform
- 15 the person finally discharged that their civil rights have been
- 16 restored and give them a voter registration application and a
- 17 letter to be sent with the voter registration application
- 18 informing the county auditor that the ex-felon's civil rights
- 19 have been restored.
- 20 Sec. 22. Minnesota Statutes 2004, section 524.5-310, is
- 21 amended to read:
- 22 524.5-310 [FINDINGS; ORDER OF APPOINTMENT.]
- 23 (a) The court may appoint a limited or unlimited guardian
- 24 for a respondent only if it finds by clear and convincing
- 25 evidence that:
- 26 (1) the respondent is an incapacitated person; and
- 27 (2) the respondent's identified needs cannot be met by less
- 28 restrictive means, including use of appropriate technological
- 29 assistance.
- 30 (b) Alternatively, the court, with appropriate findings,
- 31 may treat the petition as one for a protective order under
- 32 section 524.5-401, enter any other appropriate order, or dismiss
- 33 the proceeding.
- 34 (c) The court shall grant to a guardian only those powers
- 35 necessitated by the ward's limitations and demonstrated needs
- 36 and, whenever feasible, make appointive and other orders that

- 1 will encourage the development of the ward's maximum
- 2 self-reliance and independence. Any power not specifically
- 3 granted to the guardian, following a written finding by the
- 4 court of a demonstrated need for that power, is retained by the
- 5 ward.
- 6 (d) Within 14 days after an appointment, a guardian shall
- 7 send or deliver to the ward, and counsel if represented at the
- 8 hearing, a copy of the order of appointment accompanied by a
- 9 notice which advises the ward of the right to appeal the
- 10 guardianship appointment in the time and manner provided by the
- 11 Rules of Appellate Procedure.
- 12 (e) Each year, within 30 days after the anniversary date of
- 13 an appointment, a guardian shall send or deliver to the ward a
- 14 notice of the right to request termination or modification of
- 15 the guardianship and notice of the status of the ward's right to
- 16 vote.
- 17 Sec. 23. [641.45] [VOTING ASSISTANCE TO PRISONERS.]
- 18 The county sheriff or jailer in each county in consultation
- 19 with the county auditor shall determine the number of prisoners
- 20 incarcerated in the county jail, workhouse, or other
- 21 correctional facility under the control of the county who are
- 22 eligible to vote and who desire to vote at a municipal, county,
- 23 state, or federal election but will be unable to vote in the
- 24 precinct where the prisoner maintains residence because of their
- 25 incarceration. The county sheriff or jailer shall obtain from
- 26 the appropriate county auditor the corresponding number of
- 27 <u>absentee ballot applications and provide them to the prisoners</u>
- 28 requesting them.
- 29 Sec. 24. [642.15] [VOTING ASSISTANCE TO PRISONERS.]
- 30 The chief of police or marshall in each city in
- 31 consultation with the county auditor shall determine the number
- 32 of prisoners incarcerated in the city lockup, jail, workhouse,
- 33 or other correctional facility under the control of the city who
- 34 are eligible to vote and who desire to vote at a municipal,
- 35 county, state, or federal election but will be unable to vote in
- 36 the precinct where the prisoner maintains residence because of

- their incarceration. The chief of police or marshall shall 1 obtain from the appropriate county auditor the corresponding 2
- number of absentee ballot applications and provide them to the 3
- prisoners requesting them." 4
- Renumber the sections in sequence 5
- Amend the title as follows: 6
- Page 1, line 2, after the semicolon, insert "facilitating 7
- registering to vote and voting; facilitating voter registration 8
- by college students; clarifying voting rights of persons under 9
- 10 guardianship;"
- Page 1, line 7, delete everything after the semicolon 11
- Page 1, delete line 8 and insert "requiring polling place 12
- officials to wear identification badges; requiring translation 13
- of voting materials;" 14
- Page 1, line 12, after the semicolon, insert "requiring 15
- notice to ex-felons that their civil rights have been restored; 16
- providing voting assistance to prisoners;" and after "sections" 17
- insert "135A.17, subdivision 2; 201.014, subdivision 2;" 18
- Page 1, line 14, after the second semicolon, insert 19
- "201.15;" 20
- 21 Page 1, line 15, delete "201.155" and insert "203B.16, by
- adding a subdivision; 204B.10, subdivision 6; 204B.24; 204B.27, 22
- subdivision 11" 23
- Page 1, line 16, after the second semicolon, insert 24
- "204C.10;" 25
- 26 Page 1, line 17, before the period, insert "; 243.05,
- subdivision 3; 524.5-310; proposing coding for new law in 27
- Minnesota Statutes, chapters 244; 641; 642" 28
- And when so amended the bill do pass and be re-referred to the Committee on Crime Prevention and Public Safety. Amendments 29 30

(Committee Chair)

Report adopted. 31 adopted.

32

33 34

35

36 37 March 21, 2005......(Date of Committee recommendation)

## Testimony to the Senate Elections Committee Monday, March 21, 2005

## Pamela Costain, Minnesota State Coordinator Election Protection 2004

Senator Wiger, Members of the Committee:

Thank you very much for the opportunity to present testimony before you today. My name is Pamela Costain. I was the Minnesota Coordinator for the nonpartisan Election Protection 2004 during the most recent electoral cycle.

Twenty three organizations came together to coordinate Election Protection, including the League of Women Voters, the Disability Law Center, the American Civil Liberties Union and more. Our goal was to insure the integrity of the 2004 election in Minnesota and to protect the right to vote to all those who were eligible.

In order to accomplish this mission we conducted the following activities: 1) basic voting rights education with vulnerable constituencies; 2) legal training and advocacy on voting rights with lawyers, law students and ordinary citizens; 3) coordination of a 1-866-OUR VOTE helpline number to assist Minnesota voters with questions and concerns both before and on Election Day; and 4) Election Day poll watching and data gathering. Because we were a nonpartisan effort all of our monitoring was done outside the 100 foot mark at the polls. More than 300 people volunteered in the Election Protection program.

The 1-866-OUR-VOTE number responded to 733 calls. We answered 408 calls in the two weeks before November 2 and 325 calls on Election Day itself. We also had an all-day presence of three people at 26 precincts in the metropolitan area and phone contact with dozens of other precincts throughout the state. As a result of that work on Election Day, we collected 81

formal complaints from voters and forwarded 46 of the most serious to a national database that was registering problems in the election.

Most of the 408 calls that came in before Election Day were from individuals confused about the state's residency requirements, ID requirements generally, the use of tribal IDs specifically or changes in their polling place. Receiving so many calls on these issues helped us to surface some lack of clarity in the existing system. On Election Day itself the overwhelming number of complaints came from individuals who felt they had been unfairly challenged about their right to vote. This included several complaints from the metropolitan area, serious issues in Duluth and on the Red Lake Indian Reservation.

We are pleased to report that when our legal team identified a problem and contacted the appropriate *local* election official, they were treated respectfully and a quick resolution to the problem was pursued. In many cases the local election officials was grateful to have a nonpartisan presence as their eyes and ears at the polls, identifying problems early and bringing them to the attention of local officials.

Unfortunately we did uncover a pattern of over-zealous partisan challengers inside the polls on Election Day. They appeared to be challenging individual voter's right to vote based, not on any specific knowledge, but rather on the way a person looked or the fact that they were speaking a language other than English. We also encountered several instances of inappropriate challenges to people who were rightfully vouching for voters in their precinct.

Members of the committee: For more than thirty years Minnesota has been the envy of the nation with our high voter turn-out, same-day registration and an electoral process free of both voter intimidation and fraud. Unlike other states, Minnesota's tradition has been to expand voting rights, rather than limit them. As former Secretary of State Joan Growe reminded me as we were doing this work, "Some states view voting as a privilege, but here in Minnesota we have had a different standard. Here we believe voting is a right, and that it is the responsibility of those who administer elections to encourage and help the largest number of people to exercise that right."

In 2004 we led the nation once again in voter turn-out and experienced only one or two isolated incidents of individual voter fraud which the authorities were able to identify and deal with. At the same time there were some troubling signs of a coordinated effort to prevent or discourage many people who were eligible to vote from voting. This undemocratic tendency was troubling to witness and we can only hope it will not continue. I trust that the committee will work to clarify any problems as we move toward the future.

Thank you for the opportunity to address you today.

#### Senate Counsel, Research, and Fiscal Analysis

G-17 STATE CAPITOL 75 REV. DR. MARTIN LUTHER KING, JR. BLVD. St. Paul, MN 55155-1606 (651) 296-4791 FAX: (651) 296-7747 JO ANNE ZOFF SELLNER DIRECTOR



### S.F. No. 1319 - Campaign Finance Board Housekeeping

Author:

Senator Sharon Marko

Prepared by: Peter S. Wattson, Senate Counsel (651/296-3812)

Date:

March 3, 2005

S.F. No. 1319, contains the more substantive 2005 legislative recommendations of the Campaign Finance and Public Disclosure Board. The noncontroversial recommendations of the Board are in S.F. No. 733, authored by Senator Wiger.

Section 1 requires that a political party unit, political committee, or political fund that has raised or spent more than \$15,000 must file its reports electronically in a format specified by the Board.

Section 2 limits the filing of preelection reports to candidates whose name is on the ballot, so that a candidate who is defeated in the primary need not file a preelection report before the general election.

Section 3 changes the dollar thresholds for various candidates to report contributions they received in the 22 days before a primary or 17 days before a general election. The current threshold of \$2,000 for a statewide candidate is reduced to \$1,500 for a candidate for governor or Supreme Court justice, \$750 for a candidate for attorney general or appeals court judge, and \$400 for a candidate for secretary of state or state auditor. The threshold for contributions to a candidate for district judge or state legislator remains at \$400.

Section 4 requires that a candidate who terminates a committee and within four years registers a new committee for the same office must assume any unpaid liabilities of the previous committee and continuously report the obligations until they are paid or forgiven.

Section 5 shortens the time for a principal campaign committee to be declared inactive from six years to four after the candidate last ran for or served in elected office.

Section 6 changes the definition of a first-time candidate to include a candidate who ran for a minor office in the same territory more than ten years before.

S.F. No. 1319 March 3, 2005 Page 2

**Section 7** prohibits payment of a public subsidy from the party account to a candidate who has not filed the preprimary report of receipts and expenditures. If the preprimary report is filed but does not show enough contributions to support an affidavit of contributions, the candidate must include when the affidavit is filed a list with the name and address of each individual who made any contribution toward the affidavit amount. The list of contributors is private data on individuals.

Section 8 prohibits payment of money from the general account to a candidate who has not filed the preprimary report of receipts and expenditures.

**Section 9** requires that the affidavit of contributions be signed, notarized, and filed by the same date that the preprimary report of receipts and expenditures is due (15 days before the primary). It also lowers the amount of contributions needed to qualify for a public subsidy in a special election from \$1,500 to \$500 for a candidate for the House of Representatives and from \$3,000 to \$1,000 for a candidate for the Senate.

PSW:ph

cc: Kelly Wolfe

Senators Marko, Kleis, Wiger, Higgins and Ourada introduced-S.F. No. 1319: Referred to the Committee on Elections.

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1
                               A bill for an act
          relating to campaign finance; changing certain reporting requirements; redefining inactivity; requiring assumption of certain liabilities; changing
 2
 5
          certain limits; changing public subsidy distribution
          requirements; amending Minnesota Statutes 2004, sections 10A.20, subdivisions 2, 5, by adding a subdivision; 10A.24, subdivision 2; 10A.242,
 6
 7
 8
          subdivision 2; 10A.25, subdivision 2; 10A.31,
 9
10
          subdivisions 6, 7; 10A.323.
11
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
12
          Section 1. Minnesota Statutes 2004, section 10A.20, is
13
    amended by adding a subdivision to read:
14
                       [ELECTRONIC FILING.] A political party unit,
          Subd. lb.
15
    political committee, or political fund that has raised or spent
    more than $15,000 must file the periodical reports required by
16
    this section electronically. An electronically filed report
17
18
    generated by software other than that provided by the board must
19
    have its receipts and expenditure data in a format specified by
20
    the board.
          Sec. 2. Minnesota Statutes 2004, section 10A.20,
21
    subdivision 2, is amended to read:
22
                      [TIME FOR FILING.] (a) The reports must be filed
23
          Subd. 2.
    with the board on or before January 31 of each year and
24
    additional reports must be filed as required and in accordance
25
26
    with paragraphs (b) and (c).
          (b) In each year in which the name of the candidate is on
27
28
    the ballot, the report of the principal campaign committee must
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- 1 be filed 15 days before a primary and ten days before a general
- 2 election in which the candidate's name appears on the ballot,
- 3 seven days before a special primary and a special election in
- 4 which the candidate's name appears on the ballot, and ten days
- 5 after a special election cycle.
- 6 (c) In each general election year, a political committee,
- 7 political fund, or party unit must file reports 15 days before a
- 8 primary and ten days before a general election.
- 9 Sec. 3. Minnesota Statutes 2004, section 10A.20,
- 10 subdivision 5, is amended to read:
- 11 Subd. 5. [PREELECTION REPORTS.] in-a-statewide-election
- 12 Any loan, contribution, or contributions from any one source
- 13 totaling \$2,000-or-more \$1,500 or more to a candidate for
- 14 governor or supreme court justice, \$750 or more to a candidate
- 15 for attorney general or appeals court judge, or \$400 or more for
- 16 a candidate for secretary of state, state auditor, or-in-any
- 17 judicial district judge, or legislative-election-totaling-more
- 18 than-\$400 state legislator, received between the last day
- 19 covered in the last report before an election and the election
- 20 must be reported to the board in one of the following ways:
- 21 (1) in person within 48 hours after its receipt;
- 22 (2) by telegram or mailgram within 48 hours after its
- 23 receipt; or
- 24 (3) by certified mail sent within 48 hours after its
- 25 receipt.
- These loans and contributions must also be reported in the
- 27 next required report.
- The 48-hour notice requirement does not apply with respect
- 29 to a primary in which the statewide or legislative candidate is
- 30 unopposed.
- 31 Sec. 4. Minnesota Statutes 2004, section 10A.24,
- 32 subdivision 2, is amended to read:
- 33 Subd. 2. [TERMINATION ALLOWED.] Notwithstanding
- 34 subdivision 1, a committee, fund, or party unit that has debts
- 35 incurred more than six years previously, has disposed of all its
- 36 assets, and has met the requirements of section 10A.20,

- 1 subdivision 7, may notify any remaining creditors by certified
- 2 mail and then file a termination report.
- 3 A candidate who terminates a committee and within four
- 4 years registers a new committee for the same office must assume
- 5 any unpaid liabilities of the previous committee and
- 6 continuously report the obligations until they are paid or
- 7 forgiven.
- 8 Sec. 5. Minnesota Statutes 2004, section 10A.242,
- 9 subdivision 2, is amended to read:
- 10 Subd. 2. [INACTIVITY DEFINED.] (a) A principal campaign
- 11 committee becomes inactive on the later of the following dates:
- 12 (1) when six four years have elapsed since the last
- 13 election in which the person was a candidate for the office
- 14 sought or held at the time the principal campaign committee
- 15 registered with the board; or
- 16 (2) when six four years have elapsed since the last day on
- 17 which the individual for whom it exists served in an elective
- 18 office subject to this chapter.
- 19 (b) A political committee or fund becomes inactive when two
- 20 years have elapsed since the end of a reporting period during
- 21 which the political committee or fund made an expenditure or
- 22 disbursement requiring disclosure under this chapter.
- Sec. 6. Minnesota Statutes 2004, section 10A.25,
- 24 subdivision 2, is amended to read:
- 25 Subd. 2. [AMOUNTS.] (a) In a year in which an election is
- 26 held for an office sought by a candidate, the principal campaign
- 27 committee of the candidate must not make campaign
- 28 expenditures nor or permit approved expenditures to be made on
- 29 behalf of the candidate that result in aggregate expenditures in
- 30 excess of the following:
- 31 (1) for governor and lieutenant governor, running together,
- 32 \$2,188,090;
- 33 (2) for attorney general, \$364,690;
- 34 (3) for secretary of state and state auditor, separately,
- 35 \$182,350;
- 36 (4) for state senator, \$54,740; or

- 1 (5) for state representative, \$28,400.
- 2 (b) In addition to the amount in paragraph (a), clause (1),
- 3 a candidate for endorsement for the office of lieutenant
- 4 governor at the convention of a political party may make
- 5 campaign expenditures and approved expenditures of five percent
- 6 of that amount to seek endorsement.
- 7 (c) If a special election cycle occurs during a general
- 8 election cycle, expenditures by or on behalf of a candidate in
- 9 the special election do not count as expenditures by or on
- 10 behalf of the candidate in the general election.
- 11 (d) The expenditure limits in this subdivision for an
- 12 office are increased by ten percent for a candidate who is
- 13 running for that office for the first time and who has not,
- 14 during the previous ten years, run previously for any other
- 15 office whose territory now includes a population that is more
- 16 than one-third of the population in the territory of the new
- 17 office.
- Sec. 7. Minnesota Statutes 2004, section 10A.31,
- 19 subdivision 6, is amended to read:
- 20 Subd. 6. [DISTRIBUTION OF PARTY ACCOUNTS.] As soon as the
- 21 board has obtained from the secretary of state the results of
- 22 the primary election, but no later than one week after
- 23 certification by the State Canvassing Board of the results of
- 24 the primary, the board must distribute the available money in
- 25 each party account, as certified by the commissioner of revenue
- 26 on September 1, to the candidates of that party who have signed
- 27 a spending limit agreement under section 10A.322, filed the
- 28 preprimary report of receipts and expenditures required by
- 29 <u>section 10A.20</u>, and filed the affidavit of contributions
- 30 required by section 10A.323, who were opposed in either the
- 31 primary election or the general election, and whose names are to
- 32 appear on the ballot in the general election, according to the
- 33 allocations set forth in subdivisions 5 and 5a. The public
- 34 subsidy from the party account may not be paid in an amount
- 35 greater than the expenditure limit of the candidate or the
- 36 expenditure limit that would have applied to the candidate if

- 1 the candidate had not been freed from expenditure limits under
- 2 section 10A.25, subdivision 10. If a-candidate-files-the
- 3 affidavit-required-by-section-10A-323-after-September-1-of-the
- 4 general-election-year,-the-board-must-pay-the-candidate's
- 5 allocation-to-the-candidate-at-the-next-regular-payment-date-for
- 6 public-subsidies-for-that-election-cycle-that-occurs-at-least-15
- 7 days-after-the-candidate-files-the-affidavit. the preprimary
- 8 report does not show enough contributions to support an
- 9 affidavit of contributions, the candidate must include, when the
- 10 affidavit is filed, a list with the name and address of each
- 11 individual who made any contribution toward the affidavit
- 12 amount. The list of contributors is private data on individuals
- 13 as that term is defined in section 13.02.
- Sec. 8. Minnesota Statutes 2004, section 10A.31,
- 15 subdivision 7, is amended to read:
- 16 Subd. 7. [DISTRIBUTION OF GENERAL ACCOUNT.] (a) As soon as
- 17 the board has obtained the results of the primary election from
- 18 the secretary of state, but no later than one week after
- 19 certification of the primary results by the State Canvassing
- 20 Board, the board must distribute the available money in the
- 21 general account, as certified by the commissioner of revenue on
- 22 September 1 and according to allocations set forth in
- 23 subdivision 5, in equal amounts to all candidates of a major
- 24 political party whose names are to appear on the ballot in the
- 25 general election and who:
- 26 (1) have signed a spending limit agreement under section
- 27 10A.322;
- 28 (2) have filed the preprimary report of receipts and
- 29 expenditures required by section 10A.20;
- 30 (3) have filed the affidavit of contributions required by
- 31 section 10A.323; and
- (4) were opposed in either the primary election or the
- 33 general election.
- 34 (b) The public subsidy under this subdivision may not be
- 35 paid in an amount that would cause the sum of the public subsidy
- 36 paid from the party account plus the public subsidy paid from

- the general account to exceed 50 percent of the expenditure
- 2 limit for the candidate or 50 percent of the expenditure limit
- 3 that would have applied to the candidate if the candidate had
- 4 not been freed from expenditure limits under section 10A.25,
- 5 subdivision 10. Money from the general account not paid to a
- 6 candidate because of the 50 percent limit must be distributed
- 7 equally among all other qualifying candidates for the same
- 8 office until all have reached the 50 percent limit or the
- 9 balance in the general account is exhausted.
- 10 (c) A candidate must expend or become obligated to expend
- 11 at least an amount equal to 50 percent of the money distributed
- 12 by the board under this subdivision no later than the end of the
- 13 final reporting period preceding the general election.
- 14 Otherwise, the candidate must repay to the board the difference
- 15 between the amount the candidate spent or became obligated to
- 16 spend by the deadline and the amount distributed to the
- 17 candidate under this subdivision. The candidate must make the
- 18 repayment no later than six months following the general
- 19 election. The candidate must reimburse the board for all
- 20 reasonable costs, including litigation costs, incurred in
- 21 collecting any amount due.
- 22 If the board determines that a candidate has failed to
- 23 repay money as required by this paragraph, the board may not
- 24 distribute any additional money to the candidate until the
- 25 entirety of the repayment has been made.
- Sec. 9. Minnesota Statutes 2004, section 10A.323, is
- 27 amended to read:
- 28 10A.323 [AFFIDAVIT OF CONTRIBUTIONS.]
- In addition to the requirements of section 10A.322, to be
- 30 eligible to receive a public subsidy under section 10A.31 a
- 31 candidate or the candidate's treasurer must file an a signed and
- 32 notarized affidavit with the board stating that during that
- 33 calendar year the candidate has accumulated contributions from
- 34 persons eligible to vote in this state in at least the amount
- 35 indicated for the office sought, counting only the first \$50
- 36 received from each contributor:

- 1 (1) candidates for governor and lieutenant governor running
  2 together, \$35,000;
- 3 (2) candidates for attorney general, \$15,000;
- 4 (3) candidates for secretary of state and state auditor,
- 5 separately, \$6,000;
- 6 (4) candidates for the senate, \$3,000; and
- 7 (5) candidates for the house of representatives, \$1,500.
- 8 The affidavit must state the total amount of contributions
- 9 that have been received from persons eligible to vote in this
- 10 state, disregarding the portion of any contribution in excess of
- 11 \$50.
- The candidate or the candidate's treasurer must submit the
- 13 affidavit required by this section to the board in writing by
- 14 September-1-of the date the preprimary report of receipts and
- expenditures is required to be filed under section 10A.20,
- 16 subdivision 2, in the general election year.
- A candidate for a vacancy to be filled at a special
- 18 election for which the filing period does not coincide with the
- 19 filing period for the general election must submit the affidavit
- 20 required by this section to the board within five days after
- 21 filing the affidavit of candidacy. For purposes of this
- 22 section, a candidate in a special election for the house of
- 23 representatives must raise at least \$500 and a candidate in a
- 24 special election for the senate must raise at least \$1,000.

- 1 Senator .... moves to amend S.F. No. 1319 as follows:
- Page 4, after line 17, insert:
- 3 "Sec. 7. Minnesota Statutes 2004, section 10A.27,
- 4 subdivision 1, is amended to read:
- 5 Subdivision 1. [CONTRIBUTION LIMITS.] (a) Except as
- 6 provided in subdivision 2, a candidate must not permit the
- 7 candidate's principal campaign committee to accept aggregate
- 8 contributions made or delivered by any individual, political
- 9 committee, or political fund in excess of the following:
- 10 (1) to candidates for governor and lieutenant governor
- 11 running together, \$2,000 in an election year for the office
- 12 sought and \$500 in other years;
- 13 (2) to a candidate for attorney general, \$1,000 in an
- 14 election year for the office sought and \$200 \$250 in other
- 15 years;
- 16 (3) to a candidate for the office of secretary of state or
- 17 state auditor, \$500 in an election year for the office sought
- 18 and \$100 \$200 in other years;
- 19 (4) to a candidate for state senator, \$500 in an election
- 20 year for the office sought and \$100 \$200 in other years; and
- 21 (5) to a candidate for state representative, \$500 in an
- 22 election year for the office sought and \$100 \$200 in the other
- 23 year.
- 24 (b) The following deliveries are not subject to the
- 25 bundling limitation in this subdivision:
- 26 (1) delivery of contributions collected by a member of the
- 27 candidate's principal campaign committee, such as a block worker
- 28 or a volunteer who hosts a fund-raising event, to the
- 29 committee's treasurer; and
- 30 (2) a delivery made by an individual on behalf of the
- 31 individual's spouse.
- 32 (c) A political committee or political fund must not make a
- 33 contribution a candidate is prohibited from accepting."
- Renumber the sections in sequence and correct the internal
- 35 references
- 36 Amend the title accordingly

# COMMITTEE REPORT - WITH AMENDMENTS

Committee on Elections
<b>S.F. No.</b> 1319
Resolution
Re-referred (from another committee)
Amendments: Page 1, line 16, delete "\$15,000" and insert "\$50,000" Page 7, line 14, reinstate the stricten language and delete the new language Page 7, lines 15 and 16, delete the new language
Committee recommendation:
And when so amended the bill do pass. OR
And when so amended the bill do pass and be placed on the Consent Calendar. OR
And when so amended the bill do pass and be re-referred to the Committee on
No recommendation: And when so amended the bill be [re-referred to the Committee on . OR
[ (reported to the Senate).
March 21, 2005 (date of committee recommendation)

2	referred
3 4 5 6 7 8 9	S.F. No. 1319: A bill for an act relating to campaign finance; changing certain reporting requirements; redefining inactivity; requiring assumption of certain liabilities; changing certain limits; changing public subsidy distribution requirements; amending Minnesota Statutes 2004, sections 10A.20, subdivisions 2, 5, by adding a subdivision; 10A.24, subdivision 2; 10A.242, subdivision 2; 10A.25, subdivision 2; 10A.31, subdivisions 6, 7; 10A.323.
11 12	Reports the same back with the recommendation that the bill be amended as follows:
13	Page 1, line 16, delete " <u>\$15,000</u> " and insert " <u>\$50,000</u> "
14	Page 7, line 14, delete the new language and reinstate the
15	stricken language
16	Page 7, lines 15 and 16, delete the new language
17 18 19 20	And when so amended the bill do pass. Amendments adopted.  Report adopted.  (Committee Chair)
21 22 23	March 21, 2005

## Senate Counsel, Research, and Fiscal Analysis

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#### S.F. No. 1769 - Independent Expenditures

Author:

Senator Linda Scheid

Prepared by:

Peter S. Wattson, Senate Counsel (651/296-3812)

Date:

March 21, 2005

S.F. No. 1769 would allow candidates who have signed a spending limit agreement to be released from the agreement but remain eligible to receive a public subsidy when the total of independent expenditures made against them or in favor of their opponents exceeded \$1,000 during an election cycle.

Section 1 states legislative findings that the current system of financing election campaigns undermines democracy in a number of ways and that a new law is needed to enable campaigns to be conducted without special interest money.

Section 2 makes changes to the subdivision requiring notice of independent expenditures that was struck down by a federal court in 1994 in the case of *Day vs. Holahan*, 34 F.3d 1356 (8th Cir. 1994). It increases the threshold for reporting independent expenditures in statewide races from \$100 to \$500. It adds a requirement that, in addition to stating the amount of the expenditure, the notice must include an affidavit identifying the candidate in support of or opposition to whom the expenditure is made and affirming that the expenditure was independent and involved no cooperation or coordination with a candidate or political party.

Section 3 releases a candidate from a spending limit agreement when the sum of independent expenditures made in opposition to the candidate plus those made in support of the candidate's major party opponents exceeds \$1,000 in an election cycle.

Section 4 makes the bill effective the day following final enactment but postpones the requirement for notice of independent expenditures until August 1, 2005, so that political committees and political funds will have some time to prepare to give notice each time they make an independent expenditure.

PSW:ph

cc: Kelly Wolfe

### Senators Scheid, Marty, Higgins, Wiger and Marko introduced-S.F. No. 1769: Referred to the Committee on Elections.

1	A bill for an act
2 3 4 5 6 7	relating to elections; requiring notice of certain independent expenditures; releasing candidates attacked by certain independent expenditures from spending limit agreement; amending Minnesota Statutes 2004, sections 10A.20, subdivision 6b; 10A.25, by adding a subdivision.
8	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
9	Section 1. [LEGISLATIVE FINDINGS; PURPOSE.]
10	Subdivision 1. [LEGISLATIVE FINDINGS.] The legislature
11	finds that while this state has a system of partial public
12	financing of campaigns, our current system still encourages
13	large amounts of private money to be used to finance campaigns.
14	This private money undermines democracy in the following ways:
15	(a) It stifles the First Amendment, which was designed "to
16	secure the widest possible dissemination of information from
17	diverse and antagonistic sources," and "to assure the unfettered
18	interchange of ideas for the bringing about of political and
19	social changes desired by the people." Instead, heavy funding
20	of certain candidates and interests discourages other candidates
21	from running and prevents many perspectives from receiving any
22	dissemination whatsoever. In addition, after a certain point,
23	more spending does not create more speech but has the opposite
24	impact, overwhelming the public and causing them to tune out
25	speech from any candidate.
26	(b) It undermines the First Amendment right of voters to

- 1 hear speech from all candidates and all perspectives and
- 2 undermines the core First Amendment value of open and robust
- 3 debate in the political process.
- 4 (c) It inhibits communication with the electorate by
- 5 candidates without access to large sums of campaign money.
- 6 (d) It burdens elected officials and candidates with
- 7 endless hours of fundraising, thus decreasing the time available
- 8 to carry out their public responsibilities.
- 9 (e) It discourages people from participating in the
- 10 political process. A 1998 poll conducted by St. Cloud State
- 11 University found that, because of their belief that contributors
- 12 have more influence than noncontributors do, one-third of
- 13 respondents are "less likely to vote or participate in politics."
- 14 Over half of those who said that they did not vote in the 1996
- 15 <u>election said they were less likely to vote or participate</u>
- 16 because of this belief.
- 17 (f) It violates the rights of citizens to equal and
- 18 meaningful participation in the democratic process.
- 19 (g) It creates a public perception of corruption and
- 20 undermines public confidence in the democratic process and
- 21 democratic institutions. This perception is held by almost nine
- 22 out of ten Minnesotans. The 1998 St. Cloud State University
- 23 poll showed that 88 percent of all Minnesotans believe elected
- 24 officials are more responsive to contributors than to voters who
- 25 do not contribute.
- 26 (h) It not only creates a perception of corruption, but
- 27 actually encourages elected officials to take money from private
- 28 interests that are directly affected by governmental actions.
- (i) It diminishes the perceived, and perhaps the real,
- 30 accountability of elected officials to their constituents by
- 31 giving them incentives to be accountable to major campaign
- 32 contributors instead.
- 33 (j) It undermines the integrity of the election process by
- 34 making it difficult for qualified candidates without access to
- 35 large contributors or personal fortunes to mount competitive
- 36 campaigns and discourages them from running.

- 1 (k) It undermines the integrity of the election process by
- 2 placing challengers at a disadvantage, because large campaign
- 3 contributors tend to give their money to incumbents, thus
- 4 causing elections to be less competitive.
- 5 (1) It costs taxpayers millions of dollars for the
- 6 legislative and regulatory decisions made by elected officials
- 7 on behalf of major campaign contributors.
- 8 The legislature finds each of these defects on its own has
- 9 a corrosive impact on our democracy either by corrupting the
- 10 political process or by creating the appearance of corruption.
- 11 Accordingly, the state has a compelling interest in addressing
- 12 them through this act.
- Subd. 2. [PURPOSE.] This act is intended to restore the
- 14 First Amendment rights of nonwealthy candidates by enabling them
- 15 to disseminate their views without being drowned out by heavily
- 16 funded independent expenditures that they cannot respond to for
- 17 lack of money.
- This act is designed to create benefits for participating
- 19 candidates to compensate for the restrictions applied to them
- 20 and to further the compelling state interest of encouraging
- 21 participation in this system of financing campaigns without
- 22 special interest money.
- Sec. 2. Minnesota Statutes 2004, section 10A.20,
- 24 subdivision 6b, is amended to read:
- 25 Subd. 6b. [INDEPENDENT EXPENDITURES; NOTICE.] (a) Within
- 26 24 hours after an individual, political committee, or political
- 27 fund, principal campaign committee, or party unit makes or
- 28 becomes obligated by oral or written agreement to make an
- 29 independent expenditure in excess of \$100 in a legislative
- 30 district election or \$500 in a statewide election, other than an
- 31 expenditure by an association targeted to inform solely its own
- 32 dues-paying members of the association's position on a
- 33 candidate, the individual, political committee, or political
- 34 fund, principal campaign committee, or party unit must file with
- 35 the board an-affidavit-notifying-the-board a notice of the
- 36 intent to make the independent expenditure and serve provide a

- 1 copy of the affidavit-on notice to each candidate in the
- 2 affected race and on to the treasurer of the candidate's
- 3 principal campaign committee. The affidavit notice must contain
- 4 the information with respect to the expenditure that is required
- 5 to be reported under subdivision 3, paragraph (g); except that
- 6 if an expenditure is reported before it is made, the notice must
- 7 include a reasonable estimate of the anticipated amount. The
- 8 notice must include an affidavit, under penalty of perjury,
- 9 signed and sworn to by the individual or by the treasurer of the
- 10 committee, fund, or party unit identifying the candidate in
- 11 support of or opposition to whom the expenditure is made and
- 12 affirming that the expenditure was independent and involved no
- 13 cooperation or coordination with a candidate or a political
- 14 party. Each new expenditure requires a new notice.
- 15 (b) An individual or association may file a complaint with
- 16 the board that a required notice was not filed or that a notice
- 17 filed under this subdivision is false. The board must determine
- 18 the complaint promptly. If the board determines that a notice
- 19 was false and the board has distributed a public subsidy to a
- 20 candidate based on the false notice, the candidate must return
- 21 the subsidy to the board.
- 22 (c) An individual or the treasurer of a political committee
- 23 or, political fund, principal campaign committee, or party unit
- 24 who fails to give notice as required by this subdivision, or who
- 25 files a false affidavit-of notice, is guilty of a gross
- 26 misdemeanor and is subject to a civil fine of up to four times
- 27 the amount of the independent expenditure stated in the notice
- 28 or of which notice was required, whichever is greater.
- Sec. 3. Minnesota Statutes 2004, section 10A.25, is
- 30 amended by adding a subdivision to read:
- 31 Subd. 14. [EFFECT OF INDEPENDENT EXPENDITURES.] When a
- 32 candidate has agreed to be bound by the expenditure limits
- 33 imposed by this section as a condition of receiving a public
- 34 subsidy for the candidate's campaign, and the sum of independent
- 35 expenditures made in opposition to the candidate plus
- 36 <u>independent expenditures made in support of the candidate's</u>

- 1 major political party opponents, as reported to the board under
- 2 section 10A.20, subdivisions 2, 6, and 6b, exceeds \$1,000 during
- 3 an election cycle, the board shall notify the candidate that the
- 4 candidate is released from the expenditure limits but remains
- 5 eligible to receive a public subsidy.
- 6 Sec. 4. [EFFECTIVE DATE.]
- 7 This act is effective the day following final enactment.
- 8 Section 2 applies to expenditures made on or after August 1,
- 9 2005. Section 3 applies to the sum of independent expenditures
- 10 made on or after its effective date.

## Senate Counsel, Research, and Fiscal Analysis

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### S.F. No. 387 - Clean Campaign Council

Author:

Senator John Marty

Prepared by:

Peter S. Wattson, Senate Counsel (651/296-3812)

Date:

March 21, 2005

S.F. No. 387 establishes a voluntary clean campaign council, a clean campaign pledge, and a clean campaign advertising code. It clarifies the definitions of "campaign expenditure" and "independent expenditure." Finally, it clarifies the requirements for disclaimers on campaign material.

Section 1 creates a new definition of "campaign expenditure" designed to bring more political advertisements within the definition of an "independent expenditure." The definition is similar to one in section 201 of Public Law 107-155, the Bipartisan Campaign Reform Act of 2002. In addition to the "magic words" that the U.S. Supreme Court has previously held to constitute "express advocacy," the definition would add "words that in context can have no reasonable meaning other than to advocate the election or defeat of one or more clearly identified candidates" or similar content that, in context, is clearly expressing support for or opposition to a candidate.

**Section 2** amends the definition of "independent expenditure" to strike the sentence found unconstitutional in *Republican Party of Minnesota vs. Pauly*, 63 F. Supp. 2d 1008 (D. Minn. 1999) and to create a rebuttable presumption that various subtle methods of coordinating spending are not "independent."

Section 3 requires the name of a principal campaign committee to include the surname of the candidate and requires the name of a political party unit to include the full name of the political party.

Section 4 delays termination of a committee or fund that has made independent expenditures until the end of the election cycle during which the expenditures were made.

S.F. No. 370 March 21, 2005 Page 2

Section 5 provides for the creation of a clean campaign council, a clean campaign advertising code, and a clean campaign pledge.

Subdivision 1 describes the adverse impact of negative attacks on political campaigns.

Subdivision 2 says that the purpose of the section is to foster the creation of a clean campaign council.

**Subdivision 3** directs the Campaign Finance and Public Disclosure Board to convene a task force to create a clean campaign council.

Subdivision 4 sets forth some of the elements of a clean campaign code.

**Subdivision 5** provides for enforcement of the code by means of a clean campaign advertising logo to be placed on advertising approved by the council and statements to be made by the council identifying advertisements that violate the code.

Subdivision 6 sets forth some of the elements of a clean campaign pledge.

Section 6 requires that the committee name used in a disclaimer on campaign material be the full name as registered with the Campaign Finance and Public Disclosure Board.

PSW:ph

cc: Kelly Wolfe

#### Senator Marty introduced--

S.F. No. 387: Referred to the Committee on Elections.

```
A bill for an act
 1
 2
         relating to elections; establishing a voluntary clean
 3
         campaign council, a clean campaign pledge, and a clean
         campaign advertising code; clarifying definitions of
 5
         campaign expenditures and independent expenditures;
 6
         clarifying requirements for disclaimers on campaign
         material; amending Minnesota Statutes 2004, sections
 8
         10A.01, subdivisions 9, 18; 10A.14, subdivision 2;
 9
         10A.24, by adding a subdivision; 211B.04; proposing
         coding for new law in Minnesota Statutes, chapter 10A.
10
11
    BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
12
         Section 1. Minnesota Statutes 2004, section 10A.01,
13
    subdivision 9, is amended to read:
14
                   [CAMPAIGN EXPENDITURE.] (a) "Campaign
    expenditure" or "expenditure" means a purchase or payment of
15
    money or anything of value, or an advance of credit, made or
16
17
    incurred for the purpose of influencing the nomination or
    election of a candidate or for the purpose of promoting or
18
    defeating a ballot question.
19
         (b) "Expenditure" includes a cost incurred to design,
20
    produce, or disseminate a communication if the communication
21
    contains words such as "vote for," "reelect," "(name of
22
    candidate) for (office), " "vote against, " "defeat, " or another
23
24
    phrase or campaign slogan that in context can have no reasonable
25
    meaning other than to advocate support for or opposition to the
26
    nomination or election of one or more clearly identified
27
    candidates.
         (c) "Expenditure" is presumed to include a cost incurred to
28
```

- design, produce, or disseminate a communication if the
- 2 communication names or depicts one or more clearly identified
- 3 candidates; is disseminated during the 45 days before a primary
- 4 election, during the 60 days before a general election, or
- 5 during a special election cycle until election day; and the cost
- 6 exceeds the following amounts for a communication naming or
- 7 depicting a candidate for the following offices:
- 8 (1) \$500 for a candidate for governor, lieutenant governor,
- 9 attorney general, secretary of state, or state auditor; or
- 10 (2) \$100 for a candidate for state senator or
- 11 representative.
- An individual or association presumed under this paragraph
- 13 to have made an expenditure may rebut the presumption by an
- 14 affidavit signed by the spender and filed with the board stating
- 15 that the cost was not incurred with intent to influence the
- 16 nomination, election, or defeat of any candidate, supported by
- 17 any additional evidence the spender chooses to submit. The
- 18 board may consider any additional evidence it deems relevant and
- 19 material and must determine by a preponderance of the evidence
- 20 whether the cost was incurred with intent to influence the
- 21 nomination, election, or defeat of a candidate.
- 22 (d) An expenditure is considered to be made in the year in
- 23 which the candidate made the purchase of goods or services or
- 24 incurred an obligation to pay for goods or services.
- 25 (e) An expenditure made for the purpose of defeating a
- 26 candidate is considered made for the purpose of influencing the
- 27 nomination or election of that candidate or any opponent of that
- 28 candidate.
- 29 (f) Except as provided in clause (l), "expenditure"
- 30 includes the dollar value of a donation in kind.
- 31 (g) "Expenditure" does not include:
- 32 (1) noncampaign disbursements as defined in subdivision 26;
- 33 (2) services provided without compensation by an individual
- 34 volunteering personal time on behalf of a candidate, ballot
- 35 question, political committee, political fund, principal
- 36 campaign committee, or party unit; or

- 1 (3) the publishing or broadcasting of news items or
- 2 editorial comments by the news media, if the news medium is not
- 3 owned by or affiliated with any candidate or principal campaign
- 4 committee; or
- 5 (4) a cost incurred by an association for a communication
- 6 targeted to inform solely its own dues-paying members of the
- 7 association's position on a candidate.
- 8 Sec. 2. Minnesota Statutes 2004, section 10A.01,
- 9 subdivision 18, is amended to read:
- 10 Subd. 18. [INDEPENDENT EXPENDITURE.] (a) "Independent
- 11 expenditure" means an expenditure expressly-advocating-the
- 12 election-or-defeat-of-a-clearly-identified-candidate;-if-the
- 13 expenditure that is made without the express or implied consent,
- 14 authorization, or cooperation of, and not in concert with or at
- 15 the request or suggestion of, any candidate or any candidate's
- 16 principal campaign committee or agent. An independent
- 17 expenditure is not a contribution to that candidate. An
- 18 expenditure-by-a-political-party-or-political-party-unit-in-a
- 19 race-where-the-political-party-has-a-candidate-on-the-ballot-is
- 20 not-an-independent-expenditure-
- 21 (b) An expenditure is presumed to be not independent if,
- 22 for example:
- (1) in the same election cycle in which the expenditure
- 24 occurs, the spender or the spender's agent retains the
- 25 professional services of an individual or entity that, in a
- 26 nonministerial capacity, provides or has provided
- 27 campaign-related service, including polling or other campaign
- 28 research, media consulting or production, direct mail, or
- 29 fund-raising, to a candidate supported by the spender for
- 30 nomination or election to the same office as any candidate whose
- 31 nomination or election the expenditure is intended to influence
- 32 or to a political party working in coordination with the
- 33 supported candidate;
- 34 (2) the expenditure pays for a communication that
- 35 disseminates, in whole or in substantial part, a broadcast or
- 36 written, graphic, or other form of campaign material designed,

- 1 produced, or distributed by the candidate or the candidate's
- 2 principal campaign committee or their agents;
- 3 (3) the expenditure is based on information about the
- 4 candidate's electoral campaign plans, projects, or needs that is
- 5 provided by the candidate or the candidate's principal campaign
- 6 committee or their agents directly or indirectly to the spender
- 7 or the spender's agent, with an express or tacit understanding
- 8 that the spender is considering making the expenditure;
- 9 (4) before the election, the spender or the spender's agent
- 10 informs a candidate or the principal campaign committee or agent
- 11 of a candidate for the same office as a candidate clearly
- 12 identified in a communication paid for by the expenditure about
- 13 the communication's contents; timing, location, mode, or
- 14 frequency of dissemination; or intended audience; or
- 15 (5) in the same election cycle in which the expenditure
- 16 occurs, the spender or the spender's agent is serving or has
- 17 served in an executive, policy-making, fund-raising, or advisory
- 18 position with the candidate's campaign or has participated in
- 19 strategic or policy-making discussions with the candidate's
- 20 campaign relating to the candidate's pursuit of nomination or
- 21 election to office and the candidate is pursuing the same office
- 22 as a candidate whose nomination or election the expenditure is
- 23 intended to influence.
- 24 An individual or association presumed under this paragraph
- 25 to have made an expenditure that was not independent may rebut
- 26 the presumption by an affidavit signed by the spender and filed
- 27 with the board stating that the expenditure was made without the
- 28 express or implied consent, authorization, or cooperation of,
- 29 and not in concert with or at the request or suggestion of, any
- 30 candidate or any candidate's principal campaign committee or
- 31 agent, supported by any additional evidence the spender chooses
- 32 to submit. The board may consider any additional evidence it
- 33 deems relevant and material and must determine by a
- 34 preponderance of the evidence whether the expenditure was
- 35 <u>independent</u>.
- 36 (c) An expenditure by anyone other than a principal

- l campaign committee that does not qualify as an independent
- 2 expenditure under this subdivision is deemed to be an approved
- 3 expenditure under subdivision 4.
- Sec. 3. Minnesota Statutes 2004, section 10A.14,
- 5 subdivision 2, is amended to read:
- 6 Subd. 2. [FORM.] The statement of organization must
- 7 include:
- 8 (1) the name and address of the committee, fund, or party
- 9 unit;
- 10 (2) the name and address of the chair of a political
- 11 committee, principal campaign committee, or party unit;
- 12 (3) the name and address of any supporting association of a
- 13 political fund;
- 14 (4) the name and address of the treasurer and any deputy
- 15 treasurers;
- 16 (5) a listing of all depositories or safety deposit boxes
- 17 used; and
- 18 (6) for the state committee of a political party only, a
- 19 list of its party units.
- 20 For purposes of clause (1), the name of a principal campaign
- 21 committee must include the surname of the candidate and the name
- 22 of a political party unit must include the full name of the
- 23 political party.
- Sec. 4. Minnesota Statutes 2004, section 10A.24, is
- 25 amended by adding a subdivision to read:
- Subd. 3. [TERMINATION DELAYED.] A political committee,
- 27 political fund, principal campaign committee, or party unit that
- 28 has made independent expenditures during an election cycle may
- 29 not terminate until the end of the election cycle.
- 30 Sec. 5. [10A.38] [CLEAN CAMPAIGN COUNCIL.]
- 31 Subdivision 1. [FINDINGS.] (a) The legislature finds that
- 32 the political campaign process is being overwhelmed with
- 33 intensive campaign advertising attacks by candidates, political
- 34 parties, and outside interest groups, in which opponents are
- 35 attacked with misleading or even false information. The
- 36 democratic process needs an open, vigorous debate on issues and

- 1 between candidates, and criticism of candidates is necessary and
- 2 desirable as part of that vigorous debate. However, much of the
- 3 current negative advertising does not contribute to the
- 4 democratic process. These negative attacks stifle the First
- 5 Amendment, which was designed to secure "the widest possible
- 6 dissemination of information from diverse and antagonistic
- 7 sources," and "to assure unfettered interchange of ideas for the
- 8 bringing about of political and social changes desired by the
- 9 people." These negative attack ads undermine democracy and the
- 10 First Amendment in the ways set out in this subdivision.
- 11 (b) Many of the attack ads provide intentionally misleading
- 12 and even false information to voters. Flooding the public with
- 13 distorted and inaccurate information from candidates and other
- 14 political organizations does not foster a vigorous debate, but
- 15 drowns out the ability of candidates, citizens, and other groups
- 16 to present accurate information on issues, visions, and
- 17 priorities.
- (c) Many negative attacks are designed to prevent rebuttal,
- 19 coming too late for even the best-organized campaigns to have a
- 20 chance to respond. Others are designed to prevent rebuttal by
- 21 carefully targeted telephone calls or mailings so the candidate
- 22 being attacked is never even aware of the attack.
- 23 (d) Many negative attacks undermine public confidence in
- 24 the democratic process and political candidates, leaving many
- 25 citizens so disgusted that they do not bother to vote.
- Developing a statutory means of blocking the unfair,
- 27 negative attacks that are undermining the political process
- 28 while strengthening the robust debate that is required in a
- 29 democracy is difficult at best. However, a voluntary means of
- 30 discouraging the unfair, negative attacks is desirable and
- 31 necessary for a healthy democracy. Although a voluntary means
- 32 would not contain legal sanctions for violators, it could be
- 33 successful by creating social sanctions if the media and the
- 34 public speak out against dirty ads and campaign tactics.
- Subd. 2. [PURPOSE.] This section is designed to foster the
- 36 formation of a nonpartisan, nonprofit council that would create

- 1 a voluntary code to discourage unfair, negative attacks while
- 2 encouraging a robust debate on issues and candidates.
- 3 Subd. 3. [TASK FORCE.] The campaign finance and public
- 4 disclosure board must convene a task force whose goal is to
- 5 establish a clean campaign council modeled on the Minnesota news
- 6 council. The task force may include representatives from the
- 7 media, nonprofit political "watchdog" groups, former candidates,
- 8 and members of the public. The council may request
- 9 contributions from nonstate sources, such as foundations, the
- 10 media, and individuals.
- 11 Subd. 4. [CLEAN CAMPAIGN ADVERTISING CODE.] (a) The
- 12 council may establish a clean campaign advertising code designed
- 13 to foster fair and clean campaigns by establishing voluntary
- 14 restrictions on campaign communications to prevent smear
- 15 tactics. In addition to any other provisions of the code
- 16 developed by the council, the code may include the requirements
- 17 set out in this subdivision.
- 18 (b) A campaign communication paid for or approved by the
- 19 principal campaign committee of a candidate that is in the form
- 20 of a paid advertisement, billboard, mass mailing, leaflet, or
- 21 flyer that criticizes an opponent of a candidate must be limited
- 22 to statements by the candidate, not by a supporter of or
- 23 surrogate for the candidate.
- 24 (c) A campaign communication criticizing an opponent of a
- 25 candidate may not contain a photo or audio or video recording of
- 26 the opponent that has been distorted, retouched, or morphed in
- 27 any way. A recording must be played in real time.
- 28 (d) A campaign communication that criticizes an opponent of
- 29 a candidate may not be published in the last three weeks before
- 30 the primary or general election in a legislative race or in the
- 31 last ten days before the primary or general election in a
- 32 statewide race, except to respond to criticism of the candidate
- 33 by an opponent, or a new position taken by an opponent, during
- 34 that time.
- 35 Subd. 5. [ENFORCEMENT OF CODE.] (a) A person may submit a
- 36 campaign communication to the council to determine whether it

- l complies with the clean campaign advertising code. During the
- 2 nine months preceding the general election, the determination
- 3 should be made within 72 hours after the council receives the
- 4 submission. During the last three weeks before the primary or
- 5 general election, the determination should be made within 24
- 6 hours after the council receives the submission. The council
- 7 may delegate the determination to the staff of the council.
- 8 (b) If the communication is submitted before it is
- 9 published, the council may grant the publisher permission to
- 10 display with the communication a clean campaign advertising logo
- 11 approved by the council. If the communication is submitted
- 12 after it has been published and the council determines that it
- 13 violates the code, the council should notify the person
- 14 submitting it, the media, and all candidates in the race that it
- 15 violates the code and the nature of the violation.
- Subd. 6. [CLEAN CAMPAIGN PLEDGE.] (a) The council may
- 17 create a clean campaign pledge. In addition to any other
- 18 provisions of the pledge developed by the council, a candidate
- 19 who signs the pledge agrees to:
- 20 (1) abide by the clean campaign advertising code;
- 21 (2) publicly repudiate and urge voters to ignore any
- 22 campaign communication in support of the candidate, or in
- 23' opposition to an opponent of the candidate, that violates the
- 24 clean campaign advertising code or that would violate the code
- 25 if made by the principal campaign committee of the candidate;
- 26 (3) not criticize an opponent in a campaign communication
- 27 that is deceptive, misleading, or taken out of context;
- 28 (4) not disseminate any campaign communication that appeals
- 29 to hatred of or discrimination against persons in classes
- 30 protected by the Minnesota Human Rights Act;
- 31 (5) take full responsibility for campaign communications
- 32 designed, produced, or disseminated by the candidate's principal
- 33 campaign committee;
- 34 (6) not use push-polling or any other organized telephone
- 35 calling that criticizes an opponent of the candidate;
- 36 (7) publicly repudiate and urge voters to ignore any

- l push-polling or any other organized telephone calling that
- 2 criticizes an opponent of the candidate; and
- 3 (8) participate in at least two debates, if a candidate for
- 4 legislative office, or at least eight debates, if a candidate
- 5 for statewide office.
- 6 (b) The council may notify the media of the candidates who
- 7 have signed the clean campaign pledge.
- 8 (c) The council may consider a complaint that a candidate
- 9 has violated the clean campaign pledge and issue an opinion on
- 10 the complaint.
- 11 Sec. 6. Minnesota Statutes 2004, section 211B.04, is
- 12 amended to read:
- 13 211B.04 [CAMPAIGN LITERATURE MUST INCLUDE DISCLAIMER.]
- 14 (a) A person who participates in the preparation or
- 15 dissemination of campaign material other than as provided in
- 16 section 211B.05, subdivision 1, that does not prominently
- 17 include the name and address of the person or committee causing
- 18 the material to be prepared or disseminated in a disclaimer
- 19 substantially in the form provided in paragraph (b) or (c) is
- 20 guilty of a misdemeanor.
- 21 (b) Except in cases covered by paragraph (c), the required
- 22 form of disclaimer is: "Prepared and paid for by the ........
- 23 committee, ......(address)" for material prepared and paid
- 24 for by a principal campaign committee, or "Prepared and paid for
- 25 by the ...... committee, .....(address), in support of
- 26 .....(insert name of candidate or ballot question)" for
- 27 material prepared and paid for by a person or committee other
- 28 than a principal campaign committee. The committee name given
- 29 in the disclaimer for a committee that is registered with the
- 30 Campaign Finance and Public Disclosure Board must be its full
- 31 name as registered with the board.
- 32 (c) In the case of broadcast media, the required form of
- 33 disclaimer is: "Paid for by the ..... committee."
- 34 (d) Campaign material that is not circulated on behalf of a
- 35 particular candidate or ballot question must also include in the
- 36 disclaimer either that it is "in opposition to ....(insert name

- 1 of candidate or ballot question....)"; or that "this
- 2 publication is not circulated on behalf of any candidate or
- 3 ballot question."
- 4 (e) This section does not apply to objects stating only the
- 5 candidate's name and the office sought, fund-raising tickets, or
- 6 personal letters that are clearly being sent by the candidate.
- 7 (f) This section does not apply to an individual or
- 8 association who acts independently of any candidate, candidate's
- 9 committee, political committee, or political fund and spends
- 10 only from the individual's or association's own resources a sum
- 11 that is less than \$500 in the aggregate to produce or distribute
- 12 campaign material that is distributed at least seven days before
- 13 the election to which the campaign material relates.
- 14 (g) This section does not modify or repeal section 211B.06.

### **Senate Elections Committee**

# Thank you for your participation! Please sign in!

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