

**COMMUNICATIONS RECEIVED SUBSEQUENT TO
ADJOURNMENT**

EXECUTIVE AND OFFICIAL COMMUNICATIONS

May 17, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 231 and 1315.

Warmest regards,
Arne H. Carlson, Governor

May 19, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 437, 531, 635, 636, 691, 953 and 1032.

Warmest regards,
Arne H. Carlson, Governor

May 20, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 355 and 958.

Warmest regards,
Arne H. Carlson, Governor

May 20, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
231		95	11:18 a.m. May 17	May 17
	579	96	11:22 a.m. May 17	May 17
1315		97	11:26 a.m. May 17	May 17
	1151	98	11:24 a.m. May 17	May 17
	357	99	11:26 a.m. May 17	May 17
	178	100	11:20 a.m. May 17	May 17
	276	101	11:14 a.m. May 17	May 17
	192	102	11:16 a.m. May 17	May 17
	239	103	11:11 a.m. May 17	May 17
	671	104	11:07 a.m. May 17	May 17
	36	106	11:04 a.m. May 17	May 17
	456	107	11:02 a.m. May 17	May 17

Sincerely,
Joan Anderson Growe
Secretary of State

May 20, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
	90	105	5:12 p.m. May 17	May 20
635		109	5:15 p.m. May 19	May 20
	1006	110	5:24 p.m. May 19	May 20
	87	111	5:28 p.m. May 19	May 20
	466	112	7:12 p.m. May 19	May 20
	146	113	7:16 p.m. May 19	May 20
	121	114	5:30 p.m. May 19	May 20
	525	115	5:32 p.m. May 19	May 20
437		116	7:18 p.m. May 19	May 20
531		117	7:21 p.m. May 19	May 20
691		118	5:35 p.m. May 19	May 20
953		119	7:25 p.m. May 19	May 20
636		120	7:28 p.m. May 19	May 20
1032		121	5:41 p.m. May 19	May 20

Sincerely,
Joan Anderson Growe
Secretary of State

May 21, 1991

The Honorable Jerome M. Hughes
 President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 328, 417, 460 and 918.

Warmest regards,
 Arne H. Carlson, Governor

May 21, 1991

The Honorable Robert E. Vanasek
 Speaker of the House of Representatives

The Honorable Jerome M. Hughes
 President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
958		108	9:18 p.m. May 20	May 21
355		122	5:02 p.m. May 20	May 21

Sincerely,
 Joan Anderson Growe
 Secretary of State

May 22, 1991

The Honorable Jerome M. Hughes
 President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. No. 187.

Warmest regards,
 Arne H. Carlson, Governor

May 22, 1991

The Honorable Roger D. Moe, Chair
 Committee on Rules and Administration

Pursuant to Rule 51, the following bills remaining on General Orders after adjournment on May 20, 1991, were returned to the committees indicated:

S.F. No. 644 to the Committee on Elections and Ethics.

S.F. Nos. 985 and 1214 to the Committee on Employment.

S.F. Nos. 263, 496, 513 and 862 to the Committee on Finance.

H.F. No. 1025 to the Committee on Governmental Operations.

S.F. No. 1323 to the Committee on Rules and Administration.

H.F. No. 57 and S.F. Nos. 362 and 1517 to the Committee on Taxes and Tax Laws.

Pursuant to Joint Rule 3.02, the following Conference Committees were discharged and the Senate bills laid on the table.

S.F. Nos. 81 and 687.

H.F. Nos. 155, 289, 655 and 1197.

Patrick E. Flahaven
Secretary of the Senate

May 23, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 132 and 397.

Warmest regards,
Arne H. Carlson, Governor

May 23, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
460		123	1:12 p.m. May 21	May 21
	934	124	1:15 p.m. May 21	May 21
	1551	125	1:16 p.m. May 21	May 21
	1475	126	1:20 p.m. May 21	May 21
	1039	128	1:21 p.m. May 21	May 21
328		129	1:24 p.m. May 21	May 21
417		130	5:15 p.m. May 21	May 21
918		131	1:25 p.m. May 21	May 21
	1592	133	1:26 p.m. May 21	May 21
	910	134	1:58 p.m. May 21	May 21

932	135	1:30 p.m. May 21	May 21
825	136	1:32 p.m. May 21	May 21
1066	137	1:33 p.m. May 21	May 21
882	138	1:34 p.m. May 21	May 21
722	139	1:36 p.m. May 21	May 21

Sincerely,
 Joan Anderson Growe
 Secretary of State

May 24, 1991

The Honorable Jerome M. Hughes
 President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 269 (with the exception of Section 2), 350, 510 (with the exception of Sections 16 and 17), 588, 1034, 1164 and 1289.

Warmest regards,
 Arne H. Carlson, Governor

May 24, 1991

The Honorable Jerome M. Hughes
 President of the Senate

Dear President Hughes:

Today I have signed into law Chapter 178, Senate File 269/House File 382, a bill requiring the posting of warning signs on any premises licensed for retail sale of alcoholic beverages. The signs are intended to warn patrons of the maximum penalty for driving when under the influence of alcohol and the prohibition imposed on license holders from serving anyone under age of 21 or anyone obviously intoxicated.

Additionally, Chapter 178 carries a \$50,000 General Fund appropriation for the City of St. Paul and the Dayton's Bluff Historic Association to purchase and partially rehabilitate the Warren Burger home. This appropriation I have line-item vetoed, pursuant to the powers vested in me by Article IV, Section 23 of the Minnesota Constitution.

Recognizing the national prominence that is likely to accrue to this residence and its restoration, the decision not to allow State funding is a difficult one. I personally support this restoration project. However, the Legislature's proposed budget is not in balance and, therefore, funds are not available for this type of expenditure.

Sincerely,
 Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), the foregoing message was laid on the table.

May 24, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

Today I have signed into law Chapter 179, Senate File 510/House File 1340, a bill relating to agriculture, specifically egg handlers and the proper preparation of eggs for retail sale.

Additionally, Chapter 179 carries a \$10,000 General Fund appropriation and directive to the Department of Agriculture to conduct a survey of meat handlers to determine their interest in starting a state meat inspection program. This appropriation, contained in Section 17 of the bill, along with Section 16 which describes the survey, I have line-item vetoed.

With the Legislature's proposed budget not in balance, funds are not available for this type of expenditure. If the Department of Agriculture considers this a necessary and critical project, it will have to be funded within the existing base budget.

Sincerely,
Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), the foregoing message was laid on the table.

May 24, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

I have vetoed and am returning to you Chapter 213, Senate File 971/House file 929, which extends the ban on Bovine Somatotropin (BST), a laboratory copy of a naturally occurring hormone used to increase milk production. If signed into law, Chapter 213 would allow the ban to continue until June 1992, or until the prohibition is lifted in our neighboring State of Wisconsin.

The U.S. Food and Drug Administration has determined BST is safe for commercial use. Counsel has advised us that a Minnesota ban after federal approval would be unconstitutional and, therefore, would likely be preempted.

More importantly, I believe any attempt by Minnesota to ban BST would interfere with interstate trade of milk and dairy products. Milk and milk products consumed in this State come from both Minnesota and non-Minnesota processors. Accordingly, prohibiting the use of BST in Minnesota would not stop the sale of milk from BST supplemented cows within our borders.

Minnesotans, along with Wisconsin residents, are very proud of the national recognition we have long received as the "dairy states." In recent years,

however, our share of national milk production has declined, partly because we have been slower in adapting to new technologies and production methods. This moratorium would worsen our competitive position.

Published scientific research demonstrates that when BST is administered to cows, it works with natural biological functions to produce more milk. Milk produced by cows injected with BST is identical to other milk. No scientific evidence exists to suggest adverse human health effects from consuming milk from cows that have received supplemental BST.

Taking into thoughtful consideration the assurances of public health protection and the competitive edge BST allows our farmers, it is critical that Minnesota not raise a barrier to the opportunity this technological tool offers.

Sincerely,
Arne H. Carlson, Governor

While the Governor attempted to veto this Chapter, the Secretary of the Senate filed the bill with the Secretary of State.

May 24, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
	1201	140	6:49 p.m. May 23	May 24
	414	141	5:40 p.m. May 22	May 23
	808	142	5:42 p.m. May 22	May 23
	654	143	5:46 p.m. May 22	May 23
	726	144	5:46 p.m. May 22	May 23
	200	146	5:47 p.m. May 22	May 23
	282	147	5:50 p.m. May 22	May 23
187		148	5:51 p.m. May 22	May 23
	132	149	5:58 p.m. May 22	May 23
	1657	150	6:52 p.m. May 23	May 24
	365	151	7:00 p.m. May 23	May 24
	1127	152	5:58 p.m. May 22	May 23
	696	153	7:02 p.m. May 23	May 24
	564	154	7:04 p.m. May 23	May 24
	1189	155	7:05 p.m. May 23	May 24
	594	156	7:08 p.m. May 23	May 24
	1326	157	7:08 p.m. May 23	May 24
	1509	158	7:10 p.m. May 23	May 24
	914	159	7:11 p.m. May 23	May 24
	128	160	7:12 p.m. May 23	May 24

	71	161	7:15 p.m. May 23	May 24
	74	162	7:18 p.m. May 23	May 24
132		163	7:20 p.m. May 23	May 24
397		164	7:25 p.m. May 23	May 24

Sincerely,
Joan Anderson Growe
Secretary of State

May 27, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 86, 274, 302, 561, 762, 858, 910, 950, 962, 998, 1053, 1129, 1238 and 1411.

Warmest regards,
Arne H. Carlson, Governor

May 28, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 83, 84, 425, 800, 811, 822, 837, 1027, 1064, 1128, 1178 and 1216.

Warmest regards,
Arne H. Carlson, Governor

May 28, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

I have vetoed and am returning to you Chapter 216, Senate File 820/House File 883, a bill relating to the maintenance and renovation of State Fair buildings. The major policy change in this bill is the exemption of these buildings from governance by the Minnesota Department of Administration for any maintenance or renovation activity.

With the exemption proposed in this bill, no jurisdiction may impose even a minimum level of life safety in State Fair buildings. The Department of Administration points out, and rightly so, that sleeping occupancies are especially vulnerable to loss of life in case of fire or other emergencies.

In the past a State Fair 4-H renovation project converted the third floor of a highly combustible structure to a dormitory for 900 juveniles. The dormitory was equipped with only one means of exit and no fire fighting capabilities. Other incidents that call into question whether an exemption of this kind is in order include the structural collapse of the State Fair education building and the erection of a "fun house" with seriously inadequate fire and life safety capabilities.

State Fair buildings are public structures which house tens of thousands of people annually. Accordingly, the State must take every precaution to ensure some reasonable level of public safety. Legislation that weakens our jurisdiction in this area cannot be signed into law.

Sincerely,
Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), Senate File No. 820 was laid on the table.

May 28, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

I have vetoed and am returning to you Chapter 218, Senate File 268/ House file 1170, a bill relating to human rights. This legislation would extend the time period from one year to two years within which to file a complaint under the Human Rights Act.

Present law is consistent with policy throughout the nation. Only North Dakota has a statute of limitations on filing human rights' claims that is longer than Minnesota's one year limitation. Most state statutes of limitation are 300 days or less.

The intent of the one year statute is to promptly identify and remedy discriminatory practices. There is no evidence that doubling the time period will enhance this process. Rather, it will contribute to bringing of stale claims which are harder to investigate, more difficult to prove and harder to settle. Stale claims will strain limited Human Rights Department resources that should be applied to the promptly-brought claims.

Vindication of discrimination complaints remains an important priority with me. Continuing the one year statute of limitations will not harm this worthwhile goal.

Sincerely,
Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), Senate File No. 268 was laid on the table.

May 28, 1991

The Honorable Jerome M. Hughes

President of the Senate

Dear President Hughes:

I have vetoed and am returning to you Chapter 222, Senate File 449/House file 684 relating to retirement. The legislation at Sections 1 and 2 provides that the Saint Paul and Duluth teachers' retirement funds may calculate and pay lump sum post-retirement adjustments which do not depend on investment performance.

Each fund already has legal authority to award lump sum post-retirement adjustments based on investment performance. To expand this authority for a pension fund with a large unfunded liability is not sound pension policy. The Saint Paul Teacher's Retirement fund alone has a contribution deficiency of \$3 million annually.

I have always advocated secure pensions for public employees but pension funds must be managed with prudence. Without a funding mechanism this bill increases the burdens on the retirement funds and passes them on to presently employed teachers and taxpayers. Under these circumstances, it is not in the best interest of future retirees or taxpayers that this legislation be signed into law.

Sincerely,
Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), Senate File No. 449 was laid on the table.

May 28, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

I have vetoed and am returning to you Chapter 246, Senate File 1571/House File 1699, a bill changing the boundaries of State legislative districts. This legislation would provide new State Senate and House of Representative districts for the next 10 years.

Recently I appointed a bi-partisan Reapportionment Advisory Committee to give me their recommendations on criteria that should be considered in any legislative redistricting plan. The Committee consisted of people from all walks of life. Some members had been involved with the League of Women Voters, Common Cause, and the University of Minnesota. Other members had served as local government officials and one was a former legislator.

I have applied their standards to Chapter 246 and find that the legislation does not meet these standards.

The bi-partisan Committee found that, in upholding constitutional principles, legislative districts must be contiguous and adhere to the one person,

one vote principle. To accomplish this, the Committee recommended a maximum deviation of one percent from the ideal population. The vetoed bill, which permits two percent deviation, has 63 house districts with a deviation of one percent or more.

The Committee also listed three policy priorities for a redistricting plan in this order: (a) to enhance the interests of minority groups as counted in the census, (b) to maintain as far as possible the boundaries of existing political subdivisions such as municipalities and counties, and, (c) to develop geographically and geometrically compact and convenient districts.

The proposed redistricting plan falls short of attaining the first priority. Instead of reflecting changes in Minnesota's population, it preserves the status quo - one minority district in the House and none in the Senate. Minnesota's largest minority group, its African American community, is no more than 29 percent of any Senate district. The plan also makes the assumption that all persons of color have common interests and should be grouped together. Even with this insensitive assumption, no Senate district has 50 percent minorities. I believe Minnesota can do better than that. The way to do better is to draw the minority districts first.

The bill puts two northwestern Minnesota Native American reservations into one Senate district and a third into a different district. Consistent with the Committee's interest in consolidating minority voting power, these three reservations ought to be in the same Senate district.

Chapter 246 is also contrary to the Committee's recommendation respecting political lines, as far as possible. The cutting of county lines is severe. From all appearances, this plan fractures counties more than the 1981 redistricting plan. For example, Stearns County has nearly enough population for two Senate districts, yet it is divided into five Senate districts, none of them entirely within the county. Twelve greater Minnesota counties with populations small enough to fit into one Senate district are split into three, including Pope County with fewer than 11,000 people.

Among the 63 counties with populations small enough to fit into a House district, only 24 are undivided, including 15 of the 18 with the smallest populations. Twenty-five of the 63 are split two ways, nine are split three ways, and five are split four ways.

Political boundaries receive no more respect in the metropolitan area. Hennepin County suburbs, which have enough population for 10 Senate districts, have only seven. The 200,000 plus people in the rest of the Hennepin suburbs are scattered into five districts extending into six other counties and Minneapolis. Although Ramsey County suburbs have enough population to have three Senate Districts, they have none entirely within the county. Instead, the population is spread across six districts extending into three other counties. Carver County is broken into three Senate districts and Scott County into four. District 53, a particularly bad example of fragmentation, contains six cities, parts of four other cities and a part of a township, and is in two counties. District 48 has two cities and parts of five other cities, and is in three counties. District 41 has one city in Scott County, a part of a city in Dakota County and parts of two cities in Hennepin County.

Finally, Chapter 246 violates the Committee's third priority that districts be geographically and geometrically compact and convenient. The metro district boundaries are very confusing and not compact. For example, district 67A is shaped like a "T" lying on its side, 66A and 61B also are "T" shaped districts standing upright, 41B is a fat upside-down "T" and 40B meanders all over Bloomington. In greater Minnesota, District 13A dips down into 13B which could have squared off its corners near the Dakota border.

It is also important to point out that our reviews of the bill turned up a significant number of errors in the boundary lines of the metropolitan districts. We are informed that these errors were corrected in the Revisor's Bill passed in the Senate, but the clock ran out before the House could act on the Revisor's Bill.

The abundance of errors is a reflection of the haste in which the redistricting bill was written, and the flawed process by which it was advanced. Because this is very important legislation which will affect Minnesota for the next 10 years, I believe the Legislature should reconsider both the issue and the process when it reconvenes in January 1992. Further, it is my hope that DFL and IR legislators will work with the bi-partisan Committee to develop a plan that will meet that group's criteria.

Sincerely,
Arne H. Carlson, Governor

While the Governor attempted to veto this Chapter, the Secretary of the Senate filed the bill with the Secretary of State and the Ramsey County District Court found the attempted veto to be invalid.

May 28, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
	815	165	5:10 p.m. May 24	May 28
	1001	166	4:32 p.m. May 24	May 28
	743	167	4:29 p.m. May 24	May 28
	424	168	3:30 p.m. May 24	May 28
	85	169	5:40 p.m. May 24	May 28
	716	170	3:27 p.m. May 24	May 28
	154	171	4:50 p.m. May 24	May 28
	870	172	5:00 p.m. May 24	May 28
	1119	173	5:25 p.m. May 24	May 28
	267	174	4:40 p.m. May 24	May 28
	744	175	5:40 p.m. May 24	May 28

1289	176	5:08 p.m. May 24	May 28
1164	177	5:05 p.m. May 24	May 28
269	178*	5:47 p.m. May 24	May 28
510	179**	6:27 p.m. May 24	May 28
588	180	4:35 p.m. May 24	May 28
1034	181	5:45 p.m. May 24	May 28
350	182	5:30 p.m. May 24	May 28
	1179	5:35 p.m. May 24	May 28
	924	5:01 p.m. May 24	May 28

*Line-item veto of Section 2, Chapter 178.

**Line-item veto of Sections 16 and 17, Chapter 179.

Sincerely,
 Joan Anderson Growe
 Secretary of State

May 30, 1991

The Honorable Robert E. Vanasek
 Speaker of the House of Representatives

The Honorable Jerome M. Hughes
 President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
	609	186	11:12 p.m. May 27	May 29
	499	187	10:08 p.m. May 27	May 29
	205	188	9:10 p.m. May 27	May 29
	1125	189	10:12 p.m. May 27	May 29
	1299	191	10:16 p.m. May 27	May 29
	118	192	10:17 p.m. May 27	May 29
950		193	10:20 p.m. May 27	May 29
962		194	10:22 p.m. May 27	May 29
274		195	10:24 p.m. May 27	May 29
86		196	10:28 p.m. May 27	May 29
302		197	10:30 p.m. May 27	May 29
998		198	10:32 p.m. May 27	May 29
1411		201	10:40 p.m. May 27	May 29
910		202	10:01 p.m. May 27	May 29
762		203	10:42 p.m. May 27	May 29
	628	204	10:47 p.m. May 27	May 29
	1286	205	10:50 p.m. May 27	May 29
	571	206	10:55 p.m. May 27	May 29
	875	207	11:00 p.m. May 27	May 29
	961	208*	9:48 p.m. May 27	May 29
	752	209	11:02 p.m. May 27	May 29
1238		210	11:04 p.m. May 27	May 29
858		211	11:08 p.m. May 27	May 29
	786	190	10:14 p.m. May 27	May 29

1053		199	10:35 p.m. May 27	May 29
561		200	10:36 p.m. May 27	May 29
1129		212	10:06 p.m. May 27	May 29
1064		214	9:15 a.m. May 28	May 29
84		215	9:15 a.m. May 28	May 29
83		217	10:18 a.m. May 28	May 29
1216		219	10:20 a.m. May 28	May 29
	1353	220	10:22 p.m. May 28	May 29
1178		221	10:22 a.m. May 28	May 29
822		223	10:25 a.m. May 28	May 29
	236	224	9:56 p.m. May 28	May 29
	633	225	10:24 a.m. May 28	May 29
	809	226	9:20 a.m. May 28	May 29
	478	227	9:31 a.m. May 28	May 29
837		228	9:32 a.m. May 28	May 29
425		229	9:34 a.m. May 28	May 29
811		230	9:36 a.m. May 28	May 29
	21	231	10:38 a.m. May 28	May 29
	345	232	10:40 a.m. May 28	May 29
	1190	234	9:42 a.m. May 28	May 29
	1246	235**	8:55 p.m. May 28	May 29
	398	237	9:44 a.m. May 28	May 29
	1147	238	8:40 p.m. May 28	May 29
	1387	240	9:48 a.m. May 28	May 29
800		241	9:50 a.m. May 28	May 29
1027		242	9:51 a.m. May 28	May 29
	922	243	9:52 a.m. May 28	May 29
1128		244	9:54 a.m. May 28	May 29
	326	245	9:58 a.m. May 28	May 29
	126	248	10:00 a.m. May 28	May 29

*Line-item veto in Chapter 208 of Section 3.

**Line-item veto in Chapter 235 of Article 1, Section 8; Article 7, Sections 1, 2 and 4.

Sincerely,
Joan Anderson Growe
Secretary of State

May 31, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 432, 526, 793, 880 and 919.

Warmest regards,
Arne H. Carlson, Governor

May 31, 1991

The Honorable Jerome M. Hughes

President of the Senate

Dear President Hughes:

I have vetoed and am returning to you Chapter 255, Senate File 300/House File 313 relating to the licensing of psychologists. This bill would require that a person have a doctoral degree in psychology in order to be a licensed psychologist. Professionals below the doctoral level would be licensed as "psychological practitioners," and would be barred from independent practice.

According to information provided to my office, this bill would increase the costs of the Board of Psychology by about \$400,000 for fiscal years 1992-93. The Board notified the Legislature of this cost, but no appropriation was put into the bill.

Because of insufficient funds, portions of the bill would be difficult to execute. Specifically, the Board of Psychology has stated that it could not comply with the requirement to certify psychologists by specialty as of January 1, 1992.

I am also troubled by the license and title structure that would be created under the legislation. The bill allows all current sub-doctoral licensed psychologists to continue holding licenses with the same title. The "practitioner" title would be imposed only on new persons entering the field. Anyone who enrolls in a psychology course before November 1, 1991, would be covered by the old standards, provided he or she graduated by 1997. While the purpose of this differentiation is unclear, it appears that these "grandparent" features were added to diminish opposition from licensed psychologists with Master's degrees. What is clear is that this compromise is a recognition of the fact that persons who lack doctoral degrees can successfully provide psychological services. There is no apparent reason why the passage of seven years would alter this fact.

Protection of the public from the practice of psychology by unqualified persons is an important function of state government. This bill, however, has too many troubling features for us to be confident that it would enhance protection of the public.

My administration is committed to working with professionals and consumers to make sure that the highest standards are upheld for this profession and stands ready to help make this happen in the next legislative session.

Sincerely,
Arne H. Carlson, Governor

While the Governor attempted to veto this Chapter, the Secretary of the Senate filed the bill with the Secretary of State and the Ramsey County District Court found the attempted veto to be invalid.

June 1, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 109, 205, 371, 652, 774 (with the exception of Section 19), 780, 906, 1284, 1317, 1440 and 1474.

Warmest regards,
Arne H. Carlson, Governor

June 1, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

Today I have signed into law Chapter 286, Senate File 774/House File 1243, a bill relating to residential chemical dependency programs and nursing home transfers and discharges.

Additionally, Chapter 286 carries a \$130,000 General Fund appropriation in Section 19 to continue a health screening and intervention program for herbicide and fumigant application. This appropriation, which is directed to the Commissioner of Health for pass through to the University of Minnesota, I have line-item vetoed.

The Department of Health has stated that this program and the appropriation are not a priority. With this understanding and the knowledge that the Legislature's proposed budget is not in balance, it is not appropriate to proceed with this type of expenditure.

Sincerely,
Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), the foregoing message was laid on the table.

June 1, 1991

Ms. Joan Anderson Growe
Secretary of State

Dear Secretary of State Growe:

This is to inform you that I have allowed Chapter 279, Senate File 525/House File 1621, an expansive bill relating primarily to controlled substance crimes and gang activity, to become law without my signature.

With this correspondence, Chapter 279 is submitted to you for official filing.

Sincerely,
Arne H. Carlson, Governor

June 1, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

I have vetoed Chapter 284, Senate File 1152/House File 1199, a bill that creates a new system of limousine regulation within the Department of Transportation.

It has been brought to my attention that the limousine law was appended to a bill allowing group registration of motor vehicles. From the information we received with Chapter 284, the new limousine provisions were a product of a conference committee.

The work of conference committees is sometimes hard to comprehend. After every session, eagle-eyed reporters, staff, lobbyists, and even legislators, discover little pieces of laws favoring some group or person, hidden in apparently innocuous bills. Chapter 284 is a good example of this practice.

I have no objection to establishing new regulatory programs, and investing financially in those programs, if the public safety is at stake and we can make a significant difference in ensuring public safety. My problem with this proposal lies in the difficulty in determining exactly what it is that the bill accomplishes. The system it establishes is expensive, cumbersome, and easily evaded. Its few beneficial provisions, like the slightly higher insurance and annual inspections, could be accomplished simply by amending current insurance statutes, and bear no relationship to the need for a regulatory system.

There are only a few hundred limousines in the state of Minnesota, and virtually all of those limousines are in the Twin Cities area. A case has not been made that abuses exist in this industry which would justify state preemption of local regulatory authority. Until presented with more compelling need, I believe it would be far better for us to continue to leave this issue in the hands of the localities, who apparently have not deemed limousine use serious enough to warrant special regulation.

Sincerely,
Arne H. Carlson, Governor

While the Governor attempted to veto this Chapter, the Secretary of the Senate filed the bill with the Secretary of State and the Ramsey County District Court found the attempted veto to be invalid.

June 3, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 204, 520, 598, 559, 765, 785, 804, 861, 899, 928, 1112, 1127, 1224, 1231, 1244, 1295

and 1466.

Warmest regards,
Arne H. Carlson, Governor

June 3, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

Today I have signed into law Chapter 298, Senate File 598/House File 723, a bill which relates to railroad grade crossing safety and a natural preservation highway program.

Additionally, Chapter 298 carries an appropriation of \$290,000 from the transportation services fund to continue the activities of the Transportation Study Board. The Transportation Study Board has been in existence for two years and its contribution to the state's long-range transportation policy are unquestionable.

The Board, however, has completed its mission. Its chair, vice chair, and executive director affirmed that fact in the cover memorandum which was part of their January 15, 1991, final report. That memorandum stated that "... the Transportation Study Board has completed its study of Minnesota surface transportation needs and adopted a program that will meet the state's transportation needs into the 21st century."

The Board's work now completed, I have line-item vetoed the two \$145,000 fiscal year 1992-93 appropriations contained in Article 5, Section 7, on page 23, lines 8 and 9.

Sincerely,
Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), the foregoing message was laid on the table.

June 3, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

Today I have signed into law Chapter 302, Senate File 559/House File 552, a bill which provides financial incentives for ethanol production and a mandate for use of the product by 1995.

Chapter 302 also contains two General Fund appropriations which total \$240,000 for fiscal years 1992-93 which I have line-item vetoed. These appropriations for promotion and marketing of ethanol are on page 2, lines 26 through 36, and on page 3, lines 1 through 8.

In presenting my budget to the Legislature, I recommended elimination of this funding. It is unclear to me why we would need to promote and market a product where the State mandates its use. With this understanding, and the knowledge that the Legislature's proposed budget is not in balance, it is not appropriate to proceed with this type of expenditure.

Sincerely,
Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), the foregoing message was laid on the table.

June 3, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

I have vetoed and am returning to you Chapter 303, Senate File 931/House File 1635, a bill which is intended to strengthen policy planning on problem materials and household hazardous waste. Chapter 303 also requires a comprehensive study on energy and environmental strategy.

It is with deep regret that I am compelled to veto environmental legislation, particularly when the original bill mandated sound public policy planning for certain toxic materials. However, Sections 6 and 7, major policy initiatives, were a House proposal with no Senate companion, and were added during the conference committee.

Sections 6 and 7 require an intensely detailed state energy and environmental policy study that must incorporate national security strategies of the federal government and coordinate with international policies. These sections also mandate the size of the sheets of paper to be used to report the study, the number of sheets that can be used by the various departments participating in the study, and how the document is to be formatted. Even though a comprehensive study of this magnitude will consume a significant amount of the state's resources, a fiscal note was never prepared. Clearly, the research required for this study would put an enormous strain on both human and financial resources of the seven state agencies required to participate in its development. This kind of unnecessary micro-management, I believe, is a detriment to fulfilling the important and worthy duties the Legislature intended the state agencies to accomplish.

Unfortunately, the action I am forced to take on this bill also will adversely impact the City of South Saint Paul. The federal Mississippi National River Critical Area is contained in this legislation and its special preservation status would have benefited the city in land and water planning. Perhaps it is time the Legislature reminded itself of Article IV, Section 17 of the State Constitution.

Sincerely,
Arne H. Carlson, Governor

While the Governor attempted to veto this Chapter, the Secretary of the Senate filed the bill with the Secretary of State and the Ramsey County

District Court found the attempted veto to be invalid.

June 3, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear President Hughes:

I have vetoed and am returning Chapter 307, Senate File 505/House File 530, a bill relating to a private sale of public land and a state-county land exchange. The land exchange, involving Itasca State Park, is a sensible policy, but the bill is deficient on constitutional grounds.

The Constitution specifies that exchanges of state lands are to be approved by the Land Exchange Board. This bill does not provide for involvement of the Board in the exchange. I have vetoed two land exchanges already in this session for the same reason.

The land exchange in this bill would solve a problem which the Legislature created in 1985 by drawing the boundaries of Itasca State Park around 120 acres of land owned by Clearwater County. The Legislature declared that ownership of the land would remain with the County until an exchange for state land of equal value. The County objected to this act, and it took five years to reach this compromise. Unfortunately, the Legislature will have to try again to set this matter straight.

Sincerely,
Arne H. Carlson, Governor

While the Governor attempted to veto this Chapter, the Secretary of the Senate filed the bill with the Secretary of State and the Ramsey County District Court found the attempted veto to be invalid.

June 4, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Senator Hughes:

It is my honor to inform you that I have received, approved, signed and deposited in the Office of the Secretary of State, S.F. Nos. 100, 208, 351, 506, 565, 601, 621, 707, 782, 783, 1019, 1050, 1179, 1316, 1533 and 1535 (with exceptions as noted in the attached document).

The attachment to the preceding letter reads as follows:

HIGHER EDUCATION, CHAPTER 356, SENATE FILE 1535

In Chapter 356, the Higher Education bill, the line-item vetoes are:

Article 1, Section 3, page 6, line 46, deletion of \$1,546,000 appropriation.

Article 1, Section 4, page 8, lines 33 through 35, includes deletion of two \$50,000 appropriations.

Article 1, Section 4, page 8, line 41, deletion of \$14,585,000 appropriation.

Article 1, Section 5, page 9, line 30, deletion of \$14,359,000 appropriation.

Article 1, Section 6, page 12, line 37, deletion of \$3,605,000 FY93 appropriation.

Article 1, Section 6, page 12, line 47, deletion of FY93 \$19,602,000 appropriation.

Article 1, Section 9, page 14, line 21, deletion of \$1,000,000 appropriation.

Article 4, Section 5, page 32, lines 16 through 22, an appropriation to a commissioner.

Article 5, Section 1, page 33, lines 19 through 24, deletion of a \$25,000 appropriation.

Arne H. Carlson
Governor

Pursuant to Joint Rule 3.02, (c), the foregoing message was laid on the table.

June 4, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
	1549	Res. No. 8	3:40 p.m. May 31	June 3
	683	249	4:43 p.m. May 31	June 3
	1129	250	4:45 p.m. May 31	June 3
	540	251	4:54 p.m. May 31	June 3
	1109	252	4:50 p.m. May 31	June 3
	354	253	5:08 p.m. May 31	June 3
880		256	4:56 p.m. May 31	June 3
793		257	5:00 p.m. May 31	June 3
526		258	5:02 p.m. May 31	June 3
919		259	5:06 p.m. May 31	June 3
432		260	4:47 p.m. May 31	June 3
	1371	263	3:27 p.m. June 1	June 3
	20	264	3:28 p.m. June 1	June 3
	317	266	3:29 p.m. June 1	June 3
780		267	3:30 p.m. June 1	June 3
1317		268	3:32 p.m. June 1	June 3

299	269	3:34 p.m. June 1	June 3
551	270*	5:01 p.m. June 1	June 3
321	271	3:40 p.m. June 1	June 3
695	272	3:42 p.m. June 1	June 3
543	273	3:45 p.m. June 1	June 3
99	274	3:47 p.m. June 1	June 3
1009	275	3:49 p.m. June 1	June 3
761	276	3:50 p.m. June 1	June 3
244	277	3:53 p.m. June 1	June 3
106	278	3:54 p.m. June 1	June 3
525	279**		June 3
1440	280	3:25 p.m. June 1	June 3
109	281	3:56 p.m. June 1	June 3
1474	282	3:57 p.m. June 1	June 3
205	283	3:58 p.m. June 1	June 3
371	285	4:00 p.m. June 1	June 3
774	286***	5:12 p.m. June 1	June 3
652	287	4:02 p.m. June 1	June 3
1284	288	4:04 p.m. June 1	June 3
	611	290	4:05 p.m. June 1
	1698	291****	4:25 p.m. May 31
906		293	4:06 p.m. June 1
	181	294	4:08 p.m. June 1
	1655	350	12:52 p.m. May 30

*Chapter 270 line-item veto of Section 9, page 9, lines 8 through 19.

**Chapter 279 became law without signature.

***Chapter 286 line-item veto of Section 19, page 14, lines 24-33.

****Chapter 291 line-item veto of Article 2, Section 4, page 79, lines 1 through 36; Article 14, Section 9, page 331, lines 35 and 36 and page 332, lines 1 through 5.

Sincerely,
Joan Anderson Growe
Secretary of State

June 6, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
	1088	295	4:25 p.m. June 3	June 4
785		296	4:27 p.m. June 3	June 4
1466		297	4:24 p.m. June 3	June 4
598		298*	4:50 p.m. June 3	June 4

520		299	4:20 p.m. June 3	June 4
1295		300	9:40 p.m. June 3	June 4
765		301	4:24 p.m. June 3	June 4
559		302**	10:05 p.m. June 3	June 4
	322	304	4:19 p.m. June 3	June 4
	977	305	4:18 p.m. June 3	June 4
	218	306	4:17 p.m. June 3	June 4
	202	308***		June 4
	958	309	4:16 p.m. June 3	June 4
804		310	3:48 p.m. June 3	June 4
1244		311	4:15 p.m. June 3	June 4
1231		312	4:15 p.m. June 3	June 4
899		313	4:14 p.m. June 3	June 4
204		314	4:05 p.m. June 3	June 4
1112		315	4:04 p.m. June 3	June 4
928		316	4:01 p.m. June 3	June 4
1224		317	5:23 p.m. June 3	June 4
1127		318	3:45 p.m. June 3	June 4
	693	319	4:00 p.m. June 3	June 4
	1142	321	3:58 p.m. June 3	June 4
	930	322	9:52 p.m. June 3	June 4
	459	323	9:50 p.m. June 3	June 4
	143	324	9:47 p.m. June 3	June 4
	12	325	9:45 p.m. June 3	June 4
861		326	9:42 p.m. June 3	June 4

*Chapter 298, line-item veto, Article 5, Section 7, page 23, lines 8 and 9.

**Chapter 302, line-item veto, page 2, lines 1 through 8.

***Chapter 308 became law without signature.

Sincerely,
 Joan Anderson Growe
 Secretary of State

June 6, 1991

The Honorable Robert E. Vanasek
 Speaker of the House of Representatives

The Honorable Jerome M. Hughes
 President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Office of the Governor and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Time and Date Approved 1991	Date Filed 1991
	53	233*	9:02 p.m. June 4	June 5
1533		254*	9:58 p.m. June 3	June 6
	700	265*	9:05 p.m. June 4	June 5
	719	292*	9:10 p.m. June 4	June 5
1050		327	8:54 p.m. June 4	June 5
782		328	8:55 p.m. June 4	June 5

601		329	8:55 p.m. June 4	June 5
1316		330	8:56 p.m. June 4	June 5
707		331	8:57 p.m. June 4	June 5
	702	332	8:57 p.m. June 4	June 5
208		333	8:57 p.m. June 4	June 5
351		334	8:33 p.m. June 4	June 5
506		336	8:34 p.m. June 4	June 5
	303	337	8:42 p.m. June 4	June 5
	578	338	8:44 p.m. June 4	June 5
	606	339	8:45 p.m. June 4	June 5
	1035	340	8:59 p.m. June 4	June 5
	1584	341	9:00 p.m. June 4	June 5
1179		342	8:55 p.m. June 4	June 5
621		343	8:49 p.m. June 4	June 5
783		344	8:32 p.m. June 4	June 5
	1631	345*	9:14 p.m. June 4	June 5
	833	346	8:30 p.m. June 4	June 5
	694	347	8:34 p.m. June 4	June 5
100		351	8:33 p.m. June 4	June 5
565		352	8:35 p.m. June 4	June 5
1019		353	8:37 p.m. June 4	June 5
	1	354	8:31 p.m. June 4	June 5
	783	355*	9:52 p.m. June 4	June 5
1535		356*	9:07 p.m. June 4	June 5

*Chapter 233 - See attached for line-item veto information.

*Chapter 254 - See attached for line-item veto information.

*Chapter 265 - See attached for line-item veto information.

*Chapter 292 - See attached for line-item veto information.

*Chapter 345 - See attached for line-item veto information.

*Chapter 355 - Line-item veto Section 53, page 31, lines 18-28.

*Chapter 356 - See attached for line-item veto information.

Sincerely,
Joan Anderson Growe
Secretary of State

The following letter from the Governor was an attachment to the preceding letter from the Secretary of State.

June 4, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

Dear Speaker Vanasek and President Hughes:

I have signed into law the major appropriations bills approved by the 1991 Legislature:

Education Aids, Chapter 265, House File 700/Senate File 467

Higher Education, Chapter 356, Senate File 1535

Human Services, Chapter 292, House File 719/Senate File 1550

Environment and Natural Resources, Chapter 254, Senate File 1533/
House File 493

Transportation and Semi-States, Chapter 233, House File 53/Senate File
1530

State Departments, Chapter 345, House File 1631

I sign these laws with major misgivings because they continue a troubling pattern of overspending.

First of all, the fiscal year 1992-93 budget passed by the Legislature is \$32 million out of balance. I believe it was caused in part by the last minute rush to complete business by the required adjournment date. This type of eleventh hour chaos is not new. Regrettably it has become characteristic of the way the Legislature chooses to operate. An example of this disconcerting process is the State Departments Bill which was developed and written well into the early morning hours just before the close of the session and passed just one day later.

But what concerns me more is that again the Legislature has mortgaged the state's future by not exercising spending restraint. Many of the bills passed this year start spending programs which cost small amounts of money today, but which compound into major spending in 1994 and 1995. We cannot continue to write checks when there is not enough money in the bank.

I also think that it is important to recount the events which resulted in the 1991 budget crisis. It began with the over-spending that took place during the 1989 legislative session. In looking back, we learned that on July 1, 1989, which was the start of the current biennium, the state had a healthy beginning balance forward of \$946 million. The 1989 Legislature, rather than adopting the prudent course, chose to spend all of the \$946 million balance, and then kept on spending. When the numbers were all added up, the 1989 Legislature's spending exceeded revenue by over \$500 million for fiscal years 1990-91. Their decisions, together with their spending tails, have contributed heavily to our current budget difficulties.

When I took office on January 7, 1991, Minnesota faced a \$1.9 billion deficit. Working with the Legislature, in a bipartisan manner, \$194 million was cut from the current budget so that we would end fiscal year 1991 (June 30, 1991) in the black. Even with that budget adjustment, Minnesota still faced a \$1.7 billion shortage going into fiscal years 1992 and 1993.

To address the \$1.7 billion problem which I inherited, I asked all state departments to make major cuts in the budgets they had proposed for the next two years. The cuts included:

1. All proposed salary increases for state employees.
2. All inflation costs for rent, equipment, etc.
3. All new programs.

Through this process we cut nearly \$600 million from the 1992-1993 fiscal year budgets. Now we had a \$1.1 billion deficit.

I again went to all state agencies and had them cut another \$250 million from their budgets. I proposed a fiscal year 1992-93 reduction of a like amount (\$250 million) in aids to local governments. Additionally, I recommended \$276 million in tax increases and proposed other revenue changes of \$183 million. These changes, together with a \$150 million use of the reserve fund, balanced the budget.

In February I presented my balanced budget to the Legislature. I stated that Minnesota must get its spending under control and that a reserve fund must remain intact to finance major and unexpected economic changes. The Legislature rejected my balanced budget and ignored the budgetary guidelines I laid out.

In these guidelines, I stated that there must be money available for program commitments and increased demand for services in 1994 and 1995 so that we do not simply move from one financial crisis into another. We must look farther down the road. Our Finance Commissioner estimates we need \$500 to \$600 million for this purpose.

In rejecting my budget, the Legislature continued its past practice, the same bad habit displayed in 1989. They spent money they did not have. Recognizing that the Legislature is not able to exercise restraint and get serious about how it spends taxpayer's dollars, I directed my staff, the Department of Finance, and appropriate agency commissioners to analyze each bill in order to limit spending to essential programs and services.

To accomplish this, I have had to make adjustments that affect many programs. Some are new programs that are of questionable need with long-term cost implications; some are local government programs that the state has funded in the past, but which should rightly be the responsibility of the local government and local taxpayers; some are mandated studies which are either unnecessary or duplicative.

It is very difficult to cut new, possibly needed programs, and programs of long standing, but we cannot keep spending and raising taxes. For those of you who are frustrated and displeased with these line-item vetoes, I can appreciate your displeasure. We do not like these cuts either. We would love to spend money on new programs - but - where will the money come from? It takes no skill to make promises to spend money you do not have. It however takes enormous skill to set priorities and engage in judicious decision-making.

So that the Legislature would not be caught off guard, I shared with legislative leaders on April 29, 1991, "Principles Governing Legislation Presented for Signature". I also stated publicly at many press conferences that Minnesota will not mortgage its future while I am here to provide leadership.

The people of Minnesota want smarter state government spending and we must provide it. In many of the major spending bills, the Legislature has tried to take away the Governor's constitutional right to line-item veto by aggregating questionable programs with vital services. Therefore, some of the cuts are not necessarily those we would have made if we had access to the entire budget. Unfortunately, these were the only options the Legislature

allowed.

I was not willing to let this kind of clever packaging interfere with this sacred constitutional authority, so I have exercised my veto right, pursuant to the powers vested in me by Article IV, Section 23 of the Minnesota Constitution, extensively but judiciously.

Minnesotans, I am sure, when informed will be surprised at the way the legislative leaders tried to hide their spending from the Governor and from many of their own members. The process has become so convoluted that when legislators voted on some bills, they were unaware of the line-item expenditures because the specific provisions were hidden in so-called "working papers". Minnesotans should not and cannot tolerate this abuse of legislative power.

Accordingly, I have exercised the line-item veto power and in doing so have generated more than \$115 million in savings for fiscal years 1992-93. For the next biennium, fiscal years 1994-95, this figure will be in excess of \$182 million. The total impact of these veto decisions is to reduce spending by \$297 million over the next four years.

Even with the cuts achieved through this line-item veto process, we still have unfunded spending commitments after inflation in excess of \$302 million going into fiscal years 1994-95. To further ratchet down this over commitment, I will look to CORE - the Commission on Reform and Efficiency. CORE will be operational within the next two months and has been established to undertake a comprehensive examination of our state government structure. CORE will be the first serious effort in decades to streamline state government, improve efficiency, reduce costs and increase accountability over the long-term. It is my hope that CORE's first progress report in January 1992 will give us a good forecast on the savings we can realistically book for the 1994-95 biennium.

For all of the reasons I have cited, I have made line-item vetoes in each of the major appropriations bills. In reviewing this legislation, which contains long-term policy initiatives and funding for on-going basic programs, we used the thorough analysis that has been applied for all bills presented to me for signature. In particular, I have attempted to balance the need for essential programs and services with the non-negotiable mandate that we end the 1991-93 biennium with a balanced budget and start the next two-year cycle with equally prudent planning.

In Chapter 265, the Education Aids bill, the line-item vetoes are:

Article 1, Section 21, page 20, lines 24 and 25, deletion of an open and standing appropriation.

Article 5, Section 9, page 115, lines 29 through 33, deletion of an open end standing appropriation.

Article 5, Section 24, page 124, line 32, deletion of \$4,950,000 appropriation.

Article 6, Section 66, page 183, line 31, deletion of FY93 \$1,895,000 appropriation.

Article 6, Section 66, page 184, line 13, deletion of FY93 \$138,000 appropriation.

Article 7, Section 42, page 213, line 14 and lines 24 through 25, deletion of a FY93 \$20,000,000 appropriation.

Article 7, Section 42, page 213, line 30, deletion of \$100,000 appropriation.

Article 8, Section 19, page 233, line 24, deletion of \$750,000 appropriation.

Article 8, Section 19, page 234, lines 12, 17, 23, and 35, deletion of \$25,000 appropriation, deletion of two \$70,000 appropriations, deletion of the \$250,000 appropriation, and deletion of the \$25,000 appropriation.

Article 8, Section 19, page 235, line 10, deletion of the two \$20,000 appropriations.

Article 8, Section 19, page 236, line 1, deletion of the \$20,000 appropriation.

The Education Aids line-item vetoes are necessary to maintain a fiscally prudent budget but will still allow us to focus state resources on basic programs that are essential for the education of Minnesota's children. It is also important to point out that no appropriations cuts affect existing classroom instructional programs.

With regard to primary budget considerations, the Education Aids bill passed by the Legislature exceeds my recommendations for FY92-93 by nearly \$5.0 million and creates spending obligations in excess of \$71 million for the FY94-95 biennium. The aggregate impact of these line-item vetoes for FY92-93 is a savings of \$28 million. For FY94-95 the savings is projected to be \$62 million.

In Chapter 356, the Higher Education bill, the line-item vetoes are:

Article 1, Section 3, page 6, line 46, deletion of \$1,546,000 appropriation.

Article 1, Section 4, page 8, lines 33 through 35, includes deletion of two \$50,000 appropriations.

Article 1, Section 4, page 8, line 41, deletion of \$14,585,000 appropriation.

Article 1, Section 5, page 9, line 30, deletion of \$14,359,000 appropriation.

Article 1, Section 6, page 12, line 37, deletion of \$3,650,000 FY93 appropriation.

Article 1, Section 6, page 12, line 47, deletion of FY93 \$19,602,000 appropriation.

Article 1, Section 9, page 14, line 21, deletion of \$1,000,000 appropriation.

Article 4, Section 5, page 32, lines 16 through 22, an appropriation to a commissioner.

Article 5, Section 1, page 33, lines 19 through 24, deletion of a \$25,000 appropriation.

The Higher Education line-item vetoes are difficult ones, and, because of the complicated appropriations process employed by the Legislature, the changes cannot be equitably allocated among the individual systems. Nevertheless, the changes are necessary in order to bring the higher education budget closer to my original recommendation.

With regard to budget specifics, the Higher Education bill passed by the Legislature exceeds my recommendation by \$70.0 million for the FY92-93 biennium and by more than \$76 million for the FY94-95 biennium. The aggregate impact of these line-item vetoes is a savings of more than \$55 million for FY92-93 and for FY94-95 a projected savings of \$54 million.

In Chapter 292, the Human Services bill, the line-item vetoes are:

Article 1, Section 2, page 10, lines 28 through 39, deletion of a transfer of funds.

Article 1, Section 2, page 14, lines 59 through 67, and page 15, lines 1 through 9, deletion of a \$250,000 appropriation.

Article 1, Section 2, page 18, lines 48 through 56, deletion of \$80,000 appropriation.

Article 1, Section 5, page 21, lines 31 through 55, deletion of the \$300,000 and \$100,000 appropriations.

Article 6, Section 56, page 394, lines 32 through 36, and page 395, lines 1 through 21, deletion of \$75,000 appropriation.

Article 8, Section 23, pages 498 through 500, deletion of \$50,000 appropriation.

The Human Services line-item vetoes, while certainly sensitive, still assure delivery of essential services for the state residents who are most "at risk". With regard to budget specifics, the Human Services adjustments are necessary in order to bring the budget more in line with my recommendations.

Left untouched, the Human Services bill passed by the Legislature would exceed my budget recommendation for the FY92-93 biennium by more than \$131 million (includes federal reimbursement for medicaid provider surcharge) and would create unfunded future spending obligations in excess of \$136 million (assumes federal reimbursement for medicaid provider surcharge) for the FY94-95 biennium. The aggregate impact of these line-item vetoes is a savings of approximately \$1 million for the FY92-93 biennium and a projected savings of \$400,000 for the FY94-95 biennium.

In Chapter 254, the Environment and Natural Resources bill, the line-item vetoes are:

Section 5, page 7, lines 48 and 49, deletion of \$10,000 appropriation.

Section 5, page 8, lines 50 through 52, deletion of \$50,000 appropriation.

Section 7, page 16, lines 38 through 56, deletion of \$200,000 appropriation.

The Environment and Natural Resources line-item vetoes are targeted and consistent with the immediate need to assure taxpayers that we will have a balanced budget for the FY92-93 biennium. The aggregate impact of these line-item vetoes is a savings of \$260,000 for the FY92-93 biennium and a projected savings of \$50,000 for the FY94-95 biennium.

In Chapter 233, the Transportation and Semi-states bill, the line-item vetos are:

Section 2, page 8, lines 22 through 26, deletion of \$35,000 appropriation.

Section 6, page 14, lines 59, 60, page 15, lines 1, 2, deletion of \$1,000,000 appropriation.

Section 18, page 19, lines 7 through 17, deletion of \$446,000 appropriation.

Section 18, page 19, lines 41 through 48, page 20, lines 4 through 15, lines 21 through 31, deletion of \$40,000 appropriation, deletion of two \$25,000 appropriations, and deletion of \$50,000 appropriation.

Section 20, page 21, lines 4 through 13, deletion of \$25,000 appropriation.

Section 21, page 21, lines 16 through 25, deletion of \$1,000,000 appropriation as contained in item two of the working paper referenced in the bill and filed with the Secretary of State.

Section 28, page 24, lines 18 through 24, deletion of \$250,000 appropriation.

Section 94, page 58, lines 13 through 24, 35, 36; page 59, lines 1 through 25.

The Transportation and Semi-States line-item vetoes are directed at non-essential programs which for the most part go beyond the target set in my budget. Broad-based programs of major statewide significance are preserved. The aggregate impact of these line-item vetoes is a savings of \$2.6 million for the FY92-93 biennium and a projected savings of \$39 million for the FY94-95 biennium.

In Chapter 345, the State Departments bill, the line-item vetoes are:

Article 1, Section 2, page 4, lines 24 through 29, deletion of FY91 \$600,000 appropriation carryforward.

Article 1, Section 2, page 4, lines 46 through 48, and page 5, line 1, deletion of FY91 \$300,000 appropriation carryforward.

Article 1, Section 5, page 8, lines 13 through 18, deletion of \$70,000 appropriation.

Article 1, Section 12, page 10, lines 50 through 56, deletion of \$200,000 appropriation.

Article 1, Section 17, page 15, lines 53 through 55, deletion of a \$10,000 appropriation and lines 56 through 58, deletion of a \$480,000 appropriation.

Article 1, Section 17, page 16, lines 2 through 7, deletion of a \$1,680,000 appropriation, and lines 16 through 22, deletion of a \$264,000 appropriation, and lines 23 through 29, deletion of a \$180,000 appropriation.

Article 1, Section 19, page 18, line 23, deletion of FY93 \$2,500,000 appropriation.

Article 1, Section 21, page 21, line 40, deletion of \$178,000 appropriation.

Article 1, Section 23, page 24, lines 6 through 10, deletion of \$754,000 appropriation.

Article 1, Section 23, page 24, lines 25 through 28, deletion of \$11,808,000 appropriation.

Article 1, Section 23, page 24, line 37, deletion of FY93 \$2,791,000 appropriation.

Article 1, Section 23, page 24, lines 53 through 63, and page 25, lines 1 through 3, deletion of \$4,012,000 appropriation.

Article 1, Section 23, page 25, lines 4 through 8, deletion of \$118,000 appropriation.

Article 1, Section 23, page 25, lines 12 through 14, deletion of \$75,000 appropriation.

Article 1, Section 23, page 25, lines 61 and 62, and page 26, lines 1 through 7, deletion of \$500,000 appropriation.

Article 1, Section 23, page 26, lines 43 through 46, deletion of \$120,000 appropriation.

Article 1, Section 23, page 27, lines 23 through 30, deletion of \$150,000 appropriation.

Article 1, Section 23, page 28, lines 33 through 36, and lines 43 through 45, deletion of the \$400,000 and \$100,000 appropriations.

Article 1, Section 23, page 28, lines 53 through 55, deletion of FY93 \$500,000 appropriation.

Article 1, Section 24, page 29, lines 30 through 34, deletion of \$97,000 appropriation.

The State Departments line-item vetoes in general are grant funds for numerous local initiatives that represent duplicative services, or services with only limited geographic significance. With regard to many of these programs, it is questionable whether the state should maintain any level of involvement, regardless of budget constraints. If allowed to proceed, the State Departments budget passed by the Legislature would exceed my recommended budget by \$49 million for the FY92-93 biennium. The aggregate impact of these line-item vetoes is a savings of \$28 million for the FY92-93 biennium and a projected savings of \$26 million for the FY94-95 biennium.

By eliminating all of these spending items, we have reduced total state spending by \$115 million for the next two-year budget period, fiscal years 1992-93. Further, these cuts mean savings in the 1994-1995 biennium of \$182 million resulting in a total impact of \$297 million over the next four years.

Sincerely,
Arne H. Carlson, Governor

Pursuant to Joint Rule 3.02, (c), the foregoing message was laid on the table.

June 7, 1991

Joan Anderson Growe
Secretary of State

Dear Secretary of State Growe:

I am enclosing the following Senate files which were passed by the 1991 Legislature and which the Governor returned to the Senate after the three day constitutional requirement.

Senate File	Chapter
1571	246
300	255
1152	284
931	303
505	307

Senate Counsel informs me that under the Minnesota Constitution, article IV, section 23, these bills become law and should be filed appropriately.

Very truly yours,
Patrick E. Flahaven
Secretary of the Senate

June 11, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Acts of the 1991 Session of the State Legislature have been received from the Offices of the Chief Clerk of the House of Representatives and the Secretary of the Senate and are deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Date Received 1991	Date Filed 1991
1571		246	June 7	June 10
300		255	June 7	June 10
1152		284	June 7	June 10
931		303	June 7	June 10
505		307	June 7	June 10
	1405	145	June 7	June 10
	425	185	June 7	June 10
	1042	261	June 7	June 10
	1050	262	June 7	June 10
	871	289	June 7	June 10
	137	320	June 7	June 10
	222	348	June 7	June 10
	635	349	June 7	June 10

304 239 June 7 June 10

Sincerely,
Joan Anderson Growe
Secretary of State

June 21, 1991

Joan Anderson Growe
Secretary of State

Dear Secretary of State Growe:

I am enclosing Senate File 971, which was passed by the 1991 Legislature and which the Governor returned to the Senate after the three day constitutional requirement.

Senate Counsel informs me that under the Minnesota Constitution, article IV, section 23, this bill became law and should be filed appropriately.

Sincerely,
Patrick E. Flahaven
Secretary of the Senate

June 24, 1991

The Honorable Robert E. Vanasek
Speaker of the House of Representatives

The Honorable Jerome M. Hughes
President of the Senate

I have the honor to inform you that the following enrolled Act of the 1991 Session of the State Legislature has been received from the Office of the Secretary of the Senate and is deposited in the Office of the Secretary of State for preservation, pursuant to the State Constitution, Article IV, Section 23:

S.F. No.	H.F. No.	Session Laws Chapter No.	Date Received 1991	Date Filed 1991
971		213	June 21	June 21

Sincerely,
Joan Anderson Growe
Secretary of State

July 17, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Sir:

Pursuant to Minnesota Laws 1991 I have made the following appointments:

Chapter 252, Section 1: Advantage Minnesota, Inc. - Mr. Metzen

Chapter 337, Section 89: Air Quality Advisory Task Force - Messrs. Dahl; Frederickson, D.J.; Mondale and Laidig

Chapter 345, Article 1, Section 24: Amateur Sports Commission - Ms. Johnson, J.B.

Respectfully,
Roger D. Moe
Senate Majority Leader

July 17, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Sir:

The Subcommittee on Committees met on July 10, 1991, and by appropriate action made the following appointments:

Pursuant to Laws 1989

Chapter 335, Article 1, Section 53: Legislative Task Force on Minerals - Mr. Gustafson

Pursuant to Laws 1991

Chapter 291, Article 2, Section 1: Advisory Commission on Intergovernmental Relations - Ms. Reichgott, Messrs. Pogemiller; Frederickson, D.J; Hottinger and Ms. Olson

Chapter 297, Section 1: Advisory Task Force on Low-Income Energy Assistance - Mr. Finn

Chapter 356, Article 2, Section 6: Commission on Post-Secondary Education/Task Force on Post-Secondary Funding - Mr. Stumpf and Mrs. Benson, J.E.

Chapter 170, Section 6: Crime Victim and Witness Advisory Council - Mr. Kelly

Chapter 265, Article 8, Section 1: Legislative Commission on Children, Youth, and Their Families - Mr. Dicklich, Ms. Traub, Mr. Hottinger, Meses. Piper, Ranum, Messrs. Riveness, Knaak and Ms. Johnston

Chapter 265, Article 8, Section 16: Task Force on Education and Employment Transitions - Messrs. Beckman and Gustafson

Chapter 292, Article 6, Section 57: Task Force to Study the Feasibility of Establishing an Integrated Children's Mental Health Fund - Ms. Berglin and Mr. McGowan

Chapter 298, Article 8, Section 3, Subdivision 1: Transportation Study Board - Messrs. Langseth, DeCramer, Vickerman, Ms. Flynn, Mr. Novak, Ms. Johnston and Mr. Mehrkens

Respectfully,
Roger D. Moe, Chair
Subcommittee on Committees

July 25, 1991

Mr. Patrick E. Flahaven
Secretary of the Senate

Dear Sir:

Pursuant to Minnesota Laws 1991, I have made the following appointments:

Chapter 292, Article 5, Section 62: Minnesota Early Childhood Care and Education Council - Mr. Sams and Ms. Olson

Sincerely,
Jerome M. Hughes
President of the Senate

July 26, 1991

The Honorable Jerome M. Hughes
President of the Senate

Dear Sir:

Pursuant to Minnesota Laws 1991, I have made the following appointments:

Chapter 322, Section 1: Minnesota Technology Inc. - Mr. Tom Jorgens

Respectfully,
Roger D. Moe
Senate Majority Leader